



**Monday**  
**22nd March, 1954**

# PARLIAMENTARY DEBATES

## HOUSE OF THE PEOPLE

### **(Part I- Questions and Answers )**

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## Sixth Session

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THE  
PARLIAMENTARY DEBATES

(Part I—Questions and Answers)  
OFFICIAL REPORT

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HOUSE OF THE PEOPLE

Monday, 22nd March, 1954

The House met at Two of the Clock.

[MR. SPEAKER in the Chair]

ORAL ANSWERS TO QUESTIONS

NILOKHERI COLONY

\*1172. **Sardar Hukam Singh:** (a) Will the Minister of Rehabilitation be pleased to state whether it is a fact that the Nilokheri Colony has been handed over to the Punjab Government?

(b) What is the value of total assets that have been transferred?

(c) What are the institutions that remain the property of the Centre?

**The Minister of Rehabilitation (Shri A. P. Jain):** (a) Yes; the administrative control of the Nilokheri Colony has been transferred to the Punjab Government.

(b) Rs. 3.04 lakhs, representing the cost of capital assets of the Hospital, School and Veterinary dispensary which have been transferred to the State Government, free of cost.

(c) All except those mentioned in (b) above.

**Sardar Hukam Singh:** As regards the answer to part (b), may I know what are the total foreign investments?

**Shri A. P. Jain:** None.

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**Sardar Hukam Singh:** Though not so far as part (b) is concerned, has any foreign aid been received in connection with the construction of Nilokheri and other projects?

**Shri A. P. Jain:** Not so far as rehabilitation matters are concerned.

**Sardar Hukam Singh:** So far as Nilokheri is concerned, what are the other matters in which foreign aid has been received?

**Shri A. P. Jain:** I do not know whether there has been any foreign aid and what aid has been received for the community project training and other centres at Nilokheri. But so far as Nilokheri is concerned, in all that concerns rehabilitation no foreign aid has been received.

**Shri B. K. Das:** If more funds are necessary, may I know whether the Central Government will give it or the Punjab Government will give it?

**Shri A. P. Jain:** The township has been completed and no more funds are needed except for administrative purposes.

FARIDABAD DEVELOPMENT BOARD

\*1173. **Shri V. P. Nayar:** Will the Minister of Rehabilitation be pleased to state whether the Faridabad Development Board has a constitution of its own?

**The Minister of Rehabilitation (Shri A. P. Jain):** The Faridabad Development Board, as at present, has no statutory constitution. The question of enacting suitable legislation for this purpose is under consideration.

**Shri V. P. Nayar:** May I know, then, under what rules was the Faridabad administration carried on all these years?

**Shri A. P. Jain:** Administratively, Government has set up a Board, but legally speaking, the Ministry is responsible for all that was being done there.

**Shri V. P. Nayar:** Could I know at least whether this organisation is a quasi-government organisation or a government organisation?

**Shri A. P. Jain:** It is a government organisation, except that certain non-officials were there on the Board.

**Shri V. P. Nayar:** By what time do Government expect to frame the rules and publish them?

**Shri A. P. Jain:** I think the hon. Member's question is, by what time Government proposes to bring the Bill. The draft is under consideration. After approval by the Cabinet, the Bill will be introduced in the House.

#### IMPORT OF MEDICINES

\*1174. **Shri Jhulan Sinha:** Will the Minister of Commerce and Industry be pleased to state the present position about the import of medicines as compared with the last two years?

**The Minister of Commerce (Shri Karmarkar):** By present position the Hon'ble Member presumably means the present volume of imports compared to previous years. The value of drugs and medicines imported in 1953 was 11.82 crores against 12.84 crores in 1952 and 14.07 crores in 1951.

**Shri Jhulan Sinha:** Will this country be in a position to do away with the import of foreign drugs in the near future?

**Shri Karmarkar:** Not certainly in the near future.

**Shri V. P. Nayar:** May I know whether Government have taken any steps to see that effective remedies of indigenous manufacture are not

ousted from the market by competition from foreign imported medicines, and may I also know whether Government at any stage consult the Ministry of Health in this matter?

**Shri Karmarkar:** We are in constant consultation with the Ministry of Health, and in fact, our import policy is based upon the recommendations of the Health Ministry. Regarding the first part of the question, the quantum of imports in any case is normally based upon indigenous availability.

#### GRANT TO NEPAL

\*1175. **Shri S. N. Das:** Will the Prime Minister be pleased to refer to the reply given to starred question No. 135 asked on the 19th November, 1953 and state:

(a) the nature and extent of help that India has so far been able to give to Nepal for development projects; and

(b) the extent of financial help that India has already agreed to give for the purpose?

**The Deputy Minister of External Affairs (Shri Anil K. Chanda):** (a) and (b). The Government of India have agreed in principle to meet the expenditure on a few development projects in Nepal but as the work on these projects is still unfinished, it is too early to indicate the exact extent of the financial help rendered to Nepal so far.

**Shri S. N. Das:** May I know whether the Government of Nepal have prepared any plan for the development of their country, and if so, whether the projects for which the Government of India will give loans form part of that plan?

**Shri Anil K. Chanda:** The Government of Nepal, with our assistance, have formulated a plan for the economic reconstruction of their country. On their request, we have recently lent out to them a senior I.C.S. officer from Uttar Pradesh, Shri K. B. Bhatia, who will be the Director of Technical

Assistance to Nepal. All this has been advanced out of a loan fund to be set apart against our contribution to the Colombo Plan.

**Shri S. N. Das:** May I know whether the Government of Nepal have intimated to the Government of India the extent of financial help, whether by way of aid or loan, they require for their development purposes?

**Shri Anil K. Chanda:** No specific sum has been mentioned, but there are certain plans before us.

**Shri S. N. Das:** May I know whether it is a fact that Nepal has asked for loans or aid from other countries also, and if so, whether it is due to the inability of the Government of India to help Nepal?

**Shri Anil K. Chanda:** I am afraid I do not have the information with me.

**Shri B. S. Murthy:** May I know whether, besides the loans given under the Colombo Plan, Nepal has been given any other loan, and if so, whether the same carries any interest?

**Shri Anil K. Chanda:** I am afraid I have not got that information with me, because as yet, the final adjustment has not been made.

#### CORRUPTION

\*1176. **Shri Dabhi:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that the Planning Commission has stated in its report that "in recent years, perhaps the most conspicuous areas of corruption have been those in which businessmen had to apply for permits and licences"; and

(b) how many cases of corruption in connection with the issue of permits and licences have been detected during the years 1950, 1951, 1952 and 1953?

**The Minister of Commerce (Shri Karmarkar):** (a) Yes, Sir.

(b) A statement is laid on the Table of the House. [See Appendix IV, annexure No. 40.]

For the information of the House in general, I should like to add that during all these four years, the number of cases involving breaches of the control orders was 623, the number of cases of departmental irregularities 101, and the number of cases suspected of giving or receiving illegal gratification 34.

**Shri Dabhi:** Out of the 34 cases involving illegal gratification, against how many persons has action been taken?

**Shri Karmarkar:** Regarding illegal gratification, proceedings are pending against six persons. One person has already been convicted. The cases of ten persons are still under inquiry either by the Department or by the Special Police Establishment. Six persons were either discharged or dismissed from service.

**Shri Dabhi:** How many of these persons were gazetted officers?

**Shri Karmarkar:** I should like to have notice.

**Shri Dabhi:** Out of the remaining 734 cases, against how many persons has action been taken, and how many of them were gazetted officers?

**Shri Karmarkar:** I could not give the number of gazetted officers as such. I could not also give at the moment the exact information regarding the number of persons proceeded against. During the period under review, however, I am able to say that criminal proceedings were started against twelve firms. Conviction was made in four cases, while in four other cases, the parties were acquitted. The rest are still in court.

**Shri V. P. Nayar:** From the statement, I find that the number of cases has increased. May I know whether the number of cases is inversely proportional to the efficiency of the detecting machinery?

**Shri Karmarkar:** I am not able to go into the proportion, but perhaps people are getting trained and getting cleverer, so that in spite of our best efforts, the number of cases has increased.

NATIONAL EXTENSION SERVICE TRAINING CENTRES

\*1180. **Shri B. K. Das:** Will the Minister of Planning be pleased to state:

(a) the number of trainees so far admitted into and passed out from the training centres for Social Education Organisers for National Extension Service; and

(b) the period and subjects of training in those centres?

**The Deputy Minister of Irrigation and Power (Shri Hathi):** (a) 208 trainees recruited for Community Projects and National Extension Service Blocks are undergoing training since January, 1954. The number passed out in the previous two batches was 316.

(b) Five months. The main subjects of training are:—

(1) Social Service.

(2) Rural Economics, Civics and Co-operation.

(3) Village Extension Services.

(4) Social Education and allied subjects.

(5) Religion, History and Culture.

**Shri B. K. Das:** May I know the total number of social organisers required for these Extension Service Blocks?

**Shri Hathi:** The number of social organisers required for the Plan period will be 2,240.

**Shri B. K. Das:** May I know, Sir, the number of Social Education Organisers fixed for each Extension Block?

**Shri Hathi:** Two per Block.

**Shri T. S. A. Chettiar:** May I know whether the training is conducted in the regional languages so that they may work more efficiently in their rural areas?

**Shri Hathi:** I am afraid they are not conducted absolutely in regional languages, but the recruits are from the different regions.

**Shri Lakshmayya:** May I know, Sir, how many centres have been started in Madras and Andhra?

**Shri Hathi:** There are only five Centres and they are Hyderabad, Nilokheri, Shantiniketan, Gandhigram and Allahabad.

**Shri B. K. Das:** May I know whether adult education centres have been started in all the Blocks?

**Shri Hathi:** Yes. Adult education is to be imparted in the Community Project blocks.

DISPLACED PERSONS (ACCOMMODATION)

\*1184. **Shri Gidwani:** (a) Will the Minister of Rehabilitation be pleased to state whether Government have issued any instructions to the State Governments regarding the nature of accommodation to be allotted to the families of displaced persons in Government-constructed townships or colonies?

(b) Is it a fact that families consisting of five members or less than five are to be allotted one room tenements and families consisting of more than five and up to nine members are to be allotted double the accommodation?

(c) Are Government aware that in Ulhasnagar township, families consisting of more than five and up to nine members are allotted one room tenements?

(d) If so, what are the reasons?

**The Minister of Rehabilitation (Shri A. P. Jain):** (a) and (b) No instructions of this nature have been issued.

(c) and (d). Do not arise.

**Shri Gidwani:** What are the instructions regarding allotment of, say, a room measuring  $10 \times 12$ ? I think it was laid down somewhere. Will it be considered for a family of six or eight?

**Shri A. P. Jain:** Ordinarily, we are allotting funds at the rate of 5 persons to each tenement. For instance, in Ulhasnagar, where the population is

90,000, we have sanctioned 17,700 residential units, some of which are two-room and three-room units.

**Shri Gidwani:** Till all these tenements are constructed, are Government aware that some families numbering over five and up to nine are being allotted one-room tenements?

**Shri A. P. Jain:** Actually, there is no question of construction of new tenements, because the new tenements which had to be constructed, have already been constructed. It is a question of renovating some of the existing tenements.

**Shri Gidwani:** That I know. What I wanted to know was whether Government are aware that single-room tenements measuring  $10 \times 12$  are being allotted to families consisting of more than five members.

**Shri A. P. Jain:** Sir, the allotment of tenements is being done by the Bombay Government and they do it according to their needs.

**Shri Sarangadhar Das:** May I know, Sir, whether the hon. Minister is aware of the remark recently made by the Prime Minister in Bombay when he condemned the allotment of one-room tenements for a family? Is there any idea of any change in the arrangement?

**Shri A. P. Jain:** Well, subject to the allocations of this Ministry, we have been trying to provide as much accommodation as is possible.

**Mr. Speaker:** Question No. 1185.

**Shri Krishnacharya Joshi** rose—

**Mr. Speaker:** I called question No. 1185.

**Shri Krishnacharya Joshi:** Question No. 1182 was not put.

**Mr. Speaker:** I am sorry. Question No. 1182.

#### RECOVERY OF ABDUCTED PERSONS

\*1182. **Shri Krishnacharya Joshi:** Will the Prime Minister be pleased to state what is the total number of abducted persons recovered in India and Pakistan during 1953?

**The Minister of Works, Housing and Supply (Sardar Swaran Singh):** 324 non-Muslim abducted persons were recovered in Pakistan and sent over to India for restoration to their relatives, during the year 1953. During the same period 2,966 Muslim abducted persons were recovered in India, of whom 2,040 were sent over to Pakistan.

**Shri Krishnacharya Joshi:** Out of these persons recovered, how many have been kept in restoration camps and how many have been sent to rehabilitation centres?

**Sardar Swaran Singh:** No one out of these recovered persons is in restoration camp. I have already said that 2,040 have been sent over to Pakistan. The rest have been restored to their relatives.

**Shri Krishnacharya Joshi:** It has been stated in the recent report that a large number of abducted persons are still to be recovered. In view of this, may I know, the approximate number of persons to be recovered yet?

**Sardar Swaran Singh:** I am afraid it is not possible to ascertain the number.

**Shri Krishnacharya Joshi:** May I know whether the process of recovery is slow in Pakistan?

**Sardar Swaran Singh:** We have nothing to fear on that score.

**Shri B. S. Murthy:** May I know whether the Minister is in a position to tell us how many more persons are yet to be traced in Pakistan?

**Mr. Speaker:** He has already answered that question.

**Sardar Swaran Singh:** I have already given my reply.

#### CUTTACK RADIO STATION

\*1186. **Shri Sanganna:** Will the Minister of Information and Broadcasting be pleased to state:

(a) whether the proposal for raising the power of the Cuttack Radio Station from one KW to ten KWs has been sanctioned by Government; and

(b) if so, from what date?

**The Minister of Commerce (Shri Karmarkar):** (a) Yes, Sir. It has been decided to increase the power of the Cuttack Station of All India Radio from 1 k.w. to 10 k.w.s.

(b) No date has so far been fixed. It is, however, expected that the work will be completed by the end of 1955-56.

**Shri Sanganna:** May I know whether it is a medium wave transmitter or a short wave transmitter?

**Shri Karmarkar:** I should like to have notice.

**Shri Sanganna:** May I know what is the maximum power required to cater to the needs of the entire State?

**Shri Karmarkar:** I think, at present, this is a reasonable power for the Cuttack Station.

#### OFFER OF FILM UNITS BY T.C.A.

\*1187. **Shri Barman:** (a) Will the Minister of Information and Broadcasting be pleased to state whether there was any proposal of two film units to be given to India by T.C.A. as indicated in Supplementary Demand of 1953-54?

(b) If so, have the units arrived?

**The Minister of Commerce (Shri Karmarkar):** (a) No, Sir. The proposal was only for the procurement of some equipment for two of the new units sanctioned for the Films Division.

(b) Part of the equipment has arrived; the remaining items are expected shortly.

**Shri Barman:** What are the important items of equipment that are indented for the purpose of the opening of the Studio by the Department itself?

**Shri Karmarkar:** The equipment which we are trying to import for this scheme are two film cameras, one animation camera, two moviolas, one sound reader with magnetic reproducer etc.

#### UNEMPLOYMENT

\*1188. **Th. Jugal Kishore Sinha:** Will the Minister of Planning be pleased to refer to the Resolution passed in the Fifth Session of the House on unemployment and state what steps have been taken to remove unemployment and with what success?

**The Deputy Minister of Irrigation and Power (Shri Hathi):** Programmes estimated to cost about Rs. 158 crores have been so far approved by the Planning Commission. The statement on schemes accepted for implementation in the State was placed on the Table of the House on March 4, 1954 in answer to starred question No. 608. A statement of 'adjustments' in connection with the plans of the Central Ministries which have been approved is placed on the Table of the House. [See Appendix IV, annexure No. 41.]

**ठाकुर युगल किशोर सिंह :** क्या यह जानने की कोशिश की गई है कि हिन्दुस्तान में बेकारों की संख्या कितनी है ?

**Shri Hathi:** It is not possible to ascertain the number exactly.

**ठाकुर युगल किशोर सिंह :** क्या यह जानने की कोशिश की गई है कि जो सरकारी कर्मचारी छाटे गये हैं उन में से अब तक कितने बेकार पड़े हैं, और क्या उन को काम देने की कोई योजना बनाई गई है ?

**Mr. Speaker:** How many servants are out of employment and are there any schemes in contemplation with regard to the re-employment of these people?

**Shri Hathi:** The schemes are really being implemented by the State Governments. Naturally, the execution of the schemes will mean more employment but it is difficult to say exactly what number of these retrenched people will be re-employed.

**Shri T. K. Chaudhuri:** May I know, out of the total amount approved, how much has already been provided in the coming year's budget?

**Shri Hathi:** The amount has been distributed to the various States. That will be given to the States by way of loans.

**Shri T. K. Chaudhuri:** There must be some amount provided in the coming year's budget. What is that amount?

**Mr. Speaker:** What is the total amount distributed to the States?

**Shri Hathi:** The total amount for the next two years is Rs. 158 crores.

**Shrimati Renu Chakravarty:** In view of the very large number of unemployed women, have any of the schemes submitted by the State Governments taken into consideration any special works to employ women?

**Shri Hathi:** There are a number of schemes which run into various pages. There are certain schemes which, perhaps, might be advantageous so far as women are concerned. But I cannot say exactly which particular schemes they are, which are meant for them, but that question can be considered as a whole.

#### CALTEX OIL REFINERY

\*1189. **Shri Raghuramaiah:** Will the Minister of Production be pleased to state:

(a) whether a survey party of the Central Government recently commenced a survey of the site for the location of the Caltex Oil Refinery at Visakhapatnam; and

(b) if so, when is the survey expected to be completed?

**The Parliamentary Secretary to the Minister of Production (Shri R. G. Dubey):** (a) Yes.

(b) The survey is expected to be completed before June 1st, 1954.

**Shri Raghuramaiah:** May I know whether an interim report has been received from the survey party tentatively suggesting a site along the harbour area?

**Shri R. G. Dubey:** Yes, Sir. So far, it has been reported from the South

Circle, Bangalore, that the survey work is proceeding.

**Shri Raghuramaiah:** My question was whether an interim report has been received from the survey party tentatively suggesting a site in the harbour area.

**Shri R. G. Dubey:** On that point we have no information.

**Shri Telkikar:** May I know the estimated cost of the project?

**Shri R. G. Dubey:** That is a different question altogether.

**Shri Sadhan Gupta:** May I know whether Government consider the oil refinery industry a vital industry, and if so, in view of the new situation created by the U.S.-Pakistan military alliance, whether Government propose to cancel the agreement with Caltex for establishing the refinery through the means of that company?

**Shri R. G. Dubey:** No such proposal is before the Government.

#### NICOTINE

\*1191. **Shri C. R. Chowdary:** Will the Minister of Commerce and Industry be pleased to state:

(a) the quantity and value of nicotine imported annually; and

(b) what proposals are under consideration of Government to encourage extraction of nicotine from tobacco waste?

**The Minister of Commerce (Shri Karmarkar):** (a) Import of nicotine is not separately shown in the Customs Returns. Based on requirements, it is estimated that on an average about one ton is imported each year, at an estimated cost of Rs. 25,000.

(b) A process for the extraction of nicotine sulphate has been worked out and patented by the Council of Scientific and Industrial Research. Exploitation of this process is being negotiated with a number of parties by the Council of Scientific and Industrial Research.

**Shri C. R. Chowdary:** May I know the quantity of tobacco that is allowed

to go waste every year from which nicotine could profitably be extracted?

**Shri Karmarkar:** I understand that 38 million lbs. of tobacco waste and 25 million lbs. of tobacco stalks are estimated annually to be available in the country.

**Shri Meghnad Saha:** For how long are the negotiations with a private company for exploitation of the patent taken by the Council of Scientific and Industrial Research going on?

**Shri Karmarkar:** I have not got the time for which the negotiations have been going on, but it is very recent.

**Shri Meghnad Saha:** Will the hon. Minister kindly give the information at a later date?

**Shri Karmarkar:** The possibility of industrial utilisation of the stalks for the first time was engaging the attention of Government since 1949. As I said, I do not know for how long the negotiations are going on, but I will find it out.

#### REHABILITATION OF DISPLACED PERSONS IN TRIPURA

\*1193. **Shri Dasaratha Deb:** Will the Minister of Rehabilitation be pleased to state:

(a) how much private land has been requisitioned by the Government of Tripura for the rehabilitation of displaced persons in the State;

(b) how much of this land belongs to the tribals and how much to others; and

(c) whether Government have given any compensation for this land?

**The Minister of Rehabilitation (Shri A. P. Jain):** (a) About 19,000 acres (From 1950 to 1953).

(b) and (c). The information is being collected and will be laid on the Table of the House in due course.

**Shri Dasaratha Deb:** May I know whether it is a fact that in Tripura area, a large number of plots of land have been requisitioned by Government from the tribal people who had

only less than two or three acres of land each?

**Shri A. P. Jain:** That relates to part (b), about which information is being collected.

**Shri Dasaratha Deb:** May I know how the valuation of these lands is being determined?

**Shri A. P. Jain:** It is determined according to the Land Acquisition Act.

**Shrimati Renu Chakravarty:** Is the acquirement of the tribal land not protected by the Constitution?

**Mr. Speaker:** That would be a matter of interpretation of the Constitution.

**Shri Dasaratha Deb:** I put the same question last year and the hon. Minister replied that the information was being collected. It is one year now. May I know when this collection of information will be completed?

**Shri A. P. Jain:** The question must have been tabled a month or so ago.

**Mr. Speaker:** He says that last year a similar question was tabled and the same answer was given.

**Shri A. P. Jain:** I do not know about it; but I shall look into it.

#### SALT

\*1194. **Shri B. C. Das:** Will the Minister of Production be pleased to state:

(a) whether there has been a stoppage of work in the salt factories at Huma in Orissa State, from the last week of February, 1954 as a consequence of the strike of four thousand salt workers;

(b) the reasons for the stoppage of work by the salt workers; and

(c) how far the production of salt has been affected by the strike?

**The Parliamentary Secretary to the Minister of Production (Shri R. G. Dubey):** (a) and (b). Government's information is that about 250 to 300 workers in Ganjam Salt Factory, Humma, abstained from work at the beginning of the manufacturing season

owing to a difference of opinion between the workers and the salt licensees regarding the wages to be paid to the workers during 1954.

(c) It is reported that all the workers have since started work. No appreciable reduction in the overall production of salt is therefore, likely.

**Shri B. C. Das:** May I know whether Government are aware of the fact that the employers have not taken back about ninety workers?

**Shri R. G. Dubey:** No, Sir, not to my knowledge.

**Shri B. C. Das:** May I know whether Government have received any memorandum or copy of the demands of the Workers' Union?

**Shri R. G. Dubey:** No, Sir, Government have not. But I may say that the Superintendent has intervened and some interim arrangement has been agreed to.

**Shri B. C. Das:** May I know, Sir, whether the Minimum Wages Act is applicable to salt workers, and if not, whether there is any legal protection for the workers whose wages are being curtailed arbitrarily?

**Shri R. G. Dubey:** This matter primarily rests with the State Government.

**Shri B. C. Das:** My question was whether the Minimum Wages Act is applicable to the salt workers, if not what legal protection there is for them.

**Mr. Speaker:** He has already said that the matter rests with the State Government.

**Shri K. K. Basu:** The working of the Act may be the responsibility of the State Government. But he should be in a position to say whether it is applicable to the salt workers.

**Shri R. G. Dubey:** I shall look into it.

#### TEA PLANTATIONS

\*1195. **Shri N. M. Lingam:** Will the Minister of Commerce and Industry be pleased to refer to the answer to

unstarred question No. 198 asked on the 27th November, 1953 and state:

(a) the causes for the existence of the large gap between the permissible acreage of tea in India and the area actually under tea; and

(b) the measures Government propose to take to bridge the gap?

**The Minister of Commerce (Shri Karmarkar):** (a) It is difficult to state the reasons precisely. Presumably, the financial difficulties experienced by the tea industry last year and the aftermath might be one of the causes for lesser utilisation of the licences issued for planting.

(b) There is nothing much that Government can do in this regard. The Indian Tea Licensing Committee is responsible for issuing permits; but it is open to the planter to utilise such permits or not.

**Shri N. M. Lingam:** Have Government reason to believe that the rules regulating the expansion of tea cultivation have been so stringent that they have acted as a deterrent to further expansion of area under tea?

**Shri Karmarkar:** No, Sir, we have no reason to feel like that.

**Shri N. M. Lingam:** Do not Government think, Sir, that with the present sharp fall in our tea area and the steadily increasing consumption of tea, the industry is heading towards a crisis in the near future?

**Shri Karmarkar:** No, Sir, it is heading towards prosperity at the moment.

**Shri K. K. Basu:** May I know, what proportion of the tea gardens belong to Indians who have not fully utilised the acreage allowed by the Tea Expansion Board?

**Shri Karmarkar:** I have no figures of Indian and non-Indian tea gardens.

**Shri Barman:** May I know whether, in view of the importance of export of tea, Government will make an attempt to see that the quota allowed to the gardens if it is not utilised by them is transferred to other gardens.

which can utilise it, so that the sum total of our acreage may not fall?

**Shri Karmarkar:** As my hon. friend doubtless knows, the present production of tea inside the country is satisfactory *vis-a-vis* our exports.

With regard to the other thing, we shall consider the suggestion.

#### HAND POUNDING OF RICE

\*1196. **Shri Sinhasan Singh:** Will the Minister of Commerce and Industry be pleased to refer to answer to the supplementaries to starred question No. 482 on the 27th February, 1954 and state the manner in which the amount of Rs. 4,25,000 is to be used for production of hand-pounded rice and the time by which this sum is to be disbursed?

**The Minister of Commerce (Shri Karmarkar):** A copy of the scheme detailing how the amount will be spent is laid on the Table of the House. [See Appendix IV, annexure No. 42.]

The amount has been disbursed to the All-India Khadi and Village Industries Board.

**Shri Sinhasan Singh:** May I know how many licences for setting up of rice mills have been granted by Government since the publication of the Planning Commission's Report and its adoption by this House?

**Shri Karmarkar:** All I could say is that we have banned the import of hullers. I could not say how many licences have been granted.

**Shri S. N. Das:** May I know, Sir, whether the Planning Commission has recommended recently some measures for hand-pounding and mill-pounding?

**Shri Karmarkar:** The Planning Commission's recommendations are that further expansion of the large-scale industry should not be permitted except under certain conditions; secondly, from the point of view of better nutrition and employment the huller type of rice mills should be eliminated through gradual replacement by hand-pounding and thirdly,

improvement in the hand processes by the introduction of paddy-husking stone chakkis in place of the pounding methods.

I should also like to add that recently there was a meeting on the 13th February 1954 in the Ministry of Food and Agriculture where all allied matters were considered and it was decided that a Committee consisting of people having some knowledge of this should be appointed to go into the question before any decision is taken.

**Shri Sinhasan Singh:** What was the number of rice mills before the Report of the Planning Commission and what is their number at present?

**Shri Karmarkar:** I have not got the number of rice mills.

**Shri T. N. Singh:** May I know whether Government have issued any firm instructions regarding non-issue of permission to huller type of machines in the villages of U.P. and other places?

**Shri Karmarkar:** The whole question is under consideration as I said a moment ago and we have not issued any instructions.

#### EA CHARGE ON POWER ALCOHOL

\*1198. **Shri Bishwa Nath Roy:** Will the Minister of Works, Housing and Supply be pleased to state:

(a) whether the amount paid to the oil companies in 1953 as oversea charge (surcharge) has increased in comparison with that of 1952 on power alcohol produced in India; and

(b) the amount paid to those companies as surcharge on Indian power alcohol in 1953?

**The Minister of Works, Housing and Supply (Sardar Swaran Singh):** (a) and (b). I place on the Table of the House a statement explaining the position in this behalf. [See Appendix IV, annexure No. 43.]

**Shri Bishwa Nath Roy:** How long will the system of surcharge continue?

**Sardar Swaran Singh:** This has already been discontinued and the last date up to which it was charged was June 1953.

**Shri T. N. Singh:** May I know if Government propose to take over the question of mixing of petrol and power alcohol under their own control, instead of transferring it to be done by the oil companies, in the near future?

**Sardar Swaran Singh:** I am afraid that will not be possible unless the entire distribution of these products is taken over by the Government. At the moment that does not appear to be quite possible.

**केन्द्रीय लोक निर्माण विभाग द्वारा  
निर्माण कार्य**

\*१२००. श्री सूर्य प्रसाद : क्या निर्माण, आवास तथा संभरण मंत्री यह बताने की कृपा करेंगे :

(क) केन्द्रीय लोक निर्माण विभाग के निर्माण-कार्य विभाग के अन्तर्गत दिल्ली व अन्य किन किन स्थानों पर निर्माण कार्य चल रहा है ; तथा

(ख) ये निर्माण कार्य कितनी लागत के हैं ?

**The Minister of Works, Housing and Supply (Sardar Swaran Singh):** (a) and (b). A statement is placed on the Table of the House. [See Appendix IV, annexure No. 44.]

**श्री सूर्य प्रसाद :** क्या यह सही है कि इन कामों पर निरीक्षण के हेतु नियुक्त सरकारी कर्मचारी ठेकेदारों से मिल कर घटिया किस्म का मसाला इस्तेमाल करने में मदद करते हैं ?

**सरदार स्वर्ण सिंह :** यह बहुत जनरल सवाल है किसी खास काम के मुतालिक हो तो मैं दरियाफत कर सकता हूँ ।

**श्री सूर्य प्रसाद :** क्या यह सत्य है कि नार्थ एवेन्यू और साउथ एवेन्यू में जो पलैट्स बने हैं, वह घटिया मसाले के बने हैं जो मजबूत नहीं कहे जा सकते ?

