# STANDING COMMITTEE ON RURAL DEVELOPMENT AND PANCHAYATI RAJ (2024-25)

12

#### **EIGHTEENTH LOK SABHA**

## MINISTRY OF RURAL DEVELOPMENT (DEPARTMENT OF LAND RESOURCES)

[Action taken on the recommendations contained in the Second Report (Eighteenth Lok Sabha) on 'Demands for Grants (2024-25) of the Ministry of Rural Development (Department of Land Resources)']

#### TWELFTH REPORT



LOK SABHA SECRETARIAT

NEW DELHI

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(2024-25)

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[Action taken on the recommendations contained in the Second Report (Eighteenth Lok Sabha) on 'Demands for Grants (2024-25) of the Ministry of Rural Development (Department of Land Resources)']

Presented to Lok Sabha on 23.07.2025

Laid in Rajya Sabha on 23.07.2025



LOK SABHA SECRETARIAT NEW DELHI

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### COMPOSITION OF THE STANDING COMMITTEE ON RURAL DEVELOPMENT AND PANCHAYATI RAJ (2024-2025)

#### Shri Saptagiri Sankar Ulaka -- Chairperson

#### Lok Sabha Members

- 2. Shri Sandipanrao Asaram Bhumare
- 3. Shri Sudip Bandyopadhyay
- 4. Shri Raju Bista
- 5. Shri Vijay Kumar Dubey
- 6. Dr. Sanjay Jaiswal
- 7. Shri Bhajan Lal Jatav
- 8. Dr. Mohammad Jawed
- 9. Shri Jugal Kishore
- 10. Dr. D. Ravi Kumar
- 11. Shri Naba Charan Majhi
- 12. Shri Imran Masood
- 13. Shri Janardan Mishra
- 14. Shri Kota Srinivasa Poojary
- 15. Shri K. Radhakrishnan
- 16. Shri Ramashankar Rajbhar
- 17. Shri Omprakash Bhupalsinh alias Pavan Rajenimbalkar
- 18. Shri Parshottambhai Rupala
- 19. Shri Devendra Singh alias Bhole Singh
- 20. Shri Ganesh Singh
- 21. Shri Vivek Thakur

#### Rajya Sabha Members

- 22. Smt. Geeta alias Chandraprabha
- 23. Shri H. D. Devegowda
- 24. Shri Samirul Islam
- 25. Shri Iranna Kadadi
- 26. Shri Nagendra Ray
- 27. Shri Anthiyur P. Selvarasu
- 28. Shri Sant Balbir Singh
- 29. Shri Vaiko
- 30. --- Vacant---
- 31. --- Vacant---

#### Secretariat

- 1. Shri D.R. Shekhar Additional Secretary
- 2. Shri V.K. Shailon Director
- 3. Shri L. Singson Deputy Secretary
- 4. Shri Atul Singh Executive Officer

#### INTRODUCTION

- I, the Chairperson of the Standing Committee on Rural Development & Panchayati Raj (2024-2025) having been authorised by the Committee to present the Report on their behalf, present the 12<sup>th</sup> Report on the action taken by the Government on the recommendations contained in the Second Report (18th Lok Sabha) of the Standing Committee on Rural Development & Panchayati Raj on 'Demands for Grants (2024-25) of the Ministry of Rural Development (Department of Land Resources)'.
- 2. The Second Report was presented to the Lok Sabha on 12.12.2024 and was laid on the Table of Rajya Sabha on 12.12.2024. Replies of the Government to all the recommendations contained in the Report were received on 26.03.2025.
- 3. The Report was considered and adopted by the Committee at their sitting held on 01.07.2025.
- 4. An analysis of the action taken by the Government on the recommendations contained in the Second Report (18th Lok Sabha) of the Committee is given in **Appendix-II**.

NEW DELHI 21 July, 2025 30 Ashadha, 1947 (Saka) SAPTAGIRI SANKAR ULAKA Chairperson Standing Committee on Rural Development & Panchayati Raj

#### **CHAPTER I**

#### **REPORT**

This Report of the Standing Committee on Rural Development & Panchayati Raj (2024-25) deals with the action taken by the Government on the Observations/Recommendations contained in their Second Report (18<sup>th</sup> Lok Sabha) on Demands for Grants (2024-25) of the Ministry of Rural Development (Department of Land Resources).

- 1.2 The Second Report was presented to Lok Sabha on 12.12.2024 and was laid on the Table of Rajya Sabha on 12.12.2024. The Report contained 11 Observations/Recommendations.
- 1.3 Action Taken Notes in respect of all the 11 Observations/Recommendations contained in the Report have been received from the Government. These have been examined and categorised as follows: -
  - (i) Observations/Recommendations which have been accepted by the Government:

Serial Nos. 2, 3, 5, 6, 7 and 9

Total:06

Chapter II

(ii) Observations/Recommendations which the Committee do not desire to pursue in view of replies of the Government:

Serial No. Nil.

Total: Nil

Chapter III

(iii) Observations/Recommendations in respect of which replies of the Government have not been accepted by the Committee:

Serial Nos. 1, 4, 8, 10 and 11.

Total: 05

Chapter IV

(iv) Observations/Recommendations in respect of which final replies of the Government are still awaited:

Serial Nos. Nil.

Total: Nil

Chapter V

- 1.4 The Committee trust that utmost importance will be given to the implementation of the recommendations accepted by the Government. In case where it is not possible for any reasons to implement the recommendations in letter and spirit, the matter shall be reported to the Committee with reasons for non-implementation. The Committee desire that Action Taken Replies to the Recommendations contained in Chapter-I of this Report may be furnished to the Committee expeditiously.
- 1.5 The Committee will now deal with action taken by the Government on some of their Observations/Recommendations that require reiteration or merit comments.

#### I. Fund allocation during 2024-25

#### Recommendation (Serial No. 1)

1.6 With regard to Budget allocation for the schemes under the Department of Land Resources, the Committee had recommended as under:

"The Committee note that during the year 2024-25 there has been an increase of only Rs. 246.25 Crore in the Gross Budgetary Support (GBS / Scheme component) of the Department of Land Resources (DoLR) over the BE of previous year. The BE for the year 2023-24 was Rs. 2395.75 Crore and the allocation for this year i.e. 2024-25 has been increased to Rs. 2667.24 Crore which is an increase of just 6.98% over the previous year's BE. The Committee also note that the allocation at BE stage to Pradhan Mantri Krishi Sinchayee Yojana (Watershed Component) has been increased by 13.70% as compared to previous year BE and for Digital India Land Records Modernisation Programme (DILRMP) the allocation at BE stage has been reduced by 27.97%. It is also evident that during the year 2023-24, Budgetary allocation for PMKSY-WDC was reduced by 20.45% at RE stage while allocation for DILRMP was also reduced by 36.14%. Considering the overall performance of these two schemes and their remarkable impact on the ground, the Committee feel that the reduction made in the BE component was not appropriate and reasons for creating hindrance in expanding the coverage of the schemes meant to benefit newer and larger area and targeted people at large as per the growing need of today's landscapes. Therefore, the Committee recommend the DoLR to take up the matter at the highest level in the Ministry of Finance seeking substantially higher allocation of fund so that remarkable benefits of the schemes may further be expanded to common masses at a faster pace. The Committee hope that slightly higher budgetary allocation (2024-25) for the scheme would be utilised fully as per programmes envisaged by the Department of Land Resources."

