

Second Series, No. 23

Wednesday, March 9, 1960  
Phalgun 19, 1881 (Saka)

# **LOK SABHA DEBATES**

**Seventh Session  
(Second Lok Sabha)**



**LOK SABHA SECRETARIAT  
New Delhi**

## CONTENTS

[SECOND SERIES, VOL. XL—MARCH 7 TO 18, 1960/ PHALGUNA 17 TO 28, 1881 (SAKA)]

### COLUMNS

No. 21—*Monday, March 7, 1960/Phalguna 17, 1881 (Saka)*

**Oral Answers to Questions—**

Starred Questions Nos. 644 to 647, 649, 650, 652 to 657 and 659	4371—4408
Short Notice Question No. 5	4409—11

**Written Answers to Questions—**

Starred Questions Nos. 648, 651, 658 and 660 to 680	4411—24
Unstarred Questions Nos. 767 to 819	4424—52

**Motion for Adjournment—**

Strike by certain State Bank employees	4452—64
--	---------

**Correction of Answer to Starred Question No. 34**

4464

**Business Advisory Committee—**

Forty-ninth Report	4465—66
--------------------	---------

**Appropriation (Railways) No. 2 Bill—Introduced**

4467

**Appropriation (Railways) Bill—Passed**

4467—68

**General Budget—General Discussion**

4468—4590

**Daily Digest**

4591—96

No. 22—*Tuesday, March 8, 1960/Phalguna 18, 1881 (Saka).*

**Oral Answers to Questions—**

Starred Questions Nos. 681 to 685, 687 to 694 and 700	4597—4635
Short Notice Question No. 6	4635—40

**Written Answers to Questions—**

Starred Questions Nos. 686, 696 to 699 and 701 to 708	4640—51
Unstarred Questions Nos. 820 to 884	4651—87

**Papers laid on the Table . . . .**

4687—88

**Calling Attention to Matter of Urgent Public Importance—**

4688—91

Strike by river surveyors and hydrographers at Calcutta Port

**Business of the House—**

Order of Discussion on Demands for Grants in respect of General Budget	4691—92
--	---------

**Appropriation (Railways) No. 2 Bill, 1960—Passed**

4692—93

**General Budget—General Discussion**

4693—4822

**Daily Digest**

4823—28

No. 23—Wednesday, March 9, 1960/Phalgun 19, 1881 (Saka)

Oral Answers to Questions—

Starred Questions Nos. 709, 711 to 714, 717 to 721 and 723 to 727	4839—66
Short Notice Question No. 7	4866—68

Written Answers to Questions—

Starred Questions Nos. 716, 722 and 728 to 746	4869—80
Unstarred Questions Nos. 885 to 934	4880—4911

Motions for Adjournment

1. Alleged occupation by Chinese of Chanthan Salt Mines area in Ladakh	4911—16
2. Failure to restore electric and water-supply in Shahdara on 7th March, 1960	4916—17

Papers laid on the Table

Opinions on Bill	4918—19
------------------	---------

Committee on Private Members' Bills and Resolutions—

Fifty-eighth Report	4919
---------------------	------

Public Accounts Committee—

Twenty-second Report	4920
----------------------	------

Petition re Factories Act, 1948	4920—5164
---------------------------------	-----------

General Budget—General Discussion	4920—50
-----------------------------------	---------

Daily Digest	5065—70
--------------	---------

No. 24—Thursday, March 10, 1960/Phalgun 20, 1881 (Saka)

Oral Answers to Questions—

Starred Questions Nos. 748, 749, 751, 752, 754, 755, 757, 761, 763, 765, 767 to 775, 778, 780 and 781	5071—5108
Short Notice Question No. 8	5109—12

Written Answers to Questions—

Starred Questions Nos. 747, 750, 753, 756, 758 to 760, 762, 764, 766, 776, 777 and 779	5112—19
--	---------

Unstarred Questions Nos. 935 to 999	5119—59
-------------------------------------	---------

Motions for Adjournment—

Firing on some displaced persons in Mikir Hills	5159—71
---	---------

Papers laid on the Table	5172
--------------------------	------

Message from Rajya Sabha	5172
--------------------------	------

Prevention of Cruelty to Animals Bill, 1960—	5172
--	------

Laid on the Table, as passed by Rajya Sabha	5172
---	------

Public Accounts Committee—

Twenty-fourth Report	5173
----------------------	------

Calling Attention to Matter of Urgent Public Importance—	5173
--	------

Acquisition of colonies by Delhi Administration	5173—78
---	---------

Statement re Water and Electricity Supply at Shahdara	5178—79
---	---------

General Budget—General Discussion	5179—5391
-----------------------------------	-----------

Demands for Grants on Account	5391—5320
-------------------------------	-----------

Appropriation (Vote on Account) Bill, 1960—Introduced and passed	5320—21
--	---------

Half-an-Hour Discussion re Foreign Tourists	5322—50
---	---------

Daily Digest	5351—56
--------------	---------

No. 25.—*Friday, March 11, 1960/Phalgun 21, 1881 (Saka)*

Oral Answers to Questions—

Starred Questions Nos. 782 to 793, 795 to 798, 800 and 794 5357—98

Written Answers to Questions—

Starred Questions Nos. 799 and 801 to 817 5398—5407

Unstarred Questions Nos. 1000 to 1054 5408—40

Motions for Adjournment—

Plane crash in Jorhat 5440—44

Papers laid on the Table 5444—47

Calling Attention to Matter of Urgent Public Importance—

Inadequate Supply of Coal to Railways 5448—51

Statement *re* Bank Disputes 5451—55

Business of the House 5456—57

Delhi Land Holdings (Ceiling) Bill 5457—5510

Motion to consider as reported by Joint Committee 5457—5510

Committee on Private Members' Bills and Resolutions—

Fifty-eighth Report 5511

Resolution *re* Evaluation of Agricultural Research Programme—Withdrawn 5511—65

Resolution *re* Renaming of Andaman and Nicobar Islands 5565—71

Half-an-Hour Discussion *re* Election Petition 5572—90

Daily Digest 5591—06

No. 26.—*Monday, March 14, 1960/Phalgun 24, 1881 (Saka)*

Oral Answers to Questions—

Starred Questions Nos. 819, 818, 820 to 822, 825, 829, 830, 834, 835, 837 to 839 5599—5634

Written Answers to Questions—

Starred Questions Nos. 823, 824, 826 to 828, 831 to 833, 836 and 840 to 844 5635—42

Unstarred Questions Nos. 1055 to 1105 5642—78

Motions for Adjournment 5679—97

1. Suspension of sentence on Commander Nanavati 5679—95

2. Aligarh Muslim University 5696—97

Withdrawal of certain observations made by Defence Minister on 10th March, 1960 5698—5703

Papers laid on the Table 5703—05

Messages from Rajya Sabha 5705

President's Assent to Bills 5706

Calling Attention to a Matter of Urgent Public Importance—

Reported suicide by a Delhi student 5706—07

Demands for Grants—

Ministry of Law 5707—5818

Daily Digest 5819—24

No. 27—Tuesday, March 15, 1960/Phalguna 25, 1881 (Saka)

## Oral Answers to Questions—

Starred Questions Nos. 845, 847 to 851 and 853 to 863 . . . . . 5825—65

## Written Answers to Questions—

Starred Questions Nos. 846, 852 and 864 to 874 . . . . . 5865—73

Unstarred Questions Nos. 1106 to 1144 . . . . . 5874—99

## Motion for adjournment—

Shipyard at Cochin . . . . . 5899—5909

Papers laid on the Table . . . . . 5909—10

Message from Rajya Sabha . . . . . 5910

## Calling Attention to a Matter of Urgent Public Importance—

Omission in Communiqué issued by World Bank of India's contribution to Indus Development Fund . . . . . 5910—12

Statement re: Aligarh Muslim University Inquiry Committee . . . . . 5912—21

## ✓ Demands for Grants—

Ministry of Education . . . . . 5921—6110

Daily Digest . . . . . 6111—16

No. 28—Wednesday, March 16, 1960/Phalguna 26, 1881 (Saka)

## Oral Answers to Questions—

Starred Questions Nos. 875 to 884 . . . . . 6117—55

## Written Answers to Questions—

Starred Questions Nos. 885 to 902 . . . . . 6155—67

Unstarred Questions Nos. 1145 to 1187 . . . . . 6167—93

## Re Motion for Adjournment—

Suspension of the sentence of Commander Nanavati . . . . . 6194—97

Papers laid on the Table . . . . . 6198—6300

## Committee on Private Members' Bills and Resolutions—

Fifty-ninth Report . . . . . 6300

## Calling Attention to a Matter of Urgent Public Importance—

Agreement between Soviet Foreign Trade Agency and the Hindustan Organizers (Private) Limited . . . . . 6200—04

Demands for Grants . . . . . 6205—6368

Ministry of Education . . . . . 6205—49

Ministry of External Affairs . . . . . 6249—6368

Daily Digest . . . . . 6369—72

No. 29—Thursday, March 17, 1960/Phalguna 27, 1881 (Saka)

## Oral Answers to Questions—

Starred Questions Nos. 903 to 907, 909 to 912, 914 to 916, 918 and 919 . . . . . 6373—6408

## Written Answers to Questions—

Starred Questions Nos. 908, 913, 917, 920 to 929 and 715 . . . . . 6408—15

Unstarred Questions Nos. 1188 to 1215 . . . . . 6415—32

Re Laying of certain Papers on the Table . . . . . 6432—33

Re Motion for Adjournment . . . . . 6433—34

Re Alleged Breach of Privilege . . . . . 6434

COLUMNS

Papers laid on the Table	6434-35
Estimates Committee—	
Seventy-sixth Report	6435
Calling Attention to Matter of Urgent Public Importance—	
Explosion in Hirri Dolomite Mines	6435-36
Demands for Grants	6436-6608
Ministry of External Affairs	6436-6505
Ministry of Information and Broadcasting	6505-6608
Half-an-Hour Discussion <i>re</i> Calcutta Dock Labour Scheme	6608-26
Daily Digest	6627-30

No. 30—*Friday, March 18, 1960/Phalguna 28, 1881 (Saka)*

Oral Answers to Questions—

Starred Questions Nos. 930 to 932, 935, 937, 940, 941, 943 to 948, 950, 952, 954, 955, 957, 958 and 933	6631-68
Short Notice Question No. 9	6669-70

Written Answers to Questions—

Starred Questions Nos. 934, 936, 938 to 939, 942, 949, 951, 953 and 956	6671-75
Unstarred Questions Nos. 1216 to 1260	6675-6704

Papers Laid on the Table.	6704-05
---------------------------	---------

Calling Attention to Matter of Urgent Public Importance—

Train collision at Kisenganj Station.	6705-07
Correction of answer to Starred Question No. 654	6707
Statement <i>re</i> Air Space violations	6708-14
Statement <i>re</i> Shipyard at Cochin	6714-16
Statement <i>re</i> Revision of Telephone Tariffs	6716-22
Business of the House	6722-23
Demands for Grants	6724-6835
Ministry of Information and Broadcasting	6724-80
Ministry of Food and Agriculture	6780 - 6835

Committee on Private Members' Bills and Resolutions—

Fifty-ninth Report.	6836-37
---------------------	---------

Bills Introduced	6837-38
------------------	---------

1. Delivery of Books and Newspapers (Public Libraries) Amendment Bill ( <i>Amendment of section 2</i> ) by <i>Shri C K. Bhattacharya</i>	6837
2. Young Persons (Harmful Publications) Amendment Bill ( <i>Amendment of section 2</i> ) by <i>Shri C.K. Bhattacharya</i>	6838
3. Territorial Councils (Amendment) Bill ( <i>Amendment of sections 3, 22 and 32</i> ) by <i>Shri L. Achaw Singh</i>	6838

Mahendra Pratap Singh Estates (Repealing) Bill—by <i>Shri P. R. Patel</i>	6839-43
---	---------

Motion to Consider	6839-43
--------------------	---------

## LOK SABHA DEBATES

4829

4830

### LOK SABHA

Wednesday, March 9, 1960/Phalgun  
19, 1881 (Saka)

The Lok Sabha met at Eleven of the  
Clock.

[MR. SPEAKER in the Chair]

### ORAL ANSWERS TO QUESTIONS

#### Coal Cutting Machines

+  
708. { Shri S. C. Samanta:  
Shri Subodh Hansda:  
Shri R. C. Majhi:

Will the Minister of Commerce and  
Industry be pleased to state:

(a) whether it is a fact that the  
proposal for manufacturing coal cut-  
ting machines in collaboration with a  
West German firm has been approved  
by Government;

(b) if so, whether the plant for  
manufacturing the machines has been  
set up; and

(c) whether it has started manu-  
facturing the machines?

The Minister of Industry (Shri  
Manubhai Shah): (a) to (c). An  
existing unit has been granted a  
licence under the Industries (Develop-  
ment and Regulation) Act, 1961, for  
effecting an expansion to their under-  
taking at Kusunda, Bihar, for the  
manufacture of 24 coal cutting  
machines and spare parts thereof per  
annum. The scheme involves techni-  
cal collaboration with a West German  
firm. The firm have installed the  
necessary machinery and is expected  
to commence production within the  
next six months.

407 (Ai) L.S.D.—1.

Shri S. C. Samanta: What is the  
requirement of the country at present?

Shri Manubhai Shah: The require-  
ment is enormous. It is estimated that  
with the development of coal mining  
and other minerals we will require  
more than Rs. 30 crores worth of  
machinery per year.

Shri S. C. Samanta: May I know  
whether the second firm which is  
manufacturing haulages etc., will also  
be given a chance?

Shri Manubhai Shah: As many of  
them as want to develop this industry  
will be given chance.

#### Foreigners in India

+  
711. { Shri A. M. Tariq:  
Shrimati Ila Palchoudhuri:  
Pandit D. N. Tiwari:  
Shri Ajit Singh Sarhadi:  
Shri M. B. Thakore:  
Shri Hem Barua:

Will the Prime Minister be pleased  
to lay a statement showing:

(a) the number of foreign nationals  
detected, refused permission to land  
and later repatriated to their respec-  
tive countries for trying to enter into  
India with forged passports during the  
years 1958 and 1959 as compared to  
the number of Indian Nationals simi-  
larly dealt with under similar condi-  
tions in foreign countries; and

(b) the steps taken or proposed to  
be taken to prevent Indian Nationals  
leaving India on passports which prove  
to be forged when examined by Immi-  
gration Officials in foreign countries?

The Deputy Minister of External  
Affairs (Shrimati Lakshmi Menon):  
(a) Two foreign nationals were re-  
patriated during 1959 on account of  
arrival with invalid passports. There

was no such case in 1958. 54 Indian Nationals were repatriated from abroad in 1958 and 85 in 1959 or early 1960.

(b) Government have arranged for prior verification of validity of passports of persons travelling to Europe or North America where such persons are not conversant with English. Police investigations into passport forgery cases have been centralised and intensified. Leaflets in Hindi and Punjabi, warning the general public to beware of agents, touts and others who procure forged passports, have been distributed in several districts in the Punjab.

**Shri A. M. Tariq:** May I know if any arrangements have been made to detect these forged passports or to catch hold of them to find out as to how they have arranged these forged passports?

**Shrimati Lakshmi Menon:** We are examining the possibility of introducing scientific equipment at passport checkposts to enable better detection of forgeries as also special safeguards at the time of issue of passports.

**Shri S. M. Banerjee:** The hon. Deputy Minister has said that two foreign nationals were repatriated. What was their nationality?

**Shrimati Lakshmi Menon:** One of them was an Afghan national and the other a Dutch national.

**Shri Hem Barua:** May I know whether it is a fact that one agent of these passport racketeers lives in London and recently he visited those stranded Indians in the camps in Rome in a desperate attempt to cancel the source of forged passports? If so....(Laughter). This was in the papers. It is not a matter to be laughed at. What active steps have Government taken in this matter or has this matter brought to the knowledge of the U.K. Government to trace out this man, who is supposed to live in London and is supposed to indulge in forged passports business?

**The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru):**

It is a very involved question. I shall endeavour to answer it. Obviously if there was a large-scale conspiracy for the issue of passports, there are agents in various places. This matter has proceeded for some time and the enquiry into it. We will go to the law courts. I cannot tell the hon. Member in regard to what a particular person in England might have done.

**Shri Hem Barua:** My question is specific.

**Mr. Speaker:** Hon. Member asks an involved question consisting of three of four questions. Let him be specific with respect to one question.

**Shri Hem Barua:** I will ask a specific question. It is said that one agent of the passport racketeers lives in London. If so, may I know whether Government have taken up this matter with the U.K. Government to ascertain whether there is a man like that in England or not?

**Shri Jawaharlal Nehru:** No, Sir, I cannot give an answer to that question partly because I do not know about any particular person. But always generally in such matters we receive the co-operation of the British authorities—I do not mean the top authorities, but Scotland Yard and the Police authorities co-operate with us whenever necessary.

**Shri Braj Raj Singh:** May I know the names of the countries in which our nationals were dealt with in the manner in which two foreign nationals were dealt with in India?

**Mr. Speaker:** How does it arise out of this question?

**Shri Braj Raj Singh:** It does arise.

**Mr. Speaker:** I will come to it later.

**Pandit D. N. Tiwary:** May I know whether any action is taken against those who are found travelling from India to other countries without passports or who come to India without passports?

**Shri Jawaharlal Nehru:** The whole question is about action taken. The hon. Member wants to know if any action is taken. Obviously because action has been taken this question has arisen.

**Pandit D. N. Tiwary:** I want to know whether any prosecution has been launched against them or not.

**Shri Jawaharlal Nehru:** So far as other countries are concerned, it depends on what they decide to do. Normally they simply push him out of their country. They may take other actions they are entitled to. As for us, we have taken action sometimes. Sometimes the other punishment involved has been so great that we have not taken any further action. But the real persons who are responsible are the persons who issue the passports.

**Shri Braj Raj Singh:** May I know the names of the countries in which our nationals were dealt with in the manner in which two nationals were dealt with in India?

**Shrimati Lakshmi Menon:** In 1958 Ceylon 1, West Germany 5, Belgium 2, British East Africa 26, United Kingdom 20 and Italy nil. In 1959 Ceylon 1, British East Africa 17, United Kingdom 53 and Italy 24.

**Shri Hem Barua:** May I know whether it is a fact that recently 20 foreigners were refused residential permits by the West Bengal Government for indulging in activities prejudicial to the interests of the country? If so, may I know whether Government have any information of foreigners indulging in this sort of activities and the steps that Government have taken to check it?

**Shrimati Lakshmi Menon:** We have no information about this particular instance. Usually when foreigners indulge in anti-national activities, they are repatriated or are asked to leave the country.

**Shri Ramanathan Chettiar:** The hon. Deputy Minister in the course of her reply said that there was one case in

Ceylon. Is not Ceylon one of the Commonwealth countries? How could it be termed as foreign?

**Shri Jawaharlal Nehru:** So is the United Kingdom.

**Shrimati Lakshmi Menon:** In this case he was travelling on a forged passport.

**Industries (Development and Regulation) Act, 1951**

\*712. **Shri Ram Krishan Gupta:** Will the Minister of Commerce and Industry be pleased to refer to the reply given to Unstarred Question No. 591 on the 27th November, 1959 and state at what stage is the question of assuming more powers under the Industries (Development and Regulations) Act, 1951 to take over industries which close down or go into liquidation on account of internal quarrel of the management?

**The Minister of Industry (Shri Manubhai Shah):** The matter is under active consideration.

**Shri Ram Krishan Gupta:** May I know whether the views of the employees concerned will also be ascertained before taking final action?

**Shri Manubhai Shah:** Once enquiry under section 15 of the Industries (Development and Regulation) Act is completed, Government is the sole authority to decide whether to take over a concern or not, and the House will be glad to know that in the case of 11 factories we not only made an enquiry, but took them over and are running nine of them now.

**Shri S. M. Banerjee:** The question refers to more power under the Industries (Development and Regulations) Act. I want to know whether much difficulty was experienced in taking over such mills, and if so, I want to know what more powers, or the quantum of power, contemplated now under the Act.

**Shri Manubhai Shah:** As the Act stands today, once a company has gone into liquidation, it is in charge of the

court, and if the Government interferes at that stage, it is likely to become contempt of court or result in a clash with the court's instructions. Therefore, we are trying to look into the law and see how this conflict can be avoided and if the cases of those which have closed down due to internal quarrels or mismanagement can be remedied so that employment may be available again and production in the factories which are worthwhile could restart.

**Shri Sinhasan Singh:** He has stated that the matter is under active consideration. At what level? Is it at the Ministerial level, or the Secretary level or the Deputy-Secretary level?

**Shri Manubhai Shah:** There is no level. All levels are included in that.

**Shri Bimal Ghose:** May I know whether the proposal under consideration is one for taking over any industry which closes down on account of these factors, irrespective of its financial condition?

**Shri Manubhai Shah:** The general thinking is that when an industry has closed down and on investigation it is found to be worth restarting because it is an economic unit, or it could be made economic by various modern technological methods, we would like to restart it. But the management may come in the way because the corpus has gone into liquidation and the court has appointed a receiver or an arbitrator or a liquidator. In those cases, the present Act does not permit the Government to intervene. The precise analysis that is being done and the remedies that are being sought to be found are whether the Government, under the Constitution, could do so, and we are hopeful that remedy will be found.

**जी राम सिंह भाई बर्मा:** उदाहरण के सियं गेंदालाल मिल जलगांव पांच वर्ष से बन्द पड़ी हुई है भान्तरिक विधाह के कारण। इस के बारे में क्या गवर्नरेंट ने कुछ सोचा है?

**Shri Manubhai Shah:** This relates to a particular mill about which my

hon. friend knows as much as I do. Very active steps have been taken in respect of the Gendalal Mills. It started several times reworking. It is not due only to bad management. It does not really fall within this particular aspect.

**Shri Ramanathan Chettiar:** May I know how many textile mills have been taken over now under the provisions of this Act?

**Shri Manubhai Shah:** Three and two more are under consideration.

#### Re-Modelling of Katcha Tehar

\*713. **Shri Keshava:** Will the Minister of Rehabilitation and Minority Affairs be pleased to state:

(a) what is the position about the re-modelling of Katcha Tehar;

(b) whether the negotiations with the Delhi Development Authority for grant of another 4 lakhs of rupees have been concluded; and

(c) if so, the result thereof?

**The Deputy Minister of Rehabilitation (Shri P. S. Naskar):** (a) Ministry of Rehabilitation sanctioned Rs. 7,70,000 for carrying out the remodelling of village Tihar by developing 40.34 acres of land. The work was to be carried out by the Delhi Development Authority who having done some preliminary work, it is understood have passed it on to the Delhi Municipal Corporation, who are now responsible for slum clearance work in Delhi

(b) and (c). The Ministry was unable to accept the additional demand for Rs. 4 lakhs because it was mostly for the benefit of non-displaced persons.

**Shri Keshava:** The people to whom originally these houses in Katcha Tihar were allotted, are living in the double-storeyed buildings in Tilak Nagar, and now on account of this delay involved, eviction proceedings are being taken against them.

**Shri P. S. Naskar:** Occupation by those people who are eligible for the

occupation of those double-storeyed tenements is being regularised.

**Shrimati Sucheta Kripalani:** I want to know what is going to happen to the people who were shifted to the double-storeyed tenements by the Ministry because Tihar colony was in a bad way. Are you going to bring them back to Tihar, or are they going to be allotted the double-storeyed tenements?

**Shri P. S. Naskar:** As I said, displaced persons shifted there due to floods in 1955, and the allotments of those who are eligible are being regularised.

**Shrimati Sucheta Kripalani:** Where?

**Shri P. S. Naskar:** In the double storeyed tenements.

**Shri S. M. Banerjee:** May I know whether it is a fact that even lighting arrangements and water connection do not exist in Tihar, and if so, what immediate steps are being taken by the Rehabilitation Ministry or the Delhi Municipal Corporation to have these things?

**Shri P. S. Naskar:** As I said in my original reply, the development of Tihar village is being taken over by the Delhi Municipal Corporation as part of their slum clearance programme.

**Shri Keshava:** What is the difficulty of Government in sanctioning the additional sum of Rs. 4 lakhs that they want, in view of the fact that the cost of the lay out will be spread over the sites that are going to be laid out in that area?

**Shri P. S. Naskar:** The additional Rs. 4 lakhs was demanded to give it as an *ex-gratia* payment to the people who were occupying the site for development. We requested the D.D.A. to find out how many displaced persons there were, and we were told that the Ministry of Rehabilitation did not come into the picture in respect of this Rs. 4 lakhs except for a few thousand rupees. So, the Ministry of Rehabilitation cannot allot any funds for the non-displaced persons.

### न्यायाधिकरण की नियुक्ति

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स्त्री प्रकाश बीर शास्त्री :  
स्त्री सुशावक्त राम :  
स्त्री हरिकृष्ण माधुर :  
स्त्री हेम राज :  
स्त्री मोहन स्वरूप :  
स्त्री अ० क० गोपालन :  
स्त्री नारायणनकुट्टि मेनन :  
स्त्री अ० म० तारिक :  
स्त्री राम गरीब :  
स्त्री हेम बरमा :

\*७१४.

क्या प्रधान मंत्री यह बताने की कृपा करेंगे कि :

(क) क्या यह सच है कि भूतपूर्व वित्त मंत्री, श्री सी० डी० देशमुख ने उन्हें मंत्रियों तथा उच्च अधिकारियों से सम्बन्धित अध्याचार के मामलों की जांच के लिये एक न्यायाधिकरण की नियुक्ति का सुझाव दिया है ;

(ल) क्या यह भी सच है कि श्री देशमुख ने इस प्रस्तावित न्यायाधिकरण के आगे अध्याचार के कुछ उदाहरण रखने का भी प्रस्ताव किया है ;

(ग) क्या सरकार ने ऐसा न्यायाधिकरण नियुक्त करने से पहले श्री देशमुख द्वारा लगाये गये आरोपों के बारे में उनसे जानकारी प्राप्त करने का कोई प्रयत्न किया है ; और

(घ) यदि हां, तो सरकार द्वारा इस विषय में क्या कार्यवाही की गई है ?

प्रधान मंत्री तथा वैदेशिक-कार्य मंत्री (स्त्री अबाहरलाल नेहरू) : (क) से (ग). श्री देशमुख ने कहा है कि अध्याचार के मामलों की ज्ञानवीन करने के लिये एक स्थायी

ट्रिब्युनल होना चाहिये। उन्होंने यह भी कहा है कि यदि ऐसा ट्रिब्युनल मुकर्रर किया जाय तो वे उन के आगे, विचार करने के लिये, कुछ मामले रख सकेंगे। इस विषय पर प्रधान मंत्री जी का श्री देशमुख के साथ कुछ पत्र व्यवहार हुआ है। श्री देशमुख किसी मामले की तफसील या किसी व्यक्तिका नाम जो कि इस से सम्बन्धित हो, बताने के लिये तैयार नहीं हैं। हां, उन्होंने यह बताया कि उनके ध्यान में जो मामले थे वे किस किसम के थे और उनकी साधारण रूपरेखा कही थी।

(b) गवर्नरमेंट की राय है कि श्री देशमुख के सुसाव के मुताबिक एक स्थायी ट्रिब्युनल मुकर्रर करना न ही मुमकिन है और न ही उचित। हां, यदि कोई ऐसे आरोप लगाये जायें जिन में कुछ हकीकत हो तो उन की ध्यानबीन करने और ऐसे मामलों को जल्दी से फैसला करने का पूरा यत्न करना चाहिये।

[(a) to (c). Shri C. D. Deshmukh has publicly stated that there should be a permanent tribunal to enquire into cases of corruption. He has further said that if such a tribunal was appointed, he would be able to place some cases before them for their consideration. The Prime Minister has had some correspondence with Shri C. D. Deshmukh on this subject. Shri Deshmukh was not prepared to give particulars of any case or any individual involved in it. He stated, however, the type and general nature of the cases he had in mind.

(d) Government are of opinion that the appointment of a permanent tribunal, as suggested, would not be feasible or desirable. Where, however, any charge of substance was made, every effort should be made to enquire into it and further to expedite the disposal of such cases.]

श्री प्रकाश बीर शास्त्री : पीछे प्रधान मंत्री जी ने एक प्रेस कॉफेस में पंजाब के मुख्य मंत्री और सम्बन्धित मंत्रियों के सम्बन्ध में जांच का आवश्यकन दिया था। मैं जानना

चाहता हूं कि अब तक इस सम्बन्ध में क्या कार्रवाई हुई है।

श्री जवाहरलाल नेहरू : मुझे याद नहीं पहता। आप क्या कह रहे हैं कि पंजाब के मुख्य मंत्री के बारे में मैंने कहा था?

श्री प्रकाश बीर शास्त्री : पीछे एक प्रेस कॉफेस में आप ने यह कहा था कि पंजाब के मुख्य मंत्री तथा भन्य कुछ मंत्रियों के सम्बन्ध में आप जांच करायेंगे। मैं जानना चाहता हूं कि अब तक इस सम्बन्ध में क्या प्रगति हुई है।

श्री जवाहरलाल नेहरू : मुझे तो याद नहीं कि मैंने ऐसा कहा था। मैंने जो कहा था, जहां तक मुझे याद है, वह यह था कि मेरे पास कुछ शिकायतें आई हैं। मैं उन की जांच करा रहा हूं। यह कहा था मैंने, और दो तीन बातें आई थीं मेरे पास। कोई कार्रवाई करने के लिये भी कुछ बुनियाद होनी चाहिये, कुछ इसीनान होना चाहिये, तब अगला कदम उठाया जाता है, या नहीं उठाया जाता है अगर न हो उठाने लायक। जो कुछ दूसरे मैंने कहा था उस की मैं काफी देखभाल करवा रहा हूं।

श्री प्रकाश बीर शास्त्री : मैं जानना चाहता हूं कि क्या माननीय राष्ट्रपति ने भी इस प्रकार के किसी ट्रिब्युनल के लिये प्रधान मंत्री को सुसाव दिया है?

श्री जवाहरलाल नेहरू : जी नहीं।

Dr. Ram Subhag Singh: May I know whether on being acquainted by the Prime Minister that it is not feasible to appoint such a tribunal, Shri C. D. Deshmukh has offered to give any case or not?

Mr. Speaker: He has said that he is prepared to give categories. He has got only the categories now.

Shri Jawaharlal Nehru: I have said that he has not mentioned the name of any individual or the name of any place, I mean, any particulars

about the case. What he has mentioned is the categories or types of cases that he had in mind.

**Shri Harish Chandra Mathur:** May I know what Shri C. D. Deshmukh's objections are to placing the real facts and the names of the individuals, before Government, and whether he has indicated any reasons in his letter?

**Shri Jawaharlal Nehru:** That is rather difficult for me to answer, but he did state that he was not prepared to do so because he did not wish to put his informants into a difficult or embarrassing position. Thereafter, I had said I do not want to know the names of your informants, you need not tell me the names of the informants but only the other particulars about the case, so that I can enquire, because obviously it is not possible for me to enquire if I know nothing about the matter.

**Shri Hem Barua:** In view of the fact that very serious charges are made by Shri C. D. Deshmukh against persons, high officials and Ministers, what positive steps do Government propose to take to remove the lurking suspicion in the minds of the people, because the statement is made by a man of the stature of Shri C. D. Deshmukh?

**Shri Jawaharlal Nehru:** I am not aware of a single charge yet. I shall gladly take steps if I knew of the charge, but merely saying that people high up or low down are bad is not a charge against any individual.

**सेठ गोविन्द बास :** देशमुख साहब जिस तरह का एक ट्रिव्युनल बनवाना चाहते हैं, दुनिया के किसी भी देश में इस तरह का क्या कोई ट्रिव्युनल है ?

**श्री जवाहरलाल नेहरू :** सारी दुनियां का तो मुझे इस्म नहीं है ।

**सेठ गोविन्द बास :** सात सात मुल्क जहां कि इस तरह के ट्रिव्युनल कायम करने की कायंवाही हुई हो ?

**श्री जवाहरलाल नेहरू :** मैं ने तो मुझ नहीं कि कहीं पर ऐसी कायंवाही की गई हो ।

**श्री शुश्रावर राय :** क्या प्रधान मंत्री महोदय इस बात पर तैयार है कि श्री देशमुख के साथ जो उन का पत्र व्यवहार हुआ है उसको सभा-पट्टा पर रख देने की कृपा करेंगे ?

**श्री जवाहरलाल नेहरू :** जी नहीं, मैं तैयार नहीं हूँ कि जब इस तरह का कोई निजी पत्र व्यवहार हो तो उसको शाया किया जाये ।

**Shri H. N. Mukerjee:** Apart from the safeguards which are necessary for informants, since there is a feeling that a tribunal with judicial status is very much more capable of commanding the confidence of the country rather than this sort of inquiry which, administratively speaking, the Prime Minister may conduct, may I know if the Prime Minister will consider this matter more seriously in view of the very serious charges being bruited about,—rightly or wrongly, we do not know?

**Shri Jawaharlal Nehru:** I would beg the hon. Member to consider that first of all when he talks about an administrative inquiry, that is merely meant as a preliminary inquiry to take some steps. That is not the end-inquiry. If any charge is made, any odd charge is made, one does not immediately rush to a court of law; one has to inquire into it whether there is any *prima facie* basis for it, before anything else can be done. If there is none, it drops there; if there is, we proceed further.

As for the other matter, I really submit to you and to the House that it is an extraordinary position. People talk vaguely about these matters without specifying them, and I am afraid I am not clairvoyant enough to see further into their minds.

**Dr. Ram Subhag Singh:** As the allegations which have been reported to have been made by Shri C. D.

Deshmukh include some of the Ministers, as has been mentioned in the House, and since, though he had been asked to acquaint or let the Prime Minister know of the nature of the cases, he has not so far given anything, will you consider the utility of calling Shri C. D. Deshmukh to the House, because some of the Members who are Ministers are involved in such cases?

**Mr. Speaker:** Myself calling Shri C. D. Deshmukh?

**Dr. Ram Subhag Singh:** Yes; he should either substantiate or withdraw those charges.

**Mr. Speaker:** Very well. (Interruptions.) The suggestion is transferred from the Prime Minister to this House itself. The Prime Minister is asked to appoint a tribunal; and the hon. Member suggests that the whole House of Parliament may go into this matter asking him to establish the charges.

Of course, I may say in this connection that I have received notice of a privilege motion. Ministers are responsible Members of Parliament; and we have always been taking serious notice of allegations of corruption against Members of Parliament, because it detracts them from doing their duty. The privilege that is conferred on Members of Parliament is that they may speak here without fear or favour; otherwise, if there is a constant threat of some prosecution, no Member, and much less a Minister, will be able to discharge his duties. I have received notice of a privilege motion. I am sending it to the Leader of the House and then I shall ask for the opinion of the Committee. The impression in my mind is whichever Member is deterred from the discharge of his duty by a vague allegation cannot discharge his duty at all; and, therefore, the article in the Constitution relating to privileges becomes absolutely useless much more so with respect to the Minister who has to take action, because before he goes one step forward, he has to look four

steps behind. That is the difficulty. Therefore, I am seriously considering as to what ought to be done. At this stage, I am not able to say what it will be.

**Shri Goray:** May we know what exactly is the difference between the position that Shri C. D. Deshmukh has taken and the position which the Prime Minister has taken? It started with one speech by Shri C. D. Deshmukh in which he said that a tribunal should be appointed. In his letter to the Prime Minister he has stated that he has got certain cases. Now, what is the position that the Prime Minister has taken? Does he want that Shri C. D. Deshmukh should place all the papers before him before he appoints a tribunal, or is it Shri C. D. Deshmukh's stand that unless the tribunal is appointed, he would not place all the matters before him?

**Mr. Speaker:** For myself, I would say this.

**Shri Goray:** This question is agitating the minds of the public (Interruptions).

**Mr. Speaker:** Whoever has heard the hon. Prime Minister, once, twice and thrice will come to this conclusion. In the absence of definite allegations, merely on the basis of vague allegations that all the Ministers are bad, is he to go on appointing a high Court judge or a Supreme Court judge for this purpose? That is his difficulty. The very appointment itself may make administration impossible. All that the Prime Minister says is that 'Let me be trusted, I shall go into the charges, if I have a *prima facie* case, I shall certainly appoint a High Court judge or a Supreme Court judge'.

**Shri Ranga:** People can draw their own conclusions.

**Shri Raghunath Singh:** There is a very important question about Shri C. D. Deshmukh, which I want to ask. (Interruptions).

**Mr. Speaker:** Order, order.

**Shri Raghunath Singh:** I should be allowed to ask one question.

**Mr. Speaker:** Order, please. Is the Prime Minister prepared to say anything on this matter?

**Shri Jawaharlal Nehru:** I am prepared to give as much information as is in my possession, to the House, because, all this puts me, as the House will appreciate, in a difficult and embarrassing position. If it is a question of my word or my bona fides being doubted, I have nothing to say about that, because I can hardly stand up here in defence of my own honour. But the simple position is this that first of all, I do not think, and my Government does not think, that a tribunal as it has been asked for should be appointed in the air, first of all, a permanent tribunal just to receive complaints etc. There are processes of the law which anybody can take advantage of. There are other ways too. And in addition to all that, wherever a serious charge is made which has any substance, inevitably, Government have to look into it to see whether it has substance, and thereafter take action. We have various ways to root out corruption, but we are not prepared to appoint a tribunal in the air for such charges as might be made; as for a permanent one, we do not think that that is at all proper; it would make all administration impossible; it will encourage all kinds of charges which may have no substance. But wherever there is an important charge, we shall look into it. Unless I know something of the nature of the charge, not the informants' names—I do not want any informants' names—I cannot say in the air that a High Court judge or a Supreme Court judge or any tribunal will be appointed on a charge which might be made in the future; I must know the nature of it. (Interruptions).

**Shri Surendranath Dwivedy:** He has mentioned the categories.

**Shri Raghunath Singh:** May I know whether Shri C. D. Deshmukh is in

the employment of Government and drawing a salary of Rs. 3000 per month, and whether the Government service rule applies to him or not?

**An Hon. Member:** No.

**Shri Ranga:** In what way is it relevant to the main question?

**Shri Raghunath Singh:** It is relevant. (Interruptions). Is he entitled to level a charge against Government? He is getting pension. Then he is getting salary. He is a government servant. His wife is also getting salary from the Government. My question is whether the Government Servants' Conduct Rules apply to him or not.

**Mr. Speaker:** That is a different matter altogether. Now we are on the question whether a tribunal should be appointed or not. Next question.

**Shri Raghunath Singh:** What about my question?

**Mr. Speaker:** I overruled that question.

So far as this matter is concerned, enough has been asked. The hon. Prime Minister has unequivocally replied that it is not possible for him, in expectation of some charges, to appoint a tribunal. Unless some charges are given to him and he is able to find out whether *prima facie* there is a case, there is no purpose in appointing a tribunal. What more is necessary? (Interruptions). Shri H. N. Mukerjee.

**Shri Raghunath Singh:** My question is whether the Government Servants' Conduct Rules apply to him or not.

**Mr. Speaker:** Unfortunately, the hon. Member is trying to disturb the House.

**Pandit D. N. Tiwari:** On a point of order. This matter was debated fully during the discussion of the President's Address. Again, it is being debated now. This will again be discussed during the discussion of the General Budget. Once again, it will be discussed during the time the De-

mands for Grants of the Home Ministry are before the House. But here we have taken more than 10 or 15 minutes on this question alone, with the result that other questions are being elbowed out.

**Mr. Speaker:** There is no point of order.

**Several Hon. Members rose—**

**Mr. Speaker:** I will not allow all hon. Members to stand up simultaneously and ask questions. I will allow two or three more supplementaries and then proceed to the next question.

**Shri H. N. Mukerjee:** In view of the apparent inadequacy of the presently-available channels for having such allegations as have been recently made investigated by the usual government agencies, and in view of serious charges even in regard to categories against highly placed government officials having already been presented to the Prime Minister, may I know if Government would merely stand on legal ceremony and say that because of the likely inconveniences ensuing out of the procedure they would not take some definite steps and see that this kind of thing is investigated properly?

**Shri Jawaharlal Nehru:** I would like to know what kind of thing. My difficulty is that I do not know it. Government does not stand on any legal or trivial thing. It does not want to.

**Shri Hem Barua:** Specific categories....

**Shri Jawaharlal Nehru:** May I be permitted to continue?

Government is not standing on any legal quibble in this matter, but on a very fundamental proposition. Government thinks it a fundamentally wrong thing, and an absolutely wrong approach, to appoint a tribunal to hear something about which it knows nothing, about which no charge has been made. I think it is a fundamentally wrong thing for any Member or any

person outside to make charges without coming up and satisfying some kind of authority that there is some substance in them.

**Shri Goray:** Whom is he to satisfy? Should he satisfy the people whom he is accusing? (Interruptions).

**Shri Braj Raj Singh:** I have to ask a question.

**Shri Ranga:** Is it not open to a Member to accuse the Prime Minister? (Interruptions).

**Shri Raghunath Singh:** What about my question?

**Shri Braj Raj Singh:** May I know whether Shri C. D. Deshmukh has sought the permission of the Prime Minister to release the correspondence between the Prime Minister and himself to the Press, and whether in view of the importance of the correspondence, the Prime Minister is prepared to release it to the Press?

**Mr. Speaker:** Has he made any such request?

**Shri Jawaharlal Nehru:** In regard to one matter, as far as I remember, he did suggest that in case he is asked at a Press Conference or something like that, he might—I forget now whether it was the letters or the substance. That is true. To that I replied that it would not be desirable—it is the whole correspondence; it is not a question of a summary of it being released to the Press—for this confidential correspondence to be published in the Press.

**Several Hon. Members rose—**

**Shri Raghunath Singh:** What action is Government taking against Shri C. D. Deshmukh who, being a servant of the Government, has levelled charges against the Government itself?

**Mr. Speaker:** Next question. Hon. Members have enough opportunities to discuss these matters in the debate and so on, if they find it necessary.

### Chinese Intrusion

**\*717. Shri P. K. Deo:** Will the Prime Minister be pleased to state how many square miles of Indian territory are under the occupation of the Chinese forces?

**The Parliamentary Secretary to the Minister of External Affairs (Shri Sadath Ali Khan):** It is difficult to give the precise area of Indian territory under illegal occupation of Chinese forces. The area broadly covered by the Chinese Army posts is about 12,000 square miles.

**Shri P. K. Deo:** May I know if this area is being inhabited by Indian nationals? If so, how many Indians are residing in that occupied area?

**The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru):** It is an uninhabited area. No census has ever been taken there. Usually in summer a few shepherds wander there for grazing purposes. But so far as we know, it is practically uninhabited.

**Shri P. K. Deo:** May I know if the area of the Chinese occupation has remained static or is on the increase?

**Shri Jawaharlal Nehru:** There has been no change there so far as we know for the last 7 or 8 months. That is to say, the position has been static.

**Shri Radheshwar Vyas:** May I know whether any income used to be derived by the Government of India or the Government of the State of Jammu and Kashmir from that territory occupied by the Chinese forces?

**Shri Braj Raj Singh:** On a point of order. The answering of such questions would affect our integrity. It is not at all proper to go into such matters as to whether any income was derived from there and whether the territory was inhabited or not. This is something which goes against the country's integrity.

**Mr. Speaker:** Hon. Members are answering these points themselves.

**Shri Goray:** I would like to know whether the salt mines which they have occupied now or which are under the Military occupation of the Chinese formed part of the original area which was occupied by them or this is a new occupation.

**Mr. Speaker:** This was answered.

**Shri Goray:** No, Sir.

**Shri Jawaharlal Nehru:** There has been no occupation, no advance. This is within the area broadly covered originally by their illegal occupation. There has been nothing new.

**Shri P. K. Deo:** May I know if the salt lake is within the 12,000 square miles which they have occupied.

**Shri Jawaharlal Nehru:** I am sorry. I shall reply in Hindi if English is not understood.

यह जो सवाल मुझ से किया गया है, मैं बार बार इसका जवाब दे चुका हूँ।

इन लोगों सात घाठ महीनों में कुछ और नहीं हुआ है: जो वह शूल में बढ़ आये थे उसी तरह में ये नमक की लीले हैं। वहाँ की कुछ लास लबर नहीं है कि वहाँ क्या होता है, या वहाँ किसी को रोका गया है या नहीं।

**Shri Raghunath Singh:** I have a very important question.

**Mr. Speaker:** Next question.

### Export of Radio Sets

**\*718. Shri Pangarkar:** Will the Minister of Commerce and Industry be pleased to state:

(a) the efforts made or proposed to be made to increase the export of radio sets and telephone apparatus during the year 1959-60 so far; and

(b) the extent to which there has been increase in their export during the above period?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** (a) A statement is placed on the Table

of the House. [See Appendix II, annexure No. 41].

(b) The value of radio receiver sets exported in the first eight months of 1959-60 was Rs. 37,252 as against Rs. 22,001 during the corresponding period of 1958-59. The value of telephone equipment exported during 1959-60 (upto 16th of February 1960) was Rs. 47,000 as against Rs. 21,000 during 1958-59.

**Shri Pangarkar:** May I know whether any new markets have been found for the export of radio sets and telephone apparatus during 1959?

**Shri Satish Chandra:** Gradually, we are trying to find new markets and book orders. The hon. Member will see from the figures I have just now given that the quantum of export is very small. We are trying to send samples, and small orders are being booked.

**Shri Pangarkar:** May I know whether India has become self-sufficient in the manufacture of radio sets and radio spare-parts? If not, when is she expected to be self-sufficient?

**The Minister of Industry (Shri Manubhai Shah):** For the last two or three years, there is a total ban on the import of any radios, including radio receivers or components excepting those components which are part of the phased programme.

#### Export of Manganese Ore

+  
 Shri Chintamoni Panigrahi:  
 Shri Bhanja Deo:  
 \*719 Shri S. A. Mehdhi:  
 Shri Arjun Singh  
 Bhadauria:

Will the Minister of Commerce and Industry be pleased to refer to the reply given to Starred Question No. 892 on the 15th December, 1959 and state:

(a) whether the Commodity Credit Corporation has been persuaded to buy the 42 per cent, manganese ore and ferro-manganese from India; and

(b) if so, with what results?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** (a) and (b). The transaction in regard to 42 per cent. Manganese ore has not been agreed to. The proposal now stipulates the export of Indian ferro-manganese and manganese ore to be converted abroad into ferro-manganese. Details are being worked out.

**Shri Chintamoni Panigrahi:** May I know to what extent Government have been able to find export markets for this low-grade manganese ore when the Commodity Credit Corporation has not accepted this specification?

**Shri Satish Chandra:** At the present moment, when the demand even for high-grade manganese ore is low, it is not possible to find a market for the low-grade manganese ore except for small quantities which may be blended with high-grade manganese for supply of medium-grade manganese ore.

**Shri Chintamoni Panigrahi:** May I know whether it is a fact that the Commodity Credit Corporation did not agree to the purchase of low-grade manganese ore because they can get ferro-manganese at a lower price in India?

**Shri Satish Chandra:** The price that we have negotiated for the supply of ferro-manganese is very satisfactory.

**सेठ गोविन्द बास :** जहां तक मध्य प्रदेश का सम्बन्ध है, क्या वहां पर फैरो-मैग्नेज थोर की फैक्टरियों बनाने के लिए कोई साइरेंस की मांग आई है और अगर आई है, तो क्या वहां पर कोई फैक्टरी बनाई जाने वाली है ?

**बी सतीश चन्द्र :** फैरो-मैग्नेज थोर नहीं होता, यह मैनुफैक्चर्च व्हार्ड प्राइवेट है, जो कि मैग्नेज थोर से बनाया जाता है। इस के लिये कुछ फैक्टरीज पहले से थीं, और नई लगी हैं। एक दो घमी उत्पादन में जाने वाली हैं। फैरो-मैग्नेज का

हमारा जितना भी उत्पादन होगा, वह सब करीब-करीब ३१ मार्च, १९६१ तक इस कंट्रैक्ट में कवर हो गया है।

सेठ गोविन्द वास : मध्य प्रदेश में कोई फ़ैक्ट्रियां हैं या नहीं ?

श्री सतीश चन्द्र : एक फ़ैक्ट्री नागपुर के पास है।

सेठ गोविन्द वास : नागपुर मध्य प्रदेश में नहीं है।

श्री सतीश चन्द्र : नए मध्य प्रदेश में कोई फ़ैक्ट्री नहीं है।

**Mr. Speaker:** The hon. Minister need not answer if the hon. Members go on sitting and putting questions. It is wrong. Any hon. Member who wants to put a question must get up in his seat, look at me and put a question if I call his name. This kind of conversation across the benches is not allowed.

**Shri Hem Barua:** In view of the fact that India is losing her position as a traditional exporter of manganese ore to U.S.A. may I know what steps Government have so far taken to recapture the market or to find alternative markets for the manganese ore?

**Shri Satish Chandra:** The answer that I have given indicates that we are switching over to the export of ferro-manganese which is a better proposition than the export of manganese ore.

