

Thursday, February 26, 1953



# PARLIAMENTARY DEBATES

## HOUSE OF THE PEOPLE OFFICIAL REPORT

PARLIAMENT SECRETARIAT  
NEW DELHI

Acc. No. 25114.....

THE  
PARLIAMENTARY DEBATES  
(Part I—Questions and Answers)  
Official Report

525

526

HOUSE OF THE PEOPLE

Thursday, 26th February, 1953

*The House met at Two of the Clerk  
[MR. DEPUTY-SPEAKER in the Chair]*

ORAL ANSWERS TO QUESTIONS

PAREL WORKSHOPS, BOMBAY

\*359. Shri Vittal Rao: Will the Minister of Railways be pleased to state:

(a) whether Government is considering any proposal to shift the Parel Workshops of the Western Railway from Bombay to Ratlam; and

(b) if so, why and when?

The Deputy Minister of Railways and Transport (Shri Alagesan): (a) No.

(b) Does not arise.

OPERATIVE UNITS OF P. & T. DEPARTMENT

\*360. Shri S. C. Samanta: Will the Minister of Communications be pleased to state:

(a) whether any All-India drive to check the works in all operative units of the Posts and Telegraphs Department was organised in 1952;

(b) if so, how many times; and

(c) how many cases of irregularities were found out and how they have been dealt with (region-wise)?

The Deputy Minister of Communications (Shri Raj Bahadur): (a) No.

(b) and (c). Do not arise.

Shri S. C. Samanta: May I draw the attention of the hon. Minister to page 9 of their Report for 1951-52 where it has been stated that there were two drives in 1951 and one drive in 1949?

Shri Raj Bahadur: Sir, that is not within my special knowledge; and the hon. Member is already possessed of that knowledge. As a matter of fact the question pertains to the works in the P. & T. And the term 'works' ordinarily means building works and other works. Therefore the question does not arise, because every work has to be inspected before the payment is passed.

Mr. Deputy-Speaker: What is the object of asking for 1949 when it relates to 1952?

Shri S. C. Samanta: Because it refers to the drives in 1951 and 1949. So I wanted to know.....

Mr. Deputy-Speaker: That there is going to be a drive in 1952?

Shri S. C. Samanta: I wanted to know whether there was any drive or not in 1952.

Mr. Deputy-Speaker: He has said 'No'.

Shri Raj Bahadur: We are organising such courtesy weeks and other efficiency drives from time to time. But the question relates to the checking of the works in all operative units. So that was not very clear.

Shri S. C. Samanta: What is the difference between the work of these drives and that of the Posts and Telegraphs Complaints Organisation?

Shri Raj Bahadur: The Complaints Organisation deals with complaints from the public which happen to come to the Ministers or the Government or the officers in the Directorate. As far as these drives are concerned they are for promoting efficiency and courtesy.

CONFERENCE ON DISSEMINATION OF AGRICULTURAL INFORMATION

\*361. Shri S. C. Samanta: Will the Minister of Food and Agriculture be pleased to state:

(a) whether Government have considered the recommendations of the Conference on dissemination of agricultural informations by the Indian Council of Agricultural Research, held at Lucknow in November 1952;

(b) if so, which of the recommendations will be given effect to;

(c) whether flannelgraph was arranged in the exhibition that was held along with the Conference; and

(d) what are the various interests that took part in the Conference?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) Yes.

(b) Subject to the concurrence of the State Governments who have been addressed and the availability of funds, it is expected that almost all the recommendations will be implemented.

(c) Yes.

(d) Representatives of the Government of India, State Governments, Research Institutions, farmers, Members of Parliament and various trade interests connected with agriculture.

**Shri S. C. Samanta:** May I know whether Government have any intention of holding such Conferences every now and then, or in any other States?

**Dr. P. S. Deshmukh:** For the time being there is no such intention, because we are now engaged in implementing the recommendations of the Conference already held.

**Shri S. C. Samanta:** May I know the method of the flannelgraph shown?

**Dr. P. S. Deshmukh:** It would be difficult to describe it here. I am prepared to arrange an exhibition of it if necessary and if hon. Members desire.

**Shri K. G. Deshmukh:** May I know whether this Conference was held in U. P. at the invitation of the U. P. Government or at the instance of the I. C. A. R.?

**Dr. P. S. Deshmukh:** The Conference was held under the auspices of the I.C.A.R. There was no particular invitation; the U.P. Government very kindly accepted our suggestion to hold it there and gave us the benefit of the arrangements.

**Pandit K. C. Sharma:** May I know whether the Government have advised

the State Governments to use the village patwaris and village schools as a medium of information for the villages?

**Dr. P. S. Deshmukh:** It is intended, in order to afford the largest amount of information to the agriculturists, to use every possible agency. At the moment we are engaged in having tehsil level and district level committees. That will come in a little later.