**Mr. Speaker:** I am going to the next question.

**NEWS REELS**

\*1201. **Shri K. K. Basu:** Will the Minister of Information and Broadcasting be pleased to state:

(a) whether any news reels other than 'Indian News Parade' are allowed to be exhibited in India;

(b) if so, the names of such news reels service agencies;

(c) whether they are censored and if so, by whom;

(d) whether news items are properly scrutinised for its news value and unbiased character; and

(e) whether Government are aware that the American Paramount news-agency has exhibited some films on Korea which depict incidents in fact quite contrary to the statements made by Indian authorities stationed there?

**The Minister of Commerce (Shri Karmarkar):** (a) Subject to certification by the Central Board of Film Censors, any news reel can be exhibited in India.

(b) and (c). The Central Board of Film Censors have been granting certificates for the newsreels submitted to them, which are released by—

(1) Paramount International Films Inc., U.S.A.

(2) British Movietone News Ltd., U.K.

(3) Metro Goldwyn Mayer, U.S.A.

(4) J. Arthur Rank Organisation Ltd., U.K.

(d) The powers of the Central Board of Film Censors are confined to examining whether a film is or is not

suitable for public exhibition; the question of scrutinising news reels from any other point of view does not arise.

(e) No, Sir.

**Shri K. K. Basu:** Is Government aware of the fact that news reels are meant for the propagation of news and that certain news reels which are shown by the American Paramount News agency regarding the behaviour of the American troops towards the Korean prisoners of war completely contradict the statement made by our representatives in that area?

**Shri Karmarkar:** No, Sir; not so far as we are aware.

**Shri K. K. Basu:** In view of the fact that the news agencies are meant for the propagation of news, does the Government propose to scrutinise the news value before they are ready to be exhibited?

**Shri Karmarkar:** Yes, Sir; our discretion in this regard is limited by the fundamental rights, freedom of speech and expression. Subject to that we have issued directives under specific categories. The directive has been issued by the Board for the guidance of its examining committee.

**Shrimati Renu Chakravarty:** In view of the guiding rules which have been given to the Film Censor Board, one of the rules being that nothing should be passed which is detrimental to the relations among friendly Powers and also that the news should be of an unbiased character, is it not a fact that many of the news reels on Korea, that have been shown and are being shown by the Paramount News agency glossing over the atrocities committed by the Americans, are wholly biased and put the blame on the prisoners that they have behaved in a bad way?

**Shri Karmarkar:** I could not say about individual pictures, but to the extent to which the rules are offended, to that extent excisions are made.

**Shri Sadhan Gupta:** May I know how the Fundamental Rights clause of the Constitution applies to these news agencies as they are foreigners?

**Shri Karmarkar:** Our Fundamental Rights apply to all operations inside India, and since this question relates to films being shown in India they apply.

**Shri Sadhan Gupta:** It says citizens.

**Mr. Speaker:** We will go to the next question.

#### CALCUTTA RADIO STATION

\*1202. **Shri Sadhan Gupta:** Will the Minister of Information and Broadcasting be pleased to state:

(a) the respective ranges of reception of the 300-metre and 447.8-metre medium wave transmitters of the All India Radio, Calcutta; and

(b) the cost of installing the 447.8-metre transmitter?

**The Minister of Commerce (Shri Karmarkar):** (a) The day time service range of 300 metre transmission from Calcutta is about 83 miles. The transmission can be satisfactorily heard at night up to a distance of about 400 miles.

The service range of the 447.8 metre medium wave transmission is about 20 miles.

(b) An old short wave transmitter available at the Station was converted for medium wave working. Estimated cost of installation is Rs. 2,000.

**Shri Sadhan Gupta:** May I know whether the same service is radiated on the 300 metre and the 447.8 metre transmitters and, if so, why was the 447.8 metre transmitter installed?

**Shri Karmarkar:** It was installed to take advantage of the particular wave length. If we had not exercised that right, the right would have lapsed.

#### TEA (PRODUCTION COST)

\*1203. **Shri K. P. Tripathi:** (a) Will the Minister of Commerce and Industry be pleased to state what was the cost of production per pound of tea in 1952-53 and in 1953-54?

(b) What were the steps taken by Government to reduce the cost of production during the last tea crisis?

(c) What was the reduction in the cost of tea per pound produced in 1953-54 as a result thereof?

**The Minister of Commerce (Shri Karmarkar):** (a) and (c). Precise information is not available.

(b) Governments of Assam and West Bengal permitted tea planters to discontinue temporarily the concessional supply of food-grains to the tea garden labourers.

**Shri K. P. Tripathi:** May I know if it has come to the notice of the Government that statements were made by the Chairman of the Indian Tea Association in 1952 that they were suffering from slump and now they are suffering from profit inflation and they want to be saved from both and therefore they want that wages should not be increased?

**Shri Karmarkar:** Government's attention was not drawn, but I find that wages have been restored in respect of compensation for the food concessions.

**Shri K. P. Tripathi:** Is it a fact that there are many gardens in which it has not been restored?

**Shri Karmarkar:** I would like to have the information. I find that workers in the West Bengal gardens are paid cash allowance at the rates specified.

**Shri K. P. Tripathi:** Is it a fact that the Rao Committee reported that the average cost of production was Re. 1 to Rs. 1-4-0, whereas the cost of production now is much less than that?

**Shri Karmarkar:** There was a broad estimate by that Committee regarding the cost of production. They gave figures for 1952—annas 18 to 22 for North India and annas 16 to 20 for South India.

**Shri T. K. Chaudhuri:** May I know what has happened to the proposal of the Government to appoint an expert committee for enquiry into the cost structure of the tea industry, which was hanging in the balance for the last more than a year?

**Shri Karmarkar:** I would like to have notice.

#### PROTECTIVE DUTY ON ALLOY

\*1204. **Shrimati Ila Palchoudhury:**

(a) Will the Minister of Commerce and Industry be pleased to state whether any protective duty is being levied by Government on imports of alloy and special steels from foreign countries?

(b) If so, what is the rate of such duty?

(c) What are the countries from which such imports are at present being made?

(d) What is the total quantity of alloy and special steel imported into India during the last three years?

**The Minister of Commerce (Shri Karmarkar):** (a) Yes, Sir.

(b) 31½ per cent. *ad valorem* for British manufacture and 44-1/10 per cent. *ad valorem* for non-British manufacture.

(c) U.K., Japan, France, Sweden, Germany, U.S.A., Austria, Canada, Holland and Belgium.

(d) 12,838.81 tons.

**Shrimati Ila Palchoudhury:** Since Tatas do not manufacture this steel, may I know why such high duty is levied on these steels?

**Shri Karmarkar:** Sir, it is a protective duty in order to protect the indigenous industry.

**Shri T. N. Singh:** What are the concerns in India which are manufacturing special steels and alloys for whom protection is being given?

**Shri Karmarkar:** The larger manufacturers are Tata Iron and Steel Company with a production of 1,130 to 1,210 tons; Mukund Iron and Steel Works, Bombay with a production of 1,000 tons; Metal and Steel Factory (who manufacture primarily for their own use) with a production of 2,400 tons. These are the larger units. There are some other smaller units also.

## PONDICHERRY

**\*1205. Shri M. S. Gurupadaswamy:** Will the Prime Minister be pleased to state:

(a) whether it is a fact that a violent assault was made by the Police in Pondicherry on a group of about seventy workers who were going in a procession demanding the merger of foreign pockets with the Indian Union;

(b) if so, how many sustained injuries; and

(c) whether it is a fact that three leaders of the workers were arrested by the police and charges of sedition have been framed against them?

**The Deputy Minister of External Affairs (Shri Anil K. Chanda):** (a) to (c). The Government of India's information is that about 70 workers paraded the streets of Pondicherry on the 2nd and 3rd March, demanding merger with India. Although the demonstration was peaceful, the Police attacked the demonstrators and are reported to have severely beaten three of the leaders and arrested them. The nature of their injuries is not known. One more person was arrested subsequently, but we understand that they have all since been released.

The Government of India have protested to the French authorities over the use of violence in dealing with this demonstration, because incidents of this kind are bound to have repercussions on the Indian side of the border.

**Shri M. S. Gurupadaswamy:** After this particular incident, may I know whether there have been any other incidents subsequent to that?

**The Prime Minister (Shri Jawaharlal Nehru):** The hon. Member reads newspapers; much has happened since then.

**Shri M. S. Gurupadaswamy:** Apart from this protest, may I know whether the Government of India is contemplating any steps other than this to solve this problem and to bring about merger?

**Shri Jawaharlal Nehru:** May I again repeat that much has happened since that protest, and there has been obviously a spontaneous movement inside the French enclaves in India demanding merger with India. There can be no greater evidence of the people of those territories desiring the merger. Our case has always been that this should be effected by peaceful methods. Now that it is clearly shown—the people, as represented by the Municipal Communes, Councillors and Ministers as well as industrial workers separately, have shown that and that issue should at any rate be treated as settled—that is what the people desire, we hope steps will be taken for peaceful transfer of power.

**Shri Vallatharas:** May I know whether the Government are aware of the fact that the French authorities have made a thorough and straight movement to the rural areas to see that this movement is put down by force and intimidation?

**Shri Jawaharlal Nehru:** Some such information has reached us, not in detail, but that too is in the papers.

## SILK INDUSTRY IN BIHAR

**\*1206. Shri Jhulan Sinha:** Will the Minister of Commerce and Industry be pleased to state the amount of Central assistance given during the last two years to the State of Bihar for development of the silk industry there?

**The Minister of Commerce (Shri Karmarkar):** No financial assistance for the development of silk industry in Bihar has been given during the last two years. An officer of the State Government was, however, deputed during 1953 to Japan for higher training in sericulture at an estimated cost of Rs. 17,000, half of which was borne by the Central Silk Board and the other half by the State Government. In addition, one Muga and Tassar reeling machine and three Eri spinning machines costing Rs. 335 have also been supplied free of cost to the State Government.

**Shri Jhulan Sinha:** May I know if the Government of Bihar made any request for such aids from the Government of India?

**Shri Karmarkar:** During the last two years the Government of Bihar has sent only one scheme of sericulture development relating to the establishment of a Tassar silk station in the State.

**Shri Jhulan Sinha:** May I know whether that scheme has been approved by the Government of India?

**Shri Karmarkar:** It was under consideration of the Central Silk Board and the Technical Development Committee have recommended that the Secretary of the Board should visit Bihar and advise the Government on the question of establishment of a Tassar silk station in the State.

**Sardar A. S. Salgal:** May I know whether any help was given for development of the Kosa silk industry by the Central Silk Board to the Madhya Pradesh State?

**Shri Karmarkar:** Madhya Pradesh is different from Bihar and I should like to have notice for this question.

#### COTTON TEXTILE INDUSTRY

\*1207. **Shri S. N. Das:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether Government have been able to come to a decision on any of the important recommendations of the Working Party for the Cotton Textile Industry; and

(b) if so, the important features of the decisions taken so far?

**The Minister of Commerce (Shri Karmarkar):** (a) and (b). The recommendations of the Working Party have got a direct bearing on the terms of reference to the Textile Enquiry Committee whose report is awaited. A statement giving the present position in regard to the implementation of some of the recommendations is laid on the Table of the House. [See Appendix IV, annexure No. 45.]

**Shri S. N. Das:** May I know whether the recommendations of this Party regarding the rationalisation of the textile industry are under consideration and if so, when will steps be taken to give effect to the recommendations?

**Shri Karmarkar:** We have laid a statement on the Table which is a long one. What is not covered by the statement is under consideration.

**Shri S. N. Das:** In view of the fact that the number of recommendations made by the Party is 92 and the Statement laid on the Table refers only to 15 points, may I know whether it exhausts the list or whether there are some important subjects still under consideration, and if so, what are they?

**Shri Karmarkar:** The House will appreciate how difficult it is to give an answer with regard to all the recommendations of the Party. If my hon. friend is interested in a particular point, I shall be happy to supply the information.

**Shri S. N. Das:** In view of the fact that this report was received by the Government as long ago as 1952, may I know the reasons why so much time was taken by the Government for giving effect to the recommendations?

**Shri Karmarkar:** The report was ready in 1952. It was issued in 1953. In view of the fact that another Committee which is going exhaustively into all the aspects of the textile industry is now on its labours, this has continued to be under consideration of the Government.

#### NATIONAL EXTENSION SERVICE

\*1208. **Shri B. K. Das:** Will the Minister of Planning be pleased to state:

(a) what items of work have been taken up so far in the Development Blocks under the National Extension Service scheme;

(b) how the allotted expenditure in each block has been distributed over these items; and

(c) whether local contribution in money or labour will form part of that expenditure?

**The Deputy Minister of Irrigation and Power (Shri Hathi):** (a) and (b). Information is awaited from the State Governments, but the items of work will conform generally to the programme outlined in the pamphlet "Organisation of National Extension Service and expansion of the Community Development Programme".

(c) Voluntary contribution will be in addition to the allotted expenditure.

**Shri B. K. Das:** May I know whether the normal expenditure for agriculture, health and other items of work that is always incurred by the State Governments also will form part of this expenditure or that will be in addition?

**Shri Hathi:** This would be additional expenditure.

**Shri B. K. Das:** May I know whether the items now taken up are all that have been taken up or they will be taken up gradually in the course of the progress of this work?

**Shri Hathi:** That would depend on local circumstances.

**Shri N. M. Lingam:** May I know the agency for maintaining the works undertaken by the National Extension Service? For instance, if a road is constructed by the villagers, I want to know the agency that would maintain the road thereafter.

**Shri Hathi:** Normally it will be the agency which generally should maintain it. That is to say, if it is the *gram panchayat*, it will be the *gram panchayat*; if it is the local board, it will be the local board; if it is the municipality, it will be the municipality.

#### SHORTAGE OF COKING COAL

\*1211. **Shri Barman:** Will the Minister of Production be pleased to state:

(a) whether there has been an acute shortage of coking coal in the districts of Jalpaiguri, Darjeeling and Cooch Behar in West Bengal for some time; and

(b) if so, the reasons therefor?

**The Parliamentary Secretary to the Minister of Production (Shri R. G.**

**Dubey):** (a) Presumably the Member has in mind "cooking" (soft coke) coal and not "Coking" coal. Recently there have been reports of shortage of soft coke in these places.

(b) Movement of coal to North-Bengal is routed via Mokameh Ghat and Bhagalpur which are limited routes and the shortage was due to restrictions and limitations imposed on movement via these routes on a number of days during the last two months.

**Shri Barman:** I accept the correction. May I ask whether in the transportation of coal at Mokameh Ghat and Bhagalpur difficulty arises on account of the shallow waters in dry season and if so whether the Railways would be asked to use country boats?

**Shri R. G. Dubey:** So far as that aspect is concerned, the Railway Ministry may be approached. I can say that recently they have taken steps to improve the supply.

**Shri K. K. Basu:** May we know whether the dust coal that is available in the Bakrakota collieries in the Jalpaiguri District could be utilised for the purpose of making soft coke through brick-kilning process?

**Shri R. G. Dubey:** That matter has not been enquired into.

#### JUTE INQUIRY COMMISSION

\*1212. **Shri K. K. Basu:** Will the Minister of Commerce and Industry be pleased to state:

(a) when the Jute Inquiry Commission is expected to submit its report;

(b) whether the terms of reference have been widened since its appointment; and

(c) if so, what are those terms?

**The Minister of Commerce (Shri Karmarkar):** (a) By the end of the month.

(b) No, Sir.

(c) Does not arise.

**Shri K. K. Basu:** Does Government propose to appoint a new Committee or extend the terms of reference of the Commission so far as enquiry into the cost structure, workload on the labourers and the schedule of hours are concerned?

**Shri Karmarkar:** I should like to have notice.

**Shrimati Renu Chakravarty:** In view of the fact that only recently a Notification has been issued that enquiry is going to be made into the wage structure, would it not be feasible to have it added on to the Jute Enquiry Commission?

**Mr. Speaker:** That is part of an argument. Apart from that, what is the information she wants?

**Shrimati Renu Chakravarty:** What is the difficulty in extending the terms of reference of the Commission when already this matter is before the House?

**Shri Karmarkar:** This Committee has its specific terms of reference. It has worked now for more than seven months. It is much more convenient for us to deal with the other question separately.

#### CLOSURE OF GENERAL MOTORS (INDIA) LTD

\*1213. **Shri Sanganna:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether the management of the General Motors (India) Ltd., Bombay have announced the closure of their business from 31st March, 1954;

(b) if so, the reasons therefor; and

(c) what steps Government propose to take to obviate unemployment of the retrenched labour?

**The Minister of Commerce (Shri Karmarkar):** (a) Yes, Sir.

(b) According to Government's resolution of the 31st May, 1953 on the Automobile Industry, firms solely engaged in the assembly of motor vehicles were to close down their assembly operations.

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(c) There is however nothing definite that can be done in this matter. But Government are exploring possibilities of assisting as many as possible to get employment.

**Shri Sanganna:** What is the number of labourers that is affected on account of this closure?

**Shri Karmarkar:** With regard to General Motors (India) Ltd., I have the figure 1,178. I could not give my friend readily the numbers for the other concerns.

**Shrimati A. Kale:** May I know the total number of people thrown out of employment due to this policy of Government?

**Shri Karmarkar:** As I said, I have not got the figure of the total labour that may be displaced, but we are trying our best to see that they are absorbed in the manufacturing firms.

**Shrimati A. Kale:** How many have been absorbed so far?

**Shri Karmarkar:** I think no concern has yet closed.

**Shri Sinhasan Singh:** The hon. Minister stated that more than a thousand workers will be thrown out of employment by the closure of General Motors (India) Ltd. May I know whether Government have made out any plan to absorb them, and if so, what is the plan?

**Shri Karmarkar:** We are advising the concerns which will continue to manufacture automobiles to absorb as many of these labourers as they find useful and as far as it is possible for them to absorb them.

#### मध्य भारत में गृहं उद्योग

\*1214. **Shri Sury Prasad:** क्या वाचिक्य तथा उद्योग मंत्री यह बताने की कृपा करेंगे कि :

(क) गृह उद्योगों के प्रोत्साहन के लिये मध्य भारत को १९५२-५३ में कितना धन दिया गया ; और

(ख) इस धन में कितना भाग सहायता और कितना ऋण के रूप में दिया गया?

**The Minister of Commerce (Shri Karmarkar):** (a) Rs. 1,07,649.

(b) The entire amount was given as grant.

**श्री सूर्य प्रसाद:** क्या माननीय मंत्री बताने की कृपा करेंगे कि यह रकम जो राज्य सरकार खर्च करती है वह किन किन संस्थाओं को दी जाती है, क्या कोई इस की सूची माननीय मंत्री के पास पहुंचती है?

**Shri Karmarkar:** I could not follow the question.

**Mr. Speaker:** He wants to know the details as to which are the institutions to which it has been given.

**Shri Karmarkar:** I could give my hon. friend the broad headings under the development of the handloom industry. One is: marketing and designing of handloom products, subsidy for improved types of looms, subsidy for those managed by the co-operative societies; the second heading is: development of other cottage industries, i.e., establishment of two mobile emporia. This is all the information I can give.

**Shri N. L. Joshi:** How much money has been actually spent by the Madhya Bharat Government?

**Shri Karmarkar:** I should like to have notice.

**Shri Radhelal Vyas:** For how much money was the request made by the State Government?

**Shri Karmarkar:** For which year?

**Shri Radhelal Vyas:** For the year to which the figure given relates.

**Mr. Speaker:** For the same year 1952-53, for which information was asked for.

**Shri Karmarkar:** My notes are copious on this question, and I shall take some time to find that out.

#### DEVELOPMENT SCHEMES IN STATES

\*1215. **Shri S. N. Das:** Will the Minister of Planning be pleased to state:

(a) whether the various States have submitted their development schemes to be financed through Central assistance during 1954-55; and

(b) if so, the total amount involved in these schemes?

**The Deputy Minister of Irrigation and Power (Shri Hathi):** (a) and (b). A statement is laid on the Table of the House. [See Appendix IV, annexure No. 46.]

**Shri S. N. Das:** May I know whether any scrutiny was made by the Central Government into the working of the projects sanctioned during 1953-54, before sanctioning loans for the year 1954-55?

**Shri Hathi:** Generally, these schemes are those which are already included in the first Five Year Plan. They are not new schemes, but before the State takes them up they send them here, and they are scrutinised to see under what heads they qualify.

**Shri S. N. Das:** From the statement it appears that only six or seven States have been able to forward their schemes for 1954-55. What is the reason for the delay in the other States submitting their schemes?

**Shri Hathi:** The other States have been requested to send their schemes as early as possible.

**Mr. Speaker:** That exhausts the Question List. We shall now go over the unanswered questions.

**Shri P. N. Rajabhoj:** I have a question, No. 1192.

**Shri Brohmo-Choudhury:** Mine is No. 1190.

**Shri Meghnad Saha:** I would like No. 1183 to be answered.

**Shri Thimmaiah:** Mine is No. 1185.

**Mr. Speaker:** No. 1185 will come later. First, Shri Brohmo-Choudhury's question, No. 1190.

#### EXPORT OF TIMBER TO PAKISTAN

**\*1190. Shri Brohmo-choudhury:** Will the Minister of Commerce and Industry be pleased to state:

(a) the total quantity of Assam timber exported to East Pakistan during 1951, 1952 and 1953;

(b) the total value of such exports;

(c) whether any special facilities are being given to Assam timber merchants who export timber to East Pakistan; and

(d) if so, what are those facilities?

**The Minister of Commerce (Shri Karmarkar):** (a) and (b). A statement is laid on the Table of the House. [See Appendix IV, annexure No. 47.]

(c) and (d). Assam timber of all kinds other than Gurjan logs suitable for Plywood industry in India and railway sleepers, is licensed freely for export to East Pakistan against transit passes issued by the Assam Forest authorities. Export of Gurjan wood logs from Lungleh Sub-Division of Lushai Hills District in Assam which cannot be brought down for use in India is also licensed freely for export to Pakistan. Every effort is made to include Assam timber in our Trade Agreements with Pakistan.

**Shri Brohmo-Choudhury:** Do Government propose to adopt some method to help the timber producers of Assam tribal areas?

**Shri Karmarkar:** That area always has our sympathy, except when it is impossible for us to do so.

#### POONA RADIO STATION

**\*1192. Shri P. N. Rajabhoj:** Will the Minister of Information and Broadcasting be pleased to state:

(a) whether Government have received any complaints about the

inadequacy of the facilities and the space available at present in Poona Station of A.I.R.; and

(b) if so, what steps Government propose to take in the matter?

**The Minister of Commerce (Shri Karmarkar):** (a) No, Sir.

(b) Does not arise.

**श्री धी० एन० राजभोज :** यह पूना स्टेशन बढ़ाने का गवर्नरमेंट जो विचार कर रही है और इस के लिये जो स्कीम बनी है वह कब शुरू होने वाली है ?

**श्री कर्मरकर :** किस के बढ़ाने के बारे में, पावर बढ़ाने के बारे में या ट्रांसमीटर बढ़ाने के बारे में ?

**श्री धी० एन० राजभोज :** ट्रांसमीटर की पावर बढ़ाने के बारे में ।

**Shri Karmarkar:** My hon. friend knows that recently the Minister of Information and Broadcasting had been to Poona specially for this purpose.

**Mr. Speaker:** Mr. Saha wants No. 1183 to be specially answered.

**Shri Meghnad Saha:** Yes. It is a very important question.

**Shri Thimmaiah:** What about my question, No. 1185?

**Mr. Speaker:** No. 1183 will be answered first. Yes, the Prime Minister.

#### बरूच योजना

**\*११८३. श्री मेधनाद साहा (श्री रघुनाथ सिंह और श्री एम० एल० डिवेबी की ओर से) :** क्या प्रधान मंत्री यह बताने की कृपा करेंगे कि :

(क) क्या सरकार का व्यान बरूच योजना की ओर गया है

(ख) क्या सरकार का व्यान अणु-शक्ति के नियंत्रण के सम्बन्ध में हाउस

आफ कामन्ज में ब्रिटिश के राज्य मंत्री मिं सिल्वन लायड के उत्तर और बक्टव्य की ओर गया है, जिस में उन्होंने कहा था कि ब्रिटेन अपने शक्ति नियंत्रण के सम्बन्ध में संयुक्त राष्ट्र संघ की योजना का समर्थन करता है ; और

(ग) क्या ब्रिटिश सरकार ने इस सम्बन्ध में राष्ट्रमंडल के देशों या उन के प्रधान मंत्रियों से परामर्श किया था ?

**The Prime Minister (Shri Jawaharlal Nehru):** (a) and (b). Government are aware of the Baruch Plan, as well as of the replies given in the United Kingdom House of Commons.

(c) The Government of India were not consulted by the United Kingdom Government in this connection. We are not aware as to whether other countries were consulted or not.

**Shri Meghnad Saha:** Can the Government of England commit the Indian Government to any particular course?

**Shri Jawaharlal Nehru:** If I may say so, it is a very remarkable question. The hon. Member should know—he has not fully realised—that we are an independent country. May I suggest that he bring himself up to date?

**Shri Meghnad Saha:** I fully realise that, but I would like to know whether the Government of India has given any consideration to this particular matter, because as it stands, it appears that the Government of England has committed us to some kind of statement.

**Shri Jawaharlal Nehru:** Nobody can commit the Government of India. The matter has not been referred to the Government of India by either the U.S. Government or the U.K. Government. No occasion, therefore, has arisen for us to send them any reply. If the hon. Member wants to know what our particular attitude is likely to be in regard to any such proposal, that is a larger issue on which, when

occasion arises, we shall give our opinion. We are not committed to any of these plans.

**Shri Meghnad Saha:** May I know whether this matter will be discussed on some occasion in the near future?

**Shri Jawaharlal Nehru:** In this House?

**Shri Meghnad Saha:** Yes. On account of the importance of this plan, I want that this matter should be discussed in the Parliament on some near date.

**Shri Jawaharlal Nehru:** The matter is very important and it is open to us to express our opinions on this matter as on any other, but we are not directly concerned inasmuch as we are not a very important country in regard to atomic energy or atomic armaments.

#### WRITTEN ANSWERS TO QUESTIONS

##### GAS OVEN PLANT

\*1177. **Dr. Ram Subhag Singh:** Will the Minister of Planning be pleased to state:

(a) whether Government propose to instal a gas oven plant at Durgapur in the D.V.C. area;

(b) if so, whether the plan and estimates for setting up that plant have been prepared; and

(c) the cost involved in setting up the plant?

**The Deputy Minister of Irrigation and Power (Shri Hathi):** (a) So far no decision has been taken to instal a coke oven gas plant at Durgapur in the D.V.C. area, by the Central Government.

(b) A project is under consideration of the West Bengal Government to instal a coke oven plant, which has been referred to the Planning Commission as one of the schemes under 'adjustments' to the West Bengal Plan.

(c) The cost of the project envisaged by the West Bengal Government is tentatively estimated at Rs. 9 crores.

## "GHANI" OIL

\*1178. **Pandit D. N. Tiwary:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether there has been a progressive deterioration in the production of Ghani oil;

(b) whether any survey has been made for ascertaining the extent to which Ghannies are lying idle;

(c) whether any subsidy has been given or is proposed to be given for reviving Ghannies in order to supply pure oil for consumption; and

(d) The percentage of Ghani oil produced for consumption in the country?

**The Minister of Commerce (Shri Karmarkar):** (a) Yes, Sir. There has been a decrease in the production of oil by ghannies.

(b) A Sub-Committee of the Indian Central Oilseeds Committee conducted an enquiry into this question.

(c) Yes, Sir.

(d) About 33 per cent.

## CONSULAR OFFICES

\*1179. **Shri D. C. Sharma:** Will the Prime Minister be pleased to state the names of the places where consular offices have been opened during the current year?

**The Deputy Minister of External Affairs (Shri Anil K. Chanda):** During the current year new Consulates-General of India were opened at Geneva and Madagascar. We also established new Commissions at Accra and Hong Kong and an Assistant High Commission at Hyderabad (Sind). These are strictly not consular offices but consular work is a part of their functions.

## SHOWROOMS ABROAD

\*1181. **Shri Nanadas:** Will the Minister of Commerce and Industry be pleased to state the estimated expenditure for the setting up of showrooms of Indian exportable products in Belgium, Philippines and Ceylon?

**The Minister of Commerce (Shri Karmarkar):** A statement is laid on the Table of the House. [See Appendix IV, annexure No. 48.]

## SECOND D.D.T. PLANT

\*1185. **Shri Thimmaiah:** Will the Minister of Production be pleased to refer to starred question No. 394 answered on the 11th August, 1953 and state at what stage is the proposal to start a second D.D.T. Plant?

**The Parliamentary Secretary to the Minister of Production (Shri R. G. Dubey):** The question of establishing a second D.D.T. Plant is still in the exploratory stage.

उत्तर प्रदेश में विस्थापित व्यक्तियों  
का फिर से बसाया जाना

\*1197. **Shri Ganapati Ram:** क्या पुनर्वास मंत्री यह बताने की कृपा करेंगे कि उत्तर प्रदेश में दिसम्बर १९५३ तक कितने विस्थापित व्यक्ति बसाये गये और उन में कितने हरिजन परिवार थे?

**The Minister of Rehabilitation (Shri A. P. Jain):** Information regarding the number of displaced persons resettled in Uttar Pradesh is being collected and will be placed on the Table of the House in due course. No separate statistics regarding Harijan families are maintained.

## CRUDE OIL

\*1199. **Shri M. L. Agrawal:** (a) Will the Minister of Works, Housing and Supply be pleased to state whether it is a fact that Nagarkatiya oil well No. 1 in Assam has gone into production?

(b) What is its daily output of Crude Oil?

(c) What would be the proportion of refined oil per gallon of the Crude Oil?

(d) Are there any bye-products and if so, what and in what proportion?

**The Minister of Works, Housing and Supply (Sardar Swaran Singh):** (a) Yes, Sir.

(b) It is not the practice to make such information public.

(c) and (d). I place on the Table of the House a statement giving the percentage of the various products. [See Appendix IV, annexure No. 49.]