**Shri Chintamoni Panigrahi:** To what extent the link agreements with the various countries have helped in promoting the export of manganese ore?

**The Minister of Commerce and Industry (Shri Lal Bahadur Shastri):** The question is not clear.

**Shri Satish Chandra:** The import of the question is not clear.

**Shri Chintamoni Panigrahi:** I wanted to know to what extent the link

agreements with different countries have helped in expanding the promotion of export of manganese ore from India.

**Shri Satish Chandra:** The export of manganese ore is now looking up; and we hope that the exports during 1960 will be on a much larger scale than in 1959. As far as the exports to countries having linked rupee payment arrangements is concerned, contracts have been entered into for the supply of manganese ore to two of them.

#### Import of Printing Machines

\*720. **Shri Rameshwar Tantia:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether any textile mills have approached Government for permission to import printing machines;

(b) whether Government have examined their applications; and

(c) the total number of such applications received?

**The Minister of Industry (Shri Manubhai Shah):** (a) Yes, Sir.

(b) The applications are being examined.

(c) 115.

**Shri Rameshwar Tantia:** When the demand for our printed cloth is great in other countries, what is the reason for restricting the proportion by which our export can be increased because our grey cloth is being printed in foreign countries and re-exported?

**Shri Manubhai Shah:** This particular industry has a very large section of hand-printing industry which is also equally popular for export. If the mechanised printing is introduced at a fast rate the hand-printing industry might be put out and find it very difficult to complete. Therefore, we are keeping a balanced policy by putting a curb on the mechanised industry on the one hand, while, at the

same time, developing the small-scale hand-printing industry on the other.

**बी रघुनाथ सिंह :** प्रिटिङ टैक्स्टाइल में जापान का हिन्दुस्तान से बल्ड मार्केट में काम्पीटीशन बहुत ज्यादा है। सरकार की ओर से यह कहा जाता है कि स्माल स्केल इंडस्ट्रीज की सहायता करने के लिए वह इस प्रकार की मशीनरी बाहर से इम्पोर्ट नहीं करना चाहती है। मैं यह जानना चाहता हूँ कि जापान के प्रिटिङ टैक्स्टाइल से कम्पीट करने के लिए सरकार क्या प्रबन्ध करने जा रही है।

**बी मनुभाई शाह :** हमारे पास टैक्स्टाइल की जो मशीनरी है और जो हम एलाइन कर रहे हैं, वह दुनिया की कई एक सब से बैस्ट मशीनरी से मुकाबला कर सकती है। यह नहीं है कि भारतनाइज्ड सैक्टर में लेटेस्ट टेक्नीक नहीं है, या वह प्रिटिंग नहीं हो रहा है। वहां पर काफ़ी तादाद में बढ़िया प्रिटिंग हो रहा है।

**सेठ गोविन्द दास :** क्या इस तरह की मशीनें को हिन्दुस्तान में भी बनाने का प्रयत्न हो रहा है और अगर हो रहा है तो, कब तक भारत की जा सकती है कि इस तरह की मशीनें यहां पर बन सकें?

**बी मनुभाई शाह :** जहां तक कलर प्रिटिंग का ताल्लुक है, हिन्दुस्तान में उस की मशीनरी बननी शुरू हुई है, लेकिन पांच से ज्यादा, महीने-कलर के लिए अभी तज़ीबी हो रही है। अभी थोड़े दिन पहले हम ने यहां टैक्स्टाइल मशीनरी बैन्युफ़ैक्चरर्ज की मीटिंग की थी और हमारा इरादा है कि अगले तीन बार साल में न सिर्फ़ प्रिटिंग की मशीनरी है—प्रिटिंग, डाइंग, ब्लॉचिंग, चिर्निंग, बीविंग, फ़िलिंग बरीरह सब की मशीनरी को हिन्दुस्तान में बनाया जाये।

**Shri Somani:** Are Government considering the allotment of additional printing quota to those mills which have got no such quota at present?

If so, what will be the basis of that allotment?

**Shri Manubhai Shah:** As the hon. Member knows, we had a talk with the Indian Cotton Textile Federation and we have jointly evolved a formula that those mills who have more 35 per cent. of loomage in printing will surrender some percentage from their share. We have also allowed additional quota. A total of 118.6 million yards will be distributed for such mills which my hon. friend has in mind.

**Shri Achar:** May I know whether there is any idea of manufacturing these machines in our country?

**Shri Manubhai Shah:** I have already covered this in Hindi. What I said was that we are already making up to a few colour printing. We are trying to produce multi-colour printing further. We have recently had a conference in which we have taken a decision to see that in the next 3 or 4 years, not only printing machines, but dyeing, bleaching, finishing, spinning and weaving etc. but all the textile machineries will be manufactured not only as far as possible but also to make the country self-sufficient.

**बी रामसिंह भाई बर्मा :** क्या श्रीमान के व्यापार में यह बात है कि जिन मिलों में प्रिटिंग मशीनें हैं, उन के काम्पीटीशन में वे मिलें टिक नहीं सकती हैं, जिन में प्रिटिंग मशीनें नहीं हैं? क्या श्रीमान ने उन में उत्पादन के परिमाण में ऐसी मशीनें लागाने के बारे में सोचा है, ताकि काम्पीटीशन में उनका भी माल बाजार में पहुँच सके।

**बी मनुभाई शाह :** इतने साल तक प्रिटिंग पर कोई कंट्रोल नहीं था, तो कई मिलों ने प्रिटिंग डाला ही नहीं था। और फिर भी वे मुकाबले में खड़ी रह सकीं। चूंकि आज प्रिटिंग की बड़ी डिमांड है, इस लिए जिन मिलों में प्रिटिंग नहीं है, उन की इच्छा है कि थोड़ा प्रिटिंग डालें। उसी बबह के यह योजना की गई है।

## Fire in Kussergarh Colliery

\*721. { Shri Subiman Ghose:  
Shri D. R. Chavan:  
Shri P. K. Deo:

Will the Minister of Labour and Employment be pleased to state:

(a) whether an underground fire broke out in North Kussergarh Colliery in Baghmara Coalfields in April, 1959;

(b) the steps taken by Government to extinguish it;

(c) if so, whether the fire has been extinguished; and

(d) if not, the extent to which it has been extinguished up till now?

**The Deputy Minister of Labour (Shri Abid Ali):** (a) Yes.

(b) to (d). The Mines Inspectorate advised the management to isolate the fire by cutting trenches and constructing stoppings and also to quench it by introducing water into the workings. The fire has been isolated and is under control.

**Shri Subiman Ghose:** May I know whether when the fire broke out in the beginning the owner appealed for help from the Coal Board and whether the Coal Board helped in extinguishing the fire?

**Shri Abid Ali:** The fire took place some time in April, 1959 and the mine owner had applied for some help. According to the rules he is entitled to some contribution; about Rs. 2,241 have been sanctioned.

**Shri S. M. Banerjee:** According to the statement of the Deputy Minister the fire broke out in April, 1959. He says recent instructions have been issued. May I know whether the fire was continuing since then? If so, what will be the date on which it is going to be extinguished actually?

**Shri Abid Ali:** I did not hear properly.

**Shri S. M. Banerjee:** In reply to the other question the hon. Minister said that the fire broke out in April, 1959. I want to know whether the fire is still continuing even today and when it is likely to be extinguished.

**Shri Abid Ali:** There are several mines on fire, one of them since 1902, about 58 years. Still the fire is on.

**Shri Aurebindo Ghose:** What is the area involved?

**Shri Abid Ali:** Very small, Sir.

## Airport near Nathula Pass

\*723. **Shrimati Mafida Ahmed:** Will the Prime Minister be pleased to state:

(a) whether Government's attention has been drawn to the news published in 'Hindustan Standard' (Calcutta Edition) dated January 20, 1960 that China is building an airport near Nathula Pass between Phari and Yatung in Tibet;

(b) if so, whether Government have any precise information about its construction; and

(c) the reactions of the Government of India to it?

**The Deputy Minister of External Affairs (Shrimati Lakshmi Menon):** (a) to (c). This news does not appear to be correct. According to our information there is no such airport being built.

**ओम भक्त देवेंद्रन :** अभी उत्तर दिया गया है कि यह लबर गलत है। मैं जानना चाहता हूँ कि किस भाषार पर यह उत्तर दिया गया है, और किस तरह से यह जानकारी प्राप्त की गई है?

**प्रधान मंत्री तथा वैदेशिक-कार्य मंत्री (भी जवाहरलाल नेहरू) :** इस भाषार पर कि जो हमारे पास मालूमात हैं, जो हमारे पास जानकारी है, इस्म है।

**Shri Hem Barua:** In view of the fact that it is believed that China is

making hectic preparations along the frontier, may I know whether the Government proposes to take some steps to impart some sense of urgency in the matter?....(Interruptions.)

**Mr. Speaker:** It is a general question.

**Shri Jawaharlal Nehru:** It is based on some presumption which the hon. Member might think correct but which requires verification.

### इलेक्ट्रोलिटिक तांबा

\*७२४. श्री पद्म देव : क्या वाणिज्य तथा उद्योग मंत्री यह बताने की रूपा करेंगे कि :

(क) भारत में वर्ष १९५६ में कितना और किस मूल्य का इलेक्ट्रोलिटिक तांबा आयात किया गया;

(ख) भारत में इलेक्ट्रोलिटिक तांबे की कितनी मांग है; और

(ग) इस मांग को पूरा करने के लिये सरकार क्या कार्यवाही कर रही है?

**The Minister of Industry (Shri Manubhai Shah):** (a) This information is available in the "Monthly Statistics of the Foreign Trade of India" published by the Department of Commercial Intelligence and Statistics, Calcutta.

(b) 30,00 tons approximately.

(c) The demand is met by imports, as there is no indigenous production of Electrolytic Copper at present.

सेठ गोविन्ददास : प्रश्न हिन्दी में है, उत्तर भी हिन्दी में दिया जाए।

अम्बेल महोदय : माननीय सदस्य दोनों भाषायें जानते हैं।

श्री पद्म देव : मैं जानना चाहता हूँ कि क्या देश में सरकार की तरफ से कोई इसके बारे में प्रयत्न नहीं हो रहा है?

श्री मनुभाई शाह : हमने जो घाट-

शीला में कापर की फैक्ट्री है उसको ५,००० टन इलेक्ट्रोलिटिक कापर बनाने की इजाजत दी है। खेतरी के क्षेत्र में भी एक ३०,००० टन का बड़ा स्मेलटर लगाने की योजना चिनाराजीन है जिसका १/३ हिस्सा इलेक्ट्रोलिटिक कापर होगा।

### Quotas of Newsprint Paper

\*७२५. **Shri Daljit Singh:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether the newspapers are allotted quotas of newsprint;

(b) whether they use the newsprint allotted to them; and

(c) if not, what steps Government take or propose to take to check the black marketing in newsprint paper?

**The Minister of Industry (Shri Manubhai Shah):** (a) to (c). A statement is laid on the Table of the House.

### STATEMENT

(a) Yes, Sir.

(b) and (c). Allocation of newsprint is made strictly according to a newspaper's entitlement worked out on the basis of its circulation, size and number of pages. If the circulation claimed is higher than 2000 copies per issue, the figures quoted by the publishers have to be countersigned by a Chartered accountant or a qualified auditor.

The quota of newsprint is expected to be consumed in full by the allottee concerned. A saving can be effected only if the paper is not regularly published or if the publisher has given an inflated circulation figure. A watch is, however, kept and wherever it is found that a paper has not been regularly published, its quota of newsprint is curtailed.

**Shri Daljit Singh:** In the statement it is stated that the allocation is made according to the circulation claimed by the concerned person. May I know how a regular watch is kept by the

Government and from which source the newsprint is coming into the blackmarket?

**Shri Manubhai Shah:** It is true that there is acute scarcity of newsprint and to some extent some anti-social elements might be selling it at a higher price in the market but the distribution of newsprint is being done in consultation with the newspaper industry on the one hand, the small-scale publisher on the other and the Government departments publishing on newsprint, on the third side and we have found that this equitable distribution is causing satisfaction.

**Shri Joachim Alva:** Large quantities of newsprint are being imported from the eastern countries. The State Trading Corporation has something to do with the imports. Why is the import of newsprint not channelled through the STC but allowed to be done by the firms noted for black-marketeering?

**Shri Manubhai Shah:** The general policy of import is that we have been licensing the actual users. In this case because there are so many newspapers who are direct consumers and who prefer their own qualities of newsprint, we have not thought it fit to canalise the import through the STC. However, for helping the small-scale printers and also for relieving the shortage of newsprint and paper in the country, currently the STC is importing 25,000 tons of such paper.

**श्री भक्त दर्शन :** माननीय मंत्री जी ने अभी कहा कि अखबारी कागज का जो वितरण समाचारपत्रों को किया जाता है वह काफी मन्तोषजनक है। मैं जानना चाहता हूँ कि क्या उनके ध्यान में यह बात आई है कि अभी भी यह अवधारणा होने के बावजूद भी बहुत से समाचारपत्रों को काफी इंतजार करना पड़ता है, बहुत तकलीफ उठानी पड़ती है, और उद्योग भवन के चारों तरफ बहुत से बक्कर लगाने पड़ते हैं?

**श्री मनुभाई शाह :** तकलीफ जरूर है और इसका कारण यह है कि डिमांड ज्यादा है। डिमांड जितना हम सप्लाई कर सकते हैं उससे भी अधिक है। लेकिन अगर कोई ऐसी चीज माननीय सदस्य के नोटिस में आई हो तो वह हमें बतायें और हम उसको दूर करने की कोशिश करेंगे। लेकिन जितने न्यूजप्रिंट की डिमांड पहले थी, उससे वह बहुत बढ़ गई है और कंजम्पशन बड़ी तेज रपतार से हो रही है। यह बतलाता है कि इंडस्ट्री आगे बढ़ रही है और जितने परिवर्तन हैं उनको कुछ न कुछ सुविधायें मिल रही हैं।

**लेठ गोविंद दास :** नेपा मिल के सिवा प्रखबारी कागज कहीं और भी तैयार होता है और अगर नहीं होता है तो इसके सम्बन्ध में क्या कोई दरकारात्मक सरकार के पास आई है कि ज्यादा प्रखबारी कागज बनाने के लिए कुछ कोशिश की जाए और यह कब तक आशा करनी चाहिये कि हमारे यहां की अखबारी कागज की आवश्यकतायें यहीं पूरी हों सकेंगी?

**Shri Manubhai Shah:** This is a very vital question. We are already manufacturing quite a large quantity of newsprint in NEPA, to the extent of about 22,500 tons. We have recently licensed two more plants, based on imported pulp, of the capacity of 60,000 tons. Even with these three, the requirements of the country are expanding very fast and the current assessment is 120,000 tons which might go up to 200,000 tons by the end of the Third Plan.

All efforts are being concentrated to see whether we can increase the manufacture of newsprint in the country and if so to what extent. The basic difficulty is the non-availability of pine, fir and spruce, that is, the long staple wood required for this particular newsprint.

**श्री रामसिंह शाई शर्मा :** क्या गवर्नर्मेंट के ध्यान में यह बात आई है कि कुछ पत्र ऐसे भी हैं जिन्होंने अपने पत्रों की सर्प्प-लेशन १०,००० से भी अधिक बतलाई है

लेकिन जिनकी सम्मिलित रूप संख्या १,००० भी नहीं है और उन्होंने उस आधार पर न्यूज़प्रिंट प्राप्त किया है ? जो कागज वे इस तरह से प्राप्त करते हैं उसको बाजार में बेचते हैं और अलग अलग ऐजेंटों का नाम बतला देते हैं ताकि उनको न्यूज़प्रिंट प्राप्त हो जाए और केवल न्यूज़प्रिंट प्राप्त करने के लिये ही पेपर निकालते हैं ।

**श्री मनुभाई शाह :** हम काफी तफसील से इनकावायी करते हैं और इसके लिए पहले तो हम चाटांड एकाउंट का सटिफिकेट मांगते हैं । साथ ही साथ रजिस्ट्रार आफ न्यूज़पेपर्स जो कि बिनिस्टी आफ इन-फार्मेशन एंड ब्राडकास्टिंग के मात्रात्मक काम करते हैं उनका सटिफिकेट ले करने के बाद हम किसी को न्यूज़प्रिंट देते हैं । लेकिन फिर भी अबर कोई इस तहर से न्यूज़प्रिंट का इस्तेमाल करता है और इसके बारे में किसी माननीय सदस्य को पता हो तो वह हमें बतलायें और हम पूरी जांच पड़ताल करने के लिए तैयार हैं ।

**श्री भक्त दांड :** माननीय मंत्री जी ने बताया है कि जो समाचारपत्र भखवारी कागज का दुरुपयोग करते हैं उनकी जांच पड़ताल की जाएगी । मैं जानना चाहता हूँ कि अब तक कितने समाचारपत्रों के लियाकार इस सम्बन्ध में कार्रवाई की गई है ?

**श्री मनुभाई शाह :** मेरे पास बिनिस्टी में चार इनकावायीज आई थीं और जब हमने तफसील से देखा तो पाया कि जो एलीगेंसें थे वे सही नहीं थे । जब एली-गेंसें हम को कुछ तभी मालूम देते हैं तो हम उनके खिलाफ कड़ी से कड़ी कार्रवाई करते हैं ।

**श्री Narasimhan:** Is there any machinery with the Government whereby after having given the newsprint, they take care that it is spent for the specified purpose or is it a case of taking the quota and doing what they like?

**Shri Manubhai Shah:** As the user has to come back to the Government every half year and as he has to get it audited by the chartered accountant who has a code of conduct under the Indian Chartered Accountants Act, it is quite easily understandable and it could be appreciated that any large-scale misuse or even a very moderate scale misuse could be ruled out. It is true that certain quantities like every other commodity which is scarce, such as copper, etc., are a little misused in a big country like ours and we are trying to avoid them and minimise them as far as possible.

**Shri Thanu Pillai:** I want to know the difference in price between the newsprint and the waste paper imported. Will the Government consider importing some waste paper to avoid printers printing paper for waste paper purposes?

**Shri Manubhai Shah:** All I can say is that the suggestion will more complicate the situation than remedy it. What we import is the cheapest possible paper which can go to help the nationalised text-book industry for the children of the primary schools and the high schools.

**Shri Thanu Pillai:** What is the difference in price of newsprint and the imported waste paper?

**Shri Manubhai Shah:** They are not related items at all. To import waste paper at Government level, to sort it out and distribute it will be a major headache.

#### Price of Salt in Delhi

\*726. **Shri Harish Chandra Mathur:** Will the Minister of Commerce and Industry be pleased to state:

(a) at what price is the crushed and refined salt being sold in Delhi; and

(b) what is the source of this salt and basis for the price at which it is sold?

**The Minister of Industry (Shri Manubhai Shah):** (a) and (b). A

statement is laid on the Table of the House.

## STATEMENT

Salt	Wholesale Price	Retail Price
Crushed Salt	..	9 nP per seer
Refind salt	Rs. 5/- per maund	14 to 15 nP per seer.

(b) Delhi is linked to the Sambhar Salt Source for supply of salt. The selling price is fixed with reference to cost of salt at the source, railway freight, handling and incidental charges at the maximum rate of 31 nP per maund, whole-salers' profit at 5 per cent and retailers' profit at 10 per cent.

### Kanpur Cotton Mills Ltd., Kanpur

\*727. **Shri S. M. Banerjee:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that the Kanpur Cotton Mills Ltd, Kanpur is to be restarted shortly;

(b) if so, whether M/s. Elgin Mills Ltd., Kanpur have agreed to take over this Mill; and

(c) whether any rehabilitation loan is being advanced by the Centre?

**The Minister of Industry (Shri Manubhai Shah):** (a) and (b). It is understood that M/s. Elgin Mills Ltd., Kanpur propose to buy and run the Kanpur Cotton Mills.

(c) No, Sir.

**Shri S. M. Banerjee:** May I know whether this particular deal has been finalised and, if so, what are the features of the deal and the terms on which they are being taken over?

**Shri Manubhai Shah:** Broadly it is a private contract, but we have not been informed of all the details. The idea seems to be—and it is very welcome—that the Elgin Mills are

taking over the Kanpur Cotton Mills' machinery and plant without touching the legal corpus so that the factory could be rehabilitated and renovated and employment and production could also be restarted.

**Shri S. M. Banerjee:** The hon. Minister has said that no rehabilitation loan is being advanced by the Centre. May I know whether the Elgin Mills have requested the State Government or the Central Government for some loans for rehabilitation purposes?

**Shri Manubhai Shah:** They did approach us for loan and we told them that as long as the legal position is not clear, Government could not consider the loan application. When the matter is put in a concrete form, depending on the merits of the case, as every other mill is entitled to a loan under the National Industrial Development Corporation, the case could be considered.

### SHORT NOTICE QUESTION

### **Relief for Morocco and Mauritius Islands**

Will the Prime Minister be pleased to state:

(a) whether Government propose to give any aid for the relief of the victims of the Moroccan earthquake on the night of the 1st March, 1980;

(b) whether Government also intend to give aid to the cyclone stricken people of Mauritius Island; and

(c) if so, the nature and extent thereof?

The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru): (a) to (c).

### *Agadir.*

The earthquake disaster which occurred in Agadir in the early hours o' March 1, 1960 was a calamity of an unprecedented nature. The city, which was a pleasure resort and had large numbers of foreign tourists, was almost totally destroyed. The number

of people killed has been estimated at 6000 to 10000.

The Government immediately enquired from their Ambassador at Rabat as to what help we could send. The Ambassador mentioned various articles which were needed, but the most urgent demand was for medicines. Immediate steps were taken to send various medicines, including vitamins, drugs, vaccines, etc. for the relief of victims. The amount sanctioned thus far has been Rs. 50,000 for this purpose. But further consignments will be sent later.

Air India International have taken these free of charge to Paris from where they are being sent by Moroccan Airways to Rabat.

#### Mauritius

On the 19th January, a cyclone hit Mauritius causing a great deal of damage. The Indian Commissioner there cabled for immediate assistance for the victims among whom are a large number of Indo-Mauritians. It was decided to spend Rs. 2 lakhs on relief supplies. Blankets, sarees, frying pans, coir fibre and galvanised water buckets have already been shipped by the Scindia Company's S.S. JALAVEERA on the 1st March. The goods are expected to reach Port Louis on the 8th March. The Governor of Mauritius is personally looking after relief arrangements.

The Scindia Company have agreed to carry the goods at fifty per cent. the normal rate. A further supply will be sent by the next ship.

**श्री रमनाथ सिंह :** मैं यह जानना चाहता हूँ कि कूँकि मारीशस में रहने वालों की ज्यादातर आबादी ईन्ट यू. पी. और बिहार के लोगों की है और उन को मसल में अरहर की दाल और चावल की बहुत आवश्यक कता है तो यथा प्रधान मंत्री महांदय उन को अरहर की दाल और चावल भेजने का कोई प्रबन्ध यहां से करेंगे ?

**श्री जवाहरलाल नेहरू :** मेरी राय है कि उनका स्वास्थ्य ज्यादा अच्छा होगा प्रगर वे नहूँ लायेंगे ।

**Shri Sadhan Gupta:** May I know the number of Indian nationals affected by the earthquake and the cyclone respectively and how much property has been lost and how many casualties?

**Mr. Speaker:** He wants to know how many Indian nationals have suffered on account of the earthquake and the cyclone respectively.

**Shri Jawaharlal Nehru:** I do not know if there are any Indians in Agadir. I have no information. As for property, the whole city is in ruins. It will take a long time to calculate what has been lost there. At present, the first object is to rescue people, if they can be rescued, and to give immediate relief. The question of property will come a long time afterwards.

As for Mauritius, I have no idea whether Indians have been involved as such. There are Indian nationals; of course, a large number of people living in Mauritius are of Indian descent.

**श्री इरराज सिंह :** क्या सरकार के ध्यान में यह बात आई है कि देश की कुछ संस्थाओं ने भी इस सम्बन्ध में मदद देने का कोई प्रयत्न किया है और यदि किया है तो सरकार इस सम्बन्ध में क्या उनको कोई सहायता पहुँचाने की कोशिश कर रही है ?

**श्री जवाहरलाल नेहरू :** इधर उधर चर्चा देखी है कि लोग सहायता देना चाहते हैं। बड़ी अच्छी बात है जो लोग सहायता करें या कोष जमा करें। गवर्नरेंट की तरफ से तो इतना ही हो सकता है कि उन को मदद की जाय और जो पैसा भेजें उसके एवज़ में वहां आवश्यक चीज़ें भेजी जायें।

**WRITTEN ANSWERS TO  
QUESTIONS**

**Purchase of Urea**

**\*716. Shri Abdul Salam:** Will the Minister of Works, Housing and Supply be pleased to state:

(a) the total quantity of Urea purchased on behalf of the Agriculture Ministry so far during the current financial year 1959-60;

(b) whether it is a fact that the contract condition for utilisation of Indian shipping vessels for bringing that urea cargo has been ignored by the foreign party; and

(c) if so, whether suitable steps are being taken to prevent such a breach of contract condition in future?

**The Deputy Minister of Works, Housing and Supply (Shri Anil K. Chanda):** (a) 41,800 long tons.

(b) No.

(c) Does not arise.

**Minority Communities in East Pakistan**

**\*722. Shri Aurobindo Ghosal:** Will the Prime Minister be pleased to state:

(a) whether the grants to the Government-sponsored students' hostels for minority community of East Pakistan have been stopped;

(b) if so, whether any attempt has been made by the Indian High Commissioner in Pakistan to revive it; and

(c) if so, with what result?

**The Parliamentary Secretary to the Minister of External Affairs (Shri J. N. Hazarika):** (a) to (c). There were unconfirmed reports sometime back that the two East Pakistan Government-sponsored minority students' hostels 'Bani Bhavan' and 'Vidyaarthini Bhavan' for boys and girls respectively were to be closed down. The Indian Deputy High Commissioner thereupon

made enquiries from the Government of East Pakistan. The latter assured him that there was no basis for such reports and that the grant for the maintenance of these two hostels is continuing as before.

**Payment of Rebate to Delhi Weavers**

**\*728. Shri B. C. Mullick:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that a deputation of the Delhi State Handloom Weavers' Congress informed the Chief Commissioner on the 9th January, 1960 that the rebate of Rs. 150,000 for 1958-59 and 1959-60 had not so far been paid to the weaver community although Government had been regularly releasing the amount for Delhi State Weavers;

(b) whether the matter has been investigated to find out the causes of non-payment of rebate; and

(c) whether any responsibility has been fixed for non-payment.

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** (a) Yes, Sir. A representation was made about the delay in rebate payments.

(b) A statement is laid on the Table of the Lok Sabha.

**STATEMENT**

Inquiries made from Delhi Administration reveal that a sum of Rs. 60,326.65 nP. for which claims were made by the co-operative societies in time was paid within the year 1958-59 itself. A further sum of Rs. 40,318.30 nP. for which claims were received later relating to 1958-59 has also been paid in January, 1960. A sum of Rs. 5,401.58 nP. relating to the same year is likely to be paid shortly. In regard to 1959-60 claims are under scrutiny and are likely to be paid shortly.

(c) Does not arise.

अपने शक्ति केन्द्रों के लिये विदेशी  
सहायता

७२८. { श्री राम मुभग सिंह :  
श्री रघुनाथ सिंह :  
श्री अमितशरण दास :  
श्री राधा रमण :  
श्री भंज देव :  
श्री अरविंद घोषल :  
श्री मानवेन्द्र शाह :  
श्री अं. ब० सिंह विष्ट :  
श्री दी० अं० शर्मा :  
श्री न० शा० कुमिल्लास्मी :

क्या प्रधान मंत्री यह बताने की कृपा करेंगे कि :

(क) क्या यह सच है कि अमेरिका और रूस की सरकारों ने भारत सरकार से यहां अपने शक्ति केन्द्र स्थापित करने में सहायता के प्रस्ताव किये हैं; और

(ख) यदि हाँ, तो क्या भारत सरकार ने उन प्रस्तावों पर कोई निर्णय किये हैं?

प्रधान मंत्री तथा वैदेशिक-कार्य मंत्री (श्री जवाहरलाल नेहरू) : (क) अमेरिका या रूस की सरकारों ने ऐसे कोई प्रस्ताव नहीं किये हैं। सबैक्षणि देशों के प्रतिनिधियों में कुछ प्रारम्भिक विचारों की अदलाबदली हो चुकी है परन्तु कोई निश्चित फैसला नहीं हुआ है।

(ख) प्रदन नहीं उठता।

**U.S. World Trade Fair**

७३०. { श्री हेम बर्हा:  
श्री स. ए. मेहदी:  
श्री अर्जुन सिंह भदाउरा:

Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that India propose to participate in the Fourth U. S. World Trade Fair scheduled to be held at New York from the 4th May, 1960 to the 14th May, 1960; and

(b) if so, what are proposed to be the broad outlines of our exhibition?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):**

(a) Yes, Sir.

(b) A statement is laid on the Table of the House. [See Appendix II, annexure No. 42.]

**Exploitation of Copper in Sikkim**

\*731. Shri L. Achaw Singh: Will the Prime Minister be pleased to state:

(a) whether there is any proposal for joint exploitation of the rich copper ore resources in eastern Sikkim by India and Sikkim;

(b) whether any negotiations have been started between the representatives of India and Sikkim Governments; and

(c) if so, with what results?

**The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru):** (a) and (b). Yes, Sir.

(c) The Sikkim Darbar have issued a proclamation creating a Company for the exploitation of copper ore resources in Bhotang deposit in Sikkim on the 27th February, 1960.

**Car Batteries**

७३२. { Shri Shree Narayan Das:  
Shri Radha Raman:

Will the Minister of Commerce and Industry be pleased to state:

(a) whether attention of Government has been drawn to the low quality of car batteries manufactured in the country;

(b) if so, the steps taken in the matter;

(c) whether the Indian Standards Institution has been asked to standardise these batteries; and

(d) if so, what result thereof?

**The Minister of Industry (Shri Manubhai Shah):** (a) to (d). The Indian Standards Institution has already introduced specifications for lead acid storage batteries. These are being utilised by some of the major producers of car batteries. The quality on the whole is found to be satisfactory.

#### Handloom Industry in Orissa

\*732. **Shri Sanganna:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that the rate of rebate on the sales of handloom cloth has been reduced to three Naya Paise in a rupee in Orissa as against six Naya Paise in a rupee given elsewhere in India; and

(b) if so, what are the reasons for this difference?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** (a) Yes, Sir.

(b) The State Government have reduced the rate of rebate with effect from the 10th November, 1959, so that the expenditure can be met from within the ceiling share allotted to that State.

#### Land in Displaced Persons' Colonies in Delhi

\*734. **Shrimati Sucheta Kripalani:** Will the Minister of Rehabilitation and Minority Affairs be pleased to state:

(a) whether it is a fact that Government have decided to charge 'market' price from the allottees for the land under displaced persons' colonies in Delhi;

(b) on what basis the 'market' price will be calculated; and

(c) whether the land prices prevailing in the areas adjoining these colonies will be taken into consideration while fixing the 'market' prices?

**The Minister of Rehabilitation and Minority Affairs (Shri Mehr Chand**

**Khanna):** (a) Yes. This has been the policy from the beginning.

(b) and (c). Market price of land is assessed according to the prices prevailing in the locality.

#### Dalai Lama

\*735. { **Shri P. C. Borooh:**  
**Shri P. K. Deo:**  
**Shri S. A. Mehdil:**  
**Shri Arjun Singh Bhadauria:**

Will the Prime Minister be pleased to state:

(a) whether it is a fact that the residence of Dalai Lama is going to be shifted from Mussoorie to Dharamshala in Punjab;

(b) if so, when; and

(c) the reasons for such decision?

**The Parliamentary Secretary to the Minister of External Affairs (Shri Sadath Ali Khan):** (a) to (c). The Dalai Lama's present accommodation at Mussoorie had to be arranged at very short notice and has always been regarded as temporary. Since the Dalai Lama's arrival in India, the Government have been considering the question of a more permanent arrangement for him and it has now been possible to find suitable accommodation at Dharamsala. It is expected that the Dalai Lama will move into his new residence in Dharamsala in April this year.

प्रशिक्षणकों के लिये केन्द्रीय प्रशिक्षण संस्था

\*736. श्रीमती मिनीवाला : क्या अब और रोजगार मंत्री यह बताने की कृपा करेंगे कि क्या सरकार मध्य प्रदेश में कोनी-बिलासपुर में प्रशिक्षणकों के लिए केन्द्रीय प्रशिक्षण संस्था वे विषट्टन की योजना को ध्यान में रखते हुए कोई प्राय्य प्रशिक्षण केन्द्र लोलने का विचार कर रही हैं ?

**बम उपर्युक्ती (धी आविद अली) :** केन्द्रीय प्रशिक्षण संस्था को कोई तोहने का सुझाव नहीं है। इस संस्था को कलकत्ता से जाया जा रहा है। वहां बहुत बड़े बड़े कारबाने हैं जिनमें नई डंग की मशीनें और काबिल इन्जीनियर हैं। ऐसे इन्जीनियरों की देख रेख में और नई नई मशीनों की मदद से इन्स्ट्रुमेंटरों को ज्यादा अच्छी ट्रेनिंग और काम का अनुभव मिलेगा।

दस्तकारों के लिए कोनी का आवृत्तिगत प्रशिक्षण केन्द्र कोनी में ही बना रहेगा। इस केन्द्र के लिए पहिले ३१६ सीटें मंजूर भी जो बढ़ा कर ४८० कर दी गई हैं। इस संस्था को और बढ़ा कर ७८४ करने का विचार है।

#### Uranium Deposits

**\*737. श्री राम कृष्ण गुप्तः**  
Shri Ram Krishan Gupta:  
Shri Damani:  
Shri A. M. Tariq:

Will the Prime Minister be pleased to refer to the reply given to Starred Question No. 900 on the 15th December, 1959 and state:

(a) whether any further reports regarding uranium deposits occurring in Salem district have been received; and

(b) if so, the nature thereof?

**कृष्ण गुप्तः (कृष्ण गुप्त)**  
The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru): (a) and (b). Yes. The latest report indicates that the deposit is superficial, presumably derived from a distant source and precipitated at the present site from circulating ground-water. Necessary investigations have been started for tracing the source rock.

#### Payment of Compensation

**\*738. श्री केशवः** Will the Minister of Rehabilitation and Minority

Affairs be pleased to state when shall complete settlement regarding compensation be achieved in respect of claims of refugees from West Pakistan?

**कृष्ण गुप्तः (कृष्ण गुप्त)** The Minister of Rehabilitation and Minority Affairs (Shri Mehr Chand Khanna): Only about 34,000 cases now remain to be settled against a total of 4,86 lakhs cases. These cases are expected to be disposed of by the middle of 1960. The claimants in whose favour Statements of Account are issued, will utilize the compensation amount on the purchase of property from the Compensation Pool or on payment of public dues.

#### Displaced Contractors

**\*739. श्री रामेश्वर तंतियः** Will the Minister of Rehabilitation and Minority Affairs be pleased to state:

(a) whether it is a fact that the Union Government issued a circular to States of Assam, Orissa and West Bengal in 1948 and subsequently not to demand earnest money from displaced contractors; and

(b) if so, whether that order is still in force?

**कृष्ण गुप्तः (कृष्ण गुप्त)**  
The Minister of Rehabilitation and Minority Affairs (Shri Mehr Chand Khanna): (a) A Press Note was issued by the Government of India in June, 1948 stating that the displaced contractors who were unable to furnish securities, may for the purpose of Government contracts offer personal securities.

(b) No. In the Western region it was discontinued in June, 1954 and in the Eastern region on 31st December, 1957.

#### Small Scale Industries

**\*740. श्रीमति इला पालचौधुरीः** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that a proposal for establishing five industrial

centres on the pattern of those for small-scale industries in Japan with Japanese collaboration in India is under the consideration of the Government of India;

(b) if so, the details of the proposal; and

(c) when a final decision is likely to be arrived at?

**The Minister of Industry (Shri Manubhai Shah):** (a) to (c). Such a suggestion emerged in the course of discussions with a Japanese delegation which visited India in September, 1959. A prototype centre is being established with Japanese collaboration for small and medium scale light engineering industries at Howrah.

#### Indians in Burma

\*741. **Dr. Ram Subhag Singh:** Will the Prime Minister be pleased to state:

(a) whether the Indian Nationals residing in Burma and whose landed estates have been nationalised are permitted to repatriate their compensation amounts to India;

(b) if so, how much; and

(c) if not, what steps Government propose to take in the matter?

**The Parliamentary Secretary to the Minister of External Affairs (Shri Sadath Ali Khan):** (a) and (b). The Government of Burma have recently decided to grant facilities for repatriation of that portion of the compensation which is payable in cash. This is based on the value of the land nationalised subject to a limit of Rs. 2,500. These facilities are not admissible in respect of compensation payable in bonds.

(c) Does not arise.

#### Conversion of Platinum into Gold

\*742. { **Shri Aurobindo Ghosal:**  
**Shri Ram Krishan Gupta:**  
**Shri Madhusudan Rao:**  
**Shri P. G. Deb:**

Will the Prime Minister be pleased to state:

(a) whether it is a fact that the Indian atomic scientists have found a method to convert platinum into gold;

(b) if so, whether any quantity of platinum has been converted into gold; and

(c) if so, whether it is profitable from commercial point of view?

**The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru):** (a) The conversion of platinum into gold by neutron-irradiation in an atomic reactor, the separation of the resultant radioactive gold from platinum and its identification has already been achieved elsewhere. The scientists of the Atomic Energy Establishment, Trombay working in the American reactor at the World Agricultural Fair carried out an experiment in which radiogold was prepared from platinum. The experiment was undertaken as part of routine work and is not a new discovery.

(b) The amount of platinum converted into radiogold was about one hundredth of one millionth of a gram.

(c) The radiogold has no value as bullion. It has great value as a radioisotope for research, medical or industrial use. In any event, the conversion of platinum, which is more expensive, into gold would be uneconomic.

**Trade Agreement with Bulgaria**

\*743. **Shri P. C. Borooh:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that negotiations for a new trade agreement between India and Bulgaria were held recently; and

(b) if so, the result thereof?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** (a) Yes, Sir.

(b) A new Trade and Payments Agreement has been concluded on 3rd March, 1960 for a period of three years with effect from 1st January, 1960.

**Textile Automatic Looms**

\*744. **Shri Ram Krishan Gupta:** Will the Minister of Commerce and Industry be pleased to refer to the reply given to Starred Question No. 902 on the 15th December, 1959 and state:

(a) whether the proposals for the manufacture of textile automatic looms in India have been considered; and

(b) if so, the result thereof?

**The Minister of Industry (Shri Manubhai Shah):** (a) and (b). Of the two schemes of M/s. Central India Machinery Manufacturing Co., Gwalior, for the manufacture of Automatic looms, which were under consideration of Government, Government have since approved the scheme for the manufacture of the Sakamoto type of looms in collaboration with M/s. Enshu Weaving Machinery Co., Ltd., Japan. The other scheme of the firm for collaboration with M/s. British Northrop Ltd., U.K. for improving the quality of the looms now manufactured by them as well as for the manufacture of Northrop type of automatic looms is under negotiation between the parties.

**Plans of Industrial Concerns**

\*745. **Shri Rameshwar Tantia:** Will the Minister of Planning be pleased to state whether it is a fact that Government have suggested to industrial concerns to formulate their Five Year Plans with a view to co-ordinate them with that of Government?

**The Deputy Minister of Planning (Shri S. N. Mishra):** No, Sir. The Planning Commission, however, holds consultations with the representatives of the organised manufacturing industry/industrial associations and takes into account their views in formulating the programme in the Five Year Plans.

**Tea Training Course**

\*746. **Shri P. C. Borooh:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that there is a proposal made by the Tea Board to introduce a tea training course in the Jorhat Agriculture College, Assam;

(b) whether the opening of the same is held up because of delay in issuing sanction at the Central Government's level; and

(c) if so, the reasons therefor?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** (a) A scheme for the introduction of different types of tea training courses in the Jorhat Agricultural College, Assam has been formulated by the Tea Board.

(b) and (c). Certain points are still being examined and are to be discussed with the Chairman, Tea Board. This will be done very early.

**Civil Works in Delhi**

885. **Shri D. C. Sharma:** Will the Minister of Works, Housing and Supply be pleased to state:

(a) the total amount sanctioned by the Central Government during 1958-59 for the civil works in the general pool in Delhi; and

(b) total amount to be spent during 1959-60?

**The Minister of Works, Housing and Supply (Shri K. C. Reddy):** (a) The amount sanctioned during the year 1958-59 for civil works in the General Pool debitable to the head '78-Delhi Capital Outlay' and all other works debitable to the head '50-C.W.C.', was Rs. 5,33,6,400. (The works included new works as well as works-in-progress).

(b) The total expenditure expected to be incurred during the year 1959-60 on such works, including those approved during the year 1959-60, is Rs. 5,02,58,700.

#### Water Supply in Refugee Markets, New Delhi

**886. Shri D. C. Sharma:** Will the Minister of Rehabilitation and Minority Affairs be pleased to state the nature of steps taken or proposed to be taken to improve water supply in the refugee markets in New Delhi?

**The Minister of Rehabilitation and Minority Affairs (Shri Mehr Chand Khanna):** The Ministry of Rehabilitation have constructed six markets for displaced persons in New Delhi. The responsibility for looking after water supply in all these markets is that of the New Delhi Municipal Committee.

#### Youth Employment and Vocational Guidance Scheme

**887. Shri Siddiah:** Will the Minister of Labour and Employment be pleased to state:

(a) whether under the Youth Employment and Vocational Guidance Scheme, sections have been opened in the Employment Exchange in Mysore State;

(b) if so, the number thereof;

(c) their locations; and

(d) the results achieved so far?

**The Deputy Minister of Labour (Shri Abid Ali):** (a) Yes.

(b) 2.

(c) Employment Exchange, Bangalore; District Employment Exchange, Mysore.

(d) I. Number of applicants guided in Group—6,819.

II. Number of applicants guided individually—352.

III. Number of applicants given information individually—208.

IV. Number of guidance programmes held at Employment Exchanges and in schools—243.

These figures relate to the guidance work at Bangalore only during the year 1959. The scheme started functioning at Mysore in December, 1959.

#### Radio Rural Forums in Andhra Pradesh

**888. Shri Madhusudan Rao:** Will the Minister of Information and Broadcasting be pleased to state:

(a) the number of Radio Rural forums or clubs formed in the Community Development Blocks in Andhra Pradesh after launching the scheme of Radio Broadcasts on Agriculture; and

(b) the number of enquiries received from each of these forums by the All India Radio Station in Andhra Pradesh?

**The Minister of Information and Broadcasting (Dr. Keskar):** (a) Since the inauguration of the Radio Rural Forum Scheme 105 Forums have been formed in Andhra Pradesh.

(b) 1528.

#### नेपाल के रास्ते पटसन का निर्वात

**ए. पंचित द्वादश नव० लिखारी :**  
क्या बाणिज्य तथा उद्योग मंत्री यह बतानाने की कृपा करेंगे कि :

(क) क्या यह सच है कि भारतीय पटसन नेपाल के रास्ते काफ़ी परिमाण में विदेशों को पहुंचता है ;

(क) यदि हां, तो वह परिमाण  
भनुमानतः कितना है ; और

(ग) इने रोकने के लिए क्या कार्य-  
वाही को गई है ?

वाणिज्य तथा उद्योग उपर्युक्ती (श्री  
सतीश चन्द्र) :

(क) जी, नहीं ।

(क्ष) और (ग). प्रदन ही नहीं  
उठते ।

#### Productivity Team for Plastic Industry

890. { Shri S. C. Samanta:  
Shri Sabodh Hansda:  
Shri R. C. Majhi:  
Shri Ram Krishan Gupta:

Will the Minister of Commerce and Industry be pleased to refer to the reply given to Unstarred Question No. 1436 on the 15th December, 1959 and state:

(a) whether the Report submitted by the Productivity Team sent abroad to study the Plastic Industry, has been scrutinised by Government;

(b) if so, what steps are going to be taken to improve the Industry in India;

(c) which countries were visited by the team; and

(d) what is the amount of expenditure incurred on the team?

**The Minister of Industry (Shri Manubhai Shah):** (a) The team has not yet submitted its report to the National Productivity Council.

(b) Does not arise.

(c) Italy, the U.S.A. and Japan.

(d) The National Productivity Council has incurred an expenditure of Rs. 2,493 on this Team in India. Details of the expenditure incurred abroad are not yet known but it is estimated that this expenditure, which was met by the Technical Co-operation Mission of the U.S. Government was about \$ 25,000.

#### Industrial Development of Punjab

891. { Shri Ram Krishan Gupta:  
Shri Ajit Singh Sarhadi:

Will the Minister of Commerce and Industry be pleased to refer to the reply given to Unstarred Question No. 590 on the 27th November, 1959 and state:

(a) the details of progress made in the assessment for the establishment and development of new Industries in the State of Punjab; and

(b) the steps taken or proposed to be taken to establish these new Industries?

**The Minister of Industry (Shri Manubhai Shah):** (a) The area survey reports of the Punjab are under examination by the State Government. The Techno-Economic Survey of the State being conducted by the National Council of Applied Economic Research, New Delhi, is in progress and is expected to be ready by the middle of 1960.

(b) The recommendations contained in these reports will be taken into consideration by the State Government while formulating proposals for inclusion in the State Third Five Year Plan.

#### Manufacture of High Grade Salt

892. **Shri Ram Krishan Gupta:** Will the Minister of Commerce and Industry be pleased to refer to the reply given to Starred Question No. 879 on the 15th December, 1959 and state the nature of progress made so far in the manufacture of high grade salt for Alkali industry in India?

**The Minister of Industry (Shri Manubhai Shah):** 1. Negotiations with a German firm for the installation of a washery plant at Sambhar Lake for production of high grade salt are in progress.

2. Two shafts are being sunk at Mandi to develop the mining on dry mining basis. The scheme for wet mining will be considered after the shafts have been sunk.

3. Preliminary data for establishment of salt works at Contai in West Bengal and Vedaranyam in Madras and also in Andhra Pradesh is being collected.

#### Export of Mica

893. *Shri Ram Krishan Gupta:*  
*Shri Vidy Charan Shukla:*

Will the Minister of Commerce and Industry be pleased to refer to the reply given to Starred Question No. 135 on the 19th November, 1959 and state:

(a) whether the Sub-Committee of the Mica Export Promotion Council has since examined the programme for export of mica in consultation with the members of the mica export trade; and

(b) if so, the result thereof?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):**

(a) and (b). Yes, Sir. The Export Promotion Council has expressed its desire to participate in the programme for popularising the consumption of mica in the United States. Financial implications of the proposal are being examined.

#### Disposal of Tobacco

894. *Shri Ram Krishan Gupta:* Will the Minister of Commerce and Industry be pleased to refer to the reply given to Starred Question No. 136 on the 19th November, 1959 and state:

(a) whether Government has since considered the tentative measures suggested for disposal of the tobacco; and

(b) if so, the result thereof and final decision taken?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):**  
 (a) Yes, Sir.

(b) As a result of the steps taken, surplus stocks to the extent of about 7.0 million lbs. out of the estimated accumulation of 8 million lbs. of Natu

tobacco have been liquidated and the remaining stocks at present are reported to be less than 1.0 million lbs. useable Natu Tobacco.

#### Tung Oil

895. *Shri P. K. Deo:* Will the Minister of Commerce and Industry be pleased to state:

(a) the quantity of tung oil for use in surface coating imported into India during the years 1958-59 and 1959-60 so far and the amount of foreign exchange involved;

(b) how it is used in the country;

(c) whether indigenous production of Dehydrated Castor Oil can be taken up on a commercial scale as a result of research carried out at the Regional Research Laboratory, Hyderabad;

(d) the finances that will be required to set up an industry for its production; and

(e) whether any application for licence has been received for its production in the country, or whether Government want to produce it in the Public Sector?

**The Minister of Industry (Shri Nanubhai Shah):** (a) 344 tons and 182 to.'s of Tung Oil valued Rs. 5.65 lakhs and Rs. 3.11 lakhs were imported during 1958-59 and April-September, 1959, respectively.

(b) Tung Oil is used mainly as a drying oil in surface coating industry e.g. waterproof varnishes, wall and floor paints, enamels, lacquers, inks, oil cloth and Linoleum.

(c) Yes, Sir.

(d) and (e). According to the estimate prepared by the National Research Development Corporation of India, New Delhi, an industry for the production of Dehydrated Castor Oil can be set up for a cost of Rs. 2,75,000 only, and that arrangements have been made with Messrs Jyant Oil Mills, Bombay, to produce this oil on a commercial scale. The unit is expected to go into production shortly.

No application for a licence under the Industries (Development and Regulation) Act, 1951 has yet been received nor is there any proposal to manufacture this item in the public sector.

