

Monday  
19th April, 1954



# PARLIAMENTARY DEBATES

## HOUSE OF THE PEOPLE

OFFICIAL REPORT

(Part I- Questions and Answers )

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**VOLUME I, 1954**

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**Sixth Session**

**1954**

**PARLIAMENT SECRETARIAT  
NEW DELHI**

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Acc. No. 2526  
Dated 01/2/2

THE  
PARLIAMENTARY DEBATES  
(Part I—Questions and Answers)  
OFFICIAL REPORT

2073

2074

HOUSE OF THE PEOPLE

Monday, 19th April, 1954

*The House met at Two of the Clock.*

[MR. SPEAKER in the Chair]

ORAL ANSWERS TO QUESTIONS

B.C.G. VACCINATION

\*1862. Shri Dabhi: Will the Minister of Health be pleased to state:

(a) the number of persons who have been tuberculin-tested and B.C.G. vaccinated so far in the Bombay State;

(b) whether any of the persons so vaccinated have suffered from any unfavourable reactions; and

(c) whether any of them have contracted Tuberculosis?

The Deputy Minister of Health (Shrimati Chandrasekhar): (a) Up to the end of February, 1954, 1,209,795 persons have been tuberculin tested and 208,588 persons have been B.C.G. vaccinated in Bombay State.

(b) and (c). No reports of any such cases have been received.

Shri Dabhi: May I know in which towns and cities of the State the people were tuberculin-tested and B.C.G. vaccinated and the figures for each of them?

Shrimati Chandrasekhar: I have not got the break-up.

Shri Dabhi: May I know what period lapses before the effect of the B.C.G.

vaccination can be tested and whether there is any approximate period for which this vaccination can give immunity?

The Minister of Health (Rajkumari Amrit Kaur): In regard to this, as far as experiments in Europe are concerned, they hope that the period of immunity will last for several years, but we have not got any actual information to be placed before the House.

Shri Dabhi: May I know whether there is any difference of opinion among the medical experts regarding the efficacy or otherwise of this vaccination?

Rajkumari Amrit Kaur: No, Sir, the majority opinion is in favour of it.

Shri T. S. A. Chettiar: May I know whether B.C.G. vaccination is done only through governmental agency or also through private agencies?

Shrimati Chandrasekhar: Non-governmental agencies also take up B.C.G. vaccination.

VILLUPURAM GOODS YARD

\*1863. Shri Muniswamy: Will the Minister of Railways be pleased to state:

(a) whether it is a fact that the Villupuram goods yard is not adequate to deal with the present day increased goods traffic; and

(b) if so, what steps, if any, Government propose to take in this respect?

The Parliamentary Secretary to the Minister of Railways and Transport (Shri Shah Nawaz Khan): (a) The capacity of Villupuram Goods Yard

is adequate to meet normal current requirements. On occasions, however, abnormal pressure results in slight hold ups.

(b) Keeping in view the urgency of works at different locations and their priority, improvements in the Villupuram Yard, with a view to eliminating the occasional hold ups, will be taken in hand in due course.

**Shri Muniswamy:** May I know whether representations explaining the difficulties of the Villupuram Yard have been received by Government and if so what action has been taken?

**Shri Shah Nawaz Khan:** Certain representations were received and they received due consideration. I would like to inform the hon. Member that since August, the situation has very materially improved there.

**Shri Muniswamy:** Are Government aware that the staff in the goods yard there are punished often, because of this inconvenience and the congestion in goods yard?

**Mr. Speaker:** The insinuation seems to me to be that though the conveniences offered by the yard are not probably good, the staff is held responsible and they are punished.

**Shri Shah Nawaz Khan:** It is true that the holding capacity of the Villupuram yard is very limited. It is 602 vehicles and the daily incoming trains and vehicles going out from there come to 550. There is a lot of congestion and we are taking steps to improve the yard facilities.

**Mr. Speaker:** He has not replied whether the staff are punished.

**Shri Shah Nawaz Khan:** The staff are not punished. The yard facilities may not be adequate and we are taking steps to improve it.

**Mr. Speaker:** But are the staff punished or not?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** We have no knowledge of it.

#### P. L. M. WEEK

\*1864. **Pandit D. N. Tiwary:** Will the Minister of Railways be pleased to state:

(a) whether there has been any improvement in the safe transit of packages after the observance of Pack, Label and Mark Week;

(b) if so, to what extent; and

(c) the number of packages lost or misdirected in 1952-53 and 1953-54?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Yes, Sir.

(b) A statement giving the required information is laid on the Table of the House. [See Appendix VIII, annexure No. 34.]

(c) Railways do not maintain statistics to enable them to give this information. They have, however, been asked to compile figures showing number of consignments for which claims have been preferred during the two years on account of loss or misdirection. The information when collected will be placed on the Table of the House.

**Pandit D. N. Tiwary:** May I know what amount of claim the railways had to pay in the last year?

**Shri Alagesan:** These figures have been given in the House off and on, but just now I have not got the figures with reference to claims.

**Pandit D. N. Tiwary:** May I know whether any expense was incurred in connection with this P.L.M. week which was observed?

**Shri Alagesan:** Now we have made the observance of this week half yearly and for a period of years we have found that this has improved matters quite considerably. When it was first introduced only 60 per cent. packages went without any defect; in the week that was observed during December, 1953, 84 per cent. of the packages went without any defect.

I cannot give the expense incurred. I do not think there is any expenditure incurred, except that all the staff are put on duty to check these things.

## KOSI CONTROL SCHEME

\*1865. **Shri L. N. Mishra:** Will the Minister of Railways be pleased to state:

(a) whether it is a fact that some Railway facilities are proposed to be provided for the execution of the new scheme for the control of river Kosi in Bihar; and

(b) if so, the present stage of the proposal?

**The Parliamentary Secretary to the Minister of Railways and Transport (Shri Shahnawaz Khan):** (a) No Sir.

(b) Does not arise.

**Shri L. N. Mishra:** May I know whether the Irrigation Ministry had suggested certain additional facilities to be given to the railway station at Forbesganj to cope with the increased traffic for the Kosi project?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** I do not follow the question, Sir.

**Mr. Speaker:** Whether the Irrigation Ministry had suggested certain facilities to the Railway?

**Shri Shahnawaz Khan:** No suggestions were made to the Railways.

**Shri L. N. Mishra:** Is it not a fact that a proposal for constructing a railway line to the Kosi dam site has been pending before the Railway Ministry for the last three years?

**Shri Shahnawaz Khan:** Some sort of survey was carried out in 1947. But, later on, the site of the proposed dam was changed to Hanuman Nagar. Since then there is no proposal to have any railway facilities provided there.

## NATIONAL TELE-COMMUNICATION RESEARCH AND DEVELOPMENT COMMITTEE

\*1869. **Shri D. C. Sharma:** Will the Minister of Communications be pleased to state:

(a) whether a National Tele-communications Research and Development Committee has been set up; and

(b) if so, its functions?

**The Deputy Minister of Home Affairs (Shri Datar):** (a) Yes.

(b) To advise Government on matters relating to Tele-communications research and development and such technical or scientific problems which are fit for study, research or advice by a body of scientists.

**Shri D. C. Sharma:** May I know who the members of this Committee are?

**Shri Datar:** There were six members of this Committee. The Secretary of the Communications Ministry is the Chairman. Next is Dr. K. S. Krishnan, Dr. D. S. Kothari, Shri M. S. Thapar, Dr. S. R. Khastagir, Shri Swami Saran, Chief Engineer, Posts and Telegraphs, Adviser, Wireless Planning and Co-ordination and Shri H. N. Srivastava, Secretary.

**Shri D. C. Sharma:** May I know if this Committee has held any meeting so far?

**Shri Datar:** They had one meeting last year and they are meeting in June or July this year again.

**Shri D. C. Sharma:** May I know what were the recommendations affecting the better working of the system?

**Shri Datar:** The first meeting was of a preliminary nature and all the advice that they have given has already been accepted by Government and is being acted upon.

**Shri D. C. Sharma:** May I know in what way the advice or recommendations given by this Committee have led to better results?

**Shri Datar:** The advice is of a technical nature and attempts are made to give effect to the advice by the various technical departments of this Ministry to the fullest extent possible.

## भारतीय भाल का नियंत्रित

\*१८७०. श्री रमेश तिहार: भाल एवं अन्य गंभीर यह बताने की कृपा करेंगे :

(क) यह यह सब है कि भारतीय अन्य द्वारा भारतीय भाल का नियंत्रित बो

१९५१-५२ में ६.२ प्रतिशत था, १९५२-५३ में घट कर ५.७ प्रतिशत रह गया; और

(क) यदि हाँ तो इस के क्या कारण हैं?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) and (b). Information regarding the actual quantity of cargo carried by ships of different nationalities is not available and hence it is not possible to indicate the actual proportion of the trades carried by Indian ships in relation to foreign ships. A statement showing the percentage share of the tonnage of Indian and foreign ships to the total tonnage which entered and cleared the cargoes at Indian ports during 1951-52 and 1952-53 is, however, laid on the Table of the House. [See Appendix. VIII, annexure No. 35]

The figures in the statement will indicate that there has been a steady increase in the share of Indian shipping companies.

**श्री रघुनाथ सिंह:** मैं यह जानना चाहता हूँ कि हम फारिन शिप ऑनर्स को फ्रेट के रूप में कितना रुपया देते हैं?

**Shri Alagesan:** I think the hon. Member means the freight that goes to foreign companies. I do not have the figures with me.

**Shri V. P. Nayar:** Is it not a fact that shipping charges on export from India and import into India had been raised in 1951-52, and further increased in 1952-53 by foreign shipping, which virtually holds the monopoly of India's foreign trade?

**Shri Alagesan:** A reference to the statement will indicate that the percentage of Indian tonnage has increased—that entered and cleared with cargoes at Indian ports. This is, however, only a rough indication, because we do not have figures as to the actual amount of cargo that was carried by Indian ships. We have appointed a Shipping Statistics Committee, which

is going into the compilation of the statistics. We will be able to take action after we get the recommendations of this Committee.

**Shri V. P. Nayar:** My question was about the charges. I wanted to know whether the charges of shipping have been increased in 1951-52 and further increased in 1952-53 by foreign shipping interests.

**Shri Alagesan:** Unless the hon. Member puts down a separate question, I cannot answer him.

**Shri Muniswamy:** May I know whether it is a fact that foreign ships leave India fully loaded, while Indian ships go partly loaded?

**Shri Alagesan:** This question was put on a prior occasion too and then I was able to show that Indian ships left our shores better loaded.

#### चावल

\*१८७१. श्री एम० एल० द्विवेदी : क्या चावल तथा कूर्बिं मंत्री २५ फरवरी, १९५४ को पूछे गये तारांकित प्रश्न संस्था ३५७ के उत्तर को ध्यान में रख कर यह बताने की कृपा करेंगे कि रंगून से कोलम्बो हो कर जो चावल भारत पा रहा है उस का, तथा भारत से कोलम्बो जाने वाले चावल का भाड़ा तथा अन्य खर्च का क्या अनुमान है?

**The Deputy Minister of Food and Agriculture (Shri M. V. Krishnappa):** The Sea freight for rice diverted by Ceylon Government from Rangoon to Cochin Port was Rs. 33/- per ton and the discharging etc. expenses at Cochin for this rice were about Rs. 5/- per ton. Rice in replacement has not yet been sent from Madhya Pradesh to Colombo. We are now considering the diversion of equal quantity of rice to Colombo out of the rice purchased by us from Burma, if Ceylon Government would agree to it.

**Shri M. L. Dwivedi:** May I know if the transport charges and other

incidental charges were taken into consideration while calculating the price of rice as imported into India?

**Shri M. V. Krishnappa:** Every point was taken into consideration—transport charges, incidental charges that we will have to spend, etc.

**Shri M. L. Dwivedi:** May I know whether that price has been included in the issue price here?

**Shri M. V. Krishnappa:** The question of price does not arise here, but it is a question of replacement by our own rice. Whatever be the price, we have maintained a fixed issue price of Rs. 17 per maund.

**Shri M. L. Dwivedi:** With regard to the payment of the debt by Burma, may I know whether future conditions of the repayment of debt were also talked about or not?

**Shri M. V. Krishnappa:** This question refers to the replacement of rice that we borrowed from Ceylon and it has nothing to do with the second deal with Burma. This refers to the 30,000 tons of rice from Ceylon, out of which we got only 22,000 tons, which we have to return out of the rice purchased from Burma.

**Shri Sadhan Gupta:** Is it a fact that the price of rice that we are purchasing from Burma is valued at £48 per ton and the rice which we have unloaded and diverted from Ceylon was valued at Rs. 38 per maund?

**Shri M. V. Krishnappa:** We have not yet diverted even a single grain of rice to Ceylon. We have asked the Ceylon Government about this. We ought to have repaid by our Madhya Pradesh rice, but since we are getting rice from Burma, we want to take the consent of the Ceylon Government and it is hoped the Ceylon Government will agree.

**Shri Sadhan Gupta:** My question was whether the rice which we got from Ceylon and the rice which we are proposing to divert are of the same price.

**Shri M. V. Krishnappa:** They are of the same price. The Ceylon rice was purchased at £50, £48 and £46 and so the average comes to £48 and it is the same price at which we are getting rice from Burma.

#### "GROW MORE FOOD" SCHEMES IN MYSORE

\*1872. **Shri N. Rachiah:** Will the Minister of Food and Agriculture be pleased to state:

(a) the amount of grant made by the Centre to Mysore Government for "Grow More Food" Scheme during 1953-54; and

(b) whether the whole amount was spent during the year?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) Rs. 5,48,832.

(b) The State Government had reported that upto the end of December, 1953 they had spent Rs. 3,16,720/- and that the balance would also be utilised by the end of March, 1954.

**Shri N. Rachiah:** May I know the basis on which these grants are made to the ryots in the Mysore State?

**Dr. P. S. Deshmukh:** That is the concern of the State Government. Our grants to State Governments are governed by certain rules which have been accepted by the State Governments as well as the Ministry of Agriculture.

**Shri N. Rachiah:** Are the Government aware that the applications of the small holders of lands are not promptly considered by the State Government, with the result the scheme is not a success?

**Dr. P. S. Deshmukh:** That is for the State Government to answer.

**Shri Shivananjappa:** May I know what is the additional extent of land which is brought under cultivation under this scheme?

**Dr. P. S. Deshmukh:** I have got these figures under different heads; it will take a long time to give them.

**Shri Nanadas:** What steps has the State Government taken for providing land and other farm implements to the landless poor?

**Dr. P. S. Deshmukh:** I do not think this arises out of this question; this question concerns merely the grant of certain aid to the Mysore Government for "Grow More Food" Schemes.

#### RAILWAY COLLECTIONS

\*1873. **Shri V. P. Nayar:** Will the Minister of Railways be pleased to state the total collections from the Chirayinkil and Parm Stations in the Trivandrum-Quilon line of the Southern Railway in the years 1950 to 1953?

**The Parliamentary Secretary to the Minister of Railways and Transport (Shri Shahnawaz Khan):** There is no station called "Parm" in the Trivandrum-Quilon line of the Southern Railway. It is presumed that the hon. Member has in mind the station called Paravur.....

**Shri V. P. Nayar:** That is exactly what I wrote also.

**Mr. Speaker:** Order, order.

**Shri Shahnawaz Khan:** Information in respect of "Paravur" and "Chirayinkil" stations for the years 1949-50 to 1952-53 is given in a statement placed on the Table of the House. [See Appendix VIII, annexure No. 36]

**Shri V. P. Nayar:** May I know whether it is a fact that these receipts as given in the statement were obtained when the Trivandrum Express which is the most important train in that line does not stop at both these stations?

**Shri Shahnawaz Khan:** The statement is obtained from the actual facts and we do not take into account the trains which do not stop.

**Shri V. P. Nayar:** May I know whether the Government are aware that this Chirayinkil station, which, I find from the statement, deals with

cash amounting to a little over a lakh of rupees per year, is comprised of only one very small room with no waiting room or even a raised platform.....

**Mr. Speaker:** Order, order. I cannot allow questions like this on individual stations.

**Shri V. P. Nayar:** This has been admitted.

**Mr. Speaker:** But the supplementary was not put.

**Shri V. P. Nayar:** Let me put a general question then. I want to know whether the Government of India have received mass representations from the people of Chirayinkil and Paravur urging upon the Government the necessity to have train halts for the Trivandrum Express train at both these stations which happen to be the most important stations.

**Shri Shahnawaz Khan:** I shall require notice.

**Mr. Speaker:** We are not concerned with the adjectives used by him in the question.

**Shri V. P. Nayar:** As it is my constituency.....

**Mr. Speaker:** Order, order; it is a matter of opinion whether this is the most important station. It is no use putting inferences like this.

**Shri Punnoose:** Are Government aware that the presence of certain colleges nearby would require the stopping of the express trains in these stations so that it may facilitate student traffic?

**Shri Shahnawaz Khan:** The main thing that the Railway Administration considers when arranging for halts of express trains is the financial justification; and the proximity of colleges is not the main thing.

**Shri Punnoose:** Am I to understand, Sir.....

**Mr. Speaker:** We will go to the next question.

**MEDICAL FACILITIES TO P. AND T. EMPLOYEES**

\*1874. **Shri S. C. Samanta:** Will the Minister of Communications be pleased to refer to the answer given to starred question No. 782 on the 25th August, 1953 regarding medical facilities to P. and T. Employees and state:

(a) what steps have been taken by Government to give medical facilities to the families of class IV employees of the Post and Telegraph Department; and

(b) how many beds have been reserved and in which sanatoria?

**The Deputy Minister of Home Affairs (Shri Datar):** (a) Government have decided to extend to families of Class IV employees, with effect from 1st April, 1954 the same concessions of medical attendance and treatment at recognised hospitals which are admissible to families of other classes of employees.

(b) 39 beds have been reserved for the P. & T. staff in the following Sanatoria:—

1. Lala Ram Sarup T. B. Hospital, Mehrauli.	... 26
2. Lady Linlithgow Sanatorium, Kasauli.	... 5
3. Wanless T. B. Sanatorium, Wanlesswadi (Bombay).	1
4. T. B. Sanatorium Pendra Road, Bilaspur.	... 1
5. Kanchrapara T. B. Sanatorium, West Bengal.	... 3
6. Visrantipuram T. B. Sanatorium, Rajamundry.	... 1
7. Coimbatore T. B. Sanatorium, Perundurai.	... 1
8. Rajaji T. B. Sanatorium, Tiruchirapalli.	... 1

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**Shri S. C. Samanta:** Before the Government came to this decision, may I know whether Class IV employees who

were suffering from T. B. were provisionally given beds in the hospitals?

**Shri Datar:** Even before the present arrangement came into effect, Government were trying to find out accommodation not only for these employees but also for their families. Now the whole thing has been regularised and the families of Class IV employees are entitled, as a matter of right, to avail themselves of these reservations.

**Shri S. C. Samanta:** Is it not a fact that during the last three years the budget grant for medical facilities of the staff in the P. & T. Department became surplus, that is to say, it was not spent wholly; and, if so, may I know whether Government expect that the full amount will be spent this year?

**Shri Datar:** So far as the earlier part of the question is concerned. I have no information before me. But, so far as the latter part of the question is concerned, I may point out to the hon. Member that Government propose to spend during this year and the next a considerable amount with a view to increasing the reservation to 129 beds.

**Shri Nanadag:** In view of the inadequate number of beds reserved for the employees of the Communications Department, may I know whether Government has any scheme for starting a separate sanatorium for these employees?

**Shri Datar:** Government have no proposal of having a separate sanatorium, but Government propose to build certain P. & T. wards in select sanatoria, at a non-recurring cost of Rs. 3·9 lakhs and a recurring cost of Rs. 1,71,000 every year.

**FOREST DEPARTMENT, TRIPURA**

\*1875. **Shri Dasaratha Deb:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether it is a fact that new rules have recently been notified by the Forest Department of Tripura regarding issuing of free permits;

(b) whether it is a fact that a number of representations have been made for the withdrawal of that notification; and

(c) if so, what steps Government propose to take in the matter?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) Certain Forest rules under the Indian Forest Act were notified in April, 1952, some of which relate to the issue of free permits. Some modifications relaxing the said rules were made in August, 1953, in consideration of the local conditions.

(b) and (c). Some representations were received recently, which are under examination of the State Government.

**Shri Dasaratha Deb:** Is it not a fact that this free permit is not obtainable if the party does not pay anything to the officer concerned?

**Dr. P. S. Deshmukh:** I could not follow the question.

**Mr. Speaker:** He said that free permit is practically unobtainable.

**Dr. P. S. Deshmukh:** In this case it is not really easy to lay down any rules for allowing for permits because we know the havoc that follow free permits. All the same, the representations are under consideration and the State Governments will see what relief is possible.

**Shri Dasaratha Deb:** May I know whether these permits are issued monthly, quarterly or yearly?

**Dr. P. S. Deshmukh:** I have not got the details here. The point about permits is that we do not wish to allow cutting of trees which are really more useful and of a permanent nature. That is the general guiding principle.

#### AGRICULTURAL COLLEGE IN ORISSA

\*1876. **Shri Sanganna:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether it is a fact that the Government of Orissa have applied

to the Centre for financial aid to open an agricultural college; and

(b) if so, with what result?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) Yes.

(b) The Government of India have sanctioned a non-recurring grant not exceeding Rs. 17.49 lakhs to the Government of Orissa for the establishment of an agricultural college in that State.

**Shri Sanganna:** May I know when this project will be consummated?

**Dr. P. S. Deshmukh:** It is for the State to determine. We have sanctioned the grant which would be available to the State whenever it wants.

**Shri Sanganna:** What is the nature and scope of this college?

**Dr. P. S. Deshmukh:** It will be an ordinary college which exists everywhere; the usual pattern of the colleges that exist.

#### NEW LINES IN NORTH-EASTERN RAILWAY

\*1877. **Shri Bishwa Nath Roy:** Will the Minister of Railways be pleased to state whether Government propose to take up any new line on the North-Eastern Railway during the remaining two years of the first Five Year Plan?

**The Parliamentary Secretary to the Minister of Railways and Transport (Shri Shahnawaz Khan):** It is difficult to give a definite reply now as regards the next two years, but during the current year it has been decided to undertake a traffic survey for a rail connection to the Garo Hills.

**Shri Bishwa Nath Roy:** May I know whether attention of the Government has been drawn to a recommendation by the Government authorities of the district, and to the public demand to the same effect, for the construction of a railway line from Deoria town which is the headquarters of the district, to Padrauna and Khadda?

**Shri Shahnawaz Khan:** It is very likely that the public has made some representations, but from the Government end the question has not been considered fully.

**Shri Bishwa Nath Rao:** May I know whether for any company registered for the construction of the railway line, the Government will give aid, grant or loan?

**Shri Shahnawaz Khan:** When any suggestion is made, the Government will consider it.

**Shri Amjad Ali:** May I know whether any survey of the Garo Hills area has since been undertaken?

**Shri Shahnawaz Khan:** The survey has not yet started, but it will start during this year.

#### WAGONS

\*1878. **Shri Viswanatha Reddy:** Will the Minister of Railways be pleased to state:

(a) whether it is a fact that wagons booked to a particular destination cannot be utilised for any other destination by the parties concerned, even before the wagons are actually loaded; and

(b) the reasons for changing the procedure in this regard?

**The Parliamentary Secretary to the Minister of Railways and Transport (Shri Shahnawaz Khan):** (a) A consignor who has registered his demand for a wagon to a particular destination is not allowed to change destination station unless all the following conditions are fulfilled:—

(i) Booking to the original destination has remained entirely closed for not less than one month after the date of registration and is also closed on the day the request for the change is made.

(ii) Wagon supply has not already been arranged against the registration concerned.

(iii) A change of destination has not already been permitted before in respect of the registration concerned.

(b) To avoid spurious indents for supply of wagons.

**Shri Vishwanatha Reddy:** May I know whether it is a fact that before the war the procedure was that the parties who wanted to load the wagons could change the destinations before the actual loading took place?

**Shri Shahnawaz Khan:** I do not have the exact details of the procedure that was in force before the war.

**Shri Vishwanatha Reddy:** In view of the fact that very often there will be a big interval between the actual booking of the wagon and the actual loading of the wagon, and in view of the fact that the demand at the station of destination sometimes does not exist because of this interval, may I know whether the Government will consider changing this procedure and allow the parties to change their destinations before actual loading?

**Shri Shahnawaz Khan:** Previously no change in destination was permitted, but when we received certain representations, subject to the conditions which I have just stated, change in destination has been permitted.

#### RAILWAY SERVICE COMMISSION

\*1880. **Shri Rajagopala Rao:** Will the Minister of Railways be pleased to state the number of applications received by the Railway Service Commission at Calcutta for Class III posts, the number of applicants interviewed and the number actually selected during 1952-53 and 1953-54?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** A statement is laid on the Table of the House. [See Appendix VIII, annexure No. 37.]

**Shri Nanadas:** May I know how many were from the Scheduled Castes

and Scheduled Tribes out of the candidates selected?

**Shri Alagesan:** I may say in a general way that recruitment from the Scheduled Castes has improved. With regard to the present figures. I do not have the details.

**Shri Viswanatha Reddy:** May I know whether the Government have noticed any cases in which the candidates who were actually selected by the Service Commission were not appointed?

**Shri Alagesan:** Generally, they are appointed as soon as selection is made unless there are no vacancies. In fact, there are vacancies waiting. They will be appointed.

**Shri Sinhasan Singh:** I have authority from the hon. Member, to put this question.

**Mr. Speaker:** That would come at the end, if he has authority. Next question.

#### MOVEMENT OF FOOD GRAINS IN HYDERABAD

\*1884. **Shri H. G. Vaishnav:** Will the Minister of Food and Agriculture be pleased to state:

(a) the quantities of wheat and jowar despatched from Hyderabad State in 1953; and

(b) the quantity of rice brought into that State during the same period?

**The Deputy Minister of Food and Agriculture (Shri M. V. Krishnappa):** (a) 34 thousand tons of jowar was exported by Hyderabad during 1953. There was no wheat export.

(b) 22 thousand tons.

**Shri H. G. Vaishnav:** May I know whether jowar and wheat production has increased in Hyderabad during the last few years.....

**Shri M. V. Krishnappa:** Yes.

**Shri H. G. Vaishnav:** .....and if so, in what proportion?

**Shri M. V. Krishnappa:** Jowar production has increased.

1951	... 837,000 tons.
1952	... 965,000 tons.

In 1953, last year, when Hyderabad exported 34,000 tons, it had the record production of 1.1 million tons.

**Shri H. G. Vaishnav:** To what State was the jowar exported?

**Shri M. V. Krishnappa:** Last year we exported to Mysore, Madras and Bombay States.

**Shri H. G. Vaishnav:** Is Hyderabad now self-sufficient in rice?

**Shri M. V. Krishnappa:** Yes. They were deficient last year. They took 22,000 tons. Now, they have declared a surplus and they have got 40,000 tons with them. The problem is how to dispose of that.

#### "GROW MORE FOOD" SCHEMES IN HYDERABAD

\*1885. **Shri Sivamurthi Swami:** Will the Minister of Food and Agriculture be pleased to state the amounts of loans and grants-in-aid given to Hyderabad State under the "Grow More Food" Campaign since April, 1952?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** A loan of Rs. 83 lakhs and a grant of Rs. 24.33 lakhs during 1952-53 and a loan of Rs. 149.53 lakhs and a grant of Rs. 11.54 lakhs during 1953-54, were sanctioned.

**Shri Sivamurthi Swami:** May I know whether this amount includes the aid given to the Community Project areas also?

**Dr. P. S. Deshmukh:** We do not make any distinction between one area and another. It is for the State Government to choose the areas and the projects.

**Shri Sivamurthi Swami:** May I know whether the amount was given in cash or in kind also?

**Dr. P. S. Deshmukh:** I do not think any aid can be given in kind unless when it be a fertiliser loan.

**Shri Nanadas:** May I know whether these loans and grants-in-aid are intended for extensive and intensive cultivation, and if they are intended for extensive cultivation also, what steps have the State Governments taken for providing land to the landless poor?

**Dr. P. S. Deshmukh:** My hon. friend is putting the same question again. These grants and loans are made for specific projects. They may be sometimes for reclamation and sometimes for digging wells, etc. It is difficult to say which is for extension and which is for intensive cultivation.

**Shri Sivamurthi Swami:** May I know whether this loan was given with or without interest?

**Dr. P. S. Deshmukh:** All these loans carry interest.

**Shri Sivamurthi Swami:** What is the rate?

**Dr. P. S. Deshmukh:** I have not got the exact figure.

### रेल के इंजन

\*१८८८. श्री नवल प्रभाकर : क्या रेलवे मंत्री यह बताने की रुपा करेंगे कि चित्तराजन के रेल के इंजन बनाने के कारबाने में तैयार हुए इंजनों का मूल्य बाहर से मंगाये गये इंजनों के मूल्य की तुलना में कितना है ?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** The cost of a locomotive produced in the Chittaranjan Locomotive Works is Rs. 5.35 lakhs, excluding development expenditure, whereas the estimated landed cost of a similar type of a loco ordered recently from foreign countries is Rs. 5.25 to 5.50 lakhs.

**श्री नवल प्रभाकर :** क्या मैं जान सकता हूँ कि विदेशी इंजनों की तुलना में चित्तराजन के कारबाने में बने हुए इंजन

कारबानता तथा स्वाक्षित की दृष्टि से कैसे हैं ?