#### SOAP INDUSTRY

\*1209. **Shri Nanadas:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether the attention of Government has been drawn to the demand of the President of the Indian Soap and Toiletries Makers' Association for the setting up of an official enquiry committee to go into the problem facing soap industry in India; and

(b) if so, what steps Government propose to take in regard to them?

**The Minister of Commerce (Shri Karmarkar):** (a) Yes, Sir.

(b) Government do not consider that there is any scope for such an enquiry.

#### JAPANESE MEDICAL MISSION

\*1210. **Dr. Ram Subhag Singh:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that a Japanese Medical Mission had recently come to India to find out the possibilities of obtaining raw materials from India for Japan's pharmaceutical industry; and

(b) if so, whether Government have agreed to make such raw materials available to Japan?

**The Minister of Commerce (Shri Karmarkar):** (a) and (b). I understand that a Japanese Medical Trade Mission did come to India recently. It did not, however, make any representations to Government to make raw materials available to Japan.

#### INDUSTRIALISATION SCHEMES FOR MYSORE

218. **Shri N. Rachiah:** Will the Minister of Commerce and Industry be pleased to state:

(a) whether it is a fact that Government have agreed to give financial assistance to the Mysore Government for industrialisation schemes; and

(b) if so, what schemes have been submitted by the State Government?

**The Minister of Commerce (Shri Karmarkar):** (a) Yes, Sir.

(b) A statement is attached. [See Appendix IV, annexure No. 50.]

#### SALT

219. **Shri N. Rachiah:** Will the Minister of Production be pleased to state:

(a) the quantity of salt exported to Japan during 1953; and

(b) the amount realised therefrom?

**The Parliamentary Secretary to the Minister of Production (Shri R. G. Dubey):** (a) 68 lakh maunds.

(b) Rs. 45,21,000 (f.o.b. price).

#### STEEL

220. **Shri S. C. Samanta:** Will the Minister of Commerce and Industry be pleased to state:

(a) the amount of indigenous production of steel in 1953;

(b) the corresponding amounts in 1951 and 1952;

(c) the amount of imports of steel in those three years; and

(d) the countries from which steel was imported in 1953?

**The Minister of Commerce (Shri Karmarkar):** (a) to (d). A statement is attached. [See Appendix IV, annexure No. 51.]

**विमानों द्वारा आयात**

२२१. { श्री रघुनाथ सिंह :  
श्री एम० एल० द्विवेदी :

क्या वार्णिज्य तथा उच्चोग मंत्री यह बताने की कृपा करेंगे कि :

(क) क्या सरकार ने पौधों, फूल पत्तियों तथा जड़ों के विमानों द्वारा आयात पर कोई प्रतिबन्ध लगाया है ; और

(ख) यदि हाँ, तो इस के क्या कारण हैं ?

**The Minister of Commerce (Shri Karmarkar):** (a) and (b). Quarantine facilities do not exist at the air ports in India. In order to prevent entry of foreign pests and diseases which might effect our crops, imports by air are, therefore, not allowed.

**बन्दूक, पिस्तौल आदि**

२२२. श्री बादशाह गुप्त : क्या वार्णिज्य तथा उच्चोग मंत्री यह बताने की कृपा करेंगे कि १९५१-५२, १९५२-५३ और १९५३-५४ में अब तक कितने मूल्य के बन्दूक, पिस्तौल आदि विदेशों से भारत में बेचने के लिये मंगाये गये ?

**The Minister of Commerce (Shri Karmarkar):** The details regarding each type of fire-arms imported are not recorded separately in the official statistics. A statement showing the total value of fire-arms and parts of fire-arms imported during the last three years is attached. [See Appendix IV, annexure No. 52.]

**HANDLOOM INDUSTRY IN ASSAM**

२२३. **Shri Rishang Keishing:** Will the Minister of Commerce and Industry be pleased to state:

(a) the details of schemes submitted by the Government of Assam for the development of the handloom industry in the State for the current financial year;

(b) the schemes approved by Government; and

(c) the various forms of financial help and the amounts granted by the Central Government to Assam Government to develop the approved schemes?

**The Minister of Commerce (Shri Karmarkar):** (a) to (c). A statement is attached. [See Appendix IV, annexure No. 53.]

**EXPORT OF Bidis**

२२५. **Shri Nanadas:** Will the Minister of Commerce and Industry be pleased to state the total export of Bidis to Pakistan and Ceylon and its value year-wise from 1947-48 to 1952-53, separately for each country?

**The Minister of Commerce (Shri Karmarkar):** 2,422,000 lbs. of bidis valued at Rs. 156 lakhs were exported to Pakistan and 2,023,000 lbs. valued at Rs. 83 lakhs were exported to Ceylon during 1952-53. Figures of exports prior to 1952 are not available.

**ESSENCES**

२२६. **Shri C. R. Chowdary:** Will the Minister of Commerce and Industry be pleased to state:

(a) the value of essences imported from 1947 to 1953; and

(b) whether the indigenous production is not sufficient to meet the internal demands?

**The Minister of Commerce (Shri Karmarkar):** (a) Import statistics of essences are not readily available, as these are not recorded separately in the Accounts relating to the Foreign (Sea, Air and Land) Trade and Navigation of India.

(b) Yes, Sir.

**STEEL FROM U.S.A.**

२२७. **Shri K. C. Sodhia:** Will the Minister of Commerce and Industry be pleased to state:

(a) the total quantity of iron and steel imported under the Indo-U. S. A. Technical Co-operation Programme during the current year;

(b) how much of it was allotted for the use of village blacksmiths and farmers and how much was allotted to Farm Implement-manufacturing factories;

(c) the names of the factories and the quantity allotted to each; and

(d) the agencies through which these operations were effected?

**The Minister of Commerce (Shri Karmarkar):** (a) to (c). Two statements are attached. [See Appendix IV, annexure No. 54.]

(d) Through Controlled Stockholders and Registered Stockholders appointed by the Iron and Steel Controller, Calcutta, under the Iron and Steel (Control of Production and Distribution) Order, 1941.

#### TAGGER TINPLATE

**228. Shri K. K. Basu:** Will the Minister of Commerce and Industry be pleased to state:

(a) the approximate demand of tagger tinplate in India;

(b) the basis for issuing import licences;

(c) the volume of tinplate imported during the years 1950 to 1953 year-wise;

(d) the quantity of tinplate imported in 1953 and 1954; and

(e) whether there is any quantitative ceiling for such import?

**The Minister of Commerce (Shri Karmarkar):** (a) No reliable estimate is available.

(b) and (e). No import licences are at present being issued for tinplate except tagger tinplate above 37G which is not manufactured in India. Licences for tagger tinplate are issued by the Iron and Steel Controller provided he is satisfied about the demands and reasonableness of prices.

(c) and (d). A statement is attached. [See Appendix IV, annexure No. 55.]

#### INVESTMENTS IN PUBLIC SECTOR

**229. Shri Vallatharas:** Will the Minister of Production be pleased to state:

(a) the total investment on Industrial projects in the public sector by the Central Government as on 1st March, 1954;

(b) the State-wise investment on Industrial projects in the public sector by the States as on 1st March, 1954; and

(c) how many projects in parts (a) and (b) above have not gone into production?

**The Parliamentary Secretary to the Minister of Production (Shri R. G. Dubey):** (a) to (c). A statement giving available information in respect of the Industrial Projects of the Central Government is laid on the Table of the House. [See Appendix IV, annexure No. 56.]

The remaining information is being collected and will be placed on the Table of the House in due course.

#### TEA PRICES

**230. Shri K. P. Tripathi:** Will the Minister of Commerce and Industry be pleased to state what was the average price of tea in the following regions as well as of India as a whole during 1951-52, 1952-53 and 1953-54:—  
(i) Cachar, (ii) Darjeeling, (iii) Assam excluding Cachar, (iv) West Bengal excluding Darjeeling and (v) South India?

**The Minister of Commerce (Shri Karmarkar):** A statement is attached [See Appendix IV, annexure No. 57.]

#### PAPER

**231. Shri Ram Dass:** Will the Minister of Works, Housing and Supply be pleased to state:

(a) the total cost of hand-made paper purchased for the use of the several departments of the Central Government during 1952-53 and 1953-54; and

(b) the total cost separately of Indian Mill-made paper and imported paper purchased during the same period?

**The Minister of Works, Housing and Supply (Sardar Swaran Singh):** (a) 1952-53—Nil.

1953-54

..

Rs. 3.21 lakhs.

(b).—

Indian Mill-made paper.	Imported Mill-made paper
1952-53 Rs. 500 lakhs.	Rs. 1.1 lakhs.
1953-54 Rs. 600 lakhs.	Rs. 22.8 lakhs.

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Dated 26.11.2014

THE  
**PARLIAMENTARY DEBATES**

(Part II—Proceedings other than Questions and Answers)  
**OFFICIAL REPORT**

2653

**HOUSE OF THE PEOPLE**

*Monday, 22nd March, 1954.*

*The House met at Two of the Clock.*

[MR. SPEAKER in the Chair]

**QUESTIONS AND ANSWERS**

(See Part I)

3 P.M.

**MESSAGE FROM THE COUNCIL OF STATES**

**Secretary:** Sir, I have to report the following message received from the Secretary of the Council of States:

"In accordance with the provisions of rule 125 of the Rules of Procedure and Conduct of Business in the Council of States, I am directed to inform the House of the People that the Council of States, at its sitting held on the 18th March, 1954, agreed without any amendment to the Press (Objectionable Matter) Amendment Bill, 1953, which was passed by the House of the People at its sitting held on the 13th March, 1954."

**PAPERS LAID ON THE TABLE**  
**STATEMENTS SHOWING ACTION TAKEN BY**  
**GOVERNMENT ON VARIOUS ASSURANCES**  
**ETC.**

**The Deputy Minister of Defence (Shri Satish Chandra):** I beg to lay on the Table the following statements

34 P.S.D.

2654

showing the action taken by the Government on various assurances, promises and undertakings given by Ministers during the various sessions shown against each:

- (1) Supplementary State- Fifth Session, 1953  
ment No. II. of the House of the People.  
[See Appendix VII, annexure No. 1.]
- (2) Supplementary State- Fourth Session  
ment No. VII. 1953 of the House of the People.  
[See Appendix VII, annexure No. 2.]
- (3) Supplementary State- Third Session  
ment No. XII. 1953 of the House of the People.  
[See Appendix VII, annexure No. 3.]
- (4) Supplementary State- Second Session  
ment No. XIII. 1952 of the House of the People.  
[See Appendix VII, annexure No. 4.]
- (5) Supplementary State- First Session 1952  
ment No. XIII. of the House of the People.  
[See Appendix VII, annexure No. 5.]

**GENERAL BUDGET**

**Mr. Speaker:** Today is the last day of the general discussion of the General Budget. I should like to know from the hon. Finance Minister what time he is likely to take for his reply.

**The Minister of Finance (Shri C. D. Deshmukh):** About an hour.

**Mr. Speaker:** So, that time will be reserved for him. That means we shall have to close the discussion by 6 P.M. The House will now continue the general discussion.

**Shri K. P. Tripathi (Darrang):** In the course of the discussion which we have been having for the last few days in this House, the most important point which struck me was the reply given by Shri B. R. Bhagat in reply to a question raised by a member of the Communist Party. Shri B. R. Bhagat said that there was no profit inflation, and therefore there was no need for any control to reduce the profits. So far as I have been able to look up the various reports publishing the profits earned by different companies, I have come to only one conclusion, viz. that the different industries in India are at different stages of growth. So, when we take a total picture, the amount of dividend comes to a small figure. But if we separate the industries which are in a better position, from those which are worse off, we really come to the question of profit inflation. Therefore, there is really a need to control inflated profits. Otherwise, how are you going to solve the question of capital formation?

[PANDIT THAKUR DAS BHARGAVA in the Chair]

It is well known that in this country, most of the industries and trades are owned by foreign nationals and companies. That being the case, all the profit earned by them is exported out of India. Where then is the scope for capital formation in India? The only scope available is a reduction in wages. This is what has been happening for the last few years. There is a deliberate attempt to have capital formation, by reducing wages. I would draw the attention of the House, in particular to the step taken by the Assam Government during the last tea crisis. They actually reduced the wages and said that the wages shall not be restored until and unless all the loss which had occurred had been paid back. That shows that Government were concerned with creating capital for running the industry, before the wages could be restored. That was inadvertently done perhaps, but that has been the practice which has been continuing in India for the last many years. If this practice goes on, then

obviously the workers have no chance. They are not going to get their fair wages or even living wages. How shall we get fair wages, living wages? That is the question. I would draw the attention of this House to this broad fact, that the wages are the only thing which remains in this country, and all that which is capital formation goes out of the country. What is to happen to undeveloped countries like India and other Eastern countries? There was a resolution discussed in the UNO sometime ago in which a proposal was mooted that grants and loans should be given to these countries for the purpose of development. Later on this resolution was soft-pedalled because the westerners thought that industrialists should come and take part in the development industries in these countries so that they might get profits back. They did not want to give us loans and grants because that would make us free of all dependence on them. That would create capital formation here and we would not have to depend on them later on for it. So that was soft-pedalled and since then nothing has been heard of that resolution.

So I beg to draw the attention of the Finance Minister to this question: how is capital to be formed in this country? Capital formation, if it is to occur in the hands of the capitalists, is not going to be utilised for the purpose of industrial development, as has been seen in the last few years. They have not come forward for the development of industries anywhere. So some other method has to be devised for this purpose. What is that method? That method can only be that the Government should come forward with adequate powers to take away extra profits from out of their hands and create a development fund, and then pay them back if they really work for development. If the capital formation occurs in their hands, it will never be utilised; it will be squandered. So the only way for capital formation and its proper utilisation in this country is that the money should be pumped out of their hands and put into a development fund from out of

which they should be paid back if they really worked for development. Such a thing is necessary. If it is not done, there is no chance of our own capital being formed or utilised for this purpose.

This attitude of Government, to create capital out of labour's wages, is very unfortunate, I would say. If really the Government think that capital is to be created out of wages, there is one way which I would suggest, namely, give us living wages and then ask us to make sacrifices. You have said that we should come forward with voluntary sacrifices. You cannot expect voluntary sacrifices out of minimum wages. You can get it only out of living and fair wages. So let the wages be increased to the level of fair wages or living wages and then we would agree to make a contribution—each worker paying at a certain rate per day—and that would create funds by which you could develop the country. If you could give us living wages, we would agree to contribute, say, two annas per worker per day, and that would bring into your coffers nearly Rs. 100 crores per year. In that way, we are agreeable to help you. But when it is said, 'No, we shall not make anything out of the increase in inflated business, but you must make a voluntary contribution', it becomes too hard on the working classes. I hope the Finance Minister will look into this question.

The whole difficulty in this country is that we have got a large percentage of our population which is unemployed. This is now borne by the consumers and the working class; this is not borne by the employers. Every relative of the employers is employed in this country today; but the relatives of the workers and the relatives of the consumers are unemployed. Therefore, the social cost is borne by them. It is not like other countries where there is unemployment insurance, where if a man is unemployed his cost is borne by the Government. Here the worker has to bear not merely his cost, but the cost of all the persons in his family who are unemployed. This is really the business of Govern-

ment. Therefore, in the taxation policy, Government should have seen that the pressure was not put unwardly on the consumers and the working classes. In this Budget, the Government have come forward with a tax on footwear. The middle classes, who utilise this footwear mostly have been the hardest hit. Every Government report proves that. This is unfortunate and this should not have been done. Similarly you have come forward with taxation on soap. Soap is a necessity for every individual. This will also fall heavily on the middle classes, which should not have been done. On the other hand, you have not taxed the profit-making classes. You have a programme of Rs. 250 crores of capital being pumped into the country. The result of that will be that prices will rise, to howsoever small an extent it might be. Therefore, the consumers and the working classes will be hit, on the one side by the taxation policy and, on the other side by the rise in prices. The capitalist class will get increased profits and they will not be taxed. Here is a double disadvantage for the working classes and the consumers and a double advantage to the employer class. So, I was not surprised when Mr. Kilachand came forward with bouquets to the Finance Minister. The whole difficulty is that nowadays the name of the working classes and the consumers is taken by the employers but nothing is done for them. I do not know how we can be a party to supporting the taxation of these items of footwear and soap.

With regard to the proposals of taxation, a lot of discussion has taken place from the point of view of the employers and all these discussions go to show that the Finance Minister has been kind enough to the employers. This kindness has been reflected in the speeches in the annual sessions of the employers. Our Industries Minister is reported to have said in one of his speeches at one of these functions that there should be a ceiling on taxation of capital. But, it seems he has not learnt that there should be a ceiling on taxation of consumers! We have not heard that. I think this new idea of

[Shri K. P. Tripathi]

ceiling of taxation on capital seems to be a cue taken from the outlook of the Budget this year.

I think the Finance Minister would be kind enough to consider the situation that would arise on account of increased expenditure of Rs. 250 crores, which is likely to raise the prices, and in the light of that he would show some consideration for the working classes and the consumers of this country.

**श्री अनन्तनवाला (भागलपुर मध्य) :** समापति जी, जिस दिन से हमारे वित्त मंत्री जी ने बजट निकाला है कई प्रकार की आलोचनायें हो रही हैं। डेफिसिट फाइनेंसिंग के ऊपर बहुत लोग आलोचनायें कर रहे हैं। और कुछ लोग यह कह रहे हैं कि यह जो डेफिसिट फाइनेंसिंग हो रही है यह हम लोगों को गत्ताल साते में ले जायेगी यानी यह ज़रूरी हो जायेगा कि इनफ्लेशन का युग फिर आ जायेगा। मैं समझता हूँ कि जब वे लोग यह कहते हैं कि डेफिसिट फाइनेंसिंग से इनफ्लेशन फिर आ जायेगा तो उनका मतलब यह होता है कि हमारी सरकार ठीक तरीके से काम नहीं कर सकती। परन्तु मैं यह नहीं मानता। हमारे वित्त मंत्री जी जिस प्रकार से काम कर रहे हैं, और अभी तक जिस प्रकार से काम करते आये हैं, और जो आपके सामने रिपोर्ट है, उससे आपको समझना चाहिये कि हमारे यहां चीजों के दाम कम हो गये हैं और हमारा प्रोडक्शन भी बढ़ा है। हाँ, यदि आप एकदम से हर एक चीज़ में परफेक्शन चाहें तो वह चीज़ तो नहीं हो सकती है। हमारा देश अनडेवलप्ड देश है और अगर रकम मिलने का और कोई तरीका न हो तो सिवा डेफिसिट फाइनेंसिंग के और कोई दूसरा रास्ता नहीं है। तो चाहे तो डेफिसिट फाइनेंसिंग द्वारा अच्छी तरह रकम खर्च करके देश की उन्नति में विश्वास के साथ लग जायं चाहे मायूसी धारण कर हाथ पर हाथ दिये बैठे रहें। इसलिये

डेफिसिट फाइनेंसिंग को इस तरह से एकदम खुल आउट कर देना ठीक नहीं है, परन्तु डेफिसिट फाइनेंसिंग करते समय हमारे वित्त मंत्री जी यह देखें कि हमारा जो रूपया प्रोडक्शन में लगाया जाता है वह ठीक से काम में आता है और आगे प्लानिंग का काम ठीक से होता है। इस सम्बन्ध में मैं वित्त मंत्री जी से यह कहना चाहूँगा कि प्लानिंग जो किया जाता है वह ठीक है परन्तु एडमिनिस्ट्रेशन और एजेंसीक्यूशन का प्लानिंग और भी अच्छी तरह से होना चाहिये और प्लानिंग करते समय यह देखना चाहिये कि जो चीज़ हम कर रहे हैं उसे हम ठीक से कामयाबी से कर सकेंगे या नहीं और उसको कामयाब करने में कौन कौन चीज़ की आवश्यकता है। मैं आपका ध्यान एक बात की ओर आकर्षित करना चाहता हूँ। प्लानमें यह बात मान ली गई थी कि १९५४ में हमारा देश शूगर में सेल्फ सफीशेंट हो जायेगा। यानी १५ लाख टन शूगर पैदा करने लगेगा। परन्तु यह चीज़ किस तरह से होगी, कौन सी चीज़ की तरकी करने से होगी, कैसे होगी कि जिससे अगर हम एक बार सेल्फ सफीशेंट हो जायें तो फिर वह हमारी हालत कायम रहे यह भी हमको देखना चाहिये। परन्तु यह जो चीज़ १९५४ में होने वाली थी वह हमारे यहां १९५२ में ही हो गई। अब मैं देख रहा हूँ कि १९५२ के बाद से प्रोग्रेसिव डिक्लाइन हो रहा है। जिस से कि हमारे देश में शूगर में सेल्फ सफीशेंसी हो सकती है, यानी गन्ने के दाम में कभी होने से, यानी गन्ने की एकड़ पीछे अधिक उपज होने से, उसमें हम देखते हैं कि सन् १९४२ से प्रोग्रेसिव डिक्लाइन हो रहा है। तो मेरी समझ में यह नहीं आया कि प्लानर लोगों के सामने कौन सी चीज़ थी जिस के बाबार पर वह इस नतीजे पर पहुँचे कि सन् १९५४ में सेल्फ सफीशेंट हो जायेंगे और

किर वह चीज कायम रहेगी—हां किसी समय स्वास अनेहीं की बात दूसरी है। यदि सेल्फ सफीशेंसी का मतलब यही है कि एक बार किसी ने जो गुड़ का गश्ता है उसका गुड़ न बना कर उसकी चीमी बना ली, तो इससे तो हमारे प्रोडक्शन की ताकत नहीं बढ़ी और मेरी समझ में यह ठीक प्लानिंग और एजी-क्यूशन आफ प्लान नहीं है। अतएव मैं वित्त मंत्री जी से वह कहूँगा कि प्लानिंग करते समय और उसका एजीक्यूशन करते समय यह देखना चाहिये कि बेहतर सुपरवीजन हो और हमारे देश में अधिक प्रोडक्शन हो सके। यह चीज वित्त मंत्री महोदय को ध्यान में रखनी चाहिये। तो जैसा कि मैं ने कहा, हम आहिस्ता-आहिस्ता तरकी कर रहे हैं, हां, एकदम से परफेक्शन तो नहीं है। इनफ्लेशन कम हो रहा है और हम डिफ्लेशन की ओर जा रहे हैं। मुझे पूर्ण आशा है कि हमारे वित्त मंत्री महोदय इस ओर ध्यान देंगे और वह इनफ्लेशन को नहीं आने देंगे और जो रुपये खर्च करेंगे वह अच्छी तरह से प्रोडक्शन बढ़ाने के लिये करेंगे। अब मैं एक बात और मंत्री महोदय से कहना चाहता हूँ। वह बात यह है कि जिस दिन हमारे जो सभापति जी अभी बैठे हैं, वह बोल रहे थे तो वह कह रहे थे कि जो सभासद लोग हैं, वह हमारे वित्त मंत्री को इस तरह पकड़ते हैं, जैसे कि कुछ लोगों ने हाथी की सूँड को पकड़ा था : किसी ने आंख को पकड़ा था, किसी ने पूँछ पकड़ी थी, किसी ने बदन पर हाथ रखा था, इसी तरह हमारे वित्त मंत्री जी के ऊपर भी हर एक मेम्बर कोई तो कहीं पकड़ लेता है, और कोई कहीं और उनकी आलोचना करने लगता है। कोई क्या चीज पकड़ता है, कोई क्या चीज पकड़ता है। मैं इस तरह एक चीज तो पकड़ना नहीं चाहता हूँ। मैं तो उनकी समस्त चीज को देख कर देश की उच्चति किस तरह से हो सकती है, उसको पकड़ूँगा।

मैं उनकी आंख की ओर भी पकड़ूँगा, कान की ओर भी पकड़ूँगा, उनकी बुद्धि को भी पकड़ूँगा और सबसे बेशी जो चीज है, वह उनके हृदय को मैं पकड़ना चाहता हूँ।

ची अलग् राय शास्त्री (जिला आजम-गढ़-पूर्व व जिला बलिया-पश्चिम) : हृदय खाली नहीं है।

ओ मुनमुनवाला : परन्तु मुझे एक बात का डर है और वह यह कि वह इतने बुद्धिमान हैं कि अपनी बुद्धि से जो उनके हृदय में बात आती है वह ढक जाती है और दूसरे के हृदय की जो बात होती है उसको भूल भुलावे में करके वह अपने हृदय की बात को भी भुला देते हैं। अतएव मैं उन से यह प्रार्थना करूँगा कि देश की उच्चति की ओर ध्यान रखते हुये वह अपने हृदय को भी जरा सा खुला रखें, केवल बुद्धि का ही व्यवहार न करें। बुद्धि का व्यवहार अवश्य करना चाहिये, लेकिन थोड़ा हृदय का भी रूपाल रखें। जो लोग आजकल कुछ जनता के लिये बोलते हैं या कहते हैं, उन से कह दिया जाता है कि यह तो एक किस्म का फैड है, सुपरस्टीशन है। लोग इंटेलीजेंस से नहीं, सैटीमेंट से बातें करते हैं। मैं वित्त मंत्री से कहना चाहता हूँ कि मेरे मैं उतनी बुद्धि तो नहीं है, जितनी उन मैं है कि हृदय के असली भाव को बहस से छिपा देवे, परन्तु मैं कुछ बुद्धि लगा कर के और हृदय भी लगा कर देखता हूँ कि जो नीति अभी हमारी सरकार ने अस्तियार कर रखी है, उससे जो हमारी बेरोजगारी का प्रश्न है वह कैसे हल होगा, यह हमारी समझ में नहीं आया। जैसे कि हम अपने यहां के उद्योग धंधे वालों को बाहर के उद्योग धंधे वालों से प्रोटेक्शन देना चाहते हैं और बचाना चाहते हैं, जिसी तरह से जो हमारे गांव और कुटी के उद्योग धंधे थे, मैं माननीय मंत्री से कहूँगा कि आज उन के

## [श्री श्रुनश्चनवाला]

बारे में भी विचारिये, देखिये कि किस सुश-हाल तरह से वह थे और आज उनका क्या हाल हुआ है। यह भी सोचिये कि यह क्यों हुआ है, कैसे हुआ है और कितने आदमी उससे बेरोजगार हो गये हैं। इस बात के ऊपर हृदय खोल कर मंत्री महोदय जरा विचार करें और इस बात को जरा हृदय से देखें। यदि आप उन उद्योग धंधों को फिर से चालू नहीं करेंगे तो मैं आप से पूछना चाहता हूं कि कैसे उनकी बेरोजगारी स्थित होगी। मैं यह बात कोई फैडिंग से नहीं कहता, सेंटीमेट<sup>1</sup> से नहीं कहता। मैं आपसे यह पूछना चाहता हूं कि जो आपकी स्कीम है, जो आपका प्लान है, जो आपकी पांच वर्ष के लिये योजना है और आगे के लिये भी जो आप योजना करना चाहते हैं, उससे किस तरह से हमारी बेकारी दूर होगी और उन लोगों का दुख किस तरह से मिटेगा, क्योंकि मैं ऐसे चुनाव क्षेत्र से आता हूं जहां पर कि इनने बड़े बड़े उद्योग धंधे नहीं हैं। वहां न तो बड़े बड़े उद्योग धंधे हैं और बाहर के जो बड़े उद्योग धंधे थे उन्होंने जो कुछ भी हमारे छोटे छोटे उद्योग धंधे थे उन को एकदम से स्थित कर दिया है। जहां हम जाते हैं वहां पर ही बेरोजगारी है। इन बेरोजगारों को खाने को नहीं मिलता। अब आप यह देखिये कि यदि एक दिन के लिये हम बेकार हो जाते हैं, कुछ दिन, पांच सात दिन, हमको काम नहीं मिलता है और हम चुपचाप बैठे रहते हैं, तो हमारी मानसिक स्थिति क्या हो जाती है। इसके ऊपर भी हम लोगों को विचार करना है। हमारे जो ३४ करोड़ आदमी हैं उन में से कितने आदमियों को रोजगार मिल रहा है और कितने अभी अनएप्लायूड हैं।

अब समय अधिक हो रहा है, कहना तो इस पर बहुत था, लेकिन अब अधिक नहीं

कह सकता। इसलिये मैं आपको एक बात यहां बतलाना चाहता हूं कि आप बड़े उद्योग धंधे कायम करें, तो करें, हमको इससे कोई एतराज़ नहीं है, परन्तु मैं आप से यह कहना चाहता हूं कि जहां पर हमारे गांव के और कुट्टी के उद्योग धंधों को आपके इन बड़े उद्योग धंधों से मार डाला जाता हो, उनको किसी भी प्रकार की हानि पहुंचती हो, तो उस तरह के बड़े उद्योग धंधों को आप तब तक प्रोत्साहन न दीजिये जब तक कि आप उन ऐसे गांव वालों के लिये भी कोई उपाय निकाल सकें, उनको कोई दूसरा रोजगार दे सकें। मैं ने यहां प्लानिंग कमीशन के सम्बन्ध में पालियामेट में ही नन्दा साहब से प्रश्न किया था। उन से पूछा था कि आपकी जो यह स्कीम है, उससे आप हमको यह बतलाइये कि पांच वर्ष के अन्दर गांव की कितनी बेरोजगारी को आप दूर कर सकेंगे। उन्होंने जवाब दिया कि यह तो इस पर निर्भर करेगा कि हम कितनी तरक्की कर सकते हैं। यह तो प्लानिंग की कोई बात मेरी समझ में नहीं आई। जो वहां के उद्योग धंधे थे वह इन बड़े उद्योग धंधों से स्थित हो गये और इस बजह से वहां की आज क्या हालत हो रही है, यह हम लोग सब देख रहे हैं। अब प्लानिंग हो रही है तब हम उसी विषय में यह पूछते हैं कि आप उनकी बेरोजगारी किस तरह से दूर करेंगे तो उसका वह यह जवाब देते हैं कि हम कुछ नहीं कह सकते, जैसे जैसे हमारी तरक्की होती जायेगी, वैसे वैसे यह सब काम होगा। जब आप कोई ऐसा जवाब नहीं दे सकते हैं तो एक इसका उपाय है, और यह निश्चित उपाय है, कि जितने भी हमारे गांव के और कुट्टी के उद्योग धंधे थे, उन सबको आप रिवाइब कीजिये और उनको रिवाइब करके उनकी जो चीजें हैं, उन को तब तक रहने दीजिये जब तक कि आप उन के लिये कोई

दूसरा एम्प्लायमेंट नहीं दे सके। उन की चीजों का आप व्यवहार कीजिये। हमारे सोमानी जी और तुलसीदास जी आदि जो लोग हैं उनको चाहिये कि उन लोगों की चीजों को यह व्यवहार में लायें। इनको समझना चाहिये कि सन् १९०५ और सन् १९०६ में जब स्वदेशी आन्दोलन चला उस समय यहां की जनता ही थी कि जिसने आपकी सहायता की थी, जिसने आपके भील का कपड़ा विदेशी भील के कपड़े से दुगुने दाम देकर और खराब क्वालिटी का कपड़ा पहना। इसीलिये आप इतनी तरक्की कर सके हैं।

अतएव मैं चाहता हूँ कि जितनी हमारी गांव की चीजें हैं, जो चीजें वहां पर बनती हैं, उन सब चीजों का व्यवहार कीजिये और उनको उत्साहित कीजिए ताकि वे अपने उद्योग घन्घों को फिर से जारी करें। अगर आप के पास इसके अतिरिक्त और कोई दूसरे उपाय हैं तो मैं आप से प्रार्थना करूँगा कि आप कृपा करके बतलाइये। अगर नहीं बतला सकते हैं तो सिवाय इसके कोई दूसरा उपाय नहीं है और इसका आप ज़रूर अवलम्बन कीजिये। अगर आप ऐसा करेंगे तो जो अनेम्प्लायमेंट है वह कम होगी। अगर ऐसा नहीं करेंगे तो वह बेरोजगारी बनी रहेगी और कम से कम जिस चुनाव क्षेत्र से मैं आता हूँ वहां के लोगों को संतोष नहीं होगा और वे तकलीफ में ही रहेंगे।

बस, अब मैं इतना कह कर बैठ जाता हूँ, केवल एक बात और कह देता हूँ जिस में मुझे एक भिन्नत भी नहीं लगेगा। हमारे कामसं और इन्डस्ट्री के मिनिस्टर ने एक स्पीच देते हुये कहा है :

**"We as a Government have now taken away the political significance of Khadi to some extent and have begun to emphasise the economic significance of it."**

इस सम्बन्ध में हमको केवल यह कहना है कि यदि खादी और इस प्रकार की जो इन्डस्ट्री है इसमें कोई पोलिटिकल सिम्बिलिकेस पहले थी तो अब वह किसी तरह कम नहीं है, उस की पोलिटिकल सिम्बिलिकेस अधिक ही है। अतएव यह जो गवर्नरमेंट ने डिसीजन लिया है, यह जो उन्होंने निर्णय किया है, मेरी समझ में यह निर्णय गलत किया है।

**Dr. Lanka Sundaram (Visakhapatnam):** Mr. Chairman, my hon. friend, Shri Jhunjhunwala, has attempted an elaborate thesis on the scheme of deficit financing which the Finance Minister announced in his Budget proposals. That is a very fascinating subject and I wish I could have the time to look into it. I would only say two sentences about this particular question.