**Shri Velayudhan:** May I know whether any expenditure was incurred on holding this Conference in Lucknow?

**Dr. P. S. Deshmukh:** Yes. Very little expenditure was incurred and the Ford Foundation met the expenditure.

**Shri Gopala Rao:** May I know why agriculturists were not represented in this Conference?

**Dr. P. S. Deshmukh:** I am sure they were. I took special care to see that agriculturists were represented. Of course the hon. Members will realize that it is rather difficult to have a large number of agriculturists. But we did have accredited representatives of the agriculturists.

**Shri Punnoose:** Are Government aware that there are associations and unions of agriculturists, and may I know why none of them was invited?

**Dr. P. S. Deshmukh:** I am aware. There are some associations and organisations but, on the whole, not of very great standing or importance. All the same we do not want to disregard their importance and wherever possible we will certainly associate them.

**Shri B. S. Murthy:** May I know what the Minister feels about the 'great importance', whether it is in terms of numbers or in the date of the organisation of the association or the spreading of knowledge among the agriculturists?

**Dr. P. S. Deshmukh:** It depends more on those who take part in organising it. Sir.

#### RIVER TRANSPORT ON THE GANGA

\*362. **Dr. Ram Subhag Singh:** Will the Minister of Transport be pleased to state:

(a) whether it is a fact that Mr. Johannes J. Surie United Nations expert for inland water transport, had recently come to India to study the practicability of introducing river transport on the Ganga between Allahabad and Buxar;

(b) if so, how many places did Mr. Surie visit during the course of his study of the Ganga; and

(c) whether he has submitted any report to the Government of India in that regard?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Yes; Mr. Surie had been deputed to India by the United Nations Technical Assistance Administration to assist in formulating a pilot demonstration project for testing the feasibility of towing barges on shallow stretches of the Ganga system by shallow draft tugs.

(b) On the Ganga, he visited Allahabad, Sirsa, Manda Road, Rampur, Mirzapur, Banaras, Kaithi, Buxar, Patna, Mokamehghat and Sakrigalighat. In addition he covered the stretch of the Ghogra between Patna and Barhajghat and also Dibrugarh and Gauhati in Assam.

(c) Copies of a preliminary report submitted by him to the United Nations Technical Assistance Administration have been received by the Government of India.

**Dr. Ram Subhag Singh:** May I know whether the report that has been received by the Government of India contained any information about the practicability of river navigation on the Ganga?

**Shri Alagesan:** Yes, Sir, the report concerns that, and only the preliminary report has been submitted. It is under consideration, and the final report also is awaited.

**Shri Raghunath Singh:** Will the plying of the steamers affect the ghats of Banaras?

**Mr. Deputy-Speaker:** The plying of steamers will affect the ghats?

**Shri Raghunath Singh:** Yes, Sir, because of the shallow waters.

**Shri Alagesan:** I have no idea whether they will affect the ghats. I do not think they will affect the ghats of Banaras.

**Shri Velayudhan:** May I know whether any special type of vessels are going to be used for this transport, unlike what we see in India?

**Shri Alagesan:** He has been asked to say what type of vessels and tugs should be used for these stretches.

#### PROVISION OF WAGONS ON RAILWAYS

**\*364. Shri M. L. Dwivedi:** Will the Minister of Railways be pleased to refer to the view expressed by Mr. E. T. Liei, an U.S. exporter of mineral ores from India, published in the *Delhi Express* dated the 25th November, 1952, to the effect that Madras Port is gradually losing its export trade in iron and manganese ores due to non-availability of wagons and state whether Government are taking any steps to restore normalcy by providing sufficient number of wagons?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** During the year 1951-52, export traffic in ores to Madras Port, which was 99,801 tons, was about five times that during 1949-50 and 1950-51. Consistent with the overall demands to be met within the available capacity for movement to Madras Port, the maximum quantum of ore traffic is being carried.

**Shri M. L. Dwivedi:** May I know how long it will take to bring about self-sufficiency in this respect.

**Shri Alagesan:** I think, Sir, we have been discussing this question all these days; and we are now carrying, as I said, five times what we carried in the previous two years.

**Mr. Deputy-Speaker:** There is no question of self-sufficiency. The quantity of output is increasing, the wagons are not enough; it is a race between the two.

**Shri Basappa:** Are Government aware of the fact that 10,000 workers in manganese mines in the famine-stricken areas of Mysore have been thrown out of employment due to the insufficient supply of wagons: if so, what is the action taken by Government?

**Shri Alagesan:** The hon. Member himself brought that situation to the notice of the Government, and the matter is under consideration.

**Shri Basappa:** What is the number of wagons required for transporting manganese ore from Banasandra railway station in Mysore to Madras, and how many are supplied in a month?

**Shri Alagesan:** I am not able to give the figures offhand.

**Shri Basappa:** May I know whether it has come to the notice of the Government that Government is losing a lot of export duty, and that dollar earning is also lost on account of the shortage of the supply of wagons?

**Mr. Deputy-Speaker:** That is an argument. They will be taken into consideration. Next question.

MALARIA CONTROL

\*365. **Shri S. N. Das:** (a) Will the Minister of Health be pleased to state what are the arrangements made, the organisations set up and the financial provisions sanctioned by various State Governments, to make use of the various malaria control measures, which are going to be adopted as a result of the Indo-U.S. Agreement?

