

Volume I

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Friday
30th May, 1952

PARLIAMENTARY DEBATES

HOUSE OF THE PEOPLE

OFFICIAL REPORT

(Part I - Questions and Answers)

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Members Sworn [Cols. 2—18].

PARLIAMENT SECRETARIAT
NEW DELHI

Price Six Annas (Inland)
Price Two Shillings (Foreign)

PARLIAMENTARY DEBATES

(Part I—Questions and Answers)

OFFICIAL REPORT

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HOUSE OF THE PEOPLE

Friday, 30th May, 1952

The House met at a Quarter Past Eight of the Clock.

[MR. SPEAKER in the Chair]

ORAL ANSWERS TO QUESTIONS

SALT TO JAPAN

*294. Dr. Ram Subhag Singh: (a) Will the Minister of Commerce and Industry be pleased to state whether Japan imports salt from India?

(b) If so, what quantity of salt was exported from India to Japan during the year 1951-52?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): (a) Yes, Sir.

(b) A quantity of 62,490 tons was exported during 1951-52.

Dr. Ram Subhag Singh: What quantity of salt is expected to be exported to Japan this year?

Shri Karmarkar: About the same quantity, as in the previous year.

शेठ गोविन्द दास : अब नमक का इस देश में कुछ आयात तो नहीं होता है और नमक की जितनी यहाँ जरूरत है, उतना यहाँ पैदा हो जाता है और काम चल जाता है ?

[Seth Govind Das: Is any salt imported into this country now and is the production of salt here commensurate with the requirements of the country?]

श्री कर्मकर : जी नहीं, नमक का

यहाँ पर आयात नहीं होता, हमारा नमक

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का पहले प्रोडक्शन रिक्वायरमेंट २६ लाख टन रहा। जबकि नमक यहाँ २७ लाख टन पैदा किया गया और जाने वाले वर्ष में २८ लाख टन पैदा होगा, इसलिये हमारे यहाँ के लिये तो नमक काफी पैदा हो रहा है और हम अपना नमक बाहर भेज सकते हैं।

[Shri Karmarkar: No Sir, salt is not imported now. Previously the production requirement of salt was 26 lakh tons, while the quantity produced was 27 lakh tons. In the coming year, it is expected to be 28 lakh tons. Our production of salt is considerable now and we can export it.]

Dr. P. S. Deshmukh: Was this salt exported on a Government to Government basis or through private trade channels?

Shri Karmarkar: Subject to correction, on a private basis.

Shri M. L. Dwivedi: Are Government aware that in the interior parts of India salt is still not available to the consumer?

Shri Karmarkar: This question relates to export to Japan. If the hon. Member wants to put a question on internal consumption he may give notice of it.

Mr. Speaker: These questions were dealt with a few days ago on the floor of this House.

श्री जसनी : किन २ बन्दरगाहों से नमक निर्यात हुआ था ?

[Shri Jasmani: Through which ports was the salt exported?]

Shri Karmarkar: To Japan the export has been largely through the

Saurashtra port. The Japanese presumably seem to like the Saurashtra salt.

COARSE AND MEDIUM CLOTH (SALE)

*297. **Dr. Ram Subhag Singh:** Will the Minister of Commerce and Industry be pleased to state whether it is a fact that the Government of India have decided to permit mills to sell coarse and medium cloth to buyers of their own choice up to 80 per cent. of the cloth packed?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): Yes, Sir. The mills have been granted this concession in respect of cloth packed during April and May 1952 for the present.

Dr. Ram Subhag Singh: May I know whether a proposal for the downward revision of the prices of coarse and medium cloth has been discussed for the next month?

Shri T. T. Krishnamachari: The price of cloth is fixed from time to time by the Textile Commissioner in consultation with the interests concerned. I believe at the moment the Textile Commissioner is engaged in attempting to fix the prices for the month of June and thereafter the procedure followed is what is called the Tariff Board formula, which is rather a difficult thing to explain in answer to a question. But it is undoubtedly a fact that prices are reviewed from time to time, taking into consideration all the relevant factors that have come into being, when the review is undertaken.

Dr. Ram Subhag Singh: May I know whether Government propose to end the frequent revision of cloth prices in favour of a price policy for a longer duration?

Shri T. T. Krishnamachari: If conditions in this country are of such a nature that the Government is able to project into the future and estimate the position in the future correctly, we will probably follow the suggested policy but as things are at present I am afraid the Government cannot commit itself to any definite answer in this regard.

Dr. P. S. Deshmukh: Could the Minister tell us the position of the demand for handloom coarse cloth?

Shri T. T. Krishnamachari: The question of handloom cloth is not quite the direct concern of the Textile Commissioner who operates the cloth control but that of State Governments.

We are collecting information regarding the position of handloom cloth. We know that the position is not very good at the moment but I am not able to commit myself to any definite answer.

पंडित सी० एन० मलवीय : क्या माननीय मंत्री जी यह बतलाने की कृपा करेंगे कि मिलों को जो अस्सी फी सदी कपड़ा बेचने का या डिस्कोज करने का अस्ति्यार है, वह मुकामी व्यापारियों को ओवरलुक करके बाहर भी बेच सकते हैं, और क्या गवर्नमेंट उन पर कोई इसके लिये पाबन्दी लगा सकती है ?

[Pandit C. N. Malviya: Will the hon. Minister be pleased to state whether the Mills, which have been authorized to dispose of 80 per cent. of cloth, can overlook the local dealers and sell it outside; and whether Government would impose any restriction on them in this connection?]

Shri T. T. Krishnamachari: The position is that the control that was operating hitherto was one that was arrived at in consultation with the State Government. The States appointed nominees to lift the goods from the mills and a large percentage of production was earmarked for that purpose. What has happened is that since the beginning of the year the State nominees have not taken up their goods and the States have been addressed asking them to persuade their nominees to take up the goods. If they do not take it up naturally we have to allow the mills to dispose of it according to their own convenience.

पंडित सी० एन० मलवीय : क्या माननीय मंत्री महोदय के इत्न में यह बात आई है कि भूपाल में वहां के कपड़ा व्यापारी ऐक्स मिल प्राइस पर कपड़ा लेने को तैयार हैं, इस पर भी वहां के जो सेल एजेन्ट्स हैं, वह कपड़ा बाहर भेजते हैं तो क्या इस सिलसिले में कोई रिप्रेजेंटेशन हुआ है ?

[Pandit C. N. Malviya: Is the hon. Minister aware that in spite of the fact that cloth dealers in Bhopal are prepared to purchase cloth at ex-Mill prices, the Sale Agents are exporting it? Has any representation been received in this connection?]

Mr. Speaker: That is a matter for the State Government.

Dr. S. P. Mookerjee: Has the hon. Minister considered how far the removal of the restrictions on inter-state movement will facilitate better distribution?

Shri T. T. Krishnamachari: The presumption at the moment is that it will facilitate better movement of cloth but our decision is very tentative and I am probably on the same footing as my hon. friend in estimating the reactions of trade in regard to the removal of these restrictions.

Dr. Jaisooray: Have the State nominees refused to take coarse cloth and if so, why?

Shri T. T. Krishnamachari: It is a fact that the State nominees have not lifted their quota of coarse and medium cloth. The reasons were given in answer to a question on a previous day. All that we could do is to presume certain reasons. The definite reason why they will not take it must be left largely to conjecture and to an appraisal of particular conditions in particular parts of the country.

INDIAN MISSIONS ABROAD

*298. **Shri S. C. Samanta:** Will the Prime Minister be pleased to state the names of countries where posts of the Heads of our Missions are lying vacant at present?

The Prime Minister (Shri Jawaharlal Nehru): Czechoslovakia, Egypt, Italy, Portugal, South Africa and the U.S.S.R.

Shri S. C. Samanta: How many heads of missions abroad are concurrently accredited as representatives in certain other countries?

Shri Jawaharlal Nehru: I am afraid I will not be able to give the correct number. For instance, our Minister in Switzerland is a Minister to Austria and also to the Vatican. Our Minister in Egypt is accredited to some other Arab countries. There are several other cases like that but I could not give their number.

Shri S. C. Samanta: How much economy has been effected by this arrangement?

Shri Jawaharlal Nehru: How can I give the figures? These arrangements

were original arrangements, no doubt with a view to economy but also with a view to convenience.

Shri S. C. Samanta: May I know whether any new Missions have been opened in 1950-51 and 1951-52?

Shri Jawaharlal Nehru: I imagine one or two must have been opened.

Shri Nambiar: Is it with a view to economy that our Ambassadors are not sent to Czechoslovakia and the U.S.S.R.?

Shri Jawaharlal Nehru: I mentioned five places. One of them is South Africa, where we have not had any representative for the last seven years, obviously due to political reasons. Then there is the case of Portugal, where also we have no intention to have our representative, not merely on grounds of economy but due to other reasons too. The others are more or less interim periods, when one ambassador comes back and another takes his place later. Meanwhile of course the missions go on. There is a charge d'affaires there. It is not as if the missions are not functioning. The head of the Mission comes and No. 2 takes charge till a new one takes over.

Shri Gurupadaswamy: May I know whether any qualification is fixed in appointing Ambassadors?

Shri Jawaharlal Nehru: Well, Government has not fixed any qualifications because the qualifications required are not minimum qualifications but, if I may say so, something approaching a maximum if possible.

Shri P. T. Chacko: May I know whether in view of the South African Government's attitude towards Indians we intend to continue the diplomatic relations with South Africa?

Mr. Speaker: It is not a question of continuing them—they are not there.

Shri Shivananjappa: May I know how many Indians are working in the higher cadres of U. N. Secretariat?

Shri Jawaharlal Nehru: As a matter of fact, that question has nothing to do with this, and it has been answered repeatedly and charts have been placed on the Table about the number of

Indians working in the U. N. Secretariat.

TEA GARDENS

*299. **Shri S. C. Samanta:** Will the Minister of Commerce and Industry be pleased to state:

(a) the number of tea gardens in different States of India with their annual production (State-wise) since 1947 (year-wise);

(b) the total capital invested in those gardens with special reference to foreign capital;

(c) the number of workers employed in those gardens as on the 31st December, 1951; and

(d) the number and names of gardens which are equipped with full-fledged factories?

The Deputy Minister of Commerce and Industry (**Shri Karmarkar**): (a) Two statements—one showing the number of tea gardens in the different States of India from 1947 to 1951 and the other showing annual production of tea in the different States from 1947 to 1950—are placed on the Table of the House. [See Appendix II, annexure No. 16]

The total all India production of tea during 1951 is estimated to be 622.73 million lbs.

(b) The total capital investment in tea plantations is of the order of Rs. 60 crores, of which foreign-owned capital may be put at about Rs. 45 crores.

(c) May be taken as roughly 1.25 million, which is the figure mentioned in the Report of the Ad-hoc Committee on Tea of 1950. The exact number employed as on 31st December, 1951, is not known.

(d) Information is not available and is being collected.

Shri S. C. Samanta: From the statement I find, Sir, that the number of tea gardens has increased. May I know whether the acreage has also increased?

Shri Karmarkar: I should think so, Sir, though I have not got the exact figures with me at the moment.

Shri S. C. Samanta: Is there any restriction at present on increasing the acreage?

Shri Karmarkar: My friend I suppose knows that we have to restrict our acreage in accordance with the International Tea Agreement. The

agreed figure of acreage on 31st March 1951, permissible on that date, is 806,728 acres, and during 1950-55 extension of tea cultivation up to one per cent. per annum of that permissible acreage is authorised under the agreement. Actually in 1951 the acreage was 776,898 acres which was something short of the permissible acreage.

Shri S. C. Samanta: In the statement it is shown that in Assam, Himachal Pradesh and Madras the number of tea estates has increased but there is decrease in production. May I know the reason?

Shri Karmarkar: It is possible—production may a time fluctuates due to many reasons, but if the hon. Member tables a separate question for a particular area I can find out and give him the position.

श्री हेम राज : क्या माननीय मंत्री यहोब्य यह बताने की कृपा करेंगे कि पंजाब राज्य में चाय की उपज में आये दिन कमी हो रही है और उस कमी का क्या कारण है ?

[**Shri Hem Raj:** Will the hon. Minister be pleased to state whether the production of tea in the Punjab is on the decrease; and if so, what are the reasons therefor?]

Shri Karmarkar: The number of tea estates has risen from 887 in 1947 to 918 in 1951. That shows an increase in the number of estates.

Shri Tushar Chatterjee: May I know whether it is a fact that the report of the Reserve Bank of India in 1951 put the figure of the foreign capital in the tea industry to be 51.62 crores or not, and if that is a fact, may I know why the discrepancy exists between the present statement of the hon. Minister and the report of the Reserve Bank of India?

Shri Karmarkar: The reason is that this estimate by the Reserve Bank, which by the way is about Rs. 52.02 crores, represents not the paid up capital but the valuation of total capital invested on equity basis. That is to say in regard to equity capital the value of each share has been worked out by adding reserves to the total paid up capital and dividing it by the number of shares. Hence the difference in the calculations and the figure given by the Reserve Bank is something different in its nature from

the capital invested by foreign interests, as I said in my reply earlier.

Shri A. C. Guha: May I know if there has been any attempt to get that international agreement revised and, if so, with what results?

Shri Karmarkar: In fact, the concerned countries meet often and it is an agreed quantity that is fixed in the interest of the tea growing countries.

TRAINING OF DISPLACED PERSONS

*300. **Shri S. C. Samanta:** Will the Minister of Rehabilitation be pleased to state:

(a) how many displaced persons from East Bengal have been trained in vocational trades upto 31st March, 1952;

(b) how many are proposed to be trained in 1952-53 and the expenditure to be incurred for it; and

(c) how many amongst them were or will be trained in the Labour Ministry's training centres?

The Minister of Rehabilitation (Shri A. P. Jain): (a) 7,528.

(b) 13,847 displaced persons; Rs. 44 lakhs.

(c) 2,381 displaced persons have been trained and 1,677 are proposed to be trained during the current financial year.

Shri S. C. Samanta: May I know whether the Rehabilitation Ministry gives help to private factories and workshops where displaced persons are trained?

Shri A. P. Jain: We give stipends to the trainees.

Shri S. C. Samanta: May I know whether there is any arrangement for the training of displaced persons other than in the institutions maintained by the Rehabilitation Ministry and if so, where?

Shri A. P. Jain: Training is given in three types of institutions: institutions maintained by the Government of India, institutions maintained by State Governments, then the Industrial establishments and technical institutions. Training is also given in the centres run by the D.G.R.E.

Shrimati Renu Chakravartty: May I know, Sir, if there are any all-India Institutes for training women destitutes?

Shri A. P. Jain: Yes.

Shrimati Renu Chakravartty: How many?

Shri A. P. Jain: Out of 4,959 displaced persons trained in vocational trades up to 31st March 1952 as many as 2,870 were women. Out of 6,137 displaced persons proposed to be trained in 1952-53 as many as 3,030 are proposed to be women.

Shrimati Renu Chakravartty: I do not think the hon. Member heard my question.

Mr. Speaker: I think her question was about special institutions for women only.

Shri A. P. Jain: Yes, there are institutions for training of women only.

Shrimati Renu Chakravartty: What is the number?

Shri A. P. Jain: There is a very large number—I cannot give the exact number.

Shrimati Renu Chakravartty: All over India.....

Mr. Speaker: Order, order.

Shri K. D. Mahaviya: Are these training centres open to non-displaced persons also?

Shri A. P. Jain: I have nothing to do with the non-displaced persons.

SCREWS

*301. **Shri A. C. Guha:** Will the Minister of Commerce and Industry be pleased to state:

(a) the annual requirements of screws in India;

(b) how much is manufactured in India;

(c) how many factories there are in India and in what States they are located; and

(d) whether the industry is protected, and if so, the nature of protection?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): (a) to (c). Statements are laid on the Table of the House. [See Appendix II, annexure No. 17.]

(d) Both wood screw and Machine Screw Industries enjoy a protective duty of 30 per cent. ad valorem on imports.

Shri A. C. Guha: May I know what is the fair selling price of indigenous products and the landed cost of foreign products?

Shri Karmarkar: I should like to have notice.

Shri A. C. Guha: Is the protection given to the industry sufficient to cope with foreign competition?

Shri Karmarkar: Yes, in the opinion of Government.

Dr. P. S. Deshmukh: Has there been any appreciable reduction in demand for screws as a result of the reorganisation of the Cabinet?

DISPLACED PERSONS TAKEN TO BISTUPUR

***302. Shri A. C. Guha:** Will the Minister of Rehabilitation be pleased to state:

(a) whether in June 1951 (or near-about that time) 94 families from a camp (Kashipur) were removed to a village called Bistupur, P.S. Ranaghat, District Nadia, to be rehabilitated in a colony which the displaced persons were given to understand to be an urban area within the Municipality of Ranaghat;

(b) whether it is a fact that the area (Bistupur) was a few miles off from the municipal area and that it was a marshy place full of jungles and that there was no arrangement for their reception;

(c) whether it is a fact that several displaced persons died of hunger and disease;

(d) whether it is a fact that subsequently all the displaced persons were removed from that place; and

(e) if so, what action has been taken against the officer responsible for this?

The Minister of Rehabilitation (Shri A. P. Jain): (a) to (e). The information is being collected and will be laid on the Table of the House in due course.

RAMCHANDRAPUR COLONY

***303. Shri A. C. Guha:** (a) Will the Minister of Rehabilitation be pleased to state when the Ramchandrapur colony (District 24 Parganas, West Bengal), was started for the rehabilitation of East Bengal displaced persons?

(b) What is the number of families sent there?

(c) How was the land secured and at what price?

(d) How many families of displaced persons have since left the colony and why?

(e) If the colony is a failure, have Government enquired into the causes for the failure and taken any steps against any person—official or non-official?

(f) What is the total amount spent on the scheme?

The Minister of Rehabilitation (Shri A. P. Jain): (a) Dispersal to this colony started on the 29th May, 1951.

(b) 1,092 families.

(c) Land was secured by Displaced Persons themselves on payment of 'Salami' at the rate of Rs. 125 per bigah and annual rent to the Landlord.

(d) and (e). 726 families have left the colony up-to-date. A full enquiry into causes of these desertions and partial failure of the colony has been instituted by West Bengal Government. The results of the enquiry are awaited.

(f) Rs. 10,69,270.

Shri A. C. Guha: May I know if the Government have enquired at what price the landlords purchased this land and in what year?

Shri A. P. Jain: Government have made no such enquiry, but I understand that the land had been purchased at the market rates.

Shri A. C. Guha: At what price the original landlords purchased this land two or three years ago?

Shri A. P. Jain: I have already answered that Government have made no such enquiry; but the land at present has been purchased at the market rate.

Shri A. C. Guha: When did the enquiry by the West Bengal Government start and when is it expected to be completed?

Shri A. P. Jain: These are all matters for the West Bengal Government. I am not expected to know on what date the enquiry started and when it is likely to be completed.

KOLAR GOLD MINES ACCIDENT

***307. Dr. M. M. Das:** Will the Minister of Labour be pleased to state:

(a) the causes of the accident that occurred in the Champion Reef Mines of the Kolar Gold Fields on the 19th April, 1952;

(b) the total number of persons killed and injured in the accident;

(c) the classes of employees involved in the accident;

(d) the interval between the occurrence of the accident and the beginning of rescue operations; and

(e) the compensations proposed to be paid to the victims?

The Minister of Labour (Shri V. V. Giri): (a) A violent rockburst.

(b) 20 killed and 9 injured.

(c) 14 workmen and 6 mestries among those killed.

(d) About three hours. This was due to the continuance of rockbursts throughout that period rendering rescue operations unsafe.

(e) Compensation is payable in accordance with the provisions of the Workmen's Compensation Act, 1923, which is administered by State Governments.

Dr. M. M. Das: May I know whether any investigation has been carried out by Government to find the actual cause of this accident?

Shri V. V. Giri: The investigation is being carried out and when the report comes I shall place it on the Table of the House.

Dr. M. M. Das: May I know whether the investigation that is being carried out is an official or non-official one?

Shri V. V. Giri: I think it is an official enquiry.

Dr. M. M. Das: May I know whether it is a fact that the precautions that are normally taken in such mines were found absent during the time of the accident?

Shri V. V. Giri: Not so, Sir. All precautions are being taken and anxiously taken and methods are investigated to see that these accidents are minimised.

Shri M. V. Krishnappa: Has it come to the notice of Government that these accidents are occurring continuously. It is the deepest gold mine in the world and the concessionaries have gone beyond the safe depth?

Shri V. V. Giri: I can assure my hon. friend that they are not continuously happening. These accidents, I am sure, are decreasing instead of increasing and we are thinking of appointing a committee to make an investigation into this matter very soon.

Shri M. V. Krishnappa: May I know, Sir, whether it is the deepest mine in the world and these accidents are due to the fact.....

Shri V. V. Giri: He is only repeating his opinion. The committee that is to be appointed will look into it.

Shri M. V. Krishnappa: Such committees have been appointed before and reports have come so many times.

Mr. Speaker: Order, order.

Shri Nambiar: May I know whether representations of the trade unions are taken into consideration and action taken to prevent such accidents in future?

Shri V. V. Giri: In the appointment of that committee that we are considering, that matter will be taken into consideration.

BOUNDARY DEMARCATION (EXPENDITURE)

***308. Dr. M. M. Das:** Will the Prime Minister be pleased to state:

(a) the total expenditure incurred up till now for the demarcation of boundaries between Eastern Pakistan on the one hand and West Bengal and Assam on the other and the way it is shared between Pakistan and India; and

(b) the number of forcible occupations of the border areas by Pakistan that have taken place after the demarcation work began?

The Parliamentary Secretary to the Prime Minister (Shri Satish Chandra):

(a) The total expenditure incurred by the Government of India up to 31st March 1952 was Rs. 8,53,586-12-0. All joint expenditure is met by Pakistan and India in equal shares, but cost of staff and construction of pillars in the zone allotted to each country for the purpose of construction of pillars on the Bengal border is borne by the Government concerned.

(b) Eight.

Dr. M. M. Das: May I know the approximate date when the demarcation of these boundaries will be completed?

Shri Satish Chandra: It is very difficult to say. There are some boundary disputes and it will take time before they are settled.

Dr. M. M. Das: What are the boundary marks that have been used—are they masonry pillars or steel rods?

Shri Satish Chandra: I think they are masonry pillars.

Dr. M. M. Das: May I know what steps have been taken by Government to restore those areas which were forcibly taken by Pakistan to the Indian Government?

Shri Satish Chandra: An agreement to maintain *status quo* was reached. Three of these disputes relate to Bengal and five to Assam. A decision has been reached that the position as existed on the 11th August 1951 should be restored and the armed forces should withdraw to their original positions.

Dr. M. M. Das: May I know why this particular date was fixed. The portions occupied previous to that by Pakistan—were those under the Indian territory or were those areas originally belonging to Pakistan?

The Prime Minister (Shri Jawaharlal Nehru): These territories are all in dispute. Until a proper boundary is fixed arguments go on. Each side says that a particular little patch of territory belongs to it. So the real way to do it is to fix the final boundary when there will be no room for doubt about the territory. While the boundary is being fixed in various places, they came to the conclusion; all right we shall accept the position as it was on a certain date in 1951 and troops will be withdrawn. These are temporary decisions while the boundary is being fixed.

Shrimati Khongmen: Are Government aware that large portion of land which originally belonged to the Khasi States is now in Pakistan?

Shri Jawaharlal Nehru: I require notice of that question.

Shri R. K. Chaudhury: Are the disputes between Assam and Eastern Pakistan on the Goalpara border being finally settled?

Shri Satish Chandra: The Bagge Tribunal's decision regarding the Goalpara border has been accepted by India and Pakistan. Differences have however arisen with regard to the actual demarcation of the boundary in accordance with those decisions.

Shri A. C. Guha: Are we to understand that the Bagge Tribunal's decision has not settled the demarcation of the boundary definitely?

Shri Satish Chandra: It has settled it in theory, but there is still dispute about the actual demarcation of the boundary and the interpretation of that decision.

Dr. M. M. Das: With regard to the hon. the Prime Minister's reply am I

to understand that these disputed areas were continuously changing hands before the appointed date?

Shri Jawaharlal Nehru: I am not quite sure what the hon. Member means by saying that each disputed area was continually changing hands. Occasionally some small areas did change hands.

REPORT OF STATE TRADING COMMITTEE

*309. **Dr. P. S. Deshmukh:** (a) Will the Minister of Commerce and Industry be pleased to state the main recommendations of the State Trading Committee and the action taken upon each of them?

(b) When was the report submitted?

(c) Is there any time-limit fixed for finalising its consideration?