#### Can-Sealing Composition

**896. Shri P. K. Deo:** Will the Minister of Commerce and Industry be pleased to state:

(a) the quantity of can-sealing composition imported into India in the years 1958-59 and 1959-60 so far and the amount of foreign exchange involved;

(b) how it is used in the country;

(c) whether indigenous manufacture of the can-sealing composition can be taken up on a commercial scale as a result of research carried out at the National Chemical Laboratory, Poona;

(d) the finances that will be required to set up an industry for their manufacture; and

(e) whether any application for licence has been received for its manufacture in the country, or whether Government want to manufacture it in the Public Sector?

**The Minister of Industry (Shri Manubhai Shah):** (a) As this item is not separately shown in the trade classification, import figures are not available.

(b) For sealing the seams of metallic cans used for storing various products such as foods, fruits, oils, paints.

(c) Yes, Sir. The process developed at the National Chemical Laboratory, Poona, has already been leased out for commercial exploitation to an Indian firm for a period of 14 years on an exclusive basis for the whole of India.

(d) A unit with an annual production capacity of 30,000 lbs. for can-sealing composition is estimated to cost Rs. 40,000.

(e) A firm has been licensed for the manufacture of 120,000 lbs. per annum. The Government do not propose to set up a unit in the Public Sector.

#### Optical Glass

**897. Shri P. K. Deo:** Will the Minister of Commerce and Industry be pleased to state:

(a) the quantity of optical glass imported into India in the years 1958-59 and 1959-60 so far and the amount of foreign exchange involved;

(b) how it is used in the country;

(c) whether indigenous production of optical glass can be taken up on a commercial scale as a result of research carried out at the Central Glass and Ceramic Research Institute, Calcutta;

(d) the finances that will be required to set up an industry for its production; and

(e) whether any application for licence has been received for its production in the country, or whether Government want to produce it in the Public Sector?

**The Minister of Industry (Shri Manubhai Shah):** (a) The imports of 'optical glass blanks' and 'Optical and spectacle glass unworked' during 1958-59 and 1959-60 (April-November, 1959) are as follows:—

Year	Optical	Optical		
	Glass Blanks	Glass & Spectacle Glass Unworked		
	Quantity cwt.	Value Rs.	Quantity cwt.	Value Rs.
1958-59	928	380,000	694	350,000
1959-60				
(April to Nov. 1959)	988	456,000	870	373,000

(b) Optical Glass is used in the manufacture of Optical instruments used in scientific research, astronomical studies, cameras, projectors and a wide range of fire-control equipment for defence purposes.

(c) The Central Glass and Ceramic Research Institute, Calcutta has successfully produced Optical Glass. A Plant for the production of optical glass has been erected at the Institute for meeting the requirements of the country.

(d) An expenditure of Rs. 1,97,000 has been incurred on the Pilot Plant set up by the Central Glass and Ceramic Research Institute upto 31st March, 1959. A provision of Rs. 12,04,000 has been included in the current year's budget for the purpose.

(e) No application has been received from any private party for the manufacture of optical glass in India.

#### Active Carbon

898. **Shri P. K. Deo:** Will the Minister of Commerce and Industry be pleased to state:

(a) the quantity of Active Carbon imported into India in the years 1958-59 and 1959-60 so far and the amount of foreign exchange involved;

(b) how it is used in the country;

(c) whether indigenous production of Active Carbon from coal can be taken up on a commercial scale as a result of research carried out at the Central Fuel Research Institute, Jealgora;

(d) the finances that will be required to set up an industry for its production; and

(e) whether any application for licence has been received for its production in the country, or whether Government want to produce it in the Public Sector?

**The Minister of Industry (Shri Manubhai Shah):** (a) The import statistics of Activated Carbon in the years 1958-59 and 1959-60 (April-November) were as follows:—

Year	Quantity		Value Rs.
	cwts.		
1958-59 . . .	5,960	6,09,000	
1959-60 (April-November) . . .	5,058	4,94,000	

(b) It is used in decolourisation and deodourisation of edible and non-edible vegetable oils like ground-nut oil, cottonseed oil, castor oil, linseed oil etc. It is also used in the refining of mineral oils, drugs and pharmaceuticals, fine chemicals, sugar, glycerine and gases, like carbon dioxide etc.

(c) The process for the manufacture of Activated Carbon from coal at the Central Fuel Research Institute, Jealgora, is still in an experimental stage.

(d) In view of the answer to part (c) above, the question has not been examined yet.

(e) A few applications for licence for the manufacture of Activated Carbon were received but since the labour strength was less than 50, no licence was issued to them. Regional Research Laboratory, Deccan and a few other firms are engaged in the manufacture of this item, by using some other process. Government do not propose to take up the manufacture of Activated Carbon in the public sector for the present.

#### Isonicotonic and Nicotonic Acids

899. **Shri P. K. Deo:** Will the Minister of Commerce and Industry be pleased to state:

(a) the quantity of Isonicotonic and Nicotonic Acids imported into India in the years 1958-59 and 1959-60 so far and the amount of foreign exchange involved;

(b) how they are used in the country;

(c) whether indigenous production of Isonicotonic and Nicotonic Acids from Betapicoline can be taken up on a commercial scale as a result of research carried out at the Central Fuel Research Institute, Jealgora;

(d) the finances that will be required to set up an industry for their production; and

(e) whether any application for licence has been received for their

production in the country, or whether Government want to produce them in the Public Sector?

**The Minister of Industry (Shri Manubhai Shah):** (a) to (e). The quantity and value of Nicotonic Acid imported into India during the years 1958-59 and 1959-60 (April-November) are furnished below:

1958-59	Quantity	17,035 lbs.
	Value	Rs. 226,000
1959-60	Quantity	31,639 lbs.
(April-November)	Value	Rs. 308,000

Information regarding import of Isonicotonic Acid is not available.

Nicotonic Acid is being used as an imported intermediate in the manufacture of Nikethamide, a lung and heart stimulant. It also finds a use as a Vitamin along with Nicotinamide. Isonicotonic Acid is used for the manufacture of Isonicotonic Acid Hydrazide, an anti T.B. drug.

A process for 'Improvements in or relating to the preparation and isolation of Isonicotonic and Nicotonic Acids from Betapicoline cut' has been developed at the Central Fuel Research Institute, Jealgora and is covered by an Indian patent. The process is considered suitable for commercial exploitation provided the raw materials become easily available. The financial investment required for the production by the above process has not been worked out and is not available.

The production of Nicotonic Acid from Betapicoline is a well established process already in use in the country. Isonicotonic acid is not obtained from Beta picoline but from Gamma picoline. Several manufacturers of I.N.H. starting from Gamma picoline obtain Isonicotonic acid as an intermediate product.

Two firms are already producing Nicotonic acid and Nicotinamide from imported Betapicoline or Ethyl Methyl pyridine. Several firms are producing Isonicotonic acid and I.N.H. from imported Gamma picoline. Production of I.N.H. in the public sector is also under consideration.

#### Market at Janpath, New Delhi

**900. Shri Ram Krishan Gupta:** Will the Minister of Works, Housing and Supply be pleased to refer to the reply given to Unstarred Question No. 587 on the 27th November, 1959 and state:

(a) whether the details regarding the construction of Market at Janpath have been finalised;

(b) if so, what are they; and

(c) the nature of progress made so far in this direction?

**The Minister of Works, Housing and Supply (Shri K. C. Reddy):** (a) Not yet.

(b) Does not arise.

(c) Consequent on some change in requirements, the plans have to be revised.

#### Export of Manganese Ore

**901. Shri Vidya Charan Shukla:** Will the Minister of Commerce and Industry be pleased to state:

(a) for how many occasions the Committee formed by Government for promotion of manganese ore export trade, had met during the year 1959;

(b) the particulars of the decisions or recommendations made by the Committee at such meetings; and

(c) the action taken by Government thereon?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):**

(a) to (c). The Sales Promotion and Development Committee to which the Hon. Member is presumably referring was not to a Committee set up by Government but by the State Trading Corporation. It consisted of representatives of quota holders, mine owners and the State Trading Corporation. The Committee has met 5 times since it was formed, though it met only once in 1959. It was found that owing to the strong sectional interests the Committee was not able to make any

useful suggestions for evolving suitable arrangements for collaboration which would be of general benefit to all interests. In view of this the Committee has virtually ceased to function, and no attempt has therefore been made to prepare any formal report or record recommendations as from the Committee.

#### Woolen Industry

**902. Shri Damani:** Will the Minister of Commerce and Industry be pleased to state:

(a) the progress made by the Woolen Industry in the country during the last three years; and

(b) what assistance, if any, has been granted to the woolen industry by Government directly or indirectly during the above period?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** (a) and (b) A statement is laid on the Table [See Appendix II, annexure No. 43]

#### Employees' Provident Fund

**903. Shri T. B. Vittal Rao:** Will the Minister of Labour and Employment be pleased to state:

(a) the main recommendations made by the Board of Trustees, Employees' Provident Fund at its meeting held on the 7th January, 1960;

(b) whether the proposal to constitute a Regional Board for Andhra Pradesh was discussed at the meeting; and

(c) if so, the nature of decision arrived at?

**The Deputy Minister of Labour (Shri Abid Ali):** (a) (i) Creation of Regional Committees for various States.

The Board reiterated its previous decision not to set up any new Regional Committees and recommended maintenance of status quo in this regard.

407(4i)) LSD.—3

(ii) Creation of a Special Reserve Fund for payment of provident fund to outgoing members or their nominees or heirs where the employers have not paid in full the amount of provident fund contributions.

The general view at the meeting was that in case a Special Reserve Fund could be constituted it should be made available, to begin with, only to the following categories of subscribers, viz.

(i) Those who retire on superannuation at or after 55 years;

(ii) On the death of the subscriber; and

(iii) In the case of total permanent disability certified by a Medical Board set up by the Board of Trustees.

(b) No.

(c) Does not arise.

#### Corporations for Small Scale Industries

**904. { Shri Pangarkar:  
Shri Ajit Singh Sarhadi:**

Will the Minister of Commerce and Industry be pleased to refer to the reply given to Starred Question No. 644 on the 7th December, 1959 and state the progress since made in the establishment of a corporation for small scale industries in each State?

**The Minister of Industry (Shri Manubhai Shah):** All the Chief Ministers of the State Governments have been addressed commending the small scale industries Board's resolution recommending the setting up of State Corporations for small scale industries.

Uttar Pradesh Government has set up a State Corporation. The Government of Mysore have accorded sanction recently for the setting up of a small industries Corporation. State

Governments of Assam and Orissa have included in their Annual Plans for 1960-61, schemes for setting up of a Marketing Corporation and a Small Industries Corporation respectively. Bihar and West Bengal Governments have informed the Small Scale Industries Board that they would attempt to set up Corporations by 31st March, 1960, but proposals in this regard have not been received from these two Governments. Punjab Government have under consideration a scheme for setting up of Punjab Industrial Marketing and State Trading Corporation in III Plan.

#### Accident in Coal Mines

**905. Shri Madhusudan Rao:** Will the Minister of Labour and Employment be pleased to state whether Government have ordered an enquiry into the causes that led to the death of three labourers at No. 5 incline Kothagudium in Rudrapur Division on the 9th December, 1959?

**The Deputy Minister of Labour (Shri Abid Ali):** The accident was inquired into by a Regional Inspector of Mines. The number of lives lost in the accident was two, and not three.

#### Employees' State Insurance Corporation

**906. Shri Subiman Ghose:**  
**Shri D. R. Chavan:**

Will the Minister of Labour and Employment be pleased to state:

(a) whether the Director-General and Chief Accounts Officer of the Employees' State Insurance Corporation are retired men; and

(b) if so, what were their last posts when they retired?

**The Deputy Minister of Labour (Shri Abid Ali):** (a) The Chief Accounts Officer is a retired man whereas the present Director-General is not.

(b) The Chief Accounts Officer was holding the same post before retirement. He belonged to the Indian Audit and Accounts Service.

#### Heavy Industries in Bombay

**907. Shri Assar:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether Government propose to set up any Heavy Industry in the Public or in Private Sector in the Ratnagiri District of Bombay State to utilise the power likely to be available from Koyna Project; and

(b) if so, the details thereof?

**The Minister of Industry (Shri Manubhai Shah):** (a) and (b). A proposal for setting up an Aluminium Plant at Chiplun, Ratnagiri District in the private sector with power supply from the Koyna Project has been approved. A technical Committee is also examining the possibility of setting up a Fertilizer factory in the public sector by utilising the tail waters and energy from the Koyna Project.

#### Low Income Group Housing Scheme

**908. Shri Bangshi Thakur:** Will the Minister of Works, Housing and Supply be pleased to state:

(a) the amount of loans given under the Low Income Group Housing Scheme in the rural areas of Tripura during the Second Plan period; and

(b) the total number of loanees Sub-Division-wise?

**The Deputy Minister of Works, Housing and Supply (Shri Anil K. Chanda):** (a) and (b). The Low Income Group Housing Scheme being essentially a Scheme for relieving the housing shortage in urban areas, no loans under it have been advanced in the rural areas of Tripura. Loans amounting to Rs. 350 lakhs were however, sanctioned upto the end of December, 1959, under the Scheme for the construction of 63 houses in the urban areas of Agartala Sadar and Kailasahar sub-divisions of Tripura, against which the amount actually disbursed totalled Rs. 3.29 lakhs.

### Concrete Production Factory

**909. Shri Raghunath Singh:** Will the Minister of Commerce and Industry be pleased to state whether it is a fact that a Concrete Production Factory is being set up in Bombay as an Indo-U.K. joint venture?

**The Minister of Industry (Shri Manubhai Shah):** The Government of India are not aware of any Concrete Production Factory being set up in Bombay as an Indo-U.K. joint venture.

### Ilmenite Sand in Ratnagiri

**910. Shri Assar:** Will the Prime Minister be pleased to state:

(a) whether it is a fact that Ilmenite sand is available in large quantity at Malgund, District Ratnagiri (Bombay State);

(b) whether it is a fact that the percentage of Titanium in that sand is 45 to 50 per cent;

(c) whether it is a fact that export of that sand has been stopped for the last five years;

(d) if so, the reasons therefor; and

(e) whether there is any scheme to set up a refinery plant in private or public sector for the production of Titanium and other byproducts?

**The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru):** (a) Yes.

(b) The Titanium (TiO<sub>2</sub>) content in the sand varies from 20 to 50 per cent.

(c) No.

(d) Does not arise.

(e) There is no proposal at present to set up a refinery plant for the production of Titanium in the private or public sector. There is already a plant in Kerala for the production of Titanium dioxide. An application from a private party for an industrial licence for establishment of a new un-

dertaking for the manufacture of titanium dioxide is under consideration of the Ministry of Commerce and Industry.

### Collection of Statistics

**911. Shri Kalika Singh:** Will the Prime Minister be pleased to state:

(a) the number of plantation or commercial concerns referred to in sub-clause (ix) of clause (b) of section 2 of the Collection of Statistics Act, 1953, State-wise and Union territory-wise of all categories separately, which have been notified under law or not yet notified for the purposes of collection of statistics;

(b) the number of factories and other industrial concerns of different categories of the aforesaid regions notified or not notified for collection of statistics; and

(c) the number of persons employed by plantations, factories and industrial concerns each, according to figures maintained by the department and according to last returns submitted?

**The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru):** (a) to (c). Collection of statistics under the Collection of Statistics Act, 1953 has not yet been undertaken as the rules under that Act were finalised only in January, 1960. The information required is, therefore, not available. However, an annual census of Indian manufactures was being conducted in respect of 28 major industries covering factories employing 20 or more workers on any day and using power. Information regarding the number of such factories and the number of persons employed therein, industry-wise and State-wise, is contained in the reports issued by the Cabinet Secretariat, copies of which are available in the Library of the House. The latest report, viz., "12th Census of Indian Manufactures 1957 (Summary Report)" relates to 1957.

**Journals Published by Planning Commission**

**912. Shri Kalika Singh:** Will the Minister of Planning be pleased to state:

(a) whether the journals published under the auspices of Planning Commission are distributed throughout India under some system or rules; and

(b) if so, the method of distribution, the number of copies of journals distributed and the class of libraries, institutes or set of individuals to whom such journals are sent free or on subscription?

**The Deputy Minister of Planning (Shri S. N. Mishra):** (a) No journal is published under the auspices of the Planning Commission.

(b) Does not arise.

**Hilly Areas of Punjab**

**913. Shri Hem Raj:** Will the Minister of Planning be pleased to state:

(a) the amount spent during the first four years of the Second Five Year Plan in the hilly areas of Punjab;

(b) the amount that was allotted for them for the first four years of the Plan;

(c) the amount of shortfall during these four years; and

(d) the amount proposed to be spent during the fifth year of the Plan?

**The Deputy Minister of Planning (Shri S. N. Mishra):** (a) and (b). The Hilly Areas of Punjab have yet to be defined. Moreover, during the first four years no allotments were made

for the hilly and plain areas separately. It is, therefore, not possible to state the amount spent precisely. Roughly, it is calculated that the amount actually spent in the first three years and the amount budgeted in 1959-60 would come to about Rs. 4 crores.

(c) Does not arise.

(d) About Rs. 202 lakhs.

**दिल्ली में अम विवाद**

**६१४. श्री नवल प्रभाकर :** क्या अम और रोजगार मंत्री यह बताने की रुपा करेंगे कि :

(क) दिल्ली में १६५६ में कितने अम विवाद हुए; और

(ल) उनमें से कितने निबटा दिये गए हैं?

**अम उपमंत्री (श्री आविद अली) :**

(क) ६६ केन्द्रीय और ५८२ राज्य क्षेत्र में।

(ल) ६६ केन्द्रीय क्षेत्र में और ५२७ राज्य क्षेत्र में।

**Plan Publicity**

**915. Pandit D. N. Tiwari:** Will the Minister of Planning be pleased to state:

(a) the steps taken to make the people plan conscious; and

(b) whether any separate organisation is proposed to be set up for the purpose?

**The Deputy Minister of Planning (Shri S. N. Mishra):** (a) The publicity programmes and the various schemes of development of the Central and State Governments are designed to promote interest and a sense of participation in the national plan.

(b) No.

**Palm Gur Industry**

**916. Shri Jhulan Sinha:** Will the Minister of Commerce and Industry be pleased to state:

(a) the extent of expansion achieved in Palm Gur Industry during the current Plan;

(b) the nature and extent of handicaps hindering its progress; and

(c) the measures proposed to be taken in the matter?

**The Minister of Industry (Shri Manubhai Shah):** (a) to (c). A statement containing the required information is placed on the Table. [See Appendix II, annexure No. 44].

**Small Industries Service Institute**

**917. Shri Subbiah Ambalam:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether the survey report of the East Ramanathapuram area in Madras State has been submitted by the Small Industries Service Institute;

(b) if so, whether a copy of the report will be laid on the Table;

(c) whether an intensive survey of the area with Karkaikudi as the Centre, to study the industrial potential of the region for the setting up of small industries is expected to be taken up; and

(d) if so, the details thereof?

**The Minister of Industry (Shri Manubhai Shah):** (a) to (d). In November, 1959, the Economic Team attached to the Small Industries Service Institute, Madras started an intensive survey of the whole of Ramanathapuram District including Karkaikudi to study the industrial potential for the setting up of the Small Scale Industries in the District. After completion of the survey, the Institute has submitted the draft report which is being examined.

**Accidents in Mines**

**918. Shri Hem Barua:** Will the Minister of Labour and Employment be pleased to state:

(a) the fatality percentage in mines per thousand persons employed in India during 1957-58 and 1958-59; and

(b) the steps taken by Government to ensure safety in mines and how far they have been implemented?

**The Deputy Minister of Labour (Shri Abd Ali):** (a)

Year	Death rate per thousand persons employed.
1957	0.40
1958	0.77
1959	0.43 (Provisional)

(b) Continuous efforts are being made by the Mines Inspectorate to ensure safety in mines by implementing vigorously the provisions of the Mines Act, 1952.

**Pakistani Raiders in Kashmir**

**919. { Shri P. G. Deb:**  
**Shri Arjun Singh Bhadauria:**

Will the Prime Minister be pleased to state:

(a) whether a Pakistani raider was killed in an encounter in Bijhama Sector of Kashmir on the 8th January, 1960; and

(b) if so, the details thereof?

**The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru):** (a) and (b). On January 6, 1960—not January 8 as stated in the Question—a party of PAKPOK raiders walked into a police ambush about 800 yards on our side of the Cease Fire Line and 6½ miles North West of Uri. In the encounter one

intruder was shot dead and two were captured. The person who was killed in the ambush was Ali Shah, a notorious saboteur from Pakistan-occupied Kashmir.

#### Export of Salt to Japan

**920. Shri Chintamoni Panigrahi:** Will the Minister of Commerce and Industry be pleased to refer to the reply given to Starred Question No. 27 on the 16th November, 1959 and state:

(a) whether any long term arrangements have been made by now with the Japanese buyer for the export of salt; and

(b) if so, the details thereof?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** (a) and (b). The State Trading Corporation has entered into an arrangement with the Japanese buyers for the supply of 4,50,000 tons of Salt for the period ending 31st March, 1961. The buyers desire to watch the progress in the first year before entering into negotiations for a long term agreement.

#### Chilka Land Reclamation Scheme

**921. Shri Chintamoni Panigrahi:** Will the Minister of Rehabilitation and Minority Affairs be pleased to refer to the reply given to Starred Question No. 333 on the 11th August, 1959 and state whether the 3,222 acres of land reclaimed near Chilka Lake in Orissa for resettlement of displaced persons have been fully allotted by now?

**The Minister of Rehabilitation and Minority Affairs (Shri Mehr Chand Khanna):** Out of the total reclaimed area of 3,222 acres, the land already allotted measures 2,687 acres. The Orissa Government have prepared a plan for the utilisation of the remaining 535 acres which will be allotted to settlers in the near future.

#### National Economy

**922. Shri P. C. Borooh:** Will the Minister of Planning be pleased to state:

(a) whether the Planning Commission have prepared any annual and perspective plans to maintain balance in the national economy as described in the first chapter of the Second Five Year Plan; and

(b) if so, the details thereof?

**The Deputy Minister of Planning (Shri S. N. Mishra):** (a) and (b). Annual plans are prepared both for the Central Ministries and the States and form part of the annual budgets of the Central and State Governments. Studies regarding perspective plans are also being undertaken.

#### Export of Tea

**923. Shri P. C. Borooh:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that the Working Group of the Planning Commission has made certain suggestions to retrieve the lost ground of Indian tea in the world market; and

(b) if so, the broad details thereof?

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** (a) and (b). At the instance of the Planning Commission, a Working Group on Tea has been constituted for fixing production and development targets for tea for the Third Five Year Plan. The working group has also been asked to make an appraisal of the present and future outlook for tea industry in internal and export markets. The working group has not yet concluded its deliberations.

#### Washing Soda

**924. Shri Subbiah Ambalam:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether representations from the Madras State Washermen Association have been received for the supply

of washing soda through the State Trading Corporation;

(b) if so, the quantity asked for and supplied during the current year; and

(c) whether supply of ultra-marine blue will also be effected through the Washermen Association?

**The Minister of Industry (Shri Manubhai Shah):** (a) and (b). No representation has been received from the Madras State Washermen Association but two other Associations viz. M/s. Tamilnad. Washermen's Federation and Madras District Washermen's Association has represented for regular and increased supply of soda ash. The State Trading Corporation has made the necessary arrangements to meet the requirement of soda ash. The exact quantity required has not been brought to our notice.

(c) No, Sir. The State Trading Corporation is not importing ultra-marine blue.

#### Surrender by Naga Hostiles

925. { Shri Ram Garib:  
Shri S. A. Mehdī:  
Shri Arjun Singh Bhadauria:

Will the Prime Minister be pleased to state:

(a) whether it is a fact that a Naga 'Brigadier' surrendered himself with some of his followers; and

(b) if so, what is his name, and the details of his surrender?

**The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru):** (a) and (b). One self-styled Naga Home Guards "Brigadier", Viko-ho Sema was arrested by an Assam Rifles patrol party on the 3rd February, 1960, near Lhoshyepu in Naga Hills Tuensang Area, with ten other hostiles. One sten gun, four '403' rifles and 48 rounds of ammunition were recovered from them.

#### प्राकाशवाणी के साहित्यिक कार्यक्रम

६२६. धीमती मिनीमाता : क्या सूचना और प्रसारण मंत्री यह बताने की कृपा करेंगे कि :

(क) प्राकाशवाणी के साहित्यिक कार्यक्रमों के लिए १९५६-६० में कितने प्रोड्यूसर, असिस्टेन्ट प्रोड्यूसर और स्ट्रिप्ट लेखक भर्ती किए गये; और

(ल) उन में कितने ग्रेजुएट हैं ?

सूचना और प्रसारण मंत्री (श. एम्प्लायमेंटर) : (क) और (ल) . प्राकाशवाणी वे; स्पोकन-बैंड या साहित्यिक कार्यक्रमों के लिए १९५६-६० में जो ६ प्रोड्यूसर, असिस्टेन्ट प्रोड्यूसर और स्ट्रिप्ट लेखक भर्ती किये गये उनमें से ६ ग्रेजुएट थे ।

#### Newspaper Mills

927. { Shri S. A. Medi:  
Shri Arjun Singh Bhadauria:

Will the Minister of Commerce and Industry be pleased to state:

(a) whether there is a proposal for the establishment of more newsprint mills in the country; and

(b) if so, the number of the mills and their locations?

**The Minister of Industry (Shri Manubhai Shah):** (a) and (b). Yes, Sir. Two schemes for the manufacture of newsprint based on imported mechanical pulp have been approved in principle and a final decision will be taken after examining the foreign exchange required in each case and the arrangements in respect of it proposed by the parties concerned.

#### Quota of Cement for Bombay

928. Shri Arjun Singh Bhadauria: Will the Minister of Commerce and Industry be pleased to state:

(a) how much cement quota has been released by State Trading Corporation for Bombay State recently; and

(b) if so, how it compares with the previous quota?

**The Minister of Industry (Shri Manubhai Shah):** (a) An allotment of 2,68,800 tons of cement was made to the Bombay State during the period January-March 1960 against estimated demands received from the State for the same quantity. The State Trading Corporation has authorised an additional supply of 43,000 tons of cement to Bombay State during this period, thus making a total of 3,11,800 tons.

(b) During the previous quarter (October-December, 1959) a quantity of 2,84,883 tons was authorised to the Bombay State against the original allotment of 2,46,033 tons.

#### Industrial Survey of Mohindergarh District

**929. Shri Ram Krishan Gupta:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether the industrial survey party appointed to make industrial survey of Mohindergarh District has completed its survey work;

(b) if so, whether the survey report has been received; and

(c) whether a copy of the same will be laid on the Table?

**The Minister of Industry (Shri Manubhai Shah):** (a) and (b). The Economic Investigation Branch attached to the Small Industries Service Institute, New Delhi who undertook the survey of Mohindergarh District has completed its survey work. The report of the survey has been received. Twelve copies of the report have already been placed in the Parliament Library.

#### Stall Holders in Janpath, New Delhi

**930. Shri Kunhan:** Will the Minister of Works, Housing and Supply be pleased to state:

(a) whether it is a fact that the rehabilitation of Janpath stall-holders in New Delhi is overdue;

(b) if so, whether Government have taken any decision to rehabilitate them in the shops being constructed in Government Servants' colonies;

(c) if so, the names of the colonies where they will be shifted to; and

(d) when they will be shifted there?

**The Minister of Works, Housing and Supply (Shri K. C. Reddy):** (a) No.

(b) to (d). Eligible stall holders will be offered shops or stalls in new shopping centres in Government colonies by the New Delhi Municipal Committee. One such shopping centre in Kidwai Nagar has already been completed and taken over by the New Delhi Municipal Committee for allotment. Shopping centres at Netaji Nagar, Lakshmibai Nagar and Moti Bagh-I are under construction and are expected to be completed during 1960. They will also be taken over by the New Delhi Municipal Committee when completed.

#### Residential accommodation for Government Employees

**931. Shri Vajpayee:** Will the Minister of Works, Housing and Supply be pleased to state:

(a) the number of Central Government employees of all categories working in Delhi/New Delhi who have so far been provided with residential accommodation by Government in their turn and out of their turn;

(b) the number of such employees who are yet to be provided with residential accommodation by Government;

(c) what steps are being taken by Government to provide all employees with residential accommodation; and

(d) by what time do Government expect to provide residential accommodation to all the employees who had entered service before the 1st April, 1959?

**The Minister of Works, Housing and Supply (Shri K. C. Reddy):** (a) The number of such Central Government employees of all categories who have been provided with residential accommodation by Government in turn and out of turn in the General Pool is 28,768

(b) Out of those Government employees who are entitled to General Pool accommodation and who had applied for the same, the number of those who have not yet been provided with Government accommodation is 38,085.

(c) and (d). Government have no proposals yet to provide all Government employees with accommodation. The intention is to provide residential accommodation to 80 per cent of the Central Government employees applying for Government accommodation in Delhi and New Delhi and entitled to accommodation in the General Pool. Government have sanctioned construction of 27,639 quarters during the First and Second Five Year Plan periods. Out of these, 17,800 quarters have been completed so far. The rest are under construction. Some proposals have been formulated for the Third Five Year Plan and they are under consideration. Pending the finalisation of the Third Five Year Plan and the size of the construction programme during that period it is not possible to indicate by when Government will be in a position to provide residential accommodation to the employees who had entered service before the 1st April, 1959.

#### Central Assistance to Jammu and Kashmir

**932. Shaikh Mohammad Akbar:** Will the Minister of Planning be pleased to state:

(a) what was the total money allotted for the Second Five Year Plan of Jammu and Kashmir; and

(b) how much of this allotment has been utilized year-wise for the years 1956-57, 1957-58, 1958-59 and 1959-60 so far and what will be the anticipated expenditure for 1960-61?

**The Deputy Minister of Planning (Shri S. N. Mishra):** (a) Rs. 33.92 crores.

(b) A Statement is laid on the Table of the House.

#### STATEMENT

*Statement showing the progress of expenditure under the Second Five Year Plan of Jammu and Kashmir*

	(Rs. crores)
1956-57 (Actuals)	4.39
1957-58 (Actuals)	3.64
1958-59 (Actuals)	3.95
1959-60 *	..
1960-61 *	..

\* Likely expenditure can only be estimated sometime later.

#### Industrial Development of Jammu and Kashmir State

**933. Shaikh Mohammad Akbar:** Will the Minister of Commerce and Industry be pleased to state the total amount allotted to the State of Jammu and Kashmir for its industrial development during the year 1960-61?

**The Minister of Industry (Shri Manubhai Shah):** A sum of Rs. 113.87 lakhs has been allocated for Industrial Development of the State of Jammu and Kashmir during 1960-61.

#### Housing Schemes in Jammu and Kashmir

**934. Shaikh Mohammad Akbar:** Will the Minister of Works, Housing and Supply be pleased to state:

(a) the total amount proposed to be allotted to Jammu and Kashmir State for housing schemes during 1960-61; and

(b) how much out of this allotment is for industrial housing schemes and low income housing schemes?

**The Deputy Minister of Works, Housing and Supply (Shri Anil K. Chanda):** (a) and (b). Amongst the Housing Schemes included in the Second Five Year Plan, the Government of Jammu and Kashmir are implementing the Low Income Group Housing Scheme only. Subject to the Ministry's budget demands being accepted by Parliament, funds to the extent of Rs. 30.00 lakhs may be allotted to the State for 1960-61 for the implementation of this Scheme.

12.05 hrs.

#### MOTIONS FOR ADJOURNMENT

##### ALLEGED OCCUPATION BY CHINESE OF CHANTHAN SALT MINES AREA IN LADAKH

**Mr. Speaker:** I have received notices of Adjournment Motions. One is from Shri Hem Barua. To some extent it has been answered already. It says:

"The situation of grave concern for us all created by the illegal occupation of the Chanthan Salt Mines area in Ladakh, an explicitly Indian territory, by China and the conversion of this illegally occupied area into a bastion of the Chinese by encircling this region with check-posts, thereby preventing Indians from collecting salt from the Salt Mines which legitimately belong to us."

**Shri Hem Barua (Gauhati):** May I say a few words, Sir? In our latest note to China, we have affirmed that there have been no border incidents during the recent weeks. This must be due to the fact that most of these areas are snow-bound, but in spite of it, China is slowly and persistently creeping into Indian territory and there is alleged news of the illegal occupation of the Chanthan salt mines. They have not only occupied this area but they have encircled the area with check-posts. At the same time they have prevented our people from collecting the salt from the salt mines there.

**Mr. Speaker:** Where does he get the information from?

**Shri Hem Barua:** I wil come to it, Sir. The pity is that the Government have so far . . . .

**Mr. Speaker:** I do not want arguments. First of all, let me know what is the source of information of the hon. Member.

**Shri Hem Barua:** This was what the Prime Minister said yesterday in the Rajya Sabha, but then, in the Rajya Sabha the Prime Minister did not indicate the date of occupation. The date is yet to be indicated. It is a pity that wherever illegal occupation of Indian territory takes place, the news of it emanates and comes to the knowledge of the people always from non-official sources, whether it is in the case of Longju or in the case of Chanthan salt mines. This is a reflection or a sad commentary on the state of things, particularly the machinery and the material the Government possess. It all emanates from non-official sources.

**Mr. Speaker:** The hon. Member is going on digressing. I only wanted to know what is the source of his information. Of course, I can immediately say that if the hon. Minister makes a statement in the other House, that cannot be a matter for Adjournment Motion in this House. Otherwise, every day we will have adjournments of that House and this House on account of statements, etc!

**Shri Hem Barua:** May I make a submission?

**Mr. Speaker:** What more does he want to say?

**Shri Hem Barua:** In the statements made in this House during the Question Hour, certain information percolated. This question involves certain fundamentals also. My particular point in giving notice of this Adjournment Motion is this. How is it that our machinery always fails and how is it that the information comes first only through non-official agencies?

Then the information goes through a process of admission, non-admission, refusal to admit, and all sorts of things. Ultimately, it is established as in the case of Longju and as in the case of Chanthan mines. At the same time.....

**Mr. Speaker:** Order, order. The hon. Member obviously suggests that if the same information is known to the Government, there and then, they must come to the House and tell the House, "Yes, yes; they have encroached upon one mile, two miles, that is the location", and so on. Is that the object?

**Shri Hem Barua:** Yes.

**Mr. Speaker:** Therefore, for not having done so, this Government is censured! The hon. Prime Minister.

**The Prime Minister and Minister of External Affairs (Shri Jawaharlal Nehru):** I have said something about this matter in this House and also in the other House. Surely this House does not expect me to contradict myself. I have said exactly the same thing, possibly in somewhat different language. On'y a short while ago, this question came up incidentally.

The fact of the matter is, talking about the source of information which you were pleased to enquire, the hon. Member said, it is a non-official source. I will go further; it is a non-official source from Jammu, which is so completely irresponsible that it has made a habit of spreading news which has absolutely no foundation. I am merely saying that because that happens several times. The Kashmir Government have drawn particular attention to this fact that this organisation does this with the least enquiry, knowledge, just for the fun of it, I suppose; I do not know why. Anyhow, this is completely wrong, I mean what it has said. The hon. Member is rather perhaps confused by my mentioning the checkposts in the other House. Nothing has happened in this area for the last many months.

We discussed this position, not of the salt mines, but of the Chinese aggression, here on several occasions. Nothing has happened there to change that position. It may be, as the hon. Member himself said, nothing can happen during the winter months, because nobody goes there or can go there during the winter months. But nothing has happened to the salt mines. It is only because this organisation has mentioned something about the salt mines that they have come within the ken of the hon. Member. But they have been within that area, which months ago was broadly illegally occupied by the Chinese forces. That is bad enough; there has been no other advance or encroachment during that time and there could be none also, because of various circumstances. When I mentioned the word 'checkposts', I merely said it because in various parts of this area, not now, but many months ago, the Chinese have put their checkposts and that broad area is controlled by those checkposts. I am not referring to these particular salt mines.

**Shri Hem Barua:** May I know whether they have prevented our people from taking salt from there?

**Shri Jawaharlal Nehru:** How does the hon. Member know that? He is basing himself on some totally unreliable information from an unreliable authority based on an unreliable organisation. But again, if I may say so, apart from facts, it is physically impossible—the period is such that nobody went there or could go there.

**Shri Hem Barua:** The Prime Minister said that that source is thoroughly unreliable. That is what the Prime Minister of Kashmir also has said. But the fact is the news or information emanating from a source that is supposed to be thoroughly unreliable by two Prime Ministers, is corroborated by the statement of our Prime Minister in the Rajya Sabha. He has nowhere said that the salt mines are not occupied; he has nowhere said that the salt mines have not been

[**Shri Hem Barua**]

controlled by checkposts; he has nowhere said that they have not prevented our people from collecting salt from there. There is a regular admission of this information emanating from whatever source it may be; it is true.

**Shri S. M. Banerjee (Kanpur):** What is this organisation which is unreliable and which is spreading the news?

**Mr. Speaker:** The hon. Member says, it is a natural inference; if the salt mines in that territory are occupied, naturally the inference is Indians will be prevented.

**Shri Jawaharlal Nehru:** The salt lake has been in that part of the area which was occupied months ago; nothing fresh has been occupied....

**Shri Hem Barua:** Occupied illegally.

**Mr. Speaker:** That is so; when it is occupied, it is always illegal.

**Shri Jawaharlal Nehru:** So, I do not understand all these arguments nor the statement that I have been supporting the allegation of an organisation in Jammu. I do not know, as I had just stated, what language I am to use to be understood. Maybe my English is not good enough; I am prepared to use Hindi. I know no third language.

**Shri Hem Barua:** May I make a humble submission?

**Mr. Speaker:** No submission. I have allowed him three opportunities. He ought not to go on like this. The question is simply whether a new situation has arisen. Whatever situation had arisen long ago, three or four months ago, is there. Salt lakes had also been occupied. When Indians go there, it is not for the purpose of allowing Indians freely to go there that they occupy those areas. Therefore, this is not a new situation that has arisen. All that I am concerned

with for the purpose of the adjournment motion is if any new situation has arisen. No new situation has arisen; I am not giving my consent.

**Shri Hem Barua:** Regarding what the Prime Minister said about the language difficulty....

**Mr. Speaker:** The hon. Member must resume his seat; I have given my ruling. He ought not to go on speaking.

—  
12.16 hrs.

**FAILURE TO RESTORE ELECTRIC AND  
WATERSUPPLY IN SHAHDARA ON 7TH  
MARCH**

**Mr. Speaker:** Shri Braj Raj Singh has given notice of the following adjournment motion:

"Failure of the Health Ministry, Government of India, to take adequate steps to restore electric and water supply immediately after the gale had affected it badly specially in Shahdara area of Delhi on Monday, the 7th March. Failure of the water and electric supply caused very great hardships to the residents of Shahdara area numbering about 2 lakhs."

Is it the situation even now?

**Shri Braj Raj Singh (Firozabad):** It is said in today's papers that:

"Many had to do without a bath. Water from old wells was used for cooking and drinking purposes. Water sold in these localities at four annas a pitcher."

**Mr. Speaker:** Immediately after the gale, we will assume it was so. Is it so today?

**Shri Braj Raj Singh:** The Minister should know it.

**The Minister of Health (Shri Karmarkar):** Water-supply is being made in Shahadra from tube-wells and electric pumps are used for lifting the water supply. On account of the gale, there was failure of electricity. The electric pumps failed. The pumps came back into commission only as soon as electricity was restored. Electricity went off at 18.00 hours on Monday, the 7th March, 1960 and was restored at 19.35 hours on Tuesday, the 8th March, 1960. There was a break-down of electricity for about 25 hours.

That is the information I have at present. I am trying to get all the information from the Corporation as to what they did to restore electricity as early as possible.

**Mr. Speaker:** Has it been restored today?

**Shri Karmarkar:** Obviously electricity has come back and water has come back today. There is no doubt about that. The fact is that electricity failed for 25 hours. As to whether the Corporation could have restored it earlier, I am getting the information and as soon as I receive it, I will give it to the House.

**Shri Braj Raj Singh:** The point is, they did not take immediate steps to restore the electricity.

**Mr. Speaker:** Whoever suffered from the gale suffered. It is only a question of time. In some houses, they suffered for 2 or 3 hours and in some others for a longer time. The hon. Minister will inform the House whether it has all been restored.

**Shri Karmarkar:** There is no doubt about the fact that it has been restored—both electricity and water.

**Mr. Speaker:** We are happy that both electricity and water have been restored. But soon after the gale, it went off. It is only a question of time. We cannot be critical about this matter and no adjournment motion can be allowed regarding this matter.

12.18 hrs.

#### PAPERS LAID ON THE TABLE

**AMENDMENT TO CENTRAL SILK BOARD RULES, REPORTS OF PUBLIC UNDERTAKINGS, AND STATEMENT re: TESTING PROCEDURES IN HINDUSTAN ANTI-BIOTICS LIMITED**

**The Minister of Industry (Shri Manubhai Shah):** I beg to lay on the Table a copy of each of the following papers:—

- (i) Notification No. G.S.R. 189 dated the 20th February, 1960, under sub-section (3) of Section 13 of the Central Silk Board Act, 1948 making certain further amendment to the Central Silk Board Rules, 1955. [Placed in Library. See No. LT-1968/60].
- (ii) Report of the Small Scale Industries Organisation for the year 1958-59. [Placed in Library. See No. LT-1969/60].
- (iii) (a) Annual Report of the Nahar Foundry Limited for the year 1958-59 along with the Audited Accounts and comments of the Comptroller and Auditor General thereon, under sub section (1) of Section 639 of the Companies Act, 1956.  
(b) Review of the Working of the above Company.  
[Placed in Library. See No. LT-1970/60].
- (iv) Publication entitled 'Public Sector Industries'. [Placed in Library. See No. LT-1971/60].
- (v) Statement regarding Enquiry into the standards and testing procedures followed in the Quality Control Department of Hindustan Anti-biotics Limited, Pimpri. [Placed in Library. See No. LT-1972/60].

AMENDMENTS TO INDUSTRIAL DISPUTES  
(CENTRAL) RULES

**The Deputy Minister of Labour (Shri Abid Ali):** I beg to lay on the Table, under sub-section (4) of Section 38 of the Industrial Disputes Act, 1947, a copy of Notification No. G.S.R. 229 dated the 27th February, 1960 making certain further amendments to the Industrial Disputes (Central) Rules, 1957. [Placed in Library. See No. LT-1973/60].

ANNUAL REPORT OF SINDRI FERTILIZERS  
AND CHEMICALS LIMITED

**The Deputy Minister of Commerce and Industry (Shri Satish Chandra):** I beg to lay on the Table, under sub-section (1) of Section 639 of the Companies Act, 1956, a copy of the Annual Report of the Sindri Fertilizers and Chemicals Limited for the year 1958-59 along with the Audited Accounts and comments of the Comptroller and Auditor General thereon. [Placed in Library. See No. LT-1974/60].

OPINIONS ON BILL

**Sardar A. S. Saigal (Janjir):** I beg to lay on the Table Paper No. IV to the Bill to provide for the better administration of Sikh Gurdwaras situated in different States of Indian Union and for inquiries into matters connected therewith which was circulated for the purpose of eliciting opinion thereon by the direction of the House on the 12th December, 1958.

COMMITTEE ON PRIVATE MEMBERS' BILLS AND RESOLUTIONS

FIFTY-EIGHTH REPORT

**Sardar A. S. Saigal (Janjir):** I beg to present the Fifty-eighth Report of the Committee on Private Members' Bills and Resolutions.

PUBLIC ACCOUNTS COMMITTEE

TWENTY-SECOND REPORT

**Shri Barman (Cooch-Bihar—Reserv'd—Sch. Castes):** I beg to present the Twenty-second Report of the Public Accounts Committee on the Appropriation Accounts (P. & T.), 1956-57 and 1957-58 and Audit Reports (P. & T.) 1958 and 1959.

PETITION RE FACTORIES ACT, 1948

**Shri Yajnik (Ahmedabad):** I beg to present a petition signed by a petitioner regarding amendment of the Factories Act, 1948.

12.23 hrs.

GENERAL BUDGET—GENERAL DISCUSSION—contd.

**Mr. Speaker:** The House will now proceed with the general discussion on the Budget (General) for 1960-61. Today we have taken about 20 minutes already for other work. Then, the Vote on Account will have to be considered and passed. Therefore, I would request the House to sit till 6 O'Clock today.

**Shri C. D. Pande (Naini Tal):** Mr. Speaker, today it is my privilege to participate in the discussion on the general budget for the tenth time in this House, and it is rarely that I am inclined to present a bouquet to the Finance Minister. But this time I will make an exception. Last year too, he was the Finance Minister but I was not inclined to take it that way. It is not about the budget that I would like to commend his work but his overall sound management of the finances of this country.

12.24 hrs.

[SHRI MULCHAND DUBE in the Chair]  
What has he done during the last two years? He has restored confidence in the country. He has turned

the tide of crisis in the foreign exchange situation. The foreign exchange was dwindling at the rate of Rs. 7 crores to 8 crores a week, which was reduced later on to Rs. 2 crores a week. As against that, now our foreign exchange balance has gone up by almost Rs. 20 crores and today it stands at Rs. 210 crores. That is a great achievement, particularly when we are implementing the Plan and when we want to import things of capital value from abroad. Apart from this achievement in the foreign exchange situation, he has made the rupee the strongest currency in the world. Today the rupee that India issues is as strong as dollar, or sterling or the Deutschmark. In the field of import and export, he has reduced the imports to a manageable size. From Rs. 1,200 crores a year I think it has now come down to Rs. 900 crores a year. As far as export is concerned, it is looking up and from Rs. 590 crores I think it has almost reached Rs. 700 crores. So, the gap between export and import has narrowed down, which is a very great achievement.

Having said that, I now turn to budget proper. Of course, my appreciation of the budget proper and my encomiums for that will not be as complete as . . .

**Shri Goray (Poona):** Why does he not say that he has increased food production?

**Shri C. D. Pande:** I will say what I want to say. I cannot be dictated by what you would like me to say.

**Shri Braj Raj Singh (Firozabad):** Only he, not his Government as a whole.

**Shri C. D. Pande:** I would like to point out that whenever I criticise the budget I am not referring to the Finance Minister individually, because it is the Government as a whole that is responsible for its policies. Therefore, the credit should also go to the

whole Government and whatever criticism I offer should be shared by the whole Government. I have never referred to Shri Morarji Desai either for the good things or bad things done in this country.

Coming to the budget proper, I would like to impress on the Finance Minister that though the incidence of taxation this year is not very high, even that much of incidence was not required, because if you look into the figures for the last three or four years you will find there is a tendency among the Finance Ministers to under-estimate the revenue by almost Rs. 50 crores to 70 crores a year and to over-estimate the expenditure by a few crores of rupees. The result is that by the end of the year when the actuals arrive in your hands you find that the taxation that you have resorted to was not called for and the gap left over in the beginning of the year makes up by itself, because, first of all, you have made a wrong budgeting by under-estimating the revenue and, secondly, by wrongly anticipating a shortfall in expenditure. It is good for a personal individual budget for the head of the family to say "Look here, we are very short of money; we can't do this and that", but in a national budget if you adopt this policy it will not be good, as its reaction will be creating an apprehension in the minds of the people that things are not well in this country, that we are going towards bankruptcy, when actually it is not so and our economy is very sound. If the economy is really sound, as we find it is, why do you paint such a gloomy picture in the beginning of the year?

Now there is a deficit of Rs. 83 crores in the budget and you have tried to make it up to the extent of Rs. 23 crores. Of course, as far as the items of goods are concerned, I am not worried very much about what you have taxed.

**Shri Braj Raj Singh:** Why?

**Shri C. D. Pande:** Why do you worry?

Now, to get these Rs. 23 crores he has introduced excise duties on 8 new commodities and he has altered the excise duties on ten old commodities. If you tax an item which can yield Rs. 5 crores or 6 crores, we have no objection, because we need money. But to tax small item like shoes and cycles rims to get Rs. 26 lakhs out of one item and Rs. 28 lakhs out of another item, that does not seem to be good for a Finance Minister, especially when our annual expenditure comes to Rs. 1,000 crores. Therefore, whenever you tax, you tax such items which will yield you some substantial revenue. We do not mind even if you levy one more rupee per maund on sugar, which will fetch about Rs. 6 crores, but the taxation on small items like shoes and cycle rims does not seem to me to be good. I am not saying this because the incidence will fall on the rich or the poor, which is a different matter. Here the item is not one which will yield good revenue.