(b) How will the total units of working parties that India will receive, be distributed among different States?

**The Deputy Minister of Health (Shrimati Chandrasekhar):** (a) A note giving the required information is laid on the Table of the House. [See Appendix III, annexure No. 25.]

(b) No working parties are being brought from outside.

**Shri S. N. Das:** From the note supplied it appears that cash subsidies will be given to certain States which are in need of financial assistance. May I know the names of the States which have expressed their inability to carry on with this scheme without the Central aid?

**Shrimati Chandrasekhar:** Subsidies to Part C States are given.

**Shri S. N. Das:** May I know whether any Central organisation has been set up or likely to be set up to implement this scheme?

**The Minister of Health (Rajkumari Amrit Kaur):** The All-India Malaria Institute is going to be expanded and the overall supervision will be under the Government of India, i.e., the All-India Malaria Institute.

**Shri V. P. Nayar:** May I know whether the anti-malaria measures are confined to the eradication of the mosquito vector or do they include facilities for anti-malaria treatment of patients and if the answer is in the affirmative, may I know the number of patients who would be treated free?

**Rajkumari Amrit Kaur:** I do not know how this question arises but, as a matter of fact, anti-malaria drugs will be given under this scheme also but to how many patients, it is impossible to say and distribution will, of course, be free.

**Shri Beli Ram Das:** Will the State of Assam, which is a malaria-ridden

State, be not given financial aid for anti-malaria measures?

**Rajkumari Amrit Kaur:** Assam will get exactly the same aid as other States get.

**Shri V. P. Nayar:** I want to know whether the control measures are confined to the mosquito vector or it will also be for the treatment and.....

**Mr. Deputy-Speaker:** Control is different from curing.

**Shri V. P. Nayar:** Control is more than curing and prevention.

**Mr. Deputy-Speaker:** It is understood differently.

**Shri B. S. Murthy:** May I know whether it is a fact that the anti-malaria work in Araku valley in Vizagapatam District has been temporarily put in abeyance; if so, the reasons?

**Mr. Deputy-Speaker:** As a result of Indo-U.S. Agreement. This is confined to that.

**Shri B. S. Murthy:** I do not know.

**Mr. Deputy-Speaker:** The hon. Member cannot have such details for the whole of India. Details in regard to this can be tabled.

**Shri N. Sreekantan Nair:** May I know whether places like Malabar, Travancore-Cochin and Assam where hill produces are grown will be given any special consideration?

**Rajkumari Amrit Kaur:** Government are aware which areas suffer from malaria and it is up to the Government concerned to arrange anti-malaria control measures where malaria is most rampant.

CLAIMS ON RAILWAYS FOR LOSS, DELAY ETC.

\*366. **Shri Bansal:** Will the Minister of Railways be pleased to state:

(a) the number and amount of claims for compensation for delay, loss, destruction, deterioration or damage in respect of goods delivered to be carried by the Railways, preferred by parties against the Railway administration in the year 1951-52;

(b) the number and amount of such claims settled by the Railway administration directly with the parties before suits in Courts of Law were filed in respect of them;

(c) the number and amount of such claims in respect of which suits

were filed by the claimants before Courts of Law;

(d) the number and amount of such claims in respect of which suits were filed, which were later settled by the Railway administration out of Court;

(e) the number of such suits in which the decisions of the Courts were in favour of the Railway Administration;

(f) the expense incurred by the Railway Administration in respect of such litigation; and

(g) the system of payment of cost to solicitors by the Railway?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) The number of claims for compensation for delay, loss, destruction, deterioration or damage in respect of goods tendered for despatch by rail, preferred against Railways during the year 1951-52 was 3,77,220 and the amount claimed was Rs. 11,27,10,382.

(b) The number of claims settled by Railways before suits were filed in a court of law was 2,34,659 and the amount paid Rs. 2,92,22,536.

(c) The number of claims in respect of which suits were filed by the claimants was 14,879 and the amount claimed was Rs. 1,00,25,951.

(d) The number of claims in respect of which suits were filed but were later settled by the Railway Administrations out of court was 9,630 and the amount paid was Rs. 43,03,761.

(e) The number of suits in which decision of the courts was in favour of the Railway Administration was 2747.

(f) The expenses incurred by the Railway Administrations in respect of such litigation amounted to Rs. 10,06,419.

(g) Payments are made to solicitors and pleaders in accordance with the rules laid down by the respective High Court within whose jurisdiction the court trying the suit is situated. Payment is generally made by cheque.

**Shri Bansal:** May I know if some arbitration machinery is available to the Railway Board for settling these disputes?

**Shri Alagesan:** No arbitration machinery is available. It is settled with the parties direct.

**Shri Bansal:** In view of the huge cost involved in litigation, do not the Railway Board and the Government of India feel that some arbitration machinery will be helpful to Government?