**Shri Alagesan:** The efficiency and performance of these are as good as foreign locomotives. In fact, there is no difference between the two types.

**Shri Bhagwat Jha Azad:** May I know how this gap between the landed cost of the foreign locomotive and the cost of the locomotive produced in the Chittaranjan Locomotive Works is met—whether by way of grant or loan to the Chittaranjan Locomotive Works or in some other way?

**Shri Alagesan:** The excess amount is credited under a separate head called Development Suspense Account. In fact, this device has been resorted to equalise the prices of the present production and the future production. When the number of locomotives that will be produced in the Chittaranjan Locomotive Works increases, then the cost is bound to come down, and the Suspense Account will be cleared.

**Shri Muniswamy:** May I know, Sir...

**Mr. Speaker:** Next question.

### BONE-MEAL

\*१८८९. **Shri Barman:** Will the Minister of Food and Agriculture be pleased to state:

(a) the quantity of bone-meal exported in 1953 and the quantity utilised within the country; and

(b) the quantity of rock phosphate imported in 1953?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) Export of bone-meal is not allowed. It is believed that about 30,000 tons of bone-meal was produced and utilised during 1953.

(b) Figures of rock-phosphate imported in 1953 are not separately available.

**Shri Barman:** Is the export of dry bone allowed, and if so, what is the quantity?

**Dr. P. S. Deshmukh:** Bone-meal being a valuable indigenous organic manure, its export is banned since the year 1946. What is allowed, however, to be exported is crushed bone of meshes more than 3/32" but not more than 2". Only the material which can pass through 3/32" mesh is considered bone-meal.

**Shri Barman:** Has the Government experimented on the relative values of this organic manure, viz., bone-meal and bone-dust, and rock phosphate that is imported, and if so, what is the result?

**Dr. P. S. Deshmukh:** It will be very difficult to summarise in a sentence or two what the results are, but the experiments are carried on.

**Shri Barman:** Instead of exporting dry bones as is now allowed and also in order to utilise the quantity of dry bones that can be collected in this country what attempts are Government making so that these bones can be collected and converted into manure?

**Dr. P. S. Deshmukh:** Government is paying the utmost possible attention to the conservation and utilisation of bone-meal.

**Kumari Annie Mascarene:** May I know what percentage of the bone-meal necessary for internal consumption is produced here?

**Dr. P. S. Deshmukh:** I would require notice of that question.

#### GAUSHALAS AND PINJRAPOLES

\*1890. **Shri K. P. Sinha:** Will the Minister of Food and Agriculture be pleased to state what steps, if any, have so far been taken to re-organise the State Federations of Gaushalas and Pinjrapoles on proper lines?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** A scheme for the re-organisation of State Federation of Gaushalas and Pinjrapoles has been sanctioned by the Central Council of Gosamvardhana. Under this scheme an annual grant of Rs. 1,000 is given

to each State Federation of Gaushalas and Pinjrapoles to enable it to function properly and efficiently. The grant is subject to the following conditions.

#### The Federation:—

(1) gets registered,

(2) maintains a proper office,

(3) employs a trained Gaushala Assistant,

(4) appoints the State Director of Animal Husbandry as one of its members, and

(5) agrees to work in close co-operation both with the Central Council of Gosamvardhana and the State Department of Animal Husbandry.

(6) Submits monthly reports to the Central Council of Gosamvardhana.

**Shri K. P. Sinha:** May I know if there are gaushalas which are maintained especially at the expense of the Union Government or the State Governments?

**Dr. P. S. Deshmukh:** No, Sir. Not wholly at our expense. There is no such gaushala.

**Sardar A. S. Saigal:** Is it a fact that before the new system was introduced, some State Governments wanted help for popularising the gaushalas and pinjrapoles?

**Dr. P. S. Deshmukh:** They may have. I am not in a position to give a definite reply.

#### T. B. HOSPITALS FOR CHILDREN

\*1891. **Shri Janardhan Reddy:** Will the Minister of Health be pleased to state:

(a) whether it is a fact that two tuberculosis hospitals for children, the first of its kind in India, are proposed to be opened;

(b) if so, the location of the hospitals; and

(c) how many beds will be provided in each hospital?

**The Deputy Minister of Health (Shrimati Chandrasekhar):** (a) Yes.

(b) and (c). One at Madanapalle in Andhra with 76 beds and the other at Mehrauli in New Delhi with 50 beds.

**Shri Janardhan Reddy:** May I know the expenditure which will be incurred over these two hospitals?

**Shrimati Chandrasekhar:** For the Madanapalle hospital, Rs. 3.82 lakhs have been provided in the first Five Year Plan; and in the budget estimates for 1954-55, Rs. 2.75 lakhs have been provided, and this will be paid to the sanatorium which is to be run there.

**Shri Viswanatha Reddy:** May I know whether the beds to be provided at Madanapalle are to be in the sanatorium or the Rajkumari Amrit Kaur Hospital?

**Shrimati Chandrasekhar:** In the sanatorium.

**Shrimati Renu Chakravarty:** How many will be free beds?

**The Minister of Health (Rajkumari Amrit Kaur):** I think the idea is to have as many beds free, as possible. Only those who can pay will be asked to pay.

#### RICE MILLING INDUSTRY

\*1893. **Shri P. Ramaswamy:** (a) Will the Minister of Food and Agriculture be pleased to refer to the answer to starred question No. 1139 asked on the 17th March, 1954 and state what are the terms of reference and the personnel of the proposed Committee to examine the available facilities for conversion of paddy into rice?

(b) when will it commence its work?

**The Deputy Minister of Food and Agriculture (Shri M. V. Krishnappa):** (a) A copy of the proposed terms of reference of the Committee is placed

on the Table of the House. [See Appendix VIII, annexure No. 38.]

The question of selection of suitable personnel for the Committee is under the active consideration of the Government and has not been finalised so far.

(b) The Committee will start functioning as soon as it is constituted.

**Shri P. Ramaswamy:** May I know which are the interests that will be represented on this Committee and whether a representative of the rice-milling industry from Hyderabad will also be included on the committee?

**Shri M. V. Krishnappa:** It is proposed to have eight members on the committee—a chairman, a rice mill owner, a rice mill engineer, a representative from rice trade, a representative from the All India Khadi and Village Industries Board, a representative of the Ministry of Commerce and Industry, a representative of the Planning Commission, and a representative of the Ministry of Food and Agriculture.

**Shri S. C. Samanta:** The other day, the hon. Minister of Commerce and Industry told me that a similar committee on handpounding of rice is going to be established. May I know whether these two committees will clash?

**Shri M. V. Krishnappa:** I do not think there will be any clash. We will see that there is no overlapping.

#### LOANS AND GRANTS TO MADHYA PRADESH

\*1894. **Shri Kirolikar:** Will the Minister of Food and Agriculture be pleased to state:

(a) the amount of grant and loan given to the Madhya Pradesh for 1952-53 and 1953-54 in respect of minor irrigation projects; and

(b) whether the State Government availed themselves of the entire amount in these years?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) The following amounts were sanctioned:

1952-53 Grant Rs. 12.69 lakhs—Loan Rs. 41.54 lakhs.

1953-54 Grant Rs. 1.50 lakhs—Loan Rs. 76.84 lakhs.

(b) A grant of Rs. 3.43 lakhs and a loan of Rs. 23.05 lakhs were utilised during 1952-53. Information in respect of 1953-54 is not yet available.

**Shri Kirolikar:** How many acres of land have been brought under cultivation by these minor irrigation Works?

**Dr. P. S. Deshmukh:** For the year 1952-53, the area to benefit would be 15,818 acres, and the additional production would be 3,703 tons.

**Shri Kirolikar:** How many such works have been completed, and how many are under construction?

**Dr. P. S. Deshmukh:** I have not got the number. I have already given the information with regard to the utilisation of the grant.

#### TELEPHONE OPERATORS AT CALCUTTA EXCHANGE

\*1896. **Shri Sadhan Gupta:** Will the Minister of Communications be pleased to state what is the number of telephone operators operating the manually operated telephone exchanges at Calcutta at present?

**The Deputy Minister of Home Affairs (Shri Datar):** 1264.

**Shri Sadhan Gupta:** May I know how many of these operators will be rendered surplus when the automation scheme is completed?

**Shri Datar:** There are five stages of the scheme, and it is Government's policy to absorb all those who are rendered surplus.

**Shri Sadhan Gupta:** May I know how many will be rendered surplus and what is the concrete, complete scheme for absorption?

**Shri Datar:** The scheme of absorption is to find out alternative employment for them in the same department, and preferably in the same place. The exact number of persons likely to

be rendered surplus at each stage is not here before me.

**Shri Sadhan Gupta:** May I know whether Government have any concrete schemes to absorb operators as and when they become surplus?

**Shri Datar:** I have already pointed out that Government have a scheme, and there are a number of other posts in which these persons can be absorbed.

**Mr. Speaker:** Question No. 1897.

**Dr. Satyawadi:** No. 1897, Sir.

**Shri V. V. Giri:** Sir, if you have no objection to questions 1897 and 1900 being put together, I will answer them.

**Mr. Speaker:** Is it by the same Member?

**Shri V. V. Giri:** It is not by the same Member. It relates to the same subject—the Shiva Rao Committee.

**Mr. Speaker:** Is the hon. Member present in the House?

**Shri P. C. Bose:** Yes, Sir.

**Mr. Speaker:** Let him put that question.

**Shri P. C. Bose:** Question No. 1900.

#### दिल्ली का नौकरी दफ्तर

\*१८९७. डा० सत्यवादी : क्या अमंत्री यह बताने की कृपा करेंगे कि :

(क) १९५३-५४ में हर महीने कितने ग्रेजुएटों ने नौकरी के लिये दिल्ली के नौकरी दफ्तर में अपने नाम रजिस्टर कराये; और

(ल) इन में से हर महीने कितने व्यक्तियों को नौकरी के अवसर दिये गये औ कितने वास्तव में नौकरी पर लगे ?

**The Minister of Labour (Shri V. V. Giri):** (a) and (b). A statement is placed on the Table of the House. [See Appendix VIII, annexure No. 39.]

## SHIVA RAO COMMITTEE

\*1900. Shri P. C. Bose: Will the Minister of Labour be pleased to state:

(a) whether the Committee set up to review the work on the future of Employment Exchanges in India has started its work; and

(b) if so, the progress made so far?

The Minister of Labour (Shri V. V. Giri): (a) and (b). The Committee is nearing completion of its work and its report is in the final stages of preparation.

I may add that it is expected that the Committee will submit its report about the end of this month.

डा० सत्यवाही : क्या यह गवर्नर्मेंट को मालूम है कि इम्प्लायर्स के पास जब उम्मीदवारों के नाम भेजे जाते हैं तो सीनियारिटी का रुपाल नहीं रखा जाता ?

Shri V. V. Giri: No, it is not correct. attention to seniority.

डा० सत्यवाही : क्या यह ठीक है कि इस फरवरी के अखिल में इनकमटैक्स डिपार्टमेंट में कुछ फर्स्ट क्लास ग्रेजुएटों के नाम भेजे गये थे, लेकिन उसमें जुलाई १९५३ के दर्जे किये हुए नामों को छोड़ कर बाद में दर्जे किये गये जूनियर नाम भेजे गये और सीनियर नाम नहीं भेजे गये ?

Shri V. V. Giri: No, it is not correct. Names are submitted to the employer and the employer chooses.

श्री नवल प्रभाकर : क्या मैं जान सकता हूँ कि जितने लोगों की आवश्यकता होती है इंटरव्यू कार्ड्स उससे अधिक लोगों को दिये जाते हैं ? क्या यह सत्य है कि जो लोग नौकरी के लिए सिलैक्ट नहीं होते हैं उनकी सीनियारिटी समाप्त करदी जाती है ?

Shri V. V. Giri: I think seniority is taken into consideration even afterwards.

Shri T. S. A. Chettiar: May I know when the Government expect to publish the Shiva Rao Committee's report?

Shri V. V. Giri: About the end of this month it will be submitted. Government would have to look into the report and then as soon as possible we shall publish it.

Shri P. C. Bose: May I know what is the total number of employees working in the employment exchanges all over India?

Shri V. V. Giri: I may give the information. There are 1562 officers—gazetted 217, and non-gazetted 1345.

Shri P. C. Bose: Are Government aware that on account of the temporary nature and uncertain condition of the employment, the employees are always in a mental suspense and the quality of work must be suffering?

Shri V. V. Giri: Government are aware of that and, therefore, they are equally anxious to see that that difficulty is removed at the earliest opportunity.

Shri Nanadas rose—

Mr. Speaker: I am going to the next question.

मध्य भारत में मलेरिया कार्यक्रम

\*1899. श्री डामर : क्या स्वास्थ्य मंत्री यह बताने की कृपा करेंगी कि १९५३-५४ में राष्ट्रीय मलेरिया कार्यक्रम के अधीन मध्य भारत को कितना ३० टी० ८० पाउडर दिया गया ?

The Deputy Minister of Health (Shrimati Chandrasekhar): 2,13,595 lbs. of D.D.T. 75 per cent. wettable powder were supplied to Madhya Bharat in 1953-54 under the National Malaria Control Programme.

श्री डामर : क्या इसका वितरण केन्द्रीय सरकार के स्वास्थ्य मंत्रालय के संकेतों से होता है या राज्य की सरकार स्वयं इसके वितरण का प्रबंध करती है ?

**The Minister of Health (Rajkumari Amrit Kaur):** The Central Government approaches the State Governments to put forward the schemes, these schemes are vetted, agreed upon and the States run them with the help due to them.

**Shri डामर :** क्या इसका उपयोग आदिवासियों के क्षेत्रों में भी हुआ है?

**Rajkumari Amrit Kaur:** I could not give that information from here.

**Shri N. L. Joshi:** May I know whether any quantity is earmarked for use in the villages and, if so, what is the quantity?

**Rajkumari Amrit Kaur:** All this is in the village areas.

**Shrimati Maydeo:** May I know whether the Government have tried any indigenous medicine for curing malaria?

**Rajkumari Amrit Kaur:** No indigenous medicine is covered by this programme. It is quite impossible.

#### HOMOEOPATHY

\*1901. **Shri Muniswamy:** Will the Minister of Health be pleased to state how much amount out of Rs. 37.5 lakhs has been allotted for research work in homoeopathy in the Five Year Plan?

**The Deputy Minister of Health (Shrimati Chandrasekhar):** No amount has been allotted so far for research work in Homoeopathy. The scheme under which such allotment is proposed to be made is under consideration in consultation with State Governments.

**Shri Muniswamy:** May I know whether it is a fact that a conference of Health Ministers of States was held recently and, if so, what decision was taken and whether it was implemented?

**The Minister of Health (Rajkumari Amrit Kaur):** Yes. The question as to which college for homoeopathy should be upgraded was referred to the Minister of Health in Bengal and his recommendation is awaited.

**Shri Muniswamy:** May I know how many institutions in our country are

now doing this research work in homoeopathy?

**Rajkumari Amrit Kaur:** None at the moment.

**Shri Velayudhan:** May I know whether any college of homoeopathy is receiving any grant or aid from the Government of India?

**Rajkumari Amrit Kaur:** No.

#### LEPROSY IN TRIPURA

\*1903. **Shri Dasaratha Deb:** Will the Minister of Health be pleased to state what steps are being taken to check the spread of leprosy in the hill areas of Tripura?

**The Deputy Minister of Health (Shrimati Chandrasekhar):** No report has been received from any of the medical officers of Tripura, regarding the spread of leprosy in the State. A leprosy clinic exists at the V. M. Hospital, Agartala. A medical officer of the State will shortly be deputed to the School of Tropical Medicine, Calcutta for special training in leprosy.

**Shri Dasaratha Deb:** May I know whether the Government have received any representation from the people of Tripura demanding that arrangements should be made for establishing permanent leprosy centres in every divisional headquarters, with specialists attached?

**Shrimati Chandrasekhar:** No such representation has been received.

**Shri Dasaratha Deb:** What is the average number of leprosy patients in Tripura, and have the Government any information about them?

**The Minister of Health (Rajkumari Amrit Kaur):** Only casual cases of leprosy have been reported. It is not so widespread as perhaps the hon. Member imagines.

**Shrimati Maydeo:** What steps are being taken to check the spread of leprosy in States other than Tripura?

**Shrimati Chandrasekhar:** A separate question may be put.

**Shrimati Maydeo:** Is it a fact that 47 per cent. more people are infected by leprosy every year?

**PAKALA-DHARMAVARAM RAILWAY TRACK**

\*1904. **Shri Viswanatha Reddy:** Will the Minister of Railways be pleased to state:

(a) when the re-railing of the track in the Pakala-Dharmavaram Section with heavier rails will be completed; and

(b) when heavier engines are expected to be introduced on this Section with a view to speed up the trains?

**The Parliamentary Secretary to the Minister of Railways and Transport (Shri Shahnawaz Khan):** (a) In about 3 years' time.

(b) After the re-railing is completed.

**Shri Viswanatha Reddy:** In view of the fact that very little provision has been made in the Budget in the current year for this work, may I know whether the work is suspended, or, is there any other reason?

**Shri Shahnawaz Khan:** During this year, provision has been made for about 30 miles. If there is any hold-up, it is due to the shortage of materials, non-availability of rails and sleepers.

**Shri Viswanatha Reddy:** May I know whether this scheme also includes the linking up of Madanapalle town with the nearest railway station?

**Shri Shahnawaz Khan:** No.

**Shri Nanadas:** May I know whether the development of this backward region requires that the existing metre gauge line should be replaced by broad gauge?

**Shri Shahnawaz Khan:** It is beyond our scope as well as our means.

**NEW STATIONS BETWEEN MADRAS AND CHINLEPET**

\*1907. **Shri Muniswamy:** Will the Minister of Railways be pleased to state:

(a) whether Government propose to open some new Railway stations

between Madras Egmore and Chinglepet on the Southern Railway;

(b) if so, how many;

(c) whether the estimates have been prepared and if so, the amount thereof; and

(d) when the work will commence and is likely to be completed?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Yes.

(b) One train halt and one station.

(c) Yes, Rs. 51,660.

(d) The train halt between Tambaram and Vandalur has been opened to traffic. The work on the station between Chromepet and Tambaram is in progress and the station is expected to be opened very shortly.

I may also add that it has been decided to open a station between Chetpet and Kodambakkam near about the Loyola College.

**Shri Muniswamy:** May I know whether all these stations are only halts on contract system, or pucca station? How many of them at pucca stations?

**Shri Alagesan:** Perhaps, the hon. Member was not listening to my answer. The one between Tambaram and Vandalur is a train halt; the other one is a station.

**Shri Muniswamy:** May I know whether the stations have already been named, and if so what are they?

**Mr. Speaker:** I think he is going into too many details.

**ACQUISITION OF LAND IN KAILASAHAR**

\*1908. **Shri Dasaratha Deb:** Will the Minister of Communications be pleased to state:

(a) whether all the peasants of Kailasahar (Tripura) whose land had been requisitioned for the purpose of constructing the Airport have been given compensation;

(b) whether it is a fact that the peasants are still being asked by the

Tahsil Office to pay the land revenues on the land requisitioned by Government two years back; and

(c) what steps have been taken to stop realisation of land revenue from them for the land from the date of acquisition?

**The Deputy Minister of Home Affairs (Shri Datar):** (a) No, Sir. Out of the total amount of Rs. 60,043 payable as compensation towards the cost of land, a sum of Rs. 58,212 has been disbursed. The balance will be paid when the objections filed by the owners of land concerned are finally settled.

(b) and (c). Information is being collected and will be laid on the Table of the House when available.

**Dr. Rama Rao:** May I know if it is a fact that revenue has been collected on land which has been requisitioned by Government, and, if so, will Government repay it to the peasants?

**Shri Datar:** That question does not arise at all, because the air strip has already been requisitioned and all arrangements have been completed.

#### CHILDREN'S EMPLOYMENT ACT

\*1906. **Shri Kakkan (on behalf of Shri Elayaperumal):** Will the Minister of Labour be pleased to state:

(a) how many cases were registered under the Children's Employment Act, 1951 in 1953-54; and

(b) how many were punished?

**The Minister of Labour (Shri V. V. Giri):** (a) and (b). Presumably, the reference is to the Employment of Children Act, 1938. It is administered by the State Governments except in respect of Railways and major ports where it is administered by the Central Government. The figures for the year 1953-54 are not yet available in all cases. It is, however, known that no prosecutions have been launched under the Act in respect of railways and major ports during that period. The reports of the State Governments of Bihar, Bombay and Madras for the year 1952, which are the latest available,

show that there have been no prosecutions under the Act in that year in those States also.

#### POST OFFICES IN SOUTH ARCOT DISTRICT

\*1895. **Shri Kakkan (on behalf of Shri Elayaperumal):** Will the Minister of Communications be pleased to state:

(a) how many new post offices were opened in 1953-54 in South Arcot District; and

(b) how many branch post offices were converted into sub-post offices in that District during the same period?

**The Deputy Minister of Home Affairs (Shri Datar):** (a) 11.

(b) 1.

#### EXTRA-DEPARTMENTAL AGENTS

1879. **Dr. Natabar Pandey:** Will the Minister of Communications be pleased to state the total number of extra-departmental agents in Orissa in different categories who are benefited by the revised rates of allowance upto the year ending 1953?

**The Deputy Minister of Home Affairs (Shri Datar):** Extra Departmental Sub-Postmasters...6.

Extra Departmental Branch Postmasters...642.

Extra Departmental Delivery Agents...139.

Extra Departmental mail Carriers...132.

#### WRITTEN ANSWERS TO QUESTIONS

##### GRANTS FOR BLIND RELIEF

\*1861. **Shri Jhulan Sinha:** Will the Minister of Health be pleased to state the amount of grant given to the Sant Parmanand Blind Relief Mission, Karolbagh, Delhi during the last three years, viz., 1951-52, 1952-53 and 1953-54?

**The Minister of Health (Rajkumari Amrit Kaur):** A non-recurring grant of Rs. 5,000 was given to Sant Parmanand Blind Relief Mission, Delhi, in 1951-52.

A sum of Rs. 3,000 was also given to the Mission in 1952-53 from the Health Minister's Welfare Fund.

#### JUTE RESEARCH

**\*1866. Shri Bibhuti Mishra:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether a Technological Research Expert Committee has been appointed by the Indian Central Jute Committee to examine the Research Expansion Scheme for woollenising jute; and

(b) if so, what are its recommendations?

**The Deputy Minister of Food and Agriculture (Shri M. V. Krishnappa):** (a) The Indian Central Jute Committee appointed in 1953 a Technological Research Expert Committee to examine the technological research expansion scheme, including one for woollenising jute, prepared by the Director, Technological Research Laboratory of the Indian Central Jute Committee.

(b) The Expert Committee has recommended that priority should be given to the schemes for (a) woollenising of jute, (b) making cheap wrappers from a mixture of wool and woollenised jute, and (c) making of ply yarn with wool and woollenised jute for knitting purposes.

#### INDIAN TELEPHONE INDUSTRIES

**\*1867. Shri Krishnacharyya Joshi:** Will the Minister of Communications be pleased to state the total number of telephones manufactured during 1953 in the Indian Telephone Industries Ltd., Bangalore?

**The Deputy Minister of Home Affairs (Shri Datar):** 39,997.

#### P.T.O. CONCESSION

**\*1868. { Shri Raghavaiah:**  
**{ Shri Ramananda Das:**

Will the Minister of Communications be pleased to state:

(a) whether P.T.O. concession for postal employees is in force or has been withdrawn; and

(b) if so, the reasons for its withdrawal?

**The Deputy Minister of Home Affairs (Shri Datar):** (a) and (b). The concession for all employees has been held in abeyance in view of the imperative need for economy in expenditure.

#### GANGA BRIDGE

**\*1881. Th. Jugal Kishore Sinha:** Will the Minister of Railways be pleased to state the progress made so far in the construction of the Ganga-bridge?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** Contracts for part supply of pitching stones have been let out and global tenders for the construction of the main bridge have been invited. These would be opened by the end of May, 1954. Arrangements for the collection of other material and the preparation of detailed designs for various items of work are in hand.

#### COTTON TECHNOLOGISTS FROM U.S.A.

**\*1882. Shri S. N. Das:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether a team of prominent cotton technologists from the United States has been invited and has arrived in India; and

(b) if so, for what purpose they have been invited?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) and (b). A statement is placed on the Table of the House. [See Appendix VIII, annexure No. 40.]

#### CIVIL AVIATION DEPARTMENT

**\*1883. Shri P. N. Rajabhoj:** Will the Minister of Communications be pleased to state:

(a) whether it is a fact that the operational staff of the aerodrome organisation of the Civil Aviation Department are subjected to a visual test every year;

(b) if so, whether such of the employees who are declared medically

unfit are guaranteed alternate employment without any pecuniary loss; and

(c) whether a test of this nature was a condition of their employment at the time of appointment?

**The Deputy Minister of Home Affairs (Shri Datar):** (a) All categories of operational staff were till recently being subjected to annual visual tests. It has now been decided that only certain categories of officials should be subjected to the annual tests, the others being tested once in two years.

(b) As far as practicable, alternative appointments are offered to the staff who are declared medically unfit in these tests, without pecuniary loss, if possible.

(c) Visual fitness was always a condition of service; but the present standards which are necessary for ensuring safe aircraft operations were laid down late in 1949.

#### OVERHAUL OF ROLLING STOCK

\*1886. { Shri T. K. Chaudhuri:  
Shri Waghmare:

Will the Minister of Railways be pleased to state:

(a) whether it is a fact that periodical overhauling of rolling stock is now being done in some train examining depots; and

(b) if so, the number and location of such depots and the results achieved?

**The Parliamentary Secretary to the Minister of Railways and Transport (Shri Shahnawaz Khan):** (a) Yes, in a few Depots.

(b) A statement showing the location of Depots which undertake the periodical overhauling of rolling stock as a temporary measure is placed on the Table of the House. [See Appendix VIII, annexure No. 41.]

The results achieved have been quite satisfactory.

#### MALARIA IN ORISSA

\*1887. Shri K. C. Jena: Will the Minister of Health be pleased to state:

(a) the aid given to the Government of Orissa in 1953 for prevention of malaria; and

(b) the progress achieved till the end of 1953 in that State?

**The Minister of Health (Rajkumari Amrit Kaur):** (a) Free supplies of D.D.T., transport, 90 per cent. of spraying equipment and anti-malaria drugs at a total estimated cost of Rs. 2,20,554 were made to the Government of Orissa in 1953.

(b) Up to the end of December, 1953 1,48,444 houses had been sprayed with D.D.T., thus affording protection from Malaria to 7,42,220 persons approximately.

#### VILLAGE LEVEL WORKERS

\*1892. Shri Ganpati Ram: Will the Minister of Food and Agriculture be pleased to state:

(a) the total expenditure incurred on the training of village level workers so far; and

(b) the pay and allowances given to them in their duty?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) An expenditure of about Rs. 18.8 lakhs has been incurred upto 31st March, 1953. Figures of expenditure incurred during 1953-54 are not yet available.

(b) A stipend upto Rs. 50 p.m. has been sanctioned for each trainee during the training period. The actual rate of stipend paid to the trainees, however, varies from State to State.

#### ALLOTMENT OF FOODGRAINS TO TRAVANCORE-COCHIN

\*1896. Shri Achuthan: (a) Will the Minister of Food and Agriculture be pleased to state how much rice and wheat was asked by the Travancore-Cochin State Government from the Centre for the year 1953 and how much was allotted?

(b) How much amount was incurred by the Centre in subsidising the allotted rice and by cash payment to the Travancore-Cochin State for the year 1953?

**The Minister of Agriculture** (Dr. P. S. Deshmukh): (a) At the beginning of the year 1953 the Travancore-Cochin Government had estimated their deficit of cereals for 1953 at 565 thousand tons. This included both rice and wheat. But later on they estimated that their deficit of rice will be met by the import of 3 lakh tons rice. No specific demand for wheat was made. Against this they actually received during the year 1953, 340 thousand tons rice and 26 thousand tons wheat.

(b) As the Government of Travancore-Cochin have not yet furnished the accounts of losses incurred on the sale of rice during 1953, it is not possible to give an answer.

वैगनों की कमी

\*१९०२. श्री विभूति मिश्न : क्या रेलवे मंत्री यह बताने की कृपा करेंगे कि :

(क) क्या यह सच है कि वैगनों की कमी के कारण चीनी मिलों तक गता पहुंचाने में बड़ी कठिनाई था रही है; और

(ख) क्या सितम्बर, १९५३ में मुज़फ्फरपुर में दुए रेलवे अधिकारियों के एक सम्मेलन में चीनी मिलों के मालिकों को यह आश्वासन दिया था कि उन्हें वैगनों की कमी के कारण कोई कठिनाई नहीं उठानी पड़ेगी ?

**The Parliamentary Secretary to the Minister of Railways and Transport (Shri Shahnawaz Khan):** (a) No.

(b) At a meeting held in September 1953, requirements of siding and other facilities for loading sugarcane at various stations on the North Eastern Railway were discussed.

CENTRAL RICE RESEARCH INSTITUTE,  
CUTTACK

\*1905. **Shri K. C. Jena:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether the Central Rice Research Institute at Cuttack has evolved any improved varieties of paddy;

(b) if so, whether that paddy can thrive in the flood areas; and

(c) what is the average yield in maunds per acre of the improved paddy?

**The Deputy Minister of Food and Agriculture (Shri M. V. Krishnappa):**  
(a) Yes.

(b) No.