As far as diesel is concerned, I think it is a serious matter. Last year, the Finance Minister made a speech which was almost identical to the one which he made last time in the Upper House. I very carefully listened to his speech and I found that he really made an attempt to show that the increase is very little. Of course, this year it is 25 nP per gallon, which is not much. But, last year it was 80 nP and three or four years before it was 25 nP. The result is that straw by straw it has become almost cent per cent. In 1957 the diesel oil was being sold at Rs. 1 per gallon. Today it is selling at Rs. 2-1-0 or Rs. 2-2-0; I do not know exactly, but it is not less than Rs. 2. So, in the aggregate, the working of taxation during the last three years has doubled the price of diesel and that has, to that extent, impeded the development of transport. So, I would request the Finance Minister

to consider this, not as a matter of argument but as a really serious case. Otherwise, next year he will come and say "Look here, 25 nP per gallon comes to nearly 11 per mile per passenger, which is not a big sum". Even this year's taxation has raised the price by about 12 per cent. Last year it went up by about 80 per cent and the year before last by about 12 per cent, which makes a total of about 105 per cent. So, such arguments as "this is only a small increments; it does not harm the industry", they may be good for one year but if you adopt them year after year, it will play havoc with the development of that industry.

Then I come to the question of economy. This House has been impressing on the Finance Minister and the members of the Government that there is really no attempt now on economy. They have got a committee to effect economies. What have they done? They have reduced the items of work and saved certain money and they call it economy. I do not think it is real economy. Economy really means doing the same amount of work for a lesser cost. For example, you have got Bhakra-Nangal and other projects. Suppose a project is estimated to cost Rs. 50 crores and you accomplish it with Rs. 45 crores. Then the Rs. 5 crores which you save in that scheme is a real saving. If you do away with the scheme, it is not saving at all. I think every member of this House will bear me out when I say that there is room for saving all-round, at least two to three per cent if not more.

If you spend, say, Rs. 500 crores a year on projects, is it not possible to save Rs. 15 crores or Rs. 10 crores? If you save even Rs. 5 crores, you do away with all these minor taxes, like the tax on heels, soles, rims and free-wheels. Therefore economy has a very important part to play not only to create confidence in the public mind but also to do away with small

taxes which creates vexation. I am sure the hon. Finance Minister is not very happy about getting Rs. 26 lakhs from this tax on soles and heels of the shoes.

But what I am also inclined to believe is that the hon. Finance Minister really and sincerely feels that we must mop up the purchasing power of the people. As far as that is concerned, of course we also believe in the mopping up of the purchasing power, but personally I have a philosophy that you can mop up the purchasing power by making the people to purchase new things and more things rather than to make them purchase the same thing at a higher cost. You want to mop up my capacity to purchase not by giving me wheat and butter at Rs. 15 but by giving me wheat at Rs. 22. Of course you are mopping up, but you are mopping up at a higher price for the same amount of comfort. Therefore some attention should be given to consumer goods also so that people may willingly and gladly spend money and at the same time make the economy active and yield more taxes to you.

Your taxes now are generally tuned to the excise duty and sales tax. The greater the activity in the economic field, the greater is the return to the exchequer. Of course you can say that if you pay attention to consumer goods you will be neglecting industrialisation. But I think in the long run we must devote some attention to the consumer section of the people because, after all, the Plans are a perpetual factor or phenomena. We have got the First Plan and the Second Plan and shall have the Third and the Fourth Plan. I think there will be at least three or four more Plans. So you cannot ask the whole country to wait till the Seventh Plan is accomplished and say, "You go on tightening your belt till your grandchild is born and he will enjoy the wealth that you have produced". Though a man works for tomorrow,

he must also eat today. To that extent I urge upon the hon. Finance Minister that it is absolutely necessary that the consumer side of the economy should not be neglected.

12.33 hrs.

[MR. SPEAKER in the Chair]

Then there are, what I call, invisible items of the Budget or taxation. Last year there was a windfall in the petroleum price transaction. We made Rs. 19 crores—Rs. 5 crores interim and Rs. 13 crores or Rs. 14 crores later on. Of course I ask questions again and again whether it is possible to pass on that amount of Rs. 19 crores to the consumers. I know Dr. Gopala Reddi is shaking his head meaning that it is not possible. Of course I know that it will not be possible, but people should know that in taxing the transport system of this country you have got a windfall of Rs. 19 crores. You are taking Rs. 625 lakhs again, you have made these things before, you have taxed the engine and are taking Rs. 3,000 on every vehicle—Mercedes-Benz or Bedford truck. What is the incidence on transport? Transport becomes very difficult. The hon. Finance Minister in the Upper House said that it is such a small and insignificant amount that we should not mind this. Shall I request him to impress upon the Delhi Transport Undertaking and other transport undertakings in the country, either in Government hands or in private hands, that since the rise in the price of diesel is so little they should not raise the freight? If they do not raise the freight, of course we will be satisfied. But I do not think that they will listen to his advice.

Taxation within the last three years has gone up beyond all proportions. I marvel at the capacity of the Indian people to pay so many taxes. In 1957 the taxes were to the tune of Rs. 590 crores. Today they amount to Rs. 980 crores. This is not all. In

[Shri C. D. Pande]

the States the story is much worse. In 1955 the annual budget of U.P. was Rs. 65 crores. This year it is Rs. 130 crores. In the same manner throughout the whole country these State Governments have doubled their budgets. So, it is about Rs. 1,200 crores in the States, Rs. 1,000 crores here and there are the municipal bodies and the rest of them. Therefore almost identically stationary the national income or with a 10 per cent rise in the national income, we have taxed 100 per cent more. Of course, people are paying taxes all right but if they grumble, there is a reason for their grumbling. We also realise the difficulties of the hon. Finance Minister. In a developing economy if he does this we do not mind. But he is not only the Finance Minister of this country. At the same time he is a topmost leader. Whereas on the one hand it should be his concern that the budget of this country is balanced, that the economy is sound, on the other hand in the same manner it is his concern—and I am sure it is his concern—to see that he should have a contented and satisfied people with him. Then alone he can take the country with him in his great task. If everybody feels like grumbling, though they may pay taxes the real and hearty co-operation and satisfaction will not be there. Therefore psychological satisfaction is absolutely necessary for the success of the Plan.

There is one thing more which I have been repeating to the hon. Minister and that is about the exemption limit for the purpose of income tax. All my pleadings of the last four years have been of no avail. But there is nothing lacking in the argument as far as I am concerned. I am also sure that the Department, which deals with income tax is also not satisfied with the bringing down of the exemption limit to Rs. 3,000. It is neither economically sound nor does it yield any revenue. It is only because you want that tax should be broadbased. I think taxation in this

country is so broadbased that nobody escapes it. Why should you worry about broadbasing income tax on such people whose monthly income is Rs. 250? When the Pay Commission considered all these questions they found that Rs. 300 is a very paltry sum and that these people need assistance. They have recommended Rs. 25 or Rs. 30 as increment in their salary. You also feel that these people should be dealt with sympathetically. Is it fair to ask these people, whom you are really subsidising Rs. 30 or are paying more as dearness allowance or otherwise, to pay Rs. 2 per month as income tax and thereby encumber the whole machinery of income tax collection? Almost one-third cases of the Income Tax Department belong to this category. I suggest that the limit should be Rs. 4,200 a year instead of Rs. 3,000. If you accept this suggestion, the Income-Tax Department will be relieved of a great task which is barren of any results. You would be losing, say, Rs. 2 crores or Rs. 2.50 crores, but you will be saving the time and energy of the Department to look into the cases of higher income groups. They will make up for that loss. I think loss of Rs. 2 crores is worth it. It is better that you go to the higher group and see how far evasion is going on.

Many people on this side and on that side think as to why we should resort to indirect taxation and not resort to direct taxes. As far as direct taxation is concerned, it comes almost to 110 per cent in certain cases. But if there is anything wrong because of which people have got just a vague idea, it is because there is some evasion. To catch that evasion is more important than to increase the rate of taxation. There is no room for more taxes. You cannot ask a man who is earning Rs. 100 to pay Rs. 110. That is being done in regard to certain slabs of income. It is also possible—and it is certainly possible—that a large number of people, big or small, whether it is big business or whether it is small business, anybody who is liable to income tax, whether he is a doctor or he is a lawyer or is somebody

of that type, even those who have got an income of Rs. 5,000, Rs. 6,000 or Rs. 7,000 a year, all try to evade tax. If the Income Tax Department pays some attention to this, there will be a great deal of increase in the income from direct taxes.

So, I request the hon. Finance Minister not to stand on prestige because we have adumbrated a policy that income tax should be broadbased. It is also said that in foreign countries the limit is nearly the same. It might be so. But in foreign countries life is organised in a manner that it may be a surprise to many people to know that in certain respects life in London is cheaper than in Delhi. In the English or European way of life, nobody is dependant on another. The daughter, when she becomes a major, works for herself, and gives part of her salary to her parents for her maintenance. I have never seen a single couple in European countries living with their parents, or parents living with their sons and daughters. Life is so organised and so individualistic. But in this country things are such and we are so sentimental that we cannot afford to send our parents to the poor house, or ask our unmarried sons and daughters to leave our houses and earn for themselves. Therefore, I think it is not sound to give the analogy that in England the exemption limit is about £300 or so. It may be so, but the analogy does not hold good. Therefore, this is the most important point, and I press upon the Finance Minister to give consideration to it and accept it. I think it is more of a zid as they call it; otherwise there is no argument for not accepting this suggestion.

With these remarks, I again congratulate the Finance Minister, because it is his policy and the policy of the Government and the policy of the Prime Minister that have made India a place where people are anxious to invest. A climate has been created in this country and foreigners are keen to invest. Help and aid are pouring from both the blocs of the world, and therefore we are in the happy position

and we can develop our industry. We have sympathy and help from all which is due to the sound financial and external policies of this Government.

Mr. Speaker: Shri Padam Dev. I will call Shri Ghosé next. Shri Arjun Singh Bhadauria must also be in his seat. I will call him also.

श्री पदम देव (बम्बा) : अध्यक्ष महोदय, सफल राष्ट्र के: लिए सफल प्रार्थिक नीति का होना अत्यावश्यक है। हमारे वित्त मंत्री महोदय ने बड़ी चतुरई से बजट इस सदन के सम्मुख पेश किया है और सारी बातों का सम्यक विवरण इस सदन के सम्मुख रखा है। उन्होंने बताया है कि देश की आय क्या है और व्यय क्या है और आय और व्यय में कितना घाटा या वृद्धि है। सभी चीजों का पूर्ण बूत अपने भाग में उन्होंने हमारे सम्मने प्रस्तुत किया है। जो घाटा है उसकी पूर्ति के: उपाय भी मनि भान्ति अपने भाग के अन्दर सम्यक-रूपेण उन्होंने प्रदर्शित किए हैं। दूसरे देशों के साथ हमारे राष्ट्र की प्रार्थिक नीति क्या है, उनके साथ लेन-देन उनके साथ व्यवहार उनसे कौन भी लंबायता हम से सकते हैं और उनको हम क्या दे सकते हैं, इन सब चीजों का भी पूर्ण बूत हमारे सम्मुख रखा गया है। माननीय वित्त मंत्री महोदय ने यह अच्छी तरह से बताया है कि जहां पहले अपने देश में इम्पोर्ट प्रथिक होता था वहां आज इसपोर्ट बढ़ता जा रहा है और इम्पोर्ट की भाजा बढ़ती जा रही है और हर वर्ष काफ़ी से ज्यादा एसपोर्ट में वृद्धि हो रही है और इम्पोर्ट में कमी हो रही है। इसका मतलब यह है कि हमारे देश में व्यापार तरक्की कर रहा है, प्रोडक्शन प्रथिक बढ़ता चला जा रहा है।

प्रशासन में जो व्यय होता है उसमें इकोनोमी लाने के लिए इस संसद में कई बार चर्चा हुई है। एक सैंट्रल इकोनोमी बोर्ड

## [श्रो पद्म देव]

बना हुआ है जिसके द्वारा इस बात का प्रयत्न होता है कि किस तरह से खर्च कम किया जा सकता है। इसके साथ ही साथ इनटर्नल इकोनोमी कमेटीज भी बनी हुई हैं। इन कमेटीज का काम यह है कि ये देखें कि किस तरह से उनके विभागों में खर्च कम किया जा सकता है। इस प्रकार से जब इस खर्च के बजट का अध्ययन किया जाता है तो पर्याप्त समन्वय का अनुभव होता है।

सामान्य खर्चों के दौरान में यहां कई प्रकार की अपातियां उठाई गई हैं। एक बात यह कही गई है कि यह कैसी विचित्र बात है कि एक तरफ तो कहा जाता है कि प्रोडक्शन बढ़ रहा है और दूसरी तरफ उसके साथ ही साथ मूल्य भी बढ़ रहे हैं। मैं नहीं समझ पाया कि इसके अन्दर कौन सी विचित्र बात है। अमर किसानों ने अधिक उत्पादन किया है तो किसानों का खर्च भी बढ़ गया है। जब उनका खर्च बढ़ गया है तो लाजिमी तौर पर किसानों द्वारा पैदा की गई चीजों की कीमतें भी बढ़नी थीं। जब हर एक का स्टैडिंग आफ लाइक, हर एक चीज की कीमत आज बढ़ रही है, तो जो चीज वह तैयार करता है, उसकी कीमत भी अवश्यमेव अधिक होगी और यह तब तक चलता रहेगा जब तक कि देश के अन्दर इतनी सम्पत्ति पैदा नहीं हो जाती जो कि हमारे खर्च में नहीं आ सकती है। इसलिए यह जो अद्भुता इसके सम्बन्ध में बताई गई है, यह निराशार है।

दूसरी एक बात यहां यह कही गई है कि दलाई लामा साहब आए हैं उनका जो सोना है उसको जब्त कर लेना चाहिये। कोई महमान आए और वह कोई सामान लाये, उसके ऊपर डाका डाल दिया जाए यह कम से कम हमारे देश को परम्परा नहीं है। उपरे एक बात का पता चलता है कि कुछ लोगों की मनोवृत्ति इस तरह की है कि

कमाना तो कम है, कोशिश तो कम करनी है लेकिन दूसरों की जेब में जो रुपया है, उसको किस तरह से हथियाया जाए, इस का ज्यादा प्रयत्न करना है, इसको लेने की कुचेष्टा करनी है। इस मनोवृत्ति को देश के अन्दर से खत्म करना ही अच्छा है और जब ऐसा हो गया तभी पुरुषार्थ बढ़ेगा, तभी लोगों के अन्दर उत्साह बढ़ेगा, तभी कमाने की तरफ लोगों का ध्यान जाएगा।

एक बात यहां पर यह भी कही गई है कि दूतावासों पर हमारा खर्च बहुत अधिक होता जा रहा है। इस सम्बन्ध में एक विचारणीय बात यह है कि क्या यह उचित नहीं होगा कि जहां हिन्दुस्तान और चीजों में दुनियः का नेतृत्व करता है, कई अच्छी बातों में नेतृत्व करता है वहां पर हमारे दूतावास जो कि दूसरे देशों में हैं वे भी दूसरे देशों के सामने एक आदर्श उपस्थित करें। क्या उनके लिए यह लाजिमी है कि वे उसी देश की रीति-नीति के मुताबिक, वहां की जाहो-जलाल के मुताबिक अपने को बनायें? क्या उनके लिए यह लाजिमी नहीं होना चाहिए कि कुछ इस किस्म की रीति-नीति वहां पर अपनायें जिससे लोगों का पथ-प्रदर्शन हो? मेरे कहने का मतलब यह नहीं है या इसमें कुछ अनुचित सी बात है कि जो जल्दी खर्च है उसको न किया जाए। मैं यह भी नहीं कहता कि बहुत अधिक खर्च अनुचित रूपेण बढ़ाया जा रहा है। मेरे कहने का मतलब कोवल इतना है कि हमें कुछ न कुछ पथ-प्रदर्शन दु निया का करना चाहिये।

यहां पर पे कमिशन को रिकोमेंडेशंस का भी जिक्र किया गया है और कहा गया है कि इनसे ज्यादा लोगों के अन्दर असन्तोष पैदा हुआ है। मैं समझता हूं कि कुछ असन्तोष तो उनके अन्दर पैदा किया गया है और कुछ उसके कारण भी मौजूद हैं। इसका कारण यह है कि जब तक देश से आर्थिक

विषमतायें दूर नहीं होतीं, जब तक वे कम नहीं होतीं, तब तक यह चीज चलती रहेगी । मैंने पहले एक बार कहा था कि देश के करोड़ों लोग पेट पर पत्तर बांध कर देश की खालिक लड़ सकते हैं लेकिन वे यह सहन नहीं कर सकते हैं कि कुछ लोगों को इतना मिले कि वे उस को पचाने के लिए बूँद लायें और दूसरों को इतना भी न मिले कि रात को वे आराम से छुट के नीचे मो सकें या अपने पेट की अग्नि को शान्त कर सकें ।

एक बात यहां पर भूमि सम्बन्धी नीति के बारे में कही गई है । इस में शक नहीं कि भारत सरकार ने इस बारे में कुछ गम्भीरता के साथ विचार ही नहीं किया है । कभी जमीदारी सत्तम करने का प्रश्न आता है और कभी उसके बाद सीलिंग का सवाल आता है । अगर तीस एकड़ पर सीलिंग लग जाती है तो जिसके चार लड़के हैं तो वह तीस एकड़ बंट कर उनके हिस्से साड़े सात सात एकड़ आ जायेगी । इसी तरह से बड़ते बड़ते वह कम होती जायेगी । भूमि के सम्बन्ध में जब तक राष्ट्र की एक विशेष नीति, एक सही नीति नहीं बन जाती, हम किसी विशेष नीति का अवलम्बन नहीं करते तब तक यह अगड़ा तो सदा चलता ही रहेगा और यह कभी समाप्त होने वाला नहीं है ।

इसी तरह के एन्जुकेटिड अनेप्पलायमेंट के बारे में कुछ बातें कही गई हैं । इस में कोई शक नहीं है कि भारतवर्ष में इस चीज का होना बड़ी शर्म की बात है । जहां पर इतना वैसा पढ़ाई लिखाई पर लच्चे किया जाये और १५-१६ साल तक पढ़ लिख कर वह बाहर आता है तो उसको नौकरी नहीं मिलती है, वह अनेप्पलायड ही रहता है इसे उचित नहीं कहा जा सकता । एन्जुकेशन के सम्बन्ध में यह एक विचारणीय बात है । हमें सोचना होगा कि क्या हम इसी तरह से एन्जुकेटिड अनेप्पलायमेंट कियेट करते चले जायेंगे

और देश के अन्दर ज्यादा से ज्यादा असन्तोष फैलाते चले जायेंगे ? इसके सम्बन्ध में अवश्यमेव कुछ न कुछ विचार होना चाहिए ।

प्रशासन और जनता की बात में अब लेता हूँ । मैं, "सब अच्छा है", "सब अच्छा है" उस तरह से कहने के लिए तैयार नहीं हूँ जैसे जेल के अन्दर अगर किसी को कांसी लग रही होती है या कोई पड़ रहे होते हैं तो जो बाइन होता है वह कहता है कि सब अच्छा है और घंटे के बाद जब उसकी तबदीली होती है दूसरी जगह के लिए तब भी यही कहता है कि सब अच्छा है, सब अच्छा है । "सब अच्छा", कहने के लिए मैं तैयार नहीं हूँ । लेकिन मब बुरा ही बुरा है जैसे कई लोगों ने कहा है यह भी मैं मानने के लिए तैयार नहीं हूँ । ऐसे लोगों को कोई अच्छाई नजर ही नहीं आती है, उनको केवल बुरा ही बुरा नजर आता है । मैं इस को भी मानने के लिए तैयार नहीं हूँ । यह मैं इसलिए कहता हूँ कि आज जनता भी सतर्क है और सरकार भी सतर्क है । जनता को हर तरह की टीका टिप्पणी करने का अधिकार है इसलिए कोई भी बात जोकि बुराई की है, लोग कभी बरदाशत करने वाले नहीं हैं और करते भी नहीं हैं । प्रशासन को उस के ऊपर विचार करना ही पड़ता है । लेकिन फिर भी इस सारी बातों के होते हुए भी, अध्यक्ष महोदय, मैं एक बात कहना चाहता हूँ । प्रशासन का सर्व क्रमाण्वः बड़ता ही चला जा रहा है । १६५३-५४ में यह व्यय ६८ करोड़ ५७ लाख था । १६५४-५५ में वह ८६ करोड़ ८ लाख हो गया । १६५५-५६ में वह १ अरब ११ करोड़ ७६ लाख हो गया । १६५६-५७ में वह १ अरब २३ करोड़ ६४ लाख हो गया । १६५७-५८ में १ अरब ६४ करोड़ ७१ लाख, १६५८-५९ में २ अरब ४४ लाख और १६५९-६० में २ अरब ३३ करोड़ ३५ लाख और १६६०-६१ में २ अरब ६७ करोड़ ७६ लाख जितना बतलाया गया है । जहां तक सर्व का सवाल है वह बड़ता ही चला जा रहा है । हमारी योजनायें

## [बी पद्म देव]

हैं, और सौ तरह के काम हैं जो चल रहे हैं। इस के लिए यह माना जा सकता है कि खर्च का बढ़ना स्वाभाविक है। लेकिन इस सारे खर्च के बढ़ते हुए भी एक बात में इस सदन के सामने रखना चाहुंगा कि कर्मचारियों के अन्दर मनोव नहों हैं। काम में कर्मचारियों को कोई उत्साह नहों है। कलंक इस लिए सन्तुष्ट नहों है कि हेड कलंक नहीं बनाया गया, हेड कलंक इसलिए सन्तुष्ट नहों कि वह अमिस्टेंट नहीं बनाया गया, अमिस्टेंट इसलिए सन्तुष्ट नहों है कि वह मुपरिस्टेंट नहीं बनाया गया। गरज इस तरीके से सब लोग बेबस बैठे हुए हैं, सोच रहे हैं कि हमारा क्या बनेगा, हमारा जीवन क्या है। जब यह उन के मन की वृत्ति है तब कार्य के अन्दर कोई उत्साह कैसे आ सकता है? पुराने कर्मचारी सोचते हैं कि पहले तो हम ऐसे काम लिया करते थे, नये कर्मचारी सोचते हैं कि आज आजादी का जमाना है, किसी को क्या हक है कि हम से कोई काम ले? हम अपनी मर्जी से काम करेंगे। हमारी मर्जी होगी तो काम करेंगे, मर्जी नहीं होगी तो नहीं करेंगे। हमारी मर्जी है तो बक्तव पर आयेंगे, नहीं मर्जी है तो नहीं आयेंगे। इस तरीके में दोनों बेबस बैठे हुए हैं और जो जिमावार कर्मचारी हैं वे कहते हैं कि अगर हम ने कोई कदम उठाया तो पता नहीं उस का क्या परिणाम होगा। तो जैसा मैंने निवेदन किया कोई इस समय अपने ऊपर जिम्मेदारी लेने को नैयार नहीं है। इस प्रशासन में जिस के लिए इतना रुपया हम देश में खर्च करने जा रहे हैं, कोई भी जिम्मेदारी लेने की नैयार नहीं है। पहला दूसरे पर डालता है, दूसरा तीसरे पर डालता है और तीसरा चौथे पर डालता है। इस तरह से फाइलों की दोड़ धूप चलनी रहती है और कार्य कुछ नहीं होता।

इसी के साथ लाल फीदेशाही जिस को कहते हैं वह भी चलती है तब सोगों का काम

बनता है। इस सरकार में मुझे यह बड़ी भारी न्यूनता दिखाई देती है, कभी दिखाई देती है। पहले तो काम नहीं करते हैं उसके बाद जिस समय चारों तरफ से धमकी मिलती है, भूल हड़ताल और दूसरी प्रकार की बातें चलती हैं, या कभी कभी सिफारिशें भी चल सकती हैं, उस के बाद हो जाता है। इस का परिणाम यह होता है कि लोग यह सोचने लगते हैं कि धमकी दो, हड़ताल करो, आंखें दिल्लालाओं, तो काम बन जायेगा। अपने देश के अन्दर इतना रुपया खर्च करने के बाद भी लोगों को पता नहीं चलता कि हमारी कैसी स्थिति होगी। इसलिए मैं कहता चाहता हूँ कि जब तक सरकारी कर्मचारी यह न समझें कि यह देश हमारा है, यह न समझें कि यह जिम्मेदारी हमारी है, तब तक इस देश का सारा काम जो आज हो रहा है, इस को लाभ नहीं पहुँच सकता। उस पर जितना रुपया हम आज खर्च कर रहे हैं उस का सदुपयोग नहीं होगा, न देश को उस का पूरा कायदा होगा। मुझे यह कहते हुए दुःख होता है पर डर नहीं है कि सन् १९६७ तक तो देश की सरकारी मशीनरी बहुत देशभक्त थी, लेकिन उस के बाद जब हम आजाद हुए तब से एक ही उद्देश्य पकड़ कर बैठे हुए हैं। देश का कोई सवाल नहीं, अपने घर और अपनी जेबों, अपने परिवारों की चिन्ता रह गई है। अगर कोई सवाल आता है तो सिर्फ रस्मी बातें चलती हैं। इसलिए चाहे रेलवे का प्रशासन हो, चाहे पोस्ट प्राफिस हो, चाहे दूसरे विभाग हों, जब तक सरकारी कर्मचारी ठीक दंग से अनुशासित हो कर सन्तुष्ट हो कर काम नहीं करेंगे, तब तक इस देश के अन्दर इस बक्तव प्रशासन रुपया खर्च किया जा रहा है, उस का कोई लाभ हमें नहीं मिल सकता है। आज चारों तरफ से जितना धन भारतवर्ष में आ रहा है उस को देखते हुए मैं समझता हूँ कि शायद भारत के भाग्य में कभी ऐसा समय नहीं आया जैसा कि आज नेहरू जी के

राज्य में आया है कि बारों तरफ से रुपया हमारे यहां बला भा रहा है। लेकिन ऐसा समय भी कभी इस देश के अन्दर नहीं आया जब कि इतनी बेंदरी के साथ रुपये का दुरुपयोग किया गया हो।

मेरे आप से कहना चाहता हूं कि मेरे दिमाग में कभी भी टैक्सेज के खिलाफ बगावत नहीं होती। मैं जानता हूं कि प्रगर देश के अन्दर लोगों के लिए साधन जूटाने हैं तो उस के लिए हमें अपने लंबे में से कुछ सरकार को देना ही होगा। पहले तो हम लोग धार्मिक तौर पर दिया करते थे अपनी आमदनी का दावांश। चाहे कितनी भी आमदनी हो लोग लुशी से दसवा हिस्ता दे देते थे। इस के प्रलावा बाकी परिवार का लंबे, दूसरे लंबे, मित्रों के ऊपर लंबे वह अलग होता था। लेकिन वह बात आज हमारे अन्दर नहीं रही। आज वह पैसा लिया जाता है टैक्सों के जरिये से। वह टैक्स इसलिए लिया जाता है कि देश के अन्दर दूसरे भुक्तों के मुकाबले में जो बुटि है, जो कमी है, उस को पूरा किया जाय। चाहे वह हेत्य हो, चाहे एजुकेशन हो, उन के सम्बन्ध में बुटियों को पूरा करने के लिए पैसा इकट्ठा किया जाता है।

मुझे इस बात का दुःख है कि जो हमारी रेलवे है उस की मद में १३ प्रत्यव, ५८ करोड़, ५८ लाख और ५८ हजार ८० बनता है लेकिन उस का शुद्धांश जो सेंट्रल गवर्नरेंट को मिलता है वह ५६ करोड़ से ज्यादा नहीं है। आप इस का अन्दाजा लगायें कि क्यों नहीं मिलता। इसी तरह से पोस्ट आक्सिस और दूसरे विभाग हैं। उन से जितना रुपया इस देश के लिए मिलना चाहिए प्रगर वह आ जाता तो किसी को भी यह कहने का मौका न मिलता कि साइकिल पर क्यों टैक्स लगाया, शाराब पर क्यों टैक्स लगाया या आदरत पर क्यों टैक्स लगाया। इस किस्म की चीज कहने का मौका किसी को न मिलता। प्रगर किसी को

विरोध करता होता तो वह विरोध के लिए किसी और बात को ढूँढता। आज इस का जितने टैक्सेज लगाये गये हैं इस देश के अन्दर, उन के कलेक्शन में, इकट्ठा करने का जो तरीका है, उस के अन्दर भी आज नाना प्रकार की खराबियां और नाना प्रकार की चीजें चलती हैं। यहां पर जितने लोग बैठे हुए हैं संसद के अन्दर, उन के भी दोस्त होंगे जो यह कहते होंगे कि हम ने फलां जगह पर इस तरह से बचत की, हमारं उपर यह केस चलाया गया और हम ने इतना दे कर अपने को बचाया। लोग लुले दिल से, घमंड से इच्छ बात को कहते हैं कि प्रगर हम को एक लाल रुपया मिल गया और उस में से ५० हजार लंबे करना पड़ गया तब भी ५० हजार ८० की मूल को आमदनी हो गई। प्रगर देश के अन्दर इस प्रवृत्ति में कमी नहीं आयेगी तो देश आगे नहीं चल सकता। इस के लिए मैं समझता हूं जब तक सरकारी ममीनरी यह न सोचे कि यह देश हमारा है, हम इसके लिए जियेंगे, इस के लिए मरेंगे, तब तक . . . .

**Mr. Speaker:** The hon. Member must conclude his speech. I shall call another hon. Member now. I have given him eighteen minutes already, but he goes on without hearing the bell. Now, Shri Bimal Ghose. Ordinarily, I allow 15 minutes to an hon. Member. But I have allowed him 20 minutes because he comes from Himachal Pradesh.

13 hrs.

**Shri S. M. Banerjee (Kanpur):** What about his last sentence?

**Mr. Speaker:** It will stand as it is.

**Shri Bimal Ghose (Barrackpore):** The Finance Minister has received many bouquets for the Budget he has presented, particularly from business and commercial circles. I am afraid I

[Shri Bimal Ghose]

cannot offer him any. On the contrary. I find the Budget to be rather disturbing and certainly disappointing.

The Budget is disappointing because in the first place, it has not fulfilled the expectation of the market in respect of the tax burden that it expected it would be called upon to bear. The market expected much more taxation and the Finance Minister's tax proposals do not come up to the expectation of the market. Sir, it is a bad thing not to tax the people as much as they expect to be taxed both in the national interest and in the interest of raising resources for the Plan.

The Budget is disturbing and disappointing, in the second place, because it has left a large deficit uncovered. It is true that in so far as the receipts are concerned, they probably have been under-estimated. The receipts from the excises may be much greater than have been estimated. On the other hand, it is more than probable that the expenditure on defence will increase, and therefore, it is not proper that so much deficit in the revenue budget should have been left uncovered.

In the third place, there is another disappointing and disturbing factor, and that is the price situation in the country. The price situation in the country is extremely serious and references to this have been made by many other hon. Members. I doubt if the Finance Minister attaches to it the seriousness it deserves. Now, it is said that if production increases, we need not be afraid. That is an axiomatic truth. If production increases more than the rate of money supply, then prices will not rise. But what is the actual position? The actual position is that prices have been rising. In 1958-59, production has been rising; prices have been rising. In 1957-58, when production was less and deficit financing was more, prices rose less. But the fact of the matter is that there was some other cause operating in the earlier years in the economy which is

not operating today, and that is the large import surplus financed by drawing down sterling reserves and by aid from other countries. That disinflationary factor is not operating today and, therefore, deficit financing today has become more dangerous. On the one hand, prices are increasing; on the other, deficit financing has not decreased to the extent it should. Deficit financing today is less than what it was two years ago but conditions two years ago were different. Now production is hampered because of import restrictions, and we cannot be sure of our agricultural production because that depends upon nature more than on anything else. Therefore, we cannot be sure that production next year, either agricultural or industrial, will be very much more than it was this year, because production is being curtailed by import restrictions which have been imposed.

Many hon. Members have referred to the improvement in production in 1958-59. That was because of the more liberal import policy compared to earlier years. In view of our foreign exchange situation, I do not think that we can liberalise our imports very much more. The balance of payments has improved because of import restrictions, not that we have very much improved our exports as such. So our balance of payments position has improved because we have restricted imports.

In the fourth place, this Budget is disappointing because it does not bring out the true picture of the Plan. The Budget is merely a stage in the fulfilment of the Plan. What is the position regarding the Plan. On the one hand, the resources position has been much more satisfactory than could have been expected at the beginning. So far as taxation is concerned, more additional taxes have been raised than were assumed in the Plan. The Plan estimated that additional taxation to the extent of about Rs. 825 crores could be raised, including the gap of Rs. 400 crores. We have already raised about Rs. 975 crores. Market borrow-

ings have also been satisfactory. Of course, small savings have not been so satisfactory—there may be a shortfall of Rs. 100 crores—Rs. 150 crores there. But our foreign aid position has considerably improved. We estimated that we would need about Rs. 800 crores of foreign loans. The amount that is available for utilisation in the Second Five Year Plan is nearly Rs. 1,500 crores, and we have already utilised about Rs. 850 crores—in 3½ years upto September, 1959.

So in every way, the resources position has been more satisfactory than was expected to be when the Plan was formulated. Yet, we have been unable to implement a Rs. 4,800 crore Plan. There is a shortfall of Rs. 200 crores—Rs. 300 crores, although on the resources side there should not have been any deficiency.

Why has this been so? The reason is that we have incurred expenditure on non-Plan schemes. Secondly, we have no effective control on the States which are responsible for implementation of the Plan. I believe so long as we have not got a machinery for controlling non-Plan expenditure and an organisation to exercise supervision over the States, no Plan will ever succeed in this country.

Then again, about foreign loans, there is one thing to be said. It is not good that we depend on foreign aid to such an extent for the implementation of the Plan, namely, for about 25—30 per cent. of the total resources. This much is contributed by way of foreign assistance. This also raises another question. I was reading in the *Financial Times* of the 17th February an article entitled "Is India wasting our aid?" That is a portent. Is India wasting our aid? It says:

"The help western countries are putting into the tank is running out of 'unplanned' holes at the bottom in the fact that investment during the Second Five Year Plan has not expanded commensurately with the increased use of

foreign exchange resources drawn from the reserves and donated by other countries".

This is the question raised in foreign countries, as to the way in which we are utilising the foreign assistance for our Plan. We have brought about that situation. It is not a happy situation.

The Budget is also unsatisfactory in certain other aspects, as for example, in regard to receipts and expenditure. On the receipts side, I want to draw your attention to a small point. That is in regard to our profits from State undertakings. We have made an investment of about Rs. 421 crores. I will concede that about Rs. 300 crores have been spent in the steel plants and they will not earn anything just now because they are just going into production. In 1958-59, I believe our earnings on the investment was about Rs. 168 lakhs. In 1959-60, it is about Rs. 140—Rs. 145 lakhs. For 1960-61, the estimate is only about Rs. 130 lakhs. Why should our earnings from State undertakings be going down from year to year whereas all commercial and business undertakings in the private sector are making profits? This requires to be thoroughly examined, because we have made an investment of Rs. 421 crores and even if we take the steel plants out, it comes to an investment of Rs. 121 crores yielding Rs. 185 lakhs, which is about one per cent. return, a very poor return considering that all the private sector industries are earning very much more.

On the expenditure side, I shall not say anything because a lot has been said already by other hon. Members. I will only draw the attention of the Finance Minister to a small point. Why should the tax collection expenditure increase by Rs. 2 crores in the budget year? There is not much additional taxation or much additional staff required to collect the taxes. Why should it increase by almost Rs. 2 crores? The whole of it cannot be as a result of the recommendations of the Pay Commission.

[Shri Bimal Ghose]

The fifth disturbing and disappointing feature of the Budget is that it envisages a shift in favour of what I may call the private sector. There is a tendency to please the stock-exchanges. Some hon. Members said that it was influenced by the Swanta-trata policy. I believe this is what they mean, that there seems to be a definite shift in favour of the private sector. I do not know its value at the moment although I do not personally like it. This has a consequence. If it is the desire of Government to encourage the private sector, then, consequentially, they should allot a much greater task to the private sector than is allotted to them under the present set-up of the Plan. If we want to encourage the private sector then, we should give them more work to do because we want more savings to be accumulated in the private sector.

The last point that I want to make is this. We hear a lot about evolving a self-generating economy, about reaching the take-off stage. The hon. Finance Minister has stated in his Budget speech that we are striving towards a self-generating economy. That is very good. I want to have some precise information about that self-generating economy. At what point do we state that an economy will have reached the self-generating stage? When shall we have reached that take-off stage?

We indulge in picturesque language. But we do not know if we always attach any precise meaning to what we want to say. Is it by the rate of investment or by the per capita income that we shall judge as to whether the economy has reached the take-off stage?

Prof. Rostow who is an eminent economist said that about 10 per cent investment of the national income would take us to the take-off stage or would take us to the self-generating economy. He also stated in a lecture he delivered at Cambridge that countries like Argentina, Turkey, India

and China are now passing through the take-off stage. Is that true? I do not think even the Finance Minister will make that claim that we have arrived at the take-off stage.

If it is per capita income, then the minimum effort should at least be more than 5 or 6 per cent, which amount is eaten up by increase in population. Five to six per cent annual per capita income is required to account for the increase in population. Our per capita income should increase more than that.

What has been the position of our per capita income? I find, in the other House, the hon. Minister stated that during the first three years of the second Plan the per capita income had increased by 10·4 per cent. But, from the figures, I find that this is not so. It has increased by only a little over 6 per cent. The index from 111 has come to about 118 at constant prices. That comes to an increase of only about 6 per cent. That is not sufficient to develop a self-generating economy.

There is another question. The common man in this country is entitled to say: 'I have contributed all that is expected of me. I have contributed more than what was expected of me for the Second Five Year Plan and what have I got in exchange?' The Plan envisaged that there would be an increase in per capita income of 5 per cent per year, which means that at the end of the three years there should be an increase of 15 per cent; whereas the actual increase is found to be a little over 6 per cent or 6 per cent. By the end of the five year period, probably, it will not be more than 10 or 12 per cent at constant prices. That means that there would have been no scope for evolving any self-generating economy because that increase will not, probably, be sufficient to impart that amount of momentum to the economy that it would become self-generating. Therefore, I feel, whichever way we look, either from the price angle or from that of the benefit

that has accrued to the common man or the burden the common man has been asked to bear or has borne the position does not appear to be a satisfactory one. And, the prospect also does not seem to be very bright to-day. The Finance Minister owes an explanation to this House as to what he has done with all the money that he has raised for the Plan. If he has failed to utilise it for the Plan, he, certainly, owes an explanation to the House and to the people as to what machinery he will set up so that the resources that he raised are used for the purposes they are raised.

**Mr. Speaker:** Shrimati Sangam Lakshmi Bai. I will call Shri Patnalk also. Shri Bharucha has had many opportunities. After a while I will call Shri N. R. Ghose.

**श्रीमती लक्ष्मीबाई (विकाराचार्द):** अध्यक्ष महोदय, मैं आपको अप्पावाद देती हूँ कि आपने मुझे बोलने का भौका दिया। पिछले दो दिनों से बजट पर चर्चा हो रही है और हर एक मेम्बर साहबान इस के बारे में आपने विचार प्रकट कर रहे हैं और करों प्रादि के सम्बन्ध में सरकार को मुक्त मुक्त देने रहे हैं। मैं भी सरकार को कुछ मुक्त देना चाहूँगी।

एजुकेशन में ४३ करोड़ लख हो रहा है जिसमें से टेक्निकल पर २३ करोड़ लख हो रहा है और जो कि पूरा मिला कर ६५-६६ करोड़ हो जाता है। अब गल्स एजुकेशन के बारे में साहबान बेलफेयर बोर्ड में २ करोड़ और ६० लाख रुपये की धनराशि रखती है और मैं एजुकेशन मिनिस्टर का ध्यान इस और दिलाना चाहती हूँ कि यह जो लड़कियों के बास्ते २ करोड़ ६० लाख रुपया रखता गया है वह बहुत नाकामी है और उनके लिए इतना कम पैसा रखना एक तरह से उनके साथ नाइसाफ़ी करनी होगी। हिन्दुस्तान में गल्स एजुकेशन पहले से ही बहुत कम है और हमारी बहुनों को

एजुकेशन नहीं मिल रही है। गांवों में लड़कियों को पढ़ने के बास्ते स्कूल नहीं हैं और युनिवर्सिटीज में बहुत कम लड़कियां जाती हैं और श्री चिन्तामणि देशमुख ने जो एक कमेटी बनाई थी, नेशनल कमेटी की ओर बीमेन, उस ने एक प्रच्छीर रिपोर्ट दे दी है। उस कमेटी ने लड़कियों में शिक्षा के प्रचार के लिए कई एक सुझाव दिये हैं। रिपोर्ट में यह कहा गया है कि हमें उस के बास्ते काफ़ी पैसे खर्च करने पड़ेंगे। यह फाइबर इयर प्लान में आप को बहुत से टीचर्स की ज़रूरत होती है। जहां पर यह कम्प्युलसरी एजुकेशन एप्लीकेशन होगी तो उसके लिये हर मबर्जेक्ट के टीचर्स की ज़रूरत पड़ेगी, बेलफेयर बोर्ड, नर्सेज और हैर्स्टैक्टमं की ज़रूरत होगी। कोई आठ लाख लोगों की ज़रूरत होती है। ८ लाख लोगों को देने करने के बास्ते आपने इस साल के बजट में केवल २ करोड़ रुपया रखता है। अब मेरी तो समझ में नहीं पाता है कि कैसे आप इतने सारे लोगों को देन कर ले जायेंगे इस एक साल में कम से कम एक लाख लोगों को तो देन करना ही पड़ता है और उस के लिये यह पैसा कम है। मैं सदन की तबज्जह इस ओर दिलाते हुए कहना चाहती हूँ कि लड़कियों की एजुकेशन पर जब तक आप आपने लक्ष्य को प्राप्त नहीं कर सकेंगे। आजकल की एजुकेशन नहीं बल्कि अच्छी दंग से एजुकेशन देंगे तभी हमारी प्रगति हो सकेगी। अब लड़कियां तो बगावत नहीं करती हैं, न ही वे स्ट्राइक करती हैं। अच्छी तरह से मन लगा कर पड़ती है लंकिन उन की पढ़ाई के बास्ते आप बहुत कम पैसा देते हैं। परीकाशों में भी लड़कियों के पास का परस्टेज लड़कों की अपेक्षा अधिक होता है। लड़कियां लड़कों की अपेक्षा अधिक पास होती हैं तब भी उनके बास्ते कम पैसा दिया जाना नाइसाफ़ी है। हमारे वित्त मंत्री महोदय बहुत समझदार हैं और युझे आशा है कि वे इधर ध्यान देंगे और एजुकेशन मिनिस्ट्री

## [श्रीमती लक्ष्मीबाई]

को लड़कियों की एजेंसियों के बारे में ज्यादा पैसा प्रोवाइड करेंगे ताकि लड़कियों पर आज की अपेक्षा अधिक धनराशि खर्च की जाय।

अब मैं योड़ी भी होम मिनिस्ट्री की तबज्जह दिलाना चाहती हूँ। होम मिनिस्ट्री के बारे में श्री पद्म देव जो बोले: वह ठीक ही बोले। प्राज होम ऐडमिनिस्ट्रेशन पर कितना पैसा खर्च होता है जिसकी कि तादाद नहीं और वह खर्च रोज-ब-रोज बढ़ता ही चला जा रहा है। पहले की अपेक्षा आज प्रशासन का व्यय ४ गुना बढ़ गया है। सरकारी दफतरों में कर्मचारियों की तादाद बहुत ज्यादा बढ़ गयी है और हालत यह है कि आज हर एक सरकारी मुहकमे में काफी सरप्लस कर्मचारी हैं और साथ ही उनकी तनस्वाहों में बहुत बड़ी विषमता भी है। जहां एक सरकार का बड़ा प्रधिकारी ४००० रुपये मासिक तनस्वाह पाता है वहीं सरकार का सबसे छोटा ओहदेदार ८० रुपया मासिक पाता है और प्राजकल के मंहगाई के युग में वह प्रहोदेदार जो कि ८० रुपये पाता है उसको भी अपने कुटुम्ब का लालन पालन करना होता है और ४००० रुपया तनस्वाह पाने वाले अफसर को भी अपने घर को चलना पड़ता है। अब आप स्वयं बखूबी समझ सकते हैं कि वह बेचारा ८० रुपये में क्या कामयेगा, क्या घर वालों को खिलायेगा और क्या ही घर वालों को कपड़े आदि पहनायेगा? उसको जो यह तनस्वाह मिल रही है वह उसकी जहरतों के लिये बहुत ही थोड़ी है क्योंकि आज मंहगाई बहुत ४ गयी है और सभी आवश्यक चीजों के बाम बेतहाशा बढ़ गये हैं। एक सोशल-लिस्टिक पैट्रन आफ सोसाइटी में यह ८० रुपये और ४००० का इतना भारी फर्क कहां तक भेल लाता है, यह आपके देखने और सोचने की बात है। इतनी आधिक विषमता नहीं होनी चाहिये इसके

अलावा यह जो मोटी मोटी तनस्वाह पाने वाले अफसरान हैं, उन के बारे में मुझे बहुत से लोग बतलाने हैं और मुझे मालूम

13.21 hrs.