**Mr. Deputy-Speaker:** It is a suggestion for action.

**Shri K. K. Basu:** May I know the break-up of the expenditure incurred by the Railways in cases which were sent to law courts and subsequently settled by the Railway Administration?

**Shri Alagesan:** I do not have the break-up of the figures.

**Mr. Deputy-Speaker:** All these come under the cut motions that the House is going to discuss.

**Shri Velayudhan:** May I know whether any claims with Pakistan are still pending?

**Shri Alagesan:** I do not know, Sir. There may be some claims still pending.

**Shri Bansal:** What is the average time taken in the settlement of these claims?

**Shri Alagesan:** That has been given in the report. It has gone down. It was 94 days in 1949-50. It went down to 75 in 1950-51. In 1951-52, it was 72.

#### NORTHERN RAILWAY (CONTROL SECTION)

\*367. **Shri Frank Anthony:** Will the Minister of Railways be pleased to state:

(a) the number of temporary posts in the Control Section of the E.P. Zone of the Northern Railway;

(b) for how long each of these posts has been temporary; and

(c) whether on the other Railways, before re-grouping, the control cadres were fixed?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Nine posts.

(b) One from 1944; One from 1945.

The exact dates from which these posts were originally sanctioned are not known since the relevant records are now with the N. W. Railway (Pakistan).

Three from 15-8-47.

One from 7-9-48.

Two from 1-5-50.

One from 8-5-52.

(c) Yes. On all Railways these cadres have been fixed.

**Shri Frank Anthony:** Is it the intention of the Administration to confirm these temporary incumbents?

**Shri Alagesan:** These posts will be made permanent soon.

**Shri Frank Anthony:** How soon, Sir?

**Shri Alagesan:** It will not take long.

#### NORTHERN RAILWAY (UNIONS)

\*368. **Shri Frank Anthony:** Will the Minister of Railways be pleased to state:

(a) the names of the recognised unions on the Northern Railway;

(b) the number of members in each of these recognised unions;

(c) the dates on which each of these unions was recognised; and

(d) whether the membership and accounts of each of these unions have been certified by Registered Auditors?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) The Northern Railway Staff Association is the only one Union which is at present provisionally recognised by the General Manager, Northern Railway, but there are a few other Unions which were recognised on the component units of that Railway, prior to integration, which are also functioning on those portions as an interim measure pending their amalgamation.

(b) The number of members of the Northern Railway Staff Association is 17,859, but Government have no information of the membership of the other Unions referred to in reply to part (a) of this question.

(c) The Northern Railway Staff Association was provisionally recognised by the General Manager, Northern Railway, on 10th November 1952, but Government have no information relating to the date of recognition of each of the other Unions referred to in reply to part (a) of this question.

(d) The audited figures will be available after 31st March, 1953.

**Shri Frank Anthony:** Before granting recognition, does Government undertake any check of the finances of these Unions?

**Shri Alagesan:** They are recognised according to rules laid down which

were given to the House several times. We do not undertake any financial check.

**Shri Frank Anthony:** What provision, if any, is there to eliminate the submission of bogus membership figures?

**Shri Alagesan:** These membership figures are audited every year and they are taken if genuine.

**Shri Frank Anthony:** Is any attempt made to compare the day-to-day figures with the cash balances with the Unions?

**Shri Alagesan:** I think the Auditor's report goes into all these things.

**Shri B. S. Murthy:** May I know what are the conditions laid down by the General Managers or the people concerned to give recognition?

**Mr. Deputy-Speaker:** The hon. Member wants him to read all the rules and regulations?

**Shri B. S. Murthy:** Yes, Sir.

**Mr. Deputy-Speaker:** No, Sir.

**Shri B. S. Murthy:** This is very important.

**Mr. Deputy-Speaker:** I cannot understand; are we going into all the rules and regulations on the floor of the House? The hon. Member may ask for a copy of the rules and go into them.

**Shri B. S. Murthy:** May I know what steps Government have taken in cases where there is a rival claimant for recognition?

**Shri Alagesan:** There is no question of rival claims.

**Shri K. K. Basu:** May we know to which of the All India Railway Labour Federations these Unions are affiliated?

**Shri Alagesan:** I have not got that information. I will get that information and send it to the hon. Member if he wants.

**Mr. Deputy-Speaker:** Next question.

#### FREIGHT ON BOOKS

\*369. **Shri Dabhi:** Will the Minister of Railways be pleased to state:

(a) whether it is a fact that the new classification of goods made by the Railway has placed 'books' in the 14th class.

(b) whether it is a fact that the new freight on books is heavier than the freight on luxury goods; and

(c) if the answers to parts (a) and (b) above be in the affirmative, what are the reasons therefor?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Yes.

(b) and (c). There is no definition of luxury goods. However, classification of goods is determined according to the ability of the traffic to pay for transportation charges, due regard being had to the price of the goods, transit risks, transportation characteristics etc. Commodities like essences, gold lace, musk, silk piece-goods, fine shawls etc., are classified even higher than books.