Today our note circulation is Rs. 1166.58 crores; the general index of wholesale prices of last year, i.e. 1953 is 381.5 whereas the index has risen to 395.0 in February 1954. The only remark I would like to make in this context is that Rs. 250 crores of credit money coming into circulation in the coming financial year and Rs. 500 or Rs. 600 crores coming into circulation within two years' time from 1st April will raise the prices further, and wages will go up to such an extent that I really shudder to think of the consequences. I regret to say that my hon. friend the Finance Minister has chosen to adopt the role of a remorseless pilgrim, to go to the Nasik Printing Press. I wish I had time to go into the matter in greater detail. But today I would like to make one broad observation and come down to one or two specific points connected with the manner in which the accounts of the country are kept and managed in terms of the numerous publications made available to the House.

The general observation I would like to make is this. I am very sorry to state—and I must state it—that the Budget Statement of the Finance Minister is shockingly complacent. Since the 15th of August last and even earlier the Prime Minister has been

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telling the country, in statements and in public speeches, about the grave dangers facing this nation as a result of certain developments beyond our border. The Prime Minister has asked for national unity, national consolidation, a sense of preparedness to meet any eventualities arising out of the proposed military pact of our neighbour country. I wish that the Budget reflected at least to one-millionth of the extent this, shall we say, new psychosis created in this country—whether we like it or not—by the Prime Minister; not a psychosis of fear but of anxiety. That is not in the Budget Statement. What do we find? Here I have got some figures.

Civil expenditure of this country has increased in the following progression: Accounts, 1952-53: Rs. 51.71 crores; Budget, 1953-54: Rs. 71.27 crores; Revised Estimate, 1953-54: Rs. 68.52 crores (slight drop); Budget for the coming year: Rs. 86.08 crores. This is the Civil expenditure as revealed by the books made available to us by the Finance Minister.

What do we find about Defence expenditure? I will quote the figures of net expenditure given. The figure for 1954-55 is Rs. 205.62 crores which is hardly Rs. 6 crores more than the revised estimate for last year. Beyond that I would not like to say much. The point is that we should have without, to quote the Finance Minister, indulging in an armaments race, done something to assure the people that preparations are afoot to defend our country in case danger is round the corner. I wish the Finance Minister had attempted to reflect the sentiments of the Prime Minister to prepare the country to meet the eventualities.

Having said that, I would like to explore within the few minutes at my disposal a certain type of territory which normally is not explored in debates of this character. I concede that the hon. the Finance Minister is a past-master in handling accounts and figures. It is also my personal good fortune to have been in a position to dabble in these figures to some

extent. But I must say that I have got a number of doubts as regards the manner in which accounts with respect to loans raised in small loans grants-in-aid to States, Special Development and other funds and foreign aid are entered, as they are not really intelligible. I hope the House will bear with me if I go into some statistics—I am afraid, into a series of statistical tables or formulae. As regards Revenue and Expenditure the actuals are given in the Explanatory Memorandum. But I do not find the actuals given for loans to be raised and the amounts received by way of small savings. I am referring to pages 62-63 of the Explanatory Memorandum circulated to us. On the receipts side you will find a number of remarkable things. The original budget figure for 1950-51 shows 85.36 crores and the revised figure is 38.97 crores. Look at the wide gap! In 1951-52 the original figure was 104.84 crores and it becomes 143.61 crores in the revised figures. In 1952-53 the original budget figure was 26.06 crores and it rose to 35.79 crores in the revised figures. In 1953-54 the original figure was 100.79 crores and it came down to 77.36 crores in the revised figures. My point in quoting these figures is only to show that there is, what is called, a wild leap in the dark. In addition, I would like to draw the attention of the House to another thing. On page 53 of the Explanatory Memorandum for 1952-53, the budget figure for new loans for 1952-53 has been given as 26.06 crores, while on page 58 of the Explanatory Memorandum for 1953-54 the amount of new loans in the budget figures for 1952-53 has been shown as 39.06 crores. I am not able to understand this difference of 13 crores between the two figures. I am not trying to make any debating point about lack of reconciliation in figures between one memorandum and the other. What I say is that unless the actual amounts are known, it is difficult for this House to arrive at any conclusion about the principles of the borrowing policy of the Government of India. Now, as regards disbursements, under the head Budget and Revised Budget 1950-

51 to 1953-54, a number of variations again occur. Here again—I want my hon. friend to bear with me—I am quoting again from the Explanatory Memorandum. In the Explanatory Memorandum for 1952-53 the figure was 9.85 crores whereas in the Memorandum for 1953-54 the same figure is shown as 10.10 crores. It may be a typographical error—I am not sure—but I do not see how there can be such variations. If the actuals are given in the Memorandum for a series of years including the actual amounts for the previous year, I think this difficulty would not have been there.

Now I will take the grants-in-aid. I have worked out the figures for six years and it comes to 143.82 crores. Here, to my mind, the position is satisfactory, but I wish to say something as far as the loans given to the States are concerned. As regards this item, you will find that the actuals are not given anywhere in the Budget Memorandum, and in this connection I am quoting pages 61 and 62 of the Explanatory Memorandum for the coming year. Here again you find that the variations continue. There are wide variations between the budget and revised figures. That is not the only point which I am trying to emphasise with regard to grants-in-aid. The amounts shown by way of advances to State Governments do not include the amounts met from Special Development and other Funds. For instance, 93.28 crores is shown in the Budget as advances to States for 1953-54 and this does not include the amount of 37.92 crores met from the Special Development and other Funds. If you take the revised figure for 1953-54, it is 118.37 crores. This does not include the sum of 41.83 crores met from the Special Development and other Funds. Similarly, the amount provided for 1954-55 is 178.79 crores, and does not include the sum of 35.62 crores from the Special Development and other Funds. I make a reference to this point in order that the Finance Minister and the Ministry in general would in future give us a consolidated statement, so that we can get a clear

picture of the manner in which these loans are made to the States. It will, therefore, be appreciated that unless the amounts advanced from Special Development and other Funds are added to the amounts shown under disbursements of Capital Outlay, you would not get the correct figures of the financial assistance which the Union Government gives to the States in the shape of advances by way of loans.

As regards the Special Development and other Funds, you will notice that between 1951-52 and 1954-55 a total amount of 119.67 crores has been sanctioned. The difficulty here again is that I do not find the actuals anywhere. You will realise, Mr. Chairman, and I am sure the House will agree with me on this point, that the Government have invested these sums of money in various sectors. I do not wish to go in detail over the matter. The subject was raised by me on another occasion during the last Session of Parliament, and I would like to say that the Government must give us the actual capital invested year by year and the sums advanced by way of loans from the Centre, without which, I regret to say, it is not possible, obviously, to arrive at a proper appraisal of the manner in which the funds of the tax-payer are sought to be utilised.

I would like to have the indulgence of the House for some more statistical matter to be put into this debate. You will see the total amount of advances, etc., given to the States up to the moment since the Plan period. I have worked it out, subject to correction by my hon. friend, perhaps subject to a margin of error of 5 per cent. A sum of Rs. 667 crores has been made available to the States. How does this work out? A sum of Rs. 98.93 crores has been given by way of grants from 1951-52 to 1954-55 inclusive; Rs. 449.78 crores have been given by way of Advances to the States; Rs. 119.67 crores have been given as Advances from Special Development and other Funds during the same period. I happen to be in your distinguished company in one of the statutory Committees of this House. You will recall

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that, even in a report which the Estimates Committee made, it was observed that recoveries of advances are not easily possible. In other words, we enter a jungle, a veritable jungle, from which it is difficult for us to deduce any logical conclusion, with the result that I heartily agree with my hon. friend—I am sorry he is not here—Shri Tulsi das that this House must do something immediately to ensure that these Rs. 667 crores, and infinitely more money to be advanced in the next two years, under the Plan, has to be accounted for by the States. I am convinced, and I hope my hon. friend the Finance Minister would not disagree with me on this point, that this Parliament must have some kind of control over the issues.

For example, the House knows that when the International Monetary Fund makes a grant, a loan or an accommodation, it has its finger in the pie, so to speak. It controls the manner in which this money is utilised. On the same analogy, this Parliament should have an opportunity to study the manner in which all these funds made available to the States are expended. Otherwise, it will be a story of all the money going down the drain; I do not say so; until an investigation is completely made, no conclusion is possible.

Finally, I would like to direct the attention of the House to foreign aid. We find a number of advances have been made. The House would realise that the World Bank makes assistance available. It is by way of loan; it is not at all in the nature of a grant. An answer was given on the floor of the House on 21st April 1953 that a sum of 109.8 million dollars had been received from the Bank in a number of ways, and that, in parenthesis, 50.7 million dollars have been utilised, and that a certain amount is still available for utilisation. There are various types of loans: 14.7 million dollars for the Trombay Electricity Project of the Tatas, 8 million dollars to the Industrial Finance Corporation.

Then, the Indo-U.S. Technical Co-operation Agreement: I am unable to find the actual figures. I believe that about 50 million dollars under the Agreement of 5th January 1952, and 38.35 million dollars under the Agreement of November, 1952 have been made available. Economic assistance has also been received from Norway to the extent of about Rs. 27 lakhs. In each case India has to contribute something. Under the Ford Foundation, for example, India is to receive 10,41,310 dollars. There are similar aids given by various denominations, under the Colombo Plan by Canada, Australia, New Zealand, etc. In addition, there is the classic loan of 90 million dollars which has to be repaid with 2½ per cent. interest over a period of 30 years, for our wheat loan. The point to which I am directing the attention of the House is that all these loans must be tabulated, and we would like to know exactly where we stand as to the manner in which all these aids and gifts are sought to be raised from abroad as foreign aid, assistance or loans.

Without it, it is impossible for us. My regret is his figures are not intelligible. I concede the point that my hon. friend, the Finance Minister is very deft in bringing together figures dexterously. I have the greatest admiration for him, but this dexterity, I regret to say, may eventually, on the basis these figures are compiled now, develop into some sort of dangerous—I would not say manipulation—but certainly grouping together of figures out of which we in this House and the country in general will not be able to find any adequate material for forming right conclusions. I hope that in the next Budget statement something will be done for improvement of account in the light of what I have said.

Shri S. N. Agarwal (Wardha): I have heard with respect the speeches during the last few days by several Members of the Opposition on the

**General Budget.** In this imperfect world, there is hardly anything that could be called perfect, and therefore, the Budget also could be looked at from different points of view.

Shri H. N. Mukerjee talked of Alice in Wonderland, and he also talked of the hippopotamus. I would say that whenever I see Shri H. N. Mukerjee—he is not here at the moment—I remember of little Alice fretting and fuming and fidgeting in this wonderland of Indian politics! He talked of the hippopotamus, but I would request him—he talked of the hippopotamus in terms of deficit financing—not to forget the hippopotamus of totalitarianism in this country, because Lenin said: "Democracy is a bourgeois conception which must be overthrown by the revolutionary proletariat". It is this hippopotamus that I would like Shri H. N. Mukerjee to remember. He also talked of the coir workers in Travancore-Cochin. He said that he had seen their bruised, battered hands. We also have full sympathy with the coir workers of Travancore-Cochin, and I think the Government should do and will do all that lies in their power to improve their condition. But there is one great difference between India and the countries from which Shri H. N. Mukerjee draws inspiration, and that is this, that in this country even these bruised and battered hands have the right to vote—an equal right—and to establish a Government of their choice, whereas I was reading recently about the elections in the Soviet Union. The report says that all over the country there were Soviet people voting unanimously for the Communist candidates, and then the next paragraph goes on to say, because we might think that there were so many parties—we all know there is only one party—that there were no other candidates to vote for, although voters could register opposition by deleting candidates' names and returning a blank ballot or writing a new name. This is a democracy that we do not want.

**Shrimati Renu Chakravarty (Basirhat):** No, no. Nominations are made.

**Shri S. N. Agarwal:** Therefore, I would very earnestly urge that in this country when we talk of democracy, let it be democracy for everybody, not merely democracy for the Communist Party, and for others only to listen and to obey.

Shri V. G. Deshpande talked against our policy of "dynamic neutrality", and he urged that we should take aid either from Russia or from America. I would earnestly request him and his party that we must give up the philosophy of the begging bowl, that we must learn to stand on our own feet, that we must not behave like helpless children resting on crutches. I am glad to find that in the Budget the Finance Minister has not entered a race for armaments. In fact, he has made it very clear that it is not the intention of our Government to try to compete with other nations in piling up armaments out of fear. We have also made it clear a number of times that we are against the Pak-U.S. military pact, not because there is any immediate danger to our country but because we are seeing with regret the reversal of history in Asia. During the last few decades, India has been trying to liberate Asia from the thraldom of the West and this aid is trying to reverse that process. That is our regret.

The Father of the Nation taught us that the ultimate strength of a nation lies in its own inherent strength, and we did attain independence through non-violent means. Therefore, the leader of our nation has also committed this country to the same peaceful and non-violent means, to that indomitable spirit of man, and I hope.....

**Dr. N. B. Khare (Gwalior):** Why not disband the army?

**Shri S. N. Agarwal:** ...that all the parties in this House will support this present policy of the Government.

[**Shri S. N. Agarwal**]

Then, Dr. Khare—his turn also comes—speaking in a certain context referred to the three R's: Rashid, Rauf and Rafi. I go a step further and take the next letter S. There are three S's in this country who are the bane of Indian politics: the Sabha (the Hindu Mahasabha); the Sangh (the Jan Sangh) and the Samyavadis (the Communists). I would urge upon my hon. friend to get this country rid of these three S's.

**An Hon. Member:** S's or asses?

**Dr. N. B. Khare:** But that is no answer to my charge, first answer my charge. You have not done that.

**Shri S. N. Agarwal:** Then a number of speakers referred to the problem of unemployment. We are all very much concerned about this problem. Some say that Communism is our enemy No. 1. I do not agree. I feel that the Communists are like a cloud that thunders for a while and then drifts away and passes into oblivion. But this problem of unemployment is a serious problem and our Government must try to tackle it in all seriousness.

**Dr. N. B. Khare:** Enemy No. 1 of the country is Congress itself.

**Shri S. N. Agarwal:** It is true that the Government of India and the Planning Commission have already announced a number of measures to combat unemployment. They have also inflated the Five Year Plan to the tune of Rs. 175 crores, but I am sorry to say that merely trying to have a few more industries—basic industries or big industries—will not help us.

Recently, the A.I.C.C. conducted a survey in the rural areas of the Delhi State and we were surprised to find that the average *per capita* income of the agriculturists is only Rs. 150 per year, and they are unemployed or under-employed for about three or four months a year. The main problem that these agriculturists face is about their subsidiary occupation.

and I am sorry to say that, in spite of the Government of India, and in spite of the All-India Khadi and Village Industries Board, wherever I go I find a number of cottage industries going to pieces. We are planning here in Delhi for the rural areas, but we do not get into the spirit of the rural areas. Therefore, planning becomes faulty. I would earnestly request the Finance Minister and the Government of India to view this problem from a realistic angle and try to survey the needs of the rural people. They will then find that the unemployment problem could be effectively tackled through the Gandhian way, through the decentralised way, and if that is done, then within a few years, not before very long, we can have some hope of full employment in India.

I am glad that the Finance Minister has talked of some administrative changes, and some changes in the procedure, because we find that although certain sums of money were sanctioned for different projects, they were not spent. We are glad that one senior officer is trying to revise the administrative procedure. But I would suggest to the Government: let them associate some Members of the Parliament in this important task. Do not leave the work of reforming the administrative machinery to the administrators themselves. If there are some senior persons who have experience of administration, associate them with this work and I am sure something substantial will come out. It is not merely a question of changing the procedure; it is the question of changing the psychology of the officers. If the officers feel that they are also partners in this great enterprise, and that they also have a mission to fulfil in the establishment of a welfare State, then and then only will these procedures have some value.

**Shri Tulsidas Kilachand** complimented the Finance Minister for what he called his 'gradual and conservative' policies. I was astounded to hear

this. I do not know whether he meant it to be a compliment or an insult. After all, if we want to establish a welfare State, gradualness and conservatism will not do. I am sure the Government of India and the Planning Commission do realise that if this country is to attain economic and social freedom and independence, then time is of the essence, and we must act quickly. The various proposals that the hon. Minister of Finance has placed before us for taxation are not very revolutionary. Of course, he says that he is awaiting the report of the Taxation Enquiry Commission. But I would urge upon him strongly that whatever may be the report of the Taxation Enquiry Commission, there are certain obligations imposed by the Constitution itself. The Constitution says that the State shall try to guarantee the right of work to everyone; that it shall also prevent accumulation of wealth in the hands of a few. These are sufficient directives which the Government should take inspiration from. I do hope that they will go ahead with their proposals to establish economic equality in this country. There is at present a gaping gulf between the rich and the poor and between the 'haves' and the 'have-nots'. Unless this gulf is bridged, you cannot expect proper enthusiasm from the people.

In this Budget, which is mainly a development Budget, there are a number of points which the Finance Minister has placed before us. He has shown us how he has tried to provide for development, education, medical facilities, the grow-more-food schemes, the community projects, the national extension service and the welfare of the Scheduled Castes and Scheduled Tribes. I would impress upon him one point, namely, that instead of resorting to indirect taxation, let us depend more and more on direct taxation for specific projects—projects which are implemented before the very eyes of the villagers, in which they are prepared to be partners, in which they also contribute their share

either in cash or in kind or in labour. Such projects have succeeded in many places in this country, and the more we depend upon the voluntary co-operation of the people and the willing voluntary labour of the people, the better it will be for us, because in this country we are in need of capital but we have abundance of labour. It is this 'capital of labour', if I may put it that way, which has to be tapped. Public finance is not merely a question of rupees, annas and pies; it is not merely a question of clever calculations to balance the budget. The question to my mind is how to tap these idle resources of manpower, how to utilise these idle hands in the country that are a real asset and that are our real income.

I would mention one or two points about the taxation proposals and then close. The Finance Minister has done away with the import duty on foreign cotton. It is not very clear to me how this will affect the Indian cotton grower—whether the excise duty that he has levied on all types of cloth is meant only for the cloth manufactured out of foreign cotton or of all types of cotton. If it is for all types of cotton, then the Indian cotton grower is bound to suffer to some extent. But that requires closer examination.

4 P.M.

As regards soap, I would say that instead of levying a duty on soap, it will be proper to set some limit to the daily output. There may be some small units, which are using power, but which are nevertheless small industries; they may be exempted, and only the big manufacturers like Lever Brothers, and others should be effectively taxed.

The hon. Finance Minister talked of austerity. I would humbly say to him that talk of austerity will be effective only when it begins from the top. It should begin with us in all sections of this House, for instance. Unless we are able to inspire the masses with our own sense of self-sacrifice, it is no use asking them to work hard and

[Shri S. N. Agarwal]

to sacrifice. After all, we have to tighten our own belt, if we expect others to tighten theirs. And may I say that Delhi is not a suitable place for budget-making? It is a peculiar city which is out of tune with the Indian masses. It will make a world of difference if the budget is framed in Gandhiji's hut in Sevagram, for instance.

**An Hon. Member:** Or in Kalyani.

**Shri S. N. Agarwal:** Only then everybody will feel really how the Indian masses will react to it. Here in Delhi, all of us feel rather lost in this vast ocean of Indian humanity.

There is one talisman or one dictum that Gandhiji gave us, and I would like to read it out to this House, and to the hon. Finance Minister, for that gives us an insight into the working of public finance. He says:

"I will give you a talisman. Whenever you are in doubt, apply the following test. Recall the face of the poorest and the weakest man, whom you may have seen and ask yourself if the step you contemplate is going to be of any use to him. Will he gain anything by it, or in other words, will it lead to Swaraj for the hungry and the starved millions... Then you will find our doubt melting away."

I would say that this is the dictum that all experts in public finance should place before themselves.

India is a land of destiny, and we expect great things from this country to re-make and re-fashion the whole world. In doing that, of course, we cannot overlook our own achievements, or under-rate our own work during the last six years. But we cannot rest on our oars. We must go ahead with radical reforms, economic and social, and we must place ourselves at the service of democracy, peace and freedom in this country. We must have that strong will that

can pluck stars from the heavens, and that unflinching faith that could move even mountains.

**श्री दंडन (जिला इलाहाबाद—पश्चिम):**

समाप्ति महोदय, में आज इस बहस के आखिरी दिन में लड़ा हुआ हूँ। मुझ को आशा थी कि शायद आज आखिरी दिन ये गवर्नर्मेंट की बेंचें खाली न रहें और मैं कुछ अपनी बात मंत्रियों को, उन मंत्रियों को सुना सकूँगा जिन के विभागों के बारे में मैं कुछ कहना चाहता था। इन दिनों में जब सब विभागों के सम्बन्ध में बहस होती है, क्योंकि जब बजट उपस्थित किया जाता है तो उसमें सभी विभागों के अनुमान होते हैं और उस समय हर विभाग का प्रश्न लाया जाता है, ऐसे दिनों में मुनासिब यह है कि सब मंत्रीगण यहां पर बैठे रहें और सुनें और समझें कि क्या उन के विभाग के बारे में कहा जा रहा है। अकेले वित्त मंत्री का यहां पर उपस्थित होना पर्याप्त नहीं, क्योंकि उनके सुपुर्दे वे विभाग तो हैं नहीं जो उनका दिया हुआ रूपया व्यय करते हैं। वित्त मंत्री तो रूपया बांटते हैं, लेकिं उसको दूसरे करते हैं। मुनासिब होता अगर वे यहां पर उपस्थित होते।

अस्तु, अभी हम होली की झल्तु में हैं और होली की झल्तु के बाद यहां इकट्ठे हुये हैं। गुलालों का आकाश हमने देखा है। कहीं कहीं गुलाल के साथ गर्द का गुब्बार भी देखा है। यह हमारा बजट भी होली के आकाश के समान गुलाल और गर्द से छाया हुआ है। हमारी पंचवर्षीय योजना में दोनों मिले हुये हैं। इन चन्द मिनटों में मझे सब व्योरों में नहीं जाना है, परन्तु जहां मैं मानता हूँ कि पंचवर्षीय योजना में कुछ रंगीनी है दिलों को प्रसन्न करने वाली वस्तु है, वहां मुझको बहुत व्यर्थ का आडम्बर और गर्द का गुब्बार भी दिखाई देता है। मैं पूछना

चाहता हूँ कि जिन दीन और गरीब भाइयों से हमारा देश भरा पड़ा है और जिन के बारे में अभी मेरे मित्र श्री श्रीमन्नारायण अग्रवाल ने गांधी जी का एक उद्दरण पढ़ा उन दीनों गरीबों की झोपड़ियों में इस योजना से क्या अब तक हुआ। इससे अगले दो वर्षों में उनका क्या लाभ हो जायेगा, इस बात में मझे बहुत गहरा सन्देह है। मझे इस पंचवर्षीय योजना से यह नहीं दिखाई देता कि हमारे गांवों की दशा कुछ बहुत उन्नत होने वाली है। उसके लिये तो योजना का कुछ रूप रंग अलग होना चाहिये।

मैंने दो एक बार कहा है कि गांवों का एक नया निर्माण होना चाहिये, युग बदलने के लिये मैंने बाटिका गृह योजना की बात रखी है जिस में मैंने कहा है कि गांव के हर कुटुम्ब के लिये घर हो और हर एक घर के साथ आधी एकड़ भूमि हो। ऐसा अगर हो जाय, तो आप देखेंगे कि क्या सूरत बनती है। मुझको ऐसा याद पड़ता है कि एक बार वित्त मंत्री ने कुछ शब्दों में मेरी इस बात का स्वागत सा किया था, परन्तु मुझ को तो मालूम नहीं कि आज तक यह जो रूपये खर्च हुये कई सौ करोड़, जो अब तक खर्च हो चुके, इस रकम का कोई एक टुकड़ा किसी ऐसे एक शांत के भी बसाने में खर्च हुआ।

मेरी यह कल्पना थी कि हर सूचे में या हर जिले में एक एक गांव तो इस नमूने का बन जाता। मुझे नहीं मालूम होता है कि आज देश भर में इस योजना पर एक भी गांव बसाया गया हो। दो सौ चार सौ चर इस तरह के बसाये जाते, हर चर में आचा एकड़ भूमि होती, बीच में सड़के होती और यह यत्न होता कि वह स्वच्छ रहे। मुझे इसके लाभ पर अधिक नहीं कहना है। आशा थी कि कुछ होगा लेकिन अभी तक कुछ नहीं हुआ है। मुझे यह मालूम होता है कि

इस पंचवर्षीय योजना में शहरी ढंग से रहने वाले लोगों का ध्यान है। देहाती लोगों के लिये यह योजना बहुत अधिक करने वाली नहीं है।

मैं गांवों में बढ़ती हुई बेकारी देख रहा हूँ। यहां चर्चा होती है पढ़े लिखे की बेकारी की। ऐसा लगता है कि जो देहाती लोग हैं, गांवों के मजदूर हैं उनकी तरफ ध्यान नहीं है। उस सब के लिये दूसरी तरह की योजना की आवश्यकता है।

मुझे थोड़े से शब्द भाषा के सम्बन्ध में कहने हैं। मेरा निवेदन है कि भाषा के प्रश्न पर हमारे शिक्षा विभाग के भीतर सजगता नहीं है। ऐसा लगता है कि वह ऊंचता हुआ विभाग है। चार वर्ष बीत गये हिन्दी के सम्बन्ध में उन्होंने क्या किया?