1.7 In the above recommendation of the Committee, the Department in their action taken reply have stated as follows:

"The continuation of 'WDC-PMKSY 2.0' was approved by the Government on 15th December 2021 with a Central Share allocation of Rs. 8134 crores for the period from 2021-22 to 2025-26. Projects under 'WDC-PMKSY 2.0' have been sanctioned to States/UTs in the last quarter of FY 2021-22.

During 2022-23, States/UTs were supposed to undertake measures to strengthen their institutions for implementation of project works. Moreover,

Government has made PFMS mandatory for releasing/utilizing funds under the scheme which necessitated PFMS infrastructure to be revamped at the Department level and at States/UTs level based on the new and evolving guidelines of Ministry of Finance. Experiences show that this exercise caused delays in release of funds at the Central level and expenditure at the States/UTs level.

Ministry of Finance's OM dated 31.03.2021 further stipulated that Central grants would be released in four equal tranches of 25% each, and release of the next tranche would require States/UTs to utilize at least 75% of the previous tranche. Further, at least a time period of 4-6 months is required for preparation of quality DPRs which is prerequisite for starting of field works and reaching the stage of Natural Resources Management (NRM) work phase. It is relevant to mention that major resource requirement is in the work phase. Now, most of the States/UTs have reached to the stage of NRM, therefore, it is expected that pace of physical and financial achievement would get momentum in near future. As per the Scheme Guidelines, the project period stands at 3-5 years and accordingly, the allocation of Central grants was made maximum for 5 years. The year-wise allocation in percentage terms stood 25% for initial three years, 15% for fourth year, and remaining 10% for the last year. As per the Cabinet Note of the Scheme, outlay of Central share for WDC-PMKSY for the period of 15th Finance Commission (FY 2021-22 to FY 2025-26) for FY 2024-25 has been kept at Rs 1500.00 crore. Therefore, the proposed fund requirement for FY 2024-25 is consistent with the Cabinet Note and Scheme Guidelines.

However, it is pertinent to mention that BE and RE in a financial year are firmed up as part of the overall budgetary exercise. Status of utilization of amount of BE 2024-25 as on 19.03.2025 is Rs. 864.31 crore, and till now Mother Sanctions amounting to Rs. 470.37 crore for 21 States have been issued on SNA SPARSH, out of which Rs. 31.82 crore has been utilised.

Department of Land Resources has proposed Rs.141.00 crore as Budget Estimate for the FY 2024-25 under Digital India Land Record Modernization Programme (DILRMP). During the FY 2024-25, an amount of Rs.122.28 crore have been released to States/UTs (as on March 25, 2025) and Rs. 18.72 crore is expected to release till March 31st 2025.

Digital India Land Records Modernisation Programme (DILRMP) has been extended by the Government of India for a period of five years from 2021-22 to 2025-26 with an outlay of Rs.875.00 crore. Out of this, an amount of Rs.755.00 crore has been allocated by the Government of India during last four years from 2021-22 to 2024-25. The remaining amount of Rs.120.00 crore has been provisioned for 2025-26. However, DoLR may review the fund requirement position during 2025-26 and if need be, a proposal would be sent to Ministry of Finance for providing additional fund under DILRMP during 2025-26."

#### **Further Observations/Comments of the Committee**

1.8 The Committee while stressing upon the need to increase the budgetary support to the two flagship schemes of the DoLR, recommended to seek more budgetary support to expand the coverage of the schemes. Since there has been considerable impact of the

WDC-PMKSY 1.0 and 2.0, its coverage needs to be expanded to a much larger area as per demand made by various states. Moreover, to meet the ever-growing demand of the scheme at a faster pace requires more budgetary support. Further, to meet the set targets under DILRMP and to implement various new initiatives proposed under this scheme also requires more budgetary support year on year. But there has been almost no corresponding increase in Budgetary allocation to the DoLR for these two important schemes. The Committee are of the view that higher budgetary allocation is required for rapid coverage of both the schemes which will also ensure more coverage serving larger areas under WDC-PMKSY and spread timely benefits of all key components under DILRMP to common masses. Therefore, the Committee reiterate their recommendation to seek higher budgetary allocation for the schemes under DoLR.

#### II. <u>Overlapping of Schemes</u>

#### Recommendation (Serial No. 4)

1.9 With regard to convergence with schemes of other ministries and increased participation of Members of, the Committee had recommended as follows:

"The Committee also find that the activities under this scheme are largely overlapping with the schemes of other Departments and Ministries such as Ministry of Jal Shakti (Water Resources), Ministry of Agriculture & Farmer's Welfare and Department of Rural Development which fails to give clarity on the work and performance of the scheme to common public and the a lot of activities go unnoticed being overshadowed by major flagship project due to smaller size/ activity carried out under the scheme. The Committee recommend to invite work proposals from elected local representatives including Members of Parliament to add more quality work and recognition to this important scheme."

1.10 The Department in their action taken reply have stated as under:

"Under Watershed Development Component of Pradhan Mantri Krishi Sinchayee Yojana (WDC-PMKSY 1.0) activities undertaken, inter-alia, include ridge area treatment, drainage line treatment, soil and moisture conservation, rainwater harvesting, nursery raising, afforestation, horticulture, pasture development, livelihoods for asset less persons, etc.

These activities are directly or indirectly inter-connected to the intended targets for soil and moisture consideration and making available water for agricultural, drinking and other purposes for the communities in the water scarce areas, which are also the objectives of schemes implemented by other line Departments/ Ministries. These coordinated efforts would enable to enhance the level of convergence in watershed projects and would facilitate achieving effective

saturation in land development efforts under the Scheme. Keeping this in mind, the DoLR has been emphasizing with States / UTs to maximize convergence of possible activities under various schemes of Central and State Governments and try abridging the financial gap. The convergence is likely to help in the effective implementation of PMKSY on saturation basis.

The watershed development projects will be broadly taken up in the most vulnerable rainfed Districts by prioritization of micro-watersheds. However, the challenges and issues of North-Eastern and hilly States/UTs will be given due emphasis to accommodate the policies and thrust areas of the government for these regions.

Further, community members and local representatives are involved in various phases, right from planning to implementation of watershed projects. Regular monitoring, evaluation and learning exercises to promote quality of execution are carried out, to ensure the principles of economy, ecology and equity under the scheme.