**Shri Dabhi:** Is it a fact that some articles more valuable than books are placed lower in the category?

**Shri Alagesan:** I do not know what articles the hon. Member means by calling them more valuable. If he could name the article, I will collect the information and send it to the hon. Member.

**Mr. Deputy-Speaker:** The hon. Member may ask a question.

**Shri Dabhi:** Are there any categories more valuable than books?

**Shri Alagesan:** There is one higher category.

**Shri T. S. A. Chettiar:** May I know whether the Government will see that books are treated as favourably as possible?

**Mr. Deputy-Speaker:** That is a suggestion for action.

**Shri N. Sreekantan Nair:** Do the Government consider books a luxury and a dangerous luxury at that?

**Mr. Deputy-Speaker:** Government has not said so. Next question.

**Shri Dabhi:** Do Government propose to lower the present freight charges on books with a view to encouraging the spread of knowledge?

**Shri Alagesan:** No, Sir.

**Mr. Deputy-Speaker:** That is again a suggestion for action. Next question.

#### AMMONIUM SULPHATE

\*371. **Shri Gidwani:** (a) Will the Minister of Food and Agriculture be pleased to state whether it is a fact that there is an accumulation of stocks of Ammonium Sulphate in Sindri?

(b) Is it a fact that the price of the commodity is higher than the price of the Japanese commodity?

(c) Is it a fact that the price per ton of the commodity sold by the Ministry of Agriculture to the States is Rs. 365/- per ton, while the price of Japanese-produced fertilizer available in the country is Rs. 240 per ton?

(d) What are the causes of the accumulation of stocks?

**The Minister of Agriculture (Dr. S. Deshmukh):** (a) Yes. The Sindri Factory are at present holding a stock of about 70,000 tons Sulphate of Ammonia. 41,000 tons, out of these stocks, will move immediately to Calcutta for the tea industry as a result of arrangements recently made by us.

(b) Yes.

(c) The Ministry of Food and Agriculture averages out the price of imported and indigenous sulphate of ammonia. This pool price is now Rs. 335 per long ton f.o.r. Sindri or ports. One purchase of 26,000 tons of Japanese fertilisers was recently made by T. C. A. at Rs. 240 per ton c.i.f. Indian ports.

(d) The following are the main reasons:—

(i) Due to depression in the tea market, the North East India Tea Industry, who were allocated 50,500 tons of sulphate of ammonia have lifted only about 28,000 tons.

(ii) The Governments of Uttar Pradesh and West Bengal did not lift the whole of their allocations from Sindri and about 13,000 tons remain unlifted.

(iii) Owing to the failure of the late monsoon in many parts of Madras, a large proportion of the supplies received by that State has remained unutilised.

(iv) The prices of imported and Sindri sulphate of ammonia remained at a higher level during 1952 with the result that the pool price during 1952 ranged between Rs. 355 and Rs. 380.

**Shri Venkataraman:** May I ask whether there are any indigenous producers of fertilisers who are not taken into this pool?

**Dr. P. S. Deshmukh:** Yes, Sir. There is one producer who did not join the pool so far. But, his case is under consideration at the moment.

**Shri Venkataraman:** Is it not a fact that in reply to Question No. 46 the hon. Minister stated that the Mysore Fertiliser Co., and the Travancore Fertilisers are the two companies which have not joined the pool? May I know the reason why they have not joined the pool?

**Dr. P. S. Deshmukh:** Because they were getting a higher price than what they would get if they had come into the pool.

**Shri Venkataraman:** Is it not a fact that they have applied to the Government to be included in the pool?

**Dr. P. S. Deshmukh:** Yes, Sir.

**Shri Venkataraman:** What action do Government propose to take on their application?

**Dr. P. S. Deshmukh:** As I already said, the matter is under consideration.

**Shri M. S. Gurupadaswamy:** May I know whether it is a fact that the use of fertilisers has not penetrated much beyond cities and towns?

**Mr. Deputy-Speaker:** Are they ploughing in the towns? Yes, Mr. T. N. Singh.

**Shri M. S. Gurupadaswamy:** May I ask another question, Sir?

**Mr. Deputy-Speaker:** I cannot allow such questions.

**Shri T. N. Singh:** The hon. Minister said that the price has been reduced to Rs. 335. May I know whether in reducing the price, the Government have taken into consideration the cost of production?

**The Minister of Food and Agriculture (Shri Kidwai):** The cost of production is only 310 rupees. The pool price last year was Rs. 365. The pool price this year is Rs. 335.

**Shri T. N. Singh:** When this concern is not intended for making any profit, may I know why the price was fixed at the high level of Rs. 345?

**Shri Kidwai:** I never said Rs. 345. As I said, the factory had to carry over a certain stock the cost of production of which was higher than the cost of production today, because we are now in full production. Therefore, we

had to take that cost also into consideration in fixing the pool price at Rs. 335.

**Shri Punnoose:** Can the hon. Minister indicate how far this reduction in the off-take of fertilisers affects our targets in the Five Year Plan in agriculture?