श्री नन्द लाल शर्मा (सीकर) : शत्रुता।

श्री टंडन : छोटे छोटे कुछ चार पांच शब्दकोष सामने आये हैं जिन में बहुत रूपया बरबाद हुआ है। उस दिन मेरे मित्र श्री गोविन्द दास जी ने पूछा हमारे शिक्षा मंत्री जी से कि जो काम संविधान सभा ने शब्दों के बारे में कर दिया था, अर्थात् संविधान का अनुवाद हिन्दी में हो चुका और हिन्दी शब्द स्वीकार हो चुके, क्या आप उन शब्दों को भी बदलने में लगे हैं। उन्होंने जवाब दिया कि हाँ हम बदलने में लगे हैं। उन्होंने पूछा कि क्या आप संविधान की यानी कांस्टीट्यूशन की अवहेलना करेंगे, तो उन्होंने कहा कि 'हाँ'। अवहेलना का मतलब उन्होंने नहीं समझा। स्पीकर साहब ने उनको मतलब समझाया तब उन्होंने कहा, 'नहीं'। मुझे अपने शिक्षा मंत्री की इल्मियत में संदेह नहीं, बहुत अलिम हैं। शिक्षा विभाग से हम यह आशा करते हैं कि वह हिन्दी को प्रगति दे। लेकिन ऐसा जान पड़ता है कि हमारे शिक्षा

## [श्री टंडन]

मंत्री जी का हिन्दी का ज्ञान बहुत कम है। मैंने सुना है कि वह बंगला बोल सकते हैं। बंगला भाषा में 'अवहेलना' बहुत साधारण प्रचलन का शब्द है, परन्तु उस शब्द की भी उनको जानकारी नहीं थी। मुझे इस के लिये शिक्षायत नहीं है। मैं सचमुच हृदय से उनका आदर करता हूँ। यह मैं आप से अपने हृदय की बात कहता हूँ। लेकिन आदर होते हुये भी यह मेरा निवेदन है कि यह जो हिन्दी के चलाने का काम है यह उनकी शक्ति के बाहर है। तब क्या किया जाय? वह शिक्षा मंत्री हैं। जो काम अब तक हमने देखा उसमें तो उस विभाग में चेतना नहीं दिखाई देती। मेरा निवेदन है कि या तो इस के लिये एक स्थायी आयोग, कमीशन, बना दिया जाय जिस के कामों में शिक्षा विभाग दखल न दे और जिसको हिन्दी का काम करने का पूरा अधिकार हो, या एक नयी मिनिस्ट्री बनायी जाय। ज़रूरत यह है कि बिल्कुल एक नयी मिनिस्ट्री बनाई जाय जो हिन्दी को चलाने के लिये....

## एक माननीय सदस्य : गोविन्द दास।

श्री टंडन : मेरे दिमाग में कोई स्वास आदमी नहीं है। मुझे खुशी होगी अगर आप आ कर के काम करें। लेकिन कोई ऐसा आदमी बनाया जाय जो इस काम को लग कर करे और जिसमें चेतनता हो।

**Shri S. S. More (Sholapur):** Why not remove the present Minister if another is wanted?

श्री टंडन : तो मेरा निवेदन यह है कि यह विषय विचार करने का है। मैं आगे बढ़ता हूँ। समय थोड़ा है।

राष्ट्रपति के पास उर्दू का मसला आया है। मेरे सूबे के बारे में मांग आई है कि वहाँ

उर्दू एक लोकीय भाषा के रूप में स्वीकार की जाय, एक उर्दू की यूनिवर्सिटी बनाई जाय जहाँ उर्दू में शिक्षण हो। उर्दू के माने केवल उर्दू शब्द रचना नहीं है बल्कि फारसी लिपि है। सबाल लिपि का है। यही असली सबाल है। आज फारसी और अरबी लिपि का सपना हमारे भाई देखते हैं और आये हैं राष्ट्रपति के पास कि इसको जारी किया जाय। मुझको ऐसा दिखलायी पड़ता है कि यह दिमाग गलत है। इस दिमाग में मुस्लिम लीग के दिमाग की बूँदे हैं। आज भी वह अपने को पूरा भारतीय मानते हुये इस देश का जो चलन है उसमें अपने को प्रविष्ट नहीं करना चाहते। हमारे सामने किसी अलग कल्चर का सबाल नहीं है। एक भाई ने लखनऊ में कहा कि हमारा मुसलमानी कल्चर कुछ ईरानी है, हमको मौका होना चाहिये कि हम उसके अनुसार काम कर सकें, उर्दू के द्वारा। क्या आज हमारे देश में इस तरह के दिमाग की ज़रूरत है? यह साम्प्रदायिकता है। मैं उर्दू का विरोधी नहीं हूँ। मैं फारसी भी जानता हूँ। मुझे फारसी में मजा आता है। उर्दू में मुझे रुचि है लेकिन हमारे देश में क्या आज इन भाषाओं पर ज़ोर देने की आवश्यकता है, इस लिपि की आवश्यकता है? कैसा तमाशा हम पाकिस्तान में देख रहे हैं। पाकिस्तान में जो आज मस्लिम लीग की हार हो रही है उसका बड़ा कारण यह है कि वह उर्दू ज्बान को बंगालियों के ऊपर लादना चाहती है। बंगाली उसको स्वीकार नहीं कर रहे हैं वे भी मुसलमान हैं उर्दू सब मसलमानों को मान्य हो ऐसी बात नहीं है। हमारे यहाँ के भी रहने वाले जो मुसलमान हैं वे भी इस प्रक्षेत्र को उस रूप से, मुसलमानी रूप से, न बढ़ावें। मेरा निवेदन है कि यह जो अनेक मांगें की गई हैं वे ज्यादातर गलत हैं। यह एक सही बात है कि अगर कोई उर्दू पढ़ना

चाहे तो उसके ऊपर कोई रुकावट नहीं होनी चाहिये। मैं जानता हूँ कि इस बात के लिये हमारे सूबे की गवर्नरमेंट ने पूरा मौका दिया है। लेकिन यह कि हमारी अलग उर्दू यूनी-वर्सिटी बने, हम अरबी लिपि में अंजियां दे सकें वह सब गलत मांगें हैं। मेरा निवेदन है कि इस तरह की मांगों का साफ जवाब यही है कि वे मानने के योग्य नहीं हैं।

हमारी मिनिस्ट्री आज जो काम कर रही है उसके एक आष कामों के बारे में भी मेरा कुछ निवेदन है। जो जोर देना चाहिये राष्ट्र भाषा पर वह मिनिस्ट्री नहीं दे रही है और जो काम कर भी रही है वह सही तरीके से नहीं कर रही है। अभी उनकी रिपोर्ट निकली है। उन्होंने कहा है कि हमारा इरादा एक कोष बनाने का है। वह चाहते हैं कि कानसाइज़ आक्सफोर्ड डिक्शनरी का अनुवाद हिन्दी में हो जाय। रिपोर्ट में कहा गया है कि ६०,००० रुपया इस काम के लिये हिन्दुस्तानी कल्चर सोसाइटी को देना स्वीका किया गया है। मैं चाहता था कि शिक्षा मंत्री जी यहां होते और मैं उन से पूछता कि हिन्दुस्तानी कल्चर सोसाइटी ने अब तक हिन्दी का जो काम किया है क्या उसका कुछ पता है। मुझकिन है कि पता हो लेकिन फिर भी उसकी मदद करना उनको मंजूर है। इसी कोष, डिक्शनरी, के काम को दूसरी संस्था ने, मशहूर संस्था ने, उठाया है। हिन्दी साहित्य सम्मेलन इस काम को कर रहा है। उसने बहुत सा काम आगे बढ़ाया है। उसने शिक्षा विभाग से कहा कि हमारे कोष के लिये रुपया दीजिये। शिक्षा विभाग ने उनको इनकार कर दिया। हिन्दुस्तान भर में इस संस्था का नाम प्रसिद्ध है। इसने हिन्दी को बलाने में ज्ञात हिस्सा लिया है लेकिन उसको इन्कार कर दिया गया। यहां से उस संस्था के पास खत जाया कि तुम इस डिक्शनरी के काम को मत उठाओ। शायद यह खत इसी मतलब से

भेजा गया कि वह काम हिन्दुस्तानी कल्चर सोसाइटी से लेना था। मेरा निवेदन है यह कि ६०,००० रुपये की बरबादी है। हमें मालूम है कि इसी संस्था की ओर से संविधान का हिन्दुस्तानी में अनुवाद हुआ है। हिन्दुस्तानी में अनुवाद हुआ परन्तु वह अनुवाद आज किस काम में आ रहा है? कौन उसको उठा कर देखता है? हिन्दी वाले हिन्दी का संविधान देखते हैं, अंग्रेजी वाले अंग्रेजी का देखते हैं। हिन्दुस्तानी अनुवाद के ऊपर जो बहुत सा रुपया खर्च हुआ, वह किस काम आया? यह कोष बनाने का जो काम है, अगर मेरी आवाज मंत्री महोदय तक पहुंच सके तो मेरा नाम निवेदन है कि इसमें इस तरह से आप रुपये को मत फेंकिये।

आषांक्य कृपालानी (भागलपुर व पूर्णिया): बहुत कम रुपया है।

श्री टंडन : जी, हां।

Shri S. S. More: For wasting.

श्री टंडन : रुपया तो कोष के काम में आप लगायें, लेकिन यह काम उसको दीजिये जो कर सकता है, सम्मेलन है, नागरी प्रचारणी सभा है, काशी की ये संस्थायें हैं जिन्होंने इस काम को किया है और कर रही हैं। हिन्दी साहित्य सम्मेलन में इस समय लगभग २२५ आदमी काम कर रहे हैं। वह सोसाइटी जिसको आपने काम दिया है कोई ठोस चीज़ नहीं है। मैं पूछूँगा कि क्या उस सोसाइटी में दस आदमी भी काम करने वाले हैं। आज आपके रुपये से वह आदमी रख लें तो दूसरी बात है। मुझे उस संस्था का विरोध नहीं करना है, पर वह अवश्य कहना चाहता हूँ कि हमारा रुपया ठीक काम में लगना चाहिये।

कुछ इधर हमारे शिक्षा विभाग ने एक फैसला सा निकाला है अकादमियों के खोलने का। एक बाच सीखने के लिये अकादमी

## [श्री टंडन]

खुली है, नाच और संगीत अकादमी। एक साहित्य अकादमी खुली है, क्या है अकादमी?

आचार्य कृपालानी : एक आदमी।

श्री टंडन : यह नया शब्द हमको शिक्षा विभाग ने दिया। तीसरी एक कला की अकादमी खुलने वाली है। हमारे एक भाई थीरे से कहते हैं कि यह शब्द पुराना है। जी! हिन्दी में यह शब्द नया है, अंग्रेजी में पुराना है, उसका उच्चारण भी दूसरा है। हमारे यहां साहित्य और अकादमी, इन दो शब्दों का इस होली की छटु में विवाह कराने का यत्न है। ऐसे विवाह कुछ अच्छे पुरोहित कराया करते हैं, कुछ सरस्वती पुत्र होते हैं वे शब्दों का विवाह कराना जानते हैं। यह अनमेल शब्द मुझे उचित नहीं लगता। लेकिन शब्दों की बात छोड़ कर मेरा निवेदन यह है, गहरी दृष्टि से, संजीदगी से, कि इन चीजों के ऊपर रुपया बरबाद करना अच्छा नहीं। मैं इनमें रुपयों की बरबादी देखता हूँ। मैं साहित्य का प्रेमी हूँ और शायद लोग न जानते हैं कि संगीत का भी प्रेमी हूँ। परन्तु इस तरह से संगीत और नाच की अकादमी, यह मुझे बेतुकी लगती है। लखनऊ में किसी समय ऐसी अकादमी, नाम उसका अकादमी नहीं था, वाजिद अली शाह ने भी खोल रखी थी।

Acharya Kripalani: Every age has its Wajid Ali Shah.

श्री टंडन : कैसरबाग आज भी उसकी याद दिलाता है। लेकिन उनका जो युर्थ घर था उसमें आज हमारी गवर्नरमेट ने अकलमन्दी करके एक विज्ञान का घर खोल दिया है।

[MR. DEPUTY-SPEAKER in the Chair.]

मेरा निवेदन यह है कि हमारे सामने बहुत गहरे काम हैं। हमारे माननीय प्रधान

मंत्री जी ने हमारा व्यान खींचा है कि आज हमारे देश की स्थिति गम्भीर है। एक तरफ तो हमारी यह स्थिति रहे और दूसरी तरफ हम नाच और गाने के ऊपर विशेष व्यान दें और रुपया लगायें, मुझे यह ठीक नहीं लगता।

मेरा यह निवेदन है कि ऐसे प्रयत्नों में पैसा न लगे, अच्छे कामों में लगे। शिक्षा विभाग के लिये बड़ी आवश्यकता यह है कि वह राष्ट्रीयता की तरफ व्यान दे और राष्ट्र भाषा को मदद दे। यह साहित्य अकादमी जो बनी है, उसके विषय में एक दूसरी बात भी कहना चाहता हूँ। मुझको तो ऐसा लगता है कि हिन्दी को कुछ खिसका देने का असर इस के भीतर है। चौदह भाषाओं का यह एक संगम है, मैं अकादमी से संगम शब्द अच्छा समझता हूँ, १४ भाषाओं का यह एक साहित्य संगम है। सब भाषाओं की हमें आवश्यकता है। हम उनको मदद दें। लेकिन यहां हम क्या मदद देंगे? आवश्यकता यह थी कि अपने अपने राज्यों में उनको मदद दी जाय, उनको हम कुछ अनुदान ग्रांट्स दें। मगर यहां पर इस साहित्य संगम से उन भाषाओं का भला होगा यह बात भेरी समझ में नहीं आती। और उल्टी बात क्या रखी गई कि १४ भाषाओं में एक हिन्दी है। पांच हजार रुपये का इनाम हिन्दी के लेखक को दिया जायेगा। उन्होंने कहा है कि हम हर एक भाषा के प्रमुख लेखक को पांच पांच हजार रुपया इनाम देंगे। पांच हजार रुपये का एक इनाम हिन्दी को मिल जायेगा जो राष्ट्र भाषा है, जिसके बोलने वालों की आवादी भी इतनी अधिक है। पांच हजार रुपया उर्दू वालों को भी मिल जायेगा और पांच हजार रुपया दूसरी भाषाओं को भी मिल जायेगा। यह क्या चीज़ है? शायद उनकी मंसा तो यह नहीं होगी, लेकिन जो इसका असर होगा वह यह है कि हिन्दी

का स्थान जो राष्ट्र भाषा का है उसको शिक्षा विभाग नीचे उतारे। मैं इसीलिये निवेदन करता हूँ कि आज आवश्यकता है कि एक स्वतंत्र आयोग बने जो हिन्दी की रक्खा करे और हिन्दी को प्रगति दे, या एक नयी मिनिस्ट्री बने जो केवल हिन्दी का काम करे और जो बाकी ११ वर्ष बचे हैं उनके अन्दर हिन्दी को अच्छी तरह चला दे।

**The Minister of Agriculture (Dr. P. S. Deshmukh):** I am very reluctant, Sir, to take the time of the House because I know how non-official Members are anxious to contribute to the debate, and yet not to say anything at all on the points that have been urged on the floor of the House would also not be fair either to the hon. Members who have advanced them or to the House itself. I, therefore, would be very brief in my comments and would like to touch only upon one or two important questions which have been raised.

I am glad that on the whole the House has agreed, and has accepted the fact, that the food situation in the country is far more satisfactory. I would like to say in this very breath that in spite of the fact that we have produced little more food we are not yet satisfied and we are not going to rest content with whatever little achievements we have to our credit, because the idea is not merely producing sufficient food—our ideal is to see that the whole of our people are better fed. That is an ideal for the achievement of which we have to strive and struggle for a long time to come, but we are prepared to undertake that task.

My hon. friend, Mrs. Kripalani asked a very pertinent question. She agreed with us that we had produced more food but she wanted to know how much of this was due to our efforts and how much was the result of good rains, good weather and good fortune from above. It was a year ago that we started some intensive

propaganda to grow more paddy. According to the most conservative estimate, it is apparent that we have covered under the whole of this system at least an acreage of 2½ lakhs, and partially this system has been observed over an area of about 30 lakh acres. We have got detailed figures from about a dozen States which indicate that on an average, wherever the Japanese method has been fully observed, we have got an extra yield of rice to the extent of 15 to 16 maunds per acre. I am prepared to reduce it a little in order not to eliminate all possibility of exaggeration, or in order to be more conservative in my calculations. Now, if we calculate at the rate of half a ton of extra yield per acre on these 2½ lakhs of acres, we get 125,000 tons as extra yield on this acreage. So far as the rest of the 30 lakhs of acres are concerned, even according to the most conservative estimate we can calculate that we have gained at least a quarter of a ton extra. If we calculate the extra yield on both, the total yield comes to 8½ lakh tons. If we calculate it at the rate at which we have purchased Burmese rice, there is a saving to the country of about Rs. 60 crores. In addition to this, there has been extra production to the extent of some millions of tons. Those figures and the final calculations are not available but they will be given to the House and the public at large at a later stage. This additional production that we have had this year has also come to our hands as a result of the minor irrigation schemes, some efforts at providing more and better seeds, the greater use of fertilizers, and various other measures like giving extra credit facilities to the agriculturists, asking them to utilise the human waste to a greater extent than in the past, the utilisation of a larger quantity of compost etc. All these factors are responsible for this additional yield.

The next point that I wanted to refer to is the Burmese rice deal. Three pertinent questions have been

[Dr. P. S. Deshmukh]

asked about it. The first is: what was the necessity to import this quantity of rice? My hon. friend, Shri Gurupadaswamy was prepared to exceed our estimate of production and say that we have produced 34 lakh tons and not 23 lakh tons—I think he probably meant millions. He credited our production to be 34 million tons as against 23 million that we claim.

**Shri S. S. More:** He is beating you in your game of exaggerating estimates.

**Dr. P. S. Deshmukh:** I do not mind his taking advantage of these figures for the sake of making his own point, but all along the policy that we have followed in the Ministry of Food and Agriculture is a policy of safety. We know that we have greater production of rice and that in all probability we will not require anything from outside. Yet, we do not want to take any risk, because we know the distress that is caused and the misery that follows whenever there is any feeling in the country that our production or our stocks would not be sufficient for the country as a whole. We know how speculators come into play and how prices soar up, causing very great misery to the people. Therefore, we wanted to err on the safer side and it was the view of not only the Famine Commission but other commissions and committees that we should always hold at least a million tons of foodgrain in the country by way of reserve and that was the reason why we entered into this deal.

The second question is: why should we have paid higher prices? I may categorically say that it is not a high price that we have paid. All the talk about offers having come to us which were very much lower than this are absolutely wrong and false. There is a certain gentleman who established a firm only a month before he went to Burma for this purpose and he wants a commission of four annas per maund. He sometimes styles himself as a leader of the Socialist Party

in India, but after return here, he does not find his Socialist friends welcoming him and so he wishes to go to the Communists.

**Shri Punnoose** (Alleppey): Take him into the Congress.

**Shri Nambiar** (Mayuram): May we know who is coming to us?

**Dr. P. S. Deshmukh:** I am very sorry that an intelligent person like Shri Gurupadaswamy should have been taken in by such a gentleman. My friend opposite is younger than me and I am in a position to advise him. There are many people who catch hold of M.P.s. and I have myself been a prey and sometimes I have been cheated by some such persons. I am afraid he has fallen into the snare of some persons.

**Shri M. S. Gurupadaswamy** (Mysore): Let me say that I have not fallen a victim to anybody.

**Dr. P. S. Deshmukh:** If you compare the speech delivered by my friend and the notes which have been provided almost to every M.P., you will agree that he has not even changed the construction of sentences which have been given to him.

**Shri S. S. More:** He is so very faithful to the brief.

**Dr. P. S. Deshmukh:** The allegation of our being interested in seeing that some big capitalist's money was recovered is absolutely news to us and there is not a grain of truth in it. How can this deal have anything to do with the recovery of some advances made by somebody? I would like to say that we have been importing rice not for the first time. If you look at the prices for the last few years, it will have to be accepted that this was the lowest price that we ever paid. Secondly, even after the gentleman was prepared to offer a phenomenally low price according to him, there are countries like the United Kingdom and other foolish governments who are not purchasing from this gentleman but are prepared

to pay prices more or less of the same order as we have paid!

**Shri S. S. More:** Why should other countries purchase from him when he is not honoured in his own country?

**Dr. P. S. Deshmukh:** It is also wrong to suggest that we have blindly purchased some specific old stock of rice from Burma which is rotten, which is not fit for human consumption, and that with our eyes closed we are going to import it. This is absolutely wrong. We have purchased good, eatable rice from Burma and we have laid down the standard and the specification it should answer and every grain of rice that will be imported into India will be permitted to come into the country after due scrutiny and examination, and if it falls in any way below the standards we have specified, it shall not be and will not be accepted. I think I have answered all the three suggestions or criticisms that have been made.

**Shri A. M. Thomas** (Ernakulam): Is it a fact that last year we were prepared to go only up to £40 per ton and, if so, what is the reason for offering a higher price this year, especially when our position is more comfortable?

**Dr. P. S. Deshmukh:** Offer does not mean acceptance. All our Members are supposed to be people with common sense and they all have ample experience of offers when they go to shops. I do not think much meaning should be attached to such offers alone. As a matter of fact, we were subjected to some criticism when we said that we were prepared to take rice from anybody if he brings it into India and sells it. Nobody came forward to import rice from any country, and even this busy-body, who is trying to allege all sorts of things, was given sufficient opportunity to give us a firm offer and get rice at the price he was quoting—sometimes even up to the limit of £34. There were other reputable firms who were doing business for hundreds of years and had accredited representatives in all the rice-growing countries and

their quotations were with us right up to the date on which we entered into this contract and made the purchase. None of them even approached the rate of £48 and every one of them was above £50 and about £60, £70 and so on. There is one other snag that I would like to refer to. The price, which is being quoted as £34 or £35, is for broken rice in which we are not interested.

**Shri M. S. Gurupadaswamy:** No, Sir.

**Dr. P. S. Deshmukh:** If anybody could get the rice which we are purchasing, it was open to him to give us a firm quotation. In fact, one or two people have come to grief who were more reputable than this gentleman and who promised us that they would be in a position to import the rice. I may assure the House that this complaint is absolutely wrong and unfounded, and, therefore, I would like the House to accept my word that when entering into this deal, we have considered the interests of the country and of the people at large before arriving at our decision.

**Shri M. S. Gurupadaswamy:** May I ask a question?

**Mr. Deputy-Speaker:** Let the hon. Minister go on.

**Dr. P. S. Deshmukh:** There are a few other points, not of very great importance, for which I may take some time of the House. My friend from Uttar Pradesh wanted us to reclaim the *usar* lands in U.P. and he wanted the Indian Council of Agricultural Research to take up this work. As everybody knows, this is a research organisation and it has interested itself in this matter so far as research is concerned. It has sanctioned a scheme for investigation and research and are prepared to spend Rs. 35,000. provided the U.P. Government also comes forward with a share of 50 per cent.

My hon. friend Dr. Khare referred to this Burma deal and he brought in certain R's saying that these three

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R's had really conspired to make this bad deal. I interjected then and said that he had brought together the wrong R's. The real R's which he should have brought together were: Rafi, more Rice, greater Relief, and effective Rebuff to profiteers. These are the four R's which he should have more properly brought together and that would have summed up the position correctly.

Two friends from Bombay, I believe, were concerned about certain advances and loans we give to the State Government, and they even suggested that the Central Government should pursue the matter with a view to seeing whether the loans given were properly utilised or not. I am afraid this is not possible with the staff that the Central Government have at their disposal: nor would it be, I think, appreciated very much by the State Governments themselves. We do certainly take every possible care to see that the schemes are properly framed and they are executed and expedited as much as possible. Beyond that I am afraid it is not possible for us to go.

My hon. friend Pandit Thakur Das Bhargava once again told us of the value the House and the country should attach to cattle improvement and milk supply. We are absolutely at one with him, so far as this ideal is concerned. And, as he himself knows, we are trying our best to intensify our efforts to see that there are better cattle and more milk supply. Of course improvement of cattle is not in the hands of any person. It is a somewhat lengthy process but I am glad that we are on the right path. All the same I am prepared to accept that there is room for improvement so far as this matter is concerned.

My hon. friend Mr. Somana suggested that we should pay more attention to minor irrigation schemes. From the last year, Government has

done this; and in addition to the bigger schemes, very large amounts of loans and smaller amounts of subsidies are being given to the States for minor irrigation works. There are hundreds and thousands of wells which are being subsidised and given loans for. Similar help is extended to tanks, and small bunds etc. So far as this matter is concerned, Government is already pursuing the right course.

Shrimati Maniben Patel complained that if the sugar production was insufficient, Government should authorise new factories being brought into existence. I may tell her that Government has already accepted this suggestion. In spite of the fact that the Planning Commission had arrived at a certain target, it seems necessary to work towards a higher target than that, and Government would be prepared to give licenses to a limited extent if more sugar factories are brought into existence. But we should realise that it is no use adding factories to areas where the sugar-cane supply is not adequate. Therefore, we are inclined to encourage sugar factories being put up in places where the average yield per acre is much higher. In spite of the efforts of the Sugar Cane Committee and several research institutions for the improvement of sugar-cane and sugar technology, we have not made much progress so far as yield per acre of sugarcane is concerned. However, we are trying to pay greater attention than we have done in the past and we expect we will be able to report somewhat better results by next year.

I do not think I should take more time of the House. There are some small points which I assure the House will examine.

Shri M. S. Gurupadaswamy rose—

Mr. Deputy-Speaker: The hon. Member will have a chance at the time of the discussion of Demands for Grants of the Food and Agriculture Ministry.

**Shri Jaipal Singh** (Ranchi West—Reserved—Sch. Tribes): Mr. Deputy-Speaker, Sir, before I come to the Budget, I would like to advert to something very unfortunate and undesirable that fell from the lips of a seasoned Congressman from West Bengal, Shri Atulya Ghosh, who ought to have known better than to have come before this House and accuse the Bihar Ministers, or Bihar Congress leaders at that, of atrocities against people in Manbhum. He used strong language. Whatever may be the truth behind his grievance and the grievance of the people of Bengal in regard to the so-called Bengali-speaking areas in the State of Bihar, I think it is grossly unfair that the whole State should be accused of what has been done at the instance of unwise Congress leaders in Bihar.

After all, he should have remembered that Manbhum is a tribal area essentially and any charges that he makes against the State is bound to react vehemently against himself and against the Bengalis, because, whether he likes it or not, anything by way of disgrace to that particular area would react violently against the very cause he wishes to advocate. I say this more, Sir, because there has been now appointed the States Reorganisation Commission. That impartial body should be able to look at things from a detached point of view, far away from the heat of provincialism and linguism. I have to say this, Sir, because the Bengali Press loses no time in making capital of the least lack of wisdom on the part either of the district officers of Manbhum or of the power-mad Congressmen of Bihar. As far as the people of South Bihar are concerned, they are never against Bengalis, as my friend Mr. Atulya Ghosh has suggested. Bengali which is the most advanced language in this country, not excluding Hindi, is not hated, as Mr. Atulya Ghosh would have us believe. Sir, I wanted to say this because it is necessary. I come from that part of the State of Bihar.

My hon. friends from Bengal, if they want any fair treatment, if they wish to elicit any sympathy from us, should be careful in the language they use on the floor of this Parliament. I would extend this piece of advice to my friends from Orissa also.

Coming to the Budget, Sir, practically all my life I have been used to deficit financing. So any proposals that may have come from the hon. the Finance Minister this year do not shock me. I am used to it. All that I wish to say is that he should not experiment too far, or make it a permanent feature of our national budget. I know that I can sleep although I may be deficit. I know our country will be able to go through with this limited amount of deficit financing, so long as our friends on the other side do not lose their head. That is the main point. Deficit financing has to be very carefully and cautiously controlled if it is not to lead the country to disastrous results.

I want to speak about my own pet constituency—if I may so call it—that is in regard to the provision that the hon. the Finance Minister hints he had made in the present Budget. He is very careful in the language he uses every year. I have tried to listen intently to whatever he has to say in regard to India's ancient millions. I am really surprised that he, as an old civilian from one of the States that has the second largest number of Adivasis in this country, has not been able to find enough amounts, or has not provided more generously for the tribal millions. Here is what he says:

"I think I could truthfully claim that the increase in expenditure in the coming years is mostly on development, in accordance with the approved plan."

This is with particular reference to the backward classes. I have been searching very hard in the Five Year Plan as to what the approved plan is. I find that there is nothing very particular except an inventory

[Shri Jaipal Singh]

of five things that the Planning Commission is supposed to have made. They are—I shall just enumerate—educational and vocational training schemes, roads and communications, social service schemes, schemes for economic betterment, improvement of administrative service.

I want to ask the Government and in particular the Finance Minister whether the Government of India have in any way implemented articles 275 and 339. Article 339 empowers the Central Government—the Government of the Union—to give directions to States in regard to what plans should be carried out. I have been asking for this information year after year and I have not been given any concrete reply yet. Here in the Budget speech itself, he says that there is an approved plan. I very much like my hon. friend to put the approved plan on the Table of the House so that at least backward M.Ps.—Members of Parliament belonging to the backward sections of the Indian community—may have an opportunity to know the concrete plans the Government of the Centre as well as the State Governments have for the betterment and advancement of the backward sections of the Indian community.

We have been told again and again—it is in the reports—that the nature of work connected with the backward classes is complicated and delicate. That is all very well. We are also told that it is necessary to improve and reorganise the administrative services. What has been done? I know the North-East Frontier Agency cadre has been instituted. That is certainly an excellent move. But is it that the tribal people are only in the North-East Frontier and nowhere else? Even in regard to that cadre my fair friend here the other day pointed out that none of the tribal people have been given an opportunity. Let a single Member in the Treasury Benches tell me that in the State of Assam there are no competent graduate

tribal people who could fill these posts equally ably and perhaps more competently. After all they are tribals themselves and know the needs of the people of that particular area.

Last year when it came to the appointment of an Assistant Commissioner for the Eastern Zone under the Special Officer of the President, what happened? All the tribal candidates were disqualified from appearing before the Selection Committee here. It would appear as if it is only the non-tribals who could solve the problems of the tribal people. That is not the way of tackling the problem.

The Prime Minister again and again—here and outside tells us that there should be a right approach. I do not see how this is a right approach. I believe that under the appropriate demands, these things will be discussed in greater detail.

I would like to support what Mr. Purushottam Das Tandon said, and emphasise the point that it is not respectful to this House that when a matter has to be discussed in which all the Ministries are under fire, many Ministries are unrepresented. I would also like to see that some specific convention is laid down here whereby we are not robbed of the time that is our due—that is to say, non-official Members.