(c) 40 maunds per acre for the superfine improved *aman* variety and 28 maunds per acre for the improved *beali* variety. The yield is calculated on three years average.

RAILWAY WORKSHOP, MYSORE

400. **Shri N. Rachiah:** (a) Will the Minister of Railways be pleased to state whether it is a fact that the Works Manager Mysore called for a list of persons from the Employment Exchange Mysore for filling 100 posts in the Railway workshop during January, 1954?

(b) Is it a fact that a list of 400 persons was sent to the Works Manager accordingly?

(c) Is it a fact that this list was not at all considered by the Works Manager?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) and (b). Yes, Sir.

(c) No recruitment of Khalasis has been made by the Works Manager as yet. When recruitment is made the persons suggested by the Employment Exchange will also be considered.

## SUGAR

**401. Th. Jugal Kishore Sinha:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether Government anticipate any shortage of sugar, for consumption in India and if so, to what extent; and

(b) in view of the anticipated shortage of sugar, how Government propose to maintain stability in wholesale and retail prices?

**The Deputy Minister of Food and Agriculture (Shri M. V. Krishnappa):** (a) No shortage in internal production will be made up by imports.

(b) With a view to maintaining continuity in the supply of sugar and stability in its prices, Government have decided:

(i) to import sugar from abroad;

(ii) to supply sugar throughout the country out of its reserve stock and from the quantities imported from abroad, at a uniform rate of Rs. 31 per maund f.o.r. destination and to reduce this price to Rs. 30 per maund with effect from 16th May, 1954;

(iii) to advise the factories to expedite despatches of sugar already released for free sale;

(iv) to advise stockists to clear their stocks by May 31, 1954, and to requisition uncleared stocks of sugar from stockists, as and where necessary, after that date.

POST-MASTER-GENERAL'S OFFICE,  
CALCUTTA

**402. Shri Ramananda Das:** Will the Minister of Communications be pleased to state:

(a) the total number of contractors and suppliers of various items under the Post-Master-General, Calcutta;

(b) the number who have been blacklisted;

(c) whether any of them has been given contracts or supply orders again by the Post-Master-General, Calcutta; and

(d) the reasons therefor?

**The Deputy Minister of Home Affairs (Shri Datar):** (a) Two hundred and thirty-one.

(b) Three.

(c) One.

(d) On consideration of the representation made by the firm.

## VILLAGE LEVEL WORKERS

403. { Shri Y. M. Mukne:  
Shri Natawadkar:  
Shri B. K. Patel:

(a) Will the Minister of Food and Agriculture be pleased to state what stipends are given to gram sevaks or village level workers during the course of training?

(b) How are they selected?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) A stipend of Rs. 50 p.m. has been sanctioned for each trainee during the training period. The State Governments, however, have the discretion to vary it according to local conditions and the actual rate accordingly varies from State to State.

(b) The prescribed procedure for the selection is as follows but certain States have made slight modifications to suit local conditions:

"Initial selection is made by the State Government, of 20 per cent. more than the number of candidates required, through a selection Board especially constituted for the purpose. The main features of the selection are an aptitude test and an interview to judge the personality, physical fitness and general knowledge etc. of the candidates. After admission to the Training Centre a record of the day to day progress of each individual trainee both in the class and in field is maintained through

a card system and after a month weeding-out of the unsuitable candidates is done on the basis of record card."

**P. AND T. OFFICES IN TRAVANCORE-COCHIN**

**404. Shri V. P. Nayar:** (a) Will the Minister of Communications be pleased to state the total number of Anchal offices taken over from the Travancore-Cochin State and converted to post offices from the Taluks of Chirayinkil, Nedumangad, Quilon Kottara Kav and Patnanpuram?

(b) How many new post and telegraph offices have been opened in those areas since integration?

(c) How many telegraph and telephone public call offices are functioning now in each of the above taluks?

**The Deputy Minister of Home Affairs (Shri Datar):** (a) to (c). A statement giving the information is placed on the Table of the House. [See Appendix VIII, annexure No. 42.]

**ALL-INDIA WOMEN'S FOOD COUNCIL**

**405. Shri Muniswamy:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether gifts were received by the All-India Women's Food Council from foreign countries during 1952 and 1953;

(b) if so, from which places and the nature of these gifts; and

(c) how these gifts were utilised by the Council?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) Yes.

(b) 70 cases of Iraqi dates were received in June, 1953 from the Iraqi Date Association.

(c) They were distributed through the various branches of the Council.

**WAGON TRANSHIPMENT**

**406. Seth Achal Singh:** Will the Minister of Railways be pleased to state why the contracts for transhipment of wagons and handling of parcels and goods are not re-tendered every year on the Western Railway while tenders for other contracts of the same nature, like the handling of coal, etc, under R.M.E. and R.E.N, are invited every year?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** In the case of parcels and general goods, owing to the nature and value of the commodities involved, handling needs considerable care and efficiency to avoid risk of damage etc. It is, therefore, not desirable to have frequent changes in the handling contracts.

**MOKAMEH BRIDGE**

**407. Shri Anirudha Sinha:** Will the Minister of Railways be pleased to state the expenditure so far incurred in connection with the Mokameh bridge project?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** Rs. 69.26 lakhs approximately upto the end of March, 1954.

**मध्य भारत में रेलवे लाइनें**

**408. श्री राष्ट्रेलाल च्यास:** क्या रेलवे मंत्री यह बताने की कृपा करेंगे कि :

(क) मध्य भारत सरकार ने केन्द्रीय सरकार को, राज्य की रेलवे लाइनों और उन से सम्बन्धित बल तथा अचल सम्पत्ति के साथ कितना रुपया नकद या निधि के रूप में दिया था; और

(ल) इस बन का उपयोग किस प्रकार करने का विचार है ?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) and (b). A statement giving the required information is herewith attached. [See Appendix VIII, annexure No. 43.]

## RAIL CARS

**409. Shri Muniswamy:** (a) Will the Minister of Railways be pleased to state whether it is a fact that 'rail-cars' have been ordered as an experimental measure to reduce overcrowding in the feeder service?

(b) What are the places on Indian Railways where Diesel Engines have been introduced for shunting purposes?

(c) Is it a fact that this has effected economy in fuel consumption?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Rail Cars have been ordered to carry out full scale trials with the object of improving passenger services on certain sections.

(b) Broad Gauge Diesel Locomotives are employed at Bandra, Bombay Central and Carnac Bunder and Metre Gauge Diesel Locomotives at Bhavnagar, Rajkot, Navlakhi and Okha of the Western Railway on shunting services. Experiments are also in hand in shunting yards on the Eastern Railway.

(c) Diesel shunting locomotives show economies chiefly on account of greater availability rather than on fuel costs.

## TUBE-WELLS IN MADRAS

**410. Shri Muniswamy:** Will the Minister of Food and Agriculture be pleased to refer to the reply given to unstarred question No. 267 asked on the 26th March, 1954 and state:

(a) the number of exploratory tube-wells, district-wise, in the State of Madras; and

(b) in how many places work has commenced?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) The number of exploratory drillings in different districts will depend upon the preliminary investigations by the experts of the Geological Survey of India and the report of the Site Selection Committee, which will consist of the technical experts of the Government of India, Technical Co-operation Mission and the Chief Engineer of the Madras State.

(b) None. Actual drilling work will start only after preliminaries have been completed.

## MAIL GUARDS

**411. Shri Muniswamy:** (a) Will the Minister of Communications be pleased to state whether it is a fact that Postal Bags despatched in trains are sent in the charge of Mail Guards?

(b) What would be the average number of bags entrusted to a Mail Guard?

(c) How many Mail Guards travel in a train?

(d) Are Mail Guards paid travelling allowance and if so, at what rate?

**The Deputy Minister of Home Affairs (Shri Datar):** (a) Yes.

(b) Average number of bags entrusted to a mail guard is 90.

(c) One mail guard travels in a train at a time. In all, 303 mail guards travel in trains by rotation in 163 sections.

(d) No. They are paid outstation allowance when absent from headquarters at the rate of as. -/- per every six hours or part thereof excluding the first six hours.

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THE  
PARLIAMENTARY DEBATES

(Part II—Proceedings other than Questions and Answers)  
OFFICIAL REPORT

1051

5052

HOUSE OF THE PEOPLE

Monday, 19th April, 1954.

The House met at Two of the Clock.

[MR. SPEAKER in the Chair]

QUESTIONS AND ANSWERS

(See Part I)

3 P.M.

CALLING ATTENTION TO MATTER  
OF URGENT PUBLIC IMPORTANCE.

DISTURBANCES IN SHAKUR BASTI  
ORDNANCE DEPOT.

Mr. Speaker: I have received a notice from Shri V. P. Nayar, under Rule 215, calling the attention of the Minister of Defence Organisation to the following matter of urgent public importance and requesting that he may make a statement thereon:—

"The serious developments that have taken place on 8th April, 1954 in Shakur Basti Ordnance Depot where the workers of the Depot were attacked by the M.D.S.C. men and severely beaten as a result of which ten persons were seriously injured."

The Deputy Minister of Defence (Shri Satish Chandra): Sir, the Army Ordnance Corps Day was celebrated on 8th April, 1954. The programme included an athletic meet at Shakur basti in which the military as well as the civilian employees of the Depot took part. Apart from contributions by Service personnel, a sum of

Rs. 200/- was taken from the Labour Welfare Fund with the unanimous consent of the Works Committee of the Depot to meet the expenditure in connection with the celebrations. Sports were being held for about a week during the lunch hour breaks in preparation for the final meet on 8th April, 1954.

As the A.O.C. Day was not an official holiday, it was not possible to close the Depot and allow all the workers to witness the sports which began at 3 P.M. The Works Committee of the Depot had, however, agreed that a certain proportion of the civilian workers, in addition to those actually participating in the events, may be allowed to witness the sports during the working hours and the rest may join after the closing of the Depot at 4.50 P.M.

After the closing of the Depot on 8th April, 1954, when workers were coming to witness the sports, some of them numbering not more than 50 formed a procession and proceeded towards the sports ground shouting slogans, presumably because they were not allowed to witness the sports from 3 P.M.

A Civilian Officer of the Depot tried to persuade them to sit down quietly and watch the sports. As this did not have the desired effect, the Deputy Chief Ordnance Officer promptly went there and tried to cool them down. In the meantime, however, some of the other spectators who disapproved of the action of the processionists started arguing with them. In order to avoid

[Shri Satish Chandra.]

any serious untoward incident, the processionists were cordoned off and asked either to witness the sports peacefully or to disperse. Some of them agreed while others went away. There was no occasion whatsoever to make a *lathi* charge. The entire incident lasted only a few minutes. Out of the total strength of 2,176 workers employed in the Depot not more than 50 had participated in this demonstration. On the 9th of April, at approximately 9 A.M. the Commandant of the Depot was informed that Shri S. M. Joshi, General Secretary of the All India Defence Employees Federation, who happened to be in Delhi on that day wanted to meet him. The Commandant immediately came to the gate and was informed by Mr. Joshi that the workers were intending to go on a token strike and he wanted to persuade them not to do so. The Commandant readily agreed to allow Shri S. M. Joshi to address the workers. Quite a large number of workers had already gone inside the Depot and on Mr. Joshi's persuasion the remaining ones also decided to resume work. Some of them, however, could not do so within the normal time, as according to the existing orders, the Depot gates are finally closed for the day at 9.50 A.M. I must confess here that if a little discretion had been exercised by the Depot officers by taking the liberty of relaxing the particular rule and keeping the gate open beyond the prescribed time the trouble might have ended then and there. Instructions have, however, been issued that the absence of the workers involved will be regularised by granting them leave for the day.

As regards 505 Command Workshop, a proposal was put up for consideration of the Works Committee on 5th April, 1954, that twelve annas per worker should be contributed from the profits of the Unit Canteen (which normally go to the Labour Welfare Fund) for the celebration of the EME

day on 1st May, 1954. Out of 6 or 7 members of the Works Committee, only one member has disagreed with the proposal. The money is to be utilised for expenditure on sports and refreshments to the workers. Government have no knowledge of any hunger-strike having taken place on 8th April, 1954, as alleged by the hon. Member.

**COMMITTEE ON ABSENCE OF MEMBERS FROM Sittings OF THE HOUSE**

**PRESENTATION OF SECOND REPORT**

**Shri Attlekar (North Satara):** I beg to present the Second Report of the Committee on Absence of Members from sittings of the House

**FINANCE BILL**

**The Minister of Finance (Shri C.D. Deshmukh):** I beg to "move:

"That the Bill to give effect to the financial proposals of the Central Government for the financial year 1954-55, be taken into consideration."

So far as the imposition of income-tax and super-tax is concerned, there is no change from last year. Clause 2 of the Bill seeks to make certain amendments in the Indian Income-Tax Act. Of these, four amendments relate to the extension by two years, upto 1956, of the concessions which were to expire on the 31st March 1954. Pending the report of the Taxation Enquiry Commission, it was decided to continue these concessions for another two years. The concessions whose period has been extended, are:

- (i) the exemption of foreign profits chargeable on remittance only in the case of a resident person;
- (ii) the exemption for two years of income from property built before the 1st April, 1956;

\*Moved with the recommendation of the President.

- (iii) the initial depreciation allowance at the rate of 15 per cent. in the case of buildings completed before the 1st April, 1956; and
- (iv) the exemption available under section 15-C if production is commenced before the 1st April, 1956.

Another amendment gives exemption in respect of interest payable outside India to a non-resident on a loan issued for public subscription outside India. When the law was amended in 1939, and the interest paid outside India on borrowed capital used in India was made chargeable to income-tax, the intention clearly was to give exemption in respect of the interests on loans issued prior to the 1st April, 1938. Since, prior to that date, the interest was not chargeable no provision had been made by the borrowers in the contract for deduction or payment of Indian income-tax. The intention of the exemption was indicated by allowing a deduction from the income of the assessee for the interests paid on such loans without any restrictions, but no provision was made through oversight for such exemption in the hands of non-resident recipients. The exemption was then given by executive orders—in 1941—but this could not possibly be continued any longer. It has, therefore, been considered advisable to put the exemption on a legal footing by making an amendment in the Income-tax Act.

Then I come to the Estate Duty. Clause 4 of the Bill makes two amendments in the Estate Duty Act with retrospective effect from the 15th October, 1953, when the Act came into force. Both these amendments are of a clarificatory nature. The first amendment is to remove any doubt that the property deemed to pass on death is chargeable as property passing on death. The second amendment is to make it clear, as I mentioned in the Council of States during the passage of the Estate Duty Bill, that the exemption under clauses (f) and (g) of section 33 regarding insurance for

payment of estate duty or deposit of advance for payment of estate duty was not to exceed Rs. 50,000 in the aggregate.

As regards customs duties, I have already indicated to the House in my reply to the General Discussion on the Budget that the increase in the import duty on betel-nut was made in order to reduce the profit of the middle man. Reports of market values from ports indicate that as against an increased duty of Rs. 33 per maund, market prices have risen by less than Rs. 15, and that the anticipations appear to have materialised to some extent. The House is aware that in response to representations, I have already varied slightly the excise duty on soap by exempting the first 25 tons of toilet soap and the first 125 tons of laundry soap cleared from a soap factory in any financial year. The number of units expected to benefit by this concession is 39 out of a total of 82 which fell under excise control in the beginning. I shall be moving a little later in the course of this debate an amendment of the definition of 'soap' in the Finance Bill so as to make it a little more precise.

The House is also aware that in the case of foot-wear I recently announced a measure of relief by raising the exemption limit for non-power operated factories to 49 workers whereas originally such factories employing more than 19 workers were taxable; this is estimated to have given relief to 12 out of a total of 76 units originally brought under excise control.

The only other topic I shall refer here and now is in regard to art silk textiles. I have very carefully gone through the several representations I have received and I have decided: (i) to raise the exemption limit from factories employing up to nine looms to those employing up to 24 looms and (ii) to lower the square yard duty of 0-1-0 per square yard,

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exclusive of the handloom cess of three pies per yard recently announced, to six pies per square yard and in addition the cess of three pies per yard will continue to be payable.

In effect, the rate of duty exclusive of the cess will now be about a third of what was originally proposed and half of the modified rates. Mills will also be given the option of paying in advance a lump sum of Rs. 22-8-0 per month per loom employed in the production of art silk instead of the prescribed rate on their actual production and will thereby enable to free themselves from a substantial part of the excise control and fiscal supervision over their operations.

A further concession which I propose to give is not to treat staple fibre as art silk for the purposes of excise duty on art silk fabrics. The present practice of treating staple fibre and cotton textiles as cotton clothes for excise purposes will continue. As against my original estimate of Rs. 1.60 crores, the revised estimate about the receipts from these taxes will be about Rs. 75 lakhs only. All the concessions I have announced will be given effect to by executive orders.

**Mr. Speaker:** Motion moved.

"That the Bill to give effect to the financial proposals of the Central Government for the financial year 1954-55, be taken into consideration."

**Shri H. N. Mukerjee** (Calcutta North-East): Mr. Speaker, we are in the last phase of the drama over which the curtain will soon be rung and Government will take charge of the country's finances for the next twelve months. I do not propose to go into the details of the Finance Bill which, with certain modifications, the Finance Minister has just placed before the House and I would leave that discussion mainly to the clause by clause analysis which this House

will make later. But I feel that in spite of the changes which the Finance Minister has accepted, the new financial proposals remain foisting little irritants on our body economic and I also feel that they are pettifogging for in a year which is supposed to be a big year as far as our Plan is concerned, the returns expected are in monetary terms extremely meagre.

I see in the Treasury Benches as represented by the Finance Minister a kind of comfortable assurance that the recession which has started in the United States of America will be checked and that something will turn up in the United Kingdom.

[MR. DEPUTY-SPEAKER in the Chair]

In regard to this recession in the United States we heard from President Eisenhower himself on the 17th of February this year that in one month, from 15th December to 15th January, there was a rise by two million in the unemployment figure. Government, of course, hopes that they would get over this recession. But this is the thirteenth depression in the United States since the Civil War in 1860. And today we might very well recall the depression in the United States which was hovering round the corner in 1949 and which was lifted only by the Korean War. I say this is an ugly portent, and the foreign policy of the United States should give us reasons for taking a very serious view of the situation which, I fear, the Finance Minister has not taken. We hitch our wagon still to the somewhat pathetically blinking economic star of the U.S.A. and the United Kingdom.

About the Treasury Benches I was reminded the other day, when I asked a question about their internal condition, of a passage in Bernard Shaw's "Heart-break House". It is "a strangely happy house, a house without foundations—I call it heart-break house." They 'have their

differences from time to time which they patch up and pose as if they are happy. I am not concerned with their occasional heart-breaks, but it is really heart-breaking for the country to have its destinies and its economic direction left in the hands of those who are in charge today. I say this not only because of our general and basic criticism of much of what this Government stands for but also because of its—what I am constrained to call—blatant ineptitudes. I will give a few very recent examples of these instances which are egregious, because in the discussion of the Finance Bill we have a lot of rope—a rope which some of the Ministers might hope is one which we shall hang ourselves with—but we have a lot of rope and I shall try to take advantage of that phenomenon.

I shall refer, first of all, to what I discovered only a few months back, on the 8th December, 1953, to be exact, when the hon. the Minister of Commerce and Industry was very kind and he answered an enquiry which I sent up to him. And I found out that there is a gentleman in his Department whom I shall not name—though I have got his name here—who is a Director (at least on that day he was a Director) in the Office of the Textile Commissioner, drawing a salary of Rs. 1,600, who had no academic qualifications, not even a Matriculation certificate, had no technical qualification, and was supposed to have had journalistic experience for seven years before his initial appointment on a high salary in 1944. This is how the unemployment problem in certain quarters is sought to be tackled by the Ministers.

I will refer next to another matter which was brought up before the House the other day when the Seventh Report of the Public Accounts Committee was placed before us and the Evidence Volume came into our hands. And on page 42 of it there is a statement by the Father

of the House, Mr. B. Das. The day before he had encountered five or six instances in the P. & T. Department where people who should have been sacked at once had been very highly promoted. That was the expression he used.

In regard to the Information and Broadcasting Ministry we find that the Minister the other day told us that he had dismissed a certain number of people, twenty-five or twenty-four, entirely on the advice of the Union Public Service Commission. My information is,—which, if it is inaccurate, I would like to have corrected,—that the Union Public Service Commission had recommended of course that these people should go; but they had examined the cases only on the basis of the confidential files and they did not give a chance to those people to appear before them to make their defence, if any. And the Union Public Service Commission had said that the cases should be kept pending and the persons kept on in service till the next chance came when they could take the opportunity of finding out whether they should be taken or not taken into the service. That was the kind of recommendation made by the Union Public Service Commission, somewhat favourable to the employees. But in spite of that the Minister chose to dismiss those twenty-five people. I know also that something else happened at the same time. Soon after this case happened in regard to these 25 employees, in August 1953 the U.P.S.C. recommended the dismissal of six technical assistants, one of whom however happened to be a person with some influential connections and therefore the recommendation of the U.P.S.C. in regard to these six technical assistants in August 1953 was disregarded. This is the way in which the Information and Broadcasting Ministry is functioning from time to time. I want, also, to refer to one other thing. I do think that whoever is in charge of the radio system in our country

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should try to mobilise to the maximum the talents of our people, their cultural capacities and the varied musical talent in this country. It seems the Minister for Information and Broadcasting has a 'hobby-horse' which he rides to distraction, as far as musical talent is concerned, with the result that there is a list of condemned artists. The National Musical Festival at Red Fort has not been broadcast because certain condemned artists were taking part. That is the kind of thing happening from time to time. Pandit Onkarnath Thakur does not come and participate in radio performances because people like him take objection to this whole system of having condemned artists. I do not mean that the Minister for Information and Broadcasting should have no tastes in regard to music. He is very much entitled to it; he is very much entitled to be proud of his taste. As far as this organisation is concerned, we have a variety of musical talent—the *Gharana* business as you all know, so many able men who render music in different ways—and it is very important that we should try to have the maximum mobilisation of the very varied and rich musical talent which we have in this country. I wish to have an assurance from Government that no Ministers, particularly the Ministers who are in charge of cultural departments, will be allowed to ride their 'hobby-horses' to the detriment of the cultural development of this country.

I want to say something also in regard to the Railway Ministry. Mr. Lal Bahadur Shastri took me very seriously to task because I told him that last year I had drawn his attention to the fact that 700 and odd workers in the Sealdah Division were living in condemned wagons and that the same condition still prevails. He told me: "you are wrong; you have not gone there and you should not have made that statement." I asked him as to how many were still living in condemned wagons and he said that there were about 100

or 120. On the 4th of April, 1954 a question was asked by Shri Rama-nanda Das to which the answer was given that 789 members of the railway staff in Sealdah Division are still staying in these condemned wagons and that certain quarters which Shri L. B. Shastri had ordered to be constructed are perhaps in the process of construction. I do not know what exactly has happened in regard to them. This is the kind of thing happening from day to day. This is the kind of thing happening as far as the Treasury Benches are concerned.

Then, Sir, in regard to Irrigation and Power Ministry, the other day the question came up that the Rao Committee reported in September 1953, more than six months ago. The Rao Committee said—according to the newspaper reports which I have tried to show in this House—that in one case a sum of Rs. 1,16,00,000 was given unwarrantedly to a firm, Hind Patel—the name is rather suggestive. So much money was given to this firm for carrying out changes because unwarranted changes were made in the design by a French or Swiss firm. It is said that the whole thing is under consideration of the Estimates Committee. How is it that for more than six months the report is withheld from this House? How is it that this kind of thing goes on all the time?

I also want to say about another thing. The Chief Minister of West Bengal went back from Delhi a few months ago and told the people that he has got an assurance from the Planning Commission that the Ganga Barrage will have the first priority in the Second Five Year Plan. He had to say it because he had to face his people there. Without the Ganga Barrage, the future of the Calcutta port and even the water supply of Calcutta is in great jeopardy. Then we were told and a Press note came out from Delhi which said that this project is not included in the

Second Five Year Plan because of international questions with Pakistan which had to be taken up, and so on. This is a kind of playing with ideas, playing with words, playing with the expectations of the people, which, I am sure, this House ought to try to put a stop to.

In regard to seamen's insurance, I got an answer from the Government last year that the Government knew that Rs. 14 lakhs were lying with the U.K. money which was earned by Indian seamen working in British ships during the war. This money we can get for the asking if only we had a scheme for seamen's insurance in this country. Government said, we know all about it. Two weeks ago, I asked a question, what have you done. They said, we have not prepared any scheme. Therefore, Rs. 1,400,000 earned by the sweat and toil of Indian seamen in British ships will go abegging because our Government has not got some sort of a scheme for seamen's insurance in order to get this money out of the coffers of the British Government.

I have the report of the Income-tax Investigation Commission, which I am sure, the House has taken serious notice of. The Income-tax Investigation Commission says that Government, off its own bat, does not refer so many cases to the Commission which ought to have been referred to it and—this is not all—the Commission has to do it. I have not got the time to quote chapter and verse from the report; it has appeared in the Press and everybody knows that. The Commission says, "of our own volition, we had to take the initiative in the matter of securing reference to us of certain cases as a result of which we have succeeded in unearthing hidden income to a very large extent." This is the kind of thing which goes on. It is difficult to see how our Government is going to have a real Plan and how our Government is going to try at least to equalise the sacrifice on the part of the people, if even a very elementary effort to collect the income-tax

is not made properly. That is the gravamen of the charge which is made, I should say, in very sedate and cultivated language by the Members of the Income-tax Investigation Commission. I say this because I refer the Finance Minister to the index number of the rates of profit of our companies here. It appeared only the other day in the *Eastern Economist*; if I give some figures, he may question them; let him verify and find out. He will see that in particular departments it has gone up to 551. The index figure has gone up from 1939 to 551. In spite of this, we find that these people are behaving in this manner. The Income-tax Investigation Commission refers to certain groups, certain big industrialists and their satellites. This is the language which is used by the Income-tax Investigation Commission. I want the Finance Minister to go into these matters and see that this kind of thing does not continue.

The other day, a suggestion was made to the Health Minister that a minimum target of 50,000 tuberculosis beds in the five years should be achieved. She said that she would be very happy to achieve that target, but that she had not got the money, because a recurring grant of Rs. 6 crores would be necessary and the non-recurring expenditure would be about Rs. 40 crores or so. We pay a privy purse to so many of these princes, who do not even care to tell us about their foreign holdings. The other day, in answer to a question, we heard of one prince who has chosen to disregard Government's question as to how much of foreign holdings he had got. We pay nearly Rs. 5,80,00,000 by way of privy purse to these people. We cannot have 50,000 tuberculosis beds because we cannot afford to spend Rs. 6 crores a year. We are having a Plan. What is the idea behind it? Do we believe like men of the type of Dr. Vogt that we are Asiatics who breed like rabbits and so should die and the population problem could be

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solved in that way. Don't we think that with better health, perhaps we can create condition of things in this country where real economic and social progress can be achieved? What is the criterion? That is my charge against the Finance Minister in particular and against the Government in general. They make a plan. It is a financial programme; it is nothing beyond that. It is unreal and it is has no relation to the living condition of the people in this country. And that is why, for all the Information and Broadcasting Ministry's tom-tomming by spending quite a number of lakhs over the Plan's publicity, nothing has happened to enthuse the people, to have the glow of enthusiasm in the hearts of the people.

In regard to foreign capital which is a matter which comes up so often, we find from the *Times of India* of the 15th February that the United States Department of Commerce has brought about a hand-book called *Investment in India* which has been only recently available in this country. It notes a growing recognition by Government of the need for private foreign investment, for private enterprise, for private enterprise in general, and a consequent willingness to offer terms of entry that are attractive to foreign investors. And then it says:

"This development has come about gradually and has been made known more by actions than by words."

My hon. friend the Finance Minister and my hon. friend the Commerce and Industry Minister have made known by their actions if not so much by their words, which are sometimes very brave words when they come and speak on the floor of the House, that foreign investors are going to have a free hand as far as the exploitation of the country is concerned. And the result is what we find—Governors of States and Chief Ministers of States going to open a build-

ing constructed by the Imperial Chemical Industries (India) Limited in Calcutta, or by the Standard Vacuum Oil Co. Ltd., in Bombay. Why should this happen? Indian patriotism has fought for so long against these foreigners and the menace of "(India) Ltd." and now our Governors and Chief Ministers go all the way and they get garlands and they get smiles from these foreign gentry who are supposed to be extremely well-behaved; and then they say: "God bless you. You are doing your best for us. We are benighted Asiatics. You have brought the light from somewhere, and therefore we have come to praise you." That is the kind of thing which goes on all the time.

**The Minister of Commerce and Industry (Shri T. T. Krishnamachari):** May I say, if my hon. friend would permit me, that so far as the opening of institutions belonging to private enterprise is concerned, the Central Government have limited themselves to the Prime Minister, the Finance Minister, and the Commerce and Industry Minister, who will not participate in these functions. We have not gone beyond these three.

**Shri H. N. Mukerjee:** Whatever that may be, the point of what I was saying, I am sure, is not touched by whatever excuse might be offered by the hon. Minister.

In regard to the States Reorganisation Commission. I would say—it has happened so—that two of the Members who should have a kind of judicial dispassionateness in regard to this question, if such a thing can happen,—as far as I am concerned, I cannot imagine a man with a completely blank mind, which I fear can only be a sterile mind, but the other party always talks of judicial dispassionateness and that sort of thing—have expressed themselves very strongly against the whole idea of linguistic provinces, which is the most amazing thing, and nothing has been

said so far by the Central Government in regard to this proposition.