**Mr. Deputy-Speaker:** We are going away from one thing to another.

**Shri Matthen:** Has the Sindri factory got a selling organisation like the Cement Marketing Board, on a commercial basis?

**Dr. P. S. Deshmukh:** No.

#### ALL-INDIA TRIPARTITE CONFERENCE ON TEA

\*372. **Shri Vittal Rao:** (a) Will the Minister of Labour be pleased to state what were the agreed recommendations of the Fourth All India Tripartite Conference on Tea held recently in Calcutta?

(b) What steps do Government propose to take to implement the recommendations of the representatives of the workers and employers and when?

**The Deputy-Minister of Labour (Shri Abid Ali):** (a) At the time of the Industrial Committee on Plantations held at Calcutta on the 20th December 1952, a resolution was adopted by the representatives of the employers and workers. Its copy is laid on the Table of the House. [See Appendix III, annexure No. 26.]

(b) The Government of India have already announced in a Press Note issued on 6th February 1953 their decisions on the proposals contained in the resolution.

**Mr. Deputy-Speaker:** This is coming up again and again. Next question.

#### JET AIRCRAFT

\*375. **Shri T. S. A. Chettiar:** Will the Minister of Communications be pleased to state:

(a) how many International Airways using jet aircraft touch India;

(b) whether it is a fact that the jet aircrafts require longer runways;

(c) whether there is any proposal to introduce jet aircraft for inland service; and

(d) if so, whether there is any proposal to lengthen the runways and make other necessary alterations?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) Among the international airlines

operating across India, British Overseas Airways Corporation is the only airline which uses jet aircraft.

- (b) Yes, Sir.
- (c) No, Sir.
- (d) Does not arise.

**Shri T. S. A. Chettiar:** In view of this fact and in view of the fact that there are no such aerodromes, may I know whether it is proposed to enlarge the runways?

**Shri Raj Bahadur:** The runways which are being used by Comets are at Dum Dum, Santa Cruz and Palam. We have already built a new runway at Dum Dum which is 7,000 feet long and it will come into use in a few days time. The others are more or less up to the required standard of length.

**Shri T. S. A. Chettiar:** May I know whether it is true that these jet aircraft when they come near the apron affect the health of the people by the gas emitted by them?

**Shri Raj Bahadur:** I am not aware of any such thing.

**Mr. Deputy-Speaker:** I am hale and strong. I went in it. Next question.

#### RURAL POST OFFICES

\*377. **Shri P. T. Chacko:** (a) Will the Minister of Communications be pleased to state how many applications for opening rural post offices in Travancore-Cochin were lying with the Post Master General, Madras in January, 1953?

(b) What are the considerations in sanctioning rural post offices in Travancore-Cochin?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) 41 on the 31st January, 1953.

(b) The same policy as is followed elsewhere is also followed in sanctioning rural post offices in Travancore-Cochin i.e., a Post office is provided in a village with a population of 2,000 and above if the annual loss does not exceed Rs. 750 or where non-returnable contribution is forthcoming.

**Shri P. T. Chacko:** The idea being to sanction a post office in every village having a population of 2,000, may I know how in Travancore-Cochin where we do not have villages as obtained in other parts of India, rural post offices are sanctioned?

**Shri Raj Bahadur:** The hon. Member being a Member of the Regional P. & T. Advisory Committee, already

took up this matter as early as 26th October, 1952. This is engaging the serious attention of the P. M. G. concerned and we hope that in the new scheme in which we envisage the opening of post offices to be linked up not only with figures of population but distances also, perhaps the point raised by the hon. Member may be met.

**Shri P. T. Chacko:** May I know whether during last year, "Pakuthys" were taken as the basis for sanctioning post offices, and whether certain "Pakuthys" which are taken as paraiels to villages in other parts of India, are about 60 to 70 square miles in extent with a population of 50/60,000?

**Shri Raj Bahadur:** In the very essence of things "Pakuthys" are not of the same character as villages in the rest of India, and in order to keep to a uniform policy all over the country, we could not make exceptions in their case, but as I submitted earlier, we are trying our revised policy with a view to link up the figures of population with distance, by which these localities might be covered.

**Shri P. T. Chacko:** May I know whether the postal authorities were asking for a list of villages from the revenue authorities and the revenue authorities instead of submitting a list of villages, submitted a list of "Pakuthys" where already there were post offices?

**Mr. Deputy-Speaker:** We are going into too much of details.

#### CATCH OF FISH

\*378. **Shri L. J. Singh:** Will the Minister of Food and Agriculture be pleased to state:

(a) the total annual catch of fish in India during the years from 1948 to 1952; and

(b) whether it is a fact that there is deterioration in fresh water fisheries and if so, the reasons therefor?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) Computed figures of total landings of marine fish plus marketable surplus of inland catch of fish are as follows:—

1948	5,22,426 tons
1949	5,49,307 tons
1950	5,98,938 tons
1951	7,34,278 tons
and 1952	Not available.

(b) Since no separate statistics regarding production of fresh water fisheries are available it is impossible to say whether there is any deterioration in them.