[MR. DEPUTY SPEAKER in the Chair]

है कि यह लोग सिवाय प्रारम्भ करने के और दृश्य देने के कुछ नहीं करते हैं, बहुत कम काम स्वयं करते हैं। खसूसन दिल्ली के कई आफिसों की बात तो मुझे मालूम है कि यह बड़े बड़े अफसरान बहुत कम काम करते हैं, आफिसों में यहां बहुत कम काम हो रहा है, भले ही स्टेट्स में कुछ काम होता भी हो लेकिन यहां पर तो यह बड़े बड़े अफसरान जो कि मोटी मोटी तनस्वाहे ले रहे हैं, केवल २, ३ घंटे ही प्रतिदिन काम करते हैं। पुराने जितने में न तो आज जितने सरकारी कर्मचारी ये और न ही आज के जितना प्रशासन पर व्यय होता था। लेकिन आज हम देख रहे हैं कि प्रशासन पर बेतहाशा व्यय बढ़ता जा रहा है और जितने आप टैक्सेज लगा रहे हैं उसको पूरा करने के लिये उतना ही वह प्रशासन पर होने वाला खर्च बढ़ता जा रहा है। चूँकि डेफिसिट बजट है इसलिये आप उस कमी को पूरा करने के लिये तरह तरह के जनता पर टैक्सेज लगाते जाते हैं तो दूसरी तरफ चूँकि मंहगाई बढ़ती जा रही है इसलिये सरकार के छोटे ओहदेदार कभी स्टाइक करते हैं, बगावत करते हैं और तनस्वाहों में बढ़होतरी की मांग करते हैं और जिसका कि परिणाम यह हो रहा है उधर तो उनकी तनस्वाहें बढ़ाओ और इधर टैक्सेज बढ़ाओ दोनों तरफ बढ़होतरी होती जाती है लेकिन समस्या हल होती नजर नहीं आती। जब टैक्स बढ़ते हैं और ओहदेदार हड़ताल करते हैं तो आपको लाचार होकर उनकी बढ़होतरी की मांग को थोड़ा बहुत मानना पड़ता है और उनको तनस्वाह में अथवा भर्ते में

या फिर दोनों की शक्ति में कुछ सहायता देने पड़ती है। इस तरह से यह दोनों चीजें हो रही हैं। एक मारता है और एक चिल्लता है, चिल्लने से मारता है और मारने से बह चिल्लता है, अर्थात् दोनों ही बगावत करते हैं। मैं तो वित्त मंत्री महोदय से विनती करती हूँ कि कई साल तक के लिये आप टैक्सेज बन्द कर दें और साथ ही कई साल तक के लिये यह कानून बना दीजिए कि कोई बगावत न करे तो मैं समझती हूँ कि शायद यह समस्या किसी हद तक भुलस जाय। आज हालत यह हो रही है कि पैसा भी ज्यादा लच्छ हो रहा है और काम जितना होना चाहिये उसके बन्धुपात से वह भी नहीं हो रहा है।

मैं होम मिनिस्टर साहब की तबज्जह इस और दिलाना चाहूँगी कि पुराने जमाने में हानिकि स्टाफ कम या तो भी आज जितनी ओरियां, डैक्टियां और अन्य अपराध देश और सरकार में नहीं होते थे। लेकिन आज जब कि इतना अधिक पैसा प्रशासन पर लच्छ हो रहा है तब हम देखते हैं कि ओरियां, डैक्टियां और अन्य अपराधों में कमी नहीं हो रही है बढ़िक उन की संख्या बढ़ ही रही है और यह हमारे लिए बड़ी चिन्ता का विषय है। आज सरकारी कार्यालयों में काम नहीं होता, ईमानदारी नहीं है और प्रशासन में बेईमानी बढ़ गयी है और जिसके कि परिणामस्वरूप अपराध बजाय घटने के बढ़ रहे हैं। आज पेपर में है कि एलेक्शन में बाप, बेटा दोनों को मार डाला। आज ऐडमिनिस्ट्रेशन में बहुत इनाएकियांसी है। मैं वित्त मंत्री महोदय को यह सुझाव देना चाहती हूँ कि वे प्रशासन में सुधार की ओर तकाल ध्यान दें और आज जो फिजूल सच्चि हो रही है उसको रोकने का यत्न करें। उनको सरकारी कर्मचारियों में ऐसी व्यवस्था कर देनी चाहिए ताकि वे मेहनत और ईमानदारी से फौजियों की तरह अपना कर्मचार्य निवाहें और जो आज फिजूलसच्चि

हो रही है उसको खत्म करे और इस तरह देश के सामने एक आदर्श रखें।

मदन में हमारे कामसं एंड इंडस्ट्रीज मिनिस्टर भी तशरीफ रखते हैं। मैं उनका व्यापार लादी और प्रामोद्योग के विकास की ओर दिलाना चाहूँगी। जब हम स्वराज्य के लिये लड़ते थे और यहाँ पर ब्रिटिश शासन चलता था तब देश में हम लादी का प्रचार करते थे और लादी देश में बहुत लोकप्रिय भी हो गई थी लेकिन आज यह खेद का विषय है कि स्वराज्य प्राप्ति के पश्चात् जब कि हमारी सरकार कायम है तब लादी का जो विकास होना चाहिये और लोगों द्वारा जो उसका उपयोग होना चाहिये वह नहीं हो रहा है। मैं पूछना चाहती हूँ कि आज यह आपके बड़े बड़े अफसरान और ४०००, ४००० तनस्खाह पाने वाले अफसरान लादी के कपड़े पहन कर दफतरों में क्यों नहीं आते। हमारे सरकारी अफसरान लादी को क्यों उपयोग में नहीं लाते? यह ठीक है कि रेलवेज में लादी का प्रयोग होता है लेकिन वह छोटे औद्योगिक तक ही सीमित है। जब अंग्रेज लोग यहाँ थे तो हम उनकी नकल नहीं किया करते थे और देश में हर जगह लादी का प्रचार करते थे किरते थे और लोग लादी पहनते थे लेकिन आज अंग्रेजों को जले गये १२, १३ साल हों गये लेकिन अंग्रेजों की नकल करने का शोक हमने बदस्तूर कायम है। क्यों नहीं हमारे मिनिस्ट्रान भ्रमनी भ्रमनी मिनिस्ट्री में इसके लिए अहकामात जारी करते कि सभी दफतर के कर्मचारी अनिवार्य रूप से लादी के कपड़े धारण करें। अब लादी और प्रामोद्योग को बड़ावा देना चाहते हैं, देश में उसका विकास करना चाहते हैं, अम्बर चखों की तादाद देश में बढ़ाई जा रही है लेकिन यह नहीं देखा जाता कि आज जो पहले की अपेक्षा अधिक तादाद में लादी तैयार हो रही है उसका उपयोग भी हो जाए और वह बेकार पड़ी न रह जाय। आज अफसोस के साथ कहना पड़ता है कि लादी पहनने वाले कम होते जा रहे हैं

## [श्रीमती लक्ष्मीबाई]

और कई करोड़ रुपये की लादी जमा हो रही है और वह माल वे कार पड़ा रहता है। प्राविर सबसिडी देकर आप कितने दिन तक उसको जिन्दा रख सकेंगे? बक्त आ गया है जब कि आप इसको अपने पैरों पर लड़े होने लायक बनायें और वह तभी सम्भव हो सकता है जब कि आप यह देखें कि लोगों द्वारा लादी का अधिकाधिक प्रयोग होता है। रेलवे ज में मैं देखती हूँ कि वहां पर कोई ज्यादा तादाद में लादी लक्षीदाने वाला नजर नहीं आता। वैसे मूँह हर एक डिपोर्टमेंट के बारे में अलग अलग मालूम नहीं है लेकिन आमतौर पर मैं यह कह सकती हूँ कि लादी पहुँचने वाले आपको देखने को नहीं मिलेंगे।

आप बहुत से लोगों को ट्रेनिंग देते हैं, आटिंजंस की ट्रेनिंग करते हैं लेकिन बहुतों की ट्रेनिंग ज्यादा तादाद में नहीं करते हैं। आपको मालूम है कि हमारी इंडस्ट्रीज में आहे वह एपीकलचर हो, रंगाई हो बुनाई का काम हो या कठाई का काम हो, स्ट्रिंगों का उस में आशा अनुपात है। आपको लड़कियों को कोई बहुत तादाद में पढ़ाने की ज़रूरत नहीं है बल्कि श्रीकिटकल ट्रेनिंग एक आव महीने की देने की अपवस्था करनी चाहिए। मेरा मतलब यह है कि हमारी बहुत सी बहुतों जो कि आज गांवों में बेकार हैं और जिनको कि काम नहीं है वे इन घंटों में योझी सी ट्रेनिंग देकर लगाई जा सकती हैं। ऐसा करके हम गरीबी का भी किसी हृद तक उन्मूलन कर सकेंगे।

एपीकलचर के बारे में मैं वित्त मंत्री महोदय को बधाई देती हूँ कि उन्होंने इस साल चहले के सालों की अपेक्षा अधिक रुपया दिया है। यह बहुत लुक्खी की बात है। मैं एपीकलचर के बारे में भी सरकार को कुछ मुमाल देना चाहती हूँ। हमारे आंध्र प्रदेश में सब से ज्यादा पंडी है, आयलसीड्स हैं और शुगरकेन है। यह सब जींहें हमारे पास होती है। लेकिन इतना उत्पादन होने पर भी कई जींहों की हमें सुविधा प्राप्त नहीं है। वहां पर

फटिलाइजेंस फैक्टरीज नहीं हैं, समय पर अच्छे बीज और लाद उनको मुहैया नहीं की जाती है जो कि होनी चाहिए। इन जींहों का अभाव रहने से हो यह रहा है कि वाह कितनी ही मेहनत करो हालत यह है कि शुगरकेन का भाव दो परसेंट गिर गया है। जब कि और सब जींहों का भाव बढ़ता जा रहा है तो हमारे शुगरकेन का भाव दो परसेंट गिर गया है। वजह यह है कि वहां पर समय पर लाद नहीं देते, समय पर पानी नहीं देते और वक्त पर अच्छे बीज नहीं देते। पौधे जब नगाते हैं जमीन पर और उनको समय समय पर जो लाद और पानी मिलता रहना चाहिए जब वह नहीं मिलता है तो वह पनप नहीं पाते हैं। उनको वक्त पर लाद और पानी आदि मिलते रहना चाहिए। यद्यपि वहां पर मिलता नहीं, और बीच में देने से किसान को नुकसान होता है और शुगर का परसेंट नहीं बढ़ता। इस बारे में एपीकलचर मिनिस्टर को सोचना चाहिए। किसान को समय पर बीज, लाद और पानी मिलना चाहिए। हमारे यहां ७० परसेंट इरीगेशन तालाबों से होता है। ये अक्सर लाराब हालत में हैं, उनकी मरम्मत होनी चाहिए। किसानों को पाना देने के लिए इन तालाबों में नदियों से पानी देना चाहिए। यह माना कि यह स्टेट सबजेक्ट है लेकिन आप उनकी स्टेट को सबसिडी देकर और सलाह मशाविरा देकर मदद कर सकते हैं किसानों को हर जींह वक्त पर मिलना चाहिए। इस बात का ध्यान रखा जाना चाहिए।

इसी सम्बन्ध में मैं एक बात और कहना चाहती हूँ। वह यह कि गांवों में जो जींह बैदा होती है वह गांवों में ही महंगी बिकती है। जैसे शहर में अगर चावन रुपये का दो सेर मिलता है तो देहात में रुपये का सेर भर भी नहीं मिलता। आप देखें कि नई दिल्ली में जींह १ रुपये १ आने सेर मिलती है लेकिन गांवों में १ रुपये ८ आने सेर मिलती है। इसका कारण

यह है कि वहां के बारे में कोई सोचता नहीं और इसलिए देहात के लोगों में बड़ी नाराजी है। मैं चाहती हूँ कि इन चीजों को देखने के लिए आपको पंचायतों को ज्यादा ताकत देनी चाहिए। हमारे यहां आमन्त्र प्रदेश में तो पंचायतों ने और जिला बोर्डों ने अमल करना शुरू कर दिया है। आपको चाहिए कि गांवों में वहां की पायुलेशन के हिसाब से वहां के लिए गल्ले और दूसरी जरूरी चीजें रखनी चाहिए और जो जीज ज्यादा हो वही बाहर भेजनी चाहिए। ऐसा नहीं करेंगे तो आप चाहे जितना भी कानून बनायें और चाहे करोड़ों रुपया खर्च करें, पर आप किसानों को कोई कायदा नहीं पहुँचा सकते।

पंचायतों के बारे में मैं एक बात और कहना चाहती हूँ। वह पंचायत की इनकम के सम्बन्ध में है। इसका हर स्टेट में अलग अलग तरीका है। हमारे आमन्त्र प्रदेश में टोटल रेवेन्यू का १५ पर सेंट पंचायतों को देना मूकरंग किया है, मद्रास बाले २५ या ३० परसेंट देते हैं, बिहार बाले १० परसेंट देते हैं, और पंजाब में टोटल रेवेन्यू का ४ परसेंट देने का तरीका है। मैं चाहती हूँ कि इसकी जगह सारे देश के लिए एक ही तरीका होना चाहिए और वह यह कि टोटल रेवेन्यू का २५ परसेंट पंचायतों के लिए देना चाहिए। अगर आप ऐसा कर देंगे तो लोगों को कोई तकलीफ नहीं होगी और पंचायत सेन्ट्रल ही जायेगी और वे गांव बालों की साने की दीने की, दबा आदि की जहरतों को पूरा कर सकेंगी। किसी दूसरी तरह से यह काम नहीं हो सकता। यहां से होम निनिस्ट्री से पंचायती की सबसिडी देना ऐसा है जैसे कि बीमार आदमी को ताकत देना है। पंचायतों को बड़ाने के साथ साथ उनकी आमदनी को भी बड़ाने की जहरत है। अगर पंचायतें ठीक तरह से बड़ा जायेंगी तो हमारे देश की बहुत तरक्की हो सकती है। आज शहर बहुत तैजी से बढ़ रहे हैं, जिसका परिणाम यह हो रहा है कि गांवों से आदमी आ आ कर शहरों में बस जाते हैं

और गांवों में काम के लिए आदमी नहीं मिलते। अगर आप गांवों की उप्रति करेंगे तो यह चीज खत्म हो सकती है और गांव का आदमी गांव में ही रहना पसन्द करेगा।

मैं हैल्य मिनिस्ट्री को भी एक सुआव देना चाहती हूँ। एक कमेटी बनायी गयी थी, उसने कहा कि यह नहीं होता, वह नहीं होता। आप हजारों लालों रुपया खर्च करके गांवों में पैमफलेट भेजते हैं लेकिन उनको कोई पहले बाला वहां नहीं है। कुछ पैमफलेट तो आंगनी में होते हैं जिसको गांव बाले पढ़ ही नहीं सकते। जो लोकल भाषा में भी होते हैं उनको भी पहले बाले बहुत कम हैं। मेरी कई बहिनों से इस बारे में बात हुई है। वे गांवों में काम करना चाहती हैं। अगर उनको गांवों में जाने के लिए कार की या जीप की सुविधा दी जाये तो वे बहुत सा काम कर सकती हैं। वह तो काम करने के लिए तैयार हैं। अगर उनको सवारी की सुविधा दी जाये तो बहुत काम कर सकती है। लेकिन उनको ऐसी सुविधा नहीं दी जाती। आप रुस और चीन की बातें करते हैं, अमरीका की बातें करते हैं। वहां बहुत सी बिन्हें बीस बीस पच्चीस पच्चीस साल से आपने देश के लिए काम कर रही हैं। लेकिन यहां पर इस तरह से हम नहीं सोचते कि औरतों को गांवों में आकर काम करने की सुविधा दी जाये ताकि वे वहां आकर वहां की औरतों को लाने के बारे में, बच्चों को पालने के बारे में बात सकें और उनके लिका सकें कि किस तरह से वे अपना बजट एजेंस्ट कर सकती हैं और ऐसे थोड़े बच से ज्यादा लाभ उठा सकती हैं। इस काम के लिए सरकार को कुछ ट्रैनिंग कैम्प लाने चाहिए। ये औरतें एक एक हफ्ते गांवों में जा कर काम करें। मेरा सुआव है कि अगर इस काम में एक औरत पर एक दिन में एक रुपया खर्च आता हो तो उसका आधा आप वे और आधा पंचायत बाले दें। आपको थड़े काइब इधर प्लान में गांवों के बास्ते चार लाल हैल्य विजिटर्स, डाक्टरों और नस्तों की जहरत होगी। इनकी ट्रैनिंग के बारे में आपको आमी से सोचना चाहिए। आपको इनके

## [श्रीमती लक्ष्मीबाई]

शाट ट्रेनिंग कोसेंज के लिए पैसा देने को जरूरत है। जो सम्पन्न धर की ओरतें हैं उनको आप इस काम में लगा दें तो वे गांवों में जाकर बहुत सा काम कर सकती हैं।

आखिर में मुझे होम मिनिस्ट्री के सम्बन्ध में एक बात और कहनी है। यह ठीक है कि आप बहुत अच्छी तरह से और बहुत प्रेम से दुनिया को बताने के बास्ते बहुत से काम करते हैं। मगर कुछ बातें मैं आपको अपने यहां की बतलाना चाहती हूँ जिनकी तरफ आपको स्थान देना चाहिए। मैं अपने यहां के जारी-दारों के बारे में कुछ कहना चाहती हूँ, जो कि हैदराबाद से अपनी बात कहने के लिए आप के पास यहां भी आये थे। जारी-दारी तो लक्ष्म हो गयी है पर उनके परिवार बालों को भी जो सबसिदी या प्रिवी पर्सं दिया जाता है वह बहुत कम है। इससे उनको बहुत कष्ट हो रहा है। तो हमारी नीति यह नहीं होनी चाहिए कि हम अमीरों को गिरायें। उनको स्टेट से बहुत कम पैसा मिलता है। हम को यह नहीं करना चाहिए कि उनकी अवस्था ऐसी हो जाये कि उनके बच्चों को और बीवियों को हाथों में कुल्हाड़ी लेकर जंगलों में जाना पड़े। हमारी नीति यह होनी चाहिए कि गोदियों को बढ़ायें और अमीरों को और आगे न बढ़ने दें, लेकिन अमीरों को गिराने की हमारी नीति नहीं होनी चाहिए। जो ऐसा सोचते हैं कि अमीरों को गिराया जाये वे अच्छा काम नहीं कर रहे हैं।

मैं आपकी बहुत आभारी हूँ कि आपने मुझे बोलने का समय दिया।

Shri N. R. Ghosh (Cooch-Behar): Mr. Deputy-Speaker, Sir, at the outset, I must say that the Budget as a whole is a good Budget. It has shown sympathy, consideration, foresight and an objective outlook, and it is a matter of gratification that the Finance Minister has taken note of the fact that our country, so far as direct taxation is concerned, is over-saturated. While saying these words, I want to

place a few points, some disquieting features of the economy of the country *vis-a-vis* the Budget.

There cannot be any denying of the fact that there is an inflationary tendency in the country. The cost of living is going up and up. Though there has been some increase in production in the industrial sector, still the cost of living is going frightfully up. Now, the common man, the low income group, they are being hard hit. As a matter of fact, the middle-class is facing extinction. People have not sufficient food. They have not money to purchase even a pair of dhoties in the course of a year. That is the picture of the country, more or less.

Many people say that this inflation is due to deficit financing. Sir, this may be true, this may not be true; but I feel, many people feel, that this deficit financing and the issue of treasury bills has got some connection with the present inflation.

With the increase in the cost of living there are reactions in many other spheres. The Finance Minister knows that more and more there is demand from many quarters for increase in the wages. It is very natural, but in the wake of the increase stalks inflation and the increase in the wages is neutralised by the increase in the cost of living. We seem to move in a vicious circle. I do not say that the demand for increase in wages is always *bona fide*; I know that it is sometimes due to the activities of political leaders, especially when you find that very easily, without practically any cause it ends in strikes which do harm to them and very great harm to the country. It is upsetting our growing economy. Both the public sector and the private sector are compelled to yield to this frequent demand for increase in wages. It does very little help to the wage-earners because, as I have already submitted, it is neutralised by the inflation that starts and the consequent increase in the cost of living, but it does cause a good deal

of harm to the industries both in the public sector as well as in the private sector.

What is the remedy? I would submit that the only remedy is to increase our agricultural output, especially foodgrains. This will go a great way towards stabilizing the prices. We are short of foodgrains and if actually our production of foodgrains increases that will be practically a solution to most of these problems. Unfortunately, in the Budget emphasis is wanting in this direction about the increase in our agricultural output. In this connection, I would submit that West Bengal is very deficient in foodgrains. There ought to be fertiliser plants in West Bengal, especially one in North Bengal which is almost cut off from Calcutta. There are vast agricultural lands and all the tea estates of West Bengal are situated in North Bengal. If there be a fertiliser plant in that area it will not only cater to the needs of the agriculturists there, but it will also be a very great boon to the tea industry and will result in greater production of tea. The Finance Minister knows that we are not getting sulphate of ammonia to the extent which is absolutely necessary for our agriculture and very little for tea. I, therefore, feel that the only remedy is greater emphasis on the increase of our agricultural produce.

To come back to the question of inflation as a result of the recommendations of the Pay Commission the country shall have to pay Rs. 55 crores more. It is a big demand on our resources, but will it help the people concerned. The Finance Minister will certainly take into account the fact that most of these benefits will be neutralised by the increase in the cost of living. There must be some way found out for stabilisation of prices. Unless that is found out, these difficulties will continue.

Another aspect of the Budget, if I may be allowed to point out, is the habit of bringing up supplementary

demands as a matter of routine. Supplementary Demands should be resorted to only when the expenditure could not be envisaged before. That, of course, is a normal feature, but to come out with Supplementary Demands as a matter of routine does not reflect great credit on the part of the Ministry. The ministries should be firstly told that they have to keep within budgetary units.

This aspects of the plan budgets may also be taken into consideration. The initial estimate of a plan budget sometimes gets doubled, trebled and even quadrupled. There ought to be some discipline in the financial atmosphere. There is always an element of uncertainty but such big gaps cannot be explained by that factor.

I want to refer in brief to the budget provision for defence. In my humble opinion, in the present background of our border problem the allocation ought to have been more liberal and I completely fail to understand how the expenditure on air force could be cut down. I think it is dangerous.

Turning to another part of the budget I may mention that the film industry, especially in West Bengal, has been hard hit by the present budget. The Finance Minister can get it verified that there is no big money behind the film industry of West Bengal. It is living by its quality of production. He ought to remember that it is the Bengal films, which have put the Indian films on the world map. In today's newspapers, the Finance Minister may find the opinion regarding the matter of the Chief Minister of West Bengal, Dr. B. C. Roy and the statement of Shri Satyajit Ray who has gathered laurels for Indian films and has made the name of India great in the Film World. They say that Bengal films will practically be killed by the present budget. Practically three-fourths of Bengal is lost to Bengal Fims. Our films cannot go. There are barred. If something is not done in this direction, then the Bengal film will not survive.

[Shri N. R. Ghosh]

I know that the Finance Minister is sympathetic and I have also seen his reply in the Rajya Sabha. Still, I would request the Finance Minister to take this fact into his sympathetic consideration.

Another thing is with regard to the export promotion of tea. I think the Tea Board should be given a free hand in the matter. Our export of tea is naturally dependent on the London market, but with the growth of tea plantations in East Africa, we cannot always bank on this market at least to the extent we are doing. We must find out other fields. I would submit that in Morocco about 20,000 tons of tea are consumed every year. We ought to see whether we can create a market there. At present their entire tea is supplied by China.

In connection with budget discussion, I might be permitted to say that top priority is not always given according to the merits of the case. What I have in mind is the Farrakha barrage. The Finance Minister knows and the entire Government knows that there is a vital connection of Farrakha barrage with the very existence of the port of Calcutta. It is an admitted fact. Everybody knows and everybody admits that 45 per cent of our import and export trade passes through the Calcutta port and the hinterland of this port is not only West Bengal but its hinterland is also Uttar Pradesh, Bihar, Orissa, Assam, Nepal and a part of Madhya Pradesh. Therefore, the port of Calcutta ought not to be the headache only of West Bengal.

Even during the British regime, Bhagirati was silting up. As a matter of history or tradition, I may point out that it was Bhagirati who dug the canal of Bhagirathi from the Ganges, and resuscitated and conserved this region going with Ganga Sagar. We are not his worthy successors. We are allowing Bhagirati to silt up and to die. Some people say "It is being dredged, what more do you want? It

is like saying: "I am putting oxygen into your lungs. You are allowed to breathe. Never mind your disease". I would submit that this is a very small solace. They shut their eyes to the tragedy which is written on the wall. It is absolutely certain that death has been creeping up the river Bhagirath through silt now overtaking it with leaps and bounds. That means the killing of the port. That means the killing of Calcutta, Howrah and other suburban regions. Salinity in the river is increasing in a frightful manner. The region will be a desert unless immediate steps are taken.

**Mr. Deputy Speaker:** The hon. Member's time is up.

**Shri N. R. Ghosh:** Two or three minutes more, Sir. We are told again and again that this matter will be given top priority. This assurance was given by Mr. Patil when he was the Minister of Transport and also by the Irrigation Minister and by various other persons. But somehow or other we find that the matter is being delayed. It has been investigated by international experts. They say that Farrakha barrage is the only answer to this problem. It will also control the frequent floods which are now creating a havoc. We know that. They also know that. But somehow or other, we find that the matter is not taken up. I would request the Finance Minister to consider this question seriously. I do not find anything in the budget to show that it is being taken up immediately. If Calcutta port dies, if Calcutta dies, then I would submit that in the maelstrom of that disaster, in the vortex of that destruction, a substantial portion of our economy will also founder.

**Pandit Munishwar Dutt Upadhyay (Pratapgarh):** Mr. Deputy-Speaker, Sir, we have been discussing our budget . . . .

**श्री मन्दसिंह सिंह भवौरिया (इटावा) :**  
**माननीय सदस्य हिन्दी में बोलें :**

**Pandit Munishwar Dutt Upadhyay:** I have started in English. As our expenditure has been gradually rising in the Centre and also in the States and the size of our budget has been increasing every year and increasing by leaps and bounds, so to say, we have to make provision for the additional expenditure that we have to incur every year in the Centre and also in the States. On the eve of the budget, we always fear that some taxes are coming. Some taxes are bound to come because the expenditure has increased and especially during this period, when we are going on with the five year plans. In the Plan, as we have seen, thousands of crores of rupees are being spent, and I do not know how it is possible and it would be possible to make provision for all this expenditure. Really, when we started with the Plan we could not imagine how it would be possible to meet the expenditure that we were likely to incur in the execution of the Plan. Somehow or other, with the help of foreign countries and also through deficit financing, market borrowing and all that, which we have been doing in this country and outside, we have carried on so far.

This year also, when the budget was coming, we thought that we were bound to have some taxes, because this is the last year of the second Plan. In the last year of this Plan, as we had not sufficient resources in the other years and as we lag the resources in the fourth year, we thought that there must be some provision and we were really fearing that a large number of taxes of a heavy magnitude might come in. But I think that in the budget as has been presented, the amount of taxes that have been proposed is very small compared to the apprehensions and the contemplations that we had regarding the taxation that was likely to come in. The taxes amount to Rs. 23 crores. When the amount to be spent in the coming year is about Rs. 1,100 crores, Rs. 23 crores is a very small sum and that too, these taxes have been divided

over a number of commodities, so that one particular commodity or community in society may not feel the pinch. A suggestion was made by my friend, Shri Pande. He asked, why tax so many commodities and collect small sums like this? Why not collect big sums? Even over these small sums, there is so much of hue and cry and protest from the opposition. If attempts had been made to collect bigger sums, I do not know what would be the situation. As a matter of fact, taxes are never popular; they are never liked and welcomed. But these taxes are being utilised for greater production, for the development of the country; by them we are likely to have much greater advantages in the near future. So, I think Rs. 23 crores out of an expenditure of Rs. 1,100 crores is a very small sum and I do not know how the hon. Finance Minister is trying to manage the whole thing. I will come to it later. The question which should be seriously considered is, how these taxes should be distributed over different commodities.

It has been said that road transport has been very heavily burdened. My idea is that during these few years, road transport has been making very large profits and I think that it has been competing with the railways to a certain extent. When they are making so much profits, why not give a small share for the development of the country?

**Shri Sampath (Namakkal):** The fare is increased and it is the people who suffer.

**Pandit Munishwar Dutt Upadhyay:** I do not know. I heard many hon. friends speaking and they said that road transport was heavily burdened. As a matter of fact, this tax on road transport is very much justified and I do not think there should be any complaint on that account.

As regards the tax on bicycle parts, of course, it pinches the pocket of the

[Pandit Munishwar Dutt Upadhyay]

poor people. I really have great sympathy for that class of men and I would like that there should be no tax as far as possible for those people. But so far as the bicycle itself is concerned, about 40 years back, when I had an opportunity to purchase a cycle, it was sold for Rs. 180, Rs. 200 or even more. The quality may not be same—maybe superior or inferior—but on an average, the price of a bicycle now ranges from Rs. 120 to Rs. 180 or Rs. 170. If you consider how much the value of the rupee has gone down, the price of the bicycle I purchased would come to hardly Rs 30 or Rs. 40. So, I do not think there should be any great protest against this tax of Rs. 10 on these free-wheels and rims. There is no doubt that I very much feel for those people and I also want that there should be no tax on that class of men. But to say that the cycle should not be taxed at all is not correct, when on account of certain protection, the cycle industry has been making a good profit. I do not exactly remember, but there is quite a heavy protection on account of which the prices of cycles is so low in the country.

Coming to the tax on diesel oil, I do not think this is a heavy tax. But if it retards agricultural production in any way, I would suggest that it requires consideration of the hon. Finance Minister. So far as it affects agricultural production, I think it should be either reduced or exempted where it is used for agricultural production. Otherwise, the tax proposed is not heavy. I would suggest that taxes should not be levied on articles that are overburdened, on sources that are poor and on sources where production, specially agricultural production, is retarded and also where the collection charges are very heavy and the amount that is yielded by the tax is too small. There too taxes should not be collected. I would not go into the details of the small taxes that have been suggested, but it might be useful if this sort of test is applied to these proposals.

One suggestion I have to make in this connection. Instead of trying to collect these small taxes from these articles, if he could manage it by improving the administration of his department—the collection department—he could very easily manage to collect more than Rs. 23 crores which he is trying to collect from these small sources. From the report of the Enquiry Committee, it appears that more than Rs. 200 crores of direct taxes are in arrears. We had great expectations of the weal'h Tax, expenditure tax and estate duty. But now the position is that probably the major portion of these taxes has not been realised. So, on account of the inefficiency of the collection machinery, we are coming almost to the conclusion that some of them should be written off. Some exemptions are also being made in direct taxation, although on other grounds. The other impression that is going down is that direct taxation has come for exemption whereas by indirect taxation, small articles of poor people are being taxed. I do not know how far those exemptions in direct taxation are justified. Some of them may be, where there is double taxation or that kind of thing. Otherwise, they may not be justified.

14 hrs.

The position, as it appears from the present budget, is that provision has to be made for Rs. 1,100 crores or more and the provision that has been made is Rs. 250 crores from market borrowing, Rs. 362 crores from foreign help and Rs. 177 crores from treasury bills. So, as a matter of fact, out of this amount Rs. 789 crores are being met either from foreign aid or from borrowings or by taking from this quarter or that quarter, and income from small savings and miscellaneous items, two or three items, hardly contribute anything to the income which has to meet an expenditure of over Rs. 1,100 crores or so. The position is very delicate in the sense that although the foreign exchange position has improved, and other improvements are also taking

place, dependence mostly on either borrowing or foreign exchange will not create a sound economy.

Then, the most disturbing factor to which the hon. Minister should look to is the rise in prices in the country. We had always been assured that as production increases the prices will come down. The production has, in fact, increased. So far as industrial production is concerned, it has increased by 7·4 per cent and agricultural production has also increased. In spite of these increases, the prices are going up. It is much more so in the case of food articles and raw materials which are very relevant for industrial production. Some steps must be taken to bring down the prices of commodities which are rising so far. The question of prices has come up so many times before this House and the answer has always been that an attempt is being made to check their rise. But I do not think the answer which the Hon. Minister gave in the other House to the points raised in this connection is very satisfactory. The rise in prices is such a serious that it vitiates the entire atmosphere of the economy in the country. Therefore, an attempt should be made to bring down the prices somehow or other. I find that the price of agricultural produce is not now going up. It is coming down, although it has gone up quite high. But this coming down of the agricultural price is not very certain. Therefore, we have to rely on certain data by which we may be able to assure a certain level of prices in the country. That level of prices may be possible only when there is increased production. As the Ford Foundation Team has pointed out, there should be three times greater speed in our agricultural production if we are to meet our requirements fully. But no attempt is being made in that direction. I am saying this because I find that the provision made for agriculture is not what was desired by the Planning Commission, the leaders of this country and the several committees which were appointed in this

connection. I would say that there should be greater provision for agriculture.

Then I come to the Community Development blocks, which cover almost two-thirds of the area of the country. The idea is that a number of departments should join and work through the Community Development blocks. The working of the Community Development blocks is not very satisfactory, and they have not contributed much in increasing our production. A number of charts, maps and other things are being published and so much paper work is being done but very little is done in the case of field work. I think even co-operation is being entrusted to them, because we want through co-operative farming, service co-operatives and other instruments to increase the agricultural production of our country. I do not know what will be the fate of those agencies and how they will work.

**Shri U. C. Patnaik (Ganjam):** I will not go into the details of the proposed budget expenditure now but will do so at the stage of the Demands for Grants, particularly under the head of the Ministry of Defence. I will only refer to certain fundamental problems which should have been considered in framing the budget.

Firstly, I will refer to our sterling balances. Before independence our sterling balances were about Rs. 1,422 crores. Then, you remember, in 1948, 1949 and 1950 there were a number of defence purchases agreements, contracts and all that, with the result that our sterling balances came down in 1951-52 to Rs. 625.27 crores. On 19th February 1960, last month, according to the Reserve Bank of India Bulletin, our sterling balances have come down to Rs. 163 crores. The foreign exchange reserves, including gold, bullion and coins in 1951-52, according to the Reserve Bank of India Bulletin, was Rs. 848·44 crores. It is on page 84 of the Reserve Bank of India Bulletin for January, 1960. It has now come down to Rs. 387·84 crores. Our reserves, our assets have gone down and

[Shri U. C. Patnaik]

are still going down, though we are grateful to the hon. Minister that he is trying to stem the tide, to some extent.

Our sterling balances have been frittered away, our foreign exchange reserves have been depleted, in buying outmoded planes, ammunition and weapons that would not fire, contracts with foreign firms for junk, obsolete and obsolescent stores, and very often many of these things have benefited the individuals. I am not merely referring to old things. Even in the latest Audit Report you have got some instances of horrible fraud against the country's finances. In particular, I refer to the 1959 Audit Report where you have got quite a good bit of transactions regarding spare parts, how a firm was first denied the contract because there was a lower tenderer, then again it was given the same contract and there has been a loss of several lakhs of rupees to the Exchequer. These sort of things are happening every day, particularly taking advantage of the secrecy in defence purchases and also taking advantage of the national crisis from time to time. You will remember well, Sir, in 1948-49 there were all those contracts with Sir John Marshall Cornwell and others. In 1957, again, when Pakistan was getting foreign aid, we went in for huge equipments of various types of aircrafts and our agreements and purchases make very sad reading.

Thus, from the position of a creditor nation at the time of independence, within twelve years our assets have diminished, and our liabilities have gone up at a very fast rate. In the Explanatory Memorandum on the Budget it is stated at page 81 that rupee loans stand at Rs. 4,328.28 crores, sterling loans Rs. 123.54 crores and other foreign loans Rs. 810.47 crores.

The total burden of debts on our country today amounts to Rs. 5,262.86 crores. For interest payable on these

loans please see page 32 of the Explanatory Memorandum. The interest payable last year was Rs. 167.22 crores. The year before last it was Rs. 163.22 crores. During this Budget year it is going to be Rs. 191.80 crores. Only last year we were on the point of defaulting in the payment of principal and interest, but we were technically saved—not really saved but technically saved—by fresh loans which our hon. Finance Minister was able to secure from foreign countries during that tour. This year as well as in every future year, under the present circumstances we will have to repeat the same performance of going with a begging bowl to different countries in order to pay back some loan. We have to incur loan to pay back some other loan. I am afraid that we are befooling the ignorant and credulous masses of our country by all kinds of wordy and financial juggleries and high sounding shibboleth. But the outside world has begun to feel that we are tending towards pauperism. During the last two years there have been articles in financial magazines, in the *London Times* and others, contributed by people who were otherwise very friendly to India which point out that India is heading towards bankruptcy. We may not be. Our hon. Finance Minister may be able to save us from that. But still we should like to know, the Parliament and the country should like to know as to what are the liabilities, what was the purpose of the debts, how they were spent.

Of course, since 1957 our Finance Ministry is kind enough to publish that booklet on External Assistance, but that is not adequate. Apart from the adequacy of the information given there, we should like to know what are all these loans, what are they contracted for, how are they being spent or how are they proposed to be spent. Unless we know these, the country will not be satisfied about these huge amounts that are being borrowed.

Our Parliament Secretariat must be thanked for bringing out a very interesting brochure on 'Public Borrowing'. It was published as early as February, 1956. It points out how in every country, other than India, public borrowing is always based upon the prior sanction of Parliament. It points out how in Sweden, for instance, the Public Debts Office is a branch of the Parliamentary organisation. In Australia there is a public debt organisation which is also subordinate to the Parliament. The public debt procedures in Canada, the UK and the USA are very stringent. The public debts organisation of every country is practically under the Parliament of that country and that organisation deals with all public debts. The most important thing to note is that there is prior legislation there for incurring debts and loans. In addition to the Budget proposals, the booklets and brochures on external assistance, it is contemplated that there should be parliamentary control and prior sanction of Parliament of each democratic country before a farthing is spent.

In our country also there are certain provisions in the Constitution which provide for that. For instance, I will quote article 292 of the Constitution. It reads:

"The executive power of the Union extends to borrowing upon the security of the Consolidated Fund of India within such limits, if any, as may from time to time be fixed by Parliament by law and to the giving of guarantees within such limits, if any, as may be so fixed."

So it is contemplated here that like other countries there should be legislation before money is sanctioned as loans. The same thing is there in article 119 where regulation by law of procedure in Parliament in relation to financial business has been laid down. In our country we have legislation, for instance, for prevention of cruelty to animals. Here is a case where it is a cruelty to the posterity of India and all future generations who are bur-

dened with loans and for which legislation should have been brought in.

This was the subject matter of a resolution some time back in this House whereby one of our ex-Finance Ministers proposed that there should be some such legislation. The hon. Finance Minister told the House that no legislation was necessary because it was covered by the Budget proposals. I submit that Budget is quite different from legislation for sanctioning foreign loans. The Budget, as you know, is discussed within a few days. Very important subjects, like the Ministry of Finance, the Ministry of Defence and the Ministry of Commerce and Industry, do not get more than six hours for discussion. It is impossible during the Budget discussion to allow detailed discussion of these foreign loans. Apart from it, if the Budget statement on foreign loans which have already been incurred is adequate, why should the Constitution provide for additional legislation? In every country where there is the Budget showing the loans there is also legislation to incur loans. Budget, as you know, is not legislation by itself. The Budget is followed by the Appropriation Act, which is the law. So, the Budget is not the law itself. The Appropriation Act refers to expenditure and not to the loans borrowed from other countries. In addition to the Budget the financial statements and all these things, it is a very salutary provision everywhere that before any Government incurs any loan it has to take the prior concurrence of the Parliament by way of legislation. I submit that in our country also our Law Ministry as well as the Finance Ministry should consider this problem and see that no public debt is incurred without prior sanction of the Parliament.

All the talk and the excitement about the adventure of planning, the building of new India in a very big way and all these things, I submit, are mere make-believe because, as a matter of fact, we are becoming a debtor nation day by day. We will

[Shri U. C. Patnaik]

become a debtor nation and our prosperity will not be able to discharge the loans that we are incurring for our so-called plans. I would not go into the details about planning, but I submit that the common man in India has not had the benefit of the Plans and of these foreign borrowings and borrowings in our country, which we have been told is very important. I respectfully suggest to the Finance Minister and the Law Minister that the highest priority should be given to legislation under the Constitution, since the Constitution came into force ten years ago and we have about 50 articles in the Constitution which require legislation to be undertaken.

In framing our Budget we have to see what our requirements of manpower are, how it has to be allocated, how it is to be utilised. At present our Plan is not for manpower utilisation; it is only expenditure-budgeting. In almost every other country a manpower budget accompanies or precedes the general Budget. The United States, Australia, New Zealand, France, Czechoslovakia etc. are instances. Our Planning Commission examined it in the First Plan, but they thought that manpower budgeting was required only for other countries where there was shortage of labour and not for India where there was so much of labour. That view does not agree with common sense because it is in India where you have great requirement of technical manpower, that manpower budgeting, manpower training and schemes for manpower organisation should have been introduced. After the speeches of Prof. Mahalanobis and others at a conference convened recently by the Home Ministry, experts have come round to the view that manpower budgeting is also necessary, though they feel there are some difficulties. It is absolutely necessary that we know our requirements of manpower, both skilled and unskilled, and how it should be trained and organised so that we can compete with other nations.

For the last six or seven years we have been pressing for co-ordination between and integration of our civil and defence organisations. In every other country there is such co-ordination with the result that by spending the minimum on defence, they ensure the maximum defence strength. We can utilise the defence forces for various socio-economic plans and programmes so that the country would have the benefit of our trained and disciplined organisation. We have suggested that there should be coordination of the engineering services in the matter of building roads, bridges, dams etc., wherever it can be done without impairing military efficiency. We have pointed out that the educational set-up should be reorganised as was done in the U.K. about a hundred years ago. We have been suggesting that ex-servicemen could be better utilised in various activities in the national life. You yourself, Sir, before you occupied this office, made a suggestion about the Viceroy's Commissioned Officers, a huge category which is being maintained without adequate return. It has to be rationalised so that the shortage of thousands of officers could be met from this organisation. There have been a number of suggestions which would have meant savings under defence head and at the same time greater military efficiency and greater tempo in development schemes. Although we have been crying hoarse for it for the last several years, there seems to be no change.

I shall not go into details of defence expenditure now, but do so later on at the time of the Demands for Grants if you permit me to speak, but there are certain unhappy things about the proposed Defence Budget which make us rather nervous about our defence preparedness. The Defence Budget indicates no change in the pattern of expenditure for which we have been urging all these years. There is no change in the strategy of defence. Maybe there will be a few more roads and a few more purchases, but there

is no overall change. Without going into details, I shall point out the connection between the Defence Budget and the defence proposals, the no-change policy in general strategy and certain statements which have been made here.

Firstly, we have very often been told that not a blade of grass grows in the Ladakh area. We have been told by the Defence Minister that he will protect our "administered" territory meaning thereby that there is no question of the unadministered territory. These statements, read with the budget proposals for defence without any reorganisation, without any change in the over-all policy, make us feel, rightly or wrongly, that there is a chance of our giving up the Ladakh area. I hope we will not give it up. I hope our Government will fight for the Ladakh area with whatsoever means possible. I hope the country will be made to feel that the Ladakh area is militarily and strategically very important. But, having given up 42,000 square miles to Pakistan in Kashmir, having given up the Berubari and other areas to Pakistan, we have a feeling that there is perhaps a chance, particularly in the coming Chou-Nehru meeting, of the areas in Ladakh occupied by China going over. We hope that it will not be, we wish and pray that our Government will not do it.

**Shri C. D. Pande:** Why do you forebode things which are not likely to happen?

**Shri U. C. Patnaik:** I take this opportunity of expressing my fears to the Government when they are presenting the Budget without any change in the strategy, without any change in the over-all pattern of defence in the light of the border problem. I request them to consider it. I feel that those two statements were feelers to ascertain the country's opinion. The

country does not seem to have taken them very seriously, and is concentrating on the so-called difference regarding the Macmahon Line which involves only Long Ju. This is the forum where we can anticipate things, express our fears and point out to Government that they should not think of giving the country the psychological satisfaction of the evacuation of Long Ju and the recognition of the Macmahon Line, which runs only from Bhutan to Burma, to counteract the other militarily strategic loss of the Ladakh area.

**Raja Mahendra Pratap (Mathura):** I have many important points to mention to the Finance Minister.

To begin with, I would like him not to levy taxes directly on cycles, diesel oil or anything of that kind, but allow the States to tax them and then he can tax the States. That is to say, you ask every State to give so much money. That will be right. Whenever I ask any question, they say it is a State matter. I think the taxes that you have levied are all State matters.

So, I say to begin with, that the system of taxing should be changed. I have often said that if the Centre has to tax and the States also have to tax, then it is necessary that the system of taxing should be changed entirely.

It is a very bad custom now, or bad law I might say, that at every step we are taxed. If some people are going by car or by truck, they are stopped on the road, and they are taxed. So, I say that taxes should be levied only on land and on property; or if there is any money in the bank, then you can tax that, but you cannot tax at every step. But you are taxing sugar, you are taxing tobacco, and you are taxing this, and you are taxing that.

As regards the film industry which has been taxed, I think they may better be taxed more, because, I believe that these films, as they are, spoil the character of the people. But if

[Raja Mahendra Pratap]

the films are educational or in any way moral, then they should not be taxed, in my humble opinion.

**Shri Naushir Bharucha** (East Khandesh): I think the Finance Minister agrees with you.

**Raja Mahendra Pratap:** I think Government should never trade. Our ancient culture says that whenever kings began to trade they ruined the country. So, Government should not trade. Government should give every freedom to the people, and leave the initiative with the people to develop business as they like. Of course, Government should guide the people and see that they do not misuse the money. I have often said that it does not matter to us how much money you have, but it matters to us how you use that money. If you misuse that money, then, of course, you are doing something against society.

As regards migration, that is, people going out of the country, I believe Government are not taking a right decision in the matter. I believe that Government should encourage people going out. That will help our country, because those who go out make a lot of money, and they will be sending a lot of money here. I know that China made a very great profit by sending men out and getting money from outside. I think there should be a right ideal before us. What is the ideal before us? Is the ideal to make India just another England or America? Or is the ideal to make India a model country in the world?

I have said that I have never agreed with the non-violence of Mahatma Gandhi. I have said that if a Hindu is a Hindu, he will have to believe in Shri Krishna, and Shri Krishna says 'Fight for dharma'. If someone is a Mussalman, he will have to believe in the Quran where God says 'Do jihad for Iman'. If there is a Sikh, he will have to believe in Guru Govind Singh, and Guru Govind

Singh fought with sword in the field. So, I never agreed with the principle of non-violence of Mahatma Gandhi as he preached it. But I beg to say that Mahatma Gandhi was a great Mahatma, a great leader, a great man of the world. He has shown some way, and that is the way of simple living. Are you practising that? If I were the President of India, I would have gone to the Bhangi Colony where Mahatma Gandhi lived. So, I beg to say that our Ministers should try to economise on their living. If that is done, then they will be showing a way to the people.

As regards defence, I shall not speak about that just now, because I have asked for some little time to speak on the Demands for Grants relating to the Defence Ministry separately.

As regards our foreign expenses, I should like to say a word. I am very sorry to see that a lot of money is squandered by our Legations and Embassies and Consulates. They only want to imitate foreign governments

**An Hon. Member:** Also by the Ministers.

**Raja Mahendra Pratap:** I am speaking of our Embassies here. They spend a lot of money just to show to the world that they are the Ambassadors. They do not show that India which respects Mahatma Gandhi, and respects the simplicity of Mahatma Gandhi. They should go in khaddar, but not in this way that they put on khaddar and have furniture worth Rs. 20,000 or Rs. 50,000. That is not the way, they put on a khaddar cap and go about in cars costing Rs. 30,000. That is not the way that Mahatma Gandhi has shown.

I beg to say that money is not the important thing; the ideal should be that the time and energy of the people should not be wasted. I find that the time and energy of the people is wasted in such a way that we lose a great

deal of our energy and time, which we could have used for producing our necessities.

So far as the tax on cycles is concerned, many hon. Members have spoken about it already, and, therefore, I need not repeat it. I also believe that for poor people, it is very hard to pay these taxes on cycles or their parts. On very expensive cars, if you levy a tax of even Rs. 5000 I do not mind, but so far as small cars are concerned, I believe that no taxes should be levied on them.

As regards loans, I have to say a word. I think our Government are burdening our country a great deal, and it might be very difficult to pay back these big loans. It appears to me that a day may come when our Government might say in the words of Galib, that:

मुफ्त की पीते थे मैं धौर कहते थे कि हाँ  
रंग लाएगी यह हमारी फाका मस्ती एक दिन।

**An Hon. Member:** What is meant by that?

**Raja Mahendra Pratap:** Galib was drinking and drinking without paying any money. Afterwards, he was sued in the court, and he said in the court 'I was drinking without paying money, but I can see now that it has become very difficult for me to pay the price'. I mean to say that one day Government may find themselves in the same difficult position and might say before the court of the world, 'We never knew that we shall also have to pay some day.'

**Shri Naushir Bharucha:** The Finance Minister does not drink.

**Raja Mahendra Pratap:** I know that the Finance Minister does not drink, and I am very glad that when he was Chief Minister of Bombay, he started prohibition, but I am very sorry to say at the same time that Bombay is more wet than formerly.

**The Minister of Finance (Shri Morarji Desai):** Is that his personal experience?

**Raja Mahendra Pratap:** As regards strikes, I believe that some law should be made that there should be no strikes, because a great deal of energy is wasted in strikes. I believe, as I said once before, that we should make it our principle that the age of Mahatma Gandhi is finished, and the age of world federation has begun, that is to say, there should be no strikes, no hartals, no bhookh-hartals and people should work. As some hon. Members have suggested, and quite rightly too, they insist and get higher salaries, and then the prices go up. It is a law of economics. It must be so. So I say that there should be no strikes and there should be no higher salaries. I am very sorry to say that it appears to me that the intellectuals of India have conspired to tax the people and divide the money among themselves, not caring for the poor people down below. It appears to me that such is the condition.

As regards inflation, I will say a word. Many people do not understand that inflation is only due to a lot of notes being printed. Whenever we get salary, we get new notes. They are quite new. So it is very clear that they are printing and printing notes and do not care for the fact that inflation will result thereby.

As regards speculation also, I have a word to put in. This speculation in shares is nothing but gambling. I think our Finance Minister as a very moral man should do something to stop this speculation altogether. We are against gambling.

**Shri Braj Raj Singh:** He is not.

**Raja Mahendra Pratap:** We are against horse racing. I believe we should be against speculation in shares also.

**Shri Naushir Bharucha:** What about prize bonds?

**Shri Braj Raj Singh:** He has started prize bonds.

**Raja Mahendra Pratap:** That, I must say, is just a slip. I think he has slipped a bit.

As regards income-tax also, I have a word. I have already said that the way income-tax is collected is not very good. I know of instances of income-tax collectors making money sometimes. It is corruption. So I think the tax collection should be done by very high authorities in the districts and at the Centre.

As regards prohibiting the import and export of gold, I have said several times: please do not stop the coming in of gold. Let gold come. As much gold as you will have in the country will mean that you will have so much more value for the rupee. The world is always calculating currency on gold backing. So I say: please allow people to bring in gold, but stop sending out of gold. That is the correct policy.

Also tax imports, that is, the things that come in. But please do not tax exports. If it happens that by reason of more exports the prices of certain commodities go up, then you stop exporting of that commodity for some time, two, three or four months. By that method, you will allow people to export more of what is not needed in the country.

In the end, I will say what we should encourage and what we should ban. We should encourage the making of a happy society, a moral society, to help the movement of world unity, world order and World Government. If there is a World Government, then we need not spend a lot of money on defence.

**Shri Subiman Ghose (Burdwan):** Who will be the Prime Minister of the World Government?

**Raja Mahendra Pratap:** Then I come to what things should be banned. We should ban litigation among the peo-

ple. Litigation means a great deal of waste of time and energy. Intoxication should be banned. Shows should be banned. Expensive sports should be banned. Dancing of girls before men should be banned, speculation should be banned and gambling should be banned.

**Shri Somanl (Dausa):** Our annual budgets now have become the instruments for implementing the programmes of economic development as laid down in the successive Five Year Plans. This year our Finance Minister had, apart from finding the resources for the ever-rising tempo of developmental expenditure, also to provide additional resources for the requirements of defence as well as for meeting the cost of implementation of the recommendations of the Pay Commission. Under these circumstances, there were widespread apprehensions that the Finance Minister would come out with a much heavier tax burden than what actually he has decided to. It is, therefore, gratifying to learn that in spite of all the need for raising additional resources, he has been able to manage the budget in a manner which will not cause any undue burden on any section of the economy.