And, in the meantime, repression goes on on language groups in Manbhum, near the borders of West Bengal and Bihar. I do not want to go into the merits of the question. I do not want to create a chauvinist atmosphere. I do not want a fight between the Bengalis and Biharis over this question. But there is this universally accepted principle in our country of linguistic redivision of provinces. We must have this linguistic redivision. And, at this stage, if any effort is made to repress any linguistic group, certainly that repression has got to be taken note of by the Central Government.

I say a Member of this House—I am not referring to the case in the High Courts—was marched across the streets of Purulia or Hazaribagh from the jail to the Court, and there was a rope round his waist and, we have been told, fetters round his feet. And that was the kind of thing which was going on. His hands were tied and he was taken to the Court along the roads.

**Shri Jajware (Santal Parganas cum Hazaribagh) rose—**

**Shri H. N. Mukerjee:** I have got so much to say that I cannot yield to this kind of interruption.

In regard to another point, the question of rationalisation—I am happy the hon. Minister for Commerce and Industry is also here—what exactly is Government's position in regard to rationalisation? Let us be more explicit about it. Are we going to have rationalisation of one sort or the other in this context of growing unemployment? I want Government to take time over it and tell us very specifically, concretely, the definite steps which they are going to take in the near future. I say what is needed today is not rationalisation schemes of existing industries, but that available capital resources be used in new and parti-

cularly basic industries. This is a very important thing. I want Government to think over this. It is not important for us to rationalise here and now. It might interest some of those for whom the world goes round because there is the profit motive. For them, of course, rationalisation may be a very important thing here and now, but for the country rationalisation in the context of growing unemployment is certainly not important. What is important is that there should be new and basic industries. I do not argue against rationalisation as such, because, after all, we must have rationalisation at some time or other. We must grow, we must have heavy industries, a real industrialised society. If and when we have that, certainly rationalisation will fit into the scheme. It would be absolutely appropriate to the situation. But as things stand, it is standing in the way of the development of new and basic industries, and that is why we have got to take very good care.

In regard to the affairs of the External Affairs Ministry, I would say that the United Nations observers in Kashmir are still happily hunting round the place. But why should we forget the old unsavoury history? Why should we forget that mascot of the British bourgeoisie, Lord Mountbatten, who succeeded in trapping our Prime Minister? If you read *Mission with Mountbatten*, which I was reading only the other day—re-reading as a matter of fact—you will find how he traps the Prime Minister into the net of the United Nations, and how we had to refer this case to the United Nations. Then there are certain other cases. For instance, there is a case about one Haig, about whom it was said by Sir B. N. Rau in the Security Council as follows—this fellow went over, and helped the Azad Kashmir forces, and he was an ex-officer of the American army—

"India, I am told, can, if she chooses, be tough and ask for damages from the United States

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for losses sustained as a result of Haight's activities, not merely because of loss of life inflicted by him, but for the entire cost of military operations necessitated by his organisation of the Azad forces."

This appeared in *The Hindu* of the 14th February 1950. But of course, we did not get tough with the Americans. We got no damages, and we did not even get a word of apology. Then there was a man called Major-General Delvoie. The fellow was doing all kinds of malpractices, and smuggling things across to Pakistan; and the Government of India had to tell him to quit, and he did quit. Then there was the Governor of the Punjab, Sir George Cunningham writing letters to our then Commander-in-Chief, Sir Robert Lockhart, I am not going into any of these details now, but we know these things. In the face of these things, how is it that we go on tolerating this enormity, and how is it that we do not raise our voice a little louder? I am sure, the Prime Minister would say again,—as he has said so many times—you chaps are barbarians, you do not know the kind of language which we ought to use. Let him choose his own language. Obviously, he is so much more effective than we are; let him use his own language, but let him do something about it. Let us not allow this matter to slumber over, but that is what I fear he is going to do. That is why I say in regard to foreign policy, the Prime Minister has made, particularly in recent months, a great contribution. He has taken a stand in regard to the hydrogen bomb, and other methods of mass extermination; in regard to the problem of freedom in Asia—especially South East Asia—he has taken a stand which is worthy of India. But to be effective, our policy in every aspect must be consistent and strong, which it is not. That is where I charge the Finance Minister, because he is a specialist in this matter, and he is in charge of the

economic administration of this country. I say that our economic administration has to be conducted in a fashion which is really consistent with our foreign policy as we propound it today; otherwise, the kind of proposition which we put forward in regard to foreign policy will be laughed out of court as exuberant, just as exuberant as the Prime Minister seeks to make out that my exclamations in this House are exuberant. Unless we make up our minds about what we are going to do, there is no good throwing bouquets at the Finance Minister. On the contrary, I would say, here is an opportunity: just because at this moment we are saying, you have taken a great stand in regard to foreign policy, here is an opportunity to justify not only yourself to yourself, but yourself to the country. And that is a challenge which I am throwing from this side of the Opposition. I would ask the Finance Minister, in regard to this question of the U. S. recession, and the clouds gathering on the economic horizon, as to why it is that we are not thinking more seriously in regard to the organisation of our international trade. I think that the idea of having barter agreements on long-term basis with planned economies is extremely important. I say this because—if I may be permitted to quote from the *Economic Review of Asia and the Far East*, published in 1951 by the UNECAFE, which noted that—

"In sheer quantitative terms, greater stability of the demand for the raw materials exported by under-developed countries is even more important than the current scale of foreign aid and loans."

Obviously, if we are to have given amounts of equipments delivered to us regularly at scheduled times, to implement our planned construction, it cannot be done if one year, our exports bring us Rs. 715 crores,—that was in 1951—the next year, viz.,

1952, they bring us Rs. 556 crores, and the third year, viz. 1953, they bring Rs. 336 crores. Now prices fall not because of a law of nature or a God-given dispensation, but because there are people all over the place sitting in all the Bourses, the stock exchanges, manipulating things so that it is in their interests that these raw materials can be extracted from the under-developed countries which must go on to be hewers of wood and drawers of water for the metropolitan countries.

I say, that we are supposed to be drawing aid from the United Kingdom, from the United States, from Norway, from Heaven knows what other countries. Actually by this means, by beating down the prices of our export commodities, they are cheating us, and actually we are aiding the United States and the United Kingdom a hell of a lot more than what they are aiding us. That is the definite claim which I certainly would like to make. Since we do not have, and we cannot have, our export commodities in unlimited amounts, the only sensible and practical thing for us to do is to make long-term and firm barter arrangements. And there are countries like the Soviet Union, like Czechoslovakia, like Poland and Hungary; with some of these countries we already have trade agreements. But, they are going to be trade agreements on paper if you go and say—as you said early in 1952—that our business people are at liberty to enter into contracts with these Socialist countries. That is not the entire answer; that is no answer at all. Those are socialist economies which have offered on a barter basis those capital goods which you need. They have offered to take commodities from this country. Let us, therefore, give our thought to the idea of these barter transactions because without this, I fear that we shall not get anywhere.

Now, this brings me to the last and the main point which I want to emphasise, and that is in regard to the position of our Plan. I think I once

said to somebody or other—I do not know if it was here in Parliament—that like a medieval document called the *Golden Bull* which legalised anarchy and called it a Constitution, we have got a Plan which bases itself largely on the jungle called the private sector, with the result that actually we have got no plan at all. We haven't a real plan, but merely a limited programme of haphazard investments, principally depending on the private sector. The rate of investment in relation to the national product is changeful in every capitalist country. I shall refer the Prime Minister to certain talks given in the Indian Statistical Institute by Prof. Bettelheim of Paris, who was a visiting Professor there, in Calcutta. Now, he would find there an analysis—he is not a Socialist; if he was a Socialist. Government would have given him the order of the boot: but he is not that; he is just, as far as I can make out from the notes of his speeches, a reasonable economist who tries to understand the difficulties of the under-developed countries—and he shows how the rate of investment in relation to the national product is changeful in capitalist countries; and it is stable only when a real plan is in operation, only when real efforts are made to make full employment realisable, when monopolistic practices do not create a continuous and chronic condition of economic disequilibrium. That is the position. I am sorry I do not have time to go into details over it. I wish our Finance Minister would have a very close study of the formulations made by Prof. Bettelheim in his lectures before the Indian Statistical Institute which, I am sure, would throw a flood of light on the way in which we should reorganise our Plan, and I am sure if we do that, we shall be very cautious in regard to foreign capital. We shall try to see to it that our own resources, specially our mineral resources, are developed, and we shall go ahead with the plan of having heavy industries straightway, whatever the cost in suffering. Our people are ready to suffer once they know that you

[Shri H. N. Mukerjee]

are on the right track. They won't suffer with you, when you want to monopolise comfort for a few and you want to give privation to everybody in this country; they will suffer with you the moment they have the realisation that they are there, really working for a goal which would make life happy not only for themselves but for their children and their children's children. I was pleased in a way when I found the Finance Minister trying to break away from certain foreign influences, particularly the influence of the International Monetary Fund which has lately reported on the conditions in our country. He gave, what I may be permitted to call, a slogan, a slogan of 'development through deficits.' I think that just as the I.M.F. slogan of development through foreign aid is no good, so the idea of development through deficit financing is no good at all, because I do not believe in the capacity of the Government to have those controls, those checks and balances, which alone can make deficit financing acceptable, which alone can make the capital formation by the Finance Minister capable of results. The Finance Minister has talked about capital formation. The trouble is not that capital cannot be formed but that its formation and utilization for the expansion of production are prevented today on account of the fundamental basis on which our economy is built. Today, crores and crores of rupees are being extracted from this country, year after year, by profits garnered by foreign monopolists as well as by Indian monopolists. Now, our own monopolists have got to be checked just as foreign monopolists have got to be checked. I have given instances and I shall not repeat them, by why can't we now, when we are at the beginning of the second five year plan, make a simple scheme of directing all profits earned by those monopolists to those industries and other sectors of economy which, in the opinion of Gov-

ernment, as representatives of the people, should be extended and further developed? Let us bring that kind of idea into being. If we can put a ceiling on profit which, as I said before, will certainly create a good deal of real, big source of capital formation, and if real reforms in the land system are introduced, the burden on the peasantry would go. So much money which is now being wasted by non-agricultural sections of the land as non-productive capital on land would be forcibly diverted by Governmental agency from such non-productive investment to productive channels, and the improvement in the standard of life of our peasantry, who are still the backbone of our country, would create purchasing power and on the basis of our own productivity we can have a plan of our own. It will be labour productivity as the source and fount of our capital formation. After all, the greatest capital which a country possesses is its people: not bricks and mortar, not the gold which you find stowed away in the Rajpramukhs' chests and treasure-houses. The greatest capital which a country has got is its people. if you mobilize their worth, if you try to enthuse them, if you invoke their spirit, they will be available tomorrow. Then alone can we have a real plan worthy of this country. As far as the plan is concerned at present, I do not find any signs of this Government going in the direction which it should. On the contrary, I find it wobbling, hesitant, with a brave stand on foreign policy and a very pusillanimous stand in regard to general policy. These things are so blatantly inconsistent that unless we can make up our minds, unless we change and root out those inconsistencies, we shall be nowhere. But we want to be somewhere; we want to have our place in the sun, the place which our ancestors who created a massive civilization are calling upon us to fill. That is why in discussing the Finance Bill, I wish this Government has the courage —the kind of courage which creates a

new policy—to go forward in the way which I have tried, in a very hurried and sometimes in a very disjoined fashion, to indicate to the Finance Minister and to the House.

श्री बंसल (झज्जर-रिवाड़ी) : उपाध्यक्ष महोदय, आज मैं चाहता हूं कि आपकी इजाजत लं कि मैं अपने विचारों को हातस के सामने हिन्दुस्तानी में रखूँ।

अपोजीशन के जो छिटी लीडर हैं उन्होंने अभी बहुत लम्बी चाँड़ी तकरीर की और उन्होंने शुरू किया अमरीका से। उसके बाद उन्होंने बहुत सी मिनिस्ट्रीज के ऊपर अपने विचार प्रकट किये और फिर आखिर में वह अमरीका पर ही आ गये। मैं यह सोच रहा था कि वह अमरीका के पीछे क्याँ पड़ द्ये हैं। तो यह मेरी समझ में उनकी तकरीर के आखिर में आया जब कि वह इस बात को लाये कि हिन्दुस्तान वालों को रूस वालों से बाटर एग्रीमेंट करना चाहिए। उन्होंने सन १९५९ की एक इकाके की रिपोर्ट का हाला दिया उस रिपोर्ट को मैं ने भी देखा है। उस रिपोर्ट में यह है कि जो दूसरे अपना कच्चा माल बाहर भेजते हैं आगे चल कर टरम्स आफ ट्रैक उनके खिलाफ जाते हैं। मैं अपने भाई को बतलाना चाहूँगा कि अब बहुत कम कच्चा माल हिन्दुस्तान से बाहर जाता है। मैं उनसे पूछना चाहता हूं कि खोड़ी सी चीजों को छोड़ कर कौनसा कच्चा माल हिन्दुस्तान से बाहर भेजा जाता है।

तो जो उन्होंने अंडर हॉवलप दूसरों की बात, कच्चे माल के एक्सपोर्ट को लेकर कही थी वह हिन्दुस्तान पर लागू नहीं होती। और मेरी समझ में नहीं आया कि उन्होंने बगैर सोचे समझे इस बात को इतना तूल क्याँ दिया?

दूसरे उनका ठोस सुझाव था कि रूस वालों के साथ हमारा बाटर एग्रीमेंट होना चाहिये, ठीक है, बाटर एग्रीमेंट होना चाहिये, लेकिन मैं उनसे पूछना चाहता हूं कि क्या उन्होंने लडाई के बाद जितने वाले ट्रैक एग्रीमेंट से दूर हैं उनको जांचा है और क्या उन्होंने वह देखा है कि जितने भी बाटर एग्रीमेंट से हमने दूसरे

मुल्कों से किये, पिछली लडाई के बाद, वह कोई भी सफल नहीं द्या, वह एग्रीमेंट्स क्यों नहीं सफल द्ये, उसके बहुत से सबब हैं, मैं उनकी तकसील में नहीं बाक़ांगा मगर मैं वह अदब के साथ कहना चाहता हूं कि एक टोट-लिटरियन एकोनामी हो तो उसका एक्सपोर्ट ट्रैक प्राइवेट सिस्टम वाले दूसरे से कभी कामयाब नहीं हो सकता और यह बड़ी बदह है कि बाटर एग्रीमेंट कभी भी कामयाब सारित नहीं होते। मैं उन लोगों में से हूं जो रूस के साथ, जेकोस्लोवाकिया के साथ और चीन आदि दूसरों के साथ चाहते हैं कि हमारे व्यापारिक सम्बन्ध दिन पर दिन मजबूत हों। आखिर हमारी किसी दूसरे से दूरमनी तो है नहीं। रूस से जो डॉलीगेशन अभी आया था, हमने उसका बड़ी अच्छी तरह से स्वागत किया और उनके साथ एक ट्रैक एग्रीमेंट किया, मगर मैं यहां साफ कर दूं कि महब ट्रैक एग्रीमेंट कर लेने से ट्रैक नहीं चलती, ट्रैक तो वह चीज़ है जैसे दोनों हाथ से ताली बजती हैं एक से नहीं बजती, उसी प्रकार से ट्रैक भी चलती है। क्वेल बाटर एग्रीमेंट पर साझन कर देने और फिर जाकर रूस में युपचाप बैठ जाने से ट्रैक हॉवलप नहीं होगा। अगर वह चाहते हैं कि हमारी ट्रैक रूस के साथ बहुत तो उनके कर्ज़ हो जाता है कि वह कोरिक्शन करें और दूसरे कि कैन २ कमज़ोरियां व स्थानियां हम में हैं जिससे कि हमने आपस की ट्रैक नहीं बढ़ा पा रही हैं और उनको दूर करने का प्रबल्ल करें। मैं इस सम्बन्ध में तकसील से बदान नहीं कहूँगा क्योंकि मेरा समय क्वेल पन्ड्रह मिनट का है, लेकिन मैं उनको बकीन दिलाना चाहता हूं कि हातस में इस तरफ जितने लोग बैठे दूर हैं वे इस बात के इच्छुक हैं कि रूस, चीन, जेकोस्लोवाकिया और अन्य जितने भी मुल्क हैं उनके साथ हमारी ट्रैक बहुत और दिन पर दिन बढ़। मैं ट्रैक की तरफ से भी उनको इस बात का यकीन दिलाना चाहता हूं कि हमारे दूसरे की ट्रैक चाहती हैं कि हमारा लेनदेन इन मुल्कों के साथ बहुत और अगर आगे कोई अवसर आया, हमारी ट्रैक आगे बढ़ाने की बात चली तो मैं उनको यकीन दिलाना चाहता हूं कि मेरी परी

## [बी बंसल]

पार्टी उनके साथ होगी। ट्रॉड को बढ़ाने के लिये उन्हें ठोस सुफाव देने पड़ेगा। बितने भी बाइलैट ट्रॉड एग्रीमेंट्स हुए वह क्यों कामबाब नहीं हुए। इसके बारे में उनको सोचना होगा और उनमें जो कीमती भी उनको दूर करने के लिये उनको प्रवत्नशील होना पड़ेगा।

उपाध्यक्ष महोदय, मैं अपने उन मेम्बर साहब की उकारी के बारे में जर्ब कर रहा था, मैं देखता हूं कि मैं अपने उसली मबद्दल से कुछ बोझ सा बहका जा रहा हूं। उन्होंने जो सम्मी बौद्धी दलीलें दी थीं उनमें मैं नहीं पहला चाहता, उन्होंने हरएक विनिस्ट्री को संकेत शुरू से आखिर तक बिस तरह हिमांड्स एन्ड गून्ड्रस पर बहस होती है उस तरह से उन्होंने बहस शुरू की। मैं जब दूंकि समय बोझ हैं इसीलिये बढ़ने को यह जो वित्त विधेयक हमारे सामने पेश हैं और इससे जो सवालात पैदा होते हैं, मैं उन्हीं पर अपना ध्यान रखता हूं। सबसे पहले तो मैं वह जर्ब करना चाहता हूं कि बितने भी सुफाव इस विधेयक में हैं मैं उनका समर्थन करता हूं। बैंसे ही वह बढ़त जर्ब मंत्री महोदय ने इस सदन के सामने रखता था, उसी ताम को बाहर लाकर प्रेस प्रतीनीधिवारों को उनके बितने भी सुफाव हैं उनके प्रति अपना समर्थन खीचत कर दिया था और उस से मंत्री महोदय ने यह चार्ट्स स्टॉटमेंट नम्बर १, २ और ३ हमारे पास की प्रगति के बारे में दिये हैं तब से मैं उनके बितने भी सुफाव हैं उनका और भी बारे से समर्थक हो गया हूं। अपने इस समर्थन का सबब मैं बोझी दूर जाए इस सदन के सामने रखता हूं। अभी मैं एक छोटी सी चीज मंत्री महोदय के सामने लाना चाहता हूं और वह वह है कि वह जो आपने रेयन के करोड़ के उपर एक्साइब इंस्ट्री समाजी हैं उसको न लगायें तो बहुत बच्चा होगा और उसके बदले में मैं सुफाव हैं कि रेयन बार्न जो इम इम्पोर्ट करते हैं उस पर इस समय ३६ परस्पर इम्पोर्ट इंस्ट्री हैं। उसको बढ़ा कर ४५ कीसदी का दूं तो उनको एक करोड़ ल्पये से

भी ज्यादा मिल जायगा और बितना बसन्तोप छोटे २ कारलाने वालों में कैसा हुआ है, अमृत-सर और सूरत से सोग आये और उन्होंने अपनी कीठनाइयां रखीं, अगर मंत्री महोदय मेरा सुफाव मान लें तो उन कीठनाइयां में बहुत कमी हो जायेगी। मेरा सुफाव है कि अगर जब एक्साइब इंस्ट्री को हटा दिया जाय और उसके बदले में इम्पोर्ट इंस्ट्री २६ कीसदी से बढ़ा कर ४५ कीसदी कर दी जाय तो कोई हर्द बढ़त में नहीं होगा और बितनी छोटी इंडस्ट्री हैं उनमें जो बसन्तोप छोटा हुआ है वह आयानी से दूर हो जाएगा।

मैं वह जर्ब कर रहा था कि इस विधेयक में बितने सुफाव दिये गये हैं उनका मेरे समर्थन करने का एक दूसरा सबब वह है कि जो नकला हमारे दूसरे के सामने जाव इस पंच-साला योजना का है, मैं समर्थन हूं कि सदन के सदस्यों ने जो तीन ट्रॉल्स चार्ट्स हैं उनको गौर से पढ़ा होगा और उनको गौर से पढ़ने के बाद एक चीज जो सामने आती है वह वह है कि अगर हम अपना वह प्लान पांच वर्ष में लात्म करना चाहें, बैंसा कि हमें लात्म करना चाहिये तो हमें ८१० करोड़ ल्पये की डीफीस्ट करनी होगी। यह एक बहुत बड़ी भारी रकम हैं। मैं उन सोगों में से हूं जो वह चाहते हैं और इस बात की कोशिश करना चाहते हैं कि हम यह प्लान पूरी तरह से इम्पोर्ट करें और उस तात्परता में बितने छार्ट फाल्स हों उनसे हम अपने को बढ़ा कर आगे बढ़ें और जो चाहता हूं कि २२२६ करोड़ ल्पये का जो टार्गेट है वह पूरे का पूरा हमें निभाना चाहिये, और इसीलिये हमें इस बात से मुंह मोड़ना नहीं चाहिये कि ८१० करोड़ ल्पये का डीफीस्ट हमें करना पड़ेगा। उच हमें इतना बड़ा डीफीस्ट करना पड़ेगा और उससे जो भूमास्फीत वा इनप्लैनिंग होगा उसको लोकने का क्या इसाब है? उसका उपाय यही है कि जो हम क्रय लालित दूसरे में दूं उस क्रय लालित को दूसरे गस्तों से चारिस हों। एक तरीका एक्साइब इंस्ट्री का है, दूसरा तरीका

इनकमटैक्स का हैं और तीसरा तरीका सॉन्स का हैं। एक्साइज इंटी के सम्बन्ध में विधेयक में जो सुभाष विद्या गया हैं में उसका समर्थन कर्त्ता कर रहा हूं, उसका सबब यह हैं कि इस समय इनकमटैक्स को बढ़ाने के लिये कोई मांग नहीं आनी चाहीहै और उसकी एक लास बढ़ा है और उसे हमारे वित्त मंत्री महोदय ने वही अच्छी तरह से रखला है कि वह टैक्सेशन का सात सबाल एक टैक्सेशन कमीक्षन के सामने पैक है और वह वही गौर से इस बात को दृस रहा है कि आखिर किस तरह का हमें टैक्सेशन स्ट्रॉक्चर वहां पर कायम करना चाहीहै जो कि इस प्लान को मर्दनबर रखते हुए बैंस्ट पारिवहन रेवर्स्टस हमें दे और बत कि वह आयोग इस सारी चीज को वही गौर से दृस रहा है और इसी के लिये वह नियुक्त किया गया हैं तो मेरी समझ में नहीं आता कि वह उचित होगा कि हमारे मंत्री महोदय इस बक्त बर्तमान टैक्सेशन के दृष्टि को एकदम बदल दे और इस बात का इन्तजार न करें कि उस आयोग की हमारे सामने रिपोर्ट आये ताकि इम गौर से सोचें और यह भी विचार्त कि जो ८० करोड़ रुपये का इनफ्लेशन इस हाँकीसिट काइरोनेंसिंग के द्वारा होगा उसके असर को हमें किन तरीकों द्वारा रोकना होगा। उसका तरीका यह है कि बिस बिस सेक्टर में वह रुपया वही उस सेक्टर से हम उस रुपये को बायिपस ले लें और उसका एक सबसे अच्छा तरीका हमारे सबाल में वह है कि एक्साइज इंटी चीजों पर लगती हैं और वह उन सोगों को दूनी पहुंची हैं जो उन चीजों को इस्तेमाल करते हैं। बहुत से मेरे भाई यह कहते हैं कि आखिर ये दूते पर क्यों इस तरह का कर लगाया जाय? पहले तो जो दूतों के ऊपर कर लगाया गया है वह हर एक दूते पर नहीं लगा है, जो छोटे २ घरेलू उद्योगों द्वारा दूते बनाये जायेंगे, वह इस टैक्स से बरी कर दिये जायेंगे और सिर्फ उन्हीं दूतों पर कर लगेगा जो वही २ कारखानों में बनते हैं और हमारे ये भाई जो इन वही २ कम्पनियों के बनाये दूते पर्हिनना चाहते हैं और रुपये कर सकते हैं उनका यह कर्व होजाता हैं कि सरकार

को लास ताँर पर जब कि वह इतना इनफ्लेशन कर रही हैं तो उसमें थोड़ा सा हिस्सा बटायें और टैक्स के रूप में सरकार को दें।

दूसरा सबाल वह पैदा होता है कि वह जो ८० करोड़ रुपये का हाँकीसिट हमें इन पर करना हैं, क्या वह करने के बाद भी हम २२४४ करोड़ रुपये के टार्गेट को इन पांच वर्षों में पूर कर लेंगे, यद्यपि तो इन चार्ट्स को दूल्हने के बाद बरा भी शक नहीं है कि अगर हमारे वित्त मंत्री और हमारी सरकार इस बात के ऊपर बिल्कुल उतार हो जायें कि हमें वह प्लान पूरा करना हैं तो यद्यपि कोई तक नहीं मालूम होता कि यावद इसके कि हमारा प्लान इन तीन वर्षों में काफी पिछड़ गया हैं, उसको पूरा किया जा सकता है।

4 P.M.

में बताऊं क्यों। पहले साल हम ने २६२ करोड़ रुपये लर्च किये, दूसरे साल २७१ करोड़, तीसरे साल ४११ करोड़ लर्च किये। बानी दूसरे और तीसरे साल के बीच में जो हम ने अपनी प्लैन को बढ़ाया वह करीब करीब १५० करोड़ रुपये से बढ़ाया। इसी तरह अगर हम तीसरे और चौथे साल के जो ५६४ करोड़ रुपये के बजेट ह किंगर्स हैं उन को दूसरे तो उन में हम ने १५२ करोड़ रुपये से बढ़ाया। इसी तरह से अगर हम आखिरी साल के ३२५ करोड़ रुपये के लर्च को ले कर अपनी प्लैन को पूरी करना चाहूं तो हमें १३१ करोड़ रुपये से बढ़ाना पड़ेगा। मैं मानता हूं कि यह दर्ते कुछ थोड़ी ज्यादा हैं बयुकावले इस के कि अगर हम ने प्लैन को पहले से ठीक तरह सं बराबर लगाया होता। सीकिन फिर भी मैं इन को इतना ज्यादा नहीं समझता कि हम मापदंश हो कर बैठ जायें, बैसा कि पिछले दिन हमारे वित्त मंत्री ने कहा मुझमें वह चीज अच्छी नहीं लगी। उन्होंने कहा कि हम प्लैन को ५०, ५५ परसेंट तक ही निभाने पायेंगे। और यह मुझमें इस लिये नहीं भाई कि मैं इस में मापदंशी दूल्हता हूं और मापदंशी के साथ साथ मैं इस में यह दूल्हता हूं कि अगर हम ने डीलापन अस्त्वार किया तो जो हमारी पांच वर्ष की प्लैन हैं उस में ६ वर्ष लग

## [श्री बंसल]

जायेंगे। यह चीज मैं बद्दाशत नहीं कर सकता इस के पीछे एक कहानी है, वह मैं बताऊं।

**Shri C. D. Deshmukh:** On a point of personal explanation, Sir, I think I said that we are certain to execute at least 85 per cent. That is not the same as saying that we shall confine ourselves to executing the Plan to the extent of 85 per cent.

**श्री बंसल :** आप को धन्यवाद कि आप ने जो मेरी बड़ी भारी शंका थी उस को दूर किया। मैं तो आप को अपनी पूरी सपोर्ट देना चाहता हूं कि आप पांच वर्ष में इस प्लैन को पूरा करें। आखिर कोई भी प्लैन हो, बगैर जनता को तकलीफ द्दुए आप उस की प्लैनिंग नहीं कर सकते। बित्तने भी दूसरे भूलकों के उदाहरण हमारे सामने हैं, आप दूसरों कि उन सब में वह बात हुई। रूस में प्लैनिंग हुई, वह केवल टिक्कर और द्वावल से ही नहीं हुई बल्कि उस में ब्लड भी शामिल था। और भी दूसरों में बहां पर प्लैनिंग हुई, वहां टिक्कर और द्वावल बहुत ज्यादा शामिल रहा। इसीलिये यदि हमारे दूसरे में इतनी मुद्रा स्फीत करने के बाद भी जनता को कुछ बोझी सी तकलीफ होती है, तो उस को तकलीफ उठानी पड़ेगी। अगर आप यह चाहें कि हमारे रहन सहन का मेजार पांच वर्षों में कुछ बोझ सा बढ़ जाय, आप यह समझें कि बगैर कुछ किये हुए, बगैर कुछ तकलीफ उठाये, बगैर कुछ सौंकिकाइस किये हुए यह हो जाय, तो यह नामुमांकित बात है, और हमें अपने को इस भूलावे में हींगज नहीं रखना चाहीये। इसीलिये मैं तो, जो मार्फ़ इस तरफ बैठे हुए हैं उन का कर्ब तो हैं ही, जो उस तरफ बैठे हुए हैं, उन से भी अपील करता हूं कि वह इस प्लैन को कामयाव बनाने में पूरी सहायता सरकार को दें। यह नहीं कि जभी जैसे हमारे माननीय मुकर्बी साहब लड़ हुए और उन्होंने प्लैन के ऊपर तो कुछ कहा नहीं, पर रूस और अमरीका की बात कहने लगे और जो दो बार इधर उधर की मिनीस्ट्रीज़ में कीमियां हैं उन की बात कहने लगे।

**Dr. Lanka Sundaram (Visakhapatnam):** What happened to the Committee on Public Co-operation; only one sitting in two years?