For instance, today there was such a speech. I am very glad my friend Dr. P. S. Deshmukh has been here and it is nice to hear his voice every now and then. But I certainly object to his taking away the time that was not his. Because the debate on Demands for the Ministry of Food and Agriculture is his occasion and that is the time when he will have to reply to the points that he had noted down in the present discussion—not at this particular time. After all, it is the Finance Minister who will give the reply from the angle of finance and we do not want any great

details at this stage. But I would insist that Ministers, Deputy Ministers and their henchmen should be here to make note of whatever every Member has to say—either from the Opposition or from the back-benches of the Treasury itself. I think that this will be a healthy convention.

One thing has disappointed me. I hoped very much that my hon. friend, the Finance Minister would have come forward with a certain reorganisation of the Ministries. Something has already been said. I do not see why it is still a continuation of Cinderella Ministries. In the old days Education, Health and Lands were under one Ministry. 'Lands' disappeared and for the rest we have a separate Ministry for each. It is really remarkable how this bifurcation has been made. The Minister of Health cannot deal with matters of the deaf, dumb and maimed; they go to the Education Ministry. I am giving only one instance as to how there has been no scientific distribution of the portfolios. I do not know whether something has been done about it.

While talking of the Budget, there is only one point which I would like to stress. I do hope my hon. friend and his Ministry will be more and more careful in watching as to how money—that is, the money doled out by him—is spent because that is the main concern here. He should have a proper surveillance over the expenditure. It is not much of a comfort to us to be told that so many crores of rupees have gone down the drain, whether it is for the D.V.C. or Hirakud or something like that, and that subsequently steps have been taken to undo the mischief so that no recurrence of such mischief will be there again!

I would like to say what I myself feel in regard to what a good many people have said this time over the American aid to Pakistan. I am surprised at the peculiar psychosis that has developed overnight because of a certain mild protest made by the

Leader of this House about this particular aid. It is a delicate matter and the less we talk about it the better. But let us not get into a depression of fear as if we are now without any defence. My friend, the Finance Minister has already stated in his Budget Speech that the security of our country is in no way jeopardised. Let us accept that and examine those words very carefully as to what they mean. I would say from what I know myself that we can face any emergency, if there is to be an emergency—God forbid that there should be any—but it would be unfortunate to the other side. We are strong enough. Let us not pay heed to this hostile attitude that some of us have developed—may be towards Pakistan, may be towards America, may be against ourselves—and say things that have no truth behind them. (Interruptions). Are we not taking fairly large aids which are being flown here across the Atlantic? Do we forget that? Can we genuinely and honestly say that we have received no aid whatever of military nature? Why do we bother about the unwise step that our next-door neighbour has taken? All that matters is whether the security of our country is intact or not. He tells us that the security of this country is not jeopardised. (Interruptions).

**Dr. Lanka Sundaram:** Why do you welcome it?

5 P.M.

**Shri Jaipal Singh:** I welcome it advisedly; I will state my arguments when the Defence debate is on. My objection is that those people who live in glass houses should not throw stones at others. You have been receiving help and you are getting upset over some small help that somebody else is getting.

**Some Hon. Members:** No, no.

**Shri Jaipal Singh:** I am amazed at the colossal ignorance on military matters of some Members of the House. What is the quantum of aid that has been given, what is the

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quantum of strength? (*Interruption*). I do know. I have not got it from anybody else. But the speeches display considerable ignorance of our military strength. I am not justifying or saying: they should get it, let them get it. But the particular psychosis that is being developed by certain utterances in this House is not a healthy thing for the country. and we should be rather careful in what we say. (*Interruption*).

**Mr. Deputy-Speaker:** Let the hon. Member proceed.

**Shri Jaipal Singh:** I say this and I repeat that we should not let things come out of our lips unguardedly. I can speak with a certain amount of real knowledge and not superficial information obtained here and there, that with our military strength we will ever be able to cope with any emergency which may develop, regardless of who gives the help to the next country. That is all that I have to say.

**Shri K. K. Basu** (Diamond Harbour): The Finance Minister concluded his Budget Speech with these words that "no idea of the vast upsurge in the national life can be conveyed by translating all this in terms of money or compressing it into a classified table of estimates and expenditures". He believes that "the face of the country is changing" and that "we are on the right road". Similar expressions have also been echoed by Shri S. N. Agarwal from the other side who said, referring to the incident in Travancore-Cochin, that he sympathised with the coir workers but that they had a democratic right to vote in comparison to what he considered to be the conditions in a totalitarian state—as if after seven years of Congress rule and three years of planning our people are not entitled to look forward to anything in terms of money and in terms of tangible benefits and have to be satisfied only with the right to vote! This is a dangerous attitude for the Finance Minister and for a

number of people in the party supporting him to take.

Our Finance Minister tries to propound that we are in a developing economy, that our country's industrial output has increased. So let us for a moment try to analyse what has been the increase in our industrial output. In one of the biggest of our industrial undertakings, namely textiles, there has been a certain improvement. But I would here ask the Finance Minister to take a more realistic view and compare the conditions of the textile mills in the different parts of the country. The other day the Chairman of the Millowners' Association of West Bengal has said that out of sixteen mills in the State only four will be in a position to survive. This is the criterion for judging the development of our economy so far as the textile industry is concerned. Persons concerned with textile matters say that though the production has gone up to some extent and the *per capita* requirement of fifteen yards can be supplied, the difficulty is that there is no market. There is a glut of textile goods. We are expecting, and the Finance Minister also hopes, that we should have export markets. But we know that when Japan is coming into this field, what will be the fate of our textile mills?

Let us consider the position of other industries like machine tools. The complaint is that Government only tries to help the big bosses in our industrial units and not the ordinary persons. We have to see what is the total effect on our economy as a whole so far as industrial output is concerned. By having an increase in one or two units or in one or two particular industries or in certain categories of industries we cannot say that we are in a progressively developing economy.

If we take the case of industries like wood screws, nuts and bolts and plywood, there is a crisis and many of the units are going to close.

The Finance Minister's figures show that in industries like electric fans, ball-bearings, diesel engines and some other industries there is a certain increase in the units of production. But at the same time all these units have complained that there is no market for the goods that they produce.\* Therefore, if we want to establish a regular and developing industrial economy we have to see that the products that come out of the units of production have a market both internal and, if possible, external also. If we compare the figures given in the Report of the Planning Commission about the progress in relation to installed capacity we find that only 30 per cent. of the installed capacity is all that we have been able to work up. Is this the progress in our industrial output after three years of the Plan?

If we take the figures regarding electric energy, even after three years of planning of which our Finance Minister is so proud, only 18 to 20 per cent. has been consumed. There are no industries to consume the rest of the electric energy.

This is the position so far as our industrial output is concerned.

Let us turn to foreign trade. Here I would like to emphasise one point. We see here that foreign trade has gone adversely and against us. To what extent? The import prices of the goods that we consume have increased by four per cent. The export price of the goods that we send out has been reduced by 26 per cent. If you talk in terms of tangible benefits we are losing so far as our export trade is concerned. The Finance Minister seems to feel that there is an improvement so far as our import trade is concerned. But if we analyse the important items in our imports like machinery, dyes and colours, chemicals, iron and steel we find that there is a decrease in the quantity of imports of these items. In our country where machinery and manufactured goods are so necessary for the development of our national

economy, we find that there is a decrease so far as imports of these items are concerned. On the other hand the policy of the Government has been to increase the import of electrical goods, much to the disadvantage of the small indigenous manufacturers in this country.

Therefore we have to see the overall picture of the industrial and economic position of our country and not sit and have a complacent attitude that as there is improvement in production in three or four industries we have achieved a developing economy and that we can think of a brighter future.

Even in our export-import trade we have the domination of foreigners. Among the entire financing by the banks, only 30 per cent. is supplied by Indians and the rest goes to foreigners. Is this the way in which the Finance Minister should try to establish our economy after three years of planning? And yet he says that we have a developed economy and that we have a brighter future before us.

In this connection I would also like to say that in a country where the Government says that there is improvement in the industrial production we all expect that there should be greater avenues of employment. If we look to the figure of the working class cost of living index it has practically remained static, if not risen slightly. But so far as food prices go there has been a definite increase. So far as the general index of wholesale prices is concerned, there also there has been a slight increase. On the subject of unemployment I do not want to say much now. The Finance Minister himself has stated many a time, and in his speech, that there has been growing unemployment in the country. We are not in a position to do anything about it. We know that on a moderate assessment, if we take into consideration the unemployment in the registered factories and in a number of small factories which possibly are not registered, or possibly there are other

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types of work which normally under the present system of administration we may not find in our statistics, not to speak of rural unemployment, we have a figure of not less than 25 lakhs unemployed.

The other day the Finance Minister quoted figures from the employment exchanges. We know what a small percentage of the unemployed get their names registered with the employment exchanges. He said that only 5,07,639 people have got their names registered as unemployed. After three years of planning the Government wants the people to work hard to produce more and increase the national wealth. On an analysis of the figures we find that nearly 48,000 people of the skilled category who are registered with the employment exchanges are still unemployed, 1,51,345 of the clerical class are unemployed; 2,39,187 unskilled people are unemployed and so far as supervisory staff are concerned, we have 4,931 people. We want our national wealth to develop. We still find that there are skilled workers in our country without any possibilities of developing their skill and with a bitter experience they have to go about in search of employment. According to the employment exchange figures nearly 25 lakh people are employed and if you calculate the proportion, it is only one-fifth of the total that are unemployed and registered with the employment exchanges. Over and above, we do not include the unemployment that is prevalent so far as the Government organisations or undertakings are concerned. We have had three years' planning and we have a progressively increasing economy, as said but we find that even in the Government organisations, all of a sudden people are thrown out of employment. We find that all of a sudden, after twelve years of service in Calcutta about thirty to forty Stationery workers have been thrown out of employment with a day's notice. We also see that

after many years of service, young men who have settled down in life and working in the Food Department in West Bengal have been demobilised and asked to go and seek fresh jobs, with little prospect. We now find unemployment in so many Government departments and several thousands of people are thrown out in the streets. This is the economy our Finance Minister is boasting of; he says that we are improving and that we are developing; Not to speak of the special industries, if we go on analysing, even in the textile industry—where we admit there is some improvement—where there has been a certain increase in the production, many of the mills have been closed down and lots of workers thrown out of employment. If you take the case of tea industry, there are nearly 9,000 people in West Bengal alone; in the case of the paper mill in Calcutta nearly six thousand people are unemployed. The same industries have made profits and doubled the paid-up capital amassed nearly more than Rs. 2 crores as reserve fund. It is true that certain industries are showing improvement, but along with that some of the small industries have completely stopped production and closed down. Therefore it amounts to a different picture than what the Finance Minister has painted. We know that there has been a talk of lack of proper financing. So far as the capital investments are concerned, we have seen that in respect of the eighty typical industries are concerned, they have made a profit of nearly Rs. 17 crores in one year, created a reserve fund of Rs. 68 crores and given a dividend of Rs. 11 crores.

**Mr. Deputy-Speaker:** I have given him full fifteen minutes. I will give two more minutes for the hon. Member to wind up.

**Shri K. K. Basu:** Sir, on a further analysis we find that in spite of the fact that they could not give Rs. 40 crores as expected, they have been

given a number of concessions. Indirect taxation has been reduced from nearly 40 per cent. to 28 per cent. I do not want to speak much about the foreign capital. The other day the Finance Minister said that the foreign profits amount to Rs. 150 crores. We have the foreign shipping companies, insurance companies and other such business and nearly Rs. 150 crores are remitted out. We have been told that even these foreign companies are indulging in tax evasion and Government were thinking of bringing in a legislation. One year has passed but nothing has been done in that direction.

Therefore, today if we want to improve the industrial economy of our country, we must see to what extent this money can be utilised for our development. I have one suggestion to make. It is true that large reserve funds are necessary for many of the industrial undertakings. But, in view of the planned economy we have it is not absolutely necessary that the entire reserve should be utilised at once. Why not the Government and all the foreign companies utilise a portion of the reserve fund for the development of our economy and industrial development? At any time, if the particular units want any reserve fund, the Government may, as is done by the Reserve Bank in the case of banks, send back a portion to these undertakings.

Lastly, Sir,.....

**Mr. Deputy-Speaker:** I am afraid I will have to call the next speaker. Hon. Members will get many more chances to speak.

**Shri K. K. Basu:** The other day we were not called and today most of the speakers got even more than thirty minutes whereas I am only given fifteen minutes. I want some more time.

**Mr. Deputy-Speaker:** I will not allow any more time.

**Shri Nambiar:** Let him at least finish that paragraph.

**Mr. Deputy-Speaker:** Hon. Members will have many more opportunities. I would not forget their names. I told the hon. Member to conclude and he ought to have done it much earlier. I will bear this in mind and will give him time on the next occasion.

**Shri K. K. Basu:** But, hon. Members on the other side have been given twenty-five to thirty minutes and I am given only fifteen minutes. I do not understand the meaning of it. (Interruption).

**Mr. Deputy-Speaker:** Order, order.

We have apportioned the time among various groups. It is true, with regard to the Communist party they might have ten or fifteen minutes more. Unfortunately, in this discussion we are not able to give one minute this way or that way. I will certainly bear this in mind and give more time on some other day, but not today.

**Shri H. N. Mukerjee** (Calcutta North-East): But let him wind up his argument.

**Mr. Deputy-Speaker:** I told him four minutes ago to wind up. Instead of winding up he goes on further arguing. Hon. Members should note that hereafter I will be very strict.

**श्री कर्जरोलकर** (बम्बई नगर, उत्तर, रसित, अनसूचित जातियां) : उपचायक महोदय, आज में दो विषयों पर बोलना चाहता हूँ, एक तो हरिजनों के बारे में और दूसरे अन्धों के विषय में। १९५४-५५ के बजट में वित्त मंत्री ने जो रकम शिड्यूल्ड कारस्ट, शिड्यूल्डट्राइब्स और बैकवर्ड क्लासेज के लिये रखी है उसके लिये मैं उनको धन्यवाद देता हूँ। बैकवर्ड क्लासेज के लिये एक कमीशन बनाया गया है। शिड्यूल्ड-कारस्ट और शिड्यूल्ड ट्राइब्स के लिये शिक्षा आदि के लिये जो सुविधायें दी गयी हैं वही बैकवर्ड क्लासेज के लिये भी होनी चाहिये। इसलिये मेरी प्रार्थना है कि जो शिक्षा के लिये

## [श्री कजरोलकर]

अर्थात् शिड्यूल्डकास्ट और शिड्यूल्ड ट्राइब्स के लिये रकम रखी गयी है वह कम है। तो कम से कम डेढ़ करोड़ रुपया और रखना चाहिये। इससे बैकवर्ड कम्युनिटी को भी फायदा होगा उन में जागृति आ गई है।

सरविसेज के बारे में हमारे लिये जो रिजरवेशन दिया गया है लेकिन जैसी प्रगति होनी चाहिये वैसी नहीं होती है।

अनटचेबिलिटी रिमूवल बिल पेश किया गया है उसका हम स्वागत करते हैं लेकिन सन् १९५३ में जो वित्त मंत्री ने अनटचेबिलिटी रिमूवल प्रोपोज़ोंडा के लिये ५० लाख रुपया रखा था उसका उपयोग संस्थाओं ने और स्टेट गवर्नेंमेंट्स ने पूरा नहीं किया। मैं आपको बतलाना चाहता हूँ कि जो यह ५०,००,००० रुपये की ग्रान्ट थी यह संस्थाओं के हाथों में आज तक नहीं आई और आप जानते हैं कि यह ग्रांट मार्च के अन्त में खत्म हो जायेगी।

तो मैं वित्त मंत्री से प्रार्थना करना चाहता हूँ कि अगले साल में वह जो ग्रांट बढ़ाना चाहते हैं तो वह एप्रिल में से ही शुरू होना चाहिये। नहीं तो जो संस्था ने यह प्रचार का काम हाय में लिया है, उसके लिये जो पेंसा खर्च होता है वह वेस्ट हो जायेगा। इसलिये मैं प्रार्थना करता हूँ कि हमारे वित्त मंत्री इस बारे में कुछ बचन दें।

दूसरी बात यह है कि हरिजनों की समस्या के बारे में मैं जहां जहां गया था वहां वहां हरिजनों के लिये पानी के बारे में और जमीन के बारे में देखा कि उनकी हालत बहुत ही खराब है। बहुत से गांवों में ऐसी हालत है कि जानवरों के लिये तो अच्छा पानी मिलता है, लेकिन हरिजनों को अच्छा पानी नहीं मिल पाता है। यह बात सच है कि गवर्नर मैंट कुछ प्रयत्न कर रही है, लेकिन वह

प्रयत्न बहुत ही कम है। तो गवर्नरमेंट को चाहिये कि हरिजन भाइयों को स्वच्छ पानी मिले, इसका प्रबन्ध करे। पानी के बारे में ज्यादा से ज्यादा खर्च होना चाहिये।

जमीन के बारे में वेस्ट लड़ के लिये गवर्नरमेंट की तो नीति है कि ज्यादा वेस्ट लेंड हरिजनों की दी जाये। लेकिन इसका उनको लाभ नहीं मिलता है। अगर कोई कलेक्टर के पास अरजी दे तो कलेक्टर बोलता है कि तुम को अफसर के पास जाना चाहिये। जब अफसर के पास जाता है तो अफसर रिकमेंड करता है, लेकिन फिर बाद में कहता है कि जानवरों के चारे के लिये कहां जमीन रहेगी। तो हरिजनों के लिये तो जमीन नहीं मिल सकती, लेकिन जानवरों के लिये वह जमीन रखी जाती है। इस तरह से जानवरों के लिये तो वह लोग प्रेम रखते हैं, लेकिन आदिमियों के लिये प्रेम नहीं रखते हैं। मैं प्रार्थना करता हूँ कि यह जो वेस्ट लेंड है, और कलीबेबल लेंड है वह हरिजनों को ज्यादा से ज्यादा मिलनी चाहिये।

शिड्यूल्डकास्ट और शिड्यूल्ड ट्राइब्स और बैकवर्ड कलासेज का प्रश्न इतना बड़ा है कि इसके लिये एक मैपरेट मिनिस्ट्री होनी चाहिये। लेकिन आज तक उसकी ओर ध्यान नहीं दिया गया। शिड्यूल्ड कास्ट कमिश्नर तो निमा गया है, लेकिन उनके पास पावर्स नहीं हैं। वह साली रिकमेंड करते हैं। हम जब उन के पास जाते हैं और कहते हैं तो वह कमिश्नर कहते हैं कि हम क्या करें, हमने तो स्टेट को लिखा है, उसको बोला है, लेकिन वह सुनते ही नहीं तो क्या करें। तो इसके लिये अमल भी होना चाहिये। काम भी होना चाहिए। हम को जो दस कर्च के लिये स्पैशल फैनीलिटीज हैं, उन में से तीन कर्च तो निकल गये। अब सिर्फ़ सात

बर्च हैं और इन सात बर्च के अन्दर हमारी सब कठिनाइयों को निकालना है। इसलिये गवर्नरमेंट को इसके लिये सदेच्छा हो तो इस काम के लिये जरूर प्रगति होनी चाहिये।

साथ ही इस शेड्यूल्ड क्लास कमिल्नर के साथ एक ऐसी कमेटी भी होनी चाहिये कि जिसमें आफीशियल्स और नान आफीशियल्स दोनों हों और जो शेड्यूल्ड कास्ट शिड्यूल्ड ट्राइब और बैकवर्ड क्लासेज के मामले को देख सके।

अब मैं अंधों के विषय में कुछ कहना चाहता हूँ। आप जानते हैं कि हिन्दुस्तान में करीब करीब २० लाख अंधे हैं। इन बीस लाख अंधों के लिये मारे हिन्दुस्तान के अन्दर सभी स्टेटों को मिला कर, केवल ४० संस्थायें काम करती हैं। गवर्नरमेंट की एक संस्था है जो देहरादून में है। उसके ऊपर बहुत काफी पैसा खर्च होता है, लेकिन उसका कायदा बहुत सी स्टेटों को नहीं मिलता है, और अंधों को भी नहीं मिलता है। आप जानते हैं कि :

With the possible exception of Egypt, India has the highest incidence of blindness in the world. Whereas the number of blind persons per 1 lakh of the population is 175 in the United Kingdom and U.S.A., 66 in Australia, 57 in Bulgaria and Italy, 60 in Germany, 43 in Belgium, it is as high as 500 per 1 lakh in India.

With due respect to the Chair I may be permitted to say that the time has come when the Government should take up the question of the blind and evolve a system whereby this colossal problem of the blind population could be solved and they could be turned into useful members of the society. I would suggest the following points for the active consideration of the Government. Government should, first of all, ascertain the incidence, the exact number of blind people in India by a regular census. Blindness

occurs mostly in villages. Each village should be equipped with an ophthalmic unit with a small hospital attached to it. These existing ophthalmic hospitals should be equipped with adequate facilities for treating patients and sufficient grants should be made. Government should set up State Councils on Blindness in each State like that in Bombay with headquarters in Delhi. The Government should recognise the National Association for the Blind which was set up in Bombay during the time of the All-India Conference for the Blind, convened by the first Provincial Conference.

In each district, there should be an institution for the blind where the blind people of all age groups should receive education and training. Each province should have a workshop.

The blind people coming from the various villages after receiving training should be absorbed in the workshops and the existing institutions should be given annual grants. The ultimate aim of the blind welfare work is not to clothe them and feed them, but to secure employment for the blind. The blind can show better results in the work assigned to them. After going through the report of the N.S.D. Industrial Home for the Blind, I find that some of the inmates of this institution are working as bobbin cleaners and folders in the Tata group of mills and their work is reported to be satisfactory. The orchestra party of the said institution which stirred Delhi during the last fortnight by its melodious orchestral music shows that most of them could be absorbed as musicians at the All-India Radio. The blind could be suitably employed as teachers, musicians, packers, cleaners, typists, telephone operators, weavers, book binders and in many other capacities. I earnestly appeal to the Government kindly to reserve some percentage of vacancies for the blind both in Government and private industries.

Lastly, although this matter relates to the Ministry of Railways, I would

[Shri Kajrolkar]

appeal to them through the Finance Minister. So far as I understand, railway concession is granted to sighted escorts accompanying the blind proceeding on leave or for other purpose whereas the blind has to pay for his journey.

The concession should be extended to the blind whether he is accompanied by the escort or not. It has to be observed that in most of the cases, the blind travel without escort.

अंधों की संस्था के जो लोग अन्दर आनंदरी काम करते हैं में चाहता हूँ कि ये फेलोशिप के स्कालरशिप उनको 'ना चाहिये। बस इतना तो कह कर मैं स्वतंत्र करता हूँ।

श्री आर० डॉ० मिश्र (जिला बुलन्दशहर) : उपाध्यक्ष महोदय, मझे अपने वित्त मंत्री पर बड़ी दिया आती है, जब मैं यहां देखता हूँ कि इस पूरे हाउस के अन्दर चारों तरफ से सभी भाई आप के बजट का किटिसिज्म करते हैं, सिवाय दो, चार मेम्बरों के किसी सदस्य ने श्री आपके इस बजट की कोई तारीफ नहीं की है। इसका क्या कारण है? उपाध्यक्ष महोदय, बजट आजकल कोई मामूली बात नहीं है, बजट एक तरीके का शीशा है जिसके अन्दर हमको गवर्नर्मेंट की पालिसी का पता चलता है कि गवर्नर्मेंट किस पालिसी से काम कर रही है। इस बजट को देख कर हमें पता लगा कि गवर्नर्मेंट ने जो काम पांच साला योजना को सफल बनाने के लिये करना चाहिये वह उसको पूरा नहीं किया है। स्वयं वित्त मंत्री ने अपनी स्पीच में हमको बतलाया कि सन् ५३ के अन्दर हमारे देश में बेकारी बहुत ज्यादा बढ़ गई है। आपको मालूम है कि हमारा जो पांच साला प्लान है वह वित्त मंत्री जी का ही बनाया हुआ है, आप ही उसके मेम्बर बै। बड़े बड़े और मोटे बाल्यूम बना कर वह पांच साला प्लान हम को दिया था, पालिसीमेंट ने उसको पास किया, लेकिन उस

प्लान के मुताबिक न तो फाइनेंस मिनिस्ट्री ने काम किया और न कामसं मिनिस्ट्री ने ही काम किया। और न गवर्नर्मेंट के अफसरान ने ही काम किया। मेरे हाथ में जो कागजात हैं ये कागजात गवर्नर्मेंट के भेजे हुए हैं किसी अल्बार के कागजात नहीं, किसी रास्ता चलते के कागजात नहीं हैं। उन में हम क्या देखते हैं? यह प्राप्रेस आप काइब इयर प्लान की रिपोर्ट है इसके अन्दर हमें क्या बताया गया है? फर्स्ट फाईब इयर प्लान में कमीशन ने इस बात पर जोर दिया है कि हमारे देश में बेकारी दूर करने के लिये कौटेज इन्डस्ट्री और स्मौल स्केल इन्डस्ट्री पर ज्यादा जोर दिया जाय। सेंट्रल गवर्नर्मेंट के खर्च के लिये १५ करोड़ रुपये रखे गये थे कि वह इस काम पर खर्च करे, लेकिन हमारी केन्द्रीय सरकार ने तीन साल के अन्दर पचास लाख रुपये से ज्यादा खर्च नहीं किया है। कहां पन्द्रह करोड़ रुपया और कहां पचास लाख? इसी के साथ साथ इस में आगे लिखा है कि वह क्या कारण हुआ कि जो इस रुपये को खर्च नहीं किया जा सका। खुद यह रिपोर्ट बताती है कि जो उसको तीन बोर्ड बनाने चाहिये ये वह बोर्ड देर से बनाये गये, आल इंडिया लादी बोर्ड, हैंडलूम बोर्ड और स्मौल स्केल इन्डस्ट्री बोर्ड। ये बोर्ड क्यों नहीं बनाये गये? इस के लिये खुद गवर्नर्मेंट जिम्मेदार है, क्यों उन्होंने इनके बनाने में देर की? जनवरी सन् १९५३ में हमने एक आल इंडिया लादी बोर्ड बनाया, उसने काम शुरू किया और जब उसने अपनी तजीबीजें रखीं तो फाइनेंस डिपार्टमेंट ने उस में रोड़ा अटकाया और उसके लिये रुपया भंजूर नहीं किया। इस रिपोर्ट में लिखा है:

"Various difficulties were experienced by the Board in obtaining financial and other sanction."

यह है फाइनेंस मिनिस्ट्री का काम, ऐसी दशा में आल इंडिया लादी बोर्ड किस तरह से

अपने काम को चला सकता था। इसी के साथ हम देखते हैं कि इस रिपोर्ट में लिखा है कि जब मिलों के ऊपर संकट आया और उनका कपड़ा नहीं बिका तो गवर्नरेंट ने एक्सपोर्ट इयूटी छोड़ दी और दूसरी और रियायतें मिल वालों को दीं। कहीं ये इन्डस्ट्रियलिस्ट्स भूखे न मर जायें। लेकिन जब हैंडलूम पर काम करने वालों पर संकट आया तो मैं पूछना चाहता हूं कि उसके सम्बन्ध में कामसं मिनिस्ट्री या फाइनेंस मिनिस्ट्री ने क्या किया? उनको कोई रियायतें या छूट दी? मैं अपनी गवर्नरेंट से पूछना चाहता हूं कि आपने उनके लिये क्या प्रबन्ध किया? जब ऐसा कोई कार्य नहीं किया तब ऐसी दशा में बेकारी बढ़ना अनिवार्य ही था। यह इतनी मोटी किताबें बजट के सम्बन्ध में हमें दी गई हैं वित्त मंत्री ने अंग्रेजी में ही तमाम लिटरेचर अपना बांटा है, मानो हिन्दी जानने वालों को इनसे कोई काम नहीं लेना है, बजट की सब वारें अंग्रेजी जानने वाले ही जानते हैं, हिन्दी वालों को अंग्रेजी की किताब दी गई है ताकि वह उसे रही की टोकरी में फेंक दें। मैं अपने वित्त मंत्री महोदय को कहना चाहता हूं कि पार्लियामेंट की भाषा हिन्दी और अंग्रेजी दोनों हैं। आपको यह सब लिटरेचर हिन्दी और अंग्रेजी दोनों में देना चाहिये, जब तक कि अंग्रेजी यहां पर प्रचलित है। इसका रास्ता हमको हमारे प्रेजिडेंट साहब ने दिखा दिया है, उन्होंने अपना अभिभाषण हिन्दी में पढ़ा, और इसके बाद अंग्रेजी में पढ़ा, ताकि हिन्दी और अंग्रेजी जानने वाले दोनों इससे लाभ उठायें। आप तमाम लिटरेचर हिन्दी और अंग्रेजी में उस बक्त तक देते रहें जब तक कि अंग्रेजी भाषा इस देश की राजभाषा है। हमें यह सदा ध्यान में रखना चाहिये कि हिन्दी अब राजभाषा हो चुकी है, हिन्दी के प्रति अब उदासीनता का बर्ताव नहीं किया जा सकता है। क्या आप

यह समझते हैं कि अंग्रेजी पढ़ने लिखने वाले बजट सम्बन्धी मंथमेटिक्स या गणित अच्छी तरह जानते हैं और शेष जितने हिन्दी वाले हैं वह नहीं जानते हैं, मैं मानता हूं कि बहुत से अंग्रेजी वाले बहुत ही काविल और होशियार हैं, लेकिन उन्हें यह मालूम होना चाहिये कि हिन्दी वालों में भी कुछ ऐसे हैं जो कि अंग्रेजी वालों को भी भात दे सकते हैं। मैं आपसे कहना चाहता हूं कि आप इस लिटरेचर अर्थात् बजट सम्बन्धी सहित्य को आयन्दा हिन्दी में जरूर बांटा करें, क्यों कि यह हमारी पार्लियामेंट की भाषा और हमारे राष्ट्र की भाषा है। इसी के साथ मैं यह देखता हूं कि हमारे वित्त मंत्री साहब किस तरीके से काम करते हैं, मुझे नहीं मालूम कि फाइनेंस डिपार्टमेंट जो उनका है वह इन को सब बातें बताता है, या नहीं या वे स्वयं उससे अपने को अलग रखते हैं। कुछ ऐसी बातें सामने आती हैं जिन्हें देख कर मुझे ताज्जुब मालूम होता है कि गवर्नरेंट चल कैसे रही हैं? एक चीज सामने आई है। एक संक्षिप्त रिपोर्ट हाउसिंग मिनिस्टर की तरफ से मुझे प्राप्त हुई है, उसमें यह लिखा है कि हाउसिंग के मामले में दिक्कत आ रही है और वह लिखते हैं :

"The biggest obstacle in the way of a sufficiently large number of houses being put up is the present high cost of construction; and one of the main features of the housing policy of Government should be to reduce the building costs so as to bring reasonable housing accommodation within the means of the large masses of our people, particularly those in the low income groups."