Ministry of Rural Development has constituted District Development Coordination and Monitoring Committee (DISHA) with a view to fulfill the objectives of ensuring a better coordination among all the elected representatives in Parliament, State Legislatures and Local Governments (Panchayati Raj Institutions/Municipal Bodies) for efficient and time-bound development of districts in our country. These Committees are envisioned to monitor the implementation of the programmes including Watershed Development Component of Pradhan Mantri Krishi Sinchayee Yojana in accordance with prescribed procedures and guidelines and promote synergy and convergence for greater impact. These meetings are regularly taking place in District HQ and being attended to by representatives of the concerned Central Government schemes.

The Department of Land Resources has already issued advisory to CEOs of SLNAs with a request to instruct district authorities associated with implementation of WDC-PMKSY to actively participate in the DISHA Committee and also keep informed DoLR about the suggestions/recommendations made by the people's representatives. The reports of the DISHA Committee meetings held in the past could be referred to for necessary Department Rural Development's website at the of https://ruraldiksha.nic.in"

#### **Further Observations/Comments of the Committee**

1.11 Noting the fact that schemes under DoLR are being carried out in convergence with bigger schemes of other Ministries, which overshadows performance and publicity of the ongoing schemes of DoLR, the Committee recommended to effectively engage elected local representatives especially Members of Parliament who will suggest more quality work in accordance with the prevailing local ground realities and also add more recognition to the works being carried out under these important schemes. From the reply

submitted by the DoLR, the Committee noted that District Development Coordination and Monitoring Committees ('DISHA) headed by Members of Parliament, provides platform where discussion on development programmes including DoLR schemes can be held in detail and further course of actions may be decided taking valuable views from MPs and MLAs. The Committee, however, take a strong view of the fact that Heads of Department are most of the times absent from these meeting, which is why the desired results of effective monitoring is not met. The Committee also strongly felt that the views/inputs given by the MPs and MLAs during the DISHA meetings should be effectively complied with at the time of implementation of the schemes. Stressing upon the important role played by the DISHA committee and the need to further strengthen the working of DISHA committee, the Committee reiterate its recommendation to ensure effective and regular participation of MPs in implementation of schemes run by the DoLR and other Central Ministries. The Committee further urged that the DISHA meetings should also be held with strict adherence to the guidelines, thereby according more importance and say to local MPs in the effective implementation and monitoring of ongoing schemes.

## III. <u>Digital India Land Records Modernization Programme (DILRMP)</u> Recommendation (Serial No. 8)

1.12 With regard to timebound implementation of Digital India Land Records Modernization Programme (DILRMP) scheme, the Committee had recommended that:

"The Committee note from the reply made by DoLR that the Department is putting concentrated efforts to implement all components of DILRMP including 'One Nation One Registration' by 2026. The Committee also acknowledge the importance of this project in achieving its desired result in a time bound manner. The Committee are of the view that effective implementation of the scheme will resolve huge number of land disputes and court cases pending at Revenue Court. The Committee urge upon the DoLR to ensure expeditious completion of DILRMP to cover the entire country as per schedule fixed"

1.13 The Department in their action taken reply have stated as under:

"National Generic Document Registration System (NGDRS) - "One Nation One Registration Software" is generic software that aptly addresses the diversity prevailing across the States on account of languages, processes, formulae, and formats, and includes requirements of all the States and enables user States / UTs to provide ease in interoperability and compatibility with other applications of other

sectors.

NGDRS has been adopted by 16 States/UTs viz. Andaman & Nicobar Island, Assam, Chandigarh, Chhattisgarh, Dadar & Nagar Haveli, Delhi, Goa, Himachal Pradesh, Jammu & Kashmir, Jharkhand, Ladakh, Maharashtra, Manipur, Mizoram, Punjab and Tripura. Additionally, 8 States/UTs, Andhra Pradesh, Gujarat, Haryana, Puducherry, Rajasthan, Telangana, Uttarakhand and West Bengal have been sharing registration related data with national portal of NGDRS-www.ngdrs.gov.in through API /UI. Real time information is available on National portal www.ngdrs.gov.in.The major benefits of the system include (i) Citizen empowerment through online entry of deed, online appointment, online admission, document search and certified copy generation, online payment (ii) Checks on fraudulent / benami transaction, (iii) Reduces document registration process, time, and cost at Sub Registrar level.

The term of DILRMP is up to 31.03.2026. The DoLR would pursue with the States/UTs to complete the work under various components by the above said date as the programme is implemented through Revenue/Registration/Survey and Settlement Departments of States/UTs."

#### **Further Observations/Comments of the Committee**

1.14 Though the department has informed that it is pursuing with all the States/UTs to complete the work under various components by the stipulated term of the scheme up to 31.03.2026, the Committee feel that there are few States who are lagging behind and a lot of work is still pending in various key components of this scheme. Taking note of the importance of this scheme for the benefit of common people, the Committee reiterate that the for the timely completion of this scheme, the Department should aggressively pursue with all the stakeholders and ensure completion of all components.

#### (IV) Boundary Determination in land survey

#### Recommendation (Serial No. 10)

1.15 With regard to growing disputes in boundary related issues, the Committee recommended that:

"The Committee note rising disputes of boundary during survey/ resurvey of the land assets due to multiple divisions among family members. This leads to problem in determining the actual ownership and deprives benefits of several ongoing schemes to the rightful owner and a cause of enmity in the community. Considering the Department's submission regarding such challenges in resurvey of land, the Committee therefore strongly recommend to take up this matter seriously and devise a suitable plan to address this persistent problem."

1.16 The Department in their action taken reply have stated as under:

"Boundary disputes can be resolved through carrying out Survey/Re-survey in States/UTs. One of the most important components of DILRMP is Survey/Resurvey of agricultural land in revenue villages so that Cadastral Maps/Land parcels are as per Record of Rights (RoRs) and as per current ownership. Considerable amount has also been sanctioned and released as per proposals submitted by States/UTs. Survey/Re-survey is a voluminous and cumbersome processes involving acquisition of High Resolution Imagery of land through Satellite/Aircraft or drone flying, establishment of Ground Controlling Points (GCPs), creation of Ortho Rectified Images (ORIs), feature extraction, ground truthing by field survey teams, draft map publication, inviting objections from citizens, redressal of objections and final map publication etc. The DoLR is formulating a proposal for carrying out Survey/Resurvey of Rural Agricultural land in 20% of area of Country for consideration of Expenditure Finance Committee to be completed in two years' time i.e. up to 31.03.2027. ORI obtained after Aerial Survey under National Geospatial Mission (NGM) would be utilized for Field Survey during Survey / Resurvey.

#### **Further Observations/Comments of the Committee**

1.17 The Committee is concerned to note that the action taken reply furnished by the Department has acknowledged the growing problem of boundary determination during land divisions but failed to provide a concrete mechanism to resolve this persistent issue which is also affecting the peace and social harmony in the society due to long fought court cases of land disputes. Therefore, the Committee reiterates to take up this matter seriously and devise a suitable plan to address this persistent problem.