**Shri L. J. Singh:** May I know, Sir, the steps so far taken by the Government to increase production in order to have an adequate supply of marine fish?

**Dr. P. S. Deshmukh:** The Government have been doing all they can. There is a well-regulated programme, and it finds place in the Five Year Plan also.

**Shri T. N. Singh:** May I know whether two trawlers and certain ships acquired by the Government for marine fishery purposes are functioning economically today or not?

**Dr. P. S. Deshmukh:** So far we are rather new to this process of catching fish, and we have not yet succeeded up to our expectations.

**Shri T. N. Singh:** May I ask if it is a fact that two years ago the Government of India acquired two such ships for marine fishery purposes?

**Dr. P. S. Deshmukh:** Yes, Sir. I never denied it.

**Shri Velayudhan:** May I know on what basis the statistics regarding the quantity of fish that is caught that the Minister has given now, are collected?

**Dr. P. S. Deshmukh:** As I have stated in the reply itself, these are computed figures. They are mere approximations. It is not possible, with our long coast line, to have accurate figures.

**Shri V. P. Nayar:** The hon. Minister gave us the exact number of tons of fish caught. May I know which officer is in charge of collecting the statistics, and how such statistics are collected? Are they collected from one end of the country to the other.

**Dr. P. S. Deshmukh:** We make the utmost possible approximation with the help of all the information that we have. As I said, to give very correct figures is rather difficult. We have tried to be as correct as possible.

**Shri V. P. Nayar:** I cannot understand the explanation. He said 5,22,426 tons or something like that. If it is an approximation, one can understand his mentioning round figures like 2 lakhs or 4 lakhs tons. That is why I want to know.....(Interruption)

**The Minister of Food and Agriculture (Shri Kidwai):** It happens that

the total of the States' figures amounts to that.

**Shri Dhusiya:** May I know if there was any export in the said period?

**Mr. Deputy-Speaker:** Only catching fish is here.

#### DEVELOPMENT OF POTATO CULTIVATION

\*379. **Shri B. N. Roy:** Will the Minister of Food and Agriculture be pleased to state the centres started in U.P. and Bihar for development of potatoes?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** Three centres have been started in each of the two States, as under:

#### Uttar Pradesh:

State Mechanised Farm, Babugarh, (Meerut District) and Government Agricultural Farms at Lahartara (Banaras) and Saraimiran (Fatehgarh).

#### Bihar:

Government Agricultural Farms at Kanki (Ranchi) and Musher (Muzafarpur) and the Bihar Agricultural College Farm, Sabour.

**Shri B. N. Roy:** May I know whether Government propose to start this development work in Terai areas, especially in Naini Tal in U.P.?

**Dr. P. S. Deshmukh:** There is a suggestion to start two more centres, in the Almora hills in U.P. and at Nestor Hog in Chotanagpur division.

**Sardar A. S. Saigal:** Will Government start more centres in Madhya Pradesh also?

**Dr. P. S. Deshmukh:** I do not know if the land is particularly fertile for growing potatoes.

**Sardar A. S. Saigal:** Will the Government make an enquiry?

**Mr. Deputy-Speaker:** Both the hon. Member and the hon. Minister are coming from the same place.

**Dr. P. S. Deshmukh:** I thought, Sir, there was not much need in Madhya Pradesh to grow more potatoes.

**Shri K. G. Deshmukh:** May I know whether the potatoes grown in these parts of U.P. and Bihar are equal to that grown in Himachal Pradesh?

**Dr. P. S. Deshmukh:** I have not got the comparative figures. Probably Himachal Pradesh grows it better.

**Shri N. M. Lingam:** May I know the number of research stations in the country as a whole doing potato research?

**Dr. P. S. Deshmukh:** The information is already given.

**Mr. Deputy-Speaker:** The hon. Minister has stated in regard to U.P. and Bihar. He wants for the whole of India.

**Dr. P. S. Deshmukh:** I have not got the information.

**Shri N. M. Lingam:** May I know if there is any station in Madras engaged in potato research under the Government of India?

**Mr. Deputy-Speaker:** The hon. Member knows there is none. What is the meaning of asking the question? There is no point in bringing it to the notice of the hon. Minister when the hon. Member himself knows it.

**Shri N. M. Lingam:** I shall put it in another form.

**Mr. Deputy-Speaker:** I can't allow it.

#### LOANS TO AGRICULTURISTS

**\*380. Shri S. N. Das:** Will the Minister of Food and Agriculture be pleased to state:

(a) how the sanctioned amount of Rupees Two crores, to be advanced to the State Governments for advancing short term loans to the agriculturists during the year 1952-53, has been distributed amongst the various States;

(b) the terms on which this advance was made to the States; and

(c) whether any of these State Governments have paid back the amounts?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) Out of the sum of Rs. 2 crores, Rs. 185.07 lakhs have been distributed to the following States as follows:—

	Rs.
Madhya Pradesh	66.81 lakhs
Madras	100 lakhs
Orissa	63,000
Ajmer	13.73 lakhs
Bilaspur	7,000
Delhi	2.73 lakhs
Himachal Pradesh	80,000
Manipur	16,000

(b) In the case of Part 'A' and 'B' States, these short-term loans have

been advanced on the condition that they will be repaid by the 31st of March 1953 with interest at 3 per cent. per annum. In the case of Part 'C' States also, the advances are repayable by 31st of March, 1953 but no interest is charged because, under the Constitution, Part 'C' States are not entitled to take loans and the amounts are therefore given to them as non-interest bearing advances repayable to the Central Government before the close of the financial year.