It is argued and pointed out that the burden has been much less than what he should have imposed. Here I think we are forgetting the taxation efforts made by the Centre in the period of the Second Five Year Plan. Indeed, we know that the Planning Commission had envisaged a taxation effort of the order of only Rs. 225 crores during the Five years, but as we all know, that target has been far exceeded. Therefore, there is no warrant for the assumption that the taxation effort has been less than what it should be. There is also no basis for the impression prevalent in certain quarters that the hon. Finance Minister has been much more favourable to the private sector or the payers of direct taxes than the payers of indirect taxes. Indeed, even that great architect of the memorable Budget of May 1957 had

also at that stage clearly indicated while imposing all those memorable burdens that the policy of Government in later years of the period of the Second Plan would be to give relief, specially in the field of personal taxation. The present Finance Minister has not only not implemented the assurance that was given by him, but he went a step further last year when he increased the wealth tax on individuals and also modified the expenditure tax in a manner which imposed a heavier burden. I am therefore pointing out that the Finance Minister has not in any way given any relief whatsoever even in certain directions in which such relief should have been forthcoming. At the same time, I must pay a tribute to the Finance Minister for his performance in restoring stability, confidence and buoyancy in the economy without raising any revenue from any of the sources. Indeed, it is particularly gratifying and amazing that while not yielding a rupee of revenue in any direction he has been able to create conditions in the economy where it is possible now to take a big step forward to take the economy towards what is called the take-off stage. I, therefore, welcome the psychological change which has been brought about by the Finance Minister in a remarkable manner.

**An Hon. Member:** In which sector of the economy?

**Shri Somani:** Before I go to the Budget proposals, I would, however, at the very outset like to draw the attention of the Finance Minister to the sort of very loose budgeting that appears to be the feature of our annual Budgets. We find that our estimated deficit in 1956-57 of Rs. 18.4 crores turned out to be a surplus of Rs. 86.40 crores; our anticipated deficit of Rs. 26.87 crores in 1957-58 turned out to be a surplus of Rs. 42.45 crores and our anticipated deficit of Rs. 28.02 crores in 1958-59 turned out to be a deficit of merely Rs. 5.29 crores. Our anticipated deficit of Rs. 59.08 crores for 1959-60 has turned out to be a deficit of only Rs. 15.39 crores. This

under-estimation of revenues becomes the basis for imposing more and more burdens. And, it is, therefore, only right and appropriate that the House should expect from the Finance Minister that the basis of estimating the revenues should be much more realistic and practical than the way in which these have been estimated during the last few years.

**Shri Morarji Desai:** May I point out to the hon. Member that in spite of what he is saying, the deficit financing of 1957-58 was Rs. 496 crores and it turned out to be more than what was estimated. Therefore, it was not only that the revenue was under-estimated. Both things happened like that.

**Shri Bimal Ghose:** He is right so far as the revenue budget is concerned; and the Finance Minister is right so far as the total budget is concerned.

**Shri Morarji Desai:** I am talking of the total budget.

**Shri Somani:** I am talking of the revenue budget. My submission is that the estimated revenues every year have gone up and that will be the case this year also. The revenues have not been properly estimated under the various heads; and, there is no doubt that the estimated deficit will be substantially reduced again this year.

**Shri Morarji Desai:** Let us hope so.

**Shri Somani:** I would not take up the question of price inflation. It has been talked about by almost all hon. Members. The first thing I would like to refer the hon. Finance Minister to is about the implications of the implementation of the Pay Commission's recommendations. Here I need not say much; but, I would only like to make a reference to something which was said by Shri Morarka and Shri Mathur yesterday in regard to the activities of the Special Reorganisation Unit of the Ministry of Finance. The work they have done during the short period really seems to be very remarkable and impressive and it should be the endeavour of the Ministry to widen

[Shri Somani]

and strengthen this organisation so that very big economies in the various fields of our planned development may be effected so as to neutralise the incidence of the burden that has been imposed by the recommendations.

In a very short period, they have examined quite a few departments of Government and the results they have indicated are really very remarkable and very impressive and give the hope that if their organisation is strengthened and if their activities are extended, then, really, we can meet a big or a major portion of the additional burden by better efficiency and better productivity methods as have been suggested by that Unit.

Talking about the implications of this wage increase from the point of view of the private sector, I would like to draw the attention of the Finance Minister to the recommendations of the Wage Board for the Textile Industry. Even no less a person than the hon. Minister for Commerce and Industry, Shri Lal Bahadur Shastri had openly expressed a sort of concern over the implications of the recommendations of the Wage Board for the Textile Industry. I do not know why the Labour Ministry rushed to implement these recommendations without going into the implications of these recommendations. It has been estimated that the additional burden to be imposed by these recommendations will come to about Rs. 14 crores immediately and the amount will rise to Rs. 16½ crores two years afterwards.

There was a lot of criticism—and to some extent, I think, rightly—about the rise in cloth prices recently. The Industry and Government took a series of measures which has resulted not only in arresting the rise but the cloth prices have come down substantially during the last few weeks.

What will be the position of the textile industry arising out of the implementation of the recommendations of the Wage Board? Where is

this additional burden of Rs. 14 crores to come from? The units especially in Madras, West Bengal and Rajasthan have been so seriously hit that either there should be a corresponding rise in the cloth prices or the mills simply have to close down. Therefore, in implementing these recommendations, it would have been much more desirable if the increase in the wages and emoluments had been linked with increase in productivity.

Take the instance of the textile mills in Rajasthan. There are 22 workers for 1,000 spindles in the textile mills in Rajasthan as against 8 or 9 in Bombay or Ahmedabad. The disparity is too great. Certainly, it would have been better if the Labour Ministry had taken the initiative and asked the State Governments that while implementing the recommendations of the Wage Board they should ensure that there is a scientific assessment of the work loads in the various centres, that these increases are given in a manner which will neutralise the additional burden that is sought to be imposed by these recommendations.

I just want to draw the attention of Government to the serious implications of this vicious circle. We are giving an increase in wages because there has been an increase in the cost of living. You are giving an increase in the wages which will again mean an increase in cloth prices; and you can go on in this vicious circle. We have to fight this issue and bring about a rationalisation and modernisation of our various industries and control this inflationary spiral in a manner of increased productivity which alone can solve this problem of high prices in various essential commodities. I hope the hon. Finance Minister will take some positive steps to ensure that the machinery both at the Centre and at the States will take serious note of the problems that have arisen due to various increase in wages and see that there is simultaneous effort in the field of nationalisation of industry and that this wage is not allowed to increase in

a manner which will result in a direct increase in the prices of such ordinary and essential commodities as cloth.

**Shri Harish Chandra Mathur (Pali):** Will you kindly explain further? Were not the mill-owners a party to this and was not the point raised by you considered then?

**Shri Somani:** Unfortunately, it is true that the representatives of the industry were also a party to these recommendations.

**Shri Braj Raj Singh:** Not fortunately!

**Shri Somani:** Unfortunately in the sense that they did not go into the implications of these recommendations. They thought that the level of dearness allowance that is being given in Madras, West Bengal and Rajasthan is too low and they just made vague recommendations. So far as Madras is concerned, they said that the dearness allowance should be based on 100 per cent. utilisation and for other zones on adequate basis. This led to certain calculations and certain interpretations which were not quite clear at that time. As a matter of fact, they had an impression that the resolutions of the Indian Labour Conference were a sort of mandate to the Wage Board and that they must implement those recommendations. Whereas the Finance Minister himself has pointed out—and the Labour Minister also pointed out—in the House, they are more or less in the nature of guiding principles and the resolutions of the Labour Conference were not at all mandatory. I still hope that it will be possible to do something. Otherwise, a serious crisis might develop so far as the textile units in Madras, West Bengal and Rajasthan are concerned.

Of course the burden will be severe even in the case of other units. But so far as those centres are concerned I am quite sure that the repercussions will be quite serious. The hon. Finance Minister himself may take certain positive measures to increase production and productivity. For instance, we know that the depreciation allow-

ance on the third shift was withdrawn a few years ago due to no reason whatsoever. At a time when there is a great need for increased production, it is necessary to encourage the working of the third shift and they should see their way to restore the additional depreciation which it used to enjoy until a few years ago.

15 hrs.

There are, of course, various other ways by which production and productivity could be encouraged by suitable incentives and I need not go into details. There are only two ways. One way is a negative way of imposing physical controls. Looking to the weaknesses in our society, it is simply not practicable to think in terms of them. We had bitter experience of these controls in the war and post-war periods. So, positive steps should be taken to improve our productivity by certain incentives which are absolutely feasible and capable of being implemented.

The hon. Finance Minister said something in the Rajya Sabha about the taxation of bonus shares that they had nothing to do with the tax on dividends. On the 16th of March 1956, Shri C. D. Deshmukh said—I am quoting briefly:

"You cannot have a tax on dividend without a tax on bonus shares. You cannot have a tax on bonus shares without a tax on dividends."

He made a categorical statement that in this integrated system of taxation, he had to introduce a tax on dividends and at the same time on the bonus shares. The statement which the hon. Finance Minister made in the Rajya Sabha seems to be quite contrary to the logic that was given by Shri C. D. Deshmukh about the same matter. So far as the bonus share issue is concerned, somehow the attitude of the advisers of the Finance Ministry seems to be so stiff that it is high time that this matter was examined at an expert level by some committee such

[Shri Somani]

as the National Council of Applied Economic Research. We find that the Taxation Enquiry Commission, the Royal Commission on Taxation in U.K. and several other expert bodies have gone into the question of bonus shares and have unanimously said that there was absolutely no case for taxing these bonus shares and that they did not create any additional resources for the company and that it was just a book entry. Even if the Finance Minister does not see his way to give any relief, let it be examined at the expert level as to what are the reasons for the Ministry of Finance to differ from the views expressed by such august bodies which I referred to.

Now, with regard to the stock exchanges also, there is something to which the Finance Minister should give his attention. It is welcome to find a new class of investors in the stock exchanges. It has been possible for various new issues to be floated successfully and the response has been quite overwhelming. It has paved the way for better capital formation and for the development of the private sector. But these favourable conditions are restricted to particular industries. Certain industries like cement or banking or investment companies have not at all shared in these boom conditions. It is time that the Government took note of the policy followed by the Tariff Commission in fixing prices for the various industries which are controlled: steel or cement or paper. Their policy should be in conformity with the trends in the general economic situation as a whole. There seems to be a lot of difference in the profit yielding capacity of the various industries simply because of the fact that the Government are following a particular policy in regard to the price fixation of the various industries. The Government should make an expert review of the position of those industries whose prices are controlled on the basis of the recommendations of the Tariff Commission so that suitable adjustments could be made in line with the requirements of the present situation.

In the end, I would like to welcome the relief which the Finance Minister has given in the matter of charities and I have no doubt that it has been done for a very good cause and it will permit and enable the various companies and individuals to utilise more money for good causes.

**Shri Basappa (Tiptur):** Sir, I have listened carefully to the speeches of the hon. Members including the serious speech of my friend, Shri Somani and also the novel ideas of Raja Mahendra Pratap. The Budget proposals of the Finance Minister had evoked mixed feelings and many have expressed great disappointment at some disturbing features but many have also welcomed the Budget. In the context of a growing economy for a country like ours it is not an easy work that the hon. Finance Minister has undertaken. The various features of the Second Plan and the prospects for the Third Plan are to be seen in this Budget. There are certain achievements which we cannot ignore but there are certain really disturbing features which cannot be forgotten. The high prices really shock many people in this country and the common man is really hard hit. We see a sort of a big shift from direct to indirect taxation and naturally some are apprehensive while there is a sense of some relief for the people affected by direct taxes. In this atmosphere, he is right in saying that great incentives have been given to production, investments and savings. But we have been seeing that the results of all these developments have gone more to the richer classes than to the poor; the poor are getting poorer while the rich are getting richer. I have heard that nearly 60-70 per cent. of the real wealth of the country is in the hands of 100-200 big business houses and hence there is the necessity to see the proposals before us in the correct perspective. After all, we see around us that tax evasion is going on and there are accumulation of arrears. So, we should see that people who could afford to pay more must be taxed more sufficiently. There was expectation also.

In this context, I feel that certain relief should be given to the people who come under indirect taxation.

Of course, Sir, my hon. friend, Raja Mahendra Pratap was very light-hearted when he said about the film industry. Our hon. Finance Minister may take a serious view of the whole situation in the film industry. But the taxation seems to be very heavy. 50 naye paise for a millimetre would go a long way, I am told. If the cost of a print is about Rs. 1,500, the tax will be about Rs. 2,500, and at this rate for about 10,000 prints, it may go up to about Rs. 2 crores whereas the Finance Minister has estimated it only at Rs. 75 lakhs. The people in the film industry are, therefore, very very apprehensive.

My hon. friend, Shri Ghosh, has already spoken about Bengali films. I would like to speak about Kannada films which have been recently started. They will be hit hard. One may ask why I should speak about the film industry which is earning a lot. I can understand if the tax is on the film actors, actresses and others who are making money, who are doing black-marketing and other things, tax evasion and so on. By all means, take stringent measures against them. But, Sir, there are a number of small producers in the industry. These regional films will be hit hard.

Again, it is all right for production to be charged from a future date. Supposing they have planned to have a picture at Rs. 2 lakhs or Rs. 3 lakhs, if at the last minute you go and say that they have to pay a tax of Rs. 1 lakh or Rs. 2 lakhs, how are they to balance their budget? It will become very difficult for them. Therefore, what I want to say is, the taxation in their case is very heavy and this question must be looked into because this is an industry where we are having a good amount of income by way of entertainment tax and import duty on raw films. The cost of raw materials may even go up to 400 per cent. The unemployment that will result by closure of some units of this industry

will have also to be considered. After all, who will suffer? I do not mind if the big studios, big producers are taxed like this. There are small producers who have entered into the field. There are touring talkies which cater to the needs of rural areas. What I say is, the regional films have to be given relief and taxation reduced in their case.

Then, sericulture industry is also taxed. Sericulture industry has some importance in my State. A large number of poor families are depending on it. I am sure there will be some consumer resistance when the prices are increased with the result that the people who will be really hit hard will be those poor families, those lakhs of families who depend on this industry. I would like the Finance Minister to consult the Silk Board which is already in the field. Also, the Commerce and Industry Ministry had appointed a working group on this industry. They have produced a big report. I hope the Finance Minister will have some time to look into that report before he finalises this tax.

I do not want to go into the question of taxation on road transport, but I would like to say that the refund of excise duties on certain exports is a welcome thing. It has to be extended in the case of certain raw materials which ultimately result in the manufacture of things which could be exported.

The question of amalgamation of sales tax and excise duty has been hanging on for a long time. In respect of certain articles it has been done. In the case of coffee, for example, the sales tax can be amalgamated with excise duty. It would be easy for collection also. Of course, the State Governments will have to be persuaded. Some of them are already agreeable to this proposition.

The most important thing is the administration in respect of excise duties. The people in charge of collection go as police officers and try to harass the

[**Shri Basappa**]

people. Some serious steps should be taken to see that taxes are collected in a manner which will be liked by the people. Nobody would like to pay a tax easily, but, at the same time, we are in a welfare State and we must see that these taxes are collected to the liking of many.

Now I come to the question of estimates. My hon. friend was saying, after all, only Rs. 23 crores is going to be collected by way of tax this year. But ultimately, at the end of the year we will see that this sum of Rs. 23 crores will go up to a large figure. I have already given an instance about film industry. The Finance Minister expects about Rs. 75 lakhs, but we are told that it may even go up to Rs. 2 crores.

There is another aspect about which I would like to refer. What is happening in the border areas of the various States. I come from Mysore State. There is a big agitation going on for Belgaum between Maharashtra and Mysore. I do not understand the kind of agitation that is going on. They want to raise a "no-tax campaign". We are in a democratic set-up. People from Maharashtra go over to Belgaum and Mysore State and instigate the people there not to pay any tax.

**Shri D. R. Chavan (Karad):** Not the people of Maharashtra, but the people there.

**Shri Basappa:** You will see from the reports of the Home Ministry who are the people who go there. Sir, the Government send revenue officials to collect taxes. Those officials are harassed. Nearly 60 to 70 police officers have been beaten.

**An Hon. Member:** Not M.L.As.?

**Shri Basappa:** Under those circumstances, I think this House should take serious note of it. After all, things have to be settled in a normal, calm

way. When big questions like the Chinese issue are going to be settled in a negotiated manner, it is really bad that we should make this kind of an agitation. Already negotiations are going on. The Chief Minister of Bombay had a meeting at his residence of the Congress Committee and there these things are discussed. It is really surprising. Thus the Government of Mysore is put to ridicule. This is really something which I cannot imagine.

**Shri D. R. Chavan:** What meeting was held with the Chief Minister?

**Shri Basappa:** After all, there are certain formulas. It is not a question only between Mysore and Maharashtra. There are other border questions between so many States. All these things will have to be decided in a calm atmosphere....

**Shri D. R. Chavan:** By accepting certain principles.

**Shri Basappa:** There are certain principles by which these things are settled in a calm way. They are not settled in an agitational manner. There is the question of Kasergod about which we have been asked often. We are not taking up an agitational attitude although we have every right to have that portion of the area. There are other questions like Madakasira, Talawadi Firka and Akalkote. We have not taken up an agitational attitude. They may feel that they are strong enough. I welcome their decision to have bifurcation of Bombay. Let them live peacefully in a big Maharashtra State. I welcome it. I know that in Bombay there are lakhs of Kannada people. Therefore, if this is their attitude, I would rather say, let Bombay be kept separate, as proposed under the report of the States Reorganisation Commission, because, after all, the city of Bombay does not belong to anyone.

**Shri D. R. Chavan:** Why not Mysore be kept separate?

**Mr. Deputy-Speaker:** Order, order. We should not import those disputes here.

**Shri Basappa:** If this is the attitude, I think they will have to change their opinion in all these matters. There seem to be very big pulls that are going on even in the matter of regional development in this great country. Certain parts are developed while certain other parts are not developed. Regional development is a very important thing. Justice will have to be done in respect of this matter. Because certain States are more powerful, other States should not go without their proper due.

In this context, I must say that we have been asking for a tool and alloy steel plant at Bhadravati, a major port and a railway line in Mysore. So many years have passed, but nothing has been done. So, I wish the Government takes note of the strong feelings of our people there and see to the establishment of these things. After all, the need for Hasan-Mangalore line is there. This is not the railway budget and I do not want to say anything, but still, when that question is raised, the question of a major port is brought in. Unless a major port is established, a railway line will not be had, and unless the railway line is laid, a major port cannot be formed! What is this? I have not been able to understand this logic of the Planning Commission. Well, I think I should not say more about it—as to what is happening in the Planning Commission.

**Mr. Deputy-Speaker:** I also request him not to do that! His time is up.

**Shri Basappa:** Why I have been asking for a tool and alloy steel plant is, Bhadravati is in the public sector under the State Government. After all, it cannot stand comparison with

the gigantic steel plants at Bhilai, Rourkela and Durgapur. But some day it has to be converted into a high-grade steel plant. Even expert opinions in the past had been to the effect that a tool and alloy steel plant could have been located at Bhadravati, but even this has not come true.

Again, there is the question of sharing the waters of the Krishna and the Cauveri rivers. This work has not been done properly. The Planning Commission will have to look into this matter also.

**Mr. Deputy-Speaker:** The hon. Member's time is up.

**Shri Basappa:** There is another point. There is a report called the Backward Classes Commission's report. I do not know why it has been shelved. I am sorry to say it. They went round the whole country and prepared a report. The Chairman signed the report. Later on I do not know what cold storage it has found.

There are some more points which I wanted to dwell upon, but the time is up. Against the big context of the Chinese aggression, the budget proposals and the high food prices, one thing that is attracting the attention of everybody, though not to the liking of many of us, is the question of corruption. Even this morning, there were several questions about it. Of course, a tribunal cannot be appointed in the face of what our Prime Minister said.

**Shri Braj Raj Singh:** What is the difficulty?

**Shri Basappa:** In the country, there is a great feeling that some serious steps will have to be taken. I hope the Government will take them.

**Mr. Deputy-Speaker:** The hon. Member's time is up.

**Shri Basappa:** One or two words more, Sir. There is the question of indiscipline, that we have been noticing including my State.

**Mr. Deputy-Speaker:** Exactly, I have that complaint too. (Laughter).

**Shri Basappa:** The Aligarh university has caused great worry to everybody. We have heard enough about Banaras university. Now the Aligarh university has come in. Therefore, the Education Minister will also look into this question. I have taken a lot of time and I thank you for having given me the opportunity to speak.

**Shri J. B. S. Bist (Almora):** Mr. Deputy-Speaker, Sir, the Finance Minister's new budget proposals have their good features and he deserves the congratulations from the House for these. The most important of these is that the outlay in the last year of the second Plan has been raised to over Rs. 4,800 crores, which is Rs. 100 crores more than the revised financial target of the Plan.

The second good feature of the budget is that the additional taxation is not heavy. The estimates relating to deficit financing have been limited to Rs. 158 crores after taking into account the new tax proposals.

What is not so welcome is the levy of additional duty on diesel oil and motor vehicles. These levies comprise of Rs. 2,500 as duty on all trucks, a ten per cent duty on internal combustion engines and a duty increase of 25 nP. per gallon on diesel oil. While the cumulative effect of these proposals would be to check and restrict the growth of road transport by raising the capital cost of trucks and by enhancing the operational costs of diesel-driven trucks, it would have serious repercussions on the backward economy of the hilly areas. As is well known, there are no railways worth the name in these areas and people there depend entirely upon motor transport for the necessities of their lives, which mainly have to be imported from the plains.

The Finance Minister no doubt will get about Rs. 7 crores to Rs. 8

crores from the tax on trucks and diesel oil but it will make the living conditions in the hills many times more difficult. Already, the price variations between the plains and the hills are quite sharp and this new levy will make them sharper.

This brings me to the general question of the food problem in the hilly areas. As is known, when Shri A. P. Jain was the Food Minister, he appointed a committee to go into the question of agricultural development of the hilly and inaccessible areas. This committee, I believe, has submitted its recommendations. The most important of these provides for the development of communications in these areas. As the committee was convinced that these areas were not in a position, because of their climatic condition and poor quality of land, to produce enough food to the people, the committee is believed to have recommended a re-orientation of agriculture and the introduction of horticulture and vegetable farming. Food was to be imported. The new tax on vehicles is going to make this task more difficult. Food will have to be imported at a higher cost. Fruits and vegetables from the hilly areas will become costlier. Though the committee had submitted its report sometime ago, it is not known how Government are going to deal with it.

On the question of defence, in spite of the Finance Minister's assurance that he would not hesitate to ask for further allocations if need be, I feel that a higher allotment was called for. Considering the situation that has arisen in our country as a result of the threat from the north, the additional allocation for defence as compared to the revised estimate, which is of the order of about Rs. 30 crores, is quite meagre, especially considering the magnitude of the problem that we face. The Prime Minister has said time and again that for the first time two mighty powers—India and China—are face to face in the north and will continue to do so

for all time to come: and we cannot afford to be complacent. All these years, we have left our northern borders undefended. Even if the proposed meeting between the two Prime Ministers were to bear fruit and peaceful conditions were established in the north, I do not think it would be the intention of the Government to revert back to the old days. If that be so, our border defence would have to be strengthened. An immediate change that is required is to have a uniform security set-up in the border areas. At present in Assam, the Assam Rifles are entrusted with this work. In U.P., Punjab and Kashmir, the State Constabulary are employed for the purpose. Would it not be possible to have an integrated border security service or force under the command of the Army? This would facilitate uniform training and standard of service.

Another suggestion which I have to make in this connection is that our border checkposts should be established closer to the border all the year round. At present in many places, they shift to milder climates in the interior in winter.

I am a little disappointed with the hand-book on defence service estimates supplied to us. I have never come across a document which gives less information than this. Nearly 200 pages are devoted to a bare recital of different services of the army, the salaries paid to various ranks with such gems of information as these:

"The infantry is the backbone of the army and no battle can be fought without it."

"The basic unit of the infantry is a battalion equipped generally with rifles and other small arms. Though fighting is done on foot, infantry-men are generally speedily transported by mechanical transport."

Are Members of this House such ignoramuses that they should be doled out this type of information? We would have at least expected some information on our strength and our preparations to meet aggression. Read any foreign paper; it is full of information about the strength of the Army, the types of aircraft and weapons it has, etc. An unnecessary secrecy is not helpful at all.

Before I conclude, I would like to congratulate the Government for the steps it has taken to reorganise the administration in the border areas. It is a good start, but that should not be the end. The U.P. Government have set up separate districts adjacent to the border and have given the Deputy Commissioner enhanced powers which would free him from red-tape. My suggestion is that the Centre should loan officers of the Indian Frontier Service for running the administration of these districts. They have been specially selected for the job. As the new set-up gets going, I am sure it will be found that the economy of these new districts is also linked with those areas from which they have been separated for administrative purposes.

I would also submit to the Government that a machinery should be devised to provide for association of people with the new executive. The least that could be done is to have a committee of the M.P.s, and M.L.A.s of the areas concerned to advise the Deputy Commissioners and help them in running the administration.

**Shri Jagannatha Rao (Koraput):** Sir, the budget proposals this year are very considerate and deserve the commendation of the House. The imposts that have been imposed are such as would not materially affect the poor man. The Finance Minister has created a congenial climate for industrial expansion and has thrown a challenge to the industry to rise to the occasion. It is for the industry to take advantage of the conditions that have been created and rise to the occasion.

[Shri Jaganatha Rao]

My friend, Shri Somani, was complaining about the lack of incentives for industrial progress. The other day I found in the newspapers a resolution of the FICCI—Federation of Indian Chambers of Commerce and Industry, that the budget has not created suitable incentives for industrial expansion. I would invite their attention and ask, are they not getting sufficient incentives so far in a series of deficit budgets all these years, which have enhanced the purchasing power and have provided a seller's market for most manufactured goods? Import cuts give protection against foreign competition and there is also an assured supply of raw materials. It has also prevented internal competition. These are some of the incentives which the industry has been taking advantage of all these years.

My friend, Shri Mahanty, yesterday complained that direct taxes in India amount to about 7 per cent, which is the lowest in the world. I would appeal to my friend that national income should not be the criterion to assess whether the direct taxes in the country are larger or lower. It is the per capita income which should be the criterion. Take USA, for instance. There the per capita income is very high and direct taxes amount to about 85 per cent. But in India, considering the per capita income, direct taxes are already high. I do not mean to say that there should be no increase in direct taxes. In course of time, as production increases, certainly the Finance Minister will necessarily go in for more direct taxes. One will appreciate that the taxation proposals are based on the needs of the Plan. The objectives of the budget during the Plan period have been laid down in the second Five Year Plan. Some of them are that the taxation proposals should produce sizeable addition to the public revenue; they must produce incentives for larger earnings and more savings and they must in a way reduce the disparities in income.

Shri Dange and Acharya Kripalani yesterday complained that the budget has not led the country a step forward towards socialism. I would respectfully ask my friends whether taxation can lead to socialism. Socialism is a slow process with minimum resources. To think or imagine that by budgeting and by imposing taxes socialism can be furthered—in my opinion it is not the correct approach.

Complaints have been voiced in the House about indirect taxes. In a country like India, where hardly 0.2 per cent of population pay income-tax, Government, of necessity, have to resort to indirect taxation. Secondly, for raising the resources for the Second Plan, it is not always possible to confine to direct taxation. If you look into the existing rates of indirect taxation in other countries, you will find that the rate of indirect taxation in India is much lower than in most of the under-developed countries like ours. In Pakistan, it is 80 per cent; Ceylon 70 per cent, Burma 60 per cent, U.S.S.R. 83 per cent and so on. So, you cannot complain about the indirect taxes being very high. But if we look into the Budget we find that this year the proportion is rather a bit higher, about 77 per cent, whereas the direct taxes amount to 23 per cent only. But, nevertheless, I would say that there is no room for complaint.

Then I want to refer to some aspects of the economy measures that the Government are pursuing. The Finance Minister has mentioned in his speech that steps have been taken not to fill the vacancies that arise and also to stop the promotions. But I would say that there is enough scope for further reduction in civil expenditure. If you look into the list of staff of each department or Ministry you find a number of Secretaries. I was surprised to find from the telephone directory that in every Ministry there are Secretaries, Additional Secretaries, Joint Secretaries, Deputy

Secretaries, Under Secretaries and so on.

**Shri Braj Raj Singh:** How many P.As.?

**Shri Jaganatha Rao:** Yes, not to speak of the P.As.

**Mr. Deputy-Speaker:** So the hon. Member had so much leisure to study these details from the directory?

**Shri Jaganatha Rao:** These details are very striking. They are very telling. The moment you open the directory you cannot miss them, because they are very striking. I am not saying that the Finance Minister has not looked into this. The Government should see to it that the services do not expand unnecessarily. Any expansion in the light of the development plans should be commensurate with the needs of the Plan.

I have a feeling that conferences and committees have become the fashion of the day. In every Ministry we find that so many committees are appointed. The moment a committee gives its report another committee is appointed to review its work, and the process goes on. I think we have got technical skill and experience which are sufficient for our purposes. We should take advantage of the prevailing skill instead of appointing more committees. I was glad to find this morning from the newspaper that the Government have decided not to appoint a commission on agriculture. It is a good thing. Because, many of the State and district officers are called from their headquarters to Delhi to attend these conferences and thereby much of their valuable time is lost which could otherwise be fruitfully employed in the development work. That is one of the ways how the Government can think of conserving their revenues.

Coming to irrigation projects, I think we have come to a stage when

we have enough of these big irrigation projects. They are, of course, necessary, and I have nothing to complain about them. But the time has come when the Government should pay greater attention to see that minor irrigation works are taken up so that every village, or at least every panchayat, has some irrigation source for irrigation.

The UN team on Community Development have stated that the community development programme should be staggered. But the other day the Minister for Community Development stated that the Government will push through their plan and that the whole of India would be covered by community blocks. On paper the progress looks spectacular and phenomenal. But let us try to consolidate what we have done, what we have achieved. The agricultural production in these blocks has not increased considerably. Let us try to intensify agriculture and see that the agricultural production goes up. In all the irrigated areas which are covered by big projects double crops should be raised and maximum utilisation of the irrigation potential should be aimed at. Otherwise those projects will not pay their way.

Then I come to small savings. The second Five Year Plan has fixed a target of Rs. 500 crores, at the rate of Rs. 100 crores per year, by way of small savings. But we find that we are far behind the target. In 1956-57 the collection from small savings was Rs. 59 crores; in 1957-58 Rs. 69.5 crores; 1958-59 Rs. 75 crores and 1959-60, according to the present Budget figures, Rs. 82 crores. So, we are far behind the target fixed. Though several steps have been taken by Government to mobilise small savings, we are far behind our target. So, serious efforts have to be made to see that collections from small savings rise so that we can bank on small savings as resources for the Plan.

[**Shri Jaganatha Rao**]

In this connection, I would like to repeat some suggestions which I made last year. Firstly, the Government should carry out a study of the statistics relating to small savings with a view to finding out the savings potential of each class of people in the rural and urban areas. Then we would know which class of people are in a position to contribute and we can also know their economic conditions, how they have progressed and so on.

Then, I find that no interest is payable on the prize bonds that have been introduced this year. They are mere prize bonds. I would suggest that some rate of interest should be provided—let it be even one per cent—so that even though everyone cannot hope to get a prize, at least every one will get some interest on the amount invested and people would be tempted to purchase them.

**Dr. M. S. Aney** (Nagpur): Then it would not be a lottery.

**Shri Jaganatha Rao**: Yes. It will not be a lottery, but certainly it would be an additional incentive.

Then, the limit of Rs. 25,000 on small savings may be raised to Rs. 50,000.

**The Minister of Revenue and Civil Expenditure (Dr. B. Gopala Reddi)**: Then the question of payment of income-tax comes in.

**Shri Jaganatha Rao**: You can have income-tax on the interest that accrues. After a particular point, you can reduce the rate of interest. Why limit it to Rs. 25,000? You can call it national savings, instead of small savings. Small savings have not made any headway in a real way. I suggested last year, I again repeat it this year, that in the rural areas mobile van propaganda should be carried on in the harvest time and the small savings agents should be made to go to the rural areas so that the tenants who

have money in their hands would be able to invest it on small savings.

**Shri Braj Raj Singh**: Have they got anything?

**Shri Jaganatha Rao**: It is really gratifying to know that in the sphere of industries we have made good progress and the steel plants which were started have gone into production. I think we will be in a position even to export steel.

Export trade has increased during the last year and engineering goods have brought Rs. 66 crores of additional revenue. Engineering goods have shown a record figure and they have been exported even to industrial advanced countries like U.S.A., U.K. and Canada. The export of engineering goods is an index of the country's industrial progress.

**Shri Masani** criticised the Budget as being practically controlled by the Planning Commission. He represents the Forum of Free Enterprise; now it is Swatantra. He wants greater freedom for the individual for everything in the world. But in a planned economy no person or industry can think of unlimited or unrestricted freedom. Every industry has to confine itself within the framework of the Plan. It is not correct to say that the rich have become richer and the poor poorer.

**Shri Braj Raj Singh**: Question.

**Shri Jaganatha Rao**: Rich have been taxed well. The only thing is that some people evade taxes. Taxes are not collected readily and so we find a huge amount of arrears. If the Department could collect these huge arrears, certainly it would take us a long way towards the implementation of the Plan.

Then I want to make one submission about the direct taxes. There is a psychological feeling in the country that people are being over-burdened with taxes, because we have numerous taxes in the country. If a person has an

income, he has to pay income-tax. If he saves his income, he has to pay wealth tax. If he spends his income, he has to pay expenditure tax. If he makes a gift, he has to pay gift tax. If he dies, leaving behind some property, his successors have to pay estate duty. So, there is a psychological feeling that people are over-taxed. Therefore, I would suggest that the tax-structure should be framed in such a way that the people will not feel the burden so much and, at the same time, the collection can be made more easily.

Our planning has been successful so far and our targets have been achieved to a considerable degree. But planning is a continuous process and we cannot think of stopping it or cutting it down. As our Prime Minister has put it, planning is like riding in a bicycle. If we stop the cycle, the cyclist will fall down. Therefore, we have to proceed till we reach the end. We have to see that the economy becomes self-generating. It is not correct to say that we are sacrificing for the unborn generations. In another ten or fifteen years we would be reaping the results, though perhaps more results would be realised and reaped by the unborn generations.

The hon. Finance Minister's visit last year to foreign countries has produced a good climate in those countries. Many of the western countries as also other countries have agreed to come to the aid of our Plan. We have every hope that the hon. Finance Minister will lead the country to progress and prosperity.

**श्री अर्जुन सिंह भद्रौरिया :** उपाध्यक्ष महोदय, किसी भी मुल्क का बजट देश का दर्पण होता है। जिस तरह से किसी भी शीशी में किसी भी व्यक्ति या इसान की सूरत दिखाई पड़ती है उसी तरह से उस मुल्क के बजट में उस देश की और उस देश की सरकार की शक्ति या उस की हालत दिखलाई पड़ती है। अब हम को इस प्रस्तुत बजट में जो कि सन् १९६०-६१ का है देखना

है कि देश की हालत क्या है और साथ ही साथ इस बजट के दर्पण में इस सरकार की भी शक्ति को देखना है। इस वर्ष के बजट दर्पण में हिन्दुस्तान की आर्थिक, सामाजिक और राजनीतिक, मूल्क के सियासी, इकात्सादी और सामाजिक चित्र को भी, उसके नक्शे को भली भांति देखा जा सकता है और समझा जा सकता है।

अभी पिछले दिनों जो कलकत्ते में रूस के प्रधान मन्त्री के सम्मान में एक स्वागत समारोह हुआ था विसमें उन्होंने जो कहा उससे अन्दराज लगता है कि हिन्दुस्तान को किस तरफ धकेला जा रहा है, उन्होंने यह फरमाया। उन्होंने खुशी का इजहार किया। उन्होंने कहा कि हिन्दुस्तान रूस के रास्ते पर चल रहा है। उन्होंने इस के लिए हिन्दुस्तान के प्रधान मंत्री का बहुत इस्तकाबाल किया और उन का स्वागत किया और कहा कि हिन्दुस्तान अब बहुत ही तेजी से मुल्क का आर्थिकरण और मशीनीकरण कर रहा है। उन्होंने सही बात कही। अब हम को यह देखना है कि अगर मुल्क मशीनीकरण के रास्ते से चल रहा है, अगर मुल्क का आर्थिकरण हो रहा है तो उस में कितने लोग लापाये जा सकते हैं, कितने लोगों को काम दिया जा सकता है और कितना बेकारी की समस्या को हल किया जा सकता है। हमारा यह मूल्क है। हम को देखना यह है कि आखिर यह हमारा मुल्क बसा कहां है। अगर इस पर गौर किया जाय तो दिखाई पड़ेगा कि यह मुल्क दो हिस्सों में बंटा हुआ है। प्रथम भाग ग्रामीण क्षेत्र है और दूसरा भाग शहरी क्षेत्र है। अब अगर हम ग्रामीण क्षेत्र पर गौर करें तो वह मुल्क की टोटल आबादी का ८३ प्रतिशत है और शहरी क्षेत्र मुल्क की पूरी आबादी का केवल १७ फ़ीसदी है। अब देखना यह है कि एक तरफ तो ८३ फ़ीसदी लोग और दूसरी तरफ १७ फ़ीसदी लोग जो कि बाहरों में बसने वाले हैं और इन

## [श्री अवृंद लिह भारतीरिया]

१३ फ़ीसदी शहर में बसने वाले लोगों पर भी अगर आप गौर करें तो उनमें भी ज्यादा तर शैर फ़ीसदी ऐसे लोग हैं जो कि भिलों और भारतानों में काम करने वाले मजदूर हैं, रिश्ता चालक हैं और सांटे छोटे कुसी, मोटर ड्राइवर्स और दूसरा काम करने वाले मेहनतकश लोग हैं। मुल्क के सिर्फ़ ५ फ़ीसदी शहर में बसने वाले लोगों के हितों की व्याप में रख कर यह बजट बनाया गया है। अगर यह कहा जाय कि यह सारा का सारा बजट ५ फ़ीसदी लोगों के हितों के लिए और ६५ फ़ीसदी लोगों का बलिदान करके बनाया गया है तो अनुचित न होगा। ५ फ़ीसदी लोगों को व्याप में रख कर, उनके विकास के लिए और उन की तरकी के लिए यह सब कुछ किया जा रहा है। इन दोनों भागों में से किस भाग में बसने वाले लोगों का भाग्य तो दुलन्द हो रहा है और किस भाग में बसने वाले लोगों का भाग्य जानबूझ भाड़ में ज्ञोका जा रहा है। अगर इस पर आप गौर करें तो साफ़ जाहिर होता है कि विकें तीन, चार वर्षों के बजट को देखने से देश की कुछ वर्तमान शक्ति हमें दिलाई ह पड़ती है। सन् १९५८-५९ का बजट बाटे का बजट या और जिसमें २८ करोड़ का घाटा दिलाया गया था। सन् १९५९-६० का बजट यह तो बिलकुल दिवालिया बजट या जिसमें ५७ करोड़ रुपये का घाटा दिलाया गया था। अब यह सन् १९६०-६१ का बजट तो हमारे सारे यानीण भारत को मरब्ज की तरफ़ लिये जा रहा है और आज इतनी बड़ी बेचैनी उन ८३ फ़ीसदी लोगों में है कि भारिर हमारे मुल्क के अन्दर, हमारे मुल्क की हृकूपत की कुसी पर जो बैठने वाले लोग हैं, भारिर उनको हो रया गया है। आज उनके अन्दर इसके कारण कितनी बड़ी बेचैनी और असन्तोष है।

मैं समझता हूँ कि कल या दो, चार दिन के अन्दर होसी भाने वाली है लेकिन साक्षर

पर टैक्स, चाय पर टैक्स, काफी पर टैक्स, साइकिल पर टैक्स, सारे के सारे यह जो अप्रत्यक्ष कर लगाये जाते हैं उनका भारिर बोका किन पर पड़ता है? आप देखें कि यांतों में बसने वाले या शहरों में बसने वाले जो निम्न मध्यम वर्ग के लोग हैं उनकी चाय का प्याला ठंडा होता चला जा रहा है, सारी की सारी चाय फ़ीकी होती चली जा रही है। मैंने अभी आप को बताया कि प्रस्तुत बजट में ८५६ करोड़ ४५ लाख की आय है जब कि उसका लच्छा ६८० करोड़ ३५ लाख है और इस प्रकार से इस वर्ष के बजट में ८३ करोड़ ६० लाख रुपये का घाटा है। इस ८३ करोड़ ६० लाख के घाटे के अलावा भी १६६०-६१ के नये बजट में २३ करोड़ और २३ लाख के नये अप्रत्यक्ष कर लगायें जा रहे हैं। माननीय वित्त मंत्री ने यह स्पष्ट नहीं किया कि यह ८३ करोड़ ६० लाख रुपये का जो घाटा है वह भारिर कहाँ से बसूल होगा? इसका अगर खामोशी से अध्ययन किया जाय तो मालूम पड़ता है कि वह जो डेफिसिट बजेटिंग है यह जो ८३ करोड़ ६० लाख रुपये का घाटा है, उसके पीछे अप्रत्यक्ष कर दिये हुए हैं। इस से बिलकुल ही यह बात साफ़ जाहिर होती है कि अभी इस बजट में नये और अप्रत्यक्ष कर दिये हुए हैं। द्वितीय पंचवर्षीय योजना के नाम पर सारे के सारे कर बसूल किये गये। सारे का सारा धन गरीब जनता से मुल्क के निर्माण के लिए, मुल्क की तरकी की और मुल्क के विकास के लिए तो बसूल किया जाता है और हर आठमी और मुल्क का हर इंसान अपने मुल्क को बनाना चाहता है और नये देश को और नये मुल्क को बसाना चाहता है और इस के लिए वह तैयार भी है। अगर हम द्वितीय पंचवर्षीय योजना के नाम पर जो कुछ भी पिछले टैक्स लगे, उन को देखें तो १९५८-५९ में ६८ करोड़ ५ लाख रुपये के कर लगे, १९५७-५८ में ८० करोड़ और ८० लाख रुपये के कर लगे, १९५८-५९ में

५२ करोड़ ८३ लाख रुपये के कर सगे, ११५६-६० में २३ करोड़ ५ लाख के कर सगे और अब सन् ११६०-६१ में २३ करोड़ ५३ लाख रुपये के कर लगाये गये हैं।

सारे के सारे टैक्स देश के निर्वाचन पर बरीची और बेकारी के निवारण के बाब्त पर और देश की लुशाहासी वें नाम पर बहुल किये जाते हैं। अब देखना यह है कि गुरीबों से लिया हुआ बन आलिर लच्चे किस प्रकार से किया जाता है और मुल्क के किस हिस्से पर और किनते फ़ीसदी लोगों पर लच्चे होता है? अगर हम वर्तमान सिविल ऐडमिनिस्ट्रेशन पर होने वाले लच्चे को देखें तो हमको मालूम पड़ता है कि प्रशासन या नौकरशाही पर सन् ११५०-५१ में जो लच्चा आ वह ४८ करोड़ और ८० लाख या जो कि अब पिछले इन दस वर्षों के दौरान में सन् ११६०-६१ में यह नौकरशाही का लच्चा बढ़ कर २७२ करोड़ रुपये हो गया है। इसका मतलब हुआ कि नौकरशाही पर स्वराज्य के दस वर्षों में दस गुना लच्चा बढ़ा है और बीस गुना उनका आराम, रोब और दबदबा भी बढ़ा है। इस लच्चे में डिफ़ैंस का लच्चा या फ़ीजी लच्चा शामिल नहीं है, जो कि लगभग २७२ करोड़ २६ लाख का है। हमें डिफ़ैंस के लच्चे के सम्बन्ध में कुछ नहीं कहना है। अगर अपने मुल्क को बचाने के लिए, देश की स्वतंत्रता की रक्खा करने के लिए डिफ़ैंस पर कुछ लच्चा ज्यादा भी हो जाए तो इस बात को मैं समझता हूँ कि हमारा सदन स्वीकार करेगा, लेकिन देखना यह है कि यह जो बजट है यह मुल्क की हिक्काबूद के लिए है या कि चीन की इमदाद के लिए है। अगर आप देश की नक्ष को परखें तो पता बलेगा कि जो हमारे डिफ़ैंस मिनिस्टर साहब हैं, आज देश के अन्वर उन पर देश की बनता का और मुल्क के अवाम का विश्वास नहीं है। इसीलिए लोगों के अन्वर एक बहुत बड़ी बेचीनी और बरबाहू है। जब कभी लबाल किया जाता है कि जीवियों द्वारा देश के किनते हिस्से पर कब्जा हो गया है तो

कभी कहा जाता है कि कुछ हवार एक भूमि पर कब्जा हुआ है, कभी कहा जाता है कि कुछ हवार बर्गमील पर उनका कब्जा हो गया है, और वह अब बढ़ कर १०—१२ हवार बर्गमील हो गया है। मैं बिल मंगी महोदय से यह पूछना चाहता हूँ कि उन्होंने जब यह बजट तैयार किया तो जो उन्होंने लोया है उस लोये हुए हिस्से को भी इस बजट के बाटे में दिलाया है या नहीं, कि हमने इतने अब रुपये की जमीन अपने हाथों से लो दी है। और हमको यह भी बताना चाहिये कि हम अपनी उस जमीन को बापस लेंगे। इसलिए अगर डिफ़ैंस बजट में कुछ बढ़ जाए है तो हम उसका स्वागत करने के लिए तैयार हैं, लेकिन तभी जब हम अपनी स्वीकृति को उन लोगों से बापस ले से जिन्होंने हमला करके हमको बेजान कर दिया है। उनसे हमें अपनी पवित्र भूमि को छीनना है। उसके लिए अगर डिफ़ैंस बजट बढ़ भी जाए तो उसका स्वागत किया जाना चाहिए।

16 hrs.