### III. <u>Adequate compensation under Land Acquisition, Rehabilitation and Resettlement Act, 2013 (RFCTLARR)</u>

#### Recommendation (Serial No. 11)

1.18 With regard to Adequate compensation under Land Acquisition, Rehabilitation and Resettlement Act, 2013 (RFCTLARR), the Committee had made the following recommendation:

"The Committee took notice of the various incidents of meagre compensation given for acquisition of land in scheduled areas belonging to tribals. It is noteworthy that sale of such land is governed by special clauses and lacks transaction value, fetching very small amount in comparison to normal land during acquisition for Government Projects. The Committee recommend to take up this matter seriously and devise a suitable plan to address this grave issue ensuring fair and sufficient compensation to the land owners being affected by such anomaly in coordination."

1.19 The Department in their action taken reply have stated as under:

"Land acquisition is undertaken by the Central and the State Governments under various Central and State Acts, including the Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement Act, 2013 (RFCTLARR Act, 2013). The provisions of the RFCTLARR Act 2013 are implemented by 'appropriate Government' as defined under Section 3(e) of the said Act. In relation to acquisition of land situated within the territory of a State, the Government is State 'appropriate the concerned Government. The Act has provisions to provide fair compensation to those whose land is taken away. To ensure comprehensive compensation package for the land owners, a scientific method for calculation of the market value of the land exists in the Act. The First Schedule to the Act provides components that constitute the minimum compensation package to be given to those whose land is acquired to be decided by the appropriate Government. Under this schedule, the factor by which the market value is to be multiplied in the case of rural areas has been given as 1.00 (one) to 2.00 (Two), based on the distance of project from urban area, as may be notified by the appropriate Government. While the factor by which the market value is to be multiplied in the case of urban areas is 1.00 (one). The States notify multiplication factor for their respective areas. Added to the above value is also the value of assets attached to the land or building (to be determined as provided under Section 29) and Solatium up to 100 percent of the total compensation by the RFCTLARR Act. Section 107 of the Act allows power to State Legislatures to enact any law more beneficial to affected families. Section 108 allows affected families to choose better compensation or R&R benefits if a State law or policy provides more favourable terms than the RFCTLARR Act. This allows affected persons to receive the best possible compensation package. The RFCTLARR Act 2013 also provides for special provisions for Scheduled Castes and Scheduled Tribes under Section 41 and 42 that mandate that no land acquisition shall be made in Scheduled Areas unless absolutely necessary. If acquisition occurs, prior consent from relevant local governing bodies is required, including in cases of urgency. At least one-third of the compensation amount shall be paid initially as first installment and rest after taking over possession of land. Affected families shall be settled preferably in same Scheduled Area and if relocated outside of the district, shall be paid an additional 25% rehabilitation and resettlement benefits along with a onetime entitlement of fifty thousand rupees."

#### **Further Observations/Comments of the Committee**

1.20 The Committee are constrained to note that the action taken reply furnished by the Department has only stated the objective behind the enactment of this important legislation which affects lives and livelihoods of citizens of this country. Whereas, the Committee are deeply concerned about growing number of cases under dispute including inadequate compensation for the acquired land and improper and unsatisfactory rehabilitation post-acquisition which is contrary to the spirit of the Act. The Committee strongly opine that the Central Government should ensure the proper implementation of all the provisions

contained in the LAAR Act in letter and spirit and should not shed the responsibility only on the States which may further amend clauses of the Act to suit their needs and bypass the Central Act defeating the very purpose of this land mark legislation. Therefore, the Committee strongly reiterate that the Department and the Central Government should ensure that State Government should strictly complied with and adhere to all provisions of the Act so as to safeguard the interests of lakhs of aggrieved citizens being affected by the faulty implementation of Land Acquisition and rehabilitation norms.

#### CHAPTER II

#### RECOMMENDATIONS WHICH HAVE BEEN ACCEPTED BY THE GOVERNMENT

#### Recommendation (Serial No. 2)

2.1 While acknowledging the positive impacts of the WDC-PMKSY 1.0 scheme in terms of assets created, area brought under protective irrigation including enhancing ground water level and afforestation, the Committee believe that this scheme has the potential to counter rural distress by reviving rural economy and had strongly recommended in its previous reports to increase number of projects by encouraging States to participate actively by submitting more projects for development of rainfed and degraded areas so as to cover larger rural population dependent on farm related activities. The Committee observe the reduction of fund allocation by the Government while approving continuation of programme as WDC-PMKSY 2.0 for the period 2021-22 to 2025-26 with a physical target of 49.5 lakh ha and financial outlay of Rs. 8,134 crores as against rightful demand made by the Department of Land Resources for development of 20 million ha with the total Central share of Rs. 34,658 crores. As many States have also been demanding sanction of additional projects (area) under WDC-PMKSY 2.0, the Committee recommend to allocate more budgetary funds for this time-tested scheme for identification and implementation of more watershed projects in the country for the benefit of masses by increasing productivity of rainfed/degraded land through the process of Integrated Watershed Management.

#### **Reply of the Government**

2.2 On the recommendation of SGoS, DoLR had submitted EFC Memo for continuation of WDC-PMKSY with the approval of Hon'ble MoRD for development of 20 million ha from 2020-21 to 2027-28 with the total Central share of Rs. 34,658 crore (total cost of Rs. 52766 crore). In the due course, following the several instructions received from Department of Expenditure regarding continuation of scheme beyond 31st March, 2021, DoLR projected physical target of 10 Million ha and financial allocation of Rs. 25,311.63 crore (Central share: Rs. 16,597.63 crore and State share of Rs. 8,946.63 crore). However, The EFC in its meeting held on 06.08.2021 recommended continuation of Watershed Development Component of Pradhan Mantri Krishi Sinchayee Yojana Scheme with an estimated Central Share of expenditure of Rs. 8134 crore for the duration of 2021-22 to 2025-26. Accordingly physical target got reduced to 4.95 Million ha. The cost norm recommended for WDC-PMKSY 2.0 were Rs. 22,000/- per ha for plain areas, and Rs.28,000/- per ha for hilly & difficult areas, and upto Rs. 28000/- per ha for Integrated Action Plan (IAP) Districts & LEW affected areas. In the light of EFC recommendation, DoLR submitted note for CCEA for continuation of WDC-PMKSY to DoWR, RD&GR for preparation of consolidated Note for CCEA proposal for umbrella scheme of PMKSY.

Government of India approved continuation of programme as WDC-PMKSY 2.0 for the period 2021-22 to 2025-26 with a physical target of 49.5 lakh ha and financial outlay of Rs. 8,134 crore, as the Central share. Many States have been demanding sanction of additional projects (area) under WDC-PMKSY 2.0 and the Department has recently sanctioned 56 Nos. of additional projects covering an area of 2.80 Lakh Ha at the cost of Rs. 700 crore for the remaining period of WDC-PMKSY 2.0.