**श्री बंसल :** उस का जवाब तो मंत्री महोदय देंगे। मैं वह नहीं कहता कि जो कुछ भी हमारी सरकार इस प्लैन के बारे में कर रही हैं वह सब ठीक ही कर रही हैं। सदन को यह मालम है कि मैं इस बात के ऊपर कि हमारी प्लैन करीब करीब 200 करोड़ रुपये से ज्यादा वर्षों में पिछड़ी जा रही हैं सरकार का बड़ा भारी क्रिटिक रहा है। लैंकिन जैसा मैं ने अर्ज किया कि यह बात मुझने भार्ड नहीं कि वित्त मंत्री ने हाउस के सामने बताया कि इस तरह से ज्यादा एलो-केशन्स द्दुए हैं और वह जनयूटिलाइज़ रहे। यह बात ठीक है कि कुछ दूसरी मिनीस्ट्रीज़ की कमबॉरियां की बबह से जो एलो-केशन्स थे वह जनयूटिलाइज़ रहे हैं। मैं यह नहीं कहता कि इस में फाइनेंस मिनीस्ट्री का कसर है, यह सारे ढांचे का कसर है, जो हमारा एंडीमीनस्ट्रीट ट्रिब्यून सेट जप है, मैं उस का कसर समझता हूं। जब तक हम इस ढांचे को नहीं बदलेंगे और एसा ढांचा नहीं बनावेंगे जो कि इस प्लैन को एग्रिकलूट कर सके, तब तक मैं समझता हूं कि जनता का स्तर भी नहीं ऊँचा होगी और हमारी प्लैन वह पेपर ही पर रह जायेगी। मैं आप को बतलाऊं, हमारी जो एकानीमिक कमेटी आफ दि कॉमिटेट हैं वह बनी, प्रोडक्शन कमेटी आफ दि कॉमिटेट हैं, वह बनी। प्रोडक्शन कमेटी आफ दि कॉमिटेट शायद एक बार भी अच्छी तरह से नहीं बैठी, या शायद एक बार बैठी हो तो जो हमारे प्लैनिंग के अंग हैं, जो कि इस प्लैनिंग के ही लिये बनाये गये हैं, जब तक उन में एक कॉर्बिनेशन नहीं आयेगा, जब तक प्लैन को एग्रिकलूट करने की भावना दृढ़ नहीं होगी, तब तक हमारी प्लैन आगे नहीं बढ़ सकती। इसी लिये मेरा सुझाव है कि हमें इस एंडीमीनस्ट्रीशन के ढांचे को, इस प्लैन के एग्रिकलूट करने वाले ढांचे को बदलना है। मैं कोई भी सौंकिकाइस एंसी नहीं समझता जो कि इस के लिये नहीं की जा सकती। हम

को हर एंसी चीज़ को हटाना चाहिये जो कि इस प्लैन को सक्सेसफुल करने के रास्ते में रोका अटकाने वाली हो।

मैं ने दो सुझाव त्वर्ते। एक तो हमें इस प्लैन को पांच वर्ष के भीतर ही भीतर प्रा करना चाहिये और इस में जितनी भी रूकावट आये, उन सब पर हमें हावी होना चाहिये। दूसरा सुझाव यह है कि हमें अपने एडीमीनिस्ट्रीटिव सेट अप में इस प्रकार से रद्दी बदल करना चाहिये कि वह इस प्लैन के लिये एरीबॉक्यूटिव बन जाय।

तीसरा मेरा सुझाव यह है कि हमारे सरकार के जो बहुत से जंग हैं, यानी प्लैनिंग कामकाज, एकान्मिक कमेटी आफ दी कॉर्पोरेशन और प्रोडक्शन कमेटी आफ दी कॉर्पोरेशन, इन सब में एक बड़ा सामंजस्य होना चाहिये, उन में को-आर्थिक नेशन होना चाहिये ताकि इस काम में जो रूकावट आज कल हमें पहती हुई न बर आती है वह न रहे।

मैंने कुछ उदाहरण अपने सामने रखे, जिन में जितना रूपया था वह तर्व नहीं हुआ। एसा नहीं था कि उन में एलोकेशन न रहा हो, सब के लिये एलोकेशन्स थे और वह सब एंसी चीज़ें थीं जिन पर कि दूसरा का नियमित निर्भर करता है। पैनिसिलीन कैंकट्री के लिये ६४ लाख रूपये मंजूर हुए और २० लाख रूपये लगाये गये, मेशीन टेस्ट कैंकट्री के लिये १४२ लाख रूपये मंजूर हुए और केवल ५० लाख रूपये उस में लगाये गये, ही एलोकेशनीकल इंडिपेन्डेंट के लिये एक लाख रूपये एलोकेट हुए, उस में से सिस्टर्स ५०,००० रूपये तर्व किये गये। इसके अलावा कम्पनीटी प्रोजेक्ट्स, लोकल वर्क्स और इंडस्ट्रील हार्डिंग इस्टर्नाईट के लिये २३ करोड़ रूपये रखे थे, लैंकन लर्व द्वारा ८ सिस्टर्स ८ करोड़, ७२ लाख रूपये। ५० करोड़ रूपये रखे गये थे कार 'डी डॉलपमेन्ट आफ बीसक इंडस्ट्रीज एंड ट्रान्स्पोर्ट'। प्लैन के शुरू में वह बदला गया था और तर्व का तत्वमीना है सिस्टर्स ५० लाख रूपया। इस साल के एक्स्प्लोनेटरी मेमोरांडम में कहा जाता है कि :

"The Government of India have revived a proposal for establishing a factory for the manufacture of heavy electrical equipment."

५० करोड़ रूपये एलोकेट करने के बाद प्लैन के चाँथे वर्ष में वह प्रोजेक्ट रिवाइब किया जाता है। अगर हमारी यह हालत है तो हमारी प्लैन नहीं चल सकती और इसी लिये मेरी अपील अपनी सरकार से, वित्त मंत्री से ही नहीं, अपनी सरकार से है कि वह इस प्लैन को बरा ज्यादा सीरियसली ले और इस में जितनी जितनी स्कीमें हैं उन को प्रा करें।

सबाल पूछा गया, मुकर्जी साहब ने पूछा कि प्राइवेट सेक्टर इस में क्या कर रहा है? प्राइवेट सेक्टर के लिये २२२ करोड़ रूपये की इंडिस्ट्रील हॉलपमेन्ट एंड एक्स्पैन्डन के लिये प्लैन में व्यवस्था की गई थी। मैंने कुछ आंकड़े दिले हैं। वह वे आंकड़े हैं जिन के लिये इंडिस्ट्रील हॉलपमेन्ट एंड रंगुलेशन एक्ट के अन्तर्गत नये अन्डरटॉर्मेंट और पुराने अन्डरटॉर्मेंट के एक्स्पैन्डन के लिये परीक्षण लेनी पड़ती हैं। यह आंकड़े ११५ करोड़ रूपये के हैं। इस प्रकार से अगर आप दीर्घबे तो पांच वर्षों में २०० करोड़ से ज्यादा इस प्राइवेट सेक्टर का हिस्सा होगा हमारी प्लैनिंग में। मैं इस के बहुत कम नहीं समझता। यह काफी भाग है जिसको यह ले रहे हैं।

मैं जानता हूं कि जिन ४२ इंडिस्ट्रील का प्लैन में जिक्र किया गया है उनमें जिस तरह से तरक्की होनी चाहिये उस तरह से नहीं हो रही है। मगर मैं पूछा जाहाज हूं अपनी सरकार से कि अगर वह तरक्की उन में नहीं है तो वहा पिछले सीन वर्षों में कभी भी प्लैनिंग कामीशन ने इंडिस्ट्रील वालों को बुला कर कहा कि आप वर्षों अपने टार्गेट को प्रा करने में कमज़ोरी महसूस करते हैं? वर्ष कभी उनको बुलाया गया और उन की दिक्कतों को पूछा गया? कभी उन को बुलाया गया और उन को उन की जिम्मेदारियां बताई गईं कि तुम ने वह बाज़ा किया था और हमारी प्लैन जिस को

## [श्री बंसल]

अच्छी तरह से चलना चाहिये था वह नहीं चल रही हैं तो उस में बाधा क्या हैं? जहां तक मुझे पता है कि ४२ इन्डस्ट्रीज में से एक आध को बुला कर अगर पछा हो तो पछा हो, बरना जहां तक मुझे मालूम है कि किसी को बुला कर नहीं पछा। तो अगर हमारा यह प्लान हैं तो उस को हमें प्लानिंग के तरीके से चलाना होगा। इस तरह यह नहीं चल सकता कि एक किताब में यह लिख दें कि यह प्राइवेट सेक्टर करेगा, यह कलां मिनिस्ट्री करेगी, यह स्टॉट गवर्नर्मेंट करेगी और आप चुपचाप बैठ रहें। प्लान का मतलब यह है कि उस प्लान को निभाने के लिए जितने भी अंग हैं। उन सब का बराबर कोआर्डिनेशन होना चाहिए। अगर आप उन को बार बार बुलाते रहें, डाइरेक्शन देते रहें और उन को साथ चलाते रहें जब तो प्लान चल सकता है लेकिन अगर यह रिसर्फ किताब में ही लिखा रखा जाय तो यह प्लान नहीं चलेगा। प्लान का यह मतलब नहीं है कि एक किताब लिख दी जाएं फिर सब लोगों पर छोड़ दिया कि वह उस को चलावें। यह चीज उस बक्त लास तौर पर बरूरी हो जाती है बब कि आप डीफीसिट फाइनैन्सिंग करने जा रहे हैं।

आप पांच साल में १०० करोड़ का डीफीसिट फाइनैन्सिंग करने जा रहे हैं। इस डीफीसिट के मसले पर मैं दो एक सवाल उपने वित्त मंत्री महोदय से पछाना चाहता हूं वह यह कि इधर तीन बचों में २२५ करोड़ का डीफीसिट फाइनैन्सिंग हुआ हैं और इसके नीचे जो एक नोट लिखा हुआ हैं उस में यह है कि ६० करोड़ रुपया पीस्टक ने एवबार्फ किया। तो बचता है १२५ करोड़ रुपया। लैकिन जब मैं रिजर्व बैंक के आंकड़े देखता हूं तो मुझे यह १२५ करोड़ की बढ़ोतरी कहीं मालूम नहीं देती हैं। नोट्स इन सरकारेशन एट दी ईंड आफ मार्च १९५२ में हैं १२०४ करोड़ और २६ मार्च १९५४ में वह है ११८६। वह घट जाता है बढ़ता नहीं। मार्च ५२ और ५४ के बीच में बढ़ता है और मार्च १९५२ और ५४ के बीच में बढ़ता है लैकिन मार्च १९५१ से नहीं बढ़ता। बीच में जो बढ़ोतरी होती

है वह १२५ करोड़ की नहीं है। १९५१ के मुकाबले में आजकल १८ करोड़ कम हैं, १९५२ के मुकाबले में ८७ करोड़ ज्यादा हैं और १९५३ के मुकाबले में ५२ करोड़ ज्यादा हैं। तो मैं यह पछाना चाहता हूं कि यह जो आंकड़ों में थोड़ा सा कर्क हैं इसकी क्या बजह हैं। मैं यह कहना चाहता हूं कि इस चीज का मार्केट पर असर पहुंचता है। मैं यह नहीं कहता कि जब आप डीफीसिट फाइनैन्सिंग करते हैं तो उसका असर मार्केट पर नहीं पहुंचता। इसीलिए मैं इस बात पर जोर देना चाहता हूं कि जब आप इतने बड़े पैमाने पर डीफीसिट फाइनैन्सिंग करने जा रहे हैं तो अपको प्राइस ट्रैड पर भी निगाह रखनी पड़ेगी। लैकिन मैंने वित्त मंत्री की स्पीच में इसका जिक्र नहीं पाया। तो मैं पछाना चाहता हूं कि क्या आप यह काशन नहीं रख रहे हैं। मैं समझता हूं कि इस बात की जरूरत है कि हम प्राइस ट्रैड्स को बाच करें और आपका टच मार्केट से रहना चाहिए। मैं नहीं जानता कि आप का टच मार्केट से हैं या नहीं लैकिन यह चीज बर्बी है। आपका प्राइस इंडेक्स इस कार्बिल नहीं है कि उस पर बहुत रिसाई किया जाय। वह बहुत पुराना बना हुआ है और वह ऐसे सेंटर्स से कलेक्ट किया जाता है कि गलत आंकड़े मिलते हैं। इसीलिये जब तक आप बपना प्राइस इंडेक्स न सुधारें तब तक तो वह आंकड़े भी बर्बी हैं कि आपका मार्केट से टच रहे और लास तौर से जब कि आप को इन अगले दो बचों में नियंत्रण रखना पड़ेगा। मैं समझता हूं कि अगर आप इतना डीफीसिट फाइनैन्सिंग करने जा रहे हैं तो आप को किसी न किसी प्रकार का नियंत्रण रखना पड़ेगा। लैकिन अगर वह सलाई की तरह का नियंत्रण होगा तो आप की प्लान कभी नहीं चल सकेगी। इसीलिये मैं चाहता हूं कि आप जो नियंत्रण लगायें उस के बारे में अभी से बैठ कर बहुत अच्छी तरह से सोच विचार कर लें और उन लोगों के साथ बैठ कर यह करें जिन का काम मार्केट ट्रैड

आप इस बात का अन्दाजा सगायें कि किस किस प्रकार का नियंत्रण हमको करना चाहिए। कंट्रोल का मतलब यह नहीं कि फिजीकल कंट्रोल हो, हालांकि मैं उसके भी बहुत सिलाफ नहीं हूँ। अभी चीनी के दाम तेबी पर चल रहे थे तो सादा मंत्री ने बाहर से चीनी भंगाई। यह बहुत अच्छा नियंत्रण है। प्लान को प्रा करने के लिए आपको इसी तरह का नियंत्रण करना चाहिए। मैं तो चाहता हूँ कि आप उसके बारे में अच्छी तरह से सोचें। ऐसा न हो कि एक महीने बाद दर्द बढ़ जाएं और आप दिना सोचे समझे नियंत्रण कर दें और उसका अच्छा असर होने के बावजूद बुरा असर हो। इस लिए मैं अर्ज करता हूँ कि इस नियंत्रण के मसले को आप अच्छी तरह से सोचिये और उसके लिए तैयार रहिए। मैं चाहता हूँ और सारा देश चाहता है कि हमारा प्लान ठीक तरह से चले क्योंकि अगर यह ठीक तरह से नहीं चलेगा तो आप बेकारी के मसले को हरिगंव तैनहीं कर सकते।

**Kumari Annie Mascarense** (Trivandrum): I oppose this Bill tooth and nail, as the habitual offence of the Finance Minister and as the recurring malady of the administration. Every year a fresh and new taxation is brought in for one reason or the other, to saddle the tax-payer and to increase the burden of taxation without the corresponding right or privilege of tax relief. The tax-payer is the foundation on which rests the whole financial structure of architectural extravagance to proclaim to the world the wealth of the nation and the prosperity of the people. Finance is the life stream of the body politic, whose normal, healthy circulation is necessary for the growth and progress of the nation. The Finance Minister is the pivot of the financial structure, around whom the other Ministries radiate like spikes in the wheel of fortune revolving onward forward to peace and prosperity. I am surprised to find that this small revolving of the wheel of fortune in the hands of our Finance Minister seems to be

impossible unless he saddles the tax-payer with heavier and heavier taxation. The Finance Minister confesses openly by this Bill that he has failed year after year to balance the Budget in spite of the sound economic principles he has been following during the last four years. He has been following a sound monetary policy; he has been following during the last four years. He has been following a sound monetary policy; he has been following deficit financing and the most difficult principle of further taxation he has followed—still with deficit financing and the tax-payer's burden increasing every year. I am extremely sorry to frankly confess my opinion because I represent lakhs and lakhs of people, who cannot even afford one meal a day, and this taxation will fall on their neck like the axe of persecution.

In this small revolving of the wheel of fortune, the Members of the Cabinet should co-operate so much so that there is no obstruction caused by self-seeking, ambition, corruption or otherwise. I regret to say that we on this side of the House were rather surprised even at the rumour of a rift, which would have sounded so unique to the rest of the world. I am glad to note that it was only the passing phase of a rolling cloud to clear the horizon. The rest of the world would be surprised to hear of such an incident of a Cabinet consisting of men of world renown, whose prestige and position are not only an asset to the nation but to humanity at large.

Till the other day I had no misgivings of this character till the 17th of March evening when the Finance Minister made his speech. There I heard the Finance Minister using all his powers of expression in supporting foreign capital whereas from the national platform. I hear the Prime Minister inviting the people to contribute to the national loans to make the nation stand on its feet with self-respect and maintain its own dignity. Which of the voices

[Kumari Annie Mascarenha]

is to be followed? (An hon. Member: Both.) We are baffled. The Finance Minister must forgive me if I say that for a moment—for a moment only—I was driven to suspect whether it is fifth column activity in the Cabinet. I suppose that it is not; I suppose that my suspicions are unfounded. A denial is necessary to confirm the policy of the Government.

I suppose the Finance Minister is aware of the history of foreign capital and foreign aids with its dire consequences in Asian countries and in European countries. If I can believe the verdict of those friends of Eastern Europe, they have told me about the many bad effects of the Marshall Aid. It is also the experience of many Asian countries. As far as possible, the Finance Minister should respect the dignity of this Government by respecting the self-supporting principle. Maybe, we will take a long time, but then, we will be safe within our own risks. We have been fighting for ages together to get this independence and we feel sorely when you say that this Government should go in for foreign aid. That is why, Mr. Finance Minister, I raise my voice against such proposals which tend to take away the independence of this country.

**Mr. Deputy-Speaker:** She may kindly address the Chair.

**Kumari Annie Mascarenha:** The preamble of the budget speech is resounding with praise for its own achievements. During the last few years, says the Finance Minister, there was marked increase in production, a small fall in food prices, assistance was coming from abroad, there was a moderate surplus, there was banking credit and there was a satisfactory position of the balance of payments. We quite agree with him; we also say that there is an increase of income: we could understand it and in his peroration

he sings the glory of the achievements of the Congress administration. There also we quite agree.

But between the preamble and the peroration comes the Budget proposals to inflict more taxes on the people. That is where we cannot understand the Finance Minister. Before I deal with them, I wish to do justice to his administration by agreeing to all the achievements that he had put before us in this House.

It is a fact that this Government at the very outset had to confront a major human convulsion when streams of humanity like a mountain torrent came, rushing down the precipice of an ill-fated destiny, swept over the plains of India, foaming with tumultuous emotions of uprooted ancestral homes with their sweet and sacred memories—a situation that would have shattered the mightiest powers in Europe. It is equally true that the Congress administration had tackled with success the problem of five hundred and odd native States which were known as princely ulsters—or I would call them princely ulcers sapping the health of the nation. These were tackled successfully and were directed towards the main stream of national life to enrich it. We quite agree with him. It is a fact that this administration had made great effort to harness the forces of nature to distribute through the length and breadth of the country streams so that we may have a life of plenty tomorrow. That also we agree. It is equally true that there have been many improvements in the transport arrangements and so on and so forth. That is the glorious picture that the Finance Minister had been painting before us in glowing colours.

Now, will you please look at the other side of the picture which I am going to paint before you, not in colours but in actual facts and figures? I was just calculating the

national earning during the last seven years. I have collected the figures from the Budgets given to us during the last seven years—the Railway Budget as well as the General Budget. I have got the figures for each year but I do not wish to saddle the House with so many details and I will just come to the conclusion by saying that during the last seven years from the Railways we had Rs. 3196 crores and from the General Budget we had Rs. 2689 crores—in all Rs. 5885 crores during the last seven years. This is only the Central revenues; if you take the revenues of the whole of India during the last seven years, it would be much more. I was unable to go through every State Budget but I have collected figures for one year for the whole of India and that is from the *Report on Currency and Finance, 1952-53* and there the total earning of the whole of India including the States is given as Rs. 4971 crores for one year. For seven years, let us have a rough calculation and multiply it by seven and we get about Rs. 35,000 crores.

**Mr. Deputy-Speaker:** Is that taxation?

**Kumari Annie Mascarene:** That is the revenue; not taxation; that is the Budget amount; or income of the States from all over India.

**Mr. Deputy-Speaker:** It seems enormous.

**Kumari Annie Mascarene:** I ask the Finance Minister: is the picture he has painted so glossily in proportion to the amounts that have been spent? It falls far short. Why is it so? Why has it fallen so short of the expectations of the people, of what they can actually do with such an amount? The reasons are not far to seek.

With regard to the rehabilitation, I have myself seen certain colonies. I regret to say that several families are huddled together in one flat with not even a little of privacy to the inhabitants; that was what I saw. The reason why they have fallen

short of the expectations. You have rung the bell in such hurry.

**Mr. Deputy-Speaker:** Hon. Member may have it leisurely; I am not in a hurry.

**Kumari Annie Mascarene:** I am so glad. How many of the schemes have been completed during these years?.....

**Mr. Deputy-Speaker:** I am afraid hon. Member has misunderstood what I said. It is not that I am going to allow her to speak more leisurely.

**Kumari Annie Mascarene:** Anyway I hope you will give just sufficient time—about five minutes—to give all the facts that I have collected.

They have not completed a single scheme so far in order to benefit the country. China was able to complete within two years greater and more majestic schemes.

Then I would like to refer to waste of money and corruption. There is extravagance of expenditure in every Department. That can be proved before the Finance Minister from the findings of the Public Accounts Committee.

"On several occasions in recent years, the attention of the Public Accounts Committee has been drawn to the continuance of a large number of cases involving uncovered excesses, unsurrendered savings, and irregular re-appropriations."

"As stated in the preceding Chapter, there have been excesses in 18 voted grants. \* \* \* Savings occurred in 80 out of 100 grants, but only 71.2 per cent. of the total actual savings under the voted grants was surrendered."

"The Committee have come across a large number of specific cases in which laxity of control over budgeting or control over expenditure was noticed."

On page 11 of their Seventh Report, 1952-53, Volume I, they say

[Kumari Annis Mascarene]

with respect to the import of fertilizers:

"Government could have saved £27,000 if the deal had been negotiated on a Government-to-Government basis."

Again I would invite the attention of the Finance Minister to the Committee's observation on page 37:

"As has been pointed out above, the Committee came across certain instances where the Ministry of Finance had not taken into account the element of interest on capital outlay and other overhead charges involved in the running of a particular scheme...etc."

The Administrative Audit system has been recommended by the Committee, but it was not followed by any other Ministry except the External Affairs Ministry.

"The Committee would like to draw the attention of the Ministry of Finance ..... that the notes on 'Important Schemes' financed by Government and in respect of which expenditure has been provided for during the year 1953-54, do not indicate the return yielded ...etc."

I do not wish to go through all the markings that I have prepared. I wish to refer to an observation in the Audit Report of the Defence Services, and it is scandalous how in the face of these remarks they have brought forth the taxation policy again.

"The failure to follow the prescribed tender procedure and the unnecessary restriction of competition must be presumed to have involved Government in losses the aggregate amount of which cannot be estimated, but an analysis of tenders accepted, which allows a loss in certain restricted fields to be demonstrated, suggests that it was very large."

And then the most colossal thing they have pointed out is this, that the

losses written off during the year 1951-52 amounted to Rs. 3,18,60,864, while in 1950-51 they amounted to Rs. 3,32,75,290. In other words, Rs. 7 crores of losses were written off. And it is the tax-payer who has to fill up this gap. The Finance Minister can bring any taxation proposal and get it passed with the help of their majority. But it is the tax-payer who has to pay.

In the Audit Report on the Railways there is this observation:

"The decision to purchase this equipment was taken by the Railway Board without financial concurrence and when the case came to the notice of the Finance Branch of the Railway Board in October, 1951, they did not approve of the action."

This sort of unauthorised expenditure is eating away the funds of the State.

In the Report on the Engineers' Seminar at Nangal, which was distributed among the parliamentary papers, I find:

"This factor has mainly contributed to the large proportion of immobilised machines, low output, costly production and disproportionately large amounts of money locked up in spare parts stock."

But when I put a question about these spare parts lying without any use, the Minister disowned it.

We are confronted with proposals for fresh taxation. The State has sufficient income, and the schemes are already there. But the Planning Commission has not prepared blue-prints so that the schemes may be carried out carefully and systematically. Nothing is done in the Secretariat, which remains bureaucratic. It is the Secretariat which defames the Finance Minister, which defames

the Government, and which defames democracy. The mistake lies not in the Cabinet or in the Ministry but in the Secretariat. For instance, in regard to the Director-General of Supplies I have several quotations about the discrepancies, and there is a recommendation that he should not be consulted hereafter. I would like to tell the Finance Minister: these have to be taken into consideration before you bring this taxation on the people, which is not worth the paper on which it is printed. Therefore I oppose this Bill with all the energy I can command—atomic energy!

**Shri N. M. Lingam (Coimbatore):** The last speaker said the Finance Minister began with a preamble, ended with a peroration and in-between inserted his Budget proposals. Hearing her speech I was led to a somewhat similar conclusion. She began with a preamble, ended with a peroration and in-between she indulged in a declamation.

**Dr. Lanka Sundaram:** And you are in perspiration!

**Shri N. M. Lingam:** We are tired on this side of the House, of hearing the same refrain being sung over and over again.

**Kumari Annie Mascarene:** And the same also from that side.

**Shri N. M. Lingam:** I shall presently show how we take an objective view of the situation confronting the country, and how the Budget proposals are sound.

The Deputy Leader of the Communist Party was saying that the financial proposals are not in harmony with the bold and brave stand that we have taken with regard to our foreign policy. In the same breath he said that we are sending our raw materials to the Western Democracies and that it is actually we that are helping the U.S.A. and other countries and not they that are helping us financially. So it is not for me to condemn what he has said. He has given his own answer.

But I want to go deeper into the question. He takes advantage of the stand taken by the Prime Minister and thinks that India is now pro-Communist. I mean to say that because of the stand taken by the Prime Minister with regard to the hydrogen bomb, because of the stand we have taken with regard to the attitude of the West towards the Indo-China question, he thinks we are moving nearer to the Communist bloc.

I want to tell him.....

**Dr. Kama Rao (Kakinada):** Nobody says that.

**Shri Velayudhan (Quilon cum Mavelikkara—Reserved—Sch. Castes):** Has he said so?

**Shri N. M. Lingam:** It amounts to that.

**An Hon. Member:** Inference.

**Shri N. M. Lingam:** Otherwise, he would not have condemned the financial proposals of the Finance Minister, in particular that part of the proposals which enable us to get what is called foreign aid from the Western Democracies. It is forgotten that this aid is not a one-way traffic. The whole world is so much inter-dependent: each part of the world has become so much closer to the other that we cannot go on without aid of some kind or other from another country. Throughout the ages India has contributed to the well-being of the world maybe, not in the world of materials but in the world of spirit. Our contribution has been, as a great patriot has said: "like the gentle dew that falls unseen and unheard, but brings into blossom the fairest of roses". Indeed, our contribution has been immense and if some nations help us in their prosperity, it is not regarded as a debt we owe them. It is because they recognise the greatness of the country; the vitality of the nation. After all, you may discard all the help that the world has to offer to you, but if you are weak, if you cannot assimilate the aid which is given to you, it will be

[Shri N. M. Lingam]

of no avail. If, on the other hand, you are a strong nation, it is for you to get help and also to give help. So, let us be absolutely clear on this point. We have seen a thousand waves of prosperity. We are not enamoured by the aid that the western nations are giving, but we consider it in keeping with our dignity and our interests. I may mention here that the western nations are also keeping their interests in view while giving the aid. Therefore, to ask the Finance Minister or the Foreign Affairs Minister to change our policy in this matter is wrong counsel because we do not believe that any set of people is composed wholly of devils or wholly of angels. We may recall the words of Burke here when he said: "You cannot condemn a whole people". The national life of the people of India has been like the Ganges. We have marched through scores of shining centuries and no foreign ideology, however strong it may appear to appeal to the people, will change our course. It cannot change and it will be a bad day for India if it decides to change its course of life. I may go one step further and say that it is easier to change the course of Ganges than for India to change its course of life. Let there not be any dabbling with our foreign policy. Let there not be any fuss about this foreign aid that we are getting. We are conscious of our strength; we are firmly standing on the ground and we will march ahead.

Sir, I had to change the theme of my speech because I was provoked by the remarks made by my hon. friends opposite. Now, I shall, at the limited time at my disposal, deal with the financial proposals.