हमारे देश का कैपिटल बजट ११३६ करोड़ का है जिसमें से १७३ करोड़ के कागज के सिक्के छायेंगे यानी नोट बनाए जाएंगे। इससे मुद्रास्फीति होगी और जीजों की महंगाई पैदा हो जाएगी और रुपये की कीमत चिरेरी। ३६२ करोड़ का विदेशी कर्जा लिया जाएगा और उसको सहायता का नाम दिया जाता है। लेकिन उसकी व्याज की दर उस व्याज की दर से अधिक है जो कि हम अपने देश में सोन पर लेते हैं। दितीय पंच वर्षीय योजना के पिछले तीन वर्षों में, अर्थात् ११५६-५७, ११५७-५८ और ११५८-५९ के गत तीन वर्षों में ६५० करोड़ रुपये के नोट छाये गए हैं और ११६०-६१ में १७३ करोड़ रुपये के नोट छायेंगे, जो कि कुल भिलाकर ११२३ करोड़ रुपये के होंगे। अभी अम्बाजा किया जाता है कि दितीय योजना के समाप्त होने तक १०० या २०० करोड़ के बीच में नोट और

## [क्षी भाषुंन सिंह भद्रारिया]

जाए जाएंगे। इस तरह से यह कुल मिला कर १३०० या १४०० करोड़ के कुल हो जाएंगे।

अगर पूरे बजट पर स्थान दिया जाए तो ज्ञात होता है कि यह सारे का सारा डेफिसिट बजट है जो कि सरकार की दिवालिया नीति का द्वातक है। हमारे देश में ग्रामीण क्षेत्र में देश के ८३ प्रतिशत लोग रहते हैं और शहरी क्षेत्र में केवल १७ फ़ीसदी लोग रहते हैं और इन १७ फ़ीसदी में ५ फ़ीसदी बढ़े बढ़े मिल मालिक, बढ़े अपनसर लोग और हुक्मत की कुसियों पर बैठने वाले मन्त्री लोग हैं। हमें देखना यह है कि स्वराज्य के पिछले १२ वर्षों में किस क्षेत्र के रहने वालों की कितनी तरकी हुई है और किस हिस्से का कितना उत्थान और विकास हुआ है। वेहाती लोगों की औसत आय पर अगर आप गौर करें तो सन् १९४८ में इस क्षेत्र के लोगों की पर कैपीटा आय यानी प्रति व्यक्ति की प्रति वर्ष की औसत आय १५१ रुपया थी जो कि उसके बाद वाले दस वर्षों में अर्थात् सन् १९५७-५८ में १३६ रुपये रह गयी है। भलब यह कि इस बीच में ग्रामीण क्षेत्र के प्रति व्यक्ति की आय १५ रुपये प्रति व्यक्ति के हिसाब से कम हुई है। अर्थात् स्वराज्य के १२ वर्षों में सवा रुपया प्रति व्यक्ति के हिसाब से देहात में रहने वाली ८३ प्रतिशत जनता की वार्षिक आमदनी में प्रति वर्ष कमी हुई है। अब शहरी जनता की और आप गौर करें। शहरी जनता की प्रति व्यक्ति प्रति वर्ष औसत आय सन् १९४८ में ७३३ रुपये थी जो कि सन् १९५७-५८ में ८१० रुपये हो गयी। अर्थात् शहरी क्षेत्र की जनता की प्रति व्यक्ति की वार्षिक औसत आय में इन १२ वर्षों में ६७ रुपये की वृद्धि हुई अर्थात् प्रति व्यक्ति की औसत आय में प्रति वर्ष साथे ५ रुपये के हिसाब से वृद्धि हुई। शहरी क्षेत्र के लोगों के पास जो रुपया बढ़ा है उस में अधिकतर मिल मालिकों, पूजी पतियों और

जनी वर्ग की ही तरकी हुई है। इसीलिए सीधे कर न लगा कर भरप्रत्यक्ष कर बराबर लगाये जा रहे हैं। मैंने बताया था कि बजट देश का दर्पण है जिसे आज नई दिल्ली में अच्छी तरह से देखा जा सकता है। एक तरफ तो सारा मुल्क है और दूसरी तरफ मुट्ठी भर लोग हैं। आप नई दिल्ली पर गौर करें तो आप पायेंगे कि नई दिल्ली एक नई दुलहिन की तरह सजायी जा रही है और सारे देश को मरणट की तरफ धकेला जा रहा है, और इसी लिए आज सारे मुल्क के अन्दर, जिसे मरणट की तरफ धकेला जा रहा है, मरणट की सी शान्ति है और इसी मरणट की सी शान्ति के कारण देश का जो कोण्य और लूट हो रही है उसके विरुद्ध कोई बहुत बड़ी ज्वाला नहीं भड़क रही है। नेकिन आप यह न समझ लें कि यह ज्वाला सदा इसी तरह से छिपी रहेगी। कभी न कभी इसमें विस्फोट होगा। इसलिए मैं सूचित करना चाहता हूँ उन लोगों को जिन पर आज मुल्क को बनाने की बड़ी जिम्मेदारी है, और जो अपने को आज मुल्क का कर्णधार कहते हैं, जो प्रशासन की कुसियों पर बैठे हुए हैं और हाकिम बने हुए हैं, उनके हाथ में यह बहुत बड़ा काम है कि मुल्क में आगे चल कर आने वाले विस्फोट को रोके, और यह तभी रुक सकता है जब कि गांवों में बसने वाले, शहरों में बसने वाले, २४ घंटे के अन्दर १८-१८ घंटे जो काम करने वाले हैं और जो आज भूम् की ज्वाला में धू धू कर के जल रहे हैं, उनके पेट के लिए खाना दिया जाए। वह लोग जो मिलों और कारखानों में काम करते हैं और जो अपने मजबूत हाथों से करोड़ों गज कपड़ा रोज तैयार करते हैं, हम देखते हैं कि उनको, उन मजबूरों को, अपनी बेटियों और मातापिंडों की शर्म तक ढकने के लिए कपड़ा नहीं मिल पाता। आखिर इसमें आपकी भी कुछ जिम्मेदारी है। अगर आप चाहते हैं कि यह असंतोष रुके तो जो काम करने वाले हैं उनकी आवश्य-

कताओं का भ्यान रखिए। वह लोग जो कि दिनरात काम करके करोड़ों टन गल्ला पैदा करते हैं वह भूले हैं और हम देखते हैं कि दामों की सूट जारी है। उनकी मुस्कराती हुई चीज़ पर जब कट कर ललियात में आती है तो वह सारी की सारी फसल दस रुपए मन में ले ली जाती है और कुछ ही समय बाद उसका दाम दुगना हो जाता है। इस चीज़ पर नियंत्रण किया जाना चाहिए कि गल्ले पर और एक फसल से लेकर दूसरी फसल के बीच तक मूल्क के अन्दर एक आना सेर अर्पण सवा १६ प्रतिशत से ऊपरा मुनाफ़ा नहीं होना चाहिए।

जब मूल्क में अधेज का शासन था तो सन् १६४८ में गजे की कीमत दो रुपये मन थी और चीनी का दाम ६ आने सेर या २४ रुपया मन था। अब गजे की कीमत चट्टी चली जा रही है। और चीनी की कीमत बढ़ती चली जा रही है। मैं पूछता हूँ कि प्राक्तिक गजा पैदा करने वाले लोग कौन हैं? ऐसा मालूम होता है कि जो गजा पैदा करने वाले हैं वे प्रक्षसरों के और नेताओं के दुश्मन हैं। पर शक्ति की कीमत लगातार बढ़ती चली जा रही है। प्राक्तिक शक्ति बनती किस चीज़ से है। आप और कीजिए कि गजा जिससे शक्ति बनती है उसकी कीमत तो गिरती जाती है और शक्ति की कीमत बढ़ती जाती है। इसी से मालूम होता है कि गजा पैदा करने वाले हमारे नेताओं के दुश्मन हैं और हुक्मत की कुसियों पर बैठने वालों के नातेदारों की मिलते हैं। इसी लिए शक्ति की कीमत बढ़ाई जा रही है। अगर ये कीमत इसी तरह से बढ़ती रहेंगी तो इसके लिए आपको और हिन्दुस्तान की पार्लियामेंट को कोई निश्चित कानून बनाना होगा कि कारखानों में जो जिन्दगी की ज़हरत की चीज़ें बनती हैं उनकी कीमत में भी एक सीमा से अधिक बढ़ि नहीं होगी। अगर शक्ति की लागत आठ आने सेर है तो यह कानून बनाना चाहिए कि इयोके से अधिक

कीमत शक्ति पर नहीं ली जा सकती है, अगर धोती का जोड़ा चार रुपये के लागत लच्छे में बनता है तो यह: रुपये धोती जोड़ा से अधिक हिताका नहीं हो सकता है। मैं चाहता हूँ कि हिन्दुस्तान की सरकार तथा पार्लियामेंट अपनी दाम नीति, अपनी भाषा नीति तथा अपनी जाति नीति निश्चित करे और जब ऐसा किया जायेगा तभी हमारे समाज और सासन में फैला दुमा भ्रष्टाचार दूर हो सकेगा, तभी हम उसको दूर कर सकते हैं सबसे ही सकेंगे। आप देखें कि सन् १६४८ से बराबर इस बात की मांग करते हुए जल्द आ रहे हैं कि पिछड़ा बर्म आयोग की रिपोर्ट लाभू की जाये। लेकिन लाभू करने की बात तो बरकिनार रही, हमारे गृह मंत्री महोदय ने उसको सदन में पेश तक नहीं किया है, उसको बहुत के लिए यहाँ उपस्थित करने की तकनीक तक गवारा नहीं की है। मैं पूछता हूँ कि आसिर हम को कब तक अंदेरे में रखा जायेगा और क्यों इस आयोग की रिपोर्ट को सदन में पेश नहीं किया जाता है।

अभी राजा महेन्द्र प्रताप जी ने कहा कि शराब पर, नशे पर पाबन्दी लगानी चाहिए। अगर आप नशे वाली चीजों से होने वाली आमदनी को देखें तो आपको पता चलेगा कि सन् १६५६-६० के अन्दर प्रकीम से जो आमदनी हुई थी वह ४ करोड़ २६ लाख रुपये हुई थी और प्रब इस साल के बजट में वह बढ़ कर ५ करोड़ ६६ लाख हो गई है। यह है गांधी जी का देश जो चाहते थे कि मूल्क के अन्दर शराब-बन्दी हो, तथा दूसरी नशीली चीजों पर पाबन्दी लगे। इसके बिल्कुल विपरीत हम देखते हैं कि शराब पर, प्रकीम पर, गांधे पर हमारी आमदनी बढ़ती चली जा रही है। इसका साफ मतलब यह है कि हम गांधी जी के रास्ते को छोड़ करके या तो रूस के रास्ते पर चल रहे हैं या अमरीका के रास्ते पर चल रहे हैं। मैं कहना चाहता हूँ कि चाहे यह रूस का रास्ता हो या अमरीका का रास्ता हो, पूँजीवादी रास्ता हो या साम्यवादी रास्ता हो

## [भी घर्जन सिंह भवीरिया]

मेरे दोनों ही रास्ते एक सिक्के के दो रूप हैं। हम इन में से किसी भी रास्ते पर चल कर के अपने मूलक को बना नहीं सकते हैं। अगर मूलक को बनाना है तो गांवों में बसने वाले करोड़ों लोगों को हमें रोड़गार देना होगा। आज वहां रहने वाले बेकारों की आवादी संगमरमण उक्त तक पहुंच चुकी है। इन सात करोड़ लोगों को काम देने के लिए हम को छोटे-छोटे उद्योग धंधे वहां शुरू करने होंगे। हम राउरकेला, दुर्गापुर और भिलाई या भालड़ा से हिन्दुस्तान के इन सात करोड़ बेकार लोगों को काम नहीं दे सकते हैं। अगर इनको काम देना है तो फिर हम को छोटी-छोटी मशीनों पर ध्यान देना होगा, ग्रामीण धंधों के ऊपर अपना ध्यान केन्द्रित करना होगा, इन बड़े-बड़े कारखानों के मुकाबले में इन छोटे-छोटे उद्योग धंधों को तरजीह देनी होगी, इन छोटे उद्योग धंधों पर हो रहे खर्च को बढ़ाना होगा। इस दृष्टि से जब देश आता है तो इस बजट के दर्पण में इस सरकार की बदसात और ग्रामीण भारत की गरीबी साफ-साफ दिखलाई पड़ती है।

आप पूछेंगे कि हम कौन से विकल्प रखना चाहते हैं जिससे हिन्दुस्तान का तुक्का भला हो सकता है या आमदनी बढ़ सकती है, हिन्दुस्तान मजबूत बन सकता है? मैं दो तीन विकल्प उपाध्यक्ष महोदय, आपकी मार्फत इस सदन के सम्मुख पेश करना चाहता हूँ।

पहली बात तो यह है कि मैं चाहता हूँ कि प्रशासकीय खर्चों में कमी हो और उद्घाटनों पर आज जितना खर्च हो रहा है वह बन्द हो, या कम हो। आज देखने में आता है कि अगर ५० लाख रुपया एक पुल को बनाने में खर्च होता है तो उद्घाटन समारोह में एक लाख रुपया खर्च हो जाता है, या एक लाख रुपया खर्च कर दिया जाता है। अभी बहुपुत्र पर पुल बनाया गया था। उसके बारे में मैंने सबाल पूछना चाहा था कि उस समय जो स्वागत समारोह किया गया

प्रधान मंत्री का किया गया, सेवा पर कुल कितना खर्च किया गया लेकिन यह सवाल स्वीकार नहीं हो सका है और इसका कारण यह या कि उस में यह पूछा गया था कि स्वागत-समारोह पर कितना खर्च हुआ . . .

**उपाध्यक्ष महोदय :** सवाल को स्वीकार करना स्पीकर साहब के अस्त्यार में है और वह नहीं किया गया। मिनिस्टर साहब को कहां अस्त्यार हो जायेगा ?

**भी घर्जन सिंह भवीरिया :** मैं आपकी मार्फत मिनिस्टर साहब से दरखास्त करना चाहता हूँ कि स्वागत समारोहों पर होने वाले लाखों रुपये के खर्चों में कटौती होनी चाहिए। यह जो तस्वीरें लिखवाने वाली बात है, ट्रैक्टरों पर बैठ कर फोटो निकलवाने वाली बात है यह बन्द होनी चाहिए। यह जो साधु समाज, मंगल समाज, अमंगल समाज, ये जो अनायास लोल रखे हैं इनको दी जाने वाली मदद को बन्द किया जाये और उस रकम को हम गांवों में बसने वाले लोगों की भलाई के लिए खर्च करें।

इसी तरह से भूतपूर्व नरेशों को जो पेंशन दी जाती है, यह क्यों दी जाती है, मेरी समझ में नहीं आया है। जिन लोगों की खुद करोड़ों रुपया सालाना आमदनी है उन में से एक-एक आदमी पर पांच-पांच और दस-दस हजार रुपये प्रति दिन और प्रति मास क्यों खर्च किया जा रहा है, यह मेरी समझ में नहीं आया। अगर वे भूखे होते, तो उनको रिहैबिलिटेट करने के लिए, उनको जिन्दा रखने के लिए हम उनकी मदद कर सकते थे और हम इस चीज को मंजूर कर सकते थे। लेकिन जिन लोगों के पास अरबों रुपयों की सम्पत्ति है, जिन के पास हीरे, जवाहारान सोना, चांदी और पता नहीं क्या-क्या हैं और किसी चीज की कमी नहीं है, ऐसे लोगों को मदद पहुंचाना, उनको रिहैबिलिटेट करना, उनको प्रिवी-पर्स देना, यह देश के साथ

नाइंसाफी है और गरीबों की जेबें काट कर मुट्ठी भर लोगों की जेबों को भरना है।

इस के साथ-साथ मैं यह भी कहना चाहता हूँ कि सत्ता का विकेन्द्रीकरण होना चाहिए। विदेशी पूँजी का राष्ट्रीकरण होना चाहिए। मैंने पिछले दिनों भ्रम का दौरा किया था और वहां पर आप सैकड़ों मील चलते जाहये आपको चाय के बाग ही बाग दिखलाई पड़ेंगे। अंग्रेजों के जाने के बाद आज भी वहां भाषी से अधिक विदेशी पूँजी लगी हुई है। इनका राष्ट्रीकरण होना चाहिए। मिलों और कारखानों का राष्ट्रीकरण होना चाहिए। मकले उत्तर प्रदेश में भगर पांचकर की मिलों का ही केवल राष्ट्रीकरण हो जाय तो लगभग १५-२० करोड़ रुपया सालाना आपको बचत हो सकती है जिससे हम उत्तर प्रदेश की प्रलाभकर जमीनों पर से, दस बीघे पक्की से नीचे की जमीन पर से लगान माफ कर सकते हैं जिससे उत्पादन बढ़ने में सहायता मिल सकती है, गरीबों का ही सलाला बढ़ सकता है और वे समझ सकते हैं कि यह हमारी अपनी सरकार है। इस तरह से हमारा मूल्क सबल और मजबूत बन सकता है।

बॉ. रणबीर सिंह (रोहतक) : अब इसको छपवा दीजिये।

श्री अर्जुन सिंह भद्रोतिया : जो सच्ची बात कही गई है वह छपेगी ही।

उपाध्यक्ष महोदय : वह सब लक्ष्य हो गया है।

**The Deputy Minister of Finance (Shri B. R. Bhagat):** Mr. Deputy-Speaker, for over two days the hon. House has been discussing the Budget and I rise to intervene in the debate to answer some of the points raised. Before I do that, I may confess that I was listening very patiently to the hon. Member who just preceded me and was rather surprised or amazed at the word of unrealism that he lives in. Whatever points he made about

the Budget or the economic affairs are totally removed from the facts that obtain today. Naturally he came to the most unrealistic conclusion that the whole country was moving towards the cremation ground, except Delhi . . . (Interruptions). I do not think that any hon. Member will say so.

श्री अर्जुन सिंह भद्रोतिया : बम्बई और लखनऊ भी शामिल हैं।

**Shri B. R. Bhagat:** He also said although the Government believe in the policy of prohibition, still the revenue from tax on opium was going up. Information has been given repeatedly in this House that we have a policy of banning opium consumption for addicts. Whatever revenue is coming is there because it is used for medicinal purposes or it is exported. If he has cared to learn things and see things, he would have come to a different conclusion.

**Shri Braj Raj Singh:** May I submit, that liquor being a provincial or State subject, there it is rising.

**Shri B. R. Bhagat:** Opium exports are also for medicinal purposes. Opium has been stopped even for the addicts from April last year or is being stopped from April this year. These are hard facts which should be known to the hon. Member.

श्री यादव (बाराबंकी) : क्या मैं मंत्री महोदय से जान सकता हूँ . . . .

उपाध्यक्ष महोदय : अब मेरा लक्ष्याल है कि आप सुनिये। अपनीम इतना नशा क्यों कर रही है आप के ऊपर।

श्री यादव : मैं एक प्रश्न पूछना चाहता हूँ।

उपाध्यक्ष महोदय : वह बैठने के लिए तैयार नहीं हैं इस बास्ते आप ही बैठ जायें।

**Shri B. R. Bhagat:** So far as the general question is concerned, that the

[Shri B. R. Bhagat]

villages are overlooked, several hon. Members also made this point that the pace of industrialisation is fast enough but the agricultural development is being ignored. I think this misconception should be removed as early as possible. We have on our side been trying to do our best but still since this misconception prevails and is lurking, I would like to emphasise that the whole agricultural programme in the Second Plan was based on a certain policy. After a year or two of the Second Plan, in 1956, when we thought that the agricultural programme should go ahead with a definite purpose, the whole targets were revised after a series of conferences. The targets, particularly, for items like seed farms, fuller utilisation of manorial resources, programme for minor irrigation and overall target for agricultural and rural development were increased. So far as the actual utilisation of those provisions are concerned, the Second Plan provided Rs. 200 crores for community development. So far, up to date, Rs. 180 crores have been spent. Rs. 341 crores were provided for various other agricultural programmes. That was subsequently revised to Rs. 313 crores because the overall target of Rs. 4,800 crores was reduced to Rs. 4,500 crores. According to the progress on utilisation it is estimated that these agricultural programmes will consume about Rs. 340 crores, much more than the target provided. Therefore, if you look at these various facts and the analysis that I have given, you will find that not only agricultural development or rural development has been going on but it has been given special emphasis and importance in terms of financial and physical targets, because we believe that it is necessary that industrialisation should go ahead to achieve a dynamic economy, which is more known as a self-generating economy, and it is equally necessary or, rather, more important, that for such an industrialisation to take place, to have a sound footing, agricultural development should take place at a fast pace.

It has been repeatedly said—I think it is worthwhile saying it again—that the misconception that rural economy is being ignored is a very regrettable one, and to say that the whole country except Delhi is moving to a cremation ground—I do not know how to describe it . . .

**Shri D. R. Chavan:** May I know whether the per capita income of the rural people is increasing or decreasing?

**Shri B. R. Bhagat:** I can only say that it is regrettable.

With these words, Sir, I now come to the point raised by another hon. Member who spoke a little while ago about the prize bonds. Some other hon. Members have also decried it on the ground that we are encouraging it in a spirit of gambling. However much we may dislike gambling, gambling has not been unknown in this country from the ages past. Even then, this is not a gambling measure, if you care to understand it. The main object in introducing this scheme is to raise additional resources for financing our development plans. There has been a general consensus of opinion that a scheme of this type—prize bonds—to mobilise savings should be tried. The scheme placed before the House is not a straightway lottery where the participant is apt to lose his investment. The principal invested in the bonds will be repaid in full after five years. The scheme is intended to appeal to those sections of the community who are not interested in earning any interest on the amount invested by them with the Government but would like to try out a chance of winning a prize.

A question was asked by one hon. Member, why not pay a small interest to make it more attractive?

**Shri Kamalnayan Bajaj (Wardha):** Will the prize be taxable?

**Shri B. R. Bhagat:** The usual rules of income-tax will in such cases apply and the prize money will be free of

tax. The point raised by an hon. Member was that a small rate of interest of one per cent. should be given to make it more attractive. In this connection, Sir, I may point out that the amount of prize to be awarded has been fixed so as to include a rate of interest of  $3\frac{1}{2}$  per cent. The amount of prize has been determined taking into account a rate of interest of  $3\frac{1}{2}$  per cent. This is quite an attractive incentive for a treasury deposit of five years. This amount will be with the Government for five years and  $3\frac{1}{2}$  per cent. interest is quite an attractive proposition. If we give away one per cent., we will have to reduce the amount of prizes and that will make the scheme not as attractive as we may like it to be. If we make it one per cent., it would also be disproportionate in charging. Therefore, I think the idea of having a one per cent. rate of interest is not practicable.

About small savings, it has been said that we have not been able to achieve the target of Rs. 100 crores. That is true but the figures cited by the hon. Members would show that the collections have gone up from Rs. 54 crores to Rs. 82 crores. We would very much like it to go up to Rs. 100 crores or even more. For that we are trying to popularise it as best as we can, and we can achieve the target if we do it in all enthusiasm. The State Governments resources have been tapped. The voluntary organisations are there. We have an advisory committee to look after it. We are trying in every way to popularise it. We even go to the rural areas because we believe that unless the vast resources of the rural areas are tapped for this purpose, we would not be able to achieve this target of Rs. 100 crores or even more. On the other hand, if we do it with greater enthusiasm, the danger of criticism is there, namely, that we are trying to make it compulsory. Already complaints have been voiced in this House from certain other quarters that we are trying to indulge in forced collections. It is true that we do not believe in

forced collections, because it is usually possible that you cannot make a movement involuntary or you cannot force it for a longer period of time.

Indeed, in some of the States we have seen that undue enthusiasm has been shown by the officers and a certain amount of pressure might have been exercised. But as a result of that, there has been disincentive after that. So, the net collection has been low. Therefore, even from this practical point of view, we discourage any force or any compulsory collection. But a balance has to be struck because we have to popularise savings and give all natural incentives and make it wide all over the country so that the target of Rs. 100 or more may be achieved. We have to tap the resources as best as we can so that we could reach the target. We have not yet reached the target but still we think that in future the yield from this source would be progressively more and more.

The point has been made that the return from capital investment in Government industrial undertakings has been very low. The hon. Member, Shri A. C. Guha, who has considerable knowledge about these matters has referred to it, and I am surprised that he should have given the impression that he did. According to him, a sum of Rs. 760 crores would be invested by the end of 1960-61 on Government industrial undertakings, and that the return was only Rs. 1.8 crores annually. That is what he said. This statement is not quite correct. The figure given in Annexure 14 of the *Explanatory Memorandum* would indicate that a sum of Rs. 548 crores is expected to be invested up to the end of next year on industrial undertakings which alone would yield a return of Rs. 1.3 crores to which the hon. Member has referred. He apparently included an investment of Rs. 229 crore of other commercial departments, that is, P & T, Damodar Valley Corporation, ports, etc. The capital investment of

[Shri B. R. Bhagat]

P & T alone is of the order of Rs. 148 crores, but this would give a dividend of Rs. 4½ crores. The total investment on DVC by the Central Government at the end of the next year would be of the order of Rs. 38 crores on which an interest of Rs. 1½ crores would be realised though the interest recoverable is capitalised during the construction period.

As regards the capital of Rs. 448 crores, it takes into account the Rs. 300 crores of the Hindustan Steel—of the three steel plants—and as the plants are on the stage of construction, we cannot expect any return now, but after the commencement of their work we will have a return. If you take the overall picture, the return is quite encouraging, and not a meagre amount of Rs. 1.3 crores.

Then, the hon. Member raised another point, and that was about funding of the treasury bills.

**Shri Bimal Ghose:** May I ask one question?

**Shri B. R. Bhagat:** It is better if he puts the question afterwards. Otherwise, it breaks the trend of the argument. Shri Guha said that the funding of treasury bills is a trick to hide the extent of deficit financing. I would not accept this charge from the hon. Member who had something to do with finance. It is only an incorrect statement of fact but an unkind interpretation of procedure. The funding of treasury bills only alters the maturity pattern of the investments held by the Reserve Bank. It does not in any way conceal the extent of deficit financing. The latter is stated clearly in each budget and the funding operation is by no means a secret. When we take account of deficit financing every year, when the Finance Minister in his budget speech takes account of deficit financing, all these funded or unfunded debts are taken into consideration. So, there is no trick or secrecy about it.

Similarly, he said borrowing from the commercial banks is inflationary. I do not know what he meant by that. The fact is that Government does not borrow from the commercial banks directly. The commercial banks buy Government securities. For these, they have to pay cash. So, there is no inflation as such. They have no power to create cash. Only the Reserve Bank has got that power. That is why borrowing from the Reserve Bank through sale of treasury bills by Government is treated as deficit financing.

I should like now to deal with some of the points about taxation. Taking direct taxation first, as a hardy annual Shri Pande said that the exemption limit must be raised from Rs. 3,000 to Rs. 4,200. This point he has been making every year. It is good to remember that as development proceeds, a large and progressive increase is expected in the incomes within the Rs. 3,000—Rs. 4,200 range. If the exchequer is to benefit proportionately from the expansion of income consequent on development, it is essential that these incomes are brought within the income-tax range. Even with the exemption limit at Rs. 3,000, the ratio of minimum taxable limit is one of the highest. It is 11 per cent. In Japan it is 2.2 per cent; in U.K. it is 1.4 per cent; in USA it is 1.2 per cent. So, this does not by any means bring hardship to the lower income groups. It is reasonable to expect that those with an income of Rs. 3,000 should also make their contribution, however small, to the public exchequer. It should be recalled that the Taxation Enquiry Commission had also recommended such a reduction in the exemption limit for income-tax. Besides, marriage allowance as well as allowance for children are provided and the tax prospect in this range of income group is very small. So, it need not be a very serious burden.

Another point was made that the collection of income-tax excluding

corporation tax is going down from year to year. This is another misconception that has come about. The income-tax collection from 1955-56 has been progressively going up. Corporation tax has gone up from Rs. 37 crores to Rs. 57 crores by the end of 1958-59. Income-tax has gone up from Rs. 131 crores to Rs. 168 crores by 1958-59. In 1959-60, as the House is aware, a new form of company taxation has been introduced. This resulted in the increase of the corporation tax and a decrease in the income-tax. There has been no net decrease.

Income-tax went down from Rs. 168 crores to Rs. 152 crores because a part of that year was taken to the new system. In this year, it is Rs. 105 crores, whereas corporation tax has gone up from Rs. 57 crores to Rs. 78 crores and it will be Rs. 135 crores next year. So, there is no corresponding increase or net fall in the revenue from income-tax. It is just an accounting process, which was the result of the new form of corporate tax.

Another unfair and rather sweeping charge was made by Shri Dwivedy on the income-tax department. It is again an incorrect statement of facts and quite misconceived. He said, arrears are mounting up because the income-tax officers are corrupt. Before I deal with the general question of arrears I plead that there is no connection between the two. It is a pity that in spite of the correct position of the arrears having been explained several times in the past, light-hearted remarks should have been made, alleging corruption among income-tax officers as the cause of the outstanding arrears. The presumption that large arrears are outstanding because of the inaction or corruption on the part of income-tax officers is incorrect.

The truth of the matter is that in any scheme of direct taxation on the computation of an income which has already accrued before assessment is made there is always a time-lag be-

ween the income that accrues and the assessment that takes place. That leads to emergence of arrears and accumulation of irrecoverable demands inevitably. Sometimes it happens that the income that accrues evaporates, because of the time lag, by the time the assessment proceedings are complete. Either it is concealed or it is transferred. Some such thing takes place. So, to say that, because the income-tax officers are corrupt or the Department is corrupt arrears are mounting up is not true.

Then I come to the general question of arrears. It was said that the Direct Taxes Administration Enquiry Committee said that an amount of Rs. 271 crores were outstanding as arrears at the end of 1958-59. But the point that this is a gross amount is missed. This includes arrears which fall due after the 31st March, 1959. According to the ordinary procedure it is due after the 31st March, 1959. So the effective arrears as on that date, that is, on the 31st March, 1959 amount to Rs. 152 crores. The Direct Taxes Administration Enquiry Committee have themselves stated that when we take into account the amounts which are likely to be cancelled and which may prove to be irrecoverable the amount of collectable arrears is very much less. This is the opinion of the Committee itself. As I said, there are principally two reasons. Sometimes the assessee goes in appeal. When they go in appeal they get a writ from the court and we cannot have any collections. Then another big item is that the certificate proceedings or attachment of properties are all administered by the State Governments. They do not show the same enthusiasm which the Income-Tax Department shows. The biggest lump of arrears is under these two heads. For example, of the Rs. 152 crores, Rs. 87 crores is the amount covered by certificates issued to the Collectors. Another Rs. 15 crores is the amount pending disposal of appeals. So you see that a very big chunk of it is due to these factors

[Shri B. R. Bhagat]

over which the Department as such has no control. But on the whole if you see the progress made, you will find that we are making our best efforts to reduce the arrears. The valuable suggestion of the Tyagi Committee is there. We are considering it. I can assure the House that it is our desire and earnest effort to bring the collection as up-to-date as we can and to reduce the arrears as much as we can. We have succeeded in that. But there are certain factors which are beyond our control and the House must appreciate that.

I now come to indirect taxation. A number of hon. Members spoke about the tax on cycle freewheels and rims. It was made out that the common man has been hit. But again even in this case if we go into the merits we would come to a different conclusion. The cycle industry in India has developed as a result of high protective import tariff, import duty on complete cycles being 65 per cent *ad valorem* or Rs. 80 per cycle, whichever is higher, if it is of British origin and if it is of non-British origin the duty is 10 per cent more *ad valorem*. That is an additional tax. On cycle parts the rate of duty is also very high. Because of the rapid development of the industry, the import was progressively reduced and the revenue from the customs duties on this account came down from Rs. 2.75 crores to Rs. 50 lakhs per year. It is one of the principles of an excise tax that at least as much duty that we lose on import duty or customs should be replaced by internal excise duty, and, of course, to the extent the industry can bear. The total burden of the excise duty of Rs. 10 per cycle is indeed very much less than the import duty of Rs. 80 per cycle. Because of this protective duty and other measures taken by the Government, this industry has developed very fast, and the result has been that the prices of cycles have been reduced. In fact, the average price of a cycle has gone down by at least Rs. 20 and the excise

duty imposed now is only half of the price advantage which the consumer has gained within the last decade. Also, if you take the percentage of duty, it is 6.25 if you take the average price of a cycle between Rs. 120 and Rs. 190, whereas the percentage of the burden of total excise is 19 or so. From this point of view also, the duty is not excessive. It has been repeatedly said that a cycle or the rims or the freewheel usually lasts for ten years at least. From all these points of view, it can be said that this duty has been very well chosen, and is not an excessive burden on the people.

Shri Moraka made a number of points about the taxes relating to diesel oil. Firstly, he emphasized that in levying a new tax, to prevent inflationary pressure, the maximum revenue must be collected at the minimum cost. I agree with the principle propounded by him and I can only say that we have followed this principle. In 1956-57 the cost of collection for all the excise duty was 2.76 per cent. In 1960-61 according to the Budget estimates it will come down to 1.75 per cent. So, the cost of collection has been coming down. He referred to footwear in this connection. Actually, the only new excise is on soles and heels made from rubber or its composition. This being not a new excise duty, the cost of collection is going to be very negligible if not nil.

He mentioned that according to the *Economic Survey* production of electric motors is falling and said that the Finance Minister should have considered more carefully the levying of an excise duty on this item. It is true that there has been a slight decline in the production of electric motors in 1959, though the previous years showed a rapid increase in production from year to year. So, taking an over-all picture, there has not been a decline in production, and this year also the estimated decline in production is only about 2 per cent. But this is not due to any real decline in the demand

for electric motors or any setback in this industry. It is due purely to other reasons, and the most important reason is that there has been a qualitative change in the type of motors that are being produced. Instead of lower horse power motors, bigger horse power motors are being produced, and qualitatively the production has increased, an improvement, inasmuch as the country is now in a position to avoid the import of very large sizes of electric motors, while continuing to be self-sufficient in the smaller sizes of electric motors. So, the levy of excise duty is not going to mark a setback for this industry, or hit it in any way.

Shri Morarka gave the impression that the railways are consuming too much of diesel oil and advised the Finance Minister to persuade the railways to give up the use of diesel oil. I would like to inform him that the diesel oil consumed by railways forms only 2 per cent. of the total diesel oil consumption in the country. So, although the railways appear big, they do not consume too much.

He also said that one of the points in introducing a tax on diesel oil is to reduce its consumption so as to conserve foreign exchange. He said that efforts should be made to pursue this point further. I agree with him. As a result of these measures, diesel oil, which in 1958 had shown an increase in consumption by 38 per cent, has during the year 1959, shown an increase of only 16 per cent in consumption. So, as a result of the previous taxes on it, the consumption has already gone down. Actually, in terms of quantities, the import of diesel oil has gone down from 245,000 tons to 217,000 tons. So, from that point of view also, this excise duty has served that purpose.

Another point that he made was about the apprehension of double taxation, so far as the duty on internal combustion engine was concerned. I would like to say that orders have already been issued permitting adjust-

ment of actual duty paid on such internal combustion engines while making assessment of duty on a complete motor vehicle. As such, the question of double taxation does not arise.

Shri C. D. Pande: This is very good.

Shri B. R. Bhagat: This takes me on to some general issues that have been raised in the course of the debate. As was expected, the debate has covered wide ground, such as the taxation policy in general, the desirability or otherwise of particular taxes, some of which I have gone into just now, various aspects of the economic situation and indeed the whole philosophy of economic policy and planning in this country.

I would like to deal with the problem of prices which a number of hon. Members have raised. They have spoken critically of the Budget and said.....

Shri Khadilkar (Ahmednagar): Would the hon. Minister yield for a minute? Since he has come to philosophy, I would like to have a little clarification. If he would yield for a minute, I shall just put a question only.

Shri B. R. Bhagat: I have not yet started dealing with it.

An Hon. Member: He will lose the thread if he yields.

Shri B. R. Bhagat: The question has been asked why prices have risen. It has been asked both in this House as well as outside. The fact that prices have risen causes, I might say, as much anxiety to Government as to many outsiders. The Finance Minister, in the course of his speech in the other House as well as in his Budget speech, has shown his extreme concern about the rise in prices.

16.47 hrs.

[Mr. SPEAKER in the Chair].

It is necessary, however, in finding remedies, to make sure that the under-

[Shri B. R. Bhagat]

lying expansionary forces in the economy which make for economic development are not negatived. While reducing the prices, we should not reduce the momentum of the economic development which will just negative the very effect that we want to produce. Price rise occurs because there is a lack of balance between demand and supply. And this imbalance is also general. The whole general economy is concerned; it is sectorial as well. There may be an imbalance taking the economy as a whole, or there may be an imbalance in particular sections of it. It is easy to cut down demands and to settle down to a low-level equilibrium, as Shri M. R. Masani suggests, but that is only postponing the evil day. It is not solving the problem as such, because it is not consistent with development. We have, therefore, to resolve the bottle-necks in production and see that the supply increases. So, the supply side, at the present moment, is more important.

So, our approach has been that the agricultural production must go up, because that determines in a very large measure the trend of the prices. Agricultural production last year was good, and industrial production showed a rising trend. Nevertheless, prices kept an upward trend, and the argument has repeatedly been flung at us, 'Look, this year, the agricultural crop was record figure, namely 73 million tons, and yet the prices went up.' This is true, but this is because this rise in agricultural production was preceded by a very bad year previously. So, there was pressure on the prices. The stocks with the peasants were depleted, and it is a natural tendency that when there is an increased crop, the previous year's stocks are filled in. Further, as a result of various measures, particularly, the popularisation of the co-operative movement, the co-operative credit increased, although we have reduced the banking credit in respect of advances against foodgrains. But that is a very

small part of it. Co-operative credit increased, and rightly, and that has strengthened the holding power of the farmers. We cannot say that if they are better off today, the holding power should decrease. So as a result of these various forces, it has happened that although we had a record crop last year, the pressure on prices continued. But if we had not laid emphasis on agricultural production to the extent we did, the pressure on prices would have been heavier. That should be borne in mind.

Then they say that prices are rising because deficit financing has been going on. This is another misconception which should be removed. Government and the Planning Commission have always taken the view that deficit financing can be a good tonic or a curative, but it cannot be a sustenance. In an under-developed economy where the resources are not fully utilised, both in the agricultural sector as well as in the industrial sector, deficit financing acts as an impetus and has a multiplier effect, whereas in a society where the resources are fully utilised, a little credit creation can create panic so far as prices are concerned. On that assumption, we have been following a policy of controlled deficit financing, a moderate dose of deficit financing, keeping watch on the prices and on other sectors of the economy.

Figures have been quoted on the other side. They have been mentioned in the Budget speech also. It will be seen that the quantum of deficit financing has also been controlled and reduced. In 1957-58, it was Rs. 496 crores. In 1958-59, it was Rs. 136 crores. In 1959-60, the figure is estimated at Rs. 174 crores and in the next year, in the budget estimate, deficit financing to the tune of Rs. 153 crores has been taken into account. So you can see that we have always been trying to keep a watch and have been following a policy of development with stability.

**An Hon. Member:** What is the total of deficit financing?

**Shri B. R. Bhagat:** Then again, take the taxation policy. On the one hand, our friends want to control prices; on the other, they want to curb the inflationary pressure and then they also say that we should not go in for taxation. I want to ask them what should be the policy. What should be the quantum of direct and indirect taxation? What should be our objective in the given conditions of today?

Taxation policy and economic policy are all integrated. We have been following a taxation policy so as to boost up investment and curb consumption. If you view indirect taxation in this light, this will be understood. Instead of viewing it in this light, every year we are only having a wordy duel. Even in a country like Soviet Russia, the quantum of indirect taxation is enormous, rather preponderant—90 per cent turnover tax.

Our personal income-tax and other direct taxes are already high. Through the taxation policy, through the choice of various excises, we have been trying to limit consumption. It has been said that these excise duties add to the prices and consequently, inflationary pressure. It is true that taxation in the form of various excise duties adds to the prices a little. But this is just a moderate increase in prices because the economy settles at a lower level. But, if instead of taxation we resort to deficit financing or if we have treasury bills there would not be a moderate increase in prices but there would be the spiral of increasing prices. Those who criticise that we are hitting the common man and also want that prices should come down and development should take place, I think, are asking for the impossible. So, the best approach would be to look at the whole question in an integrated manner.

**Dr. M. S. Aney:** I would like the hon. Minister to state in a few words

what amount will be required for the collection of these new taxes.

**Shri B. R. Bhagat:** It am sorry I cannot give off-hand the figures.

**Dr. M. S. Aney:** At least approximate figures.

**Shri C. D. Pande:** There is an estimate of Rs. 7 lakhs.

**An Hon. Member:** That figure has been given.

**Shri C. D. Pande:** It is Rs. 7 lakhs as given in the memorandum.

**Shri B. R. Bhagat:** Shri Masani said that the 6 per cent per capita increase last year was a multiple of the rise in prices. I would like to correct him that this is not a multiple of the rise in prices. The price increase has been taken into account and this is real increase—what we call in economy as the real increase.

**Shri Bimal Ghose:** Constant prices.

**Shri B. R. Bhagat:** Again, he said about agricultural that it is impossible to raise agricultural production by more than 45 per cent in 25 years. It means that he under-estimates the contribution made to agriculture by technology and scientific advance. Even if we see the last 8 or 10 years, the increase in production has gone up although we are not satisfied with it and we want the rate of increase should go up. You will see that the agricultural production has gone up from 55 million tons to 73 million tons in 8 or 9 years. It is an increase of something like 30 per cent—though I would not commit myself to it. Even this rate of increase falsifies the argument of Shri Masani.

He has quoted an agricultural economist, Prof. Arthur Lewis. I do not know whether he is an authority on agricultural development, but he is, certainly, an authority on economic growth. I would like to quote another passage from him so that Shri Masani's point is met effectively. He says:

[Shri B. R. Bhagat]

"Government has also a pioneering job to do. The more backward the country the greater the scope for a pioneering Government. It is a misfortune for a backward country to have a Government which is committed to *laissez faire*, whether from indolence or from philosophic conviction."

I do not know the freedom which Shri Masani propounds is either a result of indolence or philosophical conviction.

An hon. Member: Both.

**Shri B. R. Bhagat:** But certainly the economic conditions of the country will not give the economic tone to the freedom which he wants to advance.

Lastly, I would like to add that all the burdens that the country has been facing have not been in vain. The Finance Minister through taxation and policies of borrowing and otherwise has a record for raising the domestic resources which has meant hardship for the people. But it has paid its dividend also and we see the prosperity in our economy all round in the country. I want to pinpoint it in a more specific manner that this hardship has not gone in vain. The amount of capital formation out of the budgetary resources of the Central Government has gone up steadily. If you see the economic classification of the Budget which has been circulated to the hon. Members the other day,...

**Shri T. B. Vittal Rao (Khammam):** We received it only this morning.

**Shri B. R. Bhagat:** If you see that you will find—the hardship to which several hon. Members have referred should be judged in relation to Table VI (i)—that in 1960-61 the capital formation out of the budgetary resources of the Central Government was Rs. 98.5 crores and in 1965-66 it had risen to Rs. 431.2 crores. For 1969-70, the economic classification of

the Budget places the figure at Rs. 798 crores and in 1960-61, the Budget estimate is Rs. 873 crores. When one considers this large increase in investment, one cannot but see that the economy is progressing markedly and I would submit to the House that in any fair and unbiased appraisal of the economic situation it would be wrong to ignore this positive side of the picture. I know the Finance Minister is the last person to be complacent but he would have some satisfaction that the taxation policy and the economic policy he has pursued and the Plan have given rich dividends and the country is on the economic march in the right direction.

17 hrs.

**Shri Bimal Ghose:** I want to know from the hon. Deputy Minister whether he agrees that the return earned on public undertakings has been 1:30 crores on an investment of Rs. 121 crores, excluding Rs. 300 crores on the steel plants and if so how does it work out as percentage? (Interruptions).

**Shri B. R. Bhagat:** The return is not Rs. 1.3 crores. I said that. The return comes to much more..... (Interruptions).

**Mr. Speaker:** The hon. Member is himself giving the figures.

**Shri Bimal Ghose:** What was the return?

**Shri B. R. Bhagat:** I gave that information—Rs. 4.5 crores for the P and T, Rs. 1.5 crores for the DVC.

**Shri Bimal Ghose:** What percentage?

**Shri B. R. Bhagat:** I cannot say the percentage.

**Mr. Speaker:** If he does not say it, let the hon. Minister say later on.

**Dr. B. Gopala Reddi:** Figures have been given. They can calculate it.

**Shri Rameshwar Tantia (Sikar):** Sir, the Finance Minister deserves congratulations for presenting a realistic, sound and a balanced Budget.

**Shri Raghunath Singh (Varanasi):** You support the taxation.

**Shri Rameshwar Tantia:** There is no scope for criticism but there are some friends who are habituated to criticism, whether it be good or bad. The Deputy Finance Minister asked a question. The expenses are going up because of the Pay Commission and Wage Board's recommendations and so what alternative is there for the Government than putting an excise duty? There is one formula. If they can get the Aladdin's lamp and rub it, they can find wealth. That is not possible.

Anyhow, this year's Budget shows that there is the likelihood of a revenue deficit of Rs. 60 crores which, I think, will not be there at the end because Government will get more excise duty from cloth, sugar and so many other things. The greatest burden of the new excise will fall on diesel oil, cycle rims and free-wheels. The duty on the cycles is a small matter; it comes to about one crore. If it is based on one million cycles per year, it will be Rs. 1 crore. The cycle production is going up and there are also 8-10 million old cycles which will require rims and freewheels. So, the Government will get much more than one crore. They are putting a duty of Rs. 10 on rims and freewheels. I would suggest that they may reduce it to Rs. 6. It may not look very much to the Government if there is a reduction of Rs. 4 but it is a big thing for a lower middle-class man who uses the cycle. I will request the Finance Minister to do this. He has created a good atmosphere

but some people, as I said earlier, are habituated to criticism always. I would request him to reduce the tax on cycles from Rs. 10 to Rs. 6 and put more tax on films. There is no harm. If they can pay Rs. 3-4 lakhs to one hero or heroine and that also without showing in their books—the books show only Rs. 50,000—what is the harm if you put more taxes on the film industry? It can bear that. It will produce less 'pick-pockets'. One of their productions is called 'pick-pocket.' Let the length of the films be reduced to 8,000 to 9,000 feet. Hindi films are generally 1300 ft. to 1400 ft. long. Let the length of films be reduced. Let them be taxed more and let the tax on cycles be reduced. That will make a good impression. I am sure you will reduce it because last year you reduced the tax to some extent on khandsari sugar and that gave a great amount of relief to the people. If you do not want to increase the tax on films, you can tax nylon, rayon, cigarettes and other things. This small tax on cycles which will yield a crore of rupees should be reduced and that will help the people.

There is one thing which should have been given more attention. I do not know why it has been neglected during the last two or three years. I am referring to the tea trade. Tea is the biggest foreign exchange-earner of India just now, even better than jute. I do not know what are the reasons for this tea industry being neglected for the last two or three years that I have been here. The jute industry and the textile industry have got the NIDC which gives them loan at a reasonable rate of interest returnable in eight or ten years. In the case of the tea industry, although they had applied to the Tea Board many many years ago, the Finance Ministry for reasons best known to them have turned down their request. As I said, tea trade is the biggest foreign exchange-earner and tea is also a drink of the poor people. The village people who cannot afford to

[Shri Rameshwar Tantia]

have milk depend on tea. That industry is neglected. No re-plantation is taking place, because no relief is given for re-plantation. If a new machinery is put in an industry there is relief given. There is the development rebate in respect of other industries, but there is no development rebate for tea re-plantation. I would, therefore, request the Government to look into this question. Make some rule whereby re-plantation will be free of tax or there will be less tax for two or three years. That will increase the production of tea. As you know, there is a growing competition from East Africa and also Ceylon. These things should be taken into account and something should be done to encourage the tea industry.

There was much talk about corruption both yesterday and also today. Many hon. Members from both the sides talked about corruption. All that I would like to say is, the more corrupt the people are, the more they want to talk about corruption just to see that their own corrupt practices are suppressed. It is just like a thief shouting "There goes the thief", being a thief himself. Corruption may be there. I would say, corruption is there in all countries. I do not think that our country is more corrupt than any other country. If we say like that, it is only showing ourselves lower in the eyes of other people. If we ourselves say that we are corrupt, this and that, we lower ourselves in the eyes of other people. Because one man—it may be Shri Deshmukh—has said something vague without any proof, all hon. Members, everybody in the country, all newspapers are shouting that there must be a tribunal, this and that. I do not think it is reasonable to ask for complaints. Let the complaints come and then we will deal with them. Let the complaints be given in a definite way, and then we can think of them.

Now I will say something about procedural delays in the Government. It is a general complaint that there is

delay in the disposal of cases due to the procedure adopted in government offices. If one man applies for a permit to set up a small factory, it will take at least two years for that application to go up from the office to the Under Secretary, then to the Deputy Secretary, to the Joint Secretary, to the Secretary, to the Deputy Minister and the Minister and back to the office. After all, that it has got to go to the Planning Ministry and also the Finance Ministry and so many other Ministries. By the time the application returns and the man is given the licence, he may not be in a position to put up the factory. There is a talk about this. So, something should be done to make the Government procedure move quickly. Now it takes too much time. There are too many advisory committees. They are also responsible for the delay. People ask, "What can these advisory committees do?" or they say that the advisory committees have not advised the Government. I imagine that they should have an advisory committee to see how the advisory committee has advised the Government!

After the L.I.C. deal,—I do not know whether it was good or bad for the country—things are more delayed now. No officer wants to take the responsibility on his shoulders. He sends the file to the other officer and it goes on like that. I plead that the tempo of work should be made quicker, because we are planning for the Third Five Year Plan. So we should do something to see that there is tempo on the part of the officers and there is some co-ordination among the different Ministries, so that things could be done reasonably early.

We are depending upon foreign aid and collaboration for the success of our plans. For that reason, I think we have created some new posts of Commissioners-General on Economic Affairs. We have got one Commis-

sioner-General on Economic Affairs, Shri Swaminathan, in London and Shri B. K. Nehru at Washington, in the U.S.A. There is some rumour—it might or might not be true—that there is difference of opinion between our Ambassador, Shri Chagla, who was formerly the Chief Justice of Bombay, and Shri B. K. Nehru who was an able I.C.S. officer. There is some difference of opinion—it is rumoured—between them in the United States. This should be found out. If it is there, it should be just patched up, because in America, if they come to know that there is difference of opinion between two high officials of the Government of India, in America, our aid programme will suffer. They will think twice before further aid is given, if there is no one opinion amongst our men. So, this thing should be looked into. I hope it is wrong, but still it is there. It should be found out. If there is any such difference of opinion, it should be found out and we should try to see that there is no difference of opinion or anything of that kind. Or, they should be given definite jobs to look after.

I should now refer to prices. Some hon. Members referred to rising prices. The report of the Wage Board has not approached the Members yet. It has been laid on the Table. I do not know who is responsible, and again it is the usual delay in Government offices. The Wage Board has recommended a rise of Rs. 8 per worker per month. It has been done this way. Those workers coming under the first category, namely, Bombay, Ahmedabad, etc., will be given an additional amount of Rs. 8 per month. But the poorest Rajasthan mills also have to pay about the same increase in wages. It has not been considered as to how the mills would bear this burden. On the one side, the workers may be getting Rs. 8 more. But on the other side, there would be a closure of many mills. That will result in unemployment in the country. I would plead for full employment and greater work.