Recommendation of the Committee regarding enhancement of project areas with more budgetary allocation is noted by the Department for implementation of more watershed projects in the country in future.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### Recommendation (Serial No. 3)

2.3 As informed by the Department, 1.05 lakh water harvesting structures were created / rejuvenated, 1.47 lakh ha additional area has been brought under protective irrigation, 7.06 lakh farmers benefitted, 0.85 lakh ha brought under plantation (Afforestation/ Horticulture) and 127.31 lakh man-days have been generated under WDC-PMKSY 2.0 during 2022-23 & 2023-24. Referring to the Report regarding various achievements made in the key activities of WDC-PMKSY-2.0 in the year 2023-24 as available on scheme's website, the Committee note low achievement of targets in afforestation (47%), horticulture (41%), soil and moisture conservation (26%) and new water harvesting structures (31%). Considering such a low pace of completion, the Committee strongly recommend to fast track the progress in these activities so as to timely achieve the set target.

#### **Reply of the Government**

2.4 As per the procedural norms/guidelines of WDC-PMKSY 2.0 at least a period of initial 6-8 months is required for Entry Point Activities, Preparation of DPRs, IEC and enter into NRM phase. All the projects under WDC-PMKSY 2.0 are in advance stage of implementation. As developing degraded lands into arable land, is a tedious and time-taking process, and the projects are hardly into 3rd/4th year of implementation, no project has been reported as completed. Under WDC-PMKSY 2.0, as per the information compiled from States, during 2022-23 to 2024-25 (upto 3rd Quarter), 1.22 lakh water harvesting structures were created / rejuvenated, 1.75 lakh ha additional area has been brought under protective irrigation, 11.49 lakh farmers benefited, 0.98 lakh ha brought under plantation (Afforestation/ Horticulture) and 171.26 lakh man-days have been generated. It is pertinent to mention here that the progress as reported aforesaid has been actually achieved during the period from April 2022 till date as there was an initial delay in the sanctioning of Scheme and hence allocation of Projects to the States thereof. In view of the same, there was effectively minimal progress during the initial months i.e., January-March 2022. However, even after time lag in initiation of Scheme in the field, effective implementation has led to an achievement, surpassing the targets as set for the period; and accordingly, it is expected that by sunset date of the project i.e., March 2026 the area anticipated to be brought under protective irrigation would exceed the target estimated. An Output Outcome Monitoring Framework developed in consultation with NITI Aayog is in place for monitoring the performance of the Scheme through 11 output-outcome indicators. Further, performance and implementation of the scheme is regularly reviewed and monitored at Department level through Review Meetings, National Level Meetings, review taken through Video Conferences and field visits by the Senior and program officers of the Department.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### Recommendation (Serial No. 5)

2.5 The Committee note that the NITI Aayog has recommended that the cost norms for the

scheme should be revised as per current market scenario. They have also suggested cost norms between Rs. 25,000 to Rs. 30,000 per hectare for the plains. Contrary to this, WDC-PMKSY 2.0 goes with the revised cost norm of RS. 28,000 per hectare for hilly and difficult areas, Rs. 22000/per hectare for other areas and upto Rs. 28,000 per hectare for watershed projects in Integrated Action Plan Districts. The Committee agree to the fact that higher cost norms as per prevalent market condition is utmost requirement for long term performance of the assets created under this scheme. Therefore, the Committee recommend that the Department should increase cost norm as suggested by expert groups to ensure maintenance and upkeep of ongoing projects.

#### **Reply of the Government**

2.6 The existing cost norms under WDC-PMKSY 2.0 is Rs. 22,000/ha for plain areas and Rs. 28,000/ha for hilly area, difficult areas and IAP Districts. These norms were fixed in 2021-22. Inprincipal approval has been accorded for continuation of WDC-PMKSY for 2026-27 to 2030-31 as WDC-PMKSY 3.0 and under the same a revision of cost norms is at proposal stage.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### Recommendation (Serial No. 6)

2.7 The Committee note that though substantial progress has been made under WDC-PMKSY 1.0 in terms of creation of water harvesting, area brought under protective irrigation, increase in plantation, treatment of wastelands etc, the problem of depleting water level is posing a serious threat to life and livelihoods of millions throughout the country. The Committee are concerned with the problem echoed by many of its Members and therefore, recommend to include more projects in areas where the water level is depleting in order to revive traditional water bodies like storm drains, small rivers and ponds, and dysfunctional borewells by employing suitable water harvesting techniques in affected areas.

#### **Reply of the Government**

2.8 Government of India approved continuation of programme as WDC-PMKSY 2.0 for the period 2021-22 to 2025-26 with a physical target of 49.5 lakh ha and financial outlay of Rs. 8,134 crore, as the Central share. Depletion of groundwater table is one of the criteria for selection of watershed projects at the time of selection of new project. Further, creation/ revival of traditional water bodies are already taken up under the scheme.

Under WDC-PMKSY 2.0, as per the information compiled from States, during 2022-23 to 2024-25 (upto 3<sup>rd</sup> Quarter), 1.22 lakh water harvesting structures were created / rejuvenated, 1.75 lakh ha additional area has been brought under protective irrigation, 11.49 lakh farmers benefitted, 0.98 lakh ha brought under plantation (Afforestation/ Horticulture) and 171.26 lakh man-days have been generated.

The watershed development projects will be broadly taken up in the most vulnerable rainfed Districts by prioritization of micro-watersheds. However, the challenges and issues of North-Eastern and hilly States/UTs will be given due emphasis to accommodate the policies and thrust areas of the government for these regions. While prioritizing the watershed projects in the critical

areas of the Districts, the following criteria may be used in selection:

- a) Frequency of drought occurrence.
- b) Acute scarcity of drinking water Degree of over exploitation of ground water resources.
- c) Preponderance of degraded lands/wastelands.
- d) Decline in Normalized Difference Vegetation Index (NDVI).
- e) Status of soil health, aquifer characteristics and topography.
- f) Hydrological assessment of surplus run off from watersheds Contiguity to another watershed that has already been developed/ treated.
- g) High proportion of population belonging to scheduled castes and scheduled tribes, and other socially & economically backward population.
- h) Low productivity of major crops to that of District/State average.
- i) Willingness of village community to make voluntary contributions, adopt regulatory norms for maintenance of common property resources, and ensure equitable sharing of the resources/benefits.

The Department is in the process for getting approval for sanction of projects covering 38 lakh hectares under the proposed WDC-PMKSY 3.0 for the period from 2026 to 2031. Accordingly, the total outlay proposed for next 5 years (2026-27 to 2030-31), for continuation of WDC-PMKSY by sanctioning new projects is estimated to be Rs. 12765 crore. Recommendation of the Committee is noted by the Department for implementation of more watershed projects in the country in future under WDC-3.0.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### Recommendation (Serial No. 7)

2.9 The Committee endorsed the positive impact of Seechwal Model of waste water treatment for irrigation purpose thereby stopping the direct flow of waste water into rivers. From the reply, Committee observe that the treated water using this technique increase the fertility of the farm land. The Committee therefore recommend that such a unique and effective model must be brought under the ambit of the ongoing scheme thereby making improved results in soil fertility conservation, ground water recharge and contain river pollution.