(c) As stated in the reply to part (b) above, the loans are repayable only by the 31st of March 1953. The Government of India have no information whether any repayments have been made so far.

**Shri S. N. Das:** May I know whether, at the time of sanctioning the loans, the Central Government asked the various State Governments the rate of interest they would charge the agriculturists?

**Dr. P. S. Deshmukh:** I have no information here.

**Shri P. T. Chacko:** May I know, Sir, whether any part of this money was advanced to Part "B" States, and if so, the names of Part "B" States to which such advances were made.

**Dr. P. S. Deshmukh:** I have given a complete list.

**Mr. Deputy-Speaker:** Hon. Members must have noted them down.

**Shri P. T. Chacko:** In answer to part (b) of the question, the hon. Minister stated the conditions under which money was given to Part B States, but I could not hear the name of any Part B State, to which money was advanced.

**Dr. P. S. Deshmukh:** That is just the statement of a general policy that we pursued. There may or may not be a Part B State.

**Shri P. T. Chacko:** May I know why no part of the money was advanced to any Part B State?

**Mr. Deputy-Speaker:** Possibly, they did not ask. The question here relates to the policy underlying this. We cannot go into the details. If the hon. Member is interested in Travancore-Cochin, he may put a separate question.

**Shri S. N. Das:** May I know whether efforts have been made to ascertain whether the various State Governments to whom the loans were granted have utilised the money fully or not?

**The Minister of Food and Agriculture (Shri Kidwai):** They will have to pay the interest.

**Dr. P. S. Deshmukh:** There is a lot of procedure gone through before money is actually paid, and unless we are sure that it will be utilised, it will not be paid. Moreover, it should be understood by hon. Members that this is not the only item for which loans are granted. There are other items as well. There is therefore no reason to believe that the States whose names I have not mentioned do not get anything.

**Mr. Deputy-Speaker:** The hon. Member asked whether the money has been utilised or not. The hon. Minister, if he knows that it has been utilised, may say that it has been. If he does not know, he may say 'I do not know', without presumption of other questions and inferences.

**Shri Velayudhan:** May I know whether this Rs. 2 crores loan given for agricultural purposes, is in addition to the Reserve Bank loan, for which about 25 per cent. interest was taken from the agriculturists?

**Mr. Deputy-Speaker:** That is co-operative society.

**Dr. P. S. Deshmukh:** This is independent and stands by itself. It has nothing to do with that.

**Pandit Thakur Das Bhargava:** Do the Government propose to insist that the rate of interest which is charged from the cultivators will not be more than one per cent. beyond what the Government are charging from the States?

**Shri Kidwai:** I think the hon. Member knows that this is a question for the State Governments to decide; a deputation of the persons who receive the loans can raise this question with them, and arrange for it.

**Pandit Thakur Das Bhargava:** Yesterday we were told that on the loan of money which was given through the local Government to the Co-operative Banks, they charged something like 9 to 12 per cent. from the cultivators, and perhaps more. I would like to ask the Government whether they propose to insist that not more than one per cent. more interest is charged from the cultivators. Otherwise, there is no use of giving any money to the States.

**Shri Kidwai:** This is a temporary short-term loan given for specific purposes. For instance, for Madras, this loan was given for distributing fertilisers, and they charged very nominal interest that would meet the expenses and the repayment of the loan.

**Several Hon. Members rose—**

**Mr. Deputy-Speaker:** It is assumed that there are absolutely no other Assemblies in any part of India, that this is the only Assembly of Assemblies, and that every question ought to be put here. Hon. Members must know that there are other Governments responsible. Why not put them these questions and attack them?

**Shri Kidwai:** They should be attacked.

**Mr. Deputy-Speaker:** If necessary.

**EMPLOYEES PROVIDENT FUNDS SCHEME  
(REGIONAL COMMITTEES)**

**\*381. Shri S. N. Das:** Will the Minister of Labour be pleased to state:

(a) whether and if so, how many Regional Committees have been constituted so far under para 4 of the Employees Provident Funds Scheme;

(b) whether and if so, how many State Boards as envisaged in the Scheme have been constituted so far; and

(c) the number of employees of different categories who have so far participated in the Scheme?

**The Deputy Minister of Labour (Shri Abid Ali):** (a) No Regional Committees have been set up yet. It is, however, proposed to set up Regional Committees shortly for the States of Bihar, Bombay, Madhya Pradesh, Uttar