The proposals of the Finance Bill are comparatively insignificant in the context of the Budget as a whole, and the Budget has been discussed so much in this House that, I am sure, the Finance Minister must be feeling weary hearing these speeches from Members

on the proposals. But, I feel that attention has not been drawn to one particular aspect of the background against which our proposals are being discussed in this House. It is agreed that 'planning' means that we should have co-ordination of wills and organisation. Although we have prided on our ability for the method of democratic planning, still planning implies a certain amount of regimentation and organisation, and if to that extent mobilisation of wills is absent, planning is bound to be a little dilatory and less effective. Now, Sir, we have to see these forces that tend to detract from the effectiveness of planning. I have no time to go into the details of the question, but even on a superficial examination we find that there are three or four major factors that act like holes in the ship of State.

I refer to the war of ideologies going on even in this country. The hon. Member of the Communist Group who spoke first, said that we must move together, we must think together and we must pull the nation together. Did he realize that by the methods of his party, by the way in which they were treating the emblem of the nation namely, the national flag and the head of the State they were really helping.....

**Dr. Rama Rao:** What about the National Plan?

**Shri N. M. Lingam:** ...the movement of our policies in unison with the current of national life? It is common knowledge that his Party, the leader of which spoke a little while ago, has preferred the 'Red Flag' to the national flag, and we have seen in this very House.....

**Dr. Rama Rao:** On a point of order, Sir, and this is a very serious point. He says that we ignore the national flag, which is absolutely false.

**Mr. Deputy-Speaker:** That is the hon. Member's experience.

**Shri N. M. Lingam:** I believe, the hon. Member or my representative of the Party which he represents, will have an opportunity to explain their attitude towards the flag. I am glad, however, to hear that they have no disrespect to the national flag. What I refer to is, that this conflict of ideologies that they are creating in this country has constantly pointed to a source of inspiration which is outside our borders. At the beginning of the Session itself when the President was addressing the Houses, Members of that Party boycotted the sitting. So, Sir, I would like to appeal to them: "Brothers, you are going in the wrong direction; you cannot change the course of our national life however much you may try. First, plug that hole in the ship of State by realising that what you are pursuing runs counter to the genius and ideals of our race." That is the first step you have to take and only then you will be helping not only the building up of the nation, but the successful implementation of the Five Year Plan. So, the boot is really on the other leg. The sooner you realise it, the better for the country and for yourself.

Sir, the next hole that we find in the ship of State is the plethora of literature and the kind of films that are being shown in the country to degrade and corrupt the mind of the youth of our land. It is not the leakage in the finance of the country alone that constitutes a weakness for our country; the spiritual weakness, the holes in the emotional world of our land have to be tackled. Unless our brain energy; unless our emotional energy, unless our spiritual energy are canalised, no amount of thought or caution on the part of the Finance Minister is going to save the country. So, we have to safeguard the mind of the youth of our land; we have to save the land from political sabotage and, I think, lastly, we have to see that no loss, financial or material, occurs. Therefore, the lot of the Finance Minister is unenviable. We hold him responsible for all the ills of the country, but we do not

help him in our own fields to see that the necessary background is provided for him to husband our resources and to finance our plans. In other words, we have to see that the entire nation is galvanised; the longer we postpone the problem, the more we have to reconcile ourselves to an indefinite period of suffering and travail.

Sir, I come to one or two specific issues after dealing with the general questions.

**Mr. Deputy-Speaker:** Order, order. I did not want to prescribe any time-limit. There are only four days allotted for the Finance Bill, for all its stages. It must be settled now how long the House proposes to spend on the consideration stage, what time it wants for the clause by clause consideration and what time it wants for the third reading. I would also like to limit the time for speeches. Generally, on Bills, we do not prescribe any time-limit. But, a number of hon. Members want to speak. So, you cannot allow any hon. Member to go on indefinitely. Now, when I ring the bell, the hon. Member starts with a new topic. That is my difficulty.

First of all, let the House decide as to what time shall be allotted for the second reading stage. Or let us start from the third reading. Does the House want some time to be allotted for the third reading or not?

**Some Hon. Members:** One hour for third reading.

**Dr. Lanka Sundaram:** May I suggest, Sir, that two hours for the third reading would be proper? That was the position last year also.

**The Minister of Parliamentary Affairs (Shri Satya Narayan Sinha):** In the general discussion, most of the Members are anxious to take part. There will not be much of a difference between the general discussion and the third reading stage. If the House agrees: so far as we are concerned, we are prepared to allot three days for the general discussion. As there are no contentious clauses to be amended or altered, I think four hours would be quite sufficient

[**Shri Satya Narayan Sinha.**] for the clause by clause consideration and the third reading also

**Some Hon. Members:** Yes.

**Mr. Deputy-Speaker:** Now, therefore, the last hour will be devoted to third reading. Three hours are allotted for clause by clause consideration. Three days are allotted for the consideration stage.

I limit the time for speeches to 15 minutes except in the case of the spokesmen of the various Groups on the first day—I have got their names—20 to 25 minutes. I allowed 30 minutes to the Deputy Leader of the Communist Party. The rest of the Members will have 15 minutes.

**Shri Satya Narayan Sinha:** That would be counted against the Party time.

**Mr. Deputy-Speaker:** Certainly.

**Shri N. M. Lingam:** I shall be very brief and finish in five minutes.

**Mr. Deputy-Speaker:** I am not going to allow it. Each Member will have 15 minutes only.

**Shri N. M. Lingam:** The previous Members got half an hour and I thought I could get as much.

**Mr. Deputy-Speaker:** All right.

**Shri N. M. Lingam:** I wish to make one or two observations with regard to the working of the community projects and the National Extension Service. The National Extension Service has as its pivot, the working of the co-operative movement and the working of the local bodies, and scientific agricultural practices. It is a well known fact that the co-operative movement is not able to give enough credit facilities to the agriculturists in the areas in which the National Extension Service is working. For creditworthiness, the essential conditions are that there should be plenty of rainfall, that irrigation facilities should be available, and that land must not be fragmented and the tenure must be proper. We know that the land question has not been solved in the country with the result that the poor agriculturists are not, and will not,

be able to get credit from the co-operative institutions. Unless more credit is made available to the agriculturist and unless the favourable conditions namely, fertility of the land, prevention of fragmentation, proper land tenure are assured, it will be difficult to rehabilitate him in the National Extension Service areas.

The other impediment is this. Miles and miles of roads are being constructed by voluntary labour in these areas. These roads are being transferred to the local bodies for maintenance. It is not realised that the local bodies themselves are not in a position to maintain these roads. Unless the Government give adequate financial help to the local bodies to maintain these roads, these roads constructed at a huge cost by the labour of the people will go to waste for want of maintenance. In this connection, I want to draw the attention of the House to the report of the Local Finance Enquiry Committee. I know from experience that the local bodies are in doldrums today. The State Governments have made inroads into their spheres of taxation. Local bodies are not able even to attend to the ordinary amenities of the people in their sphere. I suggest therefore that at least the Central Road Fund should make a greater allocation to the construction and maintenance of village roads. The allocations made at present are very meagre. I think the present allocation is Rs. 60 lakhs for the entire country. This is very small, indeed. I would say that the allocation made to the national highways may be reduced because the national highways can wait for some more time, but the development of village roads is most essential for the rehabilitation of villages.

**Shri Thamizh Pillai (Tirunelveli):** I thank you for giving me this opportunity to speak though at the fag end of the session.

First of all, I feel that my time should be a little more than 15 minutes because this is the only opportunity that has been given to me.

**Mr. Deputy-Speaker:** I cannot do that; he will have only 15 minutes

**Shri Thanthu Pillai:** The economic pattern of our financial policy is being kept up so that there may not be any dislocation; but we have all agreed that the objective is not to continue the existing order, but to change it thoroughly into something new, which will help the people at large. On that basis, we have given unto ourselves the First Five Year Plan which is called the Bible of progress of our nation. When we look at it, we find that the authors have written beautiful pages about the methods of implementation. They say that the Plan, to succeed, must have the co-operation of the executive and the people. In the next following paragraph, they undo the principle of the executive co-operation. They say that corruption, nepotism, etc., should be removed by making them undergo certain conditions of service, declaration of their property and the property of their kith and kin, etc. Many times, this question has been raised in this House by some hon. Members. I ask a simple question. If you want co-operation, will you get it by inducing them to co-operate or by abusing them? The members of the services may not be able to represent or speak out what they feel. But, in their private conversations, they express a feeling that though the Criminal Tribes Act has been repealed, the policy-makers are trying to introduce a new sort of a criminal tribe in the Government servants. There are, of course, bad men. But, the bad men go scot-free and the good people are feeling that they are being insulted. That is my apprehension about the whole question of enlisting co-operation and support from the executive. Bad executive should, of course, be removed. But, all men are not bad; not all are angles. The good men have a grievance which should be redressed. Even the structure of the service has not been well-kept. We are slow in changing the pattern and the details of working though we should not demolish the house. The leaky pot should be replaced by

something worth the name. Are we doing that?

5 P.M.

I have taken up the question of the services and I want to devote a little more time on that. Method of recruitment, confirmation, promotion, everything, is thoroughly unsatisfactory. The people also are not satisfied. We may say that we have got the Union Public Service Commission, the Provincial Service Commissions, etc. After all, these are manned by the people of our own country. The executive cannot be entrusted with too much power. So also, the Union Public Service Commission and the State Service Commissions should not be entrusted with supreme power. They are human beings as much as ourselves. They are ordinary people like ourselves. They may have high qualifications, but otherwise they might be working in the same way as the executive is working. They have also got their bias. If you take the provincial field, there is the communal bias. If you take the U.P.S.C., there is the communal and linguistic bias. That is the feeling of the people. So, a new device should be found wherein the U.P.S.C. and the executive must have joint control over selection, promotion and confirmation. I understand people who have passed examinations in the U.P.S.C. are not confirmed, and unpassed people are confirmed in the Stenographers service.

Then, there is another chapter about quick promotions for efficient people. What is the measure of efficiency? How to ascertain it? Is it to be left in the hands of the U.P.S.C. again or in the hands of the executive? Nothing is said clearly about it. Some examination might be there, but no such thing is envisaged. After all, rapid promotions for efficient people should be given, but the method is not clear. There again, there is accusation of favouritism.

Then come the amenities for these government servants. It will be interesting to note that in 1949, as an economy measure, Government sus-

[Shri Thanu Pillai.]

pended the P.T.O. concessions for the lowest grade staff. They also introduced a voluntary cut of Rs. 500 in the salaries of the highly paid officials. I understand that the cut has been restored since, but the P.T.O. concessions have not been restored. Ever so many times Members have spoken on it, but no reply is forthcoming from the hon. Finance Minister. We are giving concessions to artists to travel with musical instruments if they are in groups of four or five. We give concessions to school children but not to our service people who have come from every nook and corner of India. I know of people who cannot afford to go and see their people for five or more years. You have given them liberal leave rules just to help them to recuperate, but being in Delhi, not being able to go home, some of them are not taking the leave, or, taking the leave, they are simply rotting here and thinking of all these disabilities. And that is the cause of disaffection, and disaffection ultimately consummates in disloyalty. It should not be understood that I am supporting that, but only say that it is no wonder that the Finance Ministry's file goes to one hon. Member in the Opposition for putting an uncomfortable question; the Defence file is supposed to have gone to Pakistan but reported to have been torn on the frontiers of India; and the Prime Minister's Secretariat's confidential records of Mr. Chandra's report find a place in the Press. All this shows the type of executive which is functioning, which you have to trust. In the executive, they say, there is positive disaffection. I do not mean to say that these actions of the executive should be justified, but we on our part should not give room for even small excuses.

The lower paid staff are the most hard-hit in the Government servants of today. We have had the I.C.S. and I.A.S. class. They form a community of their own, with their caste system of Secretaries, Under-Secretaries, gazetted, non-gazetted etc., like the

"non"s among people who cannot say something positive and affirmative as they say "non-Brahmin", "non-Muslim", like that "non-gazetted". There are N.G.Os. conferences; everywhere there is disaffection and disgruntlement. What are we going to do to settle these issues, I ask the Government.

[PANDIT THAKUR DAS BHARGAVA in the Chair]

This is our own home. How are we going to reorganise ourselves on a governmental level, one of the supporters of the plan of reconstruction, the executive. I say it is within our power to reconstruct, reorganise and rehabilitate and better the executive. I hope this Government will do its best in a short time.

We are people who are planning for the future, but with these disgruntled people, no Plan can succeed. Our hon. friends opposite alone are helped by this policy. It was interesting to hear the Deputy Leader of the Communist Party speak very highly of the people's co-operation in our national reconstruction. I only wish it was sincere and not a cover tactics, because with this tall talk of reconstruction, co-operation of the people etc., we hear of the Burnpur factory strike and negotiations for giving six annas quantum of work for one rupee of wages. That is the type of co-operation they want to extend, and they come here to Parliament, for press publicity, to say that this Government is not drawing all that is best in the country and they show the way for people's co-operation. Where is the way? The cat is out of the bag when they say: "Why not the trade be diverted to the socialist democracies?" It is a catchy expression. "Socialist democracy" is a very good expression but we are not against anybody. Though we may oppose the Communist Party here, we are not opposed to the Communist countries of Russia, China or any other country. We have got our own pattern.

When Mr. Lingam was speaking, one hon. Member challenged about the flag and the loyalty. I would like to state here that in Madras, there are not only the hammer and sickle flags flying, but hammer and sickle flags with a red star near the mast. That is the flag being used profusely by the Communist friends. What is that flag?

And when the film exhibition came from Russia, there was a public meeting. The people who had gone and visited Moscow, the Mecca of our comrades, were all there. These people were there all the time, but they were not noticed, but when they returned from Russia, they were garlanded, they were received as great men, because they had returned from their Mecca. Well and good. Do it. But they say these Ministers go and open this building and that building, whereas they go and bring out people who are nothing and nobodies,—simply because they visited Moscow, which is everything for them—in the presence of foreign representatives. The foreign representatives questioned: "Where is your flag?" There was the flag of the hammer and sickle, but the national flag was not seen in the meeting, and one member from Russia was reported to have asked: "Where is your national flag?" I challenge my hon. friends to contradict this report.

**Shri Alga Rai Shastri (Azamgarh Distt.—East cum Ballia Distt.—West):** Shame!

**Shri Thanan Pillai:** Why I say all this is there is some type of disaffection, and there are people who are making use of this disaffection in this country.

Then, we have got all kinds of fissiparous tendencies—communal, caste and linguistic. It is bad enough already, but we are not helping to curb them. We are helping rather to further encourage these fissiparous tendencies by some attitudes that are being expressed here about linguistic questions. We are supporters of the

cause of Hindi in the South. We are for accepting Hindi. We have accepted Hindi as the national language of India. Now, we come here as the representatives of the people. You all know we are not educated in Hindi. We are not conversant with that language. We are here to listen to the representations and the suggestions that are made here. But what is the opportunity given to us? People who can speak in English are asked to speak in Hindi. Formerly, translations of Hindi speeches were being given and we were satisfied with reading the reports, but even that is now stopped. If this is the regard shown to the representatives from the South, do you expect the people of the South to believe that here there will be consideration for the non-Hindi people? There is already the accusation of domination of North over South, language questions of Hindi and non-Hindi and all that. We are supporters of the cause of Hindi, but what is the handle that is being given? As it is, when we go home people ask us this question: "What is it you understood in the Parliament?" The Members opposite will keep quiet here but they will say there: "These fellows did not know anything. They were talking in Hindi. They did not respect us. We were telling you people, but you did not listen. You supported Congressmen who are doing all this." I submit for myself: introduce Hindi, but we have agreed to a certain time-limit and within the time-limit...

Two minutes, Sir.

**Shri Velayudhan:** Time-limit!

**Shri Thanan Pillai:** I am not one of the inevitable few who talk often. So, give me two minutes.

What we submit is this language question should be solved with our co-operation. We will learn Hindi. We are the people who are the supporters of the cause of Hindi, but your policy is not helping us, but helping the people raising anti-Hindi slogans in the South. You know there are movements going on.

**Shri Veeraswamy** (Mayuram—Reserved—Sch. Castes): Tamil Nad is not supporting Hindi. It is opposed to Hindi.

**Shri Thanna Pillai:** Yes, they might oppose, but I challenge their opposition. On that question itself we have defeated them. They dare not come and even contest the elections. I challenge them. We will meet them there, and we know what to do.

**Shri Veeraswamy:** I challenge not only the hon. Member but also the Government.

**Mr. Chairman:** Order, order.

**Shri Thanna Pillai:** The protagonists and supporters of Hindi, while having ensured that Hindi is the national language, have not at the same time seen to it that provision has been made for teaching Hindi to the children in the schools of Madras State. You may not introduce compulsory Hindi, but at least provision should be there for teaching Hindi in the various schools, but even this has not been done. You do not impose that condition in the schools, but you only impose this language here; that is what we have come to feel—we may be right, or we may be wrong. You may have the best of intentions, but the resultant opinion that is caused thereby is so bad that it is not good for the country and its unity. Those of us that want to work for the unity of the country, and the strength of India, desire that this question should be considered with the utmost love and affection that we preach in other spheres. This question must come foremost, and I hope this Government will take due measures to introduce Hindi without any friction, but as quickly as possible, and without this Sanskrit-Persian quarrel—we are not able to understand what it is, but there is a lot of talk about it,—and more about this, later.

**Shri M. R. Krishna** (Karimnagar—Reserved—Sch. Castes): Having got an opportunity today, I would like to

state something about a very important matter which has been neglected for a long time. There are over 400,000 ex-servicemen in the country. After acquiring a lot of training, and after serving for a number of years in the war, they have been completely neglected, and have been allowed to rot about in the streets. I know how the rehabilitation schemes are working. I know that in Hyderabad State, they have spent lakhs of rupees, to rehabilitate the ten thousand demobilised army personnel there, but that scheme has proved to be an absolute failure today. I am reminded of the sad story of a horse, which, after having done meritorious service in the war, after the enemies had been defeated, and after the victory had been celebrated, the horse was removed to a stable, where the treatment to this horse was neglected but when another war broke out, the commander wanted to use the same horse, thinking that it would serve its ungrateful master as best as it did on a previous occasion.

The Ministry of Defence have given us certain figures and stated that 171 persons have been rehabilitated in the Hyderabad State, after lakhs of rupees have been sent. I know of the Ammuguda Scheme, and how far it has helped even a few demobilised officers, leave aside the case of the ex-servicemen. Out of ten thousand demobilised personnel, only 171 persons have been rehabilitated, and this is what they say. If the scheme is really beneficial, I do not see any reason why the demobilised army personnel in Hyderabad who are suffering and starving, do not go and settle on those lands. Even these 171 persons are there on the land, because they are now paid a couple of rupees or so, if they do not stay on the land, they may not get even this amount. These persons would be very grateful, and would serve the Government very well, if only the Defence Ministry could settle their or overdue gratuity, pensions etc. Already the Defence Ministry have taken a

considerable length of time as regards this matter, and even today, there are lakhs of people, who have been victims of the Defence Ministry, so to say.

I would also like to say in this connection that very often the Defence Ministry issues peculiar circulars to the Air Force Academy, and other military establishments in Hyderabad State, to employ even peons and chowkidars from amongst people outside the State of Hyderabad. There are instructions to these military departments that they should try to employ people who have been retrenched in the Madras and Bombay areas, because apparently the Defence Ministry think that in Hyderabad, there are no people who have been retrenched from the Army or the Air Force. As a matter of fact, in Hyderabad, there are more persons who have been completely neglected, and who, even to this day, have not got any benefit from Government after serving a long period. They are quite docile, and they do not want to create any kind of trouble for Government. If only they want to do it, in the next elections, Government may have to face a lot of trouble from these ex-servicemen. It is high time that Government should look into the matter and see that proper arrangements are made to rehabilitate them. Even though lakhs of rupees have been spent, only very few people have been benefited by these schemes.

Some of these officers, who have been well-trained and who are very young, are quite fit to take any kind of hard job. They can even be sent to the rural parts to educate the rural population about cleanliness, about their responsibilities etc., if an emergency should arise. If these people could be sent to the rural parts, I do not think the Health and the Education Ministries will have to spend much money, either for the cure of diseases, or for educating the rural population.

Another point I would like to stress is that this Budget has to be understood in the context of the Five Year Plan. The Five Year Plan aims, and rightly too, at an all-round development, physical, intellectual as well as moral. But I am sorry to find that in our Budget, as also in the Five Year Plan, very little provision has been made for physical education. Sound mind in a sound body is a good old saying, and there is also a very important Sanskrit quotation which says that even for religion, physical fitness is essential. Every country in the world has been taking special interest in providing physical education to its citizens, through various games and sports. Education without a sound body is a sheer waste, especially in a country like ours, where all learning and all attainments will have to be utilised for the development of the country in all its aspects. Therefore, the responsibility of giving proper physical training to the citizens of the country, especially the student population, lies with the Central Government. None in this House would be against making their sons and daughters fit to take up any responsibility that is entrusted to them in a time of emergency.

As it is, there are no proper arrangements for games and sports in the schools. More than sixty per cent. of the schools in the country have very little or no open space at all, for purposes of physical education. It is high time that the Central Government come to the aid of the State Governments, by giving them sufficient grants for the purpose.

The Education Ministry, I think, has no proper plans to impart this education to the students. Since education became a State subject and as the State Governments are left with very paltry sums for educational purposes, they have not paid due attention to give proper physical education. Thus,

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the Central Government and the State Governments have deliberately neglected this very important subject of education. The Government is responsible for the preservation and protection of the country's hard-won freedom, and in case of an emergency we cannot be able to defend our country only by speaking in the United Nations Assembly, but we will have to adopt many other means also. Therefore, unless one is physically fit, I do not think it will be possible at the time of emergency for our Defence forces to defend such weak people and also the weak villages which have no strong men to defend themselves. Let not the Government forget the proud saying of the Englishmen that the 'Battle of Waterloo was won on the play fields of Eton and Harrow'. Even in the dormant past, the Greeks, known to be the most civilised people leaving behind a legacy worth imitating, were the first to glorify the human body. They have started the Olympic games, an event which alone has led to healthy rivalry and sportsmanship in the present world. And this made everyone in that country most disciplined law-abiding citizens.

The Spartans went a step further and they not only gave military training and physical training, to their men, but also gave first-class training to their women in order to make every woman a best mother. Even our ancestors had great faith in physical education. I would like to quote Swami Vivekananda who said:

"If our blood flows clear, if it flows strong and pure and vigorous, everything is right. Political, social, any other material defects, even the poverty of the land will all be cured if that blood that flows in our veins are pure and perfect."

Therefore, Sir, I appeal to the Government to set apart a considerable amount to give proper physical training for our students so that at the time of emergency, they may be able to defend the country.

Lastly, I would like to speak about one very important thing concerning my own community. The universally recognised duty of every civilised Government, however it may be constituted, is to guarantee the three basic necessities of life to every citizen in the land—food, clothing and shelter. The Government have plans to produce more food and cloth and today we are assured that we have abundance of food and clothing. But we know that the common man in the street has no money to purchase. As regards shelter, even though there is a separate Ministry set up to tackle this problem, this Ministry has not made any satisfactory progress. The Ministry has not even thought of removing the stinking slums. Is it because these slums are inhabited by the poor Scheduled Castes and other low income groups? Even this day in independent India, over 60 per cent. of the Scheduled Castes' and Scheduled Tribes' bastis are established on lands belonging to the private owners, and the tyranny and oppression of these landlords I cannot be able to express. It is a well-known fact. Whenever it does not suit the landlords or whenever they do not get sufficient money from these poor people, they simply harass them and they are made to shift from place to place every month or every year. It is surprising that even the Planning Commission, I should say, has completely neglected to provide any better shelter for these people. They have not even cared to look into it. During the two years of the Plan period, the Government spent a considerable amount on the displaced persons. They have spent about Rs. 200 crores, and above that, now I am told they have set apart about Rs. 50 crores to advance to each applicant over Rs. 5,000 to start business etc. But the Government have no time to consider to provide even the basic necessity of shelter to Scheduled Castes and Scheduled Tribes. The Government may have many schemes to improve their lot, but the first and foremost duty of this Government is to see that no hut and no

house belonging to this community is constructed and established on the private land. The Government should try to purchase and give those lands to the Scheduled Caste people. The Government should tackle the problem of housing of the Scheduled Castes on a war basis. The Government should set apart at least Rs. 10 crores solely for providing shelter for the Scheduled Castes and Tribes. Government can also make use of the machineries which have been in use for the construction of projects and dams at various places. To help the Scheduled Castes and other low income groups to have better shelter, more expeditious methods and machinery to get sites should be employed. Provision should also be made to give cheap building materials like cement, steel and timber. The cost of houses could also be brought down if certain mechanical equipments are given; for instance, quarrying and stone-cutting work could also be given through the Public Works Department. It is time for the Government to consider the setting up of a Rural Housing Corporation, and insurance companies, trusts, and other charitable institutions may be asked to invest money in the housing scheme and the Government can promise them a better return. In order to clear their slums, the Government can insist on the landlords to provide better houses for those people who have been settled on those lands, this will compel the landlords to sell their land at considerably low prices.

**Shri Dabhi (Kaira North):** While giving his reaction to the Budget proposals, the hon. Member, Shri Tulsi das, is reported to have said that we are now returning to a 'bullock-cart economy'. I do not know exactly what he meant by that. But from what he said about cottage and small industries on the floor of this very House, I feel that he used those words because of the Government's policy of encouraging cottage and small-scale industries by levying duties, by purchasing more and more products of cottage industries and by other means.

It is quite natural that the big industrialists and capitalists do not like the encouragement being given to the small-scale industries, on whose ruins the big industries have been flourishing. They give their lip-sympathy to the small-scale and cottage industries, but really they do not want that any encouragement should be given to them. This has been made clear from the various speeches that have been recently made by several big industrialists. On 7-3-54 while speaking at a meeting of the Federation of Indian Chambers of Commerce and Industry in New Delhi, Shri G. D. Birla stated that they wanted to encourage only those small industries which would serve as feeders to the big-scale industries. Not only that; he wanted that people should buy not *Khadi* but mill cloth; not ghee or *ghani* oil but only *vanaspati*. Not only that, he ridiculed the idea of Gandhiji regarding India getting self-sufficient by means of the *charkha* and hand-weaving. The other day, Shri, N. N. Wadia, the President of the Millowners' Association, stated that their customers were 36 crores of people. That means they do not want any other cloth. *Khadi* or even hand-loom cloth, should be purchased by the people. He boasted that the textile industry gave employment to seven lakhs of people; but he forgets that though the mill industry was able to give employment to seven lakhs of people after 100 years of its existence, it has flourished on the ruins of the *khadi* industry which gave employment not to a few lakhs but to millions of people. This is the attitude which the big industrialists show towards the small scale and cottage industries.

Now, the question is, what is the attitude of the Government towards these industries? There is no doubt that recently Government have been trying to give some help and encouragement to the cottage and small-scale industries. But the question is whether they are doing all that they should do to encourage these industries. The reply to this question is in the negative. Not only is my reply

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in the negative, but the speeches which several of the hon. Members made on the very floor of this House also show that the Government are not doing all that they should do for encouraging the cottage industries.

Then there is another point. Unless you have got a certain faith in a particular cause, you cannot have any enthusiasm for that cause. Unless you have got enthusiasm for that cause, even if you mechanically give certain financial aid, to particular industries, you cannot really advance that cause, and you cannot successfully pilot the course of that industry. I have with me here an issue of the *Harijan*. You know that the All-India Khadi and Village Industries Board recently published its annual report under the caption "One year in retrospect". While reviewing this report, the Editor of the *Harijan* in its issue, dated 6th March, 1954, has given the heading, "Cinderella of our Industrial Sector". There also, he has definitely stated that Government were not giving that kind of encouragement which it ought to give to the cottage industries, especially the khadi and village industries. I have got with me a resolution very recently passed by the All-India Khadi and Village Industries Board regarding the help to be given to the village oil industry. This resolution states that Government is not giving the subsidy which the Board itself recommended for giving encouragement to the village oil industry. The resolution definitely states that unless the subsidy recommended by the Board is given, it will not be possible to carry on. This is what the resolution says: I shall not read the whole of it but read out only a few lines.

"Without subsidy of the type proposed, the Board fears that it will not be possible to help the Ghanis in their struggle for existence against the mills. Among the measures proposed for the strengthening and revival of this industry, the Planning Commission had included the grant of a subsidy to the Ghanis.

In the absence of some such measure of relief, the Ghanis are in danger of being squeezed out and those engaged in the industry will swell the ranks of the unemployed."

We are trying to remove this unemployment problem as much as possible, but this is the position where even the recommendations of the Khadi and Village Industries Board are not being implemented by the Government. Then, how can we say that Government, as a whole, has any faith in this? This is the position with regard to the khadi and village industries.