#### **Reply of the Government**

2.10 Ground water recharge is one of the activities under WDC-PMKSY 2.0 which primarily intends to develop rainfed/degraded lands. It is also stated that Department of Land Resources has been implementing Watershed Development Component of Pradhan Mantri Krishi Sinchayee Yojana (WDC-PMKSY) for the development of rainfed and degraded lands in the country. Through the implementation of WDC-PMKSY 1.0 projects (sanctioned during 2009-10 to 2014-15), significant improvement were registered in ground water table, increase in productivity, vegetative cover, enhanced livelihood opportunities and household incomes in watershed project areas.

States will be encouraged to visit such type of models and if found feasible, it may be implemented/ replicated at different locations in different project areas under the scheme.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### Recommendation (Serial No. 9)

2.11 The Committee appreciate the initiative of e-Registration alongwith progress made in implementation of all components under DILRMP. While noticing few shortcomings like non-updation of information regarding the status of court cases resulting in fraudulent transactions, the Committee strongly recommend the DoLR to ensure timely updation of the records with real time data pertaining to all courts including Supreme Court, High Courts, District Court and Local Tehsil level that will help in curbing multiple registration in absence of authentic information and ensure clear title of the property to rightful actual owners.

#### **Reply of the Government**

2.12 DoLR has initiated the linkage of e-Court with Land Records and Registration data. The objective of Linkage of e-Court with Land Record and Registration data base is to make authentic first-hand information available to the Courts resulting in speedy disposal of cases and ultimately, reduction in land disputes. Pilot test for linking of e-Court with land record and registration data base has been undertaken successfully in three states namely, Haryana, Maharashtra and Uttar Pradesh in association with Department of Justice. So far, 26 States/UTs namely; Tripura, Madhya Pradesh, Rajasthan, Assam, Arunachal Pradesh, Mizoram, Nagaland, Himachal Pradesh, Bihar, Uttar Pradesh, Manipur, West Bengal, Andaman & Nicobar Islands, Telangana, Jharkhand, Delhi, Sikkim, Meghalaya, Punjab, Haryana, Chandigarh, Karnataka, Chhattisgarh, Tamil Nadu, Puducherry and Andhra Pradesh have received necessary clearances from the concerned High Courts for integration of e-Courts Application Software with the land records application software and registration database.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### **CHAPTER III**

### RECOMMENDATIONS WHICH THE COMMITTEE DO NOT DESIRE TO PURSUE IN VIEW OF REPLIES OF THE GOVERNMENT

NIL

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### **CHAPTER IV**

RECOMMENDATIONS IN RESPECT OF WHICH REPLIES OF THE GOVERNMENT HAVE NOT BEEN ACCEPTED BY THE COMMITTEE

#### Recommendation (Serial No. 1)

4.1 The Committee note that during the year 2024-25 there has been an increase of only Rs. 246.25 Crore in the Gross Budgetary Support (GBS / Scheme component) of the Department of Land Resources (DoLR) over the BE of previous year. The BE for the year 2023-24 was Rs. 2395.75 Crore and the allocation for this year i.e. 2024-25 has been increased to Rs. 2667.24 Crore which is an increase of just 6.98% over the previous year's BE. The Committee also note that the allocation at BE stage to Pradhan Mantri Krishi Sinchayee Yojana (Watershed Component) has been increased by 13.70% as compared to previous year BE and for Digital India Land Records Modernisation Programme (DILRMP) the allocation at BE stage has been reduced by 27.97%. It is also evident that during the year 2023-24, Budgetary allocation for PMKSY-WDC was reduced by 20.45% at RE stage while allocation for DILRMP was also reduced by 36.14%. Considering the overall performance of these two schemes and their remarkable impact on the ground, the Committee feel that the reduction made in the BE component was not appropriate and reasons for creating hindrance in expanding the coverage of the schemes meant to benefit newer and larger area and targeted people at large as per the growing need of today's landscapes. Therefore, the Committee recommend the DoLR to take up the matter at the highest level in the Ministry of Finance seeking substantially higher allocation of fund so that remarkable benefits of the schemes may further be expanded to common masses at a faster pace. The Committee hope that slightly higher budgetary allocation (2024-25) for the scheme would be utilised fully as per programmes envisaged by the Department of Land Resources.

#### Reply of the Government

4.2 The continuation of 'WDC-PMKSY 2.0' was approved by the Government on 15<sup>th</sup> December 2021 with a Central Share allocation of Rs. 8134 crore for the period from 2021-22 to 2025-26. Projects under 'WDC-PMKSY 2.0' have been sanctioned to States/UTs in the last quarter of FY 2021-22.

During 2022-23, States/UTs were supposed to undertake measures to strengthen their institutions for implementation of project works. Moreover, Government has made PFMS mandatory for releasing/utilizing funds under the scheme which necessitated PFMS infrastructure to be revamped at the Department level and at States/UTs level based on the new and evolving guidelines of Ministry of Finance. Experiences show that this exercise caused delays in release of funds at the Central level and expenditure at the States/UTs level.

Ministry of Finance's OM dated 31.03.2021 further stipulated that Central grants would be released

in four equal tranches of 25% each, and release of the next tranche would require States/UTs to utilize at least 75% of the previous tranche. Further, at least a time period of 4-6 months is required for preparation of quality DPRs which is prerequisite for starting of field works and reaching the stage of Natural Resources Management (NRM) work phase. It is relevant to mention that major resource requirement is in the work phase. Now, most of the States/UTs have reached to the stage of NRM, therefore, it is expected that pace of physical and financial achievement would get momentum in near future. As per the Scheme Guidelines, the project period stands at 3-5 years and accordingly, the allocation of Central grants was made maximum for 5 years. The year-wise allocation in percentage terms stood 25% for initial three years, 15% for fourth year, and remaining 10% for the last year. As per the Cabinet Note of the Scheme, outlay of Central share for WDC-PMKSY for the period of 15th Finance Commission (FY 2021-22 to FY 2025-26) for FY 2024-25 has been kept at Rs 1500.00 crore. Therefore, the proposed fund requirement for FY 2024-25 is consistent with the Cabinet Note and Scheme Guidelines.

However, it is pertinent to mention that BE and RE in a financial year are firmed up as part of the overall budgetary exercise. Status of utilization of amount of BE 2024-25 as on 19.03.2025 is Rs. 864.31 crore, and till now Mother Sanctions amounting to Rs. 470.37 crore for 21 States have been issued on SNA SPARSH, out of which Rs. 31.82 crore has been utilised.