यह है एक मिनिस्टरी की रिपोर्ट, लेकिन जब हमारे सामने बजट आता है तो हमको मालूम होता है कि फाइनेंस मिनिस्टर साहब ने सीमेंट पर पांच रुपया प्रति टन एक्साइब्टैक्स लगा दिया ताकि बिल्डिंग मैटीरियल अर

## [श्री आर० डॉ० मिश्र]

ज्यादा कीमती हो जाय, कुछ समझ में नहीं आता कि आखिरकार गवर्नरमेंट की क्या मंशा है? एक तरफ गवर्नरमेंट कहती है कि दर कम करो और दूसरी तरफ हमारे वित्त मंत्री कहते हैं कि सीमेंट पर टैक्स बढ़ा दो, अब आप बतलाइये कि किस मिनिस्टर की बात मानें?

हम इस चीज से बड़ी गलत पोजीशन में पड़ गये हैं, मैं अपनी गवर्नरमेंट से प्रायंना करता हूँ कि इस तरह का कंट्रोलिंगरी परस्पर विरोधी लिटरेचर गवर्नरमेंट की तरफ से हमारे पास नहीं आना चाहिये।

तीसरी बात में यह कहना चाहता हूँ कि यहाँ पर तमाम मेस्वरान ने कर बढ़ाने की शिकायत की। अभी हमारे आल इंडिया कांग्रेस कमेटी के जनरल सेकेटरी साहब ने भी इसकी शिकायत की कि आपने बेकारी के दूर करने के लिये ग्राम उद्योगों में कोई तरक्की नहीं करी और हेडलूम की कोई बढ़ावा नहीं दिया। जहाँ तक हम कांग्रेस वालों का ताल्लुक है हम तो खादी खरीदते ही हैं, खादी तो हमारी जिन्दगी से बाबस्ता है, लेकिन जैसा अभी इस सदन के एक सदस्य ने बतलाया कि हमारे कामरं मिनिस्टर ने यह कहा है कि अब खद्दर की पोलिटिकल सिगनिफिकेन्स जाती रही है, हम लोग इसको ठीक नहीं समझते, खद्दर की पोलिटिकल सिगनिफिकेन्स नहीं जा सकती, खद्दर की पोलिटिकल सिगनिफिकेन्स यह है कि इस के पहलने वालों ने अंग्रेजों को इस देश से बिदा कर दिया और उनको बिदा करने के बाद देश की हुकूमत अपने हाथ में ली, यह सिगनिफिकेन्स हिस्टोरिकल है अर्थात् ऐतिहासिक है और जब तक हिन्दुस्तान रहेगा यह पोलिटिकल सिगनिफिकेन्स अर्थात् राजनीतिक महत्व इस देश में बाकी रहेगा। पोलिटिकल सिगनिफिकेन्स

के अलावा खद्दर की आर्थिक महत्व या सिंग-निफिकेन्स यह है कि अगर आप हेडलूम और खादी को तरक्की देंगे तो देश में बेरोजगारी दूर झोगी। खद्दर की सोशल सिगनिफिकेन्स अर्थात् सामाजिक महत्व यह है कि अगर आप खद्दर को अपनायेंगे तो यह जातपांत और छुआछूत के जितने भेद हैं वह जल्द नष्ट हो जायेंगे, जितने खद्दर्खारी हैं उन लोगों में यह ऊंच नीच, छुआछूत और जातपांत का भेद भाव नहीं है, यह भेद भाव उन्हीं लोगों में पाया जाता है जिन्होंने खद्दर को नहीं अपनाया है। इसलिये हमें खद्दर की सिगनिफिकेन्स या महानता को समझ लेना चाहिये। अभी जब हमारे हिन्दू सभा के जनरल सेक्रेटरी साहब बोले तो अमरीका द्वारा पाकिस्तान को मदद देने पर बोले और कहने लगे कि अमरीका कृष्ण जी हैं और अमरीका को कृष्ण जी भान कर हमें अर्जुन और दुर्योधन की तरह उसके सिर-हाने और पैताने बैठ कर सहायता लेनी चाहिये, हिन्दू संस्कृति का नाम लेने वालों के लिये ऐसा कहना लज्जा जनक है, अमरीका को उन का कृष्ण बनाना शोभा नहीं देता। मैं तो कहूँगा कि भारत कृष्ण है, एशिया पांडव है और ये जितने यूरोपियन वेस्टर्न पावर्म, योर-पीय पाश्चात्य राज हैं ये सब कौरव हैं।

कौरवों को और पांडवों को कृष्ण के पास आना पड़ेगा। वह यह कहेंगे कि तुम हमारी तरफ रहो और फिर यह हमारी मर्जी है कि हम किस तरफ रहते हैं या किस तरफ नहीं रहते। कृष्ण ने हथियार नहीं उठाया था। उन्होंने पांडवों से कह दिया था कि मैं साथ में रहूँगा जरूर मगर मैं हथियार नहीं उठाऊँगा भारत ने तो कृष्ण की ही निष्काम भाव की पालिसी को अपना रखा है। इसलिये मैं अपने दोस्तों से कहूँगा कि वह ऐसी बातें इस हाउस में न कहा करें। इतना कह कर फिर मैं

वित्त मंत्री से कहता हूँ कि आपके बजट और आपके तीन साल के काम की रिपोर्ट हमको प्रेसीडेंट साहब ने अपने एड्रेस में दी है और उन्होंने यह सर्टीफिकेट इस गवर्नरमेंट को दिया है :

My Government attach special importance to the development of cottage industries. I regret, however, that progress in this respect has not been very satisfactory.

जब किसी अफसर को "नाट सैटिसफैक्टरी" का सर्टीफिकेट दे दिया जाता है तो उसके बाद उसको उस जगह काम करने का हक नहीं रहता है । अगर आपके नीचे किसी अफसर को यह सर्टीफिकेट दिया जाय कि उसका काम "नाट सैटिसफैक्टरी" संतोषजनक नहीं है तो आप उसको निकाल देंगे । तो हमारे सामने प्रेसीडेंट की यह रिपोर्ट आती है कि फाइब इयर प्ल.न के काम को आपने अरंगे नहीं बढ़ाया है । मैं आप से कहता हूँ कि आप की यह रिपोर्ट है कि आपने खद्दर और कुटीर घंघों की उन्नति के बारे में कोई काम नहीं किया है ।

**Mr. Deputy-Speaker:** The hon. Member must resume his seat.

**Shri R. D. Misra:** I think I am entitled to fifteen minutes.

**Mr. Deputy-Speaker:** I cannot give him fifteen minutes today.

**Shri R. D. Misra:** That has not been announced. I have for only eight minutes. I may be given two minutes more.

**Mr. Deputy-Speaker:** Every hon. Member cannot have an opportunity. I am finding it extremely difficult to distribute the chances. There are a number of hon. Members who have not opened their mouths. Then, there are local and State interests. Every kind of consideration has to be taken

into account. So, I am going to call another hon. Member.

**Shri R. D. Misra:** I only want two minutes.

**Mr. Deputy-Speaker:** Not a minute more.

**Shri R. D. Misra:** I belong to U.P. There are 86 Members from U.P. and 55 from Bihar. Out of them, only 5 Members have spoken. You are not giving even ten minutes to me.

**Mr. Deputy-Speaker:** Very well, I will give him two minutes more.

**श्री आर० डॉ० मिश्र :** इसके बाद मैं आपके सामने यह कहना चाहता हूँ कि दूसरा सर्टीफिकेट हमारे पास हमारे प्राइम मिनिस्टर साहब का है । प्राइम मिनिस्टर साहब भी इस गवर्नरमेंट के कामों से खुश नहीं हैं । उन्होंने भी एक आटिकल लेख लिखा है जो मार्च सन् ५४ के कृष्णेन्द्र में छपा है । उसमें उन्होंने लिखा है :

And yet, we have many failings and the greatest of these is the tendency to grow complacent. Our administrative machinery, good in many ways, has not yet been fully adapted to the changed circumstances in the country and has not been geared up for swift action. Delays occur at every step and even the money we allot for various development schemes is not spent. We tend to work in fits and starts and that constant pressure, which is so necessary, is not maintained. Our people tend to rely on Government agencies far too much and, at the same time, criticise those agencies. A high rates of progress can be kept up by constant pressure from every side—from the people, from their representatives in Parliament and Assemblies and from the Government.

इसलिये मुझे भी यह प्रेशर क्रियट करना अर्थात् दबाव देना पड़ रहा है । हमारे फाइनेंस मिनिस्टर साहब को सारा काम प्लान के मुताबिक करना चाहिये । आपने ही प्लान बनाया

## [श्री आर० डॉ० मिश्र]

है, आपने ही उसे छपाया है. आपने ही उसे मंजूर किया है, फिर कौन सी बजह है कि आप प्लान के मुताबिक काम नहीं करते हैं। क्यों आपने १५ करोड़ रुपया खर्च नहीं किया। ईस्टर्न ईकानोमिस्ट के पढ़ने से मालूम हुआ कि इसकी जांच के लिये वन मैन कमेटी बनाई गई है। जब आपने इतनी कमेटीयां बनाईं और काम नहीं हो पाया तो यह वन मैन कमेटी क्या काम करेगी में समझता हूं कि आप काविल आदमी हैं, आप सब बातें जानते हैं।

**Mr. Deputy-Speaker:** Hon Member will kindly address the Chair.

**श्री आर० डॉ० मिश्र :** मैं नहीं जानता अब वन मैन कमेटी क्या रिपोर्ट करेगी। इसलिये मेरा कहना है कि जो पंच वर्षीय प्लान बनाया गया है उसके अनुसार चलिये। इससे देश का अधिक से अधिक भला होगा।

**ठाकुर युगल किशोर सिंह :** (मुजफ्फरपुर उत्तर पश्चिम) : उपाध्यक्ष महोदय, समयाभाव के कारण में कुछ ही प्लाइंट आपके सामने अर्ज करुंगा। हमारे फाइनेंस मिनिस्टर साहब ने यह बतलाया है कि जो भी उन्होंने दो साल में स्कीम में रुपया रखा था उसको स्टेट गवर्नरेंट की तरफ से खर्च नहीं किया गया। मैं इस सम्बन्ध में यह कहना चाहता हूं कि जिन स्टेटों के बारे में वह यह बातें करते हैं उन स्टेटों का मंत्रिमंडल उनके और उनकी पार्टी के द्वारा संचालित होता है। ऐसी हालत किसी अफसर को बहाल कर के उसके कारण का पता लगाने की बनिस्वत यह अच्छा होता कि दूसरी कोई मैशिनरी आप उन स्टेटों में कायम करते जो कि विकास का काम करती क्योंकि इस काम को करने में मंत्रिमंडल नाकामयाब साबित हुए हैं। अगर आप उन मंत्रिमंडलों को हटा नहीं सकते, बदल नहीं सकते तो उन सब जगहों में दूसरी मैशिनरी

कायम कर सकते हैं जो कि विकास के काम को आगे बढ़ाये।

मैं सरकार की मजदूर नीति के सम्बन्ध में कुछ कहना चाहता हूं। एक जमाना था कि जब हिन्दुस्तान गुलाम था और उस वक्त ब्रिटिश की हुक्मत थी। ब्रिटिश के सामने यह प्रश्न था कि उनको वार मैटीरियल और दूसरे मैटीरियल चाहिये। उस समय उन्होंने मजदूरों के एक मात्र हथियार हड्डाल को गेर कानूनी करार दिया लेकिन साथ ही उन्होंने इसका भी प्रबन्ध कर दिया था कि मजदूरों की जो मांगें हों उन को कानून के जरिये ट्राइबुनल के द्वारा दो महीने के अन्दर रफा कर दिया जाय इस तरह की कोशिश भी उनकी होती थी। लेकिन जब स्वतंत्रता आई तो लड़ाई के जमाने में जो हड्डालों पर प्रतिबन्ध रखा गया था उसको ढीला नहीं किया गया वह बैसा ही जकड़ा रहा। लेकिन मजदूरों की मांगों को जो दो मास में रफा करने की बात थी निश्चित समय में समझौते का जो कानून बनाया गया था उसको ढीला कर दिया। यही कारण है कि इसलिये आज मजदूरों की मांग वर्षों से खटाई में पड़ी हैं। आज एक अपीलेट ट्राइबुनल कायम करके उसकी तकलीफों को और भी जड़ा दिया गया है। मिल वालों के पास पैसा है। वह अपीलेट ट्राइबुनल के पास जाते हैं। मकदमेबाजी में मजदूरों को ज्यादा पैसा खर्च करना पड़ता है और इससे मजदूर परेशान होते हैं। साथ ही साथ जो अपीलेट ट्राइबुनल बना है उसमें जजों का अमाव है जिसका नतीजा यह होता है कि दो दो साल तक उनके पास मुकदमे पड़े रहते हैं और कोई फैसला नहीं होता है। बहुत से मजदूर छांट दिये गये हैं, बहुत से ससर्वेंड पड़े हैं। उनके मुकदमे ट्राइबुनल के सामने हैं लेकिन उसको कुरसत नहीं कि उनके मुकदमों को देखें और

इस तरह से जो दुर्दशा मजदूरों की हो रही है वह आप जानते हैं। कुछ दिन पहले जब यह नया मंत्रिमंडल नहीं बना था तो त्रिदलीय पार्टी की धूम मची हुई थी। सरकार की ओर से उस समय ट्राइब्युनल थे। लेकिन लड़ाई के बाद मिल मालिकों के पास पैसा था मजदूरों के संगठन थे और वे मिल वालों से मांग आसानी से मनवा सकते थे। उस समय सरकार ने कंसिलियशन मैशिनरी और एडजूडीकेशन मैशिनरी बनाई और इस तरह जो मजदूरों की बारगोनिंग शक्ति थी उसका फायदा उनको नहीं उठाने दिया। लेकिन आज जब लड़ाई के बाद डिप्रेशन आ रहा है, बेकारी बढ़ रही है, मजदूरों की बारगोनिंग पावर घट गई है तो सरकार की तरफ से एक नया नारा निकला है और उसमें कहा जाता है कि मिल मालिक और मजदूर आपस में ही अपना झगड़ा तैयार करो।

यह बात तभी है कि मजदूरों को अपने झगड़े अपने आप तय करने के लिये तैयार होना चाहिये और वे तैयार भी हैं। लेकिन सरकार को भी देखना चाहिये कि इस के पीछे कैसी पृथक्खमि होनी चाहिये जिससे कि यह झगड़े स्वतंत्र हो सकें। अभी यूनियन्स के सम्बन्ध में एक ट्रेड यूनियन एक्ट बना हुआ है। लेकिन किस ट्रेड यूनियन को मिल मालिक रिकानाइज करें, किसको मंजूर करें या न करें, इसके विषय में कोई कानून बनवाई के अलावा और किसी जगह नहीं है। न सेंट्रल एक्ट में है, न कहीं और राज्य में है। ऐसी हालत में मिल मालिक आज क्या करते हैं? वह अपनी तरफ से दस प्रतिशत या पांच प्रतिशत मजदूरों की यूनियन बनाते हैं और उन के साथ समझौता करते हैं। उन समझौतों को सरकार स्वीकृति देती है और कहती है कि बाई पारद्राइट एप्रीमेंट हुआ है अतः सभी मजदूरों पर वह लागू होता है। मैं समझता हूँ अगर सरकार

चाहती है कि जो यह उनका नया स्लोगन, बाई पारद्राइट एप्रीमेंट का नारा, सफल हो तो उसको जल्द से जल्द इस तरह की हालत को देखते हुए कोई कानून बनाना चाहिये, जिसमें कह दिया जाय कि किस तरह के यूनियन से समझौता हुआ मिले, किस तरह के यूनियन को स्वीकृति दी जाये।

कल परसों की बात है कि वर्नपुर तथा और और जगहों का जिक्र किया गया कि प्रोडक्शन कम हो रहा है, जितना प्रोडक्शन दोना चाहिये उतना नहीं हो रहा है। लेकिन मैं कह देना चाहता हूँ कि मजदूरों की ओर से नहीं, बल्कि मिल मालिकों की ओर से गो स्लो हो रहा है। जितनी उनकी कैपेसिटी है, उस कैपेसिटी के मृताविक वह काम नहीं कर रहे हैं, और उसके साथ साथ उतना कैपीटल भी नहीं लगा रहे हैं। वे स्ट्राइक पर हैं, वह गो स्लो कर रहे हैं, हड़ताल कर रहे हैं लेकिन आज मजदूरों के लिये स्ट्राइक का कानून है, मजदूरों के लिये ही गो स्लो का कानून है। मजदूरों के लिये ही प्राइम मिनिस्टर इत्यादि लेक्चर देते हैं कि प्रोडक्शन अधिक होना चाहिये, उत्पादन अधिक होना चाहिये। लेकिन इन मिल मालिकों के लिये गो स्लो के बारे में, इन मिल मालिकों के स्ट्राइक के बारे में, कुछ नहीं कहते, उनके खिलाफ कोई भी कानून नहीं बनाते। उन के खिलाफ किसी तरह की बात नहीं होती। मैं कहना चाहता हूँ कि उन के लिये भी उसी तरह का कानून होना चाहिये।

मैं एक मिनट और लेना चाहता हूँ। केन्द्रीय सरकार की ओर से जब कोई कानून बनता है, जब प्राइवेट सेक्टर के लिये कोई कानून बनाना चाहती है, तो मैं चाहता हूँ कि उसको अपने कर्मचारियों को भी देखना चाहते कि कर्मचारियों के साथ क्या हो रहा है। हमारे फाइनेंस मिनिस्टर साहब बतलाते हैं कि सात वर्ष ही स्वतंत्रता को हुए हैं

## [ ठाकुर युगल किशोर सिंह ]

बीच में क्या किया जा सकता है। मैं पूछना चाहता हूँ कि क्या सात वर्ष का समय जो स्वतंत्रता प्राप्ति के बाद गुजरा है, इस बीच में आप अपने कर्मचारियों के सम्बन्ध में कुछ नहीं कर सकते थे। अंग्रेजों ने नियम बनाये थे कि रिकामिनशन आफ यूनियन किस तरह से होगा। उन लोगों ने कहा कि वे कोई डिमांड उनके सामने रख सकते हैं, लेकिन उसके बारे में फैसला वे ही करेंगे। कोई भी मशीनरी सरकारी नौकरों की तकलीफों को दूर करने के लिये अभी तक कायम नहीं की गई। उन के कंडेक्टर रूल्स वे ही आज तक बने हुए हैं, जो कि अंग्रेजी हुक्मत के जमाने में थे, जिन में न उनको नागरिक स्वतंत्रता है, न संगठन करने की स्वतंत्रता है, न उनकी अपनी मांगों को पूरा कराने की ही सुविधा है। उन को यह स्वतंत्रता भी नहीं है कि जो प्राइवेट सैक्टर के मजदूरों को है। मैं चाहता हूँ कि सरकार जल्द से जल्द कानून बनाये या जल्द से जल्द ऐसी कोई मशीनरी कायम करे, जिसके द्वारा दो मिलियन के करीब जो कर्मचारी काम करते हैं उनको राहत मिल सके और उनकी तकलीफ दूर हो सके। यही मुझे आप से निवेदन करना था।

**Sardar Hukam Singh (Kapurthala-Bhatinda):** I will have to move telegraphically perhaps. (Interruptions). At the same time, I have to make four or five observations for the consideration of our Finance Minister.

I feel that the whole assumption on which these budget proposals have been based is "return to normality". I want to submit, Sir, that this key foundation on which the whole budget has been framed is not correct. As we have seen there was a fall in prices in 1952. But in 1953 we saw there was a rise in prices, though it was checked from August to December. We find subsequently that that rise is

again visible. Therefore, our assumption is not correct.

The second observation I would like to make is that the Finance Minister has admitted that though the economic situation continues improving, still there is aggravation of unemployment. But, he has not given us any remedy for it. He satisfies himself with saying that if ordinary implementation of the Plan takes place, everything will be all right. We have been told and it is quite certain that the Plan is expanded by Rs. 175 crores. After giving us that much, the only solace that the unemployed gets is that if the Plan is implemented, then every difficulty would be removed.

So far as the private sector is concerned, when he talks about Government assistance, the things that he tells us are very illusory. He says that it is under consideration to set up an Industrial Development Corporation. So far as expansion is concerned, it is still rather in the melting pot and he does not know whether it is likely to come up at all. He ends in pessimism and says that we have to be content with the orderly implementation of the Plan. Whether such implementation is possible or not is doubtful, because the circumstance under which we have proceeded so far do not give us any hope. It has been complained that the States have not played their part, the small savings have fallen short, that the public debts have not been subscribed in full and there are big lapses in development expenditure. I think that in addition to that it should be idle to expect foreign aid under the circumstances though the Parliamentary Secretary or Deputy Minister says that there is greater opportunity for the same. Further, I would say it is reckless to count upon Pakistan recoveries. It is very strange that we are not getting the money we want for the implementation of the Plan and, at the same time, we are not able to spend what we have got. This is a dilemma that we have before us and unless it is solved we cannot certainly proceed

further. There are lapses in the development schemes—I need not go into the details—but that should cause much concern. How is it that we have not been able to spend on all these schemes which are essential for us?

The appointment of an officer has been announced—it may be a good sign—but he is to tackle procedural matters. It would not be a solution so far as administration is concerned. Unless the administration is geared up to work the Five Year Plan, we cannot hope for tangible results.

Then, I come to another item of Rs. 9 crores, which I referred to just now, the recovery from Pakistan. This amount makes the whole Budget unreal. I do not know how our Finance Minister relies on it. Not only that; in 1952-53, he counted Rs. 9 crores as the first instalment. Pakistan, at that time, did not make any entry so far as their Budget was concerned. Then, in 1953-54, he brought that also into our estimates and added a second instalment, making it Rs. 18 crores. The Pakistan Finance Minister included only Rs. 5 crores—he made a mention of it, though he did not include it in the Budget and this time he is hoping to recover Rs. 9 crores. He says he is confident that there will be some compromise and that he will get that sum. I can only say that he is either a prophet or a die-hard. I cannot believe he is a prophet because his prophecy has failed in the past two years (*Interruption*). He is not believing in actual facts and insists on adding this to the Budget. This has been made clear because in the Pakistan Budget they have not shown even a single pie as payment to India.

**Shri Algu Rai Shastri:** It is adding insult to injury.

**Sardar Hukam Singh:** The more the rebuffs we get from Pakistan, the greater the trust we repose in them. How it is that we develop such mentality is a thing which I cannot understand.

6 P.M.

It has been said that there is danger ahead. The country has been announcing it; the Ministers have been going round and convening meetings and saying that there is danger so far as U.S. aid to Pakistan is concerned, and that Pakistan is becoming our potential enemy. At the same time, we have been sleeping over it and, indeed, our Budget does not disclose anything to show that we really see danger ahead. It would not be over by simply shutting our eyes to it. Nobody can deny that we are being driven to war whether we wish it or not. This *mantra* of 'peace, peace' would not bring us peace. The only way in which we can bring peace is to prepare for a war. Unless we prepare ourselves, there will certainly be no solution if we go on saying that we are determined that we should not take foreign aid from one quarter or the other. Is there any harm in preparing ourselves for meeting the danger? If we are not getting some aid from outside, would we fight with our moral force? Would our moral force come to our succour? I am reminded of the *sadhu* who became the Rajah. The people of the town could not decide amongst themselves as to how to choose their ruler and they said, "Whoever knocks at the door next morning will be made the ruler by us". This very pious man who could not sleep in the night knocked at the door and he was made the ruler. He sat on the throne, but he could not prepare the defence of his kingdom and the neighbouring ruler found out that this man was sleeping. He was pious and always preached morality and a good many other things; he did not listen to his advisers who asked him to prepare the country to meet any danger of attack from outside but went on repeating his *mantra* 'Shanti'. The neighbouring ruler conquered his kingdom, but the *sadhu* was very polite and said "I shall have better peace in the mountains". I am anxious that might not be the fate of our country. As our friend just now said, we are a greater force. We are told that Pakistan is

[Sardar Hukam Singh]

becoming weaker by accepting this aid from U.S.A. I cannot believe that. So far as America is concerned, Pakistan might be becoming amenable to certain influences, but so far as India is concerned, we should not deceive ourselves that Pakistan is not becoming a potential enemy. Unless we prepare ourselves, we will not rise to the occasion if an attack comes. Pakistan is making no secret of her intentions and she is determined to solve the Kashmir problem by the aid that she gets from America, and yet our Budget continues this attitude. The Government is misleading the people, because on the one side, we are being told and meetings are being held everywhere saying that there is danger to the country and on the other side the Budget shows that everything is all right and nobody need worry over it. Several proposals are given so far as civil defence is concerned, and this time nobody can believe that it is only the army that will fight. In the case of India, particularly, which has got such vast borders, we cannot depend entirely on our army, and, therefore, civil defence should be taken in hand immediately. The Budget, so far as one can see, does not give us any indication that there is anxiety on the part of our Government to prepare our citizens for the coming danger that we see ahead.

Very little has been done so far as refugees are concerned. We are told that there is a sum of Rs. 6 crores in the revenue budget and that there are other provisions also in the capital budget, but there is also a false presumption in the mind of the Government that refugee rehabilitation is almost over. That is wrong. We have been crying over it for some time, but this is false idea under which Government is labouring namely, that they have completed the rehabilitation of the refugees. Six months ago, the question of compensation to refugees was taken up, but very few cases are there that have received compensation.

One more point, so far as the Camp College is concerned. There are 3,000

persons who are getting their training here; they learn and also earn. That should also be our objective, and we should open more colleges and even universities for that purpose, but every attempt is being made to close down this institution. If there were space and some more room for that College certainly there ought to be about 5,000 or 6,000 more students who would be coming up. During the day time, it is turned into a school and school boys learn, and during the evening hours, those people who are earning, refugees and others from all the States, get their training there and pass examinations and they earn for themselves. It is very said that Government is not doing anything for the rehabilitation of the refugees in this matter, and as the local colleges and universities cannot provide any accommodation for others, this institution, which is doing very useful work, should not be allowed to close down.

**Shri C. D. Deshmukh:** Mr. Deputy-Speaker, Sir, I find it harder to deal with the debate arising out of this general discussion than to deal with almost any other debate. This is due not only to the fact that the debate extends over such a wide range, but it is also due to the fact that while I have to collect my scattered ideas, I have also to listen to hon. Members. I think, for the future, it might be less hard on the Finance Minister if he was allowed to reply to first thing the next day after the conclusion of the debate.

**Mr. Deputy-Speaker:** Each day?

**Shri C. D. Deshmukh:** The last day. Supposing this debate is finished today, it should be possible for me to reply first thing tomorrow morning.

**Some Hon. Members:** Then, he may reply tomorrow. (Interruption).

**Mr. Deputy-Speaker:** If the hon. Finance Minister feels that he would be more effectively replying to the debate tomorrow, the House seems to be in a mood to grant it. Of course, I leave it entirely to the hon. Finance Minister.

**Shri C. D. Deshmukh:** I threw that out as a suggestion for the future. I shall try and do my best. I am not an *ashtavadhani*; but I have been trying to be a *Drivadhani*. I have been trying to give one ear to hon. Members and using the inner ear of my mind so to speak, to go through what has already been said. But without wasting any more time I shall come to the other difficulty, and that is, that I have already replied to a general debate in the Council of States and I have made a statement. Now I find that hon. Members do not take much notice of what has been said by me there, except when they want to criticise what I have said. That makes it necessary for me to go over the same ground again. That is another dilemma....

**Shri S. S. More:** Abolish the other House.

**Shri C. D. Deshmukh:** . . . in which I have been placed, and, as usual in other things, I shall have to try and find a golden mean out of these two difficulties.

**Mr. Deputy-Speaker:** May I suggest to the hon. Finance Minister that when he makes a statement in the other House he may kindly circulate a copy of that to hon. Members of this House.

**Shri C. D. Deshmukh:** I shall also bear that in mind for the future.

**Shri N. C. Chatterjee (Hooghly):** Why was it not made on the floor of this House?

**Mr. Deputy-Speaker:** That debate seems to have concluded earlier.

**Shri S. S. More:** It is this House that makes the grants.

**Shri C. D. Deshmukh:** I do not understand this question. I was not responsible for arranging the business in the Council of States, but I was expected to reply to the debate and I did so. I do not know whether I did anything wrong there.

Sir, I have noted the suggestion made by one hon. Member, Shri Jaipal Singh, that it would be better if my colleagues were here in greater force to support me during the course of the debate. I have a great deal of sneaking sympathy myself for that idea, but the only thing I can do is to convey these observations to them and to hope that in future they may find it possible to improve their attendance here so that they may be able to make note, personally, of what has been said in relation to their Ministries.

**Mr. Deputy-Speaker:** At least their Deputies must be here.

**Shri C. D. Deshmukh:** As I said, I am inclined to support that idea.

Then, with clear conscience I can tell the hon. Members that there are certain points of detail which would be dealt with when the Demands of Ministries are debated by the House. For instance, there have been points made in regard to civil defence, points in regard to specific cottage industries, points made by the hon. Member opposite in regard to refugee rehabilitation. I think it would be better if these points are answered in detail at the time when the demands are discussed rather than during this one hour or a little over that is vouchsafed to me to deal with all these matters as well as matters of general importance. I mention this in order to convince hon. Members that, whereas I take everything they say very seriously, it is not always possible for me to answer them here and on this occasion.