Another point which I want to refer to is Government policy with regard to the implementation of article 47 of the Constitution of India in respect of prohibition. I am sorry to state that Government are not taking any definite steps towards the implementation of this policy. I know that prohibition is a State subject, but at the same time, I do not understand why they do not introduce prohibition in the Army, Navy and the Air Force. You know Sir, that the other day the wife of an Army officer who was going to Korea had written a letter to Rajaji in which she stated that the wife of every army officer felt that prohibition must be implemented and that wine has been a curse. It has been a curse to every family. Not only this. I am pained to see that, while our Prime Minister has deprecated the cocktail parties on the one hand, what is the position on the other hand? Last year there was a carnival among Army officers, and there, the prizes were given. Do you know what the best prize was? The best prize that was to be given at the carnival was a whisky bottle! I shall now refer to one small passage published recently in the *Harijan*. In that issue of the *Harijan* it is stated that on the 26th January, 1954—it was a dry day in Delhi State—some people requested the Chief Minister that on that day the shops should not be closed. The Editor of that paper was in Delhi on that day and he states on the strength

of a newspaper report—I do not know what is the truth—that on the 26th January, people were allowed to drink as much as they could

**Shri Gidwani (Thana):** If they are allowed to do so every day, what do you say?

**Shri Dabhi:** We know that recently the A.I.C.C. has passed a resolution again affirming its faith in prohibition. But this is a strange thing that is going on in Delhi. I hope Government will take steps to remove this evil, unless they want to be content with परोपदेश पाण्डित्यम्।

I now proceed to another point. We know that some cut precious stones are imported into this country from Burma, Ceylon and elsewhere—from other soft currency countries. These precious stones are cut, polished and then exported to foreign countries. As a result of this, several of our people earn their livelihood and we also get some dollar and sterling exchanges because of these cut precious stones which are exported to U.S.A., U.K., Switzerland, France and other countries. But after the imposition of the 20 per cent. duty, these imports and exports have been dwindling and many people have lost their livelihood, especially those who were engaged in the cutting and polishing of stones—the artisans of Cambay, which is a very famous city, famous for the cutting and polishing of stones.

I would give you some figures to show the real state of affairs. The export duty, in 1952-53, from these precious stones amounted to Rs 1.27,442. But, as a result of this 20 per cent. imposition, it has dwindled to only Rs. 14,377 in 1953-54. From import duty also it is not very much and the Government got in 1953-54 only Rs. 41,848. So, I appeal to the hon. Finance Minister to immediately remove this 20 per cent. duty on the import of these stones and thus give relief to the persons who are engaged in this trade.

With these few words, I resume my seat.

**Shri K. P. Sinha (Patna Central):** Mr. Chairman, I am obliged to you for the time you have given me. I must, at the outset, say that I am not an economist and, therefore, I would not be able to throw much light on the intricacies of the Bill which is before us. I must tell you that I am a man who believes in the principle of joint Hindu family. When a Karta is placed in charge of the family affairs, especially financial affairs and so long as his sagacity and sincerity are not in doubt, he has got to be believed and co-operated with by all sections of the House. In that light, I say, the Finance Minister has got to be supported.

I have been hearing since the very beginning arguments for and against the Budget proposals and the more I hear them the more I am inclined to believe that there is sincerity and a good amount of care is being taken, so far as the finances of our country are concerned.

I take this opportunity to place before this House the grievances of the Backward Classes. When I say 'Backward Classes', I must say that this has been divided into three parts, the Scheduled Castes, the Scheduled Tribes and the other Backward Classes. So far as the Scheduled Castes and the Scheduled Tribes are concerned, we have heard their cases being represented here by very many hon. Members; but, so far as this third kind of people are concerned, during the course of the debate nothing has been said. So far as these Backward Classes are concerned, they are labouring under so many difficulties. Though it has been laid down in the Constitution that all possible safeguards should be given to these Backward Classes, I find the only sort of help that has been given from the Centre is with regard to education. This help is so very meagre, as will appear from the following facts. In 1949-50, there were 3154 applicants for scholarships and only 349 were granted

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scholarships; in 1950-51, there were 3830 applicants and only 517 were granted; in 1951-52 there were 4079 applicants and only 655 were granted and in 1952-53, there were 5795 applicants and only about 1700 were granted scholarships. From these figures, it appears that the Government is taking some steps, no doubt, but it has not given full satisfaction. In this connection, I would place before the House the fact that, so far as the applicants from Scheduled Castes and Scheduled Tribes are concerned, none of them is allowed to go empty-handed. So far as the other Backward Classes are concerned, I must say that there are among them people who are socially, educationally and economically as backward as those of the Scheduled Castes and Scheduled Tribes. I do not thereby interpret or mean that so far as the help given to the Scheduled Castes and Scheduled Tribes is concerned, it is sufficient, but I wish to lay before the House the cases of these Backward Classes, and I appeal to the Finance Minister that their cases may be more generously considered in the light of the fact that so many applicants are coming forward and only a very small number of them are being given relief. Though Government has been taking steps to improve the position from year to year, something more is desirable. Last year the hon. Finance Minister had given a promise in the House, and so far as the Scheduled Castes are concerned, I might express my satisfaction that he met their demand, and almost all applicants were given scholarships. I would appeal to him similarly he should also consider the cases of the other Backward Classes generously, and take forward steps, so that a large number of these people should not be allowed to go empty-handed. What has been done to these Backward Classes in the States? I find that after the Constitution was framed, and still today, there are only four big States that have made a list of these Backward

Classes—Bihar, Orissa, Bombay and Bengal. There are also seven small States who have similarly made their lists—Ajmer, Saurashtra, Travancore-Cochin, Bhopal, Coorg, Cutch and Manipur. The others have not cared to look into the grievances of the Backward Classes and they have not come forward with a list so far. I feel that so far as the States that have prepared their lists, are concerned, they have been given some relief. There is one State—Madhya Pradesh—and here they are of opinion that there is no Backward Class so far as Muhammadans are concerned, and according to them, it is only Hindus that have the Backward Classes, and thus once a Hindu Backward Class member gets converted into a Muhammadan, he ceases to enjoy the relief so far enjoyed by him. I think perhaps these are the considerations that are weighing in the different States, and I therefore appeal that you must look into the condition and grievances of these Backward Classes. So, there is this confusion as to who is a Backward Class person. All these confusions will, I hope, come to an end because the Commission is working there and the persons who are there in the Backward Classes Commission are able persons and I hope that they will be able to make helpful recommendations which the Backward Classes deserve. Even before the Report comes before us, I would request the Government that some steps should be taken in this regard.

I want to place before you some of the grievances that have been put forward by some of the persons belonging to these Backward Classes. They say they should be given adequate representation in the services and in the legislatures as well as in other public bodies. At least one member should be in the Public Service Commission both in the Centre and in the States. I find that in spite of the steps taken by the Government and in spite of their coming forward with

legislation, the mentality has not changed and unless the mentality is changed, it would be very difficult to bring the reliefs that are required to them. I place before you the recommendations of the Scheduled Castes and Tribes Commissioner. He has stated that even though the reports have been submitted and it has been pointed out to the Government that certain reliefs should be given to these people, still, so far as the services are concerned, they have not been properly represented and that is why I say that the Commission's report and legislation alone in this regard will not be sufficient. A change of mentality is required.

I place before you two instances. One person appeared for the IAS examination. He was the son of a court peon. He passed all the written examinations and in *viva voce* one question was put to him. He was asked: what is your father's profession? The poor man hesitated but later he said that his father is a peon. He said he felt that as soon as he said so, the mentality of the Commission members changed and he was rejected on that ground. I do not know what actually worked in the minds of the members of the Commission.

In another instance, a man appeared before a Board for the selection of Sub-Inspectors of Police. They asked him what his profession was and to which caste he belonged. He named the caste which really works in land. The poor man was asked to go and work in the fields. Then Sir, a few words in regard to my constituency. I come from a constituency which has got very fertile lands and which produces two crops in a year. Two or three rivers flow but they make the land either dry or flooded; the crops are in this way devastated practically every year in some form or other.....

**Shri D. C. Sharma (Hoshiarpur):** Why cannot you have three crops a year?

**Shri K. P. Sinha:** We have got very big projects costing crores of rupees.

When you are spending hundreds of crores of rupees so that you may convert unfertile or barren lands into fertile lands, why do not you care for these small schemes by virtue of which you can at once save these crops? Therefore, I submit that some sort of small and medium schemes of this character which, when taken up, would benefit the cultivators of these lands which are very fertile should be taken up.

Community projects are started in the canal-irrigated areas or where only a little earth work is required or little drains. Some *kuchha* roads are constructed in places where there are already a foot-path. We say we are going to have hospitals and schools. But who is going to meet their recurring expenditure? The main purpose of the project, I think, is to make the crops of the land sure in the rural areas.

As you have rung the bell, Sir. I shall resume my seat.

**Shri Shivananajappa (Mandy):** The Finance Minister has told this House time over and again that the rate of spending as reflecting the physical progress of the Five Year Plan is far from satisfactory. He has also referred in the course of his Budget speech to the fact that many appropriations have been rendered infructuous because of administrative delays in sanctioning, or in pursuing development schemes.

The Ministry of Irrigation and Power which has the primary responsibility for the multi-purpose projects must take the prime responsibility for not spending its allocations. These allocations were relatively conservative and modest, and they could easily have been exceeded if this Ministry had any great drive and vigour in pursuing its task. This Ministry was not only wanting in drive and vigour, but it lacked a Minister for over six months. Apart from this, the outlook of this Ministry on the conduct of its leading officers has been disastrous. The

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D.V.C. has been left without a Chairman for over six months. Any officer placed at the head of any of our great national undertakings, be it Damodar, Hirakud, Bhakra-Nangal or the great Chittaranjan Works, must receive the same support which any managing director of a private company would receive. Hence the Government ought not to fail, through faults in its machinery, to turn to good account the sacrifices of the people.

Further, it is an undisputed fact that the Central Secretariat is over-staffed, and nearly 33 per cent. of the staff is superfluous.

This mass employment for 'digging holes and filling them up' is breeding inefficiency and eating away the very core of sound administration. The tax-payer would not be called upon to maintain an army of parasites who are cankers in the Government. Either retrenchment or scaling down of salaries on an equitable basis must be resorted to for effecting economy and efficiency.

The Central Pay Commission has done a great harm to this country. Its report was intended to embarrass the Britishers who ruled this country when the Commission made its report. The late Mr. M. A. Jinnah realised the implications of this report and did not accept it for Pakistan. On the other hand, he appointed another Commission, with the result that scales of pay in Pakistan are lower at present than in this country.

This brings me to the graver issue of disparity in the scales of pay and allowances between the Centre and the States' employees. This matter has been agitating the States Governments for some time past, as would be evident from the representations made to the Centre by the Governments of Saurashtra and Mysore. The large disparity between the emoluments of the Central and State employees has been a source of considerable embarrassment to the State Governments. In and out of season the State

employees are pressing their claim for equal treatment. This disparity is genuine source of discontent, impairing their efficiency. To cite one example, a peon in the Accountant-General's office at Bangalore draws as much pay as a graduate clerk in the State service, and double that of his counterpart in the State services. It would be too much to expect from the State employees any appreciation of the administrative difficulties confronting the State Governments. If the State Governments raised the emoluments of their employees, it will seriously affect their nation-building services. Sir, the Central Government should formulate its policies in such a way that they may not result in any embarrassment to the States. Meanwhile, the Gadgil Committee has made its report, and its recommendation of merging half the D.A. with the basic pay has been accepted by the Government.

6 P.M.

The Government of India must realise the volume of discontent their system breeds when two brothers of equal qualification, often working in the same building, receive two sets of salaries on the ground that one is an employee of the Central Government, and the other of a State Government.

Another point which I wish to bring to the notice of the Finance Minister, is the representation of the Government of Mysore, regarding the enhancement of the loyalty on gold. Under the Gold Duty Act, the State of Mysore was in receipt of a revenue of more than a crore of rupees per year. With the repeal of the Act in 1949, and under the terms of the agreement entered into with the K.G.F. Mining Companies, a revenue of Rs. 20 lakhs was anticipated as net surplus. This expectation was not materialised. The Government of Mysore are getting nothing from the Gold Company except a bare royalty at the rate of 5 per cent. which they

had to pay irrespective of the agreement. The John Taylor & Company have managed to keep the prices of Indian gold higher than the world price mainly by inflating the expenditure and other working costs. They have shown no profits for the Government of Mysore to share. In the present context of the finances of the Mysore State, I request the Finance Minister to give his concurrence for raising the rate of royalty on gold which has remained stationary at 5 per cent. from time immemorial, to 10 per cent. at least.

With these words I conclude.

श्री बी० गिरि (गवा उत्तर) : सभापात्र महोदय, मैं वित्त विधेयक का विरोध करता हूं। विरोध इस लिये करता हूं कि इस में नये कर लगाने के विचार रखते गये हैं। हिन्दुस्तान की बनता पर बहुत से कर लगे हुए हैं, और हर साल कुछ न कुछ नये कर लग जाते हैं, इस लिये इस विल का विरोध करना मेरे लिये बरूरी हो गया। मैं भानता हूं कि सरकारों को कर लगाने का अधिकार है और होना भी चाहिये। सरकारी स्वर्च कर ही से बलते हैं, परन्तु जो स्वर्च होते हैं उन का नतीजा बनता को क्या मिलता है? पहले इस पर विचार हो जाने के बाद ही नये कर लगाये जायें। साथ ही कर कितने लगावे जा सकते हैं, कर दूने की ताकत जनता में कितनी है, इन बारों पर भी विचार होना चाहिये। इस का विचार न करने से काम स्वराव हो जाता है और हिन्दुस्तान की हालत बिगड़ती चली जा रही है। आम लोग इस स्थाल से परेशान हैं, कि आरिशर कितने कर लगाएंगे और उन को कितने कर दूने पड़ेंगे।

अभी जिन साहबों ने सरकारी पक्ष से भाषण किये हैं उन्होंने कहा है कि हम योजना काल से गुजर रहे हैं और हमारे लिये कर लेना बरूरी हो मकसा है और लेना चाहिये। मैं भानता हूं कि हम लोग योजना काल से गुजर रहे हैं, कर भी लगाने चाहियें, भगव आरिशर कर किन से लिया जाय और कितना लिया जाय? यह सवाल

बहुत बड़ा है। फिर योजना काल में हम कर लेते हैं तो जनता इस बात को सोचती है कि योजना काल में जो कुछ हो रहा है उस का नतीजा हमारे ऊपर क्या पड़ेगा। अभी तक जो कुछ काम स्वराज्य के बाद पांच, सात सालों में हुआ है उस से जनता बहुत सुझ नहीं है। कुछ ऐसे काम हुए हैं जिन से हमारे लगाने तो भर जाते हैं, पर जनता को कोई लाभ नहीं हुआ, उस की जब खाली होती चली जा रही है, हमारे बिहार में जमीदारी प्रथा को उठाने का कानून उस राज्य की सरकार ने पास किया है और वह लागू भी हो रहा है। परन्तु उस से हुआ क्या? लोगों को बड़ी उम्मीद थी कि राज्य से जमीदारी उठ जावेगी तो किसानों को फायदा होगा, इस लिये कि सरकार को जितना कर जमीदार देते थे, उस से दस गुना वह किसानों से वस्त्र करते थे। भगव अभी क्या हो रहा है? जो कानून बना है और जो जब जमल में लाया जा रहा है, उस के हिसाब से सरकारी लगाने में तो दस गुना कर चला जायेगा, पर उस से किसानों को एक पैसे की छूट नहीं ढूर्छ। तो लोगों का ऐसा स्थाल है कि सरकार के लगाने में पैसा देने के लिये जमीदारी को उठाया गया है। आज जब इस योजना काल से हम गुजर रहे हैं, अगर यही भावना लोगों में रहती गई और वह समझे कि शावद स्थाल जो स्वर्च किया जा रहा है, सरकारी लगाने को सगातार मोटा बनाने के लिये इन्तजाम हैं, जब कि उन के जब खाली की खाली रही, तो उस से हमें हानि होगी।

आप जानते हैं कि दूसरे में आम लोगों का रोजगार दृटता जा रहा है, जिस रोजगार पर लोग जिन्दा रहते थे वह दृटते जा रहे हैं और लोगों की आमदनी घटती जा रही है। साथ ही कर बढ़ते जा रहे हैं, ऐसी हालत में लोग कह तक जिन्दा रहेंगे और किस हालत में जिन्दा रहेंगे, यह मैं वित्त मंत्री साहब से पूछना चाहता हूं। आप यह सोचें कि अगर इस तरह लोगों का रोजगार दृटता जाय और उन पर कर बढ़ते जायें तो इस का आरिशर क्या नतीजा होगा। मैं जानता हूं कि बहुत से रोजगार दृट रहे हैं,

[श्री वी० मिश्र]

आज जिन कामों को कर के लोग अपना पेट पालते थे उन के वही रोजगार दृट रहे हैं, उन को जिन्दा रखने का उपाय नहीं हुआ है। सभी चीजों पर कर लगाये जा रहे हैं। इस विधेयक में एक ही चीज है जिस का मैं समर्थन कर सकता हूं, और इस की मुझे खुशी भी है, कि इस में नमक पर कर लगाने का विचार नहीं हैं और जगते साल भी नमक पर कर नहीं लगेगा। इस के जलाया जितनी भी बातें हैं, कोई ऐसी नहीं हैं कि जिनका समर्थन किया जा सके। पुराने कर लगे हैं और नये कर लगाये जा रहे हैं। जूते पर कर लगाया गया है, साबुन पर कर लगाया गया है। इसी तरह से और चीजें भी हैं जिन पर कर लगाये गये हैं। आप जानते हैं कि जूते पर कर लगाने का बसर किन लोगों पर पड़ेगा। कर का बोझ उन लोगों पर पड़ेगा जो कि बीच की, मध्यम श्रेणी के लोग हैं। साबुन का कर भी मध्यम श्रेणी पर पड़ेगा। अगर आप कर लगाना चाहते हैं तो शराब पर कर लगाइये, गांजा पर कर लगाइये, अफीम पर कर लगाइये, जिस से कि ऐसे व्यासनों में जो पैसा खर्च होता हैं वह सरकार को मिले। बाखिर आप क्यों सिगरेट पर कर नहीं लगाते? मैं भी कि सिगरेट पीता हूं अगर पीता हूं तो इस के लिये मैं भी कर देने को तबी हूं क्योंकि वह चीज कोई जिन्दगी की बस्तर की नहीं है। आप वैनिटेब्स आवल पर कर लगाइये जिस से बनता का स्वास्थ्य खराब हो रहा है। नाच गानों पर कर लगाइये। पर आप तो जूते पर कर लगाते हैं। वह सारे काम आदमी जिन्दा न रहे इस का उपचार कर रहे हैं। मेरा खयाल है कि यह दुरी बात है, इस को कोई न कोई कद्दम ही करेगा और न ऐसी चीजों को आप को हमारे सामने लाना ही चाहिये।

साथ ही मैं कहता हूं कि रोजगार दृटते हैं, कुछ इस का उपाय कीचरे, बहुत चीजों पर आप प्रतीक्षन्य लगाते हैं, मैं कहता हूं कि आप सब से पहले ब्लेड पर प्रतीक्षन्य लगाइये, सेफ्टी रेवर पर कर लगाइये, इस से कम से कम

दृश्य के नाइयर्स का रोजगार बढ़ जायेगा। आप चर्ला चर्ला चिल्लाते हैं, तो लोगों से कीहिये कि नाइयर्स से दाढ़ी बनवायें, यह बहुत स्तरर की बात है, आप जानते हैं कि नाइयर्स का रोजगार दृटता है तो उन्हें कोई रोजगार दैने बाला नहीं है। इसी तरह से आप कहेंगे कि अगर जूता पीहना हैं तो सरकार को कुछ पैसा दो, साबुन से कपड़ा धोना हैं तो सरकार को कुछ पैसा दो, साथ में और भी चीजें हैं जिन से लोगों का रोजगार दृटता है।

आज कल जिस समय कि हम योजना काल से गुबर रहे हैं, इस योजना में कुछ बातें ऐसी भी हैं जिन से हमें उम्मीद भी कि हमारा कुछ भला होगा लेकिन आप ने कहा कि आठा पीसने की कलें कम होनी चाहिये, चावल कटने की कलें कम होनी चाहिये। आप जानते हैं कि आठा पीसती हैं वह औरतें जो विधवा होती हैं, उन की आमदनी का जारी कोई जरूरत नहीं वह चक्की चला कर अपने बाल बस्तों का पेट पालती हैं, इसी तरह चावल कटने का काम गांवों में होता है, इस के लिये आप की योजना की कोई जरूरत नहीं भी। आप सिर्फ ऐसी मिलें बन्द कर देते जिस से कि वह औरतें अपना रोजगार कर सकतीं। आप को बाहर से कोई मशीन नहीं मंगाना पड़ता, कोई इंजीनियर नहीं बुलाने पड़ते और लोगों का पेट भर बाला। आप योजना ऐसी बनाते हैं जिन में इंजीनियर भी बाहर के होने चाहिये, अंगूठी भी बाहर की होनी चाहिये, और रुपया हमारा होना चाहिये। सब से बड़ी मुद्रिकल वही हो जाती है। रुपया हम दैं और रोजगार दूसरों को मिलता है। अंगूठ इंजीनियर आते हैं और अमरीका और सन्दन से बनकर मशीनें आती हैं। और ये लोग हम पर हुक्मित करते हैं। कानूनी हुक्मित दूर ही गयी मगर हुक्मित करने वाले आते जाते हैं और हमारे रोजगार दृटते जाते हैं। इसीलिये मैं आपके द्वारा जिस मंजी जी से अपनी और अपनी पार्टी की तरफ से, यानी प्रबा सोशलिस्ट पार्टी की तरफ से कहना चाहता

हूं कि आप जो यह कर लगा रहे हैं उनको हटा-इये और दूसरी तरह के कर लगाने के लिये दूसरा विधेयक लाइये। आप ब्लौड पर कर लगा-इये, सिगरेट पर कर लगा-इये, शराब पर कर लगा-इये, गांजा और चरस पर कर लगा-इये। आप कैनाट सरकास में चले जाइये। वहां अंगूजी शराब की दूकानें उठ रही हैं और दूसरी तरफ जुलाहाँ की दूकानें टृट रही हैं, हमारे तीलियाँ के कोल्हू टृट रहे हैं। क्या आप समझते हैं कि इससे दंस का उदाहर होने वाला है। मेरा स्थान है कि नहीं हो सकता है। और अगर आप इसी तरह का उदाहर करना चाहते हैं तो दंस के लिये कफन का भी इन्ट-जाम आपको करना चाहिए बिसमें कि बब दंस मर जाय तो आप उसका कफन कर सकें। वह चीजें मुझे पसन्द नहीं हैं इसलिए मैं इस विधेयक का विरोध करता हूं। यार्ट बहुत की जाती हैं। मैं ने दंसा है कि जो कुछ भी सरकारी इन्टजाम होता है उस पर से लोगों का भरोसा टृट जाता है। बहुत सी बार्ट एसी कही जाती हैं कि बिससे लोग बदरा उठते हैं। मेरी कस्टीट्यूएंसी में एक नदी है। उसकी योजना बहुत दिनों से बन रही है। कभी कोई स्टॉट के भिन्निस्टर साहब आते हैं, कभी कोई पार्लियां-मेंटरी सेकेटरी आते हैं और बहुत सी बार्ट कह जाते हैं। उसकी नाप करवाते हैं और कहते हैं कि वह बनेगी। लोग इस भरोसे में दूसरा इन्टजाम नहीं करते और उसका कल वह होता है कि कभी तो उनकी कफ्ल पानी में बूब जाती है। और कभी पानी के बिना सूख जाती है। इसमें कुछ बहुत पैसा लर्च नहीं होगा। अगर आप उसे करना चाहें तो कर सकते हैं। मुझे जो बार्ट आपसे कहनी हैं वह इसी रिसलिसे मैं कहनी हैं कि एसे कर संगोहिये जिनसे दंस में नये रोजगार पैदा हों और जिनके पास रोजगार हैं उनके रोजगार टृट नहीं। आप एसे टैक्स न लगाइये जिनसे कि दंस की बिन्दगी हराय जा सके। आरिसर बिन्दा तो रहना है। आप साथून पर, चरमों पर, जूतों पर, मसालों पर कर लगाते हैं, और चीजें पर सेस्स टैक्स लगा हुआ हैं। कुछ भी

बाकी नहीं हैं। आरिसर बिन्दा रहने के लिए कुछ तो छोड़ दीजिये और बिन्दगी के लिए आपस्त्रक चीजों के जलावा जो चीजें हैं उन पर आप टैक्स लगाइये। इसलिए मैं चाहता हूं कि आप इस विधेयक को बापस लें और दूसरा विधेयक लायें जिसमें दूसरे प्रकार के टैक्स लगाये जायें। उस बवस्ता में मैं समझता हूं कि उस विधेयक का भी पार्टी भी समर्बन कर सकती हैं और आपको अपना सहयोग दे सकती हैं। मैं चाहता हूं कि आप एसे काम उठायें जिनसे बनता को लाभ हो। मैं ने बिहार के एक भंडी से कहा था कि आप उस नदी के काम को उठायें तो जो कल्पा काम होगा उसको करने में हम सहयोग देंगे। मैं लुट काम करूँगा और किसान मेरे साथ काम करेंगे। आप पक्का काम करा दीजिये। आप उस काम को करा दें इसी के साथ साथ मुझे दूसरी बात अर्ज करनी है। हमारे बिहार और उत्तर प्रदेश में नहर के पानी की जो सिंचाई की रेट है वह दुगनी, तिगनी और कहीं कहीं चाँगुनी हो रही हैं। इसका कारण वह बताया जाता है कि दूसरी जगह नहर लोट रहे हैं इसलिये वह टैक्स ले रहे हैं। आप बानते हैं कि बहुतसे लोग एसी बार्ट नहीं समझते। हम और आप इस विषय में यहां बैठ कर बार्ट कर सकते हैं लीकिन जिनको टैक्स देना पड़ता है वह समझते हैं कि इसका क्या अर्थ होता है। आप कह देते हैं कि दूसरी जगह नहर लोट रहे हैं इसलिए उनको ज्यादा पैसा देना चाहिए। दूसरी तरफ नहर में पहले बित्तना पानी मिलता था वह बटता जा रहा है। पैसा बढ़ता जा रहा है और पानी बटता जा रहा है। एसी हालत है। यहां पर बहुत सी बार्ट होती हैं।

पिछली साल मैंने बबट के माँके पर कहा था कि किसानों को अपनी चीजों के पूरे दाम नहीं मिलते हैं। उत्तर प्रदेश में मेरठ जिले में एक बहुत अच्छा गांव है जिस में नहर भी है। मैंने वहां पर एक किसान से कहा कि तुम हिसाब लगाओ कि एक मन उत्तर पैदा करने में तुम्हारा क्या लर्च होता है। उसने हिसाब लगाया तो मालूम हुआ कि रुपया पाँचे

## [श्री वी० मिश्र]

ग्यारह आने एक मन उत्त धैँदा करने पर खर्ची आता हैं। यह उसकी कीमत खेत पर है। आप उससे कहते हैं कि एक रुपवा पांच आना मन उत्त बेचों और नहर का दुगना टैक्स दो। आप समझते हैं कि यह चीजें क्यों चल रही हैं? यह इस लिए चल रही हैं कि हमारे बहां का किसान हिसाब किताब नहीं रखता। अगर वह हिसाब किताब रखने लगे तो वह खेती करना छोड़ दे और आप का प्लान खत्म हो जाय, और कोई किसान न रहे।

मूँहे और कुँछ नहीं कहना और ज्यादा कहने से कायदा भी क्या है। मैं जानता हूँ कि यह बिल पास होने वाला है और पास होकर रहेगा और यह टैक्स लगने वाले हैं। इस लिए मैं इसका अपनी परी ताकत से विरोध करता हूँ और अपील करता हूँ कि अच्छा हो कि आप नवा बिल लावें जिसके द्वारा अच्छे टैक्स लगावें। मैं चाहता हूँ कि आप इन टैक्सों को हटा दें।

श्री एन० एब० जौही (इनदौर): चेवरमैन महोदय, मैं आपका बहुत आभारी हूँ कि आप ने मूँहे बोलने का अपसर दिया।

बिल मंत्री जी ने जो विधेयक हमारे सामने प्रस्तुत किया है उस विधेयक का मैं समर्थन करता हूँ। उभयी ने सामने के कुँछ मित्रों ने कहा बातें कहीं उनमें से एक बात को लेता हूँ और वह यह कि वह सरकार अपनी यांबना को चलाने के लिए और आगे बढ़ाने के लिए अमरीका से क्रप्प लेती है। परन्तु उन मित्रों ने कभी भी यह नहीं सोचा कि इस सरकार ने कभी भी रिक्सी दंश के साथ पद्धपात नहीं किया। आज जो दूरीया दो बड़े भागों में विभक्त है उन दो भागों में से किसी भी एक भाग की यह सरकार पद्धपाती नहीं है। कोई भी भाग जो चाहे वह इस दंश की आर्थिक उन्नति के लिए इस दंश की सहायता कर सकता है और यह दंश उसकी सहायता लेने में कभी भी हृन्कार नहीं करेगा। तो यह बात उनको मान लेनी चाहिए कि इस तरह की आलोचना करने से कोई लाभ नहीं है। इस सरकार की यह इच्छा है कि इस दंश की गरीबी

दूर हो, इस दंश की बेकारी दूर हो और इस दंश के लोग सुशाहाल हों। यह कैसे हो सकता है? अगर हमारे मित्रों के सामने इसके लिए कोई उपाय हों तो वह उनको बरूर सुझावें और वह सरकार उन पर अवश्य जमल करेगी। मालवे में एक पुरानी कहावत है, माल खाये माटी को, गीत गाये बीरा को। यह बात यदि वह चलाना चाहें तो काम नहीं चलेगा। अगर वे इस दंश के रहने वाले हैं, इस दंश का जन्म खाते हैं, इस दंश का पानी पीते हैं तो यह बात बड़ी आवश्यक है कि उनको इस दंश की ही बातें करनी होंगी। इससे कोई लाभ नहीं कि वे विदेशों की बातें करें, विदेशों की बढ़ाई करें और इस दंश की आंखें इस दंश की सरकार की निन्दा करें। बहुत अच्छा हो कि वे कोई ऐसे काम करें, ऐसे कोई सुझाव दें कि जिन कामों के करने से और सुझावों के देने से यह दंश उन्नति के पथ पर आगे बढ़े, अन्यथा बातों से यह चीज नहीं होगी। आलोचनाओं से कोई काम नहीं बनेगा।