Department of Land Resources has proposed Rs.141.00 crore as Budget Estimate for the FY 2024-25 under Digital India Land Record Modernization Programme (DILRMP). During the FY 2024-25, an amount of Rs.122.28 crore have been released to States/UTs (as on March 25, 2025) and Rs. 18.72 crore is expected to release till March 31<sup>st</sup> 2025.

Digital India Land Records Modernisation Programme (DILRMP) has been extended by the Government of India for a period of five years from 2021-22 to 2025-26 with an outlay of Rs.875.00 crore. Out of this, an amount of Rs.755.00 crore has been allocated by the Government of India during last four years from 2021-22 to 2024-25. The remaining amount of Rs.120.00 crore has been provisioned for 2025-26. However, DoLR may review the fund requirement position during 2025-26 and if need be, a proposal would be sent to Ministry of Finance for providing additional fund under DILRMP during 2025-26.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### **Comments of the Committee**

(Please see Paragraph No. 1.8 of Chapter I of the Report)

#### Recommendation (Serial No. 4)

4.3 The Committee also find that the activities under this scheme are largely overlapping with the schemes of other Departments and Ministries such as Ministry of Jal Shakti (Water Resources), Ministry of Agriculture & Farmer's Welfare and Department of Rural Development which fails to give clarity on the work and performance of the scheme to common public and the a lot of activities go unnoticed being overshadowed by major flagship project due to smaller size/activity carried out under the scheme. The Committee recommend to invite work proposals from elected local representatives including Members of Parliament to add more quality work and recognition to this important scheme.

#### **Reply of the Government**

4.4 Under Watershed Development Component of Pradhan Mantri Krishi Sinchayee Yojana (WDC-PMKSY 1.0) activities undertaken, inter-alia, include ridge area treatment, drainage line treatment, soil and moisture conservation, rainwater harvesting, nursery raising, afforestation, horticulture, pasture development, livelihoods for asset less persons, etc.

These activities are directly or indirectly inter-connected to the intended targets for soil and moisture consideration and making available water for agricultural, drinking and other purposes for the communities in the water scarce areas, which are also the objectives of schemes implemented by other line Departments/ Ministries. These coordinated efforts would enable to enhance the level of convergence in watershed projects and would facilitate achieving effective saturation in land development efforts under the Scheme. Keeping this in mind, the DoLR has been emphasizing with States / UTs to maximize convergence of possible activities under various schemes of Central and State Governments and try abridging the financial gap. The convergence is likely to help in the effective implementation of PMKSY on saturation basis.

The watershed development projects will be broadly taken up in the most vulnerable rainfed Districts by prioritization of micro-watersheds. However, the challenges and issues of North-Eastern and hilly States/UTs will be given due emphasis to accommodate the policies and thrust areas of the government for these regions.

Further, community members and local representatives are involved in various phases, right from planning to implementation of watershed projects. Regular monitoring, evaluation and learning exercises to promote quality of execution are carried out, to ensure the principles of economy, ecology and equity under the scheme.

Ministry of Rural Development has constituted District Development Coordination and Monitoring Committee (DISHA) with a view to fulfill the objectives of ensuring a better coordination among all the elected representatives in Parliament, State Legislatures and Local Governments (Panchayati Raj Institutions/Municipal Bodies) for efficient and time-bound development of districts in our country. These Committees are envisioned to monitor the implementation of the programmes including Watershed Development Component of Pradhan Mantri Krishi Sinchayee Yojana in accordance with prescribed procedures and guidelines and promote synergy and convergence for greater impact. These meetings are regularly taking place in District HQ and being attended to by representatives of the concerned Central Government schemes.

The Department of Land Resources has already issued advisory to CEOs of SLNAs with a request to instruct district authorities associated with implementation of WDC-PMKSY to actively participate in the DISHA Committee meetings and also keep informed DoLR about the ATRs on suggestions/recommendations made by the people's representatives. The reports of the DISHA Committee meetings held in the past could be referred to for necessary action at the Department of Rural Development's website at <a href="https://ruraldiksha.nic.in">https://ruraldiksha.nic.in</a>.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### **Comments of the Committee**

(Please see Paragraph No. 1.11 of Chapter I of the Report)

#### Recommendation (Serial No. 8)

4.5 The Committee note from the reply made by DoLR that the Department is putting concentrated efforts to implement all components of DILRMP including 'One Nation One Registration' by 2026. The Committee also acknowledge the importance of this project in achieving its desired result in a time bound manner. The Committee are of the view that effective implementation of the scheme will resolve huge number of land disputes and court cases pending at Revenue Court. The Committee urge upon the DoLR to ensure expeditious completion of DILRMP to cover the entire country as per schedule fixed.

#### **Reply of the Government**

4.6 National Generic Document Registration System (NGDRS) - "One Nation One Registration Software" is generic software that aptly addresses the diversity prevailing across the States on account of languages, processes, formulae, and formats, and includes requirements of all the States and enables user States / UTs to provide ease in interoperability and compatibility with other applications of other sectors.

NGDRS has been adopted by 16 States/UTs viz. Andaman & Nicobar Island, Assam, Chandigarh, Chhattisgarh, Dadra & Nagar Haveli, Delhi, Goa, Himachal Pradesh, Jammu & Kashmir, Jharkhand, Ladakh, Maharashtra, Manipur, Mizoram, Punjab and Tripura. Additionally, 8 States/UTs, Andhra Pradesh, Gujarat, Haryana, Puducherry, Rajasthan, Telangana, Uttarakhand and West Bengal have been sharing registration related data with national portal of NGDRS-www.ngdrs.gov.in through API /UI. Real time information is available on National portal www.ngdrs.gov.in.The major benefits of the system include (i) Citizen empowerment through online entry of deed, online appointment, online admission, document search and certified copy generation, online payment (ii) Checks on fraudulent / benami transaction, (iii) Reduces document registration process, time, and cost at Sub Registrar level.

The term of DILRMP is upto 31.03.2026. The DoLR would pursue with the States/UTs to complete the work under various components by the above said date as the programme is implemented through Revenue/Registration/Survey and Settlement Departments of States/UTs.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### **Comments of the Committee**

(Please see Paragraph No. 1.14 of Chapter I of the Report)

#### Recommendation (Serial No. 10)

4.7 The Committee note rising disputes of boundary during survey/ resurvey of the land assets due to multiple divisions among family members. This leads to problem in determining the actual ownership and deprives benefits of several ongoing schemes to the rightful owner and a cause of enmity in the community. Considering the Department's submission regarding such challenges in resurvey of land, the Committee therefore strongly recommend to take up this matter seriously and devise a suitable plan to address this persistent problem.