(d) If not, why not?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): (a) The main recommendation of the Committee, in brief, is that the present State trading activities of Government, namely, foodgrains, fertilizers, steel and coal should be taken over by a Corporation from the existing Government departments. The Committee also recommended that this Corporation should take up import of East African cotton, export of short staple cotton and cottage industry products. No action has so far been taken on these recommendations.

(b) 3rd August, 1950.

(c) and (d). No, Sir. The issues raised by the recommendations contained in the report have to be considered in the light of policies of Government in regard to Trade and Industry. The report will be considered along with all other relevant documents when policies are determined in regard to particular trades covered by the report.

Dr. P. S. Deshmukh: Is it a fact that most of the neighbouring countries on the borders of India are resorting to State trading in an increased degree?

Shri T. T. Krishnamachari: I shall be quite willing to take that information from the hon. Member.

Shri A. C. Guha: May I know if this Committee made any recommendations regarding trading in jute goods?

Shri T. T. Krishnamachari: Yes, the Committee has recommended centralised buying by the trade itself. But

as both jute and jute manufactures are now de-controlled internally, the position is slightly different.

Shri A. C. Guha: Is it true that some time last year the Government practically issued instructions that trade in jute goods should be taken over by the Government and subsequently the instructions were withdrawn, and if so why?

Shri T. T. Krishnamachari: I should require notice.

AUTOMOBILE MANUFACTURE

*310. **Dr. P. S. Deshmukh:** (a) Will the Minister of Commerce and Industry be pleased to state the names of motor manufacturers who have manufactured cars in India in each of the years 1950 and 1951?

(b) What is the number of parts manufactured in India at the present moment for building automobiles?

(c) Is there any concern which manufactures the whole car?

(d) If so, what is the name of the company or companies and annual production with horse power and prices for which each kind of vehicle is sold in India?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): (a) A statement is laid on the Table of the House. [See Appendix II, annexure No. 18]

(b) 83.

(c) No. Sir.

(d) Does not arise.

Dr. P. S. Deshmukh: The information supplied in answer to part (a) of the question gives only the names of firms which are assembling the cars; it does not give any information as to whether there is any firm which actually manufactures them.

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): The position is this. If my hon. friend will read the statement, the statement gives the names of firms with a manufacturing programme who have assembled cars in 1950 and 1951. There is a distinction made here between those firms who are assemblers, pure and simple, and firms who have got a manufacturing programme, who manufacture certain parts. But they assemble the cars mainly from imported parts. And the five that are mentioned in the statement have a manufacturing programme. As my hon.

colleague has mentioned in the reply there are no manufacturers as such that manufacture all the parts required for assembling a car in India.

Dr. P. S. Deshmukh: By what year is it expected that any of these firms will manufacture a complete car?

Shri T. T. Krishnamachari: The expectations—subject to the usual disappointments that such expectations are faced with—are that by 1956 these firms which have a manufacturing programme would be able to manufacture 75 per cent. of the parts of a car.

Dr. P. S. Deshmukh: Is it a fact that most of these firms are trying to manufacture cars exactly of the same pattern and same make as are manufactured in other countries, or is there any proposal or any effort to manufacture a car which will suit Indian conditions?

Shri T. T. Krishnamachari: The answer to the first part of the question is in the affirmative. In regard to the second part I do not think in this country we have got technicians who could design a car for Indian conditions. We have only to adapt cars designed in other countries to Indian conditions.

Dr. P. S. Deshmukh: Before these firms were allowed to start functioning and manufacture parts, was there any stipulation that they should manufacture a whole car by a particular date and, if so, are those stipulations being observed by them?

Shri T. T. Krishnamachari: In the case of assemblers with a manufacturing programme the stipulations are generally to guide the relationship between Government and the manufacturers. It has been agreed to in the programme drawn up by these firms that by 1956 they should manufacture 75 per cent. of the parts. Anything beyond that I think it will be unfair for the Government to ask or for the parties concerned to accept.

Pandit Munishwar Datt Upadhyay: Are only a few parts imported from outside or are a number of them still imported?

Shri T. T. Krishnamachari: Well, most of them, I should say.

Dr. Jaisoorya: Is it a fact that these firms, who are mainly assemblers and very little manufacturers, have asked for protection?

Shri T. T. Krishnamachari: That is a fact.

COTTON YARN (EXPORT)

*311. **Dr. P. S. Deshmukh:** (a) Will the Minister of Commerce and Industry be pleased to state the quantity of cotton yarn exported out of India during the years 1949 and 1950?

(b) Has the quantity of cotton yarn for export during 1952-53 been fixed?

(c) If so, what is it?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): (a) 1949—32,690,896 lbs.

1950—82,705,427 lbs.

(b) and (c). Export of cotton yarn is not allowed except to countries with which India has bilateral trade agreements for supply of yarn. Accordingly following exports of yarn are being allowed:—

Pakistan—7,500 bales from 1st January 1952 to 30th June 1952.

Australia—5,000 bales from 1st January 1952 to 30th June 1952. This, I should mention, is now being diverted to other countries as Australia does not want it.

Burma—2,000 bales from 1st January 1952 to 31st December 1952 and the same quantity for each year upto 1955.

Ceylon—3,500 bales from 1st January 1952 to 31st December 1952.

In addition to this 6,000 bales of yarn manufactured from foreign cotton except between 2/30s and 2/60s (both inclusive) and 80s and above are also being licensed freely for shipment up to June, 1952 to enable mills to clear their accumulated stocks.

Dr. P. S. Deshmukh: What was the position of the demand on the part of the handloom industries so far as this yarn was concerned?

Shri T. T. Krishnamachari: If I were making a very general statement, I should say that the position today happens to be that the handloom industry does not want yarn. They have got enough supplies.

Dr. P. S. Deshmukh: Have Government examined the causes leading to the lack of demand on the part of the handloom industry?

Shri T. T. Krishnamachari: It is a perpetual process. Every day we go on examining the causes of accumulation of stocks with the mills, with stock-holders and also the position of the handloom industry. It is not

an isolated or a stray incident in the life of the Ministry which I have the honour to represent here.

Dr. P. S. Deshmukh: Has Government at any moment examined the unemployment and distress caused to handloom weavers as a result of

Mr. Speaker: Order, order. It is both a suggestion and an argument and is not asking for any information.

PEPPER AND TEXTILE (EXPORT DUTY)

*312. **Shri P. T. Chacko:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that the Committee of the Indian Merchants Chamber, Bombay, has made representations to Government to the effect that export duty on pepper and textiles should be reduced to encourage export trade in these commodities;

(b) if so, whether Government have taken any steps in the matter; and

(c) whether Government have taken any steps to check the precipitous fall in the price of pepper?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): (a) Yes.

(b) Government have not considered it necessary to reduce the export duty on pepper and cotton textiles.

(c) There is obviously nothing that Government can do in this matter.

Shri P. T. Chacko: May I know whether Government have taken any steps to regain the markets for Indian pepper which we are reported to be losing?

Shri Karmarkar: The only thing is to pray for it. There is no step which the Government can take. If the foreign demand is less we cannot help it.

Shri P. T. Chacko: May I know whether Government have taken any steps to constitute a quality control authority to ensure the quality of the pepper that is exported?

Shri Karmarkar: We have had no complaints about the quality of pepper being bad.

Shri P. T. Chacko rose—

Mr. Speaker: The hon. Member will remember that he is not to make any suggestions for action; he can only ask for information.

Shri P. T. Chacko: May I know whether our Trade Commissioners appointed in other countries cannot do anything to regain markets for Indian commodities?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): The position is that pepper is one of our chief articles of export in which we are interested as it gets foreign exchange. The fluctuations in the market cause uneasiness in the minds of the Ministry as they do in the minds of the trade. And here I would like to amend the answer given by my hon. colleague. The quality generally is supposed to be varying and that is why there have been certain adverse reactions in the export market. But Government is doing all that is possible. Our Trade Commissioners are certainly told to find out why there is a fall in the demand and the causes therefor. But beyond that I do not think the Government can do anything.

Shri P. T. Chacko: Are the Government aware that the falling of the price of pepper is causing great hardship to the pepper growers and the vast majority of pepper growers are small scale cultivators?

Shri T. T. Krishnamachari: We are aware that any fluctuations in trade causes hardship to people who are engaged in the trade or the person who produce, but actually these fluctuations are not caused by Government. I think, if my hon. friend will look into the figures of prices of pepper now, he will find that the market has hardened lately.

Shri A. M. Thomas: May I know Sir, what is the present export rate of duty on pepper?

Shri Karmarkar: The export duty is 30 per cent.

TEXTILES (IMPORT)

***313. Shri P. T. Chacko:** Will the Minister of Commerce and Industry be pleased to state whether the import of foreign textiles has been completely stopped and if not, the extent of textile goods imported in 1951-52?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): No, Sir. A statement showing the value of such goods imported during the year 1951-52 is laid on the Table of the House. [See Appendix, II, annexure No. 19.]

Shri P. T. Chacko: May I know on what basis this is allotted to States?

Shri T. T. Krishnamachari: I do not think there is any allotment as such. I say this subject to correction. If my hon. friend wants a very precise answer, I would like to have notice.

TRADE WITH U.S.S.R. AND EASTERN EUROPEAN COUNTRIES

***314. Dr. M. M. Das:** Will the Minister of Commerce and Industry be pleased to state:

(a) the total volume of trade in rupees (import and export separately) between India and the countries of Eastern Europe and the U.S.S.R. during 1951-52;

(b) the chief items of import and export and the values of the quantities imported and exported; and

(c) whether the trade was regulated by trade agreements?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): (a) and (b). Two statements giving the required information are placed on the Table of the House. [See Appendix II, annexure No. 20.]

(c) Letters were exchanged with Hungary and Poland for the regulation of trade with those countries and have been publicised. Trade talks with Czechoslovakia are now in progress for the conclusion of a fresh Agreement, the last Trade Agreement with that country having expired in March 1951.

Dr. M. M. Das: The total values of export and import of the countries given in the statement when individually taken do not balance each other. As for example, our export to Russia amounts to Rs. 6 crores 67 lakhs, whereas our imports from U.S.S.R. amounts to Rs. 1 crore and 38 lakhs. I would like to know how the balance has been paid to India.

Shri Karmarkar: In the usual manner. As a matter of fact, my hon. friend knows that any adverse or favourable balance is not actually paid in cash. It is adjusted against their account. For instance, with Russia, we have got an arrangement by which we pay into an English Bank and they receive the money through it. This is how it is arranged.

Mr. Speaker: The question is how does India get about Rs. 5 crores.

The Minister of Finance (Shri C. D. Deshmukh): By surplus elsewhere.

Dr. M. M. Das: I was under the impression that Russia does not fall

within the hard currency or soft currency.

Shri C. D. Deshmukh: It was included in the soft currency areas.

Dr. M. M. Das: May I know whether the trade agreements are sought to be concluded individually with these countries belonging to the U.S.S.R. group or with all the total countries combined.

Shri Karmarkar: With each individual country, naturally.

Dr. M. M. Das: May I know how payment has been made to Russia for their export of Communism to this country?

Mr. Speaker: He need not answer that question.

Shri A. C. Guha: May I know if any of these countries have got special trade agencies here?

Shri Karmarkar: I think so. Str. Through their embassies, they carry on these things and some of them have got trade agencies.

Shri Velayudhan: May I know whether any facilities are given for trading with Soviet Russia by private individuals between these two countries and whether any exchange facilities are given by the Government?

Shri Karmarkar: As the hon. Member is aware, ours is an absolutely free country and we are giving all possible help to private traders also.

Shri Velayudhan: My question has not been answered, Sir.

Mr. Speaker: He must take it for what it is worth.

Bidi LABOUR

*315. **Shri K. C. Sodhia:** Will the Minister of Labour be pleased to state:

(a) the approximate number of persons engaged in bidi making in the country under the heads:—

(i) manufacturers (ii) middle men and (iii) workers; and

(b) whether the provisions of any of the different Acts enacted during the last four years for labour welfare have been applied to bidi labour and if not, why not?

The Minister of Labour (Shri V. V. Giri): (a) and (b). The State Governments have been requested to furnish the necessary information which, when received, will be placed on the Table of the House.

I may, however, add some information which is relevant and it may be useful to hon. Members of this House. Bidi making industry is covered by the Minimum Wages Act. The Employment of Children Act 1939 also applies to the workshops connected with bidi making, which prohibits the employment of children below the age of 12. The bidi making establishments which are non-power establishments are governed by the Factories Act, in case they employ 20 or more persons. Some of the State Governments regulate bidi making concerns employing less than 20 workers to the Shops and Commercial Establishments Act. Almost all the State Governments who are primarily concerned with this industry have taken legislative measures to regulate the working conditions in the industry either to the Municipalities Act or to special enactments like the Unregulated Factories Act.

Shri K. C. Sodhia: Do the Government of India require periodical reports from the State Governments concerned over the application of these various Acts?

Shri V. V. Giri: We have asked the State Governments to supply the fullest information and when we secure it, we shall place it on the Table of the House.

Shri Namdhari: May I ask if Government intends to discourage this trade in the country, which is a waste of finance and which is an evil that reduces the constitution of the youths to a war-quality standard?

Mr. Speaker: He need not reply to that.

Shri B. Shiva Rao: May I ask whether any occupational diseases of bidi labour have been listed in order to extend to the workers the benefits of the Workmen's Compensation Act?

Shri V. V. Giri: I would like to have notice of this question.

Shri Venkataraman: Are the Government aware that the employers try to evade the Factories Act by employing contractors and if so, what steps do Government propose to take in this respect?

Shri V. V. Giri: Government will certainly take measures but my hon. friends, the trade unionists have a duty in this matter to see that the various Act are implemented properly with respect to the bidi workers.

Shri Nambiar: May I know what steps the Government of India are

taking to encourage the bidi industry in view of the fact that the industry is in a dying stage now?

Shri V. V. Giri: I do not know whether it is correct information, but I take it from the hon. Member.

Shri B. S. Murthy: May I know whether the Government is aware that in Madras children even below the age of 12 are being used and false ages are given?

Shri V. V. Giri: I take it that the State Government is trying its best to see that the provisions of the Act are properly implemented.

TRADE WITH CANADA

*316. **Shri M. R. Krishna:** (a) Will the Minister of Commerce and Industry be pleased to state whether this country has any trade relations with Canada?

(b) If so, what are the articles exported to Canada?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): (a) Yes, Sir.

(b) A statement furnishing the required information is laid on the Table of the House. [See Appendix II, annexure No. 21.]

SHIP-BUILDING

*317. **Shri M. R. Krishna:** Will the Minister of Works, Production and Supply be pleased to state whether any attempt has been made to build war ships in India?

The Minister of Production (Shri K. C. Reddy): No attempt has been made.

Shri M. R. Krishna: How long will it take to produce war ships in India?

Shri K. C. Reddy: I cannot tell definitely how soon we will be able to produce warships. The whole matter is in the planning stage. I am afraid I am not in a position to divulge any further information in the public interest.

Shri Nambiar: In view of the fact that India has not got large ships, may I know whether ships required for commercial purposes will be given preference?

Shri K. C. Reddy: Yes; we are building commercial ships only. The question of building naval warships will be taken up later.

BALANCE OF TRADE

*318. **Shri Barman:** (a) Will the Minister of Commerce and Industry be pleased to state the balance of trade position in April—December, 1951?

(b) To what extent is it affected by shipping freights paid on imports and exports?

(c) How is the shipping freight distributed between Indian and non-Indian shipping companies?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): (a) Balance of Trade position in the period April-December 1951, was as follows:

(In crores of Rupees)		
Imports	Exports and re-exports	Balance.
695.39	563.39	132.00

(b) and (c). Information is not readily available with the Government. I am afraid the expenditure of time and effort required to collect it will not be commensurate with the results likely to be achieved.

Shri Barman: Is the Government in a position to give some idea as to the increase in the tonnage of Indian shipping in the last two or three years?

Shri Karmarkar: I should require notice.

Shri Barman: May I know whether the Indian shipping companies get enough load in their trade with other countries both in their outgoing and incoming journey? Will the Government keep an eye on Indian shipping companies getting enough load?

Shri Karmarkar: I think these questions may be addressed to the proper Ministry on proper notice.

Shri Barman: May I know whether the Government keeps an eye as to whether the goods that come from other countries, that is goods that are imported into India, are insured with Indian companies?

Shri Karmarkar: I think Government are taking all possible steps in the interests of Indian shipping. I am afraid I am not competent to answer all these questions...

Mr. Speaker: He need not try to answer. I am saying that the question is too wide and goes into too many details. It is not also covered by the question.

Dhoties AND Sarees (PRICES)

*319. **Shri Barman:** (a) Will the Minister of Commerce and Industry be pleased to state the factors that are considered in fixing the controlled price of dhoties and sarees?

(b) How do such factors vary in 1952 as compared to those in 1939 in the case of coarse, medium, fine and super-fine dhoties and sarees?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari):

(a) The factors that are considered in fixing the control prices of dhoties and sarees are:—

- (i) Prices of cotton.
- (ii) Manufacturing charges.
- (iii) Processing charges.

(b) As there was no control on cloth prices in 1939, it is not possible to make a comparative study of the costings of these factors in 1939 and 1952.

Shri Barman: May I know whether the cotton that is imported into this country is given to the mill owners at a price that is equalised, that is, at an equal price to all the mills or whether the mill owners purchase their cotton from outside countries at their own price and debit it to the cost?

Shri T. T. Krishnamachari: There are no pool prices. The mill owners have certainly to pay the prices which are charged for.

Shri Barman: In case there is large variation in the purchase price of cotton from other countries, varying from mill to mill, do Government take that into consideration while fixing the cost?

Mr. Speaker: Order, order. I think this is a mere suggestion for action or a hypothetical question.

Shri Barman: I was asking for this information from the Government to ascertain whether the cloth that is produced in Indian mills is costed on an equitable basis in case the price of cotton purchased by the different mill owners varies at different stages or at different times.

Shri T. T. Krishnamachari: The position is very complex. Foreign cotton is only used in the case of fine and superfine cloth. Naturally, when the price of fine and superfine cloth is fixed, the price of foreign cotton is taken into account. With regard to purchase by mills at various times and

at varying prices, it presents a problem. The Textile Commissioner did suggest to the mill trade generally that they should accept a scheme of weighted averages in determining prices. At the last meeting of the Advisory Committee, the mill owners by and large preferred what is called the Tariff Board formula about which I mentioned in answer to another question. The question whether there should be weighted averages or we should go only by the Tariff Board formula is a matter which has to be decided by the mills themselves. We take into consideration generally the majority view in this matter.

Shri K. G. Deshmukh: May I know what percentage is allowed to the mill owners when fixing the prices and what percentage to the agents?

Shri T. T. Krishnamachari: The Tariff Board formula is framed on the basis of 6 per cent. margin on gross block; so far as margin to the trade is concerned, it is 14 per cent. for cloth and 12½ per cent. for yarn.

Shri R. K. Chaudhury: Has the Government, as an economy measure, issued any instruction to the mill owners that the length of the dhotis and sarees should be restricted to 4½ and 5 yards respectively?

Shri T. T. Krishnamachari: Undoubtedly, very rigorous standards are laid down in regard to dhotis and sarees not merely in regard to the type of yarn to be used, but also in regard to reeds and picks as also in regard to the counts used for warps and wefts. The instructions are so complex that with a fortnight's study I have not been able to master them. My hon. friend can rest assured that Government are taking every precaution to see that the mills observe all the production standards.

Shri Gurupadaswamy: May I know how the prices of dhotis compare with the prices of sarees?

Mr. Speaker: He means to say in terms of yardage if he is serious about the question?

Shri Gurupadaswamy: I am serious.

Mr. Speaker: We will proceed to the next question.

FLATS FOR M.L.'s.

*321. **Sardar Lal Singh:** Will the Minister of Works, Production and Supply be pleased to state:

(a) the total cost of constructing flats meant for Members of Parliament

on North and South Avenues indicating the total number of flats of each type as also accommodation in each type of flat;

(b) the cost per square foot of the plinth area;

(c) the cost of a single flat of A, B and C type on North Avenue;

(d) the amount of furniture supplied and cost of the same in each type of flat; and

(e) how the rent per month has been calculated both on account of house and furniture?

The Minister of Works, Housing and Supply (Sardar Swaran Singh): A statement containing the required information is placed on the Table of the House. [See Appendix II, annexure No. 22]

Dr. P. S. Deshmukh: A gist of the answer may be given.

Sardar Lal Singh: Is the Government aware that the bungalows on the Ferozeshah Road, Queensway and Windsor Place have got double the accommodation of that available on the North and South Avenues, and yet the charges are much lower?

Sardar Swaran Singh: I could not say whether the accommodation is exactly double; but it is correct that the accommodation in bungalows is greater than that of the flats. The rent also is lower on account of the lower cost of construction.

Mr. Speaker: I think these questions may be discussed with the hon. Minister privately. They are not so important in the House.

Sardar Lal Singh: Would the Government consider the desirability of pooling all these houses and revising the.....

Mr. Speaker: Order, order. Let us not go into all these details. It is more or less an argument as to how it has to be adjusted. Hon. Members may take up these matters also with the House Committee of Parliament. That would be the proper procedure.

TEA PLANTATION LABOUR FROM ORISSA

***322. Shri Sanganna:** (a) Will the Minister of Labour be pleased to state the number of labourers of scheduled tribes and castes that have been recruited in and forwarded from the Koraput and Phulbani Districts (Orissa) by the Tea District Labour Association, India, during each year of the last five years?

(b) Is it a fact that these labourers are landless and compelled to leave their ancestral hearths and homes under pecuniary circumstances?

(c) What safeguards and precautions have been made and taken and what kind of agreement is subsisting between the Tea District Labour Association and these labourers for the general welfare and upkeep of the labourers at the Tea District Labour Association Colonies?

(d) Is there any guarantee that these labourers are paid reasonable wages regularly with reference to the present high cost of living?

(e) Is there any provision for imparting education to the children of these labourers working in the Tea District Labour Association Colonies?

The Minister of Labour (Shri V. V. Giri): (a) Separate figures of recruitment in respect of scheduled tribes and castes are not available. A statement showing the recruitment made by the Tea Districts Labour Association from the Orissa State for the last five years is placed on the Table of the House. [See Appendix II, annexure No. 23]

(b) Government have no precise information as to the circumstances in which labourers volunteer for work in the Assam tea estates. The majority of them must be landless labourers though some possess some lands which may not be sufficient to support them.

(c) The Tea Districts Emigrant Labour Act, 1932, under which recruitment is made, does not regulate the welfare of assisted emigrants once they reach their places of employment. Under the Act, it is, however, obligatory on the employing interests to supply an information-sheet to each of the assisted emigrants before his recruitment, giving information regarding the conditions of life and work in the Assam tea estates. This information sheet serves as an agreement between the employer and the labourer and the rules made under the Act provide that supply of incorrect or inadequate information shall be punishable. Adequate arrangements for transport, and in transit, are statutorily required. Welfare measures in plantations will now be regulated by the Plantations Labour Act, 1951, which will be brought into force shortly.

(d) Minimum wage rates for plantation workers in Assam have been fixed by the State Government under the Minimum Wages Act, 1948. It is obligatory on employers to pay wages at those or higher rates.

(e) Under section 14 of the Plantations Labour Act, 1951, it is obligatory on every employer to provide educational facilities for the children of the plantation labourers aged between six and twelve, if their number exceeds twenty-five in any plantation. Even otherwise progressive tea estates have at least one primary school in each estate financed either by the Government or by the estate, or jointly by both. The Government of Assam propose to extend gradually the Assam Primary Education Act, 1947, to plantations.

WRITTEN ANSWERS TO QUESTIONS

CONFERENCE OF STATE DEVELOPMENT COMMISSIONERS

***295. Shri B. R. Bhagat:** Will the Minister of Planning be pleased to state:

(a) whether a Conference of State Development Commissioners was held in Delhi in the beginning of May, 1952;

(b) if so, what was the subject-matter and scope of discussion; and

(c) whether any decision was taken?

The Minister of Planning and River Valley Schemes (Shri Nanda): (a) Yes.

(b) The Conference was convened in order to promote a concerted approach to the problems of Community Projects, establish uniform and expeditious procedures and also acquaint the State Governments' representatives personally with the work being done in Etawah, Nilokheri and Faridabad. The subjects discussed at the meetings of the Conference covered various fields of activity, e.g., agriculture, irrigation, education, health, rural arts, crafts and industries etc. as well as procedural matters relating to administration and finance.

(c) The main decision taken was that work on the community projects should commence by the 1st October, 1952, sufficiently in time for the Rabi season.

SHRI SUDHIR GHOSH (DEPARTURE FOR WASHINGTON)

***296. Shri B. R. Bhagat:** Will the Prime Minister be pleased to state:

(a) whether Shri Sudhir Ghosh, Administrator, Faridabad Community Project, has gone to Washington to appear before the members of the U.S. Foreign Relations Committee;

(b) if so, in what connection; and

(c) whether he has gone there in his individual capacity or as a spokesman of the Government of India?