In this connection, I would request those of my friends who are leaders of trade unions, etc., to see that the country does not suffer on account of less work and going slow in the work. Because, nowadays we see both in the public and the private sectors, they go slow. There is hartal for this and that. There should be a law—I do not know whether we can make a law for that—to see that hartals are banned and the people concerned should also be imprisoned. (*Interruptions*). Because these hartals are against the interests of the country. There are many critics on the capitalist side also—this and that,—who will say that this is the biggest danger to the country. There are hartals every time. We have been seeing the bank employees' hartal yesterday. They are demanding something more. If we go on listening to them, we cannot pay.

One hon. Member was just now saying that our standard is going down or that the income is going down. I do not know what he meant. But a labourer in Bombay is now getting Rs. 150 per mensem. It is more than what a middle class clerk can get. The clerk is working himself all the while whereas the labourer works in the field with his wife and two or three members of his family. I am not against his getting even Rs. 200 or Rs. 300; I am happy about that, but we should expect work from them also. They would not work; they will go slow and will always demand more. I do not think any Government can meet their demands. It may be our Government or the West German Government. The only way of meeting their demands is to get the Alladin's lamp, just rub it and get whatever is wanted. Then there will not be any criticism; there need not be any excise duty and the opposition benches also will be happy.

Sir, the budget is good and sound and there is nothing to criticise. There is only one small thing. All the Members will be happy if you reduce the cycle tax; you may increase the tax on films or have some new taxa-

[Shri Rameshwar Tantia]  
tion on rayon, paper or cigarettes, but please reduce the cycle tax and you will be more congratulated.

**Mr. Speaker:** Shri Moolchand Jain. He is not here. Hon. Members must be here at least for the budget session. They purchase return tickets and want to go away. I am obsessed with this. Some Member has written to me, "Please call me before lunch. I have booked my passage this evening". If he has booked his passage, by all means, let him go; why should he ask me? Shri Manabendra Shah.

**Shri Manabendra Shah (Tehri Garhwal):** Mr. Speaker, Sir, I would first like to refer to the point raised by the hon. Minister regarding the prices and the implication that it is due to inflation. "Agricultural production recorded a large increase in 1958-59, and there has been a marked recovery in industrial production in recent months. Despite these encouraging trends of production, both wholesale prices and cost of living have shown a significant rise." This is what the hon. Finance Minister has said in his speech. So far we have been told that prices have shown a tendency to rise simply because there has been less of production. Now we are faced with a situation when the hon. Minister says that the prices are running high and the increase in production is also there. This is a contradictory statement. In the first place you are told that because production goes down, prices are high. Then, you are told production has gone high and prices are also going high. There is some defect somewhere. The hon. Minister said that there is no concrete proposal given by anybody about it. The hon. Minister also quoted to some extent the Planning Commission. I would also like to quote the Planning Commission. The Planning Commission said in the first Five Year Plan summary, page 13 :

"To bring about the desired allocation of resources, to keep down prices, it is necessary to have

a system of control. Controls limit the freedom of action on the part of certain classes, but properly administered, they are an instrument for securing a balance between the claims of different sections of the community."

Some hon. Members very arbitrarily said that control is out of question due to our experiences of the war. But I feel that whatever experience we have had during the war should be to our advantage, so that we do not make any more mistakes as we did before. We should not be really frightened about controls. All that we should do is to keep a watch so that we do not make the same mistakes.

Recently the Asoka Mehta Foodgrains Enquiry Committee also suggested something known as the Price Stabilisation Board. He only suggested a price stabilisation board for foodgrains. I would go a step further and say that this price stabilisation board should not only see to the prices of foodgrains, but also of cash crops and other economic commodities. Then only we can break this vicious circle of commodities versus foodgrains.

As most of our planning will be affected by whatever dispute is taking place in the border, I would like to refer to it also. I find from the Explanatory Memorandum, item 14 on page 46, that Rs. 30 lakhs this year and Rs. 40 lakhs next year have been included for grants to Assam for economic rehabilitation of areas which have suffered distress as a result of stoppage of Indo-Pakistan trade.

This is a very healthy step and I think it will boost up the morale of the border people. However what I fail to understand is why Assam alone has been selected for this consideration. There is also the Indo-Tibetan border. Why this consideration only to the Indo-Pakistan border? There used to be trade between India and Tibet in the border regions and for the last two or three years this trade has more or less come to a dead stop.

Therefore, if any consideration is shown to Assam, it also implies that similar consideration should have been shown to the Indo-Tibetan border. It is also clear from item 18 on page 46 of the *Explanatory Memorandum* that additional provision of Rs. 25 lakhs has been made in the next year's estimates for grants to the States in the border areas. I am also aware that separate border districts are being made there. In Assam also, many portions have been taken out and made into a separate district. There also the administration is there, a better administration, and that type of administration is to be given to the Tibet border areas. Therefore, Assam has these things also. Apart from that, they have been given something more, and that is for the rehabilitation of the people who have been adversely affected by the stoppage of trade with Pakistan. Therefore, I hope the hon. Finance Minister will consider this aspect also.

This brings me, because it touches the question of borders, to the subject of defence. I find for defence this year there is an increased provision of Rs. 28.56 crores, out of which army accounts for Rs. 27.75 crores. Some of this increase is due to the territorial army and the N.C.C. and also enhanced payment to the defence personnel on the basis of the recommendations of the last Pay Commission. The implementation of the recommendations of the Pay Commission is a very sound step. But I feel that the increase in the defence budget should primarily be for the defence of the border. The hon. Minister has stated in his speech that, if necessary, he would raise the grant later on. But this is the policy that has been putting up into trouble all along. This is the backward policy which has been adopted by the Government. The policy that should have been really adopted is the forward policy, the policy to foresee what is necessary and take precautions accordingly. It is no use taking steps after a thing has taken place. Therefore, to have a forward policy, it becomes necessary to plan

our defence projects as well as increased allocations on a scientific and perfect system of intelligence. I feel that if that is done our work will be lightened to that extent. Otherwise, we would not be in a position to meet an emergency when it arises. Therefore, I hope Government will seriously consider the question of strengthening our intelligence and whatever finance the Defence Ministry requires will be made available to them.

I am surprised to learn from the Finance Minister that Government have decided to place the P. & T. department as an independent body from the next financial year as in the case of the Railway Board. The reason given is that, as the department is expanding its own capital capacity and technological activities at a rapid pace, it is but right that it should govern its own affairs and contribute to the general fund in the same manner as the railways do.

I am afraid this argument does not carry much weight. If, for argument's sake, I accept this argument there are many other departments of the Government which would also come under this classification and then it would result in many departments getting out of hand. I fear that this proposal has really come in because various departments do not want parliamentary control. In this connection, Professor Laski has stated that, if we are having autonomous bodies or separate public undertakings, then, the control of the Parliament is only a myth. That is what he has stated and, fortunately or unfortunately, he has given the example of the status and place of Posts and Telegraphs in Britain *vis-a-vis* parliamentary control; it is there that he has stated: if you have an autonomous body, it will be only a myth to think that Parliament has control over it.

I think it is necessary that there should be parliamentary control. In fact, some time back Shri Krishna Menon was the Chairman of some committee and the committee also recommended that a committee should

[Shri Manabendra Shah]

be set up to see how the existing autonomous bodies are working.

If this committee is set up, it would be much better because then we will be able to judge for ourselves whether it is to our advantage to have more such autonomous bodies or to scrap the existing autonomous bodies. Therefore I would strongly recommend to the Government that before they take steps regarding the P. & T., they should first create such a parliamentary body to go into the working of the existing autonomous bodies and come to a conclusion whether for or against it.

**Shri Dasaratha Deb (Tripura):** Mr. Speaker, Sir, many hon. Members have already spoken about the taxation proposals. I would also like to make some remarks about them. The hon. Finance Minister has proposed certain taxes. I find that except for one or two items, like the one on wines or expensive motor cars, every other proposal hunts the poor people. Even the poor man's rubber chappal will cost more. His transport, either by cycle or by bus, will cost more. Even if the poor man once in a while likes to go to the cinema or should like to see a film, he will have to pay more money for that. Some hon. Member, I think Shri Tantia said that the proposed tax on cycles be withdrawn and the cinema industry be taxed. I do not accept this proposal so far the taxing on Films is concerned I do not agree with this. If you impose tax on the film industry, it cannot produce more and many of the films industries may collapse. The effect would be that not only production will suffer but at the same time hundreds of people, who are poor or middle-class men and who find employment in that particular industry, will have to suffer. Particularly those who produce regional language films, like Bengali, Marathi or Malayalam films, which do not possess the large markets open to the Hindi films, will have to suffer from that very much. Many

people in this industry will then have to wind up their concerns. That is why I ask the hon. Minister to consider this and withdraw the taxation proposal on this industry. We are not getting much money out of it and it will not be a great loss to the exchequer. Even that loss can be made up if we tighten the collection of income-tax.

The next point I come to is the country's food position. The hon. Finance Minister in his Budget speech and the hon. Deputy Minister just now said that foodgrain production in the country has already increased largely. There may be some increase in the volume of food production, but actually how much relief it has given to the ordinary people has got to be seen. We cannot escape from the fact that even after the completion of the First Five Year Plan and also in three years of the Second Five Year Plan, the normal annual imports of foodgrains range from 2 million to 3 million tons. In the year 1960-61 the average availability of foodgrains per year is estimated to be 69 million tons as against the average annual demand of 79 million tons, that is, we will have a deficit of 10 million tons. This itself shows that we are far from solving this problem. Sometimes Government offers some explanation and says that our population is growing faster than our foodgrains production. They seem to find some consolation in this, and they wanted to give this explanation, but I do not consider this a valid excuse. No doubt there is increase in population, but we could certainly have bridged the gap to a great extent if we had taken proper steps to increase food production in the country.

One of the biggest factors in this connection is the inability of the Government to provide lands to the tillers. The main force that can generate production upsurge of course, is related to land relation and to land reform so that the tiller of the soil gets more

land as well as incentive for increasing production. The rural sector to-day stands with a concentration of land in the hands of a handful of land-owners and landlords, while the great bulk are the agricultural tillers. This is the main source of stagnation in our agriculture. This factor has to be noted, and it should be the imperative task of the Government to provide lands to these people.

We must also undertake a network of irrigation projects. Irrigation constitutes the most important factor for the improvement of our food production. It is not at all impossible to bring about rapid progress in this sector if we take steps.

Here, I would lay more stress on minor irrigation projects, because they offer two advantages. Firstly, they are less costly, and secondly they yield quicker returns. This is evident from the fact that between 1949-50 and 1955-56 the area irrigated by tanks and wells increased by 5.1 million acres, while at a much heavier cost, the area irrigated by canals increased by only 3.3 million acres. Of course, I do not rule out the necessity of having big projects, but there should be a balance between the two.

We spent over Rs. 500 crores on big projects in the First Plan itself, but barely 50 per cent. of the additional irrigation potential has been utilised so far. In the Second Plan, between 1956 and 1959 an additional 11.2 million acres have been actually irrigated out of the potential of 18.7 million acres created, and we have spent more than Rs. 70 crores for that.

The failure to utilise the irrigation potential is due to the absence of field channels. There is almost no provision for this in the Plan. If you study the figures, you will find that 90 per cent. of agricultural families in India are landless, and they have no direct interest in the development of land. Further, 48 per cent. of them have got less than five acres per family, and

their tiny holdings are also scattered over a wide area. They have neither the means, nor the facilities, for digging the field channels while the upper strata of the landowners, particularly the landlords and the rich peasants who possess the major part of the land under cultivation, are generally interested more in speculative profiteering than in greater production. I therefore suggest that the construction of the field channels should be the sole responsibility of the Government, as otherwise these poor people cannot make the channels and cannot utilise the water which has been supplied by our big projects. This fact must be taken note of.

Coming to Tripura, I should say that during the last 12 years our Government could not make much progress in the State, particularly in relation to the food problem. Before partition, Tripura used to be self-sufficient in foodgrains, but now every year we have been taking rice from the Centre just to feed our people. We could not even provide the requisite amount of food to the people, and every year some people die of starvation. The Union Territory of Tripura is a very isolated territory. It has about 4,116 square miles of area, that is 26,34,240 acres. The total population of the Territory is now about 9.50 lakhs, and this population also is overwhelmingly rural.

**Mr. Speaker:** What had they all been doing before this Government came?

**Shri Dasaratha Deb:** Before this Government came, it was a surplus area. Now, after the influx of the refugees, our population has become double, and this doubled population has not been provided any facilities to produce more. That is why our Territory has become a deficit area now.

The net area under crops in 1957-58 was 5.65 lakhs acres, of which approximately 0.78 lakhs acres were double-crop area. Here, one point

[Shri Dasaratha Deb]

must be noted, namely that during the last twelve years, either in the First Five Year Plan or even in the Second Five Year Plan, there was little scheme for small irrigation works there, not to speak of any big irrigation projects; of course, Tripura does not provide any scope for having any such big projects, and, therefore, I do not ask for any big projects, but I would ask that some small irrigation projects must be taken up there, and adequate provision must be made for them. What we find is that last year, there was some budget provision, and before that also, we used to get some money for irrigation works, but the money was wasted for the last twelve years, because we were not getting any irrigation engineer who could execute the work. That is what Government has said, but I do not believe all this story that Government have not been able to find out even a single irrigation engineer who could be posted in that Territory. It is a fantastic explanation, and I cannot accept it, and my people cannot accept this explanation from Government. If Government are serious in increasing food production there, if they are serious in starting small irrigation works there, they must find out some engineer and post him there, so that the work could be started.

You know that last year we suffered from very heavy drought. So, we lost more than a hundred lives due to starvation deaths, and they were mostly the tribals and the new refugees who were very poor. This year, we have got the rat invasion. In the entire tribal area, where jhoom cultivation has been practised, the crops have been completely damaged, and these people are now facing starvation. I am told that some money has been sent there, and some relief work has been undertaken. But from the information that I have, I find that the relief work has not started there. There is only some news that they are asking for these relief camps, but actually the relief work has not been

started there. Last year also, we lost many lives, and this year also, we are going to lose many lives. Therefore, Government should be very careful about this matter, and relief must go there and Government must feed the people who are suffering from starvation.

Secondly, I would like to stress on the need for reclamation. Apart from irrigation works, Tripura should be provided with reclamation facilities also; for, we have got land, and if we spend money on the reclamation of land, then we can get more of cultivable land in our State. But in the Plan, there is almost no provision for this. No reclamation is taking place there, and no serious effort is being made either in this behalf.

Thirdly, I would like to say a word about the utilisation of fertilisers. I may inform the House that so far, the Tripura Administration has set up six bone digesters at a cost of Rs. 40,66.31. The target was that these six bone-digesters should produce 1200 maunds of bone dust every year. But they could not. The figure is much below that. During the First Plan, the production was 170 maunds. In 1956-57, it was 260 maunds, in 1957-58, 310 maunds and in 1958-59, only 150 maunds. So it is much below the target. Why has it happened? The reason that in Tripura the transport system is very inadequate. You cannot collect these bones even if they are available. But the main thing is that bone is not available. So what is the use of spending a lot of money on this? Let there be two or three, but not more. The amount saved can rather be diverted to reclaim land, to have small irrigation works, to construct bunds and bridges over small rivers, to supply people with pumping machines, to dig tube-wells to supply water and so on. If Government proceed in that way, I think the people will be benefited more. Instead of that, if money is spent unnecessarily on other things, it will be a wastage.

Now I want to say a few words about the tribal problem. We have got even now more than 25,000 tribal families who are exclusively engaged in *jhum* cultivation, that is, shifting cultivation. We have spent a lot of money to rehabilitate these *jhumias*. But practically the effect has been minus. These tribal people have been asked to settle on certain *tilla* lands, that is, high lands, where water is not available at all. They were given Rs. 500 per family as grant and asked to settle there. But after being settled there, they cannot continue there because this *tilla* land which has been given to the *jhumia* people yields far less than the land where these *jhumias* were used to have *jhum* cultivation. In this condition, it cannot be called an economic rehabilitation. My proposal is that these people should be given *lunga* lands, that is, plain lands. If you give them such lands, they can utilise those lands and there can be some economic holding.

As regards *tilla* lands, only two or three acres were given. This is also uneconomic. If they are provided 6·4 acres of *lunga* land per family, that can very fairly be considered as an economic holding. This much land has to be given to each family. Again, I do not expect that within a short period, our Government would be able to provide irrigation facilities in the *tilla* lands. So they should not be settled there, until and unless such facilities are provided to them. That being so, they should be settled on plain lands.

Regarding development works in Tripura, for many years the question has been raised. Recently even during Question Hour, I asked a question regarding the Agartala Town Development Scheme. It was the opinion of experts that 80 per cent. of the water in Agartala Town is contaminated and is unfit for drinking purposes. You will find that one person out of every five has some stomach trouble, indigestion and so on. The reason is that the water contains too much of iron. We have been asking Govern-

ment to have some water supply schemes there and also a drainage scheme. Much time has been taken on this already. Year after year they are making plans. One plan is rejected. There is replanning. Again it is rejected. Like that it is going on. Only during this session, I was told that it is going to be finalised very soon and a scheme is going to be started. I do not know whether it will be started. If it is started, well and good. If not, the Ministry must see that it should not be delayed for a further year. It must be started here and now.

At one time, Agartala was a very fine cultural centre with music and other things. But now it is rapidly deteriorating because Government did not provide any effective help in that respect. Even in Agartala town where there are more than one lakh of people, we do not have any town hall and sports field. During the Maharaja's period we collected some money for that, but that money was not utilised. I would request the Government to expedite it.

I shall not say much about rehabilitation work now. But I should say that rehabilitation work in Tripura was far from satisfactory and those refugees who have been already settled on 'tilla' land are also suffering just like the tribals because it is more uneconomic. Everywhere you find the refugees dying of starvation. I do not like to dilate on it and I will take another opportunity when the Rehabilitation Grant is taken up.

**बी राष्ट्रेलाल ब्याट (उज्जैन) :** भव्यता  
महोदय, जो बजट वित्त मंत्री जी ने प्रस्तुत किया है और उस के साथ जो देश की स्थिति का चित्र रखा है, उस से धार्म तीर पर सभी को संतोष है। हमारा भौद्योगिक उत्पादन और फूवि-उत्पादन बढ़ा है। भौद्योगिक उत्पादन तो काफी बढ़ा है, परन्तु फूवि-उत्पादन के सम्बन्ध में हमें संतोष नहीं हो सकता कि वह पर्याप्त मात्रा में बढ़ा है। हम को सोचना

## [बी राष्ट्रेलाल व्यास]

चाहिए कि इस का कारण क्या है। देश में दूसरी जीवों काफी पैदा होने लगी है। क्योंकि पैदा हुआ है और दूसरी वस्तुओं की पैदावार भी बढ़ी, लेकिन अनाज की पैदावार बढ़ाने के लिए भरवों रुपया खर्च करने पर भी जितनी चाहिए, उतनी वह नहीं बढ़ सकती है। मैं समझता हूँ कि इस में कुछ न कुछ दोष ज़रूर है और इस बारे में शासन को गम्भीरतापूर्वक सोचना चाहिए कि उन दोषों के कारण को कुछ और उन को दूर करने का प्रयत्न करें। जहाँ तक मैं समझता हूँ, किसान को अनाज की पैदावार बढ़ाने के लिए जितना उत्साह होना चाहिए, वह नहीं है, क्योंकि उस को ठीक कीमत नहीं मिलती है। पिछली दफा स्टेट ट्रेडिंग की नीति का काफी प्रचार हुआ था, लेकिन मुझे युक्त के साथ कहना पड़ता है कि आज उस पर ठीक रूप से अमल नहीं हो रहा है। गत वर्ष आबास और गेहूँ के भाव मुकर्रर किये गये, लेकिन किसानों से उस भूल पर ज़रीदने की कोई व्यवस्था नहीं है। आज मेरे राज्य के ज़ाबल और गेहूँ का निर्धारित बन्द है। वह ठीक है और मैं उस का समर्थन करता हूँ, लेकिन यह व्यवस्था नहीं है कि जो कम से कम आब मुकर्रर हों, उन पर भी किसान का अनाज ज़रीदने की हर जगह व्यवस्था हो। आज नई गेहूँ की फ़सल आ रही है। पिछली बार आद मंत्री ने प्राइस बोर्ड का एलान किया था, लेकिन कोई कीमत निर्धारित नहीं की गई है। किसान के पास जो पुराना गेहूँ रक्खा है, वह बाजार में आता है, तो वह कीमत भी शासन देने को तैयार नहीं है, तो किसान को अनाज की पैदावार बढ़ाने में कैसे उत्साह हो सकता है? अगर पूरा अनाज गवर्नरेंट नहीं ज़रीदी है, तो व्यापारी से किसान को जो भी कीमत मिले, वह से कर उस को अनाज बेचना पड़ता है, क्योंकि मानोपली प्रोक्योरमेंट नहीं है। किसान से अनाज ज़रीदने के बाद व्यापारी कीमत बढ़ा कर अनाज बेचता है।

गवर्नरेंट ने बीदह रुपये से लेकर सोलह रुपये तक गेहूँ की कीमत मुकर्रर की थी, लेकिन उस के खरीदने की व्यवस्था नहीं की गई। इस का नतीजा यह हुआ कि जिन व्यापारियों ने गेहूँ खरीदा था, उन्होंने अठारह, उन्नीस, बीस रुपये तक गेहूँ बेचा और इस के अलावा लोगों को वह समय पर भी नहीं मिल पाता है। गवर्नरेंट को चाहिए कि वह इस सम्बवध में उचित व्यवस्था करे और अनाज को ज़रीदने का तुरन्त प्रबन्ध करे और जो अनाज ज़रीदा जाए, वह उपभोक्ताओं को समय पर मिले।

अनाज से सम्बन्धित एनिमल हस्तेवी, डेवरी, फ़ारेस्ट्री और वैटिनरी सर्विसेज हैं। उन की तरफ भी व्यान दिया जाना चाहिए।

जहाँ तक इर्गेशन का सबाल है, मैं ने देखा है कि रिचार्ड की योजनायें बनी हैं और उन पर भरवों करीबों रुपया खर्च किया गया है, लेकिन फिर भी पर्याप्त सिचाई नहीं हो पाई है। जो खर्च किया गया है, उस की जितनी रिटर्न मिलनी चाहिए, जितना लाभ होना चाहिए, जितना उत्पादन बढ़ाना चाहिए, वह नहीं हो सका है। शासन को इस पर गम्भीरतापूर्वक विचार करना चाहिए कि पानी का ठीक उपयोग हो और जितनी ज़मीन को पानी दिया जाना चाहिए, वह दिया जाए। अगर लैंड रिफ़ाम्हं भी ज़ल्दी अमल में लाई जायें, तो अनाज का उत्पादन काफी बढ़ सकेगा और वह समस्या हल हो सकेगी।

ज़ाद का जहाँ तक सबाल है, उस की काफी कमी है। लोग चाहते हैं कि अधिक से अधिक ज़ाद के कारखाने कायम किये जायें। मध्य प्रदेश में कम से कम दो ज़ाद के कारखाने तृतीय पंच-बर्बीय योजना में कायम किये जाने चाहिए। एक्सपर्ट कमेटी मध्य प्रदेश में घूमी है। मैं समझता हूँ कि वह उज्जैन, इटारसी और कट्टनी भी गई थी। उज्जैन के लोगों ने उस को एक मेमोरेंडम पेश किया है। उज्जैन

में केन्द्रीय सरकार की ओर से एक बड़ा लाद का कारखाना कायम करने के लिए एक बड़ा उपयुक्त स्थान है। मैं समझता हूँ कि इस तरफ व्यान दिया जायेगा।

टैक्सेज के बारे में काफी कहा गया है। साइकिल टैक्स और बीजल आयल के टैक्स के बारे में कहा गया है। साइकिल के बारे में इतना ही निवेदन करना चाहता हूँ कि साइकिल पर जो टैक्स बढ़ाया गया है, वह ठीक है, लेकिन मेरा अनुमान है कि जितना बढ़ाया गया है, उस से आधा बढ़ाया जाना चाहिए। आजकल साइकिल एक बहुत प्रावश्यक वस्तु हो गई है और लास तौर से बड़े कस्बों और शहरों में विद्यार्थी और लोटे सरकारी कर्मचारी, लालंक बौरह, साइकिल के बौरह अपना काम नहीं छला सकते हैं। इस टैक्स से विद्यार्थियों पर बहुत अधिक भार पड़ने वाला है। इस सम्बन्ध में मेरा अन्य सुझाव यह है कि टैक्स का जो रेट साइकिल के पार्ट-स—फील्डोल्ड और रिम्ज पर लगाया गया है, उस को कम से कम आधा कर दिया जाये। इस से लोगों को काफी राहत मिलेगी। कई माननीय सदस्यों का कहना है कि बीजल आयल पर टैक्स बढ़ाने से ड्रांस्पोर्ट महंगा होगा। मेरे पास कुछ तार आये हैं। लोगों की शिकायत इतनी ठोड़ा आयल पर टैक्सेशन पर नहीं होगी जितनी कि उन की शिकायत यह है कि उन को जो टायर और ट्यूब मिलते हैं, वे बाजिबी कीमत पर नहीं मिलते हैं। शासन को उस ओर भी व्यान देना चाहिए। इस तो बढ़ाया ही जाता है, लेकिन उस के । ५ ही ड्रांस्पोर्ट बालों को बाजिबी कीमत से बहुत ज्यादा कीमत दे कर टायर और ट्यूब बारीदने पड़ते हैं और इस तरह बीच बाले मुनाफा लाते हैं। इनकम टैक्स और प्राक्लिट टैक्स बढ़ाने के लिए बिल तो ठीक दिया जाता है, लेकिन ड्लपर का रपया लिये बिना टायर और ट्यूब नहीं देते हैं। इस बात की प्रावश्यक कीमत पर सामान मिले। ऐसा करने से उन को शिकायत नहीं होगी।

टैक्स के बारे में आम तौर पर कहा जाता है कि अध्यमवर्ग और गरीब लोगों पर उस का असर पड़ता है। अगर टैक्स नहीं लगेगा, तो हमारी पंच-वर्षीय योजनाओं का काम कैसे चलेगा? यह देश गरीब लोगों का है और यह कोई मालदारों का देश नहीं है। यहाँ के गरीबों को इस बारे में कोई शिकायत नहीं होगी। कुछ लोग गरीबों के प्रतिनिधि के रूप में उस का फायदा उठाते हैं और उन के नाम से उस का विरोध करते हैं। अगर तृतीय पंच वर्षीय योजना को सफल बनाना है, और देश को आगे बढ़ाना है, तो देश के अस्ती नज़दीकी गरीब लोगों को टैक्स के भार को बहन करना होगा और वे करेंगे। वे टैक्स देने को तैयार हैं और उन को कोई शिकायत नहीं हो सकती, लेकिन उन की बातों की तरफ भी शासन को व्यान देना चाहिए। जहाँ देश तरकी कर रहा है, वहाँ कुछ बातों की ओर व्यान दिया जाना चाहिए।

जहाँ तक व्याय का सबाल है, आज प्रदानतों में व्याय सुलभ नहीं है। मेरे राज्य की यह स्थिति है कि डिस्ट्रिक्ट कोट्टेज में महीनों तक तारीक नहीं लगती है। कोट्टेजीस काफी है और बालों तक मुकदमों के फैसले नहीं होते हैं। लोग चाहते हैं कि उन को व्याय मिले, लेकिन संविधान लागू होने के बाद भी, लोगों को व्याय देने का हमारा इकरार होने के बाद भी हम व्याय सुलभ नहीं कर सकते। इस तरफ व्यान दिया जाना चाहिए।

देश की प्रगति के लिए यह आवश्यक है कि देश का नैतिक स्तर ऊँचा उठाया जाये और लोग अधिक परिषद करें, लेकिन शिक्षा के बौरह यह नहीं हो सकता है। आज हम देखते हैं कि यूनिवर्सिटीज में इनडिपंसिल बढ़ रहा है। विद्यार्थियों की कमता, योग्यता का स्टैंडर्ड नीचे गिरता जा रहा है। शिक्षा पर अब लोगों करोड़ों रुपए लार्ज किए जा रहे हैं, लेकिन शासन को इस तरफ व्यान देना चाहिए और नामरिक कैसे तैयार होंगे। जब तक

## [बी राबेलाल व्याप]

ज्यादा से ज्यादा होस्टल्ज का निर्माण नहीं होगा, गुरुकुल पद्धति से लोगों को शिक्षित नहीं किया जायगा, उनको शील की शिक्षा नहीं दी जायगी, मारेल एजूकेशन की व्यवस्था नहीं की जायगी, तब तक हमारे देशवासियों का जीवन स्तर ऊँचा नहीं उठ सकता है और उनका चरित्र निर्माण नहीं हो सकता है और वे सामाजिक बुराइयां और करक्षण दूर नहीं हो सकतीं, जिनका प्राज इतना डिक किया जाता है। इस तरफ भी अधिक व्याप दिया जाये। शिक्षा के क्षेत्र में आमूल परिवर्तन करके कोई ऐसा रास्ता निकालना चाहिये, जिससे अच्छी शिक्षा मिले और अच्छे नागरिक तैयार हो सकें।

एडमिनिस्ट्रेटिव एक्फिलेंसी की तरफ भी व्याप देना चाहिये। लोगों को शिकायत है कि फ़ाइलें महीनों तक नहीं निकलती हैं और जो छोटे छोटे काम जल्दी हो सकते हैं, उनमें बड़ी देर लगती है। इधर भी व्याप देना चाहिये। लाल फ़ीताशाही दूर होनी चाहिये। नेपाटिजम और पक्षपात की भी बहुत शिकायत है। प्राम तौर पर छोटे कर्मचारियों में शिकायत होती है कि जहां तरकी होनी चाहिये, उनके काम की कड़ होनी चाहिये, वह नहीं होती। इसकी भी कुछ न कुछ व्यवस्था होनी चाहिये। हाई ट्रीब्यूनल तो मुकर्रं नहीं किया जा सकता है और वह उचित भी नहीं है सेक्रिन एक कम्पलेंट बोर्ड जैसा कि मध्य प्रदेश में बना हुआ है कायम किया जा सकता है इस बोर्ड को कोई भी आदमी शिकायत भेज सकता है, और यहां पर भी यही चीज़ होनी चाहिये और कर्मचारियों को यह अधिकार होना चाहिये कि वे भी कम्पलेंट बोर्ड या सजैशन बोर्ड के पास एडमिनिस्ट्रेटिव एक्फिलेंसी को सुधारने के लिए, शासन के काम को सुधारने के लिए, उसको अच्छा करने के लिए उसकी बुराइयों को दूर करने के लिए सुझाव भेज सकते हैं। इस बास्ते मैं कहना चाहता हूं कि एक कम्पलेंट बोर्ड

हो जिस में गैर सरकारी व्यक्ति, भनुमती व्यक्ति, योग्य व्यक्ति, चरित्रवान व्यक्ति हों और इससे बहुत कुछ जो शिकायतें हैं वे दूर हो सकती हैं।

करक्षण का सबाल भी हमारे सामने है। यह एक ऐसा सबाल है जो सारे देश के साथ जुड़ा हुआ है, सारे देश के साथ इसका सम्बन्ध है। अगर समाज में कोई बुराई है तो सरकारी कर्मचारियों में भी वह होती है। लेकिन फिर भी कुछ ऐसी बातें हैं जिन की ओर आपका व्याप जाना चाहिये। कल श्री मुरारका ने बताया था कि कनाडा से, अमरीका से माल खरीदा गया और उस माल की कीमत ५०० डालर होनी चाहिये थी लेकिन उस पर हजारों रुपया दिया गया। यह बड़ी गम्भीर बात है। उन्होंने कुछ और भी उदाहरण दिये हैं। मैं समझता हूं कि इसकी पूरी जांच पड़ताल होनी चाहिये और अगर कुछ अफसरों ने यह करके बाकी में गलती की है, कुछ गफलत की है, तो उनके लिलाफ सस्ती से कार्रवाई की जानी चाहिये। हमारा दुर्भाग्य यह है कि कई बातें ऐसी होती हैं जो कि हमारे नॉटिस में आती हैं लेकिन जाबतेबाजी में ही वे चली जाती हैं, उसमें ही काफी समय अवृत्ति हो जाता है, काफी समय जांच पड़ताल में निकल जाता है, निर्णय करने में ही काफी वक्त लग जाता है और अन्त में परिणाम कुछ भी नहीं निकलता है। मैं चाहता हूं कि इस ओर भी अधिक से अधिक व्याप दिया जाना चाहिये।

व्यापार के बारे में कुछ निवेदन करना चाहता हूं। हमारे देश में बहुत सी चीजें देश के बाहर से आती हैं। दुर्भाग्य की बात यह है कि सरकार उन ठीलर्स की ओर इनको बाहर से लाने का प्रबन्ध करते हैं, सहायता करती है, उनको फारेन एक्सचेंज देती है, लेकिन वे हमारे देश में कंज्युमर्स को, उपभोक्ताओं को ठीक कीमत पर नहीं मिल पाती हैं। मैं आपके सामने एक उदाहरण

रखना चाहता हूँ। हमारे यहाँ बाहर से पारा प्राप्ता है। मुझे मालूम हुआ है ११०० रुपये में एक बोतल पड़ती है। लेकिन जो अयुवेदिक औषधालय है, जो अनुसंधान करना चाहते हैं, जो दवाइयाँ बनाने वाले हैं उनको भी यह चीज ११०० या इससे कुछ अधिक पर मिलने के बजाय ३३०० रुपये में मिलती है। स्टेनलेस स्टील को लीजिये। जो बाहर से आता है वह यहाँ पर चार गुना कीमत में मिलता है। मेरे सब चीजें ऐसी हैं जिनकी ओर सरकार का व्यान जाना चाहिये और उसके देखना चाहिये कि वे चीजें मुनासिब कीमत पर उपलब्ध हों। जो चीजें बाहर से आती हैं जिसके लिये आप फारेन एक्सचेंज की व्यवस्था करते हैं, उनके बारे में आपको यह देखना चाहिये कि वे कंज्यूर्मर्स को सही कीमत पर मिलें और आप चाहें तो उनकी कीमतें मुकर्रर कर सकते हैं और कह सकते हैं कि इतने मुनाफे से अगर ज्यादा लिया जाएगा तो वह जुम्हे होगा और उसके लिये सजा होगी। हमारे यहाँ शुगर की कीमत मुकर्रर है। लेकिन अधिक महोदय, मुझे दुख के साथ कहना पड़ता है कि शुगर तीन रुपया से रुपये चूकी है और देहातों में मिल नहीं रही है। आपने इसकी कीमत एक रुपया दो नए ऐसे मुकर्रर की है, क्या आप ऐसा नहीं कर सकते हैं कि कोई भी इसको एक रुपया एक आना सेर से अधिक नहीं बेच सकता है और अगर बेचेगा तो यह जुम्हे होगा और इसकी उसको सजा होगी? इस ओर भी तक शासन का व्यान नहीं गया है। मैं चाहता हूँ कि शासन इस ओर व्यान वें और देखे कि ठीक भाव पर चीजें कंज्यूर्मर्स को उपलब्ध हों और व्यापारी अनाप-शानाप भाव पर इनको न बेचें। आम जनता को टैक्सों की इतनी शिकायत नहीं है जितनी कि इस तरह की चीजों की है। इस बास्ते इस ओर आपका व्यान अवश्य जाना चाहिये।

आपका व्यान स्वास्थ्य की ओर भी जाना चाहिये। आज देखा जाता है कि बड़े बड़े

अस्पताल बन रहे हैं और दूसरे तरह तरह के काम हो रहे हैं। लेकिन मैं निवेदन करना चाहता हूँ कि राष्ट्रपिता महात्मा गांधी ने प्राकृतिक चिकित्सा की ओर इतना व्यान दिया था कि उन्होंने प्रण कर लिया था कि मुझे कोई भी बीमारी क्यों न हो उस पर मैं एक वैसा भी लचं नहीं करूँगा, दवाई नहीं लूंगा और उन्होंने प्राकृतिक चिकित्सा की ओर ही अपना व्यान केन्द्रित किया था। लेकिन आपका उस ओर बिन्कुल भी व्यान नहीं है। बीमारियाँ बढ़ती चली जा रही हैं, अस्पताल बढ़ते चले जा रहे हैं, डाक्टर बढ़ते चले जा रहे हैं, रुपया अनाप-शानाप लचं हो रहा है लेकिन मैं आपको बतलाना चाहता हूँ कि आयुर्वेदिक, प्राकृतिक, होम्योपेथी पद्धतियों द्वारा देश के लिए बहुत ही उपयुक्त साबित हो सकती हैं। मैं समझता हूँ कि हर एक मास्टर को, हर एक अध्यापक को अगर एक पुस्तक प्राकृतिक चिकित्सा पर पढ़ा दी जाए और उसमें आपका कुछ लचं भी नहीं आएगा तो बहुत कुछ रोक बीमारियों की अध्यापक कर सकेंगे। इस ओर आपका ज्यादा से ज्यादा व्यान दिया जाना चाहिये।

18 hrs.

मैं नदियों के गन्दे पानी को रोकने के बारे में कोई कानून नहीं बनाया गया है। तीसरी योजना में इंडस्ट्रियलाइजेशन पर जोर दिया जा रहा है। अगर इन इंडस्ट्रीज का पानी नदियों के पानी में मिला दिया गया और उस को गन्दा होने दिया गया, उसको द्विषत होते रहने दिया गया, जहरीला होते रहने दिया गया तो यह स्वास्थ्य के लिये बहुत हानिकारक होगा। जहाँ रेयन फैक्ट्रीज हैं उनका पानी अगर नदियों में जाने दिया गया तो यह बहुत जलरनाक बात होगी। हमारे यहाँ जम्बल में पानी इसी तरह से कई बार दूषित हो जाता है, और जब वहाँ का पानी मवेशी पी जाते हैं, तो कई बार देला गया है कि वे मर गए हैं। मछलियाँ कभी मरी हुई पानी के ऊपर आ जाती हैं। मवेशी पानी पीते हैं

## [ भी राष्ट्रेलाल व्याप ]

तो बीमार हो जाते हैं, आदमी बीमार होते हैं। लेकिन इसकी ओर किसी का कोई व्याप नहीं है, इसके बारे में कोई इन्तिजाम नहीं किया गया है। इंडस्ट्रीज बढ़ती चली जा रही है लेकिन पानी को दूषित होने पर कोई रोक नहीं लगाता है। स्वास्थ्य को बिगड़ने से ऐसी हालत में कैसे रोका जा सकता है? क्या अस्पतालों की शरण लेकर स्वास्थ्य को सुधारा जा सकता है? ऐसा नहीं हो सकता है। इस बास्ते मैं चाहता हूँ कि इस ओर भी आपका व्याप जाना चाहिये।

ट्रांसपोर्ट एण्ड कम्युनिकेशन की ओर भी आपका व्याप जाना चाहिये। रेलों के बारे में कई मित्रों ने कहा है कि जहां ये मुलम हैं वहां ज्यादा से ज्यादा लोग इनका उपयोग करते हैं। लेकिन मैं आपको बताना चाहता हूँ कि मेरे राज्य में बहुत ही कम रोड़स हैं और जो लाइंस और ट्रक्स वर्गीय रह जलती हैं वे कच्ची रोड़स पर चलती हैं। इस बास्ते मैं कहना चाहता हूँ ज्यादा से ज्यादा व्याप रोड़स बनाने की तरफ दिया जाना चाहिये। तीसरी योजना में ज्यादा से ज्यादा व्याप इस ओर दिये जाने की आवश्यकता है। देहातों में लोगों की विकायत यह रहती है कि चार चार महीने तक वे गांव से बाहर नहीं जा सकते हैं क्योंकि रोड़स नहीं हैं। भगव आप

रोड़स नहीं बना सकते हैं तो कम से कम नदियों और नालों पर पुलियां तो बनवा दीजिये और भगव आपने ऐसा किया तो सोग कहेंगे कि शासन कुछ कर रहा है।

ये कुछ बातें हैं जो मैंने आपके सामने रखी हैं और यदि शासन इनकी ओर ध्यान देगा तो आम जनता भी ऐसा अनुभव करेगी कि देश आगे बढ़ रहा है, उसके बास्ते बहुत कुछ बातें हो रही हैं और भगव लोगों का इसमें विश्वास बढ़ा तो लोग आपसे सहजोग करेंगे और हमारी आने वाली योजना बहुत कुछ सफल होगी और उसको सफल बनाने में ज्यादा से ज्यादा जनता का सहयोग आपको मिलेगा।

**Shri Venkatasubbaiah (Adoni):** Mr. Speaker, Sir, I thank you very much for giving me a chance to speak.

**Mr. Speaker:** The hon. Member has just started. He might continue tomorrow.

18.03 hrs.

The Lok Sabha then adjourned till Eleven of the Clock on Thursday, the 10th March, 1960/Phalguna 20, 1881 (Saka).

[Wednesday, March 9, 1960/Phalgun 19, 1881 (Saka)]

## ORAL ANSWERS TO QUESTIONS

S.Q.	Subject	COLUMNS
No.		
709.	Coal cutting machines	4829-68
711.	Foreigners in India	4830-34
712.	Industries (Development and Regulation) Act, 1951	4834-36
713.	Re-modelling of Katcha Tehar	4836-37
714.	Appointment of Tribunal	4838-48
717.	Chinese Intrusion	4849-50
718.	Export of radio sets	4850-51
719.	Export of manganese ore	4851-54
720.	Import of Printing Machines	4854-56
721.	Fire in Kussergarh Colliery	4857-58
723.	Airport near Nathula Pass	4858-59
724.	Electrolytic copper	4859-60
725.	Quotas of newsprint paper	4860-64
726.	Price of salt in Delhi	4864-65
727.	Kanpur Cotton Mills Ltd. Kanpur	4865-66

## S.N.Q.

S.Q.	No.	
7.	Relief for Morocco and Mauritius Island	4866-68

## WRITTEN ANSWERS TO QUESTIONS

S.Q.	No.	COLUMNS
716.	Purchase of Urea	4869
722.	Minority Communities in East Pakistan	4869-70
728.	Payment of rebate to Delhi weavers	4870
729.	Foreign help for atomic power stations	4871
730.	U.S. world trade fair	4871-72
731.	Exploitation of copper in Sikkim	4872
732.	Car batteries	4872-73
733.	Handloom Industry in Orissa	4873
734.	Land in displaced persons' colonies in Delhi	4873-74
735.	Dalai Lama	4874
736.	Central Training Institute for Instructors	4874-75
737.	Uranium deposits	4875
738.	Payment of compensation	4875-76

## WRITTEN ANSWERS TO QUESTIONS—contd.

S.Q.	Subject	COLUMNS
No.		
739.	Displaced contractors	4876
740.	Small Scale Industries	4876-77
741.	Indians in Burma	4877
742.	Conversion of platinum into gold	4878
743.	Trade Agreement with Bulgaria	4879
744.	Textile automatic looms	4879
745.	Plans of Industrial concerns	4880
746.	Tea Training Course	4880

## U.S.Q.

S.Q.	No.	
885.	Civil works in Delhi	4880-81
886.	Water supply in Refugee Markets, New Delhi	4881
887.	Youth Employment and Vocational Guidance Scheme	4881-82
888.	Radio Rural Forums in Andhra Pradesh	4882
889.	Export of jute through Nepal	4882-83
890.	Productivity team for Plastic Industry	4883
891.	Industrial Development of Punjab	4884
892.	Manufacture of High Grade Salt	4884-85
893.	Export of Mica	4885
894.	Disposal of tobacco	4885-86
895.	Tung oil	4886-87
896.	Can-sealing composition	4887-88
897.	Optical glass	4888-89
898.	Active carbon	4889-90
899.	Isonicotinic and Nicotinic Acids	4890-91
900.	Market at Janpath, New Delhi	4892
901.	Export of manganese ore	4892-93
902.	Woollen Industry	4893
903.	Employees' Provident Fund	4893-94
904.	Corporation for Small Scale Industries	4894-95
905.	Accident in coal mines	4895
906.	Employees' State Insurance Corporation	4895

WRITTEN ANSWERS TO  
QUESTIONS—contd.MOTIONS FOR ADJOURN-  
MENT . . . . . 4911-17

COLUMN

S.Q. No.	Subject	COLUMN
907.	Heavy Industries in Bom- bay . . . . .	4896
908.	Low Income Group Housing Scheme . . . . .	4896
909.	Concrete production Fac- tory . . . . .	4897
910.	Ilmenite sand in Ratan- giri . . . . .	4897-98
911.	Collection of statistics . . . . .	4898
912.	Journals published by Planning Commission . . . . .	4899
913.	Hilly areas of Punjab . . . . .	4899-4900
914.	Labour disputes in Delhi . . . . .	4900
915.	Plan Publicity . . . . .	4900
916.	Palm Gur Industry . . . . .	4901
917.	Small Industries Service Institutes . . . . .	4901
918.	Accidents in Mines . . . . .	4902
919.	Pakistani Raiders in Kash- mir . . . . .	4902-03
920.	Export of salt to Japan . . . . .	4903
921.	Chilka Land Reclama- tion Scheme . . . . .	4903
922.	National Economy . . . . .	4904
923.	Export of tea . . . . .	4904
924.	Washing soda . . . . .	4904-05
925.	Surrender by Naga Hos- tile . . . . .	4905
926.	Literary programmes of A.I.R. . . . .	4906
927.	Newsprint Mills . . . . .	4906
928.	Quota of cement for Bombay . . . . .	4906-07
929.	Industrial Survey of Mohindergarh District . . . . .	4907
930.	Stall Holders in Janpath New Delhi . . . . .	4908
931.	Residential Accommo- dation for Government Employees . . . . .	4908-09
932.	Central assistance to Jam- mu and Kashmir . . . . .	4909-10
933.	Industrial Development of Jammu and Kashmir State . . . . .	4910
934.	Housing Schemes in Jammu and Kashmir . . . . .	4910-11

The Speaker withheld his con-  
sent to the moving of the  
following adjournment motions  
given notice of by the mem-  
bers shown against them :

- (i) Alleged occupa- Notice by  
tion of Chan- Shri Hem  
tham Salt Mines Barua.  
in Ladakh by  
the Chinese.
- (ii) Breakdown of Notice by  
water and elec- Shri Braj  
tric supply in Raj Singh  
Shahdara, Delhi, and Shri  
since the 7th Arjun  
March, 1960. Singh Bha-  
dauria.

PAPERS LAID ON THE  
TABLE . . . . . 4918-19

- (i) A copy of each of the  
following papers :
- (ii) Notification No. G.S.R.  
189 dated the 20th Fe-  
bruary, 1960, under sub-  
section (3) of Section 13 of  
the Central Silk Board Act,  
1948 making certain further  
amendment to the Central  
Silk Board Rules, 1955.
- (iii) (a) Annual Report of the  
Nahan Foundry Limited  
for the year 1958-59 along  
with the Audited Accounts  
and comments of the Com-  
ptroller and Auditor General  
thereon under sub-section  
(1) of Section 639 of the  
Companies Act, 1956.
- (b) Review of the Working  
of the above Company.
- (iv) Publication entitled 'Pub-  
lic Sector Industries'.
- (v) Statement regarding En-  
quiry into the standards  
and testing procedures fol-  
lowed in the Quality Control  
Department of Hindustan  
Antibiotics Limited, Pimpri.
- (2) A copy of Notification No.  
G.S.R. 229 dated the 27th  
February, 1960, under sub-  
section (4) of Section 38 of  
the Industrial Disputes Act,  
1947 making certain further  
amendments to the Industri-  
al Disputes (Central)  
Rules, 1957.

PAPERS LAID ON THE  
TABLE—*contd.*

COLUMNS

(3) A copy of the Annual Report of the Sindri Fertilizers and Chemicals Limited for the year 1958-59 along with the Audited Accounts and comments of the Comptroller and Auditor General thereon, under sub-section (1) of Section 639 of the Companies Act, 1956.

OPINIONS ON BILL LAID  
ON THE TABLE . . .

A copy of Paper No. IV containing opinions on the Sikh Gurdwaras Bill which was circulated for the purpose of eliciting opinion thereon by the 30th July, 1960 was laid on the Table . . .

REPORT OF COMMITTEE  
ON PRIVATE MEMBERS'  
BILLS AND RESOLU-  
TIONS—PRESENTED . . .

Fifty-eighth Report was presented.

COLUMNS

REPORT OF PUBLIC AC-  
COUNTS COMMITTEE  
PRESENTED . . .

4920

Twenty-second Report was presented.

PETITION PRESENTED . . .

4920

Shri Indulal Kanaiyalal Yainik presented a petition signed by a petitioner regarding amendment of the Factories Act, 1948.

GENERAL BUDGET—GE-  
NERAL DISCUSSION . . .

4920—5064

General Discussion on the Budget (General), 1960-61 continued. The discussion was not concluded.

AGENDA FOR THURSDAY,  
MARCH 10, 1960/PHAL-  
GUNA 20, 1881 (SAKA)—

General Discussion on the Budget (General) 1960-61. Voting on Demands for Grants on Account for 1960-61 in respect of the Budget (General). Consideration and passing of the Appropriation (Vote on Account) Bill, 1960.