Sir, I do not doubt anybody's *bona fides*; indeed, I welcome all criticism because I consider that the problem we are dealing with is a common problem, namely, putting in brief, the economic development of the country in so far as it can be done through this channel of the annual Budget. It is however rather hard when hon. Members take an excessively pessimistic view of matters and start doubting even the figures that are available to everybody. In that respect, for instance, figures on the

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movement of the wholesale prices or the movement of the cost of living index figures, we are both, on either side, dealing with material which has already been published and therefore, to say that the Finance Minister is trying to mislead someone or to give a false picture is not really a very just criticism.

I am as much entitled to draw an inference from the figures as hon. Members are and I do admit that it is not easy to draw a correct inference. I have on former occasions flung a great many figures at hon. Members but I find that I have not been able to make the point which I wanted to make, namely, it is most difficult to predict trends from the course of index figures in the past. I thought perhaps if I exhibit this graph, hon. Members will see how the ups and downs occur—this is a working cost of living index graph.

**Mr. Deputy-Speaker:** Hon. Minister may tell the hon. Members how many lines there are.

**Shri C. D. Deshmukh:** It is the vagrancy of the lines that is very prominent; they go up and down and what one has to do is what statisticians call a 'fitted curve'—that is to say, a graph that runs through all these in order to show what the trend is.

If you look at these figures from that point of view I do think that generally the inference that we have drawn is correct; that more or less we are where we were in 1949, perhaps with a deterioration of about 10 per cent. so far as the cost of living index is concerned; and that I submitted, was not too unfavourable a situation. But, as I said, if hon. Members wish to be Cassandra-like and think that this is the harbinger of disaster, they are welcome to hold that view! I only fear in that case the remedies that they will suggest will possibly not be very appropriate.

**Mr. Deputy-Speaker:** Formerly they used to put these graphs in the central hall in the Economic Adviser's Office. If they are put here hon. Members will be able to see.

**Shri C. D. Deshmukh:** I think it is a very good suggestion, Sir, because we should be agreed about the facts. If we are not agreed about the facts, about the volume of production, for example, if even the general index of the volume of production is a subject of dispute—that there has been loss of production in certain light engineering or other industries—it is very difficult to go on arguing. There must be some common platform. I am very anxious, no matter to which party hon. Members may belong, that we should be agreed on the appraisal of the facts as they are. I am not talking now of drawing inferences.

**Shri K. K. Basu:** That is disputed. We say that it does not reflect the real economic development.

**Shri C. D. Deshmukh:** If the general index shows a rise from 100 to 136, in the overall position there must be an improvement. It is no use saying that there has been a very serious fall in, say, tea or jute. It obviously has been matched by an equally satisfactory rise...

**Pandit K. C. Sharma** (Meerut Distt.—South): In terms of population.

**Shri C. D. Deshmukh:** I shall stop after having made this point. I am very anxious that we should be agreed on the facts. These are the facts and we shall argue further on a common basis.

Now I come to the form of the Budget. Again, I have a great deal of sympathy for the hon. Member who complained that the Budget papers were not available in Hindi. The budget is really a race against time, and almost every day, every hour counts as the figures come in and are consolidated and compiled. But I realise that this is no answer. Because sometime or other we shall have to start the exercise of getting our Budget out in Hindi. And I do think the sooner we make a beginning in

order to find out what the difficulties in the way are, the better it would be for us. Six years hence I shall not be able to give this reply. It probably means the entertainment of some special staff, sworn also to secrecy, who will have to go on translating the budget documents as they come along and as they are being compiled. So next year I shall try and see what can be done in this direction.

Certain hon. Members have complained about the presentation of certain things in the Explanatory Memorandum. Dr. Lanka Sundaram has made certain observations in regard to the figures relating to loans and advances and the Special Development Fund. I hope that on some future occasion I shall be able to give him a more detailed reply or, if that is not possible, that I shall be able to send him a note based on the transcript of his speech. It is not possible for me today, having heard him only this afternoon, to give him a complete reply. But, as I have explained in the Explanatory Memorandum, in paragraph 6 on page 2 and on page 15, the Budget statement shows the net amounts under each head while the gross outcome is shown in the Demands for Grants, the reconciliation between the two being given in Annexure IX to the Memorandum on pages 166—179. The amounts of loans, as also the portions thereof met from the Special Development Fund, are shown on pages 1593—1600—Demands for Grants Volume III, I hope the Members who were interested in this will take down the page numbers. The credits and debits against the Special Development Fund are also shown on pages 18 and 22 of the Budget statement.

He has made a suggestion about giving the progressive figures of loans and foreign aid in future. I think that is a very useful suggestion. I shall try to comply with it.

Then I think it was Dr. Krishna swami who had also some difficulty in

regard to the Explanatory Memorandum. He cited a few instances. The first one is the figure of development expenditure on pages 53 to 57 of the Explanatory Memorandum. This statement gives the provision included in the Budget year for the various Demands for Grants as well as the actual expenditure in the previous years. Thus, as regards the two items mentioned by him, namely, the handloom and khadi industries, the previous years' figures would be found in Demand No. 2—Industries—on page 9, volume I of the Demands for Grants. The other item which puzzled him is the provision for Machine Tools Factory, shown under Industrial Development, on page 66 of the Explanatory Memorandum. The explanation for the large savings in the revised figure is the transfer of the control and management of this factory to a private limited company, namely, The Hindustan Machine Tools Limited, which figures immediately after this entry, the provision for the latter being Rs. 50 lakhs this year and Rs. 2 crores next year. This is explained on page 96 of the Explanatory Memorandum. He also required a detailed picture of the progress of the Plan. A progress report on the lines of the previous one will be prepared by the Planning Commission in due course. It is difficult to get it ready with the Budget papers as the actual papers, particularly of the States, are not available by that time, that is January-February, when the Budget is finalised. Then he enquired whether the write-back of capital expenditure to revenue will be in equal instalments or it will vary from year to year to suit budgetary expediency. The intention is that each year's expenditure on items in question will be written back in fifteen annual instalments following the year in which the expenditure was incurred. That, Sir, is as far as the form of the Budget is concerned.

While on this factual aspect of the Budget, I might deal with the repetition of the criticism about the increase in expenditure on civil administration, which I had dealt with in

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my reply in the Council of States. Now, next year is the fourth year of the Plan. As I have pointed out in my speech, the targets aimed at are to be achieved in time and expenditure is bound to be high. Civil expenditure includes development expenditure. Hon. Members cannot ask for acceleration of the implementation of the Plan and at the same time complain about the increase in the provision. For 1952-53, or the second year of the Plan, the final plan was actually drawn up some time in December 1952, when nearly half that year was over and the quantum of expenditure on the Plan was, therefore, low. I am giving the analysis of the additional items:

General Administration	Rs. 3 crores
Police	Rs. 1 crore
Tribal Areas	Rs. 2.2 crores
External Affairs	Rs. 0.5 crores
Scientific Departments	Rs. 2.5 crores

Education Rs. 9.5 crores.

This is not extravagant; this is a provision for implementation of some of the schemes of the Education Ministry. Then—

Medical and Public Health	Rs. 2.5 crores
Agriculture	Rs. 2.8 crores
Industries and Supplies	Rs. 8.5 crores
Other heads	Rs. 1.5 crores.

That accounts for the increase of Rs. 35 crores to which one of the hon. Members referred. I shall not go into this matter much further, because, as I say, hon. Members can read the transcript of my speech in the Council of States on that subject where I have given some more details.

Again, dealing with facts, certain matters were mentioned in regard to coir industry and the coffee industry. I hope that during the discussion of the Demands for Grants for the Commerce and Industry Ministry, it will be possible for my colleague to deal with some of the statements

made. But, I must remove some misapprehension from which the Deputy Leader of the Communist party seems to be suffering, namely, that the wages in the coir industry for 13½ hours' work amount to only 3½ annas a day.

**Shri H. N. Mukerjee:** That was what I was told. I cannot vouchsafe for that figure.

**Shri C. D. Deshmukh:** I am not blaming the hon. Member. It is his duty to bring that to our notice. He went on an election tour probably and it was not possible for him to go into the merits of that complaint. It is equally my duty not to allow this impression to remain, if I am in possession of facts which he could not have had the time to collect then. That is my reason for mentioning this.

**Shri Nambiar:** If it is not 3½ annas, let us know what it is.

**Shri C. D. Deshmukh:** If the hon. Member will have a little patience, this is the information.

As I have said, I am not elaborating it. There was a Labour enquiry into this industry and their finding was that the minimum daily earning of a worker with full work available is not less than Rs. 1.6-0 per unskilled worker and Rs. 2.8-0 to Rs. 3.8-0 per skilled worker. It is possible that the figure quoted to Shri H. N. Mukerjee may be based on the earning of an under-employed piece worker or the income of a homestead worker supplying yarn to a small factory, the product being made by his family labour. I do not know the conditions in Crangannur, which I think was the place mentioned. The State Government have given certain figures. These are not the figures. They are higher than the figures that I have quoted. I have quoted conservative figures. This is only to remove any misunderstanding. Otherwise, 3½ annas per day for 13½ hours of work seems most unconscionable and should not be permitted in any country.

There are certain general points in regard to cottage industries and rationalisation about which I should like to speak. So far as cottage industries are concerned, during the last year, Government's contribution to the development of what are known as cottage industries has increased manifold. Government spent Rs. 50 lakhs during the four years ending 1952-53 mostly by way of assistance to State Governments. During 1953-54, the expenditure rose ten-fold to Rs. 5,80,00,000. By cottage industry one generally means all forms of production other than organised production in big industries. Those engaged in it depend mainly on their own effort and skill using only simple tools, working in their homes. Only a few of these industries have sprung up recently in response to specific needs. Mostly they are traditional activities, struggling in various degrees for survival against modern techniques and forms of production. In a country where there is so little of capital available, and there are so many under-employed people, rapid development of these forms of production certainly appeals to the eye as an obvious way of at once increasing employment and wealth. That was the point made by Shri S. N. Agarwal. So, indeed, it should be. Yet, this obvious development has, it has to be confessed, constantly eluded us, and that is why that observation was made in the President's Address. What is more, the mere maintenance of existing cottage industries presents problems of great difficulty. When they are too pressing, one seeks the easy expedient of curbing the more efficient forms and techniques of production. For a time this certainly will protect employment, but the total production is bound to suffer. Therefore, clearly our objective should be more employment along with more production, as otherwise more employment with less production might mean the distribution not of wealth but of poverty. To increase the national wealth and the standard of living, we must produce more and more goods

which people would voluntarily buy for their consumption. Propaganda and sentiment cannot sustain demand for any length of time. Any rational policy for the development of cottage industries should, therefore, be designed—this is important—to enable the producer to make and market ever-increasing quantities of goods. This will be possible only if the quality is attractive to the consumer and the price is within his reach. Props may have to be maintained for a time, but unless further development is directed on realistic lines the props are bound to crumble down.

Therefore, our policy is: (1) to assist and sustain our traditional cottage industries and simultaneously to improve their condition, so that the need for public financial support should gradually disappear, except when they are undertaken as some form of unemployment insurance; (2) to assist and encourage the development of cottage and small scale industries in those fields where they can most usefully contribute to the growth of the national economy. I shall not now go into details of how this policy is applied in the case of khadi and handloom and silk and handicrafts.

A word probably is necessary in regard to what are known as small-scale industries. In 1953-54 we have sanctioned an expenditure of Rs. 36 lakhs for assisting what are known as small-scale industries. These are somewhat different from cottage and village industries in the sense that they include small entrepreneurs employing labour. Most of the expenditure has been directed to the improvement of the technological processes employed by these industries, and here I think there is a most promising line of development which would combine increased production, employment and standard of living. And if I might interject a personal observation for the benefit of my colleague who is not here but whose associate Minister is here, I think it might be better if small-scale industries were made the concern of a

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separate Board, because I do not think that the present Board of handicrafts and small-scale industries will be able to deal with two different categories of problems which are implicit in this matter.

In this field of small-scale industries we have excellent opportunities for combining effectively economy in the use of capital, the harnessing of electric power, the potential skill of our workers and the springs of initiative and enterprise throughout the country. Here we can adopt modern techniques to the requirements of a largely rural economy. In order to exploit these potentialities, we have invited a team of international experts under the auspices of the Ford Foundation. They have made an intensive study of the problems in several promising areas, and their report is expected very shortly. We have already created, both in the Centre and the States, a nucleus of an organisation to implement concrete recommendations.

As regards rationalisation—a matter which was dealt with obliquely by some of the hon. Members on the other side—I think it is necessary that we should state our views, at least my views, and I believe they are shared by my colleagues. The need for increasing productivity, of course, is admitted by every one. There is a special observation on this in the chapter on Industrial Development and Policy in the Planning Commission's report. With the emergence of a buyer's market, the growing necessity to seek outlets for our industrial products in export markets, and the increasing severity of international competition in such markets have stressed the need for a proper solution of this complex problem. Now we have been handling it on various fronts. We have been promoting measures for the improvement of managerial efficiency as well as of labour productivity. Expert productivity studies have been undertaken. An institute of labour productivity is

contemplated to be started. Quality control is being encouraged vigorously, and in diverse other ways, we are encouraging the promotion of higher standards of managerial efficiency and productivity.

Now, the replacement of obsolete and outworn machinery by improved machinery of higher productivity—which is known technically as rationalisation—is obviously one of the essentials of technical progress and industrial development. Notwithstanding the imperative need to increase productivity and reduce costs by rationalising the industrial processes, such measures are often resisted because of the displacement of labour which is temporarily caused by them.

**Shri K. K. Basu:** You give alternatives to them.

**Shri C. D. Deshmukh:** Hon. Members are very impatient. I was trying to develop this.

The Planning Commission have specifically considered this issue in the chapter on Labour, and have suggested certain safeguards in the interests of labour temporarily displaced, so as to facilitate the progress of rationalisation. They have, for instance, recommended that where rationalisation is expected to lead to such displacement, fresh recruitment should be stopped, surplus workers engaged in other departments, as far as possible, retrenchment to be just as amongst the persons involved, those last employed being first discharged, etc. While the prejudicial incidence of such displacement on the individuals concerned should be, we admit, alleviated to the greatest possible extent as a measure of social policy, it would be wrong and against the general interests of the country to discourage or prohibit rationalisation altogether. That is the point that I wish to make.

A little over two and a half millions of persons are engaged in organised industry, with reference to

which this question of rationalisation is generally raised. It is common ground that without a substantial growth of employment opportunities in the field of industry, we shall not be able to cope with the large number of additional persons annually joining the labour force as a result of the growth of population, and the trend towards greater urbanisation. Apart from this, there is the vast and unmeasured extent of under-employment in the rural economy. It is obvious that the growth in the level of general employment must not be negated by a short-sighted policy in respect of technical progress. I maintain that it is possible to reconcile the claims of the individuals affected temporarily by any such displacement, with the requirement that we must provide for an expanding economy in the general interest. This is one more illustration of reconciling the economic imperative, so to speak, with the dictates of social justice.

The House is aware of the recent enactment to provide for the grant of retirement benefits, and benefits during periods of temporary lay-off to labour. The House will recall that in view of an emergent situation in a certain industry, Government first enacted the measure by resorting to ordinance, as the House was not in session, which would just show the importance which was attached by Government to this safeguarding of the interest of work-people affected by retrenchment.

While everything possible must be done, as I said, to alleviate hardships caused to labour temporarily displaced, and to provide for its re-employment, what I say is that we must not get involved in a policy that would ban all technical progress and inhibit the growth of employment.

At any given moment, industry comprises a large number of undertakings of various degrees of efficiency, some of them just started or starting, some others developing or contracting and others which may become senile and

may be on the verge of closure. Now it is essential for the healthy development and growth of industry that there should be a certain measure of elasticity about the labour force engaged by the different individual units according to their own circumstances. We ought to concern ourselves with the volume of total employment. A policy that makes retrenchment impossible by an undertaking could only have the result of inhibiting the growth and development of new lines of production by other undertakings and would possibly cause a far greater hurt to the economy than it would avoid, including of course the labour community itself, taken as a whole. I agree that in the special circumstances of our country, rationalisation must be graduated and discriminating and according to a plan, if possible. The pace of rationalisation must be so graduated that, overall, the growth of employment opportunities more than keep pace with the temporary displacements occurring consequentially by improved processes at particular points.

**Shrimati Renu Chakravarty:** What about alternative employment?

**Shri K. P. Tripathi:** May I ask a question? What will be the number of persons thrown out through rationalisation out of these 25 lakhs of people if rationalisation is permitted according to the plan?

**Shri C. D. Deshmukh:** It is very difficult to answer that question. This process of rationalisation will be spread out over a very long period. It is not as if one takes a decision in one's parlour that from tomorrow there shall be rationalisation and enough finance is available for implementing that rationalisation!

**Shrimati Renu Chakravarty:** Will labour be given alternative employment before rationalisation takes place? That is the point.

**Shri C. D. Deshmukh:** Sir, I talked of alleviation and of the hope of finding employment in due course.....

**Shrimati Renu Chakravarty:** In between?

**Shri Nambiar:** They will have to starve.

**Mr. Deputy-Speaker:** There are certain things which are inevitable.

**Shri Nambiar:** Yes, starvation?

**Mr. Deputy-Speaker:** Hon. Members who have been battling here had their own say. This is the answer of the hon. Finance Minister.

**Shri C. D. Deshmukh:** My answer is that the problem has to be approached as a reconciliation between the need for technical progress and alleviation of temporary hardship caused to particular persons. Let a method be evolved whereby rationalisation is regulated, if you like. Let us, at the same time, pay due regard to the individual interests of the workpeople temporarily displaced, as indeed we have done by our recent legislation, but press on measures for the general growth of employment and towards an expanding economy which alone can be a lasting solution to our problems. I would suggest to hon. Members that they should at least ponder over my observations before joining issue immediately.....

**Shri Algu Rai Shastri:** Quite so.

**Shri C. D. Deshmukh:** .....because a great deal is at stake in what I am saying here in regard to the economic development of the country. As I say, this is no question of parties at all; this is a question of the development of the country which is a common objective.

Sir, as I have said previously, every budget now is really a phase of the Plan and therefore our main concern must be with a review of the progress of the Plan and a consideration of the residual work that has to be done. Now, first with regard to the progress, over the three years 1951-52 to 1953-54, expenditure on the Plan—this is based on more recent figures than were available to me when I put together the budget statement—by the

Central and State Governments is now estimated at Rs. 945 crores instead of Rs. 1,000 crores, the round figure which I gave. Internal resources raised for meeting this outlay work out at Rs. 600 crores. External assistance taken credit for in this period is Rs. 120 crores. Now this gives a total of Rs. 720 crores of resources available as against the expenditure of Rs. 945 crores. The balance of Rs. 225 crores was met by a drawing down of cash balances by sale of securities held in reserves and by increase in the floating debt. The Centre's expenditure during the three-year period is estimated at Rs. 492 crores. Domestic budgetary resources available to the Centre in this period were Rs. 260 crores which, with the external assistance of Rs. 120 crores, makes a total of Rs. 380 crores. The balance is met—or would be met because the year is not yet over—by drawing down of cash balances.

Now, the point I wish to make is that budgetary deficits do not always involve equivalent creation of new money; when a part of the deficit is financed through sale of securities or through increase in floating debt, the crucial question is, who advances the money? If it is the public, the receipts to the Exchequer are no different from those from taxes and loans, so far as the monetary system is concerned. If, on the other hand, the moneys are borrowed from the Reserve Bank, the consequence is a net addition to the money supply. It is significant in this context that the Reserve Bank's holdings of Government securities went down—not up—by Rs. 94 crores between the 31st March 1951 and the 5th March 1954. Therefore, it is not inflationary at all. I feel that the sale of securities by the Central and State Governments has not been inflationary.

Another factor to be taken into account is the balance of payments deficit. At the end of March 1951, India's sterling balances were Rs. 884 crores. They now stand around Rs. 745 crores. This fall of Rs. 139 crores

has been a very material factor in reducing domestic money supplies. Briefly, then the fall in cash balances of the Centre and the State Governments ever since the beginning of the Plan period has been more or less matched by a similar fall in sterling balances and the overall consequence has been that budgetary deficits have had little expansionary effect on money supplies. The latest position is that money supply is at present around the pre-Korean level. The velocity of circulation—that is another factor which governs prices—the velocity of circulation of bank deposits is now 12 as compared to 11 in 1949, showing a little greater activity and there are no indications of any change in the velocity of notes and coins, for which we have no separate statistics. Prices, as I have said before, are already round the pre-Korean level. Our production of cereals has increased, either by luck or through our efforts, by some 4.3 million tons, and the index of industrial production is now roundabout 133 as compared with 106 in 1949 and 105 in 1950. I am quoting these figures not out of complacency or in order to boast, but in order to give a right perspective to this question of money supply and deficit financing. It is the total economic situation, as seen from these indices, and the emergence of unemployment, which has led me to the conclusion that deficit financing on the scale envisaged this year probably does not involve risks outside the limits of prudence. That is the main point which I wish to make in regard to this Budget.

**Shri B. Das (Jajpur-Keonjhar):** You are right there.

**Shri C. D. Deshmukh:** I did not quite hear the hon. Member.

**Shri B. Das:** I said, you were right.

**Mr. Deputy-Speaker:** He said the hon. Minister is right there.

**Shri C. D. Deshmukh:** It is very refreshing to hear that there is someone agreeing.

I would like to give an idea of the task that is before us. The outlay on the Plan is now Rs. 2,244 crores. The budgetary resources that we already have raised or are likely to raise in the first four years are put at Rs. 848.4 crores and the estimates for 1955-56 are Rs. 275 crores. Therefore, as against a total estimate of Rs. 1,258 crores made when the Plan was formulated, the budgetary resources for the fulfilment of the Plan that we are likely to have are now estimated at Rs. 1,123 crores; that is to say, I fear that there will be a shortage of Rs. 135 crores for the Five Year period.

**Mr. Deputy-Speaker:** Is it for the Centre?

**Shri C. D. Deshmukh:** This is the statement both for the Centre and the States concerned, because Rs. 2,244 crores is the amount of the total Plan. I fear that there is going to be a shortage of budgetary resources of the order of Rs. 135 crores for the Centre and States together. The principal items are: (1) savings from railway earnings—down by Rs. 53 crores, and (2) on deposits, funds and other miscellaneous sources there is likely to be a short fall of Rs. 98 crores, mainly on account of State Governments. There are pluses on certain other items, which gives you the overall figure of Rs. 135 crores.

Now, I come to the difference between our Plan and the domestic resources therefor. Under the Plan this was Rs. 811 crores. Now, according to the figure that I have mentioned, this difference works out at Rs. 1,121 crores. The House will notice that the difference between the earlier estimate and the new one is Rs. 310 crores and it is made up of Rs. 135 crores, which I said was the shortage in resources *vis-a-vis* the original Plan, and Rs. 175 crores which we have added to the Plan. On the one hand, there will be a shortfall on resources, and on the other hand, in order to meet the unemployment situation, we have added to the size of the Plan. So, the sum of Rs. 175 crores and Rs. 135 crores is Rs. 310 crores.

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Therefore, on Rs. 811 crores, we have to raise another Rs. 310 crores. So far as external assistance is concerned, for the four years, including the one comprised in this year's budget, for which explanation was given by the Parliamentary Secretary, it is Rs. 165.5 crores net. Of this, grants will be Rs. 79.9 crores and loans will be Rs. 85.6 crores and that is how this figure has been made up. It may be that we shall continue to get loans from the International Bank, for instance, because I believe our debt servicing capacity has still some residue in it to justify such a loan and, of course, there are good and worthwhile projects. I have taken for the next year, 1955-56, again some sum and the result is that as against Rs. 521 crores, which was at one time the expectation of external assistance, we shall have received Rs. 231 crores by the end of the Plan period and that leaves a deficit of Rs. 290 crores. This Rs. 290 crores, added to Rs. 310 crores, gives Rs. 600 crores, which is the measure of our increased difficulty, so to speak, in implementing the Plan. Whereas under the original Plan we thought that we ought to be able to do with deficit finance to the extent of Rs. 290 crores, we shall now have recourse to deficit finance to the extent of Rs. 890 crores. Already for the first four years we shall have, it might be of interest to note, incurred a deficit of about Rs. 495 crores and that for the year 1955-56, other things remaining equal, such as, the size of the Plan and its implementation, we shall have to have a budgetary deficit of the order of Rs. 395 crores. That certainly is a tremendous task and it means that you may have to create money almost to the extent of the size of our General Budget. Whether we shall do so or not is another matter, to which I shall come later. These figures, however, give you an idea of the difficulty of the task that is now before us, which is on account of various reasons: firstly, shortfall on our own resources; secondly, the addition that we have deliberately made to the Plan; and thirdly, the shortfall in foreign assistance which I have just mentioned.

**Shri Bansal (Jhajjar-Rewari):** May I suggest that the hon. Finance Minister circulates the statement from which he has been reading?

**Shri C. D. Deshmukh:** This is in two parts: one is a statement for the States and the Centre combined; then I have a separate statement for the Centre and another statement for the States. I think it will be useful if hon. Members studied this, because it does give a very clear picture of the task before us and the resources that are likely to be available.

I shall not be able to finish my speech today.

**Several Hon. Members:** Tomorrow.

**Shri C. D. Deshmukh:** I have a few important points to make.

**Mr. Deputy-Speaker:** May I know how long the hon. Minister will take to finish his speech?

**Shri C. D. Deshmukh:** Another half an hour ought to be sufficient.

**Shri Algu Rai Shastri:** One hour will be needed by the hon. Minister.

**Sardar A. S. Salgal (Bilaspur):** In that case, we can dispense with the question hour tomorrow.

**श्री अलगु राय शास्त्री :** प्लैन लक्तरे में है।

**Mr. Deputy-Speaker:** Is it the pleasure of the House to dispense with the question-hour tomorrow?

**Several Hon. Members:** Yes.

**Shri C. D. Deshmukh:** If you will give me another ten or fifteen minutes, I have an important statement to make.

**Several Hon. Members:** Tomorrow.

**Shri C. D. Deshmukh:** It is necessary that I should make that statement today rather than tomorrow. There are certain other points which I can develop tomorrow.

I am now coming to the heart of the matter, namely, the taxation proposals. My justification for this, if I am permitted, I shall place before the House tomorrow. But I would like the House to know what I have in mind in regard to the observations that have been made. If the House will hear me out in this then they will understand why I want to say this today. It rather disturbs the thread of my speech. It is important that I should make this statement, because I had planned to make it today.

Criticisms of various kinds have been made at my proposals regarding excise duties on soap, footwear and art silk fabrics. It has been said that these duties would affect the middle and poorer classes. Now, I have not pretended at any time that excise duties are not intended to touch these classes of population. The House is aware that in a country like India it is impossible to raise excise revenue of the order required for the country's needs without taxing articles of general consumption. It is in pursuance of this principle that even articles of daily necessity such as kerosene and matches have been put on the excise list. But care has been taken to see that the burden of this tax is not heavier than the poor man's family budget can bear. The excise duties I have proposed this time are expected to yield about Rs. 12 crores without affecting, except to an insignificant degree, the cost of living. I have stated in the Council of States that a first estimate shows that the effect of the new duties is to raise the cost of living index by a quarter per cent. or so.

It has also been said that the soap, footwear and art silk industries are not at present in a position to pass the burden of the excise on to the consumer. I have no intention of belittling the significance of this argument. I shall develop that tomorrow, although I am bound to point out that the distribution of the incidence of an indirect tax between the producer and the consumer is subject to continual variations. The present advantage in favour of the con-

sumer may just as well change over to one in favour of the producer, according to the circumstances. In any case, this argument cannot apply to all sections of the industry. I know that the prices of the newly excised commodities have already risen in some cases to the full extent of the duty. The incidence of the tax which I have proposed for soap and footwear is in any case not more than ten per cent. However, any hardship that may arise would be considerably mitigated by affording a measure of relief to the medium-sized units which constitute an appreciable section of these industries. And having considered this and all the various arguments which have been put forward both on the floor of this House and in many representations I have received. I have decided to raise with immediate effect the exemption limit in the case of the non-power operated section of the footwear industry to factories employing up to forty-nine workers per day. In regard to soap the first 125 tons of laundry soap and 25 tons of toilet soap cleared from any taxable factory after the 1st April in each year will be exempted from the duty. Since most of the middling groups do not produce in the aggregate more than 150 tons of soap in any year, the effect of this exemption would be that the excise levied would not touch them at all. This will take effect from the 1st April, 1954.

7 P. M.

Criticism on the art silk excise has been mainly about incidence on the selling price, particularly of fabrics of smaller widths. I have considered this very carefully and I am satisfied that there is case both for reduction and readjustment of the duty. I have accordingly decided to convert immediately the existing excise duty of one anna six pices per yard, exclusive of the handloom cess of three pice per yard, into a duty of one anna per square yard. Apart from the fact that a duty by the square yard is obviously more equitable than duty by the linear yard, the conversion which I have proposed will cut by nearly 40 per cent

[Shri C. D. Deshmukh]

the present duty inclusive of cess on the smaller widths on artificial silk fabrics which constitute the bulk of the production. Even the larger widths will derive some benefit by this adjustment. By this adjustment, I would be sacrificing about Rs. 40 lakhs in revenue or about a quarter of the yield I was expecting from this duty.....

**An Hon. Member:** What about betelnut?

**Shri C. D. Deshmukh:** By a process

of exclusion, I am afraid, the House will have to understand that, in my opinion—which I will elaborate tomorrow,—there is really no case for reducing the duty on betelnut.

Sir, if you will allow me to stop at this stage, I will continue my speech tomorrow.

**Mr. Deputy-Speaker:** There will not be any question-hour tomorrow.

*The House then adjourned till Two of the Clock on Tuesday, the 23rd March, 1954.*

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