अब मैं मूँस्य रूप से उन बातों की ओर आता हूँ जिनको हमारे विदेशी जी ने टैक्स लगाने के सिलसिले में इस सभा भवन के सामने कहा है। इसमें कोई शक नहीं कि पंच वर्षीय योजना को आगे बढ़ाने के लिए दंश को पैसे की आवश्यकता है परन्तु इस की पूर्ति दो तीन तरीकों से ही हो सकती है। एक तरीका तो यह है कि हम टैक्स लगावें, दूसरा तरीका यह हो सकता है कि हम कुँछ कर्ज लें, या तीसरा तरीका यह हो सकता है कि जितना सर्व हम करते हैं उस में हम जितनी भी रिकायत हो सकती हैं करें। बव हम टैक्स लगाने या कर्ज लेने की बात पर विचार करते हैं तो हमारे सामने यह बात आती है कि बव हमने अपने दंश के सर्व को चलाने की जिम्मेदारी अपने उपर ली है तो हमारा यह कर्तव्य हो जाता है कि उसको चलाने के लिए हम टैक्स दें और जहां तक हो सके हम अपना प्रा शारीरिक और मानसिक बल इस दंश की सरकार को कामयाब बनाने के लिए लगावें। जो प्रश्न बार बार उठता है वह यह है

कि क्या सरकार को कोई ऐसा उपाय करना है कि जिसके करने से सारं दूर के लोग इन सब कामों में जुट जायें और यह महसूस करें कि वास्तव में यह राज्य हमारा है और इस राज्य को कामयाब बनाना हमारा कर्तव्य है। अगर शासन यह महसूस करें कि कहीं पर कुछ लाभी हैं तो उसको उस लाभी को निकालना चाहिए और उसका इलाज करना चाहिए। अगर शासन इस और ध्यान दे तो कोई कारण नहीं मालूम होता कि सफलता क्यों न प्राप्त हो। अभी फाइनेंस बिनिस्टर सारीब ने अपने पिछले भाषण में बताया कि आब दूर को पंचवर्षीय योजना को कामयाब बनाने के लिए केवल ६ अरब रुपये की की आवश्यकता है। केवल नौं अरब रुपये की कमी है, अगर नौं अरब रुपया हमको और मिल जाय तो हम पूरी तरह से इस पंचवर्षीय योजना को कामयाब बना सकते हैं। चौथरम्यां महोदय आप विचार कीजिये, इस दूर में २६ करोड़ आदमी रहते हैं, २६ करोड़ का नौं अरब में भाग दीजिये तो आप दीखेंगा कि एक व्यक्ति के पीछे कितना रुपया हिस्से में आता है, २५ रुपया भी उसे दो साल में देने हैं। यदि इस दूर के लोगों के मन में यह उत्साह पैदा कर दिया जाय कि वास्तव में जो सरकार काम करने जा रही है, वह उनके हित में है और और दूर के हित में है तो क्या आप यह स्थान कहते हैं कि इस दूर का कोई भी व्यक्ति दो साल में २५ रुपये सरकार को देने से इन्कार करेगा? वह अवश्य सरकार को देगा और सहज देगा। इस दूर के निवासियों के सामने जो आदर्श हैं, वह आदर्श अपने अस्तित्व का नहीं बरिक समाज के अस्तित्व का प्रश्न उसके सामने रहता है। भारतवासी समाज के अस्तित्व को कायम रखने के लिये जीना चाहता है। यहां वालों का यह आदर्श नहीं है कि वह खुद लाभें और आमोद प्रमोद में अपने पैसे को लगायें, बरिक उनकी इच्छा यह रही है और सदा से रही है कि वे जहां तक बने समाज के उत्थान में अपने आप को लगायें।

समाज के उत्थान के लिये किसी से जो रुपया लिया जाता है तो इस लिये नहीं लिया जाता कि उससे रुपया एक बार लेकर उसको वापिस नहीं लौटाया जायगा। वह सब समझता है कि वह रुपया सरकार को चाहे टैक्स के रूप में दे चाहे कर्ज के रूप में दे, लीकिन कायदा आखिर में उसी को मिलना है। कर्ज के रूप में उससे जो रुपया प्राप्त किया जायगा, वह रुपया यद्य सद के उस को वापिस दिया जायगा और वह रुपया जो उससे टैक्स के रूप में बदल किया जायगा, तो उसके लिये वह सरकार से आशा करता है कि वह उसके हित के लिये सर्व किया जायगा। उसकी नबर में तो सरकार का काम सर्व के समान है। सर्व छाट वह स्टोरों से, नदीयों और समुद्रों से पानी लींचता है और सब को समान रूप से उसका वितरण करता है, सारं दूर को हरा भरा करता है। वितरण करते बहत यह स्थान नहीं करता, यह तमीज नहीं करता कि कहां से मैंने ज्यादा लिया था और कहां से मैंने कम लिया, बिस से मैंने ज्यादा लिया है उसको मैं ज्यादा दूं और जिससे मैंने कम लिया है उसको कम दूं, वह यह फर्क और तमीज नहीं बरता और समान रूप से उसका वितरण करता है। ठीक वही सर्व वाला आदर्श यहां के दूरवासी अपनी सरकार से अपनाने की आशा रखते हैं। आब मैं आपको बतलाऊं कि जनता के सामने सिर्फ एक सवाल हर जगह रहता है और जब हम लोग अपने अपने निवाचिन द्वारा मैं जाते हैं, दौरा करते हैं और जनता से मिलते हैं तो हर आदमी हम से प्रश्न करता है, मैं आपको बतलाऊं कि जब पिछली बार अधिवेशन की समाप्ति पर मैं दौरा हो पर गया तो मुझ से एक अनपढ बिलकुल सीधे सार्द किसान ने एक प्रश्न किया, जब मैंने उनसे कहा कि हमारी योजनाएं किस प्रकार चल रही हैं, केन्द्रीय सरकार किस तरह सर्व कर रही है और राज्यों की सरकारें क्या काम कर रही हैं तो उन्होंने मुझ से यह प्रश्न किया कि साड़ी यह तो बहुत अच्छा है कि केन्द्रीय सरकार और राज्य सरकार हमारे सामाजिक और आर्थिक उन्नति के कामों में लगी हुई है, लीकिन हम आपसे

## (श्री एन० एल० जोशी)

एक प्रश्न करना चाहते हैं और वह यह है कि सरकार ने अपने शासन यंत्र को संभालने के लिये अब तक क्या किया? आप चाहे जो कुछ भी करें, हम तो ऐसा महसूस करते हैं कि यदि आप केवल उस चपरासी और पट्टारी से या उस मुंशी से जिस से कि हमारा साथका कवहीरियाँ में जाने पर पहुँचता है, अगर किसी तरह से आप यह जो खोड़ा बहुत पैसा हमसे ले लेते हैं उससे यदि आप हमको मुक्त करता हैं, केवल उन पर ही आप अपना नियंत्रण कर लें तो हम सभझेंगे कि आपने हमारे लिये बहुत काम किया। चंद्रमैन महोदय मैं आपके सामने और अपने प्लॉनेंस मिनिस्टर के सामने यह बताना चाहता हूँ कि यह बात ठीक नहीं है कि पैसा एकीकृत करना एक बहुत बड़ी समस्या है और बड़ा कीठन काम है वह जनता से आपको मिलेगा। लोग तो आपसे जानना चाहते हैं कि आप उनके लिये क्या कर रहे हैं? मध्यभारत में चम्बल योजना जारी हो रही है और हो गई है। बहुत जच्छा हुआ कि गये वर्ष शासन ने उसके लिये स्वीकृति दी और उसका काम भी पारभ्य हो गया तबा हमारे प्रधान मंत्री करीब ढँढँ मीहने पहले वहां पधार और उन्होंने उसका शिलान्यास भी किया, परन्तु मैं आपको बताना चाहता हूँ कि वहां के गांव के लोग पछते हैं कि क्या वह जो चम्बल योजना बन रही है, इससे हमको बिबली मिलेगी? बहुत सहज सा प्रश्न वह हम लोगों के समझ उपरिक्षर कर दर्ते हैं। बब उनको कहा जाता है कि आप खोड़ा सा कर्व दीर्घिये, सरकार को पांच लम्बा, दस लम्बा लोन दीर्घिये तो वह हमसे प्रश्न करते हैं कि क्या आप हमें बिबली देंगे, क्या हम उस बिबली द्वारा अपने कुंडों से पानी निकाल सकेंगे और क्या हम उस बिबली से अपने छोटे २ उद्योगों को चला सकेंगे? चंद्रमैन महोदय, मैं आपसे कहना चाहता हूँ कि अगर कोई भी आदमी उनसे अधिकारपूर्वक कह दे कि हां तुम इस बिबली से काम ले सकोगे और साथ ही अपने छोटे २ उद्योगों को भी बिबली से चला सकोगे, तो वह आपको सहज हर तरह से सहायता करने को उत्पर हो जायेंगे। अभी पिछले दिनों डाक्टर

काट्टू मध्यभारत गये थे और उन्होंने वह कहा था कि मध्यभारत की चम्बल योजना पर जितना लम्बा रुचि होने वाला है, उस चम्बल योजना की धनराश में १० करोड़ लम्बा यहां से कर्ब के रूप में लेंगे। मैं आपसे कहना चाहता हूँ कि अगर आप गांव बालों से यह कह दे कि उस बिबली का फायदा गांव बालों को मिलने वाला है, तो दस करोड़ क्या पचास करोड़ लम्बा भी गांव बाले आपको दे देंगे, यह कोई कठिन बात नहीं है, गांव के लोगों को एक बार पता लग जाना चाहिये कि यह बास्तव में उनके उपयोग और लाभ की चीज़ है, परन्तु अफसोस यह है कि इस तरह के पहले से कोई विचार हमारे शासन द्वारा नहीं होता और अगर कोई बात कभी कही भी जाती है तो ऐसे एक गोलमाल तरीके से कही जाती है कि जिनसे लोगों में बहुती उत्साह नहीं पैदा होता और हमारी योजनाओं के प्रति लोगों में उत्साह न होने के कारण हमें सोचना पड़ा है कि इस पंचवर्षीय योजना को प्रा करने के लिये हम इस सम्प्रयोग से लायें और हमें उसके लिये वह २ पंचीपरियाँ और कुबेरपरियाँ का मुद्रा लाकरा पड़ता है कि वह हमारी सहायता करें, ऐसे लोगों का मुद्रा लाकरा पड़ता है जो न मालूम किस तरह से लम्बा पैसा इकट्ठा करते हैं, यह मुनाफा-सौर लोग होते हैं जो खोलाबारी करके और इनकमटैक्स की चारी करके लम्बा इकट्ठा करते हैं, हम ऐसे लोगों के सामने इन बांधे लड़ रहते हैं और लम्बे के लिये उनसे याचना करते हैं। अभी हमारे प्रधान मंत्री ने पंचवर्षीय योजना को सफल बनाने के लिये राष्ट्र से जो क्रांति देने की वीपील की है, मैं आपसे निवेदन करना चाहता हूँ कि लम्बा इकट्ठा करना बड़ी मुश्किल चीज़ नहीं है, हाँ, एक बार लोगों में इसके लिये उत्साह पैदा हो जाने दीर्घिये उत्साह हो जाये और लोग यह जान से कि बास्तव में यह उनका काम है और उनके हित और फायदे के लिये होने वाला है तो यह लम्बा सरकार को उनसे अवश्य मिल जायगा। सरकार का अमरीका या उन वह २ कुबेर-

परियों से रूपये की सहायता की मांग करना मैं उमीद नहीं समझता। मैं आपको बताऊं कि साधारण से साधारण व्यक्त अगर उसमें आप उसके लिये उत्साह पैदा करें तो वह आपको लम्बा ही नहीं दूंगा बैल्क अगर वह आपके साथ हो जाएं तो आपको २५ करोड़ लोगों का शारीरिक श्रम भी उपलब्ध हो सकेगा, अमरीकित उनमें कृट कृट कर भरी हुई हैं और उनके श्रम से आप करोड़ों और अरबों रुपये का काम करवा सकेंगे। चम्पल योजना के लिये सरकार कहती है कि उनको नहर निकालने के लिये काम करना है, मैं कहता हूं कि अगर सरकार वह दूसान कर दे कि दिन इसाओं में वह नहर निकालनी है, उन गांव वालों की बिम्बेदारी है कि वह नहर निकाल दे तो मैं आपसे कहता हूं कि वह आप उनको उनकी पंचायतों को विश्वास में लेंगे उनके अवृद्धाओं और पंचों को वह काम इंट्रोस्ट करेंगे और उनको अपने विश्वास में ले लेंगे तो मैं आपको विश्वास दिलाता हूं कि अरबों और करोड़ों रुपये का काम वह आपके लिये सहज में कर देंगे। चंद्रस्कौर महोदय, मैं आपका बहुत आभारी हूं और मुझे प्रा विश्वास है कि मेरे सुझावों पर कासन विचार करेंगा और उनको स्वीकार करने का प्रयत्न करेगा।

**Shri Bell Ram Das (Barpeta):** Sir, I belong to the problem State of India, namely, the State of Assam, covering the North-East Frontier. It is under-developed and there is chronic shortage of funds for any development purpose. In the past, the Britishers cared more for tea, coal and oil and left the country entirely in darkness and backwardness. All the trade and commerce and industry are in the hands of outsiders and the Assamese people never get any employment in those concerns. This being the case, it is hoped that the Government of India will pay more attention to the State of Assam, which is under-developed.

In the present state of civilisation, oil is a commodity which is necessary

both for war and for peace. In India, oil is found only at Digboi in Assam. Recently, oil has been found at Naharkhotia. The Governments both at the Centre as well as in the State are negotiating with the Assam Oil Company, which is a foreign company for granting a prospective lease of Naharkhotia and they have not taken this House into confidence. Recently, I had a talk with one of the Directors of the Company who has come from London and, from him, I have found that Naharkhotia oil-field will be a very profitable one and they are trying to get a market for the sale of their products in other parts of India. This being the case, the Government should not have given the lease at a nominal royalty. Though we have become independent, we have got that lingering trepidation of heart to face a European and bargain on equal terms. I have been told that there is still room for improvement in the agreement, in the interest of India. In this connection, I am constrained to observe that some high-ranking officials in the Government of India show undue solicitations in the matter of speedily obliging the foreign concerns. I have come to learn that one Joint Secretary from the Government of India, belonging to the Ministry of N.S.S.R. accompanied the General Manager of the Company to Shillong in connection with a prospective lease at Naharkhotia and coaxed, cajoled and bullied the Government of Assam into amiable compliance of agreeable terms for the foreign concerns. This is a very important thing and the country and the legislators at least should have been taken into confidence when they leased these Naharkhotia oil fields.

Sir, on previous occasions, I spoke about the exploitation of the coalfields in the Garo Hills. I am glad that the Government of India have taken a step for opening out a railway line for the exploitation of coal in the Garo Hills. It has been recommended by the Planning Commission that Garo Hills coals should be exploited so as

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to relieve the consumption of higher grade coke and to relieve the railways from bringing coal from Bihar and Bengal over a long distance. Though coal is available in Assam, we are supplied coal from Bihar and Bengal and thereby we are feeling the shortage of wagons to carry other necessities to Assam.

Besides this, the coal in Garo Hills contains large quantities of sulphur. Sulphur is a commodity which is normally rarely found in any other part of India. So, the Planning Commission has recommended that the sulphur content of the coal in the Garo Hills should be exploited in its various forms. I request the Government to appoint one coal-mining engineer, depute him to Assam to examine the qualitative and quantitative prospecting of these Assam coal-fields.

We have seen in the last war that the enemies wanted to invade India through the Assam frontier. Assam is the gateway to the anti-social elements today and same is the gateway to ideologies repugnant to the age-old culture and tradition of India. I cite the Naga Hills, as a glaring instance. If you do not improve the condition of the tribal people living in the Frontier Agency, if you do not make them feel the glow of being a citizen of independent India, no amount of police and military strength will be able to keep them at bay and you will have to suffer in the long run. I, therefore, request the Government to give their serious thought about these frontier people.

Sir, I have been listening with great interest for the last two years that the Government of India are trying to bridge all the rivers in India save and except poor Brahmaputra. During the war the construction of a bridge across the Brahmaputra was taken up, but we do not know why the Government did not pursue it after the cessation of hostilities—I think due to the change in the political set-up, it

was dropped. I also heard that a contract was given to a company for the construction of a bridge and Government had to pay some compensation to the company. If you want to develop Assam, Manipur, Tripura and the Frontier areas, the necessity for a bridge across the Brahmaputra is very great. I urge that the construction of the bridge across the Brahmaputra be included in the Second Five Year Plan.

Now, I come to the financial side of Assam. Assam has no industry and no commerce worth the name. She has no port and there is no electricity in the revenue of this underdeveloped State. Assam has got tea, jute and oil, and the Government of India draws away Rs. 9 crores annually from Assam in the shape of excise duty, export duty etc. She has got a revenue of only about Rs. 10.82 crores. How can the people of Assam carry on like this and prosper under this condition? I ask the Government to look into the matter and do justice to the State. I refer to the state of affairs in the State of Assam and the deficits in 1952-53, 1953-54 and 1954-55 are roughly Rs. 1 crore, Rs. 1½ crores and Rs. 2 crores respectively. It means that every year there is a deficit to the tune of Rs. 2 crores. The Government of India, according to article 273 and article 275(1) of the Constitution, makes contribution to the tune of Rs. 40 lakhs, but this sum is not enough to meet the gap between revenue and expenditure of the 6 autonomous districts in Assam under the Sixth Schedule.

This is what the Finance Minister of Assam said in his last Budget speech:

"There is also some wrong impression in some quarters that the gap between the revenue and the expenditure in respect of the administration of the Sixth Schedule districts is made up by the Government of India and that Assam does not spend for the six

autonomous districts. This impression is absolutely unfounded and is due to want of information. The Government of India makes a grant of Rs. 40 lakhs annually as a contribution to the State Government to meet a part of the gap between the revenue and expenditure in respect of expenditure of administration for these six districts. The actual gap is much more. The Government of India do not pay anything except for the article 275 schemes. What is received under this article 275 scheme is spent on these States...

If a proportionate share of all these expenditures were debited to the six districts, the gap between the revenue and expenditure would be increased by several lakhs more."

This is the position of the State of Assam. If the Government of India do not come forward with a bigger grant, then the State of Assam cannot be run smoothly. I urge upon the Government to give some more grants to the State of Assam. In the allocation of income-tax, Assam's case was not properly considered. Population formula was the basis in allotting excise duty; I think it was wrong to apply this in the case of Assam because hills and jungles cover about two-thirds of the area of the State of Assam, and it is unproductive and thinly populated. It is for this formula that Assam did not get its legitimate share in income-tax and excise duties.

As regards communication, I want to mention a few points. Partition has affected Assam severely and it has severed Assam from the rest of the country. The railway link cannot carry all the freight and is not efficient enough to handle the freight to Assam. River transport belongs to a foreign company and they put all sorts of obstacles in our way and raise the freight whenever opportunity occurs for them. Places where the railways do not touch, they raise the freight to an enormous extent and where there

is competition between railway and steamer, they take to the game of under-cutting the rates of the freight. I hope Government will take over this company and nationalise it.

In the hills of Assam, there is a system of cultivation called the *Jhum* cultivation. Under this system what they do is this. They cut down the trees and clear the jungles and after doing a little bit of hoeing, they sow some seeds and the yield they get is very low. It is for this reason that they have to supplement their food by fifty per cent. at least by roots like *Kachaloo* on account of which they suffer from goitre and other diseases. I hope that Government would introduce terrace cultivation in the hills so that all these difficulties could be overcome. In the hill districts, particularly among the Angani Nagas this system of terrace cultivation was introduced during the British regime and it was very popular previously among the Angani Nagas but this has been discontinued and I do not know how this happened. I request that Government should try to introduce terrace cultivation in the hills.

Deforestation is one of the causes of soil erosion in the hills and soil erosion in the hills is one of the immediate causes of flood. As hon. Members of this House know, we get plenty of floods every year and our crops are destroyed. Government should stop cutting down the trees and stop *Jhum* cultivation by introducing terrace cultivation. I do not blame the tribal people because they are helpless. Unless they get some substitute system, they could not leave this system of cultivation. I draw particular attention of the hon. Finance Minister to make some special grant for introducing terrace cultivation in the State of Assam.

The main crop of the tribals in Assam is oranges, bananas and pineapples. They cannot get good markets for their produce. Government of India very kindly arranged to send

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their oranges and pine-apples to Calcutta by air but air freight is high and they do not get an incentive. So, I request Government to arrange to sell oranges, pine-apples and bananas in all parts of India, particularly in the Northern India. In order to make an experiment, I brought some bananas, pine-apples and oranges to Delhi, and even in this temperature the Assam oranges and pine-apples do not decay at least for 6 or 7 days. If Government makes proper arrangement for their transport by railway with the help of refrigerated vans, things can be improved very much. There is a good market for them in Northern India. They can be brought to Delhi also. An orange costs one pice there, whereas we are purchasing an orange at the rate of six pice or two annas here. And so is the case with pine-apples. I would therefore request the Government to consider this matter and do this little bit of help to Assam.

Lastly, I wish to say that in Assam there is no sale of timber. East Pakistan was previously the best purchaser of its timber. On account of partition, there is no sale of Assam timber in that area. So, I request Government to find out a market for Assam timber. I have been told that our Government purchases a large quantity of timber from Burma. They should try to use Assam timber instead of importing timber from Burma. They can also be used for sleepers on the railways. The railways at present use only steel sleepers. Government can ask the railways to use treated Assam sleepers and thus help the State in earning some money.

**Shri Jhulan Sinha (Saran North):** Mr. Chairman, out of deference for the wishes of my friends from the South I seek your indulgence for speaking in English.

I rise to accord my general support to the motion for the consideration of the Finance Bill. While doing so I have absolutely no hesitation in

saying that the general principles underlying this Bill are acceptable to me.

I agree with the hon. the Finance Minister completely when he says that he awaits the decisions of the Taxation Enquiry Commission before being in a position to change the general tax structure, in respect of income-tax and other big taxes.

I am at one with him when he says that lesser dependence has to be placed on the customs duties and more attention has to be paid to excise duties on consumer goods produced in the country. Naturally, when our country is struggling to be independent in respect of consumer goods, lesser dependence will have to be placed on customs duties.

But, while doing so, I have only one comment to make upon this Bill, and that is with respect to the duty on foot-wear. I do not very much mind the duty itself as the principle involved in the imposition of the duty. The hon. the Finance Minister has very generously made certain concessions in respect of that duty. But so far as I have been able to follow, the concessions do not go as far as they ought to go. My impression is that this country cannot solve the problem of unemployment unless it takes completely to the encouragement of village and cottage industries. Large-scale industries have got to be encouraged in certain spheres only. The spheres where these cottage industries are now flourishing, have got to be fully supported. We have seen the Exhibition that has just been started. They have published a booklet entitled *Plan for Full Employment*. I have gone through that booklet and I have come to the conclusion that unless this country finds time and money to support the cottage industries in the spheres in which they are flourishing, there is absolutely no hope for the solution of the great problem of unemployment through the big industries alone. In the first place, we know

that this country cannot find money to import all the machinery necessary for having big industries. In the second place, even if we find money for importing them, we cannot employ all those people who are starving or are without proper food and nourishment. Therefore, instead of importing foreign machinery into India, we have to depend more or less completely on the machinery and resources available in the country itself. With this principle in the background, I fail to see how the tax on our foot-wear even with the concessions announced by the hon. Finance Minister can be imposed. I have just suggested an amendment that the provisions in this respect should be modified in this way. The Finance Bill says on page 4, line 40: "Foot-wear, produced in any factory as defined in the Factories Act, 1948." I have got this Act of 1948. Clause 2, sub-clause (m) says:

"factory" means any premises including the precincts thereof—

(i) whereon ten or more workers are working, or were working on any day of the preceding twelve months, and in any part of which a manufacturing process is being carried on with the aid of power, or is ordinarily so carried on...."

If this definition is confined to this clause, I have absolutely no objection. Wherever power is used, production is on a large scale and if a tax is imposed it will not very materially affect the consumers and manufacturers, but this definition of the 'factory' also includes:

"(ii) whereon twenty or more workers are working, or were working on any day of the preceding twelve months, and in any part of which a manufacturing process is being carried on without the aid of power, or is ordinarily so carried on...."

So, even if the concessions are admitted, it means that, if there is a society of shoe-makers manufacturing shoes and consisting of more than 49 people, the

manufacture of that society will have to bear the tax imposed by this Finance Bill. So, far as I think, this does not accord with the background that I have just now enunciated.

Then, in the general set-up of this Act, I have certain other suggestions to make to the hon. Finance Minister. I know, and you all know, that this country, especially the rural part of this country, is very much indebted. The problem of rural indebtedness has been brought to the notice of the thinkers of this country ever since 1931-32 when a Banking Enquiry Commission was appointed in this country to go into the problem. That Commission assessed the extent of rural indebtedness in this country. So far as I remember, it was at the rate of about Rs. 50 per head. Since then there has been no serious effort made to assess the indebtedness in this country with a view to removing it. So far as this question of rural indebtedness is concerned, I think the first thing necessary for this country is to have an overall picture of it as it appears now. There was a time when an enquiry committee assessed the indebtedness of this country. It was 23 years ago. It is up to the Government to assess it now. My impression, as it is, is that there is no enthusiasm in this country, in the general mass of the people, either for this Plan or for the coming Plan or for other things that we introduce in the interests of the masses of the people, because the people are obsessed and overburdened with the idea of the debt that lies on their head. There was a great thinker in this country,—I do not remember his name—who said that most of the people in this country are born with a debt upon their head, live under debt and transmit the debt to their children. If this be the state of things, we cannot expect any enthusiasm from these people even for their own improvement, with the load of indebtedness lying heavily upon their head. I would, therefore, suggest to the Finance Minister to get this matter thoroughly enquired

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into and take steps for its removal. I know that this problem of rural indebtedness is a State subject. But, the problem is so vast and so acute and so much distressing that the Centre has to bestir itself and take uniform steps either to scale down the debts or take them over or administer other immediate forms of relief to the suffering people.

The next problem to which I would like to invite the attention of the House is the improvement of live-stock in this country. I know that there is a Central Gosamvardhan Committee. They are taking steps to carry out research work to improve the live-stock. So far as I have been able to find out, the most important thing that is lacking in the whole scheme is this. We should ban cow slaughter completely. I have always felt and felt strongly that unless this country is faithful to the cow that supports, nourishes and keeps the life-blood flowing there is not going to be a bright future for this country.

I would further like to draw the attention of the Finance Minister to the baneful effects of *vanaspati*. I know that the Central coffers get about Rs. 4 crores from the tax on this article. But, I do not know how much the people have to spend on the treatment of persons suffering from its baneful effects. There may be difference of opinion with me regarding the effects of this commodity on the health of the people. But, one thing is clear. It lends itself very easily to adulteration of genuine *ghee*. Therefore, this problem has got to be tackled in some way or other, either by getting it coloured or by taxing it so much that the price of it comes on a par with the price of genuine *ghee* in the market.

7 P.M.

Then, I would like to refer to the expenditure on irrigation and power projects and planning in this respect. I have always felt and I still feel that the projects under the First Five Year

Plan should have been those that were capable of easy execution and speedy results. That principle, for some reason or other, has not been kept in view in regard to the schemes that are going on in the country. I have a serious complaint against the Planning Commission for ignoring the interests of Bihar in not taking up the Gandak project. Now, I understand that it is going to be included in the next Five Year Plan. But for that also, they are adopting a very stepmotherly attitude towards that project. Recently, the Government of Bihar requested the Central Government, especially the Finance Ministry, to allow them the full benefit of the small savings collection in Bihar for the execution of that plan, and there was probably some understanding or misunderstanding—I do not know exactly what—about that, and the picture as it now emerges is that the State of Bihar has been allowed only the collection that is extra, that is over and above the target fixed for that State. I know of a precedent in the country. In the case of one State, the Central Government has allowed the entire collections to be given for development purposes. I think the case of Bihar was and is a stronger one.

This Gandak project costs only about Rs. 30 to Rs. 31 crores and is capable of irrigating 39 lakhs of acres of land in that State as well as in U.P. and Nepal. So far as I have been able to find out from the figures, the expense on irrigation per acre is the cheapest in that project, and the expense on the production of power also is the cheapest. And that one project is enough for wiping out the entire food deficit of Bihar. If the Central Government is liberal to that State and grants them not only the extra collections, but the entire collections as solicited by that State, I think these schemes will generally go ahead and in a very short time the State will not only be self-sufficient, but surplus, and when National Plan

loans are floated in the coming years I think the response from that State will be astounding.

Another thing to which I would like to draw the attention of the hon. Finance Minister is that while planning for the country the interests of the poorer section have got to be constantly kept in view. May I continue?

Mr. Chairman: I take it that the hon. Member has finished.

The House stands adjourned to 8-15 a.m. tomorrow.

*The House then adjourned till a Quarter Past Eight of the Clock on Tuesday, the 20th April, 1954.*

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