The Prime Minister (Shri Jawaharlal Nehru): (a) to (c). Shri Sudhir Ghosh resigned from Government service and proceeded to the U.S.A. in his individual capacity. His visit is not sponsored in any way by the Government of India.

A press note to this effect was issued on the 18th April, 1952.

COTTON (EXPORT)

***304. Shri Balmiki:** Will the Minister of Commerce and Industry be pleased to state:

(a) the number of cotton bales exported from India during the period from May 1951 to May 1952; and

(b) the countries to which cotton was exported during the same period?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): (a) 1,10,025 bales from 1st May 1951 to 30th April, 1952.

(b) U. K., Hongkong, Australia, New Zealand, Netherlands, Belgium, France, Switzerland, Italy, Japan, U. S. A., West Germany, Canada.

SMALL LOANS FOR DISPLACED PERSONS

***305. Shri Balmiki:** Will the Minister of Rehabilitation be pleased to state:

(a) whether it is a fact that the scheme for small loans for displaced persons has been stopped; and

(b) if so, the reasons therefor?

The Minister of Rehabilitation (Shri A. P. Jain): (a) No.

(b) Does not arise.

SMALL LOANS (AMOUNT)

***306. Shri Balmiki:** Will the Minister of Rehabilitation be pleased to state the amount given to displaced persons in the form of small loans during the years 1951 and 1952?

The Minister of Rehabilitation (Shri A. P. Jain): Figures for the calendar years 1951 and 1952 are not readily available. During the year 1951-52 a sum of Rs. 3.82 crores was given by the State Governments as loans to displaced persons. The budget provision for 1952-53 is Rs. 3.36 crores.

LEASING OF LAND TO DISPLACED PERSONS

*320. **Giani G. S. Musafir:** (a) Will the Minister of Rehabilitation be pleased to state whether it is a fact that Government are charging 3 per cent. of the value of land for the plots leased out to displaced persons, while the Improvement Trust is charging 2½ per cent. for the plots leased out to the public?

(b) If so, what are the reasons for this discrimination against displaced persons?

The Minister of Rehabilitation (Shri A. P. Jain): (a) Yes.

(b) It would be unfair to judge the lease from the rate of the ground rent alone. The terms of the lease offered by the Rehabilitation Ministry to the displaced persons as a whole are more favourable to the latter. Details of the comparative terms offered by the Improvement Trust and the Rehabilitation Ministry are laid on the Table of the House. [See Appendix II, annexure No. 24.]

COMMUNITY DEVELOPMENT PROJECT OF BIHAR

*323. **Dr. Ram Subhag Singh:** (a) Will the Minister of Planning be pleased to state whether Government have approved of the Community Development Project of Bihar?

(b) If so, how many centres are to be opened there?

(c) When will the centres begin to work?

(d) Has the machinery been set up to implement that scheme?

(e) What is the estimated cost of the project?

The Minister of Planning and River Valley Schemes (Shri Nanda): (a) Yes.

(b) Four projects and one development block.

(c) Work is expected to commence early in October, well in time for the next Rabi season.

(d) The State Government will set up a suitable machinery.

(e) Rs. 65 lakhs per project for three years.

REPORTS IN SOVIET PRESS

*324. **Shri K. Subrahmanyam:** Will the Prime Minister be pleased to state:

(a) whether the attention of Government has been drawn to the re-
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ports about India in the Issues of "Izvestia" dated the 20th June, 1951 and "The Trud" dated the 30th January, 1952; and

(b) if so, the action which is being taken by the Government of India in the matter?

The Prime Minister (Shri Jawaharlal Nehru): (a) Yes.

(b) Correct facts on these subjects have been given out by the Government from time to time. The Soviet Government has also taken some action as a result of our representation.

EXPENDITURE ON KOREAN WAR

*326. **Pandit A. R. Shastri:** Will the Prime Minister be pleased to state as to what expenses in man power and materials has the Korean War caused to this country?

The Parliamentary Secretary to the Prime Minister (Shri Satish Chandra): A monthly expenditure of approximately Rs. 42,000 has been incurred since November 1950 in the maintenance of 60 Indian Field Ambulance, which has been placed at the disposal of the Unified Command in Korea. A non-recurring expenditure of Rs. 8,14,667 has also been incurred in the free supply of jute bags and medicines. The Unit has suffered the following casualties.

- (i) accidentally deat, one
- (ii) battle casualty, (non-fatal), one
- (iii) other cases evacuated to India, seventeen.

STATE TRADING COMMITTEE REPORT

*327. **Shri M. L. Dwivedi:** Will the Minister of Commerce and Industry be pleased to state:

(a) the recommendations of the Committee on State Trading with regard to development of co-operative institutions producing exportable commodities and similar other societies; and

(b) the steps that are being taken by Government to implement the recommendations?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): (a) I would invite the Member's attention to paragraph 103 of the Report of the Committee and item 40 of the summary of their recommendations.

(b) The Member's attention is invited to the answer given earlier today to starred question No. 309.

CORRUGATED IRON SHEETS

*328. **Shri Beli Ram Das:** Will the Minister of Commerce and Industry be pleased to state:

(a) what was the total output of corrugated iron sheets in India during the years 1950-51 and 1951-52;

(b) what quantity of corrugated iron sheets was allotted to Assam during those years;

(c) whether it is a fact that the inhabitants of Assam and Bengal, alone, in the Indian Union construct dwelling houses with corrugated iron sheets;

(d) whether the Government of Assam requested the Government of India to allot larger quantities of corrugated iron sheets to Assam to meet the pressing public demand; and

(e) whether Government propose to allot larger quantities of corrugated iron sheets to the State of Assam?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): (a) 80,681 tons in 1950-51 and 69,190 tons in 1951-52.

(b) 14,328 tons in 1950-51 and 1,833 tons in 1951-52.

(c) If the emphasis is on the word alone, not so far as I am aware.

(d) Yes, Sir.

(e) Requests for larger allotments will be considered having due regard to the general supply position and the demands from other States.

अपहृत लड़कियाँ

*३२९. **श्री आर० एस० तिवारी :** क्या प्रधान मंत्री यह बतलाने की कृपा करेंगे :

(क) अपहृत की गयी उन अमुस्लिम लड़कियों की संख्या, जो अभी पाकिस्तान से भारत वापस लानी हैं;

(ख) अपहृत की गयी उन अमुस्लिम लड़कियों की संख्या, जो वापस लायी जा चुकी हैं; और

(ग) शेष लड़कियों को वापस लाने के लिये सरकार क्या पग उठा रही है ?

ABDUCTED GIRLS

[*329. **Shri R. S. Tiwari:** Will the Prime Minister be pleased to state:

(a) the number of abducted non-Muslim girls who are still to be recovered from Pakistan;

(b) the number of non-Muslim abducted girls who have already been recovered; and

(c) the steps that are being taken by the Government to recover the rest?]

The Minister of Defence (Shri Gopalaswami): (a) It is not possible to give any exhaustive figure indicating the number of non-Muslim abducted persons yet to be recovered from Pakistan. Experience has shown that a majority of the cases of persons recovered were not registered with any recovery agency. However, there is still a considerable number of such persons yet to be recovered from Pakistan.

(b) Up to the 30th April, 1952, 8,068 non-Muslim abducted persons have been recovered in Pakistan.

(c) According to the existing agreement with Pakistan, the responsibility of recovering abducted persons is that of the Government of the country where such persons are alleged to be residing. We have been assured by the Pakistan Government that they will continue their efforts in the matter of recovering all abducted persons in Pakistan.

ARREST OF MAULANA AKBAR KHAN AT SINGAPORE

*330. **Shri P. T. Chacko:** Will the Prime Minister be pleased to state:

(a) the circumstances under which Maulana Akbar Khan was arrested and kept under detention at Singapore;

(b) whether he was subjected to maltreatment by the Singapore Police;

(c) whether the Government of India have taken any steps in the matter besides lodging a protest with the Government of Malaya; and

(d) whether Government have taken any steps to get an assurance from the Secretary of State for Colonies that Indian Nationals travelling with Indian passports would not be subjected to such humiliations in Colonial territories?

The Parliamentary Secretary to the Prime Minister (Shri Satish Chandra): (a) and (b). Maulana Mohamed

Akbar Khan arrived in Singapore on the morning of the 23rd April with an entry permit valid for his stay in Malaya till the 25th April. He called at the office of the Representative of the Government of India on the morning of the 23rd April and was directed to report to the Emigration Officer. He did so at noon and was requested to call again at the Emigration Office at 2.30 p.m. He returned to his hotel at about 12.30 p.m. and was met there by a Police Officer in plain clothes who asked him to accompany him to the Police Station. Shortly afterwards, Mr. Ahmed Khan of the Singapore C.I.D. arrived at the Police Station and informed the Maulana that he was under arrest for infringing the Emergency Regulations. The Government of India understand that the Maulana's request for permission to get into touch with the Representative of the Government of India was refused and he was not even permitted to have his meal, but was taken away with all his papers and held in detention at the Police Station. It was only after some hours that information reached our Representative that the Maulana had been arrested and detained under the Emergency Regulations. On his intervention, the Maulana was taken to the Representative's office and released at about 6.30 p.m. on the same day.

(c) and (d). The Government of India instructed their Representative in Singapore to lodge a strong protest with the Government of Malaya, against the treatment meted out to an Indian national travelling on an Indian passport. The matter was also brought to the notice of the High Commissioner for the United Kingdom in Delhi. The Singapore Government have since tendered an apology in suitable terms for the arrest of Maulana Mohamed Akbar Khan. In view of this, it is not proposed to pursue the matter.

SMALL SCALE INDUSTRIES

*331. **Shrimati Jayashri:** Will the Minister of Commerce and Industry be pleased to state whether a survey of small scale industries has been undertaken to ascertain:

(i) the total capital invested in small scale industries at present in the country; and

(ii) the total number of workers employed in such industries at present?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): Although a few State Governments have done some work in this direction, it has not yet been possible for all

States to undertake surveys on total capital investment and number of workers employed. I regret, therefore, I am unable to furnish the information the Member seeks.

REHABILITATION IN MANIPUR

*332. **Shri L. J. Singh:** (a) Will the Minister of Rehabilitation be pleased to state what is the quota of the displaced persons allotted to Manipur State and the amount of the allocations earmarked for rehabilitation of displaced persons in Manipur?

(b) How many of them have been resettled and rehabilitated?

(c) What progress has been made in the work of resettlement and rehabilitation?

The Minister of Rehabilitation (Shri A. P. Jain): (a) to (c). The information is being collected and will be laid on the Table of the House in due course.

DISPOSAL OF TYRES

*333. **Shri A. K. Gopalan:** Will the Minister of Works, Production and Supply be pleased to state:

(a) whether there were any recent proposals for the disposal of tyres by the Government of India;

(b) if so, to whom;

(c) what were the quotations offered; and

(d) why the deal was stopped?

The Minister of Works, Housing and Supply (Sardar Swaran Singh): (a) Yes.

(b) and (d). The highest tender, not being upto our expectations has been rejected and fresh tenders are being invited.

(c) The following quotations were received in response to the open tender enquiry:

(1) Rs. 8.61 lakhs

(2) Rs. 7.49 lakhs

(3) Rs. 4.06 lakhs.

EXPORT DUTY ON TEA

43. **Shri K. C. Sodhia:** Will the Minister of Commerce and Industry be pleased to state the amount of cess and export duty collected under the head 'tea' during the last four years?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): 'Tea cess' collected under the Central Tea Board Act, 1939, during the 12 months ending the 30th September, of 1948, 1949, 1950 and 1951 is Rs. 50.24 lakhs, Rs. 60.18 lakhs, Rs. 73.91 and Rs. 92.60 lakhs respectively. The amount of export duty collected on tea during the financial years 1948-49, 1949-50, 1950-51 and 1951-52 is Rs. 10.83 crores, Rs. 10.98 crores, Rs. 10.47 crores and Rs. 9.09 crores, respectively.

D. D. T. FACTORY

44. Dr. Ram Subhag Singh: Will the Minister of Works, Production and Supply be pleased to state;

(a) whether Government's proposal to establish a D.D.T. Factory has been finalised; and

(b) if so, where that factory is likely to be established?

The Minister of Production (Shri K. C. Reddy): (a) Yes.

(b) At Delhi.

PLANNING IN MANIPUR

45. Shri L. J. Singh: (a) Will the Minister of Planning be pleased to state what steps are taken under the Five Year Plan with respect to Manipur State?

(b) Has a Committee been formed to see the planning through?

(c) If so, who are the members of the Committee?

(d) What is the amount of the allocation earmarked for planning in Manipur?

The Minister of Planning and River Valley Schemes (Shri Nanda): (a) A Development Plan costing Rs. 105 crores for the Manipur State has been approved by the Planning Commission.

(b) No Committee has been formed for the purpose. Development Plans were approved by the State Advisory Council, before submission to the Central Government.

(c) The Advisory Council consists of the following members:—

- (1) Shri S. Samarendra Singh
- (2) Shri M. Chandra Singh
- (3) Shri N. Ibomacha Singh
- (4) Shri Indramani Singh
- (5) Shri A. Gourbidhu Singh
- (6) Shri Md. Alimuddin

(7) Shri Teba Kilong and

(8) Shri Thisan Lukham.

(d) A provision for Rs. 18.56 lakhs has been made in the current year's budget of the Central Government for the Development Plans of the Manipur State.

YARN AND CLOTH SUPPLIES TO STATES

46. Shri Sanganna: Will the Minister of Commerce and Industry be pleased to state the number of bales of coarse, medium and fine yarn and cloth supplied to each State during the last three years?

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): Statements showing supplies of yarn and cloth to each State during the past three years are laid on the Table of the House. [See Appendix II, annexure No. 25.]

Figures for yarn are given according to counts. But figures for cloth according to categories were not maintained during those years.

BOUNDARY DEMARCATION

47. Shri B. K. Das: Will the Prime Minister be pleased to state:

(a) what progress has been made up-to-date regarding the demarcation of boundaries between East Bengal and West Bengal, Assam and Tripura;

(b) what territories are under dispute and require settlement during the demarcation of boundaries; and

(c) at what places differences have arisen as to the interpretation of the Radcliffe Award or the decision of the Bagge Tribunal?

The Prime Minister (Shri Jawaharlal Nehru): (a) *West Bengal—East Bengal.*—(i) Out of approximately 830 miles of this boundary, demarcation has taken place of various sectors aggregating 382 miles. In regard to a sector of approximately 70 miles between Murshidabad (West Bengal) and Rajshahi (East Bengal), which was the subject of Dispute No. I before the Bagge Tribunal, air survey of the boundary and hydrographic survey of the Ganges river have been completed. The offtake of the Mathabanga, which was the subject of Dispute No. II before the Bagge Tribunal, has been jointly determined. Demarcation of the remainder of this boundary is being jointly carried out by the Directors of Land Records of West Bengal and East Bengal.

(ii) **Assam—East Bengal.**—Air survey of the boundary has been completed. Ground demarcation was taken up in one sector, viz., the boundary between the Districts of Goalpara (Assam) and Rangpur (East Bengal), but could not be completed as the East Bengal Government withdrew their survey staff owing to differences regarding procedure for demarcation.

(iii) **Tripura—East Bengal.**—Preliminary exchange of relevant records has been agreed upon. The demarcation of this boundary has not yet commenced.

(b) On the **West Bengal—East Bengal** boundary which has so far been examined by the joint working parties, disputes have arisen in regard to the following areas:—

(i) Cooch Behar enclaves along the boundary line between Jalpaiguri (West Bengal) and Dinajpur (East Bengal) districts. About two sq. miles.

(ii) Portions of the boundary between Police stations Bongson, Gaighata, Swarnnagar, and Baduria of District 24-Parganas (West Bengal) on the one hand and Police stations Maheshpur, Sarsa, Jhikargacha of District Jessore and Kalarao and Satkhira of District Khulna (East Bengal) on the other. About three sq. miles.

(c) **I. West Bengal—East Bengal.**—In regard to the decisions of the Bagge Tribunal in dispute No. 1 [boundary between Murshidabad (West Bengal) and Rajshahi (East Bengal)], differences have arisen regarding the actual demarcation of the following:—

(i) Boundary between Police station Kaliachak (West Bengal) and Police station Shibganj (East Bengal).

(ii) Boundary between Murshidabad (West Bengal) and Rajshahi (East Bengal) districts in the island opposite the town of Rajshahi.

II. Assam—East Bengal.—The Bagge Tribunal's decisions on disputes Nos. III (the common boundary between thanas Barlekha and Patharkandi in the Patharia Hills Forest Reserve), and IV (the course of the Kushiara river) have been accepted by both India and Pakistan. Differences have, however, arisen with regard to the actual demarcation of the boundary in accordance with those decisions.

KEROSENE

48. Dr. P. S. Deshmukh: (a) Will the Minister of Works, Production and Supply be pleased to state the quantity of kerosene imported into India in 1950-51, 1951-52?

(b) What is the quantity of kerosene produced in India during each of these years?

The Minister of Production (Shri K. C. Reddy): (a) 227,185,887 gallons of Kerosene were imported during 1950-51 and 221,336,539 gallons were imported during April 1951 to January 1952. Figures for February and March 1952 are not yet available.

(b) The indigenous production is negligible.

MIGRATION BETWEEN EAST AND WEST BENGAL

49. Dr. P. S. Deshmukh: Will the Prime Minister be pleased to state:

(a) the number of Hindus who have migrated from East Bengal to India from 30th September, 1950 to 31st March, 1952;

(b) the number of Muslims who left India for East Bengal during the same period;

(c) the number of Hindus who returned from East Bengal to India during the said period; and

(d) the number of Muslims who returned from East Bengal to India during the same period?

The Prime Minister (Shri Jawaharlal Nehru): No figures are available for migrants, as such whether from East Bengal to India or from India to East Bengal. Figures are, however, available about railway passengers, travelling in either direction, which include both migrants and ordinary passengers, and sometimes a number of smugglers.

The figures of traffic between East Bengal and India are mostly by rail and are approximately as follows:—

(a) 27,96,000

(b) 14,31,000

(c) 31,21,000

(d) 14,70,000

COCOANUT AND ITS PRODUCTS (IMPORT)

50. Shri P. T. Chacko: Will the Minister of Commerce and Industry be pleased to state:

(a) the names of countries which are allowed to import into India cocoanut and its products;

(b) whether it is a fact that the import of these commodities is causing competition in the Indian market to the disadvantage of the cocoanut growers in India;

(c) what is India's annual consumption of these commodities in terms of copra;

(d) the amount imported in the year 1951-52 in terms of copra;

(e) the amount produced in India per year in terms of copra; and

(f) the amount of cocoanut oil used by the soap factories in India in 1951-52?

The Deputy Minister of Commerce and Industry (Shri Karmarkar): (a) All countries, since cocoanut and cocoa-

nut products are on the Open General Licence both for soft and hard currency countries.

(b) No.

(c) 277,000 tons (on a rough estimate).

(d) 25,353 tons from April 1951 to February 1952.

(e) 234,000 tons (on a rough estimate).

(f) 60,000 tons (approximately).

THE

Dated 20.11.2014

PARLIAMENTARY DEBATES

(Part II—Proceedings other than Questions and Answers) OFFICIAL REPORT

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HOUSE OF THE PEOPLE

Friday, 30th May, 1952

The House met at a Quarter Past
Eight of the Clock.

[MR. SPEAKER in the Chair]

QUESTIONS AND ANSWERS

(See Part I)

9.15 A.M.

MOTION FOR ADJOURNMENT

TENSION IN AGARTALA OF TRIPURA

Mr. Speaker: I have received notice of an adjournment motion from Shri Biren Dutt which reads as follows:

"To discuss a matter of urgent public importance, namely, the promulgation of Section 144 in Agartala of Tripura State, for two months which has created a great tension and fear among the people of the State."

I take it that what the hon. Member means is that an order is in force for the last two months or is it his intention to say that the order has now been promulgated to continue in force for two months?

Shri Biren Dutt (Tripura West): It has been promulgated now.

Mr. Speaker: On what date?

Shri Biren Dutt: Yesterday we received a wire that the promulgation has been made just now. Because all the elected members were under warrant and after arriving here hon. Member Dasaratha Deb got his warrant withdrawn.

Mr. Speaker: Let me know the date. I am concerned only with admissibility. When was the order promulgated?

Shri Biren Dutt: Yesterday I got a wire.....

Mr. Speaker: Does it state as to the date on which the order was promulgated?

Shri Biren Dutt: Yes, for two months from 29th May (Interruption). Yesterday the promulgation was made for another two months.

Mr. Speaker: I wanted to be sure about it, whether it had been promulgated and has been in force for two months, in which case the adjournment motion.....

Shri A. C. Guha (Santipur): He says for another two months. Is it an extension or a new promulgation?

Mr. Speaker: Is it an extension of the old order?

Shri Biren Dutt: No meeting is allowed in Agartala even in the time of general Election.

Mr. Speaker: So it was merely an extension of the old order?

Shri Biren Dutt: It is a new order. There was an order which never allowed meeting on conventional meeting grounds within Municipal area.

Mr. Speaker: So he is not very clear. Assuming that the order was passed day before yesterday, and it came to the knowledge of the hon. Member only last night, I need not decide the point on the question of urgency, because there are two other serious objections. One is that the motion is vague. It refers to "great tension and fear". That is not a very specific or definite issue to be discussed. Then this matter is covered by a previous ruling and I will only read a portion of it:

"The order has been passed under section 144 in exercise of powers under the Criminal Procedure Code. This motion cannot be in order."

[Mr. Speaker]

I believe the Criminal Procedure Code makes provision for a reference to the High Court by the party who feels aggrieved. There is a legal remedy about it. That is the meaning of the previous ruling. Therefore, it has been the general rule in this House that, there shall be no adjournment motions in cases where orders under section 144 of the Criminal Procedure Code are promulgated, the remedy having been provided by the Code through the ordinary course of law. (*Interruption*). That is very clear. I do not think I need mention the whole string of rulings in this House. This procedure has been adopted and accepted for 25 years and I do not think I should change that now. (*An Hon. Member*: We are under a new Constitution.) It is a new Constitution and therefore perhaps further restrictions are called for.

Shri R. K. Chaudhury (Gauhati): May I know for future guidance when an order is passed by the local Government and it is not appealable to any authority, whether such an order may be a subject for discussion here?

Mr. Speaker: It is a hypothetical question. The hon. Member may take the opinion of his legal advisers. I cannot imagine that the provisions of the Criminal Procedure Code can apply only when orders are passed by certain States and not by other States. It applies to all.

Shri Nambiar (Mayuram): A short notice question may be allowed on the subject, Sir. (*Interruption*).

Mr. Speaker: Order, order. He can try that remedy.

REPORT OF PRIVILEGES COMMITTEE

Shri N. L. Sharma (Sikar): May I know, Sir, when the House will get the report of the Privileges Committee?

Mr. Speaker: I understand that the Committee is meeting at 5 P.M. today.

Shri N. L. Sharma: When will the House get the report?

Mr. Speaker: When the report has been made. (*Interruptions*). Order, order. The Privileges Committee of the House is not interested in this or that party. It is a Committee whose function is to protect the rights of all

Members, irrespective of their political leanings. The Privileges Committee does not work, as is done in the House, on a party system. Whether it is the case of a Member of this or that party, the Privileges Committee is concerned with the prestige and privileges of every Member of this House, irrespective of his party inclinations: the prestige of the entire House is concerned. The report will take some time but it does not matter. Let these questions be decided once for all. I would earnestly request Members of the Opposition that they should not treat questions of privileges, purely as party questions.

Dr. S. P. Mookerjee (Calcutta South-East): That should be addressed to Government Benches. (*Interruption*).

Mr. Speaker: Order, order. The Chairman of the Committee, the hon. Home Minister, is a well known lawyer and a good Parliamentarian but I thought that Members of the Opposition were new ones. That was why I referred to the Members of the Opposition.

PAPERS LAID ON THE TABLE

(i) Appropriation Accounts Posts and Telegraphs; and (ii) Audit Report.

The Minister of Finance (Shri C. D. Deshmukh): I lay on the Table a signed copy of the Appropriation Accounts (Posts and Telegraphs) 1949-50 and the Audit Report 1951 under Article 151 of the Constitution. [*Placea in Library. See No. IV N.O.(6)*].

GENERAL BUDGET—GENERAL DISCUSSION

Mr. Speaker: We shall now proceed to the discussion of the General Budget. I have to announce to the House that under Rule 184(3), I fix that the time-limit for speeches will ordinarily be 15 minutes for each Member excepting the Finance Minister for whom one hour or more will be allowed, if necessary.

At this stage the House will be at liberty to discuss the Budget as a whole or any question of principle involved therein.

I am making this suggestion so that, Members may make the best pos-

sible use of the 15 minutes at their disposal and not go into individual questions or minor matters, unless they are really necessary and very relevant to bring out a general question.

I have received requests on both sides. There is on one side the suggestion to limit speeches to ten minutes to accommodate more Members and on the other side, there is a suggestion to extend the time limit to 20 or 30 minutes for each Member. Well, I think I have taken the mean and that should be taken as a general guide. I hope hon. Members would be to the point, and if any Members of any party take more time, I think I shall have to debit it to the account of that party with the result that a smaller number of that party will be called upon. I shall not undertake to accommodate all. We have from the beginning fixed four days and the hon. Members need not entertain the hope that there will be a further extension. The limit is fixed from now. Perhaps some of them might think that, on two occasions they had extensions of a day each and this time also there may be an extension. Nothing of that sort is going to happen now. I am saying this merely to request Members to bring out all the important points within the time at their disposal.

Dr. S. P. Mookerjee (Calcutta South-East): How have you divided the time between the Opposition and Government, Sir?

Mr. Speaker: That is a matter for the Chair.

Dr. S. P. Mookerjee: We should know.

Mr. Speaker: No, they should not know. If they want to know I will put the strictest limit according to the number of Members, but that will not be the standard by which I am going. The Opposition will have a certain latitude but that does not mean they can carry on, any way. Hon. Members I suppose now know the practice as to what I mean by an equitable distribution.

Shri B. Shiva Rao.

Shri N. C. Chatterjee (Hooghly): Before the hon. Member begins may I know when the hon. Home Minister is going to reply to the Short Notice Question in regard to the Delhi situation and with regard to the arrest of an hon. Member? Sir, while you disallowed the adjournment motion you said short notice questions may be put. I understand notice of short

notice question has been given and we were expecting some reply from the hon. Home Minister. May I know when they will be answered?

The Minister of Home Affairs and States (Dr. Katju): They might be put for Monday.

Shri B. Shiva Rao (South Kanara-South): Sir, I would like to utilise the time you have been pleased to allot me for placing before the House and also before the Government certain suggestions for their consideration. But first I would like to say a word about the Budget as a whole. I regard this Budget as an honest and a courageous Budget: with dwindling reserves and an international situation which is not particularly bright at the moment, whether one looks to the Far East or to Europe, I think the Finance Minister was more than amply justified in being cautious in such circumstances of uncertainty. I think he is entitled not only to the appreciation but the gratitude of every section of this House for the courage he has shown in refusing to afford relief in certain directions.

Having said that about the Budget as a whole, I would like the Finance Minister to consider two points. One is not a new one. Last year when the Provisional Parliament was considering certain supplementary grants, I ventured to suggest that the measures adopted to prevent smuggling were not sufficiently effective. And in reply my hon. friend, Mr. Mahavir Tyagi said that he would tighten up the measures in order to check, if not completely to prevent, smuggling. I am not satisfied that even if those measures have been put into operation they have proved particularly effective. It is a layman's estimate but I reckon the annual loss of revenue to the exchequer through large-scale smuggling through French and Portuguese territories at not less than two or three crores—not a negligible sum. I was recently in Goa on my way to my constituency and I was told that it is a paradise for smugglers and anti-prohibitionists. I was informed that the import of whisky and alcoholic liquours into Goa has increased ten to twelve times in the last few years since prohibition was put into force in Bombay. Therefore I would ask the Finance Minister not to be soft or half-hearted in adopting measures to prevent smuggling; because as I have said, it will not only help to swell his pockets, but I venture to add it will help the Prime Minister in

[Shri B. Shiva Rao]

solving this difficult problem of the continued existence of these foreign pockets in our country. I have reasons to believe that so long as smuggling continues, there will be, both in French and Portuguese territories in this country, a fairly appreciable section of the indigenous population to support the maintenance of foreign rule. And therefore for both these reasons I would ask the Finance Minister to tighten up the regulations against smuggling.

The other point for consideration of the Finance Minister refers to the work of the Estimates Committee and of the Public Accounts Committee to which he has made appreciative references in his Budget statement. As a Member of the Estimates Committee for the last two years I think I am in a position to say, and in this I am sure that I have the support of all the other Members of the Committee...

Shri B. Das (Jajpur-Keonjhar) : You have.

Shri B. Shiva Rao :.....that our labours were considerably lightened by the assistance which we received from the Secretary to Parliament and his staff; by their ability and willing co-operation at all times the Committee's work was greatly facilitated. But, we are at the beginning of a new Constitution, and I think the work of the House of the People will increase greatly in volume and complexity. I would therefore suggest to the Finance Minister to consider the desirability of giving to each of these two Committees, the Estimates Committee and the Public Accounts Committee, a separate whole-time staff in order to increase their effectiveness and practical usefulness.

Now, Sir, I would like to pass on to a subject in which I have taken a good deal of interest in the last three or four years, and that is industrial housing. I am glad that the Finance Minister has at last found it possible to make a beginning with industrial housing, though it is a modest beginning. I hope that in course of time this movement for house building will assume national proportions. So far as industrial labour is concerned, having had a good deal to do with its organisation at one time, I feel I cannot stress too strongly or too often the great need for industrial housing, because proper housing for industrial labour will solve many of its urgent problems: disease, vice and inefficiency. Incidentally, I would like to suggest for the consideration of the Government, I do not know if any final decision

has been taken, that now that Production has been made a separate Ministry—I do not know what would be the precise label for what is left to the new Minister, Sardar Swaran Singh, I presume it will be called, "Works, Housing and Supply"—I would suggest a briefer and a more elegant title, just the "Ministry of Housing", because I think it would indicate the interest of the Government in the solution of this problem and it would also point out both to this House and to the country that the Government attaches the highest importance to industrial housing.

Recently there appeared in the press long extracts from a report made by an expert committee on housing. I hope copies of that document will be made available to Members of this House. But I would like to suggest that the new Minister should exercise constant vigilance in two directions: first in keeping down the costs of house building and secondly in regard to research on the use of indigenous building materials.

Now, there is one important aspect of this problem to which I would invite the attention of the hon. Minister. If I may borrow for a moment a phrase which is so dear to my hon. friend opposite, Mr. Gopalan, the time has come for a "declaration of war" on slums throughout the country. The Prime Minister has spoken out very strongly against the continued existence of slums in Kanpur and I believe the municipal board of Kanpur has at last begun to wake up to the necessity for action. But speaking quite frankly, municipal boards in this country in too many instances are either too weak or too indifferent. They are unable to resist the very powerful influences of vested interests, namely the owners of slum areas; and if this problem is to be tackled on a national scale, I would suggest to the Minister for Housing that the initiative should start from the Centre.

If I may throw out a suggestion, the Ministry of Labour, when a new Statute has been passed by Parliament sends out to State Governments model rules for immediate adoption; and the advantage is two-fold. In the first place, it ensures the implementation of labour legislation with the least avoidable delay and secondly it ensures uniformity of action. In the same way, I would suggest that the Ministry of Housing, in consultation with the Ministry of Law, may draw up a model

Bill for the abolition of slums throughout the country and pass on that Bill for adoption by the various State Governments. In no other way it seems to me can this problem be tackled satisfactorily and on a national scale. It is essential that that Bill should contain a provision to the effect that slums are unfit for human habitation. If there is any section of the community which deserves no consideration whatsoever it is the owners of slums throughout the country. They have reaped fat dividends in the past on the miseries of the poor. While on this point I would like to say that if slums are to be abolished, as I hope they will be, some provision will become necessary for those who will be rendered homeless by radical action in the direction I have suggested.

Now I would like to pass on to the Planning Commission with which is now combined multi-purpose river projects. The Report of the Planning Commission is reaching, or has reached, its final stage, and I hope that the document will be in our hands long before the conclusion of this session. I think the time is appropriate for repeating a suggestion which I had made informally to some of the Members of the Planning Commission last year, when we had group discussions. I would like to see a Bureau of Personnel started, one on all-India scale by the Centre and two for service within the State at State levels. I attach a great deal of importance to securing experienced personnel for the hundreds, possibly thousands, of schemes, which would be undertaken very shortly, either on the basis of the report of the Planning Commission or as part of the various community projects. I discussed this matter in my constituency only a few weeks ago, and I know from the reactions I have had that a number of experienced officials who have either just retired or who are on the eve of retirement.—I am thinking at the moment of engineers, doctors, public health workers, men in the agricultural ministries, even teachers—such men I know would be glad to render public service either in an honorary capacity or in a semi-honorary capacity. Since for the success of the various plans you will require literally an army of trained workers I would ask the Minister for Planning to consider seriously the desirability of starting a Bureau of Personnel on the lines I have indicated.

If I may say a word about multi-purpose river projects, I would like to have an assurance from the hon. Minister that everything is being done at

the present moment to ensure maximum encouragement being given to indigenous talent. We have had a good deal to say on this subject when the Estimates Committee visited Damodar Valley last year. I do not want to be misunderstood. I am not against the importation of foreign experts, if indigenous talent is not available. For instance, I would like to suggest we may benefit very considerably through the importation of foreign experts to strengthen the Geological Survey of India to hasten a comprehensive Geological Survey of the mineral resources of this country. But so far as dam construction is concerned, so far as hydro-electric works are concerned, I do feel—and I come from a province which has a magnificent record in this direction—I do feel that for various reasons which we need not discuss at the present moment, this essential aspect of national development has not had the attention that is due to it.

Last year when this particular subject was being handled by the Minister for National Resources, who is now the Governor of Madras, I had made a suggestion that there should be at the centre a Board of Indian consultants or advisers drawn from all the provinces and particularly from provinces which have achieved striking success in regard to dam construction and hydro-electric works, so that such a Board may not only advise the Minister, but visit these various large-scale schemes like Damodar Valley, Hirakud, Bhakra-Nangal and see whether these works are progressing at a satisfactory rate and keep reasonably close to the original estimates.

I would refer to one or two points more briefly, because my time is very nearly over. I hope the Finance Minister will expedite the publication of the report of the Grow More Food Enquiry Committee; and I hope that this House will have a very early opportunity of having a full-dress debate on food policy when the new Minister for Food has had the opportunity and time to formulate his policies and plans. At this stage I would only like to refer to one aspect of this matter. I have never been able to understand why, in the past, in publishing statistics of food, whether grown in this country or imported from abroad, there has been no reference to things like fish which is a very important item of food. Even small countries, countries like Denmark have made great progress in regard to the fishing industry. Out of Denmark's national income today I am told about 15 to

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18 per cent. is derived from the fishing industry. I feel that the statistics in respect of food should not only relate to foodgrains but to other items as well. I hope the Planning Commission has taken note of this aspect of the food problem and will make adequate provision for fishing, both deep-sea fishing and also inland fishing.

One last word I would like to say before I conclude, and that is in regard to Defence. I feel the House owes it to itself to place on record—and on this point I am quite sure every section of the House will agree with me—I think the House should take this opportunity of placing on record its deep gratitude to the officers and the men of the Southern Command for the magnificent work they have done in the last two months in Rayalaseema. So far as Defence expenditure is concerned, I am quite sure the Finance Minister will not give any attention to the fantastic suggestions which have been made by some critics to slash down this expenditure. That is not the suggestion to make at the present moment, with the international situation as it is. Nevertheless, I would like to say, from such preliminary examination as the Estimates Committee made last year of certain aspects of Defence expenditure, that there is room for fairly substantial economies in certain directions. And, speaking for myself, I am content to await the report of the Departmental Committee on Defence Economies to which the Finance Minister has made a reference. Only one point I would like to add. I find from the Defence estimates this year that the Army will consume, on the side of effective services, Rs. 149 crores, the Navy Rs. 11 crores and the Air Force Rs. 23 crores. Obviously the structure of our Defence forces cannot be changed overnight. At the same time, I would like the Ministry of Defence to consider whether there should not be a greater balance between expenditure on these different wings of the Defence forces. I have particularly in mind the Navy. A country like ours, with a long coast-line, must certainly have far greater naval resources than it has at the present moment. Perhaps that is not a topic one can appropriately discuss on the floor of the House. But I would like to add one suggestion for the consideration of the Ministry of Defence. We have not only a long coast-line, but we have living on the coast-line communities with long and

splendid sea-faring traditions. I would like to see established as soon as possible a net-work of nautical schools which would give opportunities to the young men belonging to these communities for adequate training, so that in times to come both the mercantile marine and our Navy may have a backbone drawn from the people of these communities.

Shri A. K. Gopalan (Cannanore): I do not know whether I will be able to go through the whole subject and some of the most important points which I want to bring out while pointing out what our reactions on this Budget are. I have not forgotten that on a certain word that I had used here the other day it had been said that it was not proper and that I should not have used it. Today I shall try to see that I do not use any word like that. But there are certain facts and figures—they may be correct or not correct, according to me they are correct—by which I think I will be able to prove that what I have said is correct.

It is said that this Budget is an 'honest' and a 'courageous' budget. I also say the same. I do not say there is any dishonesty in it. I say it is an honest and courageous budget—honest in the sense that it is very honest in safeguarding the interests of the few people and in disregarding the cause of the millions of this country. Certainly it is honest in the sense that the policy that had been carried on by this Government during the last five years, the same policy and the same principles are followed in framing this budget. And it is certainly very courageous in the sense that when there is famine not only in Rayalaseema as has been discussed here—I do not want to go into the details here—but when famine is spreading in the country, when there is a slump in the country, when not only are workers turned out of factories but the entire people are suffering, at such a time it is definitely and courageously said "No question of restoring the food subsidy, we will never do it whatever may happen in the country". It is also courageously said that there is a Plan which after five years will reach to the extent in which the country had been in 1939. So they say "If today you ask for any relief, if you ask for food, if you ask for job, we will not be able to give any of them". As far as that question is concerned it is courageously said that the policy that is there

will be no relief to the ordinary man in this country. When saying this I have to quote the Gorwala Report in which it has been stated:

"No Government, least of all the Government of India, can afford to proceed on the basis that it is better to attempt many things, than achieve a few. If it does so attempt, it must dissipate its energies and resources to little purposes. The basic things are food, clothing and shelter... Emergent remedies must be found for acute economic ills; and economic well-being must be built up... There are undoubtedly many other activities in which a modern government have to take part and these cannot altogether be ignored; but the efforts and expenditure in men and money on these must obviously not be such as to prejudice the fundamental task, for, if this fails, everything else must also fail."

So, if this fails, everything also must fail. The fundamental duty of the Government today is this. As Mahatma Gandhi has said, a Government that cannot feed the people... (Interruption). May I tell hon. Members opposite that I have a right to quote Mahatma Gandhi because I was a Congressman for about ten years and I have also played a part in building the Congress movement in this country? So what I would request the other side is, let us not fight on words when the name of Mahatma Gandhi is mentioned. We do not say that you are not patriotic. We do not question your patriotism.

Mr. Speaker: He is not addressing me!

Shri A. K. Gopalan: Sir, I am making certain suggestions to the other side. I would make this request to them. Let us understand each other. If there are differences between us let us understand them. Let us not question the patriotism of each other. Let us not go on saying who is more patriotic or who is less patriotic. We are placing before the Government certain suggestions. We have every respect for them. We are not criticising any individual in the Congress. We say there is a certain policy and we say we do not agree with that policy. We want the other side to understand these things and we want them to examine whether there is any reality in it or not. This is what I said, that any Government that

cannot feed the people, whatever the composition of the Government may be, that Government has no right to be there in that place. (Hear, hear). It may be a Communist Government; it may be a Congress Government; it may be a Government of all parties, but any Government that does not solve the problem of food, that does not effectively try to solve the problem of food, that Government has no place in the country. Supposing one Government goes and another Government comes and the same situation continues, the same thing applies. I am not speaking of any one Government or any kind of Government in this country.

So the whole situation in the budget seems to be that if the hon. Minister who has framed the budget, if he has really understood that there is very great economic crisis in the country and that economic crisis is deepening in the country, certainly the budget would not have been placed as it is today. Wherever the country might be, if there is a war we have to certainly defend the country and the very interest of the country because the life of the people of the country is involved in it. Certainly the budget at that particular period will be according to the situation and the defence requirements of the country. We see every day in the newspapers that people are dying, that the famine is spreading. We see in many places that cattle are dying and I consider that the budget should be framed on the principle that immediate relief is given. There is the Gorwala Committee's report. The fundamental thing is that we are not against any plan. We are not only not against any plan; but we agree that minor irrigation schemes are necessary, the river valley projects are necessary. We will certainly support them because it is in the interests of the country and the people.

When we understand that there is a certain situation in the country today, whatever the cause might be, what is it that we should do today in order to give relief to the people? Whatever the budget figures might be, whatever the plan might be, as far as the defence is concerned and as far as the planning is concerned, what is the basis? It is not the money and material. It is not only money and machinery but it is the co-operation of the people. If there is no co-operation of the people, if there is no interest in the people, if the people are not behind the Government, nothing will succeed. Is the

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budget based on the confidence of the people? Are the people able to say that today we are given some relief and there is a plan after 5 years when we will be able to reach the goal. We will not be satisfied if the Budget is not able to win the confidence of the people and inspire them. It must show the people that certainly the Government has made an attempt; and they must do something more, and that they must help the Government. Certainly that budget can be said to be a popular budget which has got the whole-hearted co-operation of all sections of the people.

[SHRI M. A. AYYANGAR in the Chair]

I shall not go into the details but I shall refer to the main things that have been said in the budget. The first thing is that there is no new taxation. I quite agree that there is no new taxation. There is no taxation collected by the taxing machinery, but when you say that the food subsidy is not restored, that is taxation. Is it not a taxation on the poor man? It means that he must pay some money in the shape of the price of food. A man with a family of 4 people had to pay Rs. 4 per week previously and now he has to pay Rs. 12 more per month. Certainly that is taxation, though it is not collected by the taxation machinery. People are taxed in some other form.

10 A.M.

The second thing is about the present slump being a blessing to the people. That had been said by the hon. Finance Minister. I only want to ask whether the present slump is a blessing to the people and whether the fall in prices has actually been a gain to the ordinary man in the country. There is fall in prices, I admit, but take an ordinary man, a clerk, a worker or a peasant. What is it that he buys? What are the articles that he purchases? 90 per cent. of the money goes for getting the foodstuffs. He has to pay 12, 13 or 20 rupees more according to the number of people in the family and always he does not buy the other things. Therefore, to say that the fall in prices has helped many people in this country is not correct. What is the effect of this slump on the working classes in this country? I have got certain figures from the trade unions in this country of the number of unemployed people turned out of the factories in several provinces. I submit these figures before the House. The slump has affected tanneries, textiles and the

most affected industries are the handloom and the pit loom. In Malabar, especially in Travancore and Cochin about 5,58,000 people are out of employment, in handloom 5 lakhs of people and in pit loom another 5 lakhs are employed. The number of workers affected in the various industries, I shall read out to the House.

Bengal	... 15,592.
Bombay	63,474
Bihar	1,400
Coorg	39
Madras	30,750
Madhya Bharat	... 37,700
Madhya Pradesh	1,000
Mysore	... 2,000
Kerala	... 5,58,400
Tripura	... 2,000
Rajasthan	2,300

The above are not merely handloom workers, but also those employed in various industries. The above are incomplete figures.

The Minister of Finance (Shri C. D. Deshmukh): I should like to know from what authority he is reading. It is only for my information.

Shri A. K. Gopalan: As for the authority, we had asked the registered trade unions to give us the particulars. After the last meeting we sent letters and wires to them, because we had been told that whatever we speak is not correct. So we have asked them to report as to how many workers have been turned out in the various industries and these are the figures sent by them. Information from many places have not come yet. These figures are based on the reports that we have got from the provincial and local trade unions and the particulars are also based on the reports that have been published by the unions. As far as Malabar is concerned, I will be ready to place before the hon. Finance Minister the reports of the coir factory workers as well as the handloom workers, the pamphlet that had been published by them and also another memorandum that they have submitted to the hon. Prime Minister and the other Ministers here, both from the handloom industry as well as the coir factory individually. It is on the basis of those memoranda and also the other things that I place these figures before this House.

The hon. Finance Minister stated in his speech:

"I venture to suggest that a fall in prices is not perhaps a thing to be feared especially if it can be brought about in an orderly manner. It is only when it is of such a nature as to lead to a reduction in production and employment that contains a threat to the country's economy."

The figures as quoted below from the Monthly Statistics of selected industries (April 1952), published by the Ministry of Commerce and Industry, demonstrate fully that there is a fall in the production of a large number of industries between January 1951 and January 1952.

Coal	Jan. 1951	118.8	Jan. 1952	130.2
Cement	" "	207.2	" "	218.7
Woolen	" "	80.3	" "	99.6
Sugar	" "	120.8	" "	105.3

There are about 10 or 15 items, but unfortunately, I have not got the time and I shall not read them out to the House. If it is necessary, I will read out. There are so many industries in which according to the figures given by the Commerce and Industry Department, there is a reduction in the production. Not only this, but in cigarettes, paper, leather cloth, sulphuric acid, caustic soda, Soda Ash, Cement, sheet glass, laboratory glass and others there is a fall in production. I think the hon. Finance Minister will not question the fact that in the handloom industry, in the pit-loom industry as well in the tanneries and other industries, there are lakhs of people who are unemployed. As far as Malabar is concerned, I have got two or three memoranda from the factory owners also. At a meeting of the factory owners, they have decided to close all the factories. Day before yesterday, I got a wire that the spinning and weaving mill owned by a prominent congressman Samuel Aaraon had been closed and 600 workers thrown out. The slump has affected the industries of this country; and production has fallen down according to the figures given by the Government themselves. To say that the slump has not affected the people and that the slump is a source of happiness to the people, in my opinion, is not correct. I am not using any other word because the opposite side may be angry. So, I say it is not correct.

The other thing I have to say is as to how the Budget stands as far as social services and nation building services are concerned; and as to how it stands with regard to general administration and defence. For education, a very small amount is provided. The Budget stands thus:

Total receipts 404.98 crores. Total income from custom and union excise duties 251.90 crores; total income from taxes—Corporation and other taxes 104.16 crores; income from Railways Posts and Telegraphs 8.81 crores. Total expenditure 401.00 crores approximately. Defence 200 crores, 50 per cent; General administration 50 crores, 12½ per cent.; Education 6½ crores, 1 per cent.; Scientific Research, public health, labour all put together 1.6 per cent.; Industry, commerce and agriculture 14 crores, 3½ per cent.; Subsidies to State and Tribal welfare 30 crores, 7½ per cent.; Displaced persons 10 crores, 2½ per cent.; Food and housing subsidies 25 crores, 6 per cent.; civil works 20 crores, 5 per cent.; and Interest charges 36 crores, 9 per cent.

Now, what is the relief that is given to the producer? What is the relief that is given to the employees in the postal department, Railway department, non-gazetted officers, who are working under the Government and the section of people who are responsible for the Government and whose satisfaction and contentment is necessary for any planning, for the promotion of welfare of this country? In a country like ours, the money provided for education is only 1 per cent. It may be .001 per cent more; but it is only one per cent. I have to say that the Budget has not taken note of the serious economic crisis in the country. Nothing is done about that.

The one thing that will be placed before us is the Five Year Plan. If there is time, I shall go into the Five Year Plan and show how inadequate is the provision made for the industrial development of the country. No country can solve the problem of unemployment without a great deal of industrialisation. According to the Five Year Plan the Government propose to spend 1493 crores. The analysis is as follows: Agriculture and rural development 191.69 crores, 12.8 per cent; Irrigation 450.36 crores, 30.2 per cent; Transport and Communications 388.12 crores, 26.1 per cent; Industry 100 crores, 6.7 per cent; Social services 254.22 crores, 17

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per cent.; Rehabilitation 79 crores, 5.3 per cent; Miscellaneous 28.54 crores, 1.9 per cent. Our Government expects to raise internally 300 crores during the five years for further investment. The other day, while speaking in the Council of States, the reply of the hon. Finance Minister was that food subsidy is not restored because that money is required to be spent on the Grow More Food campaign. I want to ask the hon. Finance Minister this question. So far 90 crores have been spent on the Grow More Food campaign. According to the figures we have got from the books, 4 million tons have been produced less than in 1951. It is not a question that there is no irrigation. Irrigation is an important factor. As long as there is eviction going on in the country, as long as the land does not belong to the tiller, as long as the burden on the tiller in the shape of rents and taxes and other things are there, the position will be the same. If we accuse that the people are not producing more foodgrains, if we say that the people are idle, it is not correct. People want to work. I want to bring this fact to the notice of the hon. Finance Minister. In Malabar, in the West coast, there are *varam* lands, thousands of acres of forest lands, fit for cultivation. What happens is this. The tenant goes there once a year, stays there for three months, clears the forest, and cultivates the land. Today, these lands are in the hands of the landlords. They have not even gone there. They have not given the lands to the *kisans*. When the *kisans*, after putting in a petition to the Government tried to cultivate those lands, the M.S.P. was brought and they were shot at. According to Government calculation, there are millions of acres, some belonging to the landlords, some belonging to the Government, some to other people. These lands should be given to the tillers. In some cases, the landlords have not even seen their lands. If tomorrow the Government allows the *kisans* to work on those lands and tell them, you can cultivate these lands, take all the produce, and after retaining enough for your consumption, hand over the surplus grains to the Government, the Grow More Food campaign would be a success. We have been trying to do this. I want to place this case before the Finance Minister. In Malabar,—the Congress Members from the Malabar also know this—at Puttali there was an estate belonging to a

big landlord. He was the only member in the family. When he died, the estate came over to the Government. There were about 2000 acres of land with him, very good. This was in 1946. The *kisans* wanted to cultivate the land. It was the rainy season, and the time to cultivate. We did not get the permission of the Government. We put in a petition to the Government and said that we are cultivating because if we did not cultivate then, later we may not be able to do it. After putting in this petition, the *kisans* began to till. The result was, the M.S.P. was brought and 250 *kisans* were put in jail on a technical ground that they did not get the permission. It is not that the *kisan* does not want to grow more food. He wants to produce more food. If the land belongs to him, if he has the right to take whatever is produced from the land by his labour, he will do it. There are a large number of evictions in the country. Especially in Malabar and Kasargod, I know, there are hundreds of evictions. If the *kisan* feels that tomorrow or two years later he will be evicted from the land, he is not interested in working on that land. Certainly it is the agrarian system that is responsible for not getting the maximum production from the land. As long as the Government does not take that courageous step and say that the land must belong to the tiller, and until the tiller is told that he may take the product of his labour, the position will be the same. He must be made to understand that there will be nobody to exploit his labour and there will be nobody to take a half or three-fourths of what he produces. Our main contention is that unless and until you are able to get the co-operation of the vast masses of the people you will not be able to do anything with regard to your Five Year Plan.

As far as China is concerned with regard to its production I shall quote some figures. Look at these production figures in China. Within two years the production of metals, raw materials, consumer goods have increased 4 to 6 times and even that in two years from 1949 to 1952.

Iron and Steel Production:	1949	1951
Pig iron	100%	584%
Steel sections	100%	675%
Steel ingots	100%	650%

Natural resources:

Tungsten Production	100%	446%
Tin regulus production	100%	600%
Electrolyte copper production	100%	420%

Chemical Industry:

Ammonium sulphate production	100%	935%
Caustic Soda production	100%	240%

Paper machinery:

Paper production	100%	169%
Automobile tyre production	100%	521%
Belt production 1950		
2nd half	100%	431%
Sugar	100%	151%

Agriculture:

Rice production	100%	131%
Wheat production	100%	122%
Soyabeans	100%	214%
Cotton	100%	256%
Jute	100%	723%

That is how China's production went up without depending upon any outside country.

Shri C. D. Deshmukh: On a point of information I want to know whether the hon. Member has in his possession the absolute quantities over which these increases have been registered. In the case of steel for instance, from how many million tons to how many thousand million tons? What are the percentages? I am only asking if he has in his possession all these figures.

Shri A. K. Gopalan: I will be able to give the figures within two days. I have not been able to get them today.

Some Hon. Members: What is your source? (*Interruptions*)

Mr. Chairman: If hon. Members want the source one of them can ask for it, and he will be able to give the source. It is no good all of them asking for it at the same time.

Shri A. K. Gopalan: If hon. Members want the figures I will certainly give them, not only the figures but also books and I will even spend with them as many days as they want to explain to them the figures.

89 per cent. of the people are agricultural labourers, small peasants or middle class peasants in this country. They are people who live on the land either by working on them or by owning them. Unless the purchasing power of the people is increased our industries cannot develop. Unless there is the proper relation between the purchasing power of the people and the industrialisation of the country, we will have to go to outside markets and without outside markets the development of industries in this country is not possible today.

There are other things, but for want of time I am unable to touch on them. But I would like to say something on Defence. Very much money is being spent on Defence. One hon. Member had the fantastic idea that the money spent on Defence must not be heard or known. Our suggestion about Defence was that there is much waste on it. According to the information we have, the increase in the M.E.S. has been great, even after the war. I will quote some figures to prove this:

In a Commander Works Engineer's Office; (i.e.) military area office of the M.E.S., in the Pre-war days, there used to be one C.W.E. and one or two assistants. Now in the same office, there are:

- 1 C.W.E.
- 1 D.C.W.E.
- 1 or 2 A.C.W.E.
- 1 S.B.O.
- 1 S.W.
- 1 C.A.O.

We are not able to understand every thing on Defence but we do know that the top-heavy administration in Defence can be reduced and the expenditure reduced considerably. Secondly, we do not say that it should be completely reduced. Today we are not threatened by the democratic nations of the world such as the Soviet Union, or China. (*Interruptions*) Also we are friendly with other countries and those countries with whom we are friendly will not attack us. Then there remains only Pakistan and the possibility of an attack from that quarter. But is it only the military that is to defend the people? Is it only the sepoys who for a salary of Rs. 45 defend and die for the country? If there is to be an attack on our country, not only the ordinary man but even the Members of Parliament will have to

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fight and die for their country. There were countries which had big armies. Chiang Kai Shaik had the biggest army and the help of all the war materials. But millions of the people of that country rose up to die for the cause of their country. For the defence of a country you require the enthusiasm and sacrifice of large sections of the people. Even though we may have a big army and we spend 50 per cent. of the budget, if the people of the country are starved, the workers are out of their factories, for whom are they to defend their country? They will say "We have no jobs, we have no land to till, we have no work to do and what are we to defend?" Unless and until you spend a good portion of money on the people, unless you give them relief, they will not have that enthusiasm to defend their country. If you do that, then you can ask the people to defend themselves and their country. The whole country must be ready to defend itself and you will have to give training to all the people. If you depend on the army alone, you will not be able to do much.

As regards the budget our proposal is that one-third should be spent on Defence, one-third on social services and one-third on national improvement in the country.

As far as the general administration is concerned I have got all the figures worked out. All the money is spent on four or five officers and not on the ordinary people. I will read out a few figures regarding the Ministry of Home affairs:

	Officials		Establishment	
	No.	Salary	No.	Salary
		Rs.		Rs.
Delhi Police	31	1,29,600	8,200	49,12,000
Special Police	6	79,900	106	1,38,000
H. qrs.)				

Thus it will be seen that 75 per cent. of the money is spent on four or five officers. I shall place these figures on the Table to show what a top-heavy administration they have.

I have no time and I have only one thing more to say. Let us as Members of Parliament show an example to the other people in the country. We are getting Rs. 40 a day as allowance. I say on behalf of the Communist Party that we will be ready to accept—because the situation in the country demands it,

there is an economic crisis—and we will be satisfied with Rs. 10 a day and a room to live in. And we do not want I class or II class—we will travel Inter, and if you will all agree we will travel III also. So, what I have to say is that whereas so many crores are spent by you on general administration, when we make this suggestion there is no use saying that we are unpatriotic, we are the agents of Russia, and so on. Today when the situation in the country is so serious that we make a suggestion that the Members instead of drawing Rs. 40 a day should make a sacrifice and take Rs. 10; when we say that if you shout at and hoot at us, all we have to say is that we will place it before the people and ask them who is patriotic, who wants to save the people of the country. I have already said at the beginning that we as a party may have differences of opinion, but there is no difference of opinion so far as serving the country is concerned. All of us want to improve the condition of the people. And unless and until you are able to understand us, to see whether there is any reality in what we say, to hear what we say without exhibiting this kind of intolerance, I do not think we will be able to serve the purpose for which we have been elected. If that is so, I have only to say that you the hon. Members or the Ministers sitting on the other side will certainly understand that there was a time when many of us, as Congress Members sitting on opposition benches had been hooted down, but then we had said, "We are here to serve the country and we will do so in spite of people hooting at us", and, Sir, those persons who were suppressing us are not here today—they have gone out. The position will be that if you do not care, do not try to understand what the Opposition has to say, as to what the realities in the country are, well a time will come when you will understand it. We, just like you, have got certain opinions, we know the feelings of the people just as you do.

Because I had no time I have not been able to place all the facts before the House, but all the relevant papers are there and because there are certain figures therein which the hon. Finance Minister may look into, they will be placed before the House. I hope they will be looked into. As far as the Budget is concerned all I have to say is that this Budget does not satisfy the needs of the crores of people in the country and this Budget is certainly a disappointment as far as the people of this country are concerned.

Col. Zaidi (Hardoi Distt.—North-West cum Farrukhabad Distt.—East cum Shahjahanpur Distt.—South): May I know if there are different time-limits for Members of different parties? If so, we should like to know about it.

Mr. Chairman: The general rule is fifteen minutes for all, but the hon. Speaker allowed thirty minutes for Mr. Gopalan but he took ten minutes more. That will be cut down in the time allowed to Members of his party.

Dr. M. M. Das (Burdwan—Reserved—Sch. Castes): What is the allotment of time on the basis of party? Are the Opposition and the Government party getting the same time?

Shrimati Renu Chakravartty (Basirhat): There is need for clarification on this point.

Shri Namdhari (Fazilka—Sirsas): But the number of the Opposition is only nominal—why should they get equal time?

Mr. Chairman: That will be considered. Now, Mr. G. H. Deshpande.

Shri G. H. Deshpande (Nasik—Central): I rise to support the Budget that has been introduced by the hon. Finance Minister in this House, the first Parliament which has been elected on adult franchise. The hon. Member who preceded me was on his legs for forty minutes but he spoke more about China than about India, and when he was speaking on India I doubt whether he was speaking for this hon. House, or for the galleries. They say love is blind. I think his intense love for China and his adopted father land, Soviet Russia, has made him blind to all the good things that have been done during the past five years. I rise to support the Budget because I look at it from the point of view of the common man in this country.

Babu Ramnarayan Singh (Hazari-bagh West): You have got to do it.

Shri G. H. Deshpande: I am not aware of the distress through which the common man of this country is passing today. No hon. Members of the Opposition tell us about that. We here are people who have got their fingers on the people's pulse. We are not only for the people but of the people and I am sure we ought to support the Budget because the Budget has been framed on policies enunciated in this country by the Father of the Nation. It is not as though we have taken to these policies and principles simply because we should get a passage to this House. We have taken

to these policies and principles for the betterment of the country, and we have made it a mission of our lives to work for their realisation whether in this House or outside.

The lot of the common man in the country ought to be improved, but how can it be improved? There are so many mouths to feed and so little to eat, there is a dearth of essential articles. Unless and until an organised effort is made to increase the production and supply of essential articles and food, how can the lot of the common man be improved? Unless and until increased effort is put in nobody can improve the lot of the common man. Look at even Russia and China. In Russia there was a revolution in 1917; is it contended that in 1918 every one in Russia was well fed? Did the revolution pass away without any starvation, without famine conditions and were there no deaths due to that in Russia?

Shri Velayudhan (Quilon cum Mavelikkara—Reserved—Sch. Castes): Nobody said that.

Shri G. H. Deshpande: People must work hard, you must tighten your belts for some years and if you put in efforts for some years then and then alone you can achieve the betterment of the common man. It is no use playing to the galleries. The situation in the country is too serious and those who realise the seriousness of that situation better not play to the galleries. Those people who do so will not take the country ahead. If we have to face realities we must put in greater efforts to improve our production, and I support this Budget because there is a sincere effort made therein for the implementation of the Five-Year Plan. Often times in this House I have heard people criticising us and saying that we are often breaking pledges. Shakuntala and Dushyant were introduced in the discussion. We have not broken pledges, but there are people in this House who have done so. They judge others by their own standard and because they are often breaking pledges they think that others also must be breaking pledges. We went to the people a few months before and we placed before them the draft of the Five Year Plan. We told the people that this is an humble effort, we did not tell them that heavens will be realised, we did not give them false promises. We only told them that this is an humble effort. We told them, "Come together, get together, meet in a co-operative spirit, try to realise this Five Year Plan".

[Shri G. H. Deshpande]

And we told them that if it was successfully implemented the lot of the common man will be improved. We told them, "If you vote for us we will try sincerely and to the best of our capacity, to the best of our material available to see that this Five Year Plan will be implemented". People voted for us and returned us with a large majority. I was surprised to find that people who are here simply because of the remnants of communalism and feudalism wanted to belittle our victory. They wanted to remind us that we did not represent the majority but only 47 per cent. But those who say so, if they look at things properly, will find that they are in this House not because of the support of the people but because of the remnants of communalism and feudalism. In Pakistan some Ministers are harassing the minorities there and that is having repercussions in this country, utterances of Nazimuddins and Zafrullahs have helped the communalist here in getting into the House. We do represent the country and we do represent the people, the common people, and they have sent us here. We have a mandate from those people who have voted for us, and voted in their millions, so that the Five Year Plan should be implemented. I support this Budget because it is a sincere effort in that direction. It is a genuine effort for the implementation of the Five Year Plan. If the Five Year Plan is implemented I have no doubt that much of the miseries will not be there, much of the distress that we are feeling today will be a matter of the past and will be a matter of history. That is why I support it.

We were reminded here time after time of what Pandit Motilalji said. We were told that Pandit Motilalji was saying so and so. But the hon. Member who quoted Pandit Motilalji—where was he when Pandit Motilalji was putting a brave fight against British Imperialism. My hon. friend who tried to remind us yesterday of great Motilalji, was, in the camp of the henchmen of British Imperialism when Panditji was putting up here a brave fight.

Truth is many times unpalatable.

Shri S. S. More (Sholapur): On a point of personal explanation, Sir. As a matter of fact the insinuation which has been made by the hon. Member is absolutely incorrect.

Shri G. H. Deshpande: As I said truth is many times unpalatable.

Shri S. S. More: Sir, I seek the protection of the Chair. The hon. Member is making a definite allegation that I was siding with the Britisher against the Congress. (Interruption)

Mr. Chairman: Order, order. The hon. Member says that the hon. Member opposite was a henchman of British imperialism. He says it is not correct. But I cannot allow an argument on that point. If he catches the eye of the Chair and he gets an opportunity he can explain his case in *extenso*.

So far as the word 'henchman' is concerned, I would say that he could have used some other word.

Shri G. H. Deshpande: Sir, I have no objection, to withdraw that word. I do not want to use any unparliamentary expression.

If we had broken pledges, we would not have been here. We went to the country first in 1937 and then for the second time in 1946. My hon. friend opposite very eloquently quoted the simile of Shakuntala and Dushyanta and told us that repeatedly we have broken pledges. But it was he who came to us in the Provincial Congress Committee in 1946 and asked for a ticket. If we had broken our pledges given in 1937, why did the hon. Member come to the Congress for a ticket. If the hon. Member sincerely believed in his charges he would not have approached us for a ticket which was refused. Since then he is harbouring a grudge against the organisation, and in season and out of season he attacks the organisation. He might say that we have broken our pledges. But people do not think so. We went to them in 1937; again we went to them in 1947; again we have been returned in large numbers—because people believe in us. Shakuntala never felt that she was offended. There were cordial relations between Shakuntala and Dushyanta. Neither Shakuntala nor Dushyanta want to disclaim the child. They are proud of the legitimate child they have produced. The Congress and the people of this country have lived together for several years as representatives and as voters and both are happy. Both have cordial relations. But if we carry the simile in a restricted sense to the district and the constituency which the hon. Member has the honour to represent, we find quite a different picture. Shakuntala there has been offended by Dushyanta who is occupying the

opposite bench. Shakuntala, is not weak and docile as has been depicted by the poet, but Shakuntala today is sufficiently strong and she has disowned Dushyanta there recently.

Mr. Chairman: Order, order. Is not the hon. Member carrying the simile a little too far and making it appear personal.

Shri G. H. Deshpande: I carry it to his party; I do not want to criticise him individually. His party recently in the Sholapur district has been utterly defeated in the local board elections and Shakuntala in the form of the electorate has disowned Dushyanta.

I want to say a word about the Bombay State which I represent. Bombay, you know, is the greatest industrialised province in this country. It has comparatively speaking a large proportion of the city population. Bombay has land most of which is dry. Only 4 per cent. is irrigated land and 96 per cent. is dry land. The food situation there is very very grave. For very sound reasons no doubt the subsidy has been withdrawn. I want to request the hon. the Finance Minister to take into consideration the special circumstances that prevail in Bombay where only 4 per cent. of the land is irrigated, where 96 per cent. of the land is non-irrigated and where there is a very large proportion of the city population. I would like to request the Minister in Charge of Planning to undertake one or two more major irrigation projects for the Bombay State.

In the end I congratulate the Finance Minister for the Budget. I tell him that we have a mandate from the people to carry on the policies and programmes enunciated in this Budget and with this word I support the Budget.

Kumari Annie Mascarene (Trivandrum): This is the first time in the history of the Indian Parliament that the functioning of an Opposition is taking place. If we look back at the history of Parliamentary rule in Westminster and America, we will find that the salient features in those institutions have been moulded by heroes in the opposition. Starting from the *Magna Carta*, going through Edward I, Pim, Hampden, Elliot, the Glorious Revolution, the Reform Act of 1832, the House of Lords Bill of 1911 and the women suffrage of 1917—an epitome of five hundred years of opposition has moulded the salient features of Westminster. Looking back on the other side we have Jefferson, Lincoln

—men who have moulded the American democracy.

I regret to mention that here in this Indian Parliament when we are beginning to mould the history for generations to come the Opposition, however defective, should be hooted and treated in a manner as was done by the leader of the nation the other day when he said: they are strange bedfellows; they are convenient marriages and so on and so forth.

I beg most respectfully to tell the Leader of the Nation...

Babu Ramnarayan Singh: Not of the nation, of the party.

Kumari Annie Mascarene: ...that it is not a 'marriage of convenience' but a solemnized marriage and that we have become one to stand as a strong Opposition.

Coming to the Budget, in the onward march of democracy from the threshold of history, through the zig-zag path of jutting rocks and deep ravines the nation has now come to a juncture when it pauses for a while to turn back and look behind to review the achievements of the nation during the last five years. The impressions created by our experience in the past may quicken us to greater achievements in the future, but may also slacken us to retrogression, pinning for what is not. The history of the survey of public finance and expenditure during the last five years is like the course of the billows in the ocean with ups and downs, till the last breaker bursting against surging forces of uncontrolled economic conditions fell flat, foaming into the furnace of an economic depression. It is time for us to think what the Budget means to us. The Finance Minister with great ability has screened the Budget with a nominal surplus of Rs. 3 crores, while the overall deficit of Rs. 75 crores and the refusal to pay subsidy is staring us in the face. From the time we had taken up our Government, this country of ours had been a helpless victim in the grip of international trade policy, when the western capitalistic countries held us by the ear and measured to us our daily bread in terms of their own. The Budget only proves that we are none the better for our external relationship. On the other hand we are worse off for our trade which from the height of a surplus last year fluctuated and dropped us into deficit depths. That has been our experience. During the

[Kumari Annie Mascarene]

last five years of strenuous administration we have come to the conclusion that the nation is in the grip of famine. That is the achievement of the last five years, the nation wailing, emaciated, sepulchral figures of men and women, walking almost on the precipice of the grave, looking back to the party in power for one day's minimum needs. And why was this? Because the Government failed in their fundamental duty of preserving the nation and feeding it. They have failed to come down from their dizzy heights of capitalism to the *terra firma* of the tiller of the soil and give him the land he owns. It is, there that they have failed.

I come from a deficit area and I want to invite the attention of the Finance Minister and the Food Minister to certain facts and figures which I am going to lay before them. It is a deficit area because according to Government calculations we produce only 42 per cent. of the grain required for Travancore-Cochin. Then there is the figure of the autocratic government of days gone by that we produce 22 per cent. of tapioca and fish and 10 per cent. of fruits (jack, banana, etc.) That means 74 per cent. The Central Government is giving us a quota of 60 per cent. So it comes to 133 per cent. on the whole. Then why should we have famine in Travancore-Cochin State? With 134 per cent. we are having famine in the State because it is due not to deficiency of food but to inefficiency of administration, the most scandalous form of procuring grain and allowing the grain to go underground to be sold for hundreds and hundreds of rupees in broad day light. A month back I had the privilege of taking one of the Ministers of the Cabinet to the market and telling him "Here is rice, country rice, sold in the open market". So your plea that the projects are not completed, that the price abroad is high and so on is no argument. Look to yourself for an introspective view and purify your administration. Then the people will be fed.

Another question, and a very serious question, that I want to place before this House is the treatment given to us, the Southerners, by the North. The Constitution proclaims liberty, equality, fraternity and justice to all citizens alike. But I beg to submit that they are violated, and violated with impunity, not only in letter but in spirit also in regard to the South. The dollar-earning area of the South with its pepper, cardamom, tea, rubber,

coconut and coir products and so many things, which yields crores and crores of rupees is neglected, and all the major schemes are in the North. These are facts which nobody can deny. It is in the Five Year plan. I had studied the other day "In the Five Year plan that there are schemes for Travancore and Cochin State. I have looked in, and I have found that there are schemes like the Peechi scheme, the Perunchrangi scheme, the hydro-electric schemes and the Neyyar scheme. Three years back I had the privilege, when I was a Member of the Cabinet in Travancore-Cochin, of inaugurating the Palliwasal scheme II, at State expense. I had the privilege of extending the Peechi and perigalkuthu schemes and three months back I had seen the completion of Perunchrangi. Then, what new thing has been included in the Five Year Plan? It is very misleading. There is of course one item there, namely, Neyyar. It is in the dream. But that scheme was taken advantage of during the recent election in my constituency. But the people chose to favour me rather than the schemes. Yesterday in answer to a question of mine the Finance Minister replied, "The information is laid on the Table". I looked into it. What do I find? Rs. 19 lakhs set apart for handloom weaving; Rs. 35,000 set apart for fisheries. People in those industries are the worst sufferers. And there is a good majority of them on the coast 3,000 per square mile. These are the amounts given. But in one Column it is written that the amount is not yet paid. It was allotted in 1949. Is it not cheating, if it is not anything more than insulting to a dollar earning area like ours to be given a pittance of Rs. 35,000? Is it from anybody's patrimony that we are claiming it? This is the demand we are fighting for I wish to tell the Leader of this House of the treatment given to our personnel in the offices of yours, how their services and their qualifications are ignored, how their grades and their liens are not given consideration. They are not given the right to represent their grievances; the recommendations of the Krishnamachari Committee are ignored and the article 311 of the Constitution which gives equal pay for equal service has been thrown overboard and today we are in political and economic servility, which we will resist with all our force (*Hear, hear*). Travancore-Cochin is under "the patria potestas" of the Centre. In theory we have the right to choose our ministers and cashier them for misconduct, according to

Edmund Burke, but in practice they are chosen by the States Ministry. Our chief officers are appointed by them. Our revenues, from income-tax, radio, telephone, railway, Anchal, Accountant General's Offices are all appropriated at the Centre besides the other appropriations and most of all, we are asked to live under a democratic Government. This is really the fate of part 'B' States and having article 371 to justify, they utilise it for domination of exploitation and not to curb corruption, in the state. We will resist it and I shall tell the Leader of the House and the majority party that you have built your edifice of ivory on igneous rock with subterranean rumbling and grumbling, the discontented molten matter, foaming and fuming up through creeks and crevices threatening to blow the whole edifice into one great conflagration.

The day is not far off. They are having a Union Government allowing the southerners, an intelligent people with the resources at our command to be exploited by the North. The time has come when we have begun to resist. If Russia can have Ukraine, if Ireland can have Ire you are driving us to the extent of claiming a republic in the South. That is what you are going to do. I give a timely warning to give us equal treatment and a respectful treatment. But for this, we would have co-operated with all our might. We had done in the past by agitation but when agitators become administrators, they have treated the Southerners like curry leaf thrown out during the time of eating. That is our experience. I wish that the opposite party and those of the Southerners in the opposite party may utilize all their intelligence and capacity to fight for our rights. We claim no patrimony from others. We have our own wealth. I am very happy that Mr. Shiva Rao, had mentioned about one point and about which I had to beg at the feet of this Government in 1949 that is about fisheries. The marine wealth of our country is very great and they are not tapped. You are having grand schemes on land to harness rivers for hydro electric schemes. We have got a fine scheme in the south which can supply white coal (electricity) from Bombay to Cape Comorin and which can irrigate lands in Malabar and Kerala to a great extent, but that is ignored. Our industries in the South like the silk and coir industry and the cocoanut industry are neglected and the hon. Finance Minister says there is a fall in prices, and that will be helpful to us. I want to tell the Finance Minister that most of the people in

50 PSD.

Travancore-Cochin are cocoanut growers and they live on the products of the cocoanut tree. Now that the prices are falling due to your policy in Ceylon, the people feel that the price of rice has risen and the price of commodities have fallen. We are taxed to our stomach and I wish to show him a specimen of the rice that the Central Government has been distributing to us. This is a part of my ration which I have brought all the way to show to the Food Minister the quality that you have given us.

11 A.M.

I suggest that they taste this rice. We are paying for this a high price. If the Finance Minister had rendered some service to this country by getting about Rs. 257.4 crores worth of food-grains from abroad, he has rendered a greater and more meritorious service to the western capitalists by finding a market for them in India. They recommend that the rations should be reduced but this is the stuff we are eating. We refuse to eat it. I tell the hon. Food Minister that I shall refuse to eat it hereafter. The people of my constituency had asked me to carry this to you and express their grievances and if you are not going to give relief to us in the nature of very good rice, which you yourself eat, I wish to tell you.....

Mr. Chairman: The hon. Member will kindly address the Chair.

Kumari Annie Mascarene: I wish I had more time, but for the little time that you have given me, I am extremely grateful.

Shri Abdus Sattar (Kalna-Katwa): I rise to support the Budget presented by the hon. Finance Minister. I repeat the words which my hon. friend Shri Shiva Rao said, namely, that the budget is a courageous one and an honest one. It has been said that nothing has been done for the common people. Not only have I been elected by the common people but I belong to the common people. I say that many things have been done for the common people. My hon. friend on the opposite side has said that the only thing that they want is land. I say land alone cannot give food. It requires water and something else. I come from that part of the country where tillers have got lands. The lands there did not give them food this year because there was no water. There are river valley projects; there are also minor irrigation projects which will bring water to the tiller of the soil. Hence I say that this budget has brought hopes for the

[Shri Abdus Sattar]

common people. Many things can be said in one speech or in 10 minutes but many things cannot be done in a very short space of time. We hear now and then of Russia. May I remind my friends on the opposite side. How many years were required in Russia to bring her to the position she holds today? We must not forget that we had the most difficult period during the past five years and particularly the years just after the partition. May I ask: can they mention a single country where they had to face the problem of rehabilitation? Where a Government had to manage for the shelter of lakhs of people? Not only that our Government had to maintain the internal peace and security of the country. We must not forget those unhappy days of 1950. My friends on the opposite side emphasised on food and clothing. I say man cannot live by bread alone. I know the unfortunate section of men and women of my province of West Bengal, had enough food and clothing, but had no sense of security. Food and clothing became meaningless. I congratulate this Government of India and the provincial Governments for maintaining peace and tranquility.

My friends on the opposite side would like to bring the millennium in one day. It is not like the morning Sun which removes all the darkness of the night in a single moment. It requires hard work. It requires concentrated work; it requires united work. My friends on the opposite side often say that Opposition is necessary for a democratic Government. Let them prove that Opposition is necessary for a democratic Government. In England, there is the Opposition; there it is part of the Government. There, the Opposition is not reckless. There, the Opposition is not only to criticise the Government and find fault with the actions of the Government. They come forward with constructive suggestions too. My friends on the opposite side should come forward with constructive suggestions for solving the food problem. But, on the other hand they like to create famine conditions in the country.

Some Hon. Members: You have created it.

Shri Abdus Sattar: In West Bengal, I read a statement of the Hon'ble Relief Minister that some newspapers are exaggerating the conditions in the Sunderbans area. One distinguished Member on the opposite side said that it is a man-made famine. Yes; it is a man-made famine. But, may I know who those men are? They are sitting on the other side.

Some Hon. Members: Yes; the other side.

Shri Abdus Sattar: The Opposition Members instead of helping the Government to procure more food, are creating hindrances, in the way of procurement. They go to the surplus areas like Burdwan and Midnapore and make the people say, "We shall give our life, but we shall not give paddy". On the other side, they go to the deficit areas and raise slogans, "Give us rice or give up office". Instead of helping the Government to procure more food, they create hindrances and preach civil liberty. What sort of civil liberty they advocate? They ask the people to sell their paddy anywhere they like, at any rate they may get. In that way, they encourage the people to launch on anti-social activities and help the hoarders and smugglers of food grains.

Shri T. K. Chaudhuri (Berhampore): On a point of order, Sir, is the hon. Member speaking on the Budget? (Interruptions)

Mr. Chairman: Order, order. There cannot be one way traffic only. Hon. Members have been accusing the Congress and the Government for not having done this for not having done that. Now, the hon. Member from this right side says that all the trouble is due to the hon. Members on this side. (Interruption) Order, order.

Shri Abdus Sattar: What I say is, let the Opposition come forward with constructive suggestions. Our leader, the hon. Prime Minister has said so many times that he is prepared to accept the co-operation of the Opposition. Let them come forward. There are the River Valley projects. There is the Five Year Plan. In one moment nothing can be done. It requires time. We must not forget the vastness of the country; we must not forget that our country is an undeveloped country. We must not forget that the Britishers have left only five years ago. What has been undone by them in 200 years cannot be done in two years or five years. It will take time. In no country, even in Russia or China, things have been done in a moment. They have not the Alladin's lamp or a magic wand. What they did they were able to do because of sincere work and co-operation from all sides. We should have that co-operation from the Opposition. Yes the Budget has brought hopes to the common people.

I am glad that the food subsidy has been stopped. This stoppage of sub-

sidy will make the provincial Governments think about the situation seriously. Because they were getting subsidies, I know many of the States were asking the Central Government to give them more food, instead of attempting to procure more food internally. Now, this stoppage will make the provincial Governments take to internal procurement more seriously. I congratulate the Finance Minister on this stoppage of the subsidy. The Leader of the Opposition Mr. Gopalan said that this is another way of taxation. If this is another way of taxation the reduction in the price of many commodities has brought relief to the common man too.

I do not want to take much of the time of the House. I give my whole-hearted support to the Budget.

श्री जाटव-वीर: उपाध्यक्ष महोदय, 6
आज मैं इस संसद् में बजट (Budget) के ऊपर अपने कुछ विचार ले कर आप के समक्ष प्रस्तुत कर रहा हूँ। श्रीमान्, चाहे इस पार्टी (party) के महानुभाव हों, चाहे बहुमत के हों, पार्लियामेंट (Parliament) के अन्दर यदि कोई विरोधी पक्ष सुझाव की बात अपने देश को उस का स्तर ऊंचा बढ़ाने के लिये रखती है, तो बहुमत सत्तावादी महानुभावों का यह कर्तव्य नहीं है कि वह उस को मजाक कह कर, चाहे वह सुझाव अच्छा ही क्यों न हो, टाल दें।

बाबू रामनारायण सिंह: बहुत ठीक।

श्री जाटव-वीर: श्रीमान्, आज बजट के ऊपर मैं कुछ थोड़े से विचार आप के समक्ष रखता हूँ। मैं आप के आज्ञानुसार बताना चाहता हूँ कि मैं कृषक लोकपार्टी का सदस्य हूँ तथा परिगणित जाति का भी सदस्य हूँ। मैं बताना चाहता हूँ कि बजट जो हमारे अर्थ मंत्री ने बड़ी मेहनत से तैयार किया है, मैं जानता हूँ कि वास्तव में जमाने को देखते हुये वह अच्छा है। परन्तु जब मैं उन परिगणित जातियों की ओर आप का ध्यान आकर्षित करता हूँ जिस का सहस्रों वर्षों से लोगों ने शोषण किया है

तो मुझे बड़ा दुःख होता है। यदि भारत के विधान के अन्दर उन के ऊपर दस वर्ष का संरक्षण न लगा होता तो मैं इस संसद् में थोड़ा सा भी इस प्रश्न को न उठाता। लेकिन उन को बराबर लाने के लिये केवल दस वर्ष ही दिये गये हैं तो मैं नहीं समझता कि जैसा बजट बना है उस के अनुकूल दस वर्ष में उन का स्तर कैसे ऊंचा हो जायगा।

मैं इस बात को लेते हुए अव्यक्त महोदय, भारत के उस पिछड़े हुये समाज की, सताये हुये भाइयों की, जो कि इस देश का चौथाई हिस्सा है, उन की थोड़ी सी वास्तविक दशा इस संसद् के सामने रखना चाहता हूँ। यदि हमारे शिक्षा विभाग के आनरेबिल मिनिस्टर यहां पर होते तो मैं इन भाइयों की शिक्षा के लिये बतलाता कि परिगणित जाति की शिक्षा कितनी अधोगति को प्राप्त है। क्या संसार में भारतीय संसद् में यह हमारे लिये कलंक की बात नहीं है कि अमुक जाति का सदस्य अशिक्षित हो अंगूठा लगावे। दलित जाति के हमारे कुछ भाई संसद् में आ कर बैठे हैं, सुनं। आप की आज्ञा से मैं यह बताना चाहता हूँ कि यह हंसने की बात नहीं है, बल्कि भारत की संसद् के लिये ही नहीं बल्कि तमाम मूलक के लिये रोने का समय है। यही नहीं, मैं आप को बताना चाहता हूँ कि संसार में भारत की एजुकेशन सब से पिछड़ी हुई है। हमारे मित्र तथा माननीय मंत्री महोदय ने यह बतलाया कि हम शिक्षा के लिहाज से सब जातियों को बराबर लाना चाहते हैं। तो क्या मैं अपने माननीय शिक्षा मंत्री से पूछ सकता हूँ कि क्या वह मुझे बता सकते हैं तमाम स्टेट्स (States) में शोषितों के लिये फ्रीस माफ़ कर दी गई है, परिगणित जातियों की फ्रीस माफ़ कर दी गई है, लेकिन क्या दिल्ली में भी उन की फ्रीस माफ़ है? आज दिल्ली के अन्दर तमाम परिगणित जाति

[श्री जाटव-बीर]

को कोई सुविधा नहीं है। मैं दावे के साथ कह सकता हूँ कि मुझे इस का कोई जवाब नहीं मिल सकता है, क्योंकि मैं स्वयं अपनी बाँसों से इस बात को देख रहा हूँ। यह बात तो आप की तालीम की रही।

अब दूसरी मैं उन की सामाजिक दशा पर भी आप का ध्यान दिलाऊंगा। भारत ही नहीं, हमारे संसद् के सदस्य ही नहीं, बल्कि बाहर के लोग भी हँसेंगे नहीं तो एक बूँद आंसू की जरूर छोड़ देंगे कि आज मानवता के नाते से शोषित समाज का स्तर ऊँचा नहीं उठाया जा रहा है। मैं जानता हूँ कि हमारे समाज के अन्दर पूज्य बापू, पूज्य महात्मा गांधी, का जो रचनात्मक कार्य शेष रह गया है उस को क्रायज के रूप में तो अवश्य दिखलाया जाता है मगर क्रियात्मक रूप में कुछ नहीं किया जाता है। क्या मैं अपने आन-श्चल मिनिस्टर आफ़ होम ऐफ़ेयर्स (Minister of Home Affairs) से पूछ सकता हूँ कि आज इस स्वतंत्र भारत में बालित वर्ग के लोग क्यों अपना विवाह विधि-भत् स्वतन्त्रता से नहीं कर सकते, पालकी पर नहीं चढ़ सकते हैं किसी सवारी पर नहीं चढ़ सकते हैं ?

एक माननीय सदस्य : वह खत्म हो गया है।

श्री जाटव-बीर : बिल्कुल असत्य है, नहीं हुआ है। मैं कहना चाहता हूँ कि यदि आप को कुछ कहना है अध्यक्ष महोदय, मैं बैठ जाऊंगा। लेकिन मेरे माननीय सदस्य का कर्तव्य है कि वह अध्यक्ष से आज्ञा ले कर खोलें। लेकिन यदि इस प्रकार इन्टरफ़िरेन्स (interference) होता रहा तो मैं समझता हूँ कि इस संसद् की नियमावली की हत्या हो गयी।

महानुभाव, मैं आप की आज्ञा से बत-साना चाहता हूँ कि आगरा नगर में ऐसी मिसालें हैं, और आगरा ही नहीं, राजस्थान में ऐसी मिसालें हैं। इसी वर्ष का जवाहरण है कि आगरा में केवल चांदनी तानने के ऊपर तीव्र दिन विवाह रका रहा। यदि आप मेरी बात सच नहीं मानते हैं तो डि मैजिस्ट्रेट को लिख कर पूछ लीजिये। यहां राजस्थान से जो लोग आये हैं उन से आप पूछ सकते हैं कि अभी राजस्थान के अन्दर क्या व्यवस्था है। धौलपुर के अन्दर शिवजी के ऊपर पानी चढ़ाने के ऊपर क्या हुआ ? धौलपुर में बिपदपुर गांव है, जहां दलितों को मारा और लूट लिया गया। क्यों, वह भी केवल इसलिये कि परिगणित जाति के लोगों ने शिवजी के ऊपर पानी चढ़ा दिया था। अगर यह बात सच है तो क्या मैं पूछ सकता हूँ कि हमारी सरकार ने क्या किया ? हमारी उन्नति कैसे हो सकती है ? और दस वर्ष के लिये जिस जाति का संरक्षण है वह जाति दस वर्ष में कैसे ऊपर आ जायेगी ? मैं केवल दस वर्ष के संरक्षण के प्रश्न को लेकर आप के सामने रख रहा हूँ। जिस जाति का वर्षों से शोषण हुआ है कान्स्ट्रिक्शन के अनुसार यदि आप की यही रफ़्तार रही तो इस जाति का स्तर ऊँचा नहीं हो सकता। प्रत्येक काम, प्रत्येक वस्तु, प्रत्येक देश, और प्रत्येक विभाग, धन के ऊपर ही चल सकता है। यदि धन इस काम के लिये प्राप्त नहीं है तो मैं कह सकता हूँ कि यह दीन जाति कभी बराबर नहीं आ सकती। अस्तु मैं आप की आज्ञा से आपसे चर कर बताना चाहता हूँ कि यह दशा तो आप की शिक्षा की है और यह दशा आप के समाज की है। अब थोड़ा सा मैं उन की आर्थिक दशा का अवलोकन आप को कराना चाहता हूँ। उपाध्यक्ष महोदय, यदि मैं उन की

इस दशा का वर्णन करूँ तो आप के रोमांच खड़े हो जायेंगे। यह बुन्देलखंड का दुश्च है। हम सन् १९४७ में स्वतन्त्र हो गये, लेकिन यह परिगणित जाति आज भी परतंत्र है और बेगार प्रथा उन के ऊपर जारी है। हमारे माननीय राष्ट्रपति के भाषण में सत्ताधारी समुदाय की ओर से कुछ मेम्बरों ने संशोधन दिये थे, हर्ष हुआ। पर मुझे दुःख है कि वह मेम्बर डर गये और बोल न सके। मैं आज उस अभागी परिगणित जाति की ओर से आप के जरिये प्रार्थना करना चाहता हूँ कि देखा जाय कि उन की क्या दीन दशा है।

जैसा कि मैं ने आगे कहा, मैं आप के सामने अब उनकी आर्थिक अवस्था को रखना चाहता हूँ। मैं जानता हूँ कि मैं ने समय ज्यादा ले लिया है लेकिन जब २५-२५ मिनट दे दिये जाते हैं तो क्या उपाध्यक्ष महोदय मुझे दो तीन मिनट और नहीं दिये जायेंगे।

सभापति महोदय: दो मिनट और हैं।

श्री आटव-बीर: मैं आप को बतलाना चाहता हूँ कि वह जाति जिस को कि अनुसूचित जाति कहा जाता है बहुत गरीब है, उसकी आर्थिक अवस्था में कुछ परिवर्तन नहीं हुआ है, यद्यपि जमींदारी और जागीरदारी प्रथाओं का खात्मा हो चुका है। जो सदस्य हैदराबाद से आये हैं उन के नुमाइन्दे हो कर वह आप को बतलायेंगे कि वहां पर कितने भाग में यह लोग काश्तकार हैं और कितने भाग में खेतिहर मजदूर। मैं आप का ध्यान राजस्थान, बुन्देलखंड, विन्ध्य प्रदेश को ले जाता हूँ और थोड़ा उत्तर प्रदेश को छोड़ कर पंजाब आदि की ओर ले जाना चाहता हूँ। यहां पर चौथाई खेतिहर मजदूर वर्ग के लोग हैं। उन लोगों पर खेती के साधन हैं, लेकिन खेती की उपज में उन का कोई भाग नहीं है। क्या सरकार इन

के लिये कोई व्यवस्था करेगी? केवल दस वर्ष का समय है। इस पंच वर्षीय योजना के साथ ही इन के प्रश्न को भी ले कर अपने इस अभागे कुटुम्ब को, जो आप ही का अंग है आगे बढ़ाने का प्रयत्न क्यों नहीं किया जाता, इन के जीवन के स्तर को क्यों नहीं ऊंचा उठाया जाता? क्या किसी स्टेट सरकार को हमारी भारत सरकार ने ऐसा आदेश भेजा है कि जमींदारी उन्मूलन के बाद कृषि का विभाजन किया जाय तो विशेष सुविधायें हरिजन जाति के लोगों को दी जायं जो कि खेतिहर मजदूर हैं।

यही नहीं मैं अपने आनरेबल फाइनेंस मिनिस्टर साहब का ध्यान इस तरफ भी दिलाना चाहता हूँ कि दस्तकारी के क्षेत्र में भी इन की सहायता की जाय। जब से देश का विभाजन हुआ है और पाकिस्तान बना है तब से यहां के जूते बनाने वाले कारीगरों की दशा बहुत खराब है। इस काम में दो तीन लाख से ज्यादा आदमी काम करते हैं। मैं शू वरकर्स मजदूर यूनियन (shoe workers mazdoor union) का चेयरमैन हूँ। मैं उन की दशा को जानता हूँ। देश के विभाजन के बाद से कच्चा चमड़ा पाकिस्तान को चला जाता है और हमारे यहां जूते के कारीगर, जिन को सन् १९४६ के पहले सब प्रकार की सुविधा थी, आज त्राहि त्राहि कर रहे हैं। उन को मैटीरियल (material) बहुत महंगा मिलता है। मैं कह सकता हूँ कि पूंजीपति भारत सरकार के जरिये से इंडस्ट्रियल मैटीरियल (industrial material) के बड़े बड़े ठेके परमिट (permit) ले कर उसे सीधा मंगा लेते हैं और फिर उस को चौगुने और पंच गुने दामों पर देते हैं। मैं अपने वित्त मंत्री जी का ध्यान इस ओर आकर्षित करूँगा कि इन को सहायता दी जाय, इस की सहायकारिता के रूप में दुकानें खोली जायं ताकि

[श्री जाटव-वीर]

उन को मंदिरियल ठीक दाम पर और सस्ता मिले। मुझे दुःख है कि मेरे पास समय नहीं है। मैं कट मोशन (cut motion) ला कर आगे आप को इस बारे में बतलाऊंगा। मैं कोई सरकार की आलोचना नहीं कर रहा हूँ मैं केवल यही ध्यान दिलाना चाहता हूँ कि दलित जातियों को केवल दस साल के लिये संरक्षण प्राप्त है और इस को बजट पूरा नहीं करता है।

इन शब्दों के साथ, सभापति जी, मैं अपने आसन पर बैठता हूँ और आशा करता हूँ कि मुझे इस का उचित रूप में उत्तर दिया जायगा।

(English translation of the above speech)

Shri Jatav-vir (Bharatpur-Sawai Madhopur—Reserved—Sch. Castes): Sir, I am taking this opportunity to express my ideas on the Budget in this House. May I submit to the hon. Members belonging to the party in power in the House not to laugh away any suggestion put forth by any member of the opposition for the benefit and interest of the country.

Babu Ramnarayan Singh: Quite right.

Shri Jatav-vir: Now, coming to the Budget, I would like with your permission Sir, to tell the House that I am a member of the Krishak Lok Party and belong to a Scheduled Caste. I may say straightaway that in view of the present conditions the Budget so elaborately prepared by the hon. Minister of Finance can be said to be a good one on the whole, but, at the same time, I regret very much to draw your attention to the problem of the Scheduled Castes who have been subjected to exploitation for centuries past. I would not have touched upon this subject in the House had there been no provision in the Constitution relating to the protection of the Scheduled Castes for ten years. I, however, wonder if such a Budget could possibly raise their standard even in ten years.

In the light of these observations, I would try to acquaint the House with

the real picture of this backward class, of these tortured beings who constitute one-fourth of the population of the country. If the hon. Minister of Education were present in the House I would have explained to him how inadequate the educational facilities provided at present to the Scheduled Castes are. Is it not a blot on the fair name of this August House that persons belonging to a particular caste should mostly be illiterate? I want the Harijan members of this House to give due consideration to this fact. I would with your permission Sir, say that it is something not to laugh at, it is a matter of great sorrow not only for Indian Parliament but for the entire country. Not only that, education in the country as a whole compares very unfavourably with that in the other countries of the world. Our friend the hon. Minister, had stated that so far as education was concerned they wanted to bring all the castes on an equal footing. In this connection, may I ask the hon. Minister of Education whether like all the other States, as Delhi too exempted the students belonging to the Scheduled Castes from paying fees? I find no special facility being given to them in Delhi. I am confident that no satisfactory reply could be given to this point for I have seen things for myself. This much about education.

Now I come to their social conditions. Not only inside the House but also outside people would shed tears to see that no efforts are being made to raise the standard of this neglected section of the society. I am not unaware of the fact that the constructive programme laid down by Mahatma Gandhi is confined to paper only and nothing is sought to be done to give it a practical shape. May I ask the hon. Minister of Home Affairs what are the factors that prevent the members of the depressed classes from freely and legally solemnizing their marriages and using palanquins or other conveyances?

An Hon. Member: Such a practice does not exist now.

Shri Jatav-vir: That's not true; it does. I would request the hon. Member to speak with due permission from the Chair. If he wants to speak I would not mind resuming my seat but so long as I am on my legs let him not interrupt. If such interruptions are allowed to continue, I am afraid it would make the rules of procedure of the House meaningless.

May I submit with your permission Sir, that there have been instances not only in Agra but in Rajasthan also which go a long way to prove these facts. Only this year a marriage had to be postponed for three days in Agra on account of a canopy being fixed by some persons of the Scheduled Castes. If you have any doubts regarding my statement you may refer to the District Magistrate of that place. You can ask the Members from Rajasthan how things stand there or what happened in Dholpur when a few persons belonging to the Scheduled Castes poured water on the idol of Shiva. Vipadpore is a village in Dholpur where some Scheduled caste persons were beaten and looted simply for the reason that they had dared to pour water over the idol of God Shiva. If this be true how can you expect us to progress. What did the Government do in this direction? How can a caste, which has got protection for ten years under the Constitution, raise its standard after the expiry of this time-limit? I am only referring to the provision of ten years provided in the Constitution for protecting this class of society. A class which has been subjected to mass exploitation for years cannot be brought to a higher level with this speed of improvement. The success or otherwise of every work, every scheme, every department and every country largely depends on the availability of finances. In this case also, I would submit, we cannot possibly bring this class at par with others unless, of course, adequate funds are found for its development. Now, having described the educational and social conditions of the Scheduled Castes I come to their economic condition. If I were to describe their plight I am sure Sir, that it would make your hair stand on end. This is the story of Bundelkhand. Although we achieved independence in 1947, the Scheduled Tribes are still a dependent class. The practice of *begaar* i.e., taking work without making any payment whatsoever, still continues. I was glad to see that certain hon. Members belonging to the ruling party of the day had given notices of amendments to the President's Address but later when I found that they did not press their amendments any further I was simply disappointed. Today I would like to request the Government through you Sir, to look into their plight in order to better their lot.

As I have said earlier I would not take the economic aspect of their conditions. I realise that I have taken a little more time but in view of the

fact that others have taken time to the extent of even twenty-five minutes, I hope I would also be granted a couple of minutes more.

Mr. Chairman: Two minutes more are left.

Shri Jatav-vir: May I tell you Sir, that the so-called Scheduled Castes are very poor and that their economic condition has not yet changed in spite of Zamindaris being abolished. Hon. Members representing the Scheduled Castes from Hyderabad State may tell you in what part of the State these persons of the Scheduled Castes are cultivators and in what agricultural labourers. Leaving apart for a while the case of Uttar Pradesh I would draw your attention to Rajasthan, Bundelkhand, Vindhya Pradesh, Punjab, etc., where one-fourth of them are agricultural labourers. They have means of agriculture, but they have no share whatsoever in the crop. Will the Government make some provision in this connection for such persons? They are given protection for only ten years. Why no scheme has been formulated side by side with the Five Year Plan by which the standard of these unfortunate persons, who form a part of your society, could be raised? Have the Government of India directed any State Government to give special consideration to the agricultural labour belonging to the Harijan class while allotting land after the Zamindari abolition?

I would like to draw the attention of the hon. Minister of Finance to the fact that in the field of handicrafts and other cottage industries also these people deserve State help. Since the partition of the country the condition of our shoe-makers has further deteriorated. About two to three lac persons are engaged in this important industry. I happen to be the Chairman of the Shoe-workers' Union and as such I know what their condition is. After the partition, raw hides and skins have begun to be exported to Pakistan with the result that our shoe-makers, who used to get all facilities before 1946, have now been rendered quite helpless. They get material at exorbitant prices. I have every reason to believe that capitalists purchase industrial material direct from stockists by obtaining permits from the Government of India and then sell it at four or five times the original price. I would request the hon. Minister of Finance that Government should extend every help to the shoe-makers and should open co-operative shops from where they could purchase material at reasonable rates. I regret

[Shri Jatav-vir]

not to have enough time at my disposal. I shall, however, try to bring more facts to light by moving a cut motion. It is none of my intention to criticise the Government; I am only emphasising the fact that the Budget does not extend any protection to the Scheduled Castes as provided—for a ten years' period—in the Constitution.

With this I resume my seat. I hope that the points raised by me would be properly dealt with.

Shri A. K. Basu (North Bengal): I desire to bring before the hon. Finance Minister the grave situation that obtains in the tea industry in the hill areas of the District of Darjeeling. In the course of last year more than half the number of tea gardens of this area incurred heavy losses. As many as eleven tea gardens have closed down, three have been taken possession of by the Deputy Commissioner of Darjeeling under the Payment of Wages Act and notices have been issued for the sale of these gardens by auction. I apprehend, that the tea industry of that District which produces tea which is famous for its quality all over the world is about to disappear. Enquiries should therefore be made to ascertain whether there are *prima facie* grounds for coming to the conclusion that I have been compelled to come to.

I represent North Bengal in this House and I have some knowledge of the details of this subject of the tea industry. Although normally gardens or any other industries that are not economically sound should close down, consideration should be given to the grounds for the protection of this particular industry. If it is not a feasible policy or if it is against the policy of the Government, then I submit that there should be an enquiry made to see whether alternative sources of employment are possible for the large number of people that would be thrown out of their jobs in those gardens when they close down. This District has only the tea industry—there is no other industry there. The question of unemployment and the acute poverty are already problems facing the people of the District. Therefore, arrangements should be made in advance to absorb the labour that will come out on the dissolution of these tea gardens. In my estimate, on a rough calculation I believe there will be about 100,000 persons, including the dependents of the labour, that will suffer if these gardens close down. Now that is not an ordinary proposi-

tion. With the labour problem already there in that District, this huge mass of unemployed workers coming out of the gardens would create a problem which would be very difficult, economically and politically. It is no overstatement to make, that this border area is very important on the political map of India. Most of the tea gardens in this hilly area are uneconomic propositions for the very simple reason that the topography of the country does not allow of large gardens. Out of the 88 tea gardens in this area only 14 gardens are above 750 acres each. More than half the gardens have acreages of between 150 and 450 acres. These are naturally uneconomic propositions and because of the topography of the District amalgamation of these smaller gardens is not possible either. The whole of the area that is covered by the tea plantations in the hills does not cover more than 45,000 acres and compared to the areas in Doars and Assam this is very small. About 30 million lbs. of tea grows in the hilly area of Darjeeling including the Terai, as against 139 millions in Doars and 284 million lbs. in Assam. Another difficulty that these gardens suffer from is this: the terrain and the nature of the bushes is such that the labour put in is not very effective. The amount of collection, either plucking or pruning, that a worker can do in this terrain is less than half, and sometimes one-third, of what is possible for a worker in Doars or in Assam. Another factor that has to be considered is that the produce of these gardens is very much lower than what you have in Assam or Doars per acre. You have only about five maunds per acre in this area as against 15 maunds that you get in Assam or Doars. Then there is about 20 per cent. surplus labour in this area which is over and above the requirements. No worker has work every day. Every worker has dependents,—on an average there is one dependant to every worker. When a child comes of a particular age and is about ten or twelve he automatically comes on the register of the workers of the garden. So, as a result of all these, the number of persons that the management has to keep in the tea gardens is very much larger than the actual labour itself.

The managements do not get rice at controlled rates from the Government, although they have got to supply the surplus labour and their dependents rice at Rs. 8 a maund. The management have also to get rice on

their own from Nepal and from Pakistan which is also at a very much higher rate. The result of it is that these 88 tea gardens lost over Rs. 50 lakhs last year because of the concessional rates at which they have to give rice to labour. It is difficult, in the circumstances for the Darjeeling tea gardens to stand. They cannot bear this burden. It is difficult for the other gardens also, but for the moment I am speaking of the tea gardens of Darjeeling only which are hard hit and which are likely to go out of existence, unless the Government is prepared to do something in the matter.

There is an export duty of four annas per pound of tea which was levied, I believe, by Sir Jeremy Raisman in 1942. It was levied at the rate of 2 annas by Sir Jeremy Raisman, but it was enhanced to four annas in 1947. I submit that this is precisely the time when that export duty should be taken off to help the industry to tide over the difficult situation that has arisen.

You will be surprised to hear that in this Darjeeling area there was no labour strike during the year 1951, although there were as many as 19 labour strikes in Doars and 22 in Assam, involving a loss of 15,000 man days in Assam and 18,500 man days in Doars. I have reason to believe that this is due to the realisation by labour in this area that the industry cannot stand any further burden.

Now Darjeeling is a hill station which is about the finest in India. The range of Kinjijunga surrounds it. The mountain railways, the hill roads, numerous public schools, health sanatorium, T.B. hospitals, all these are the results of the prosperity of the tea industry. Now a city like that, a city which is the pride of Bengal, is a joy of millions of visitors from all over the world. Is that city to be abandoned without any effort to save it?

Now I will turn to the question of the development of natural resources of the country. There can be little doubt that the hon. the Finance Minister's refusal to spend large sums of money for food subsidy and laying emphasis on the development of the natural resources of the country is the correct policy. Food is one of the items in the multi-purpose projects of the river valleys and there can be little doubt that in the course of the next few years when these river valley projects are completed the problem of food will to a very large extent be solved.

I will, with your permission deal with the Damodar Valley Project to illustrate this. I am taking Damodar Valley because I had been to that Valley and have seen the place in recent times. Now the cost of the Damodar Valley project is Rs. 74.98 crores. The allocation to the various projects are these: to flood control the allocation is Rs. 12.21 crores; the allocation to irrigation is Rs. 25.38 crores and the allocation to hydro-electric schemes is Rs. 37.38 crores. Now it is scheduled to be completed in 1955-56. From what I gather and what I saw during my inspection of the Damodar Valley during the course of the last month, leads me to think that the time table will be followed. It has so far been followed and if there is no difficulty in the way of the hon. the Finance Minister finding money according to the estimate in the next few years, I have no reason to doubt that it will be completed in the course of 1955-56. The irrigation project will cost Rs. 25.38 crores which includes Rs. 2 crores for a navigation channel which will join the river Hooghly about 30 miles from Calcutta. This navigation channel is estimated to carry about 2,00,000 tons of coal monthly from the coal area, to Calcutta, this relieving congestion in that area. The irrigation project is expected to bring under cultivation about 1,25,762 acres of land which is not under irrigation now, excepting for about 185,000 acres which is at present not irrigated properly. The main rice season in Bengal is the Kharif season. It is sown in the month of June and harvested in the month of November. In June the seed is sown. . . I would skip over the figures and I would like to tell the House that if we calculate the extra yield that this irrigation project will give to the country in rice, at the control price of Rs. 16, it will amount to Rs. 19.2 crores. On an investment of Rs. 25.38 crores you will therefore get food of the value of Rs. 19.2 crores. The extra yield of food, it has been calculated, would be 350,000 tons per year.

Mr. Chairman: The hon. Member must conclude. His time is already over.

Shri A. K. Basu: This is my concluding sentence, Sir. I would like to say this that I consider the achievement of the last Government in the matter of these river valley projects to be the biggest achievement. It is comparable with Stalin's first five year plan which was planned and put through in spite

[Shri A. K. Basu]

of privations, in spite of almost famine conditions in Russia.

Shri Velayudhan: Let me at the outset inform you and the House that in the previous Parliament I was one of those who had the fortune to speak on the same Budget as it has again come before this House today. At the same time, the Finance Minister has in his second Budget speech made some diversions as far as certain matters of major importance and the consequential situation in the country are concerned. So, without repeating what I have said before, I wish to mention a few facts regarding the Budget that is before the House today.

I remember some of the points in regard to which the Finance Minister himself spoke a few days back in the other House—and I think it will not be irregular on my part if I take a leaf out of it and explain here certain features of the Budget—he himself said there that the Budget of the Government of India which he has had the privilege to present to the first Parliament “has got a philosophy, a plan as well as a programme”. I again surveyed the Budget as a whole and may I humbly submit this? If it has got a philosophy behind it, it is the philosophy of the exploitation of the common man in the country and nothing else. Let me humbly submit to you that if it has got a philosophy behind it it is the philosophy of the extortion of the middle and the lower middle classes in the country. Of course, my leader here has presented in facts and figures what the situation in the country today is. The Budget has completely ignored the crisis already taking place in the country. As we noticed in the Presidential address also, it had callously evaded the true situation in which we are today.

The Budget reveals the condition in India today. The Finance Minister was taking credit that the slump that has occurred is mostly due to the activities of the Government of India for the last four years. Let me tell you that when the first Budget was presented and when we were discussing it for 2½ months, even at the fag end of the discussion the Finance Minister never mentioned or discussed the slump. He was totally silent over it. I am surprised how the Finance Minister or his Department can take credit for the slump in regard to which he was saying that it is because of the activities

of the Government of India for the last four years that the slump has come. Then he says that the slump has benefited the people.

Mr. Chairman: He said falling prices and not slump.

Shri Velayudhan: Of course falling prices. And where has it fallen? Is it in food materials? Is it in consumer goods? No. Government have created a situation in which the prices of jute, cotton, hessian, coal, sugar etc., have fallen, because of the duty imposed on them. Has it given any relief to the poor man who is dependent on the consumer goods and foodgrains? The Finance Minister also said that he has given relief to the hessian, coal, sugar industry etc. But do these affect the common man in the country, the middle or the lower middle classes? That is why I say there is a great crisis in the country and he has thoroughly forgotten it. He has not understood it, or if he has understood it he has ignored the fact that we have got a terrible economic and political crisis in the country. It was a challenge before the Government for the last four years, and they have utterly and miserably failed to face that crisis. What have they lead the country to? To economic anarchy. What were the cash balances in the country when it was divided in 1947? It was more than Rs. 285 crores, and the Finance Minister has said it will be Rs. 83 crores by the end of this year. If the facts can be scrutinized again—and the Finance Minister himself said this last year in a private meeting—our cash balances will not be more than Rs. 7 or 8 crores at the end of 1952.

Shri C. D. Deshmukh: What private meeting, Sir?

Shri Velayudhan: It was said by him in the Congress party meeting when I was a member of the Congress Party.

Mr. Chairman: That must be some years ago.

Shri Velayudhan: Yes, Sir. The present Budget which is before the House is conditioned by the Five year Plan. So many Members have spoken from the other side, gloating over the Five Year plan. From our side, our Leader has himself stated that we have nothing against the Five Year Plan as such. How is this five year plan going to be worked by the Government which has miserably failed the people? Have we got the men behind it? Have we got the technicians to work this five year Plan?

You speak of last year's industrial organizations which you have formed and you gloat much about the multi-purpose river valley projects. The other day when I went through a pamphlet which was issued by a Chamber of Commerce, I found that when these projects are completed, we would have enough electricity. Have they got a plan for utilizing that electricity at the end of five years? For the industrial development in the budget you have allotted Rs. 10 crores. How are you going to make use of this huge quantity of electricity? That is why our Leader the other day said that he pooh-poohed the idea of a five year plan and Members from the Treasury Benches and others were laughing at him. We are putting it before the House as well as the Prime Minister. Is he able to satisfy this House and the people of the country on how he is going to consume the electricity after 5 years? Has he got a plan of industrialization of the country thoroughly? We have gone out for foreign loans. I ask what purpose is it going to serve in the development of large scale industries? Foreign loans are not brought here to develop our industry in our country but for the production of consumer goods and not capital goods. If we want to make our country the best industrialized country in the world, firstly we must develop our own industries by getting loans from the U.K., U.S.A. Russia or China. Now the position is that the foreign people who used to dump their goods here, will produce their goods. Take for example, the face powder which we use and also soap. Most of the foreign goods that we are accustomed to use are made in India by the British or American magnates. They are the consumer goods. Have the Government given any thought to the development of the major industries in the country so that we may also produce the capital goods in the country?

Having had the fortune to represent the State Travancore-Cochin, I have to bring a few grievances before this House. In that State there is not only a famine but a lot of unemployment. At least we are on the verge of a famine today. You have filled the country with gruel kitchens. You have been able to create kitchens and increase the beggars in the country and you have made the whole of the population to become beggars. Even in our State also it is high time that you start gruel kitchens. The figures given by my Leader show that more than 55,000 people are unemployed today in the factories in Alleppey,

12 NOON.

Cochin and Quilon. So my humble request to the Prime Minister as well as the Finance Minister is that they will have to take immediate steps to extend some relief to my State which is practically groaning today. The Prime Minister while speaking the other day on the presidential address said that he extended his co-operation to us. Of course, we from our side are very happy to hear that from the Prime Minister of India. He is not the Prime Minister of India alone, but he is one of the world personalities today and I am proud to say that we have got a personality to inherit Mahatma Gandhi in this country, but at the same time the whole country is looking up to him to see whether he will give relief to the common man or not. That is the problem. We can co-operate with the Government but I do not think that the Prime Minister means that we should not oppose the Government or we must simply shut our eyes to what is happening in the country or of the activities of the Government. I do not think any party or even the people of India will co-operate with the Government on that basis. Here is a solemn opportunity for you, Sir, to come and co-operate with the peoples' representatives on this side of the House and thus create a comfortable atmosphere in this country, so that we can have peace and a common programme for the country. Let us all sit together. We have not come here to oppose the Treasury Benches. We have not come for that here. We want to co-operate with the Government for those programmes which will give relief to the people. As long as we are in this House, as my Leader had stated before, we are here to co-operate with you—not for creating famine and poverty in the country, but to relieve famine in the country and help in the formation of a good social order.

Shri A. M. Thomas (Ernakulam): The hon. Finance Minister introduced the Budget just a week ago and not only had the press and the public had opportunities to criticise the budget to put forward the reactions which the press and the public had but a House of this sovereign Parliament had opportunity to discuss it threadbare. As is natural with any budget, this budget has met with mixed reception. Certain sections characterized the budget as a bureaucratic budget and certain irresponsible sections of the House also characterized it as...

Shri Punnoose (Alleppey): On a point of order, is it open to an hon.

[Shri Punnoose]

Member to say "certain irresponsible sections of the House"? Is it not un-parliamentary?

An Hon. Member: It comes from an irresponsible mouth.

Mr. Chairman: The hon. Member may avoid such expressions.

Shri A. M. Thomas: When this budget has been characterized as a budget of exploitation, what other words may I use, Sir?

An Hon. Member: You will get some appointment there.

An Hon. Member: The dictionary is available.

Shri A. M. Thomas: I am voicing the feelings of the majority of this House and also the majority of the vast millions of this country.

Some Hon. Members: No. no.

Some Hon. Members: Yes, yes.

Shri A. M. Thomas: I say that no Finance Minister could have done better. My hon. friend, Shri Shiva Rao referred to the budget as a courageous budget. That was objected to by many members of the Opposition. The learned Finance Minister could have passed as a very good boy and as a good Finance Minister if he had for winning cheap popularity restored the food subsidies, but he had the welfare of the State in his mind. He did not want us to put the finances of the State and the welfare of the State in jeopardy and that was the very reason why after the most anxious consideration of the views expressed in this House, when the House discussed the address of the President, he expressed his inability to restore the food subsidies. The people of this country have breathed a sigh of relief when they heard the Finance Minister to say that no new taxation was contemplated. All the same, budgetary burdens continue to be heavy. The learned Finance Minister himself has said:

"If the budgetary burdens are sometimes found to be irksome. I trust those who find it so in this House and outside will remember that we carry these burdens for ourselves and our children and not for someone else."

I think the Members of the Opposition have some quarrel with the tone which resembles that of the good manager of a joint Hindu family

when he made these expressions. When the learned Finance Minister said that we have to put up with certain privations, that also was the subject matter of a quarrel by the Opposition. I would ask the Opposition, and especially the Members of the Communist Party to look up to the history of the Russian Revolution and how Russia was able to implement her Five Year Plan and Ten Year Plan. Had there not been privations? When you look at the history of the Russian Five Year Plan and the Ten Year Plan, you will be able to find that when there was famine, when people were dying in lakhs, foodgrains were exported to get machinery, to fulfil their Five Year Plan and Ten Year Plan. That was all right with the Russians. At a time of great financial stringency, the hon. Finance Minister is prepared to get as much food imports as possible to feed the starving millions of this country.

Kumari Annie Mascarene: At a high price.

Shri A. M. Thomas: Whatever be the price that is paid, the primary consideration is that our hunger must be satisfied.

Shri Punnoose: That is why the subsidy is taken away.

Shri Velayudhan: That is why the famine is there.

Shri A. M. Thomas: The declared object of this Government is to promote the standard of living by a most careful and efficient exploitation of the resources of this country, both material and human. With that object in view, we have drawn up a tentative plan. Many of the hon. Members of the Opposition who have spoken, have no quarrel with the Five Year Plan.

Some Hon. Members: We have.

Shri A. M. Thomas: My friend Mr. Velayudhan said that he joined with his Leader in the remark that there is nothing wrong in the Five Year Plan. Even then, my hon. friends are not prepared to have that Five Year Plan worked out.

The common man of this land is having for long a life with rations and food cards. For more than a decade it has been like that. It must be stopped. As a great writer has put it, "life with rations, food cards and queues is unworthy of the human race."

The hon. Finance Minister has taken advantage of two occasions to

inform the Members of this House what the exact position in the matter of food subsidy is. In answer to the criticisms levelled against the President's address, and in reply to the demand put forward by both sections of the House, he has quoted figures which are really frightening. In this connection, I would point out the real need of the people of India. It is the necessity for the Government to insist on a united food policy and equality of sacrifice, so as to enable the total food resources to be utilised equitably for the benefit of all parts of the country. The Planning Commission in page 72 says:

"In some of the States while the general policies relating to procurement are accepted in theory, implementation is weak and is, in fact, out of accord with all-India policy."

Later on it says that "adequate procurement supplemented by necessary imports and efficient arrangements for distribution of the available supplies at reasonable prices are the essential corner stones of food policy under present conditions." For this purpose, my submission is that every part of this country from the Himalayas to Cape Comorin should be viewed and taken as a whole. There is a feeling that the surplus provinces are having their way and the Centre's control is not strong enough to put an end to this pull in opposite directions. Is the Centre powerless to tide over this difficult situation, I ask. If the fortunate among the citizens of this country will not look to the less fortunate brethren of their, what has the Centre to do? I invite the attention of this House to article 369 of the Constitution. It lays down:

"Notwithstanding anything in this Constitution, Parliament shall, during a period of five years from the commencement of this Constitution, have power to make laws with respect to the following matters as if they were enumerated in the Concurrent List, namely:—

(a) trade and commerce within a State in, and the production, supply and distribution of cotton and woollen textiles, raw cotton cotton seed, paper.....food-stuffs (including edible oilseeds and oil), cattle fodder (including oil-cakes and other concentrates), coal (including coke and derivatives of coal) iron, steel and mica;"

The House will note that production, supply and distribution of foodstuffs is made specific mention of in this article, so that the Centre is not so powerless as to meet the situation that may be created by certain States in regard to this matter. I would like to warn this House that the less fortunate men are not to be treated as beggars. Take the case of the State from which I come. There have been certain outbursts on the part of my hon. friend Kumari Annie Mascarene...

Kumari Annie Mascarene: Naturally.

Shri A. M. Thomas:.....which were the result of, I should say, wounded vanity.

Kumari Annie Mascarene: For what?

Shri A. M. Thomas: Giving some allowance to the exaggeration and platitudes of my lady friend,.....

Kumari Annie Mascarene: Thanks.

Shri A. M. Thomas:.....I would say that there is some substratum of truth in some of the things she said.

Shri Velayudhan: She is happy at your saying that there is truth in what she said.

Shri A. M. Thomas: I would like to bring to the notice of hon. Members certain figures. My friends Mr. Velayudhan and Annie Mascarene have referred to them. Prior to the federal financial integration, the Travancore-Cochin State was deriving a large portion of its revenue from export duties on certain monopoly products, such as pepper, tea, coir, coir products, rubber products and cashew nuts. Out of a total export earning of 597 crores for the whole of India in 1950-51, the earnings of Travancore-Cochin amounted to nearly 50 crores or 8 per cent. From this figure, you will be able to find that six Members from this side and those six Members from the Opposition out of a total strength of 499 have brought 8 per cent. of the total export earnings of this country. With regard to pepper out of the total foreign exchange of 20.04 crores earned by the commodities in 1950-51, 16.3 crores were contributed by Travancore-Cochin out of which 11 crores were derived from the USA. I would also like to bring to the notice of the hon. Members certain other figures with regard to this matter. The Central Government is now levying an export

[Shri A. M. Thomas]

duty on some of the commodities of which, as I said before, Travancore-Cochin had a monopoly. Tea and pepper are two such products. The Government of India levy an export duty on tea, at the rate of four annas per pound, and on pepper, 30 per cent. *ad valorem*, subject to a maximum of Rs. 150 per cwt. On these rates, the Central revenues are benefited to the following extent: Tea Rs. 1,17,76,769; pepper Rs. 3,20,56,650.

Sometime ago the Travancore-Cochin Government claimed a portion of the export duty on the ground that that State is also entitled to preferential treatment as in the case of Jute with regard to Assam, Bihar, Bengal and other areas. I am aware of the fact that the Constitution does not make special provision with regard to the case of Travancore-Cochin. Even then if the Finance Minister considers the distress of that State, I am sure he will give liberal grants to minimise its distress. I would request him to keep this request in mind when the case of Travancore-Cochin comes up for his consideration.

As I have said much of the outburst of Shrimati Annie Mascarene is out of place. I would only refer to the Rs. 3 crores grant given by the Central Government to Travancore-Cochin. Is it not a special consideration shown to the State and was not that consideration a matter of envy to other States? I am not for a moment saying that I am satisfied with the grant. I would say that it was only a portion of the amount that we are morally and legitimately entitled to. The incidence of taxation in our State is 9.9 per head and in the neighbouring state of Mysore it is 7.24 per head. All the elastic sources of income have been taken away. The sales tax which is our main stay cannot be increased and if there is scope for anything it is only for reduction having regard to the cases pending before the Supreme Court.

The export duties were an unique feature of the fiscal policy of the Travancore-Cochin State but customs duties including export duties are now a Central subject.

One more point I would like to mention. We were having the benefit of a 75 per cent. subsidy and that was the main consideration which induced our state to accept the terms of the financial integration, in view of the fact that we had to abolish our internal customs. I would refer to

one observation in the Krishnamachari report on page 13:

"With effect from the prescribed date, the Travancore-Cochin Union should, as a direct consequence of federal financial integration, be entitled to receive food subsidies at the enhanced rate of 75 per cent. of the loss on the sale of imported foodgrains, as in the case of Provinces. These subsidies and all grants-in-aid and other forms of financial and technical assistance from the Centre, whether in cash or kind, whether on revenue or capital account, and whether by way of loans or outright grants, should be payable to the Travancore-Cochin Union by the Government of India quite independently of the above scheme of transitional adjustments."

I submit that too technical a construction has been put on the words "as in the case of Provinces" and the State has been put on a par with other Provinces. I submit it is a very hard thing for the State to bear, having regard to its resources and revenues.

The leader of the K.M.P. Party and Mr. Gopalan of the Communist Party have mentioned that the land should go to the tiller of the soil. May I remind them that soon after the Constitution was passed and hardly the ink on the signatures was dry, did not the provisional Parliament pass an amendment to the Constitution mainly for the purpose of helping the passage of tenancy legislations which were on the anvil of state legislatures? In the U.P. lakhs of tenants have been benefited by such legislation and there are tenancy laws on the anvil in other States as well as in Travancore-Cochin, where all the tenants are now temporarily given protection. In view of these facts may I point to the honourable lady Member that not a single tenant in Travancore-Cochin can be evicted under the present law. (Some Hon. Members: Question.) Despite these state legislations, I would suggest that the Central Government should have a policy of a comprehensive land legislation. If the land problem is solved the ideology now cultivated by our hon. friends would not grow in the land. The best way to do away with their agitation is to give a lead to all the states especially the 'B' class States by helping them to enact a comprehensive land legislation rather than applying article 371 of the Constitution by appointing Counsellors.

10 **Sardar Lal Singh** (Ferozepur-Ludhiana): Some of the hon. Members commenced their speeches by saying that they were new and strangers to parliamentary procedure. My case is worse still, because I am not only a new Member but I am absolutely a novice to the very game of politics, because I retired as Director of Agriculture only a few days before I fought the election. Consequently I am not accustomed to those tactics, nor do I possess the oratory or eloquence which are usually associated with the names of politicians. As Director of Agriculture I was naturally concerned more with cold facts and figures than with eloquence. In case you find my little talk devoid of eloquence or thunder, it will be no fault of mine.

Some hon. Members on the Government benches have appealed to the Opposition for cooperation. I welcome their sentiments, because I feel that in the critical days through which we are passing, whether it is the refugee problem, the food problem or the explosive international situation or the general unrest in the country threatening our very freedom, the best interests of the country demand, both from the Government benches and the Opposition, close and accommodating spirit of "give and take." I may assure them, like many other hon. friends, that we shall be prepared to give full credit to the Government where due and make only constructive criticism, where necessary. Of course I hope that it will not be a one-way traffic. The Government benches, entrenched as they are with a thumping majority, can afford to be a little more generous and should not mind any criticism and in fact should be glad to hear criticism, no matter how unpalatable it may happen to be.....

An Hon. Member: Please come to agriculture.

Sardar Lal Singh: Certainly I do propose to devote the major portion of my talk today (and later on at the time of the cut motions when I shall exclusively speak on the subject) to agriculture yet at this stage I cannot help making some passing remarks about two or three matters that are agitating the minds of people in the Punjab. The law and order position, both in the PEPSU and the Punjab, with daily reports of murders, daylight robberies, dacoities and holdups is something of which any Government should feel greatly embarrassed, if not actually ashamed. It has become many times worse than it

ever was in the days of much-maligned British bureaucracy or in the days of the so-called autocratic rule of the Maharajas. While, in the olden days, people could go about at night without any fear of molestation for hundreds of miles, but in these days of democracy, and within four or five years after the exit of the British rule, I dare say (and I know that gentlemen from the Punjab and P.E.P.S.U. will bear me out) that it has become absolutely risky to stir out of the house after sunset. I have had a personal experience of this. Some time ago, when I happened to go from Ludhiana on the main road towards Jagraon side I was stopped by the police—and it was only about 7-30 in the evening—and told that I should not go in my car because there was some sort of a gang lurking there and it was not safe and that I should go under armed escort. Mind you, it was not an isolated or lonely area but an area which is very thickly populated. I doubt if, people had ever seen or heard of such conditions during the last 50 or 100 years. This is something of which we have got to take serious note of, i.e., the law and order situation both in Punjab and P.E.P.S.U. is deteriorating from day to day.

As regards rehabilitation, undoubtedly refugees are feeling sulky and sullen. Although it is true that because of their helplessness they are unable to effectively express their resentment, yet as their resources get exhausted, a time will soon come when they will feel compelled to do so.

The third point, to which I have to invite attention, is the communal tension in the State. It is a border State and without communal harmony I am afraid the State people are likely to suffer very seriously—both Hindus and Sikhs—and I feel the position is getting very serious indeed. There was never so much bitter feeling and disharmony as at present. The gulf is widening.

An Hon. Member: Who is to blame?

Sardar Lal Singh: There is no use blaming one party or another. Let us always face facts as they are. In fact in this House one thing that strikes me and makes me despair is this: the Opposition would like to find fault with the Government even when there is no fault to be found, and similarly Government benches also would like to ridicule every suggestion that would come from the Opposition. I would beg of you, with all the earnestness at my command, to realize

[Sardar Lal Singh]

that we are here to find out the causes and try to remove them and improve the atmosphere as far as it lies in our power. Somebody asked whose fault it was. I do not want to go into the matter further although I am prepared to discuss it outside. For the present all that I want to say is that the communal position in Punjab is very serious and it is statesmanship of the highest order, coupled with generosity and broadmindedness, that is necessary to solve the situation. Petty minds and efficient administration do not go hand in hand—they do not suit each other.

Coming to the food problem, although I propose to analyse the various Grow More Food schemes and the Five Year Plan later, when in utmost humility I would try to point out some of the loopholes that are likely to frustrate or shatter our hopes of achieving the target of production just as our hopes in the case of previous schemes have been falsified. But as time is short I propose to discuss now only a few basic facts about Indian agriculture because I feel that unless we keep those facts in mind all the time, we are apt to be led astray. Unfortunately, we are generally the slaves of slogans and many a time,—as I shall have opportunity to explain later—we do not study the pros and cons and are not inclined to probe into the details of the thing. So, while I reserve my remarks about the Five Year Plan and also about the Grow More Food schemes to a later occasion at the time of moving cut motions,—I would like to say that it is not a question of finding fault with the Government because some other party may not have done better—but there is no harm in analysing the present position to find out the true state of affairs, i.e., to have a dispassionate study of things. I am certain that most of my friends will agree with me that we, during the last five or six years, cannot boast of increased food production. If there is any achievement for which Government can take credit, it is the spiral increase in the import of food grains—imports, more imports and still more imports, that is the greatest credit of which Government can feel proud. Here are the figures. In 1944 India imported 15.8 lakh tons of food grains. This import went up to 18.8 lakh tons in 1945, 26 lakhs in 1947, 37 lakhs in 1949 and 47 lakhs in 1951; and this year the import is going to be of the order of 50-60 lakh tons which means something like 17 crores of maunds and in terms of money it means a drain of Rs. 250 or 300 crores,

a staggering amount which no country, and much less an agricultural country and a poverty stricken country like India can afford for long without going into financial bankruptcy and blackening its face before the world for its incompetency. These are the facts that we have always to bear in mind. I am told that from 1st January to 26th March, that is within twelve weeks of this year, we have already imported 12,64,360 tons. You can very well imagine where we are heading to.

An Hon. Member: Let us know the way out.

Sardar Lal Singh: Yes, Sir. I shall. But let us know the disease first in its ugly nakedness. This I propose to discuss in detail later, on the occasion of cut motion when I will not mind exposing the hollowness of some of the things that people on this side (i.e. opposition) are saying and some of the things that they (Government benches) are saying. As a scientist it will be my duty to analyse the position as it is.

Nor do our Grow More Food schemes appear to yield any tangible results as is evident from the following data. The Planning Commission on page 76 of its report says that while the area under cereals during the three years ending 1949-50 (compared to the period immediately preceding the war) has not changed appreciably and had remained (taking comparable areas only) in the neighbourhood of 167 million acres, the production has declined from 46.16 million tons to 42.1 million tons. In terms of yield per acre, this suggests a decrease from 619 lbs. to 565 lbs. The significance of this decrease will become more pungent, more painful when we realise that our yields are already shockingly low as compared with other countries. For instance, our average yields of rice are only 17 per cent. of the yield in Spain, 20 per cent. of that of Italy, 27 per cent. of that of Japan and 43 per cent. of that of the U.S.A. In regard to wheat, our average yield is only 40 per cent. of that of Egypt, 45 per cent. of that of Japan and 46 per cent. of that of Italy. In regard to maize our yields are only 39 per cent. of that of Italy, 42 per cent. of that of Egypt, and 50 per cent. of that of U.S.A. These yields are shockingly low, they are perhaps the lowest in the world, but even these low yields may not have been a source of great worry if we had any large cultivable area in India. But here again

we are terribly handicapped; it would be of interest to know that the total cultivable area in India is only three-quarters of an acre per person, of arable land or one acre including nonarable land also, i.e. forest area etc. which is one-third of the area which is considered by responsible authorities as absolute minimum to maintain a person. This fact we have got to bear in mind all the time. As a contrast with other countries, we have got only 5 per cent. of the area available per person in Brazil, 10 per cent. of that of Russia and 14 per cent. of that of the U.S.A. I am purposely omitting Canada and Australia because they are big countries having very little population—Australia has got exactly 100 times more area per person than we in India have got. These facts—small areas, low yields and decreasing returns—are facts that must give a rude shock to every person.

As regards milk production, the position is still worse. While India has got no less than 4 crores of cows besides one crore and 95 lakhs of buffaloes, the yield of our cow is only 413 lbs. a year as compared with 8,000 lbs. average milk yield in Netherlands, 7,200 lbs. in Austria and 5,588 lbs. in Japan and 4,136 lbs. in Indonesia. This means that we have got to keep 10 cows here to produce the same quantity of milk as a single cow in Indonesia or 20 cows in India against one cow in Netherlands.

Further facts that we have got to bear in mind are that while there is no appreciable increase in our output (there is in fact a decrease) the population on the other hand is increasing rapidly and the Planning Commission envisages that by 1956 our deficit of food grains will be of the order of 69 lakh tons on the basis of semi starvation diet of 13.6 oz. per person per day or 158 lakh tons on the basis of 16 oz. This shows the magnitude of the problem. I ask, can any country afford to import 69 lakh tons, much less 158 lakh tons without going into complete financial bankruptcy, and afford a subsidy which even at the rate of 20 per cent. would amount to from 70 crores to 160 crores—and that for a country which has got a total revenue of about Rs. 400 crores? It is not a question of our wishing or not wishing to give the subsidy. It is just impossible. Let us face the facts as they are and not unnecessarily plead for restoration of the subsidy. I feel that there is no other alternative except to stop imports and to produce food locally at all costs if we are not to mortgage 50 PSD.

our future to any foreign country, if we want to maintain our economic and political independence and if we are not to expose ourselves to anarchy and chaos which will naturally follow as a result of hunger; a starving people will not die of hunger (taking it as the "Will of God"), without resorting to violence and smashing the heads of politicians and capitalists.

Mr. Chairman: If the hon. Member has much to say, he can reserve it to some other occasion.

Sardar Lal Singh: Well, Sir, the position is this. Apart from this unbearable drain on the resources of the country I feel it should be the greatest humiliation for India an agricultural country which cannot boast of any industries worth mentioning, to prostrate herself before foreign countries for food. No wonder one of the foreign papers is said to have remarked that if Indians cannot manage to produce their own food and if they go on multiplying like pigs and rats, it should not be the concern of the United Nations to feed them. I feel that we should prefer our countrymen to die rather than undergo such humiliation and scorn. This determination alone will open the eyes of our politicians to keep food above politics and force us to become self-sufficient. I have to appeal to all parties, congressmen as well as non-congressmen, that food production should be treated as a non-party subject and all should be prepared to contribute their mite.

I have a great deal more to say, but as my time is over, I shall reserve it to a future occasion.

Shri Thimmaiah (Kolar—Reserved—Scheduled Caste): I thank you for the opportunity you have afforded me to express my views on this occasion. As a humble representative of the Scheduled Caste people, it is but natural that I should speak a few words about the economic condition of the Scheduled Caste people.

On behalf of the Scheduled Caste people I feel it my duty to express my gratitude to the Congress Government for the interest they are evincing in the amelioration of the scheduled castes in the country since the advent of freedom. I am of the firm conviction that, if there is any Government which has some affection towards the Scheduled Caste people it is the congress government alone, because they have almost wiped out untouchability.

An Hon. Member: No, no.

Mr. Chairman: Order, order. The hon. member is shouting—is it proper decorum?

Shri Thimmaiah: I know there is untouchability existing in India, but it is not due to want of measures taken by the Congress Government. The country has suffered under the yolk of foreigners. Unless the people become literate and educated nobody should be blamed.

However, taking into consideration the needs of the community and the backwardness of it, I will have to say that the measures taken by the Government are inadequate. We are all aware of the fact that Government had to face many problems with the advent of freedom. In their pre-occupation with their other problems, Government may not have been able to devote much attention to the problem of scheduled castes. I have, therefore, a few suggestions to make for the amelioration of the condition of the Scheduled Castes. While the Minimum Wages Act has been passed, I am sorry to state that it has not been implemented in all the States and in some of the States there is no likelihood of its implementation. In order to improve the Economic condition of these people, I beg to suggest that agricultural colonies may be established for these people wherever waste land is available and make them settle there by giving them all necessary financial help to become ryots. So long as the Scheduled Castes are kept in a backward condition and subjected to economic exploitation, I do not think the country will progress.

There are of course certain States which have taken measures to improve the lot of the Scheduled Castes. I would request the Central Government to grant them some financial aid so that the progress of the Scheduled Castes may be speeded up. For example, Mysore which is one of the progressive States in the country, has taken many measures for the amelioration of the scheduled caste people. I am proud to say that it is one of the best States in the country. We have of course been agitating for more facilities for the Scheduled castes which the Government of Mysore is considering sympathetically. If the Central Government were to give a grant to Mysore it will be utilised for the development of cottage industries amongst scheduled caste people exclusively and also for other ameliorative work. I feel it is very essential and I would request the Central Government to take this into consideration.

It may be out of the way if I speak something about prohibition. But I am forced to say something on this matter as it is connected with the scheduled caste problem. The Congress Government was bold enough to introduce prohibition. There was much controversy at the time of the election when some political parties advocated and included in their manifesto that they would remove prohibition and thereby meet the financial crisis of the country. I am here as a humble representative of the scheduled castes people. I say boldly that this prohibition has benefited the people and we have gained morally and materially. I know the Government has incurred a financial loss on account of this prohibition, but I should congratulate the Government for having withstood the financial loss incurred as a result of the policy of prohibition. It was one of the aims of Mahatmaji to bring about prohibition throughout the country, and in accordance with that principle our Government is proceeding. I hope and trust that in due course the entire country will come under prohibition, thereby enabling the scheduled caste people to improve their moral and economic condition.

Then I want to say something about the representation of scheduled caste people in government services. It is stated in the Constitution that discretion is given to the States to reserve appointments for the scheduled caste people in proportion to their population. From the economic and social point of view I must urge upon the Government that a certain percentage of employment should necessarily be reserved for the scheduled caste people in each State. I request the Central Government will be kind enough to see that the States would reserve a certain percentage of appointments for the scheduled caste people. The scheduled caste people in the country are the most sincere, faithful and simple folk of humanity in the country, I can say. It is a community that has suffered since times immemorial under social tyranny but that has faithfully served the society and the country in its own way. I therefore request the Central Government as well as the State Governments to be always sympathetic towards the scheduled caste people and to improve their condition in all possible ways.

Coming to education, I must thank the Finance Minister for having reserved in the Budget Rs. 17 lakhs for the education of the scheduled tribes and the backward classes.

An Hon. Member: That is not sufficient.

Shri Thimmaiah: By reading the report of the Commission I understand that from the amount sanctioned last year only one-eighth of the number of students who applied for scholarships could be given the same. You know the backwardness of the scheduled caste people and their backward condition. If you give scholarships to all that apply for them it is not going to be a loss to the country. On the other hand you will be encouraging the education and literacy of the country and you will be giving opportunities to the scheduled caste students to develop their talents and serve the country according to their capacities. From the amount now sanctioned you can give scholarships only to one-eighth of the number of students that apply for them. In view of the fact that the number of students is increasing every year I think it is necessary for the Government to allot Rs. 1 crore at least for the year.

I have also to say that no foreign scholarships are given to scheduled caste students and they are not encouraged for foreign studies. I can confidently and boldly say that there are students among the scheduled caste people who are fit enough to receive foreign education and who will be able to distinguish themselves in scientific and medical fields.

[Mr. SPEAKER in the Chair]

Therefore I request the Central Government to make some provision in the Budget for foreign scholarships to scheduled caste students and to encourage them to receive foreign education.

Another point I wish to bring to the notice of the Government is this. When selections were made to the I.P.S. and I.A.S., I am sorry to state that no scheduled caste candidates were selected to these services. This I am saying with particular reference to Mysore State. I therefore request Government that while making selections to the I.A.S. and I.P.S. due consideration may be given to scheduled caste people and they may also be encouraged to show their talent and efficiency in the administration. When I am saying this the question may be asked whether efficiency and qualification should not be taken into consideration. As far as Mysore is concerned I say that any officer, whoever he may be, whether he belongs to the scheduled castes or to any other community, will be really efficient. I am proud to say that.

Things about the famine conditions in Mysore State have been brought to

the notice of the Government and also the Minister concerned. Mysore has always been the first to handle the situation bravely and boldly. It does its best. But when there are famine conditions, wherever they may be, it is the duty of the Central Government to aid the State Government to handle the situation and bring it to normal.

I do not want to take much of the time of the House. I shall conclude by saying that the Central Government should give more funds to Mysore for the amelioration of the scheduled caste people and also for other things, particularly education. Mysore State is coming forward and it should be allotted more funds so that it may be encouraged to become the first model State in the work of the Scheduled Caste people also, thereby setting an example to the whole of India and for other States to follow.

Mr. Speaker: I do not know whether I should call upon any other Member now. There are only five or six minutes left now, and no speech can be completed. Even if any speech is begun now, it is going to be repeated again when it is resumed. So, if the House is agreeable, we might proceed with the next business. Of course, there might be a ground for complaint that we began five minutes earlier. However, there is no contest for the position and we will proceed with the next item of business, namely the election of the Deputy-Speaker.

ELECTION OF DEPUTY-SPEAKER

Mr. Speaker: Two motions have been tabled.

The Minister of Parliamentary Affairs (Shri Satya Narayan Sinha): I beg to move:

"That Shri M. Ananthasayanam Ayyangar be chosen as the Deputy-Speaker of this House."

Shri U. S. Malliah (South Kanara—North): Sir, I second it.

Mr. Speaker: Motion moved:

"That Shri M. Ananthasayanam Ayyangar be chosen as the Deputy-Speaker of this House."

I do not think it is necessary to move the second motion. There is no occasion for it. There is, however, a point at the back of my mind that if, later on, it is found that one nomination was not valid or was defective,

[Mr. Speaker]

the other may be there. He is not here. The question does not arise.

Shri B. Das (Jaipur-Keonjhar): Mr. Mahtab might come at One O'clock.

Mr. Speaker: We need not wait. I was only stating a technicality, a possible one. I do not think that any speeches or any such thing is necessary. It is only one motion. I will put it straight to the House.

The questions is:

"That Shri M. Ananthasayanam Ayyangar be chosen as the Deputy-Speaker of this House."

The motion was adopted.

Mr. Speaker: I therefore declare that Shri M. Ananthasayanam Ayyangar has been duly elected as the Deputy-Speaker of this House.

I might take this occasion of congratulating Mr. Ananthasayanam Ayyangar for his election. I do not know whether I should say anything more on this occasion. It might be felt by some that I am adding indirectly some compliments to myself and that there is a mutual give and take of compliments; but Mr. Ayyangar, as old Members know, is an old guard being in the Central Assembly for a very long time perhaps from the time when Shri N. V. Gadgil very probably entered the Central Legislature and long before I came in on the scene here in 1946. He has worked in various capacities. He was a very prominent Member of the Opposition under the old regime and a great supporter of the new regime. He has done work on various Select Committees, very valuable work on the Estimates Committee. In fact he is one of our indefatigable Members with a fund of knowledge and we have seen him working here as the Deputy-Speaker. I need not add anything more. His health is not quite what it should be. In this matter, appearances are not to be trusted and I have always tried privately to impress upon him that he must not overwork himself. I will repeat that warning, because we need his services for a much longer time and he should not waste his energy. Incidentally, I would request hon. Members to spare him his health when he is on duty here. I wish him a successful career and I am sure, apart from the personal help to me, he will be helpful to all and do his work in upholding the noble traditions of the sovereign Parliament of our Republic.

The Prime Minister and Leader of the House (Shri Jawaharlal Nehru): May I associate myself with what you have been good enough to say, not the latter part of it in regard to his health, but in regard to offering our congratulations and welcome to Shri. Ananthasayanam Ayyangar on his election. It is not exactly a new adventure in our electing him, because we have known him for a long time, not only as a close colleague and comrade, but also functioning in your Chair and so, we know exactly what to expect from him and knowing that we have elected him. So there is no rashness about this election or any sense of uncertainty as to what he may do or may not do. He has been, as you have said, Sir, known to this chamber or what was this chamber previously for a much longer time than almost any of us, barring perhaps one or two persons here and he brings therefore a long trail of experience of the working and he has adapted himself with extraordinary good results to the new spirit of this Chamber and carried on your work, Sir, in your absence with ability and good humour, which is so essential and which you yourself always exhibit. May I, therefore, offer him a warm welcome to this office?

Dr. S. P. Mookerjee (Calcutta South-East): May I associate myself with the felicitations which have been offered to our newly elected Deputy-Speaker? His unopposed election this morning is a signal tribute to his ability and popularity. As the Prime Minister has said, apart from his ability, he possesses an abundant fund of humour which we know from our experience has stood him in very good stead and also has succeeded in changing the hot atmosphere of this House from time to time into something bracing and tolerable. The Deputy-Speaker's position is somewhat difficult and delicate. You, Sir, are not interested in party politics inside this House, but he has to fill two different roles. Sometimes he has to speak as a Member of this House, perhaps as a partisan and within a few minutes, he may have to occupy the Chair. While playing this double role of Dr. Jekyll and Mr. Hyde, Mr. Ananthasayanam Ayyangar has discharged his duties to the satisfaction of all concerned and that is a great tribute which we can pay to him today. I wish him every success. I do not know that his health has been bad. In any case he claimed to represent the consumers of India.

and I hope he still holds to that pre-eminent position. We wish him the best of luck and success.

1 P.M.

Shri M. A. Ayyangar (Tirupati): I most heartily thank all the Members of the House, the proposer and the seconder for having put up my name before this House for its consideration. I am obliged to the House for the unanimous manner in which they have reposed confidence in me in re-electing me to this office. It has been a source of delight to me, Sir, to have worked with you as your Deputy. Many things I have learnt from you and I hope that I will learn many more things from you. In the manner in which you have been conducting the affairs of this House and outside you have given me advice from time to time as to how I should conduct the proceedings of the various committees which you entrusted to my care and over which you asked me to preside. I have received immense benefits from you and I hope you will continue to show the same affection towards me and guide me from time to time, so that I may not commit any mistakes, even casually.

So far as the Members here are concerned, I remember the days when I started from the last of the benches and thereafter or possibly two years later I came to occupy one more row in advance but today I occupy with your permission, Sir, one of the foremost benches here, not because I became wise but because of mere lapse of time. Even the walls have become old and I have also become old. I, therefore, know the difficulties of new Members who have come here. Many a time I was not able to catch the eye of the Speaker and when I tried to catch the ear of the Speaker even then, he turned a deaf ear to me. Now I can easily understand why in a House where there were only 141, it was often difficult to catch the eye of the Speaker, not that he was not willing to accommodate, but he had to distribute the favours once this side and the other that side. Therefore in a House of 500 if any Member is not able to catch either your eye or my eye, he will pardon us for not being able to accommodate him. I assure all the Members here, I have seen during the period of 7 or 8 days that you were good enough to put me in the Chair, that this House is full of

promise. It is not right for me possibly to refer to a sovereign Parliament in that manner, but a number of young men have come here with zeal and enthusiasm, to be able to stand and make a mark in life in the future. Therefore, I am full of hope and the country as well, may be full of hope with respect to the persons that have been returned here. I only request that in pursuance of the directions that you give me or those which I impose upon myself, if I ring the bell, the Members may not become a little impatient. Many speeches that I did not get the opportunity to deliver, I silently put into my pockets. My undelivered speeches are much larger in number than the delivered speeches. Therefore, if they are not able to deliver the speeches here, I would give them this advice. They may immediately send the undelivered speeches to the Press and capture the imagination of the people.

Lastly, I cannot but thank you, Sir, for the opportunity you gave me and put me in the Chair for a period of five or six days. That made the difference between your election and mine. Hon. Members not having known you earlier set up another candidate and all the same you succeeded. But, you were kind enough to put me in the Chair and gave me an opportunity to behave properly to the Members here. During the short period I have covered up all my defects and tried to show only my better part. If perchance in future I should not be as civil as I was or I have tried to be during the last 7 or 8 days, and if the exigencies of the situation make me so, they will pardon me. Whatever the position may be, I still feel that it is not the position that makes it so important as the unanimous verdict of the House and the confidence that my Leader, whose opinion I value very much, yourself, Sir, and the Members of the House, young and old repose in me. I hope that that confidence that they have reposed in me will make me strong and healthy and I shall try to do whatever work I am asked to do.

Mr. Speaker: The House now stands adjourned.

The House then adjourned till a Quarter Past Eight of the Clock on Monday, the 2nd June, 1952.