#### **Reply of the Government**

A.8 Boundary disputes can be resolved through carrying out Survey/Re-survey in States/UTs. One of the most important components of DILRMP is Survey/Re-survey of agricultural land in revenue villages so that Cadastral Maps/Land parcels are as per Record of Rights (RoRs) and as per current ownership. Considerable amount has also been sanctioned and released as per proposals submitted by States/UTs. Survey/Re-survey is a voluminous and cumbersome processes involving acquisition of High Resolution Imagery of land through Satellite/Aircraft or drone flying, establishment of Ground Controlling Points (GCPs), creation of Ortho Rectified Images (ORIs), feature extraction, ground truthing by field survey teams, draft map publication, inviting objections from citizens, redressal of objections and final map publication etc. The DoLR is formulating a proposal for carrying out Survey/Resurvey of Rural Agricultural land in 20% of area of Country for consideration of Expenditure Finance Committee to be completed in two years time i.e. upto 31.03.2027. ORI obtained after Aerial Survey under National Geospatial Mission (NGM) would be utilized for Field Survey during Survey / Resurvey.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### **Comments of the Committee**

(Please see Paragraph No. 1.17 of Chapter I of the Report)

#### **Recommendation (Serial No. 11)**

4.9 The Committee took notice of the various incidents of meagre compensation given for acquisition of land in scheduled areas belonging to tribals. It is noteworthy that sale of such land is governed by special clauses and lacks transaction value, fetching very small amount in comparison to normal land during acquisition for Government Projects. The Committee recommend to take up this matter seriously and devise a suitable plan to address this grave issue ensuring fair and sufficient compensation to the land owners being affected by such anomaly in coordination.

#### Reply of the Government

4.10 Land acquisition is undertaken by the Central and the State Governments under various Central and State Acts, including the Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement Act, 2013 (RFCTLARR Act, 2013). The provisions of the RFCTLARR Act 2013 are implemented by 'appropriate Government' as defined under Section 3(e) of the said Act. In relation to acquisition of land situated within the territory of a State, the 'appropriate Government' is the concerned State Government.

The Act has provisions to provide fair compensation to those whose land is taken away. To ensure comprehensive compensation package for the land owners, a scientific method for calculation of the market value of the land exists in the Act. The First Schedule to the Act provides components that constitute the minimum compensation package to be given to those whose land is acquired to be decided by the appropriate Government. Under this schedule, the factor by which the market value is to be multiplied in the case of rural areas has been given as 1.00 (one) to 2.00 (Two), based on the distance of project from urban area, as may be notified by the appropriate Government. While the factor by which the market value is to be multiplied in the case of urban areas is 1.00 (one). The States notify multiplication factor for their respective areas. Added to the above value is also the value of assets attached to the land or building (to be determined as

provided under Section 29) and Solatium up to 100 percent of the total compensation by the RFCTLARR Act. Section 107 of the Act allows power to State Legislatures to enact any law more beneficial to affected families. Section 108 allows affected families to choose better compensation or R&R benefits if a State law or policy provides more favourable terms than the RFCTLARR Act. This allows affected persons to receive the best possible compensation package. The RFCTLARR Act 2013 also provides for special provisions for Scheduled Castes and Scheduled Tribes under Section 41 and 42 that mandate that no land acquisition shall be made in Scheduled Areas unless absolutely necessary. If acquisition occurs, prior consent from relevant local governing bodies is required, including in cases of urgency. At least one-third of the compensation amount shall be paid initially as first installment and rest after taking over possession of land. Affected families shall be settled preferably in same Scheduled Area and if relocated outside of the district, shall be paid an additional 25% rehabilitation and resettlement benefits along with a onetime entitlement of fifty thousand rupees.

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

#### **Comments of the Committee**

(Please see Paragraph No. 1.20 of Chapter I of the Report)

#### **CHAPTER V**

### RECOMMENDATIONS IN RESPECT OF WHICH FINAL REPLIES OF THE GOVERNMENT ARE STILL AWAITED

NIL

[DoLR's O.M. No. H-11015/1/2024-GC dated: 26.03.2025]

NEW DELHI 21 July, 2025 30 Ashadha, 1947 (Saka)

SAPTAGIRI SANKAR ULAKA Chairperson Standing Committee on Rural Development & Panchayati Raj

#### STANDING COMMITTEE ON RURAL DEVELOPMENT AND PANCHAYATI RAJ (2024-25)

### MINUTES OF THE TWENTY-NINTH SITTING OF THE COMMITTEE HELD ON TUESDAY, THE 1st JULY, 2025

The Committee sat from 1100 hrs to 1150 hrs in Committee Room 'B', Ground Floor, Parliament House Annexe, New Delhi.

#### **PRESENT**

#### Shri Saptagiri Sankar Ulaka, Chairperson

#### **MEMBERS**

#### Lok Sabha

- 2. Shri Raju Bista
- 3. Dr Sanjay Jaiswal
- 4. Shri Bhajan Lal Jatav
- 5. Dr. Mohammad Jawed
- 6. Shri Jugal Kishore
- 7. Shri Imran Masood
- 8. Shri Janardan Mishra
- 9. Shri Kota Srinivasa Poojary
- 10. Shri K. Radhakrishnan
- 11. Shri Parshottambhai Rupala

#### Rajya Sabha

- 12. Smt. Geeta alias Chandraprabha
- 13. Shri H. D. Devegowda
- 14. Shri Iranna Kadadi

#### Secretariat

- 1. Shri D. R. Shekhar Additional Secretary
- 2. Shri V. K. Shailon Director
- 3. Shri L. Singson Deputy Secretary
- 1. At the outset, after introductory speech of the Chairperson, the Committee considered and adopted the following two Draft Action Taken Reports on Demands for Grants (2024-25):
  - i. Draft Action Taken Report on the recommendations contained in the 2<sup>nd</sup> Report on Demands for Grants (2024-25) of the Department of Land Resources (Ministry of Rural Development)
  - ii. XXX XXX XXX XXX XXX XXX XXX
- 2. XXX XXX XXX XXX XXX XXX XXX

The Committee the	าen ad	journed				
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XXX Not related to the Draft Report.

24

#### [Vide para 4 of Introduction of Report]

## ANALYSIS OF THE ACTION TAKEN BY THE GOVERNMENT ON THE RECOMMENDATIONS CONTAINED IN THE SECOND REPORT (18TH LOK SABHA) OF THE STANDING COMMITTEE ON RURAL DEVELOPMENT & PANCHAYATI RAJ

I. Total number of recommendations

11

II. Recommendations that have been accepted by the Government Serial Nos. 2, 3, 5, 6, 7 and 9

Total: 6

Percentage: 55%

III. Recommendations which the Committee do not desire to pursue in view of the Government's replies:

Serial Nos. NIL

Total: 00

Percentage: 00%

IV. Recommendations in respect of which replies of the Government have not been accepted by the Committee:

Serial Nos. 1, 4, 8, 10 and 11.

Total: 05

Percentage: 45%

V. Recommendations in respect of which final replies of the Government are still awaited:

Serial Nos. NIL Total: 00

Percentage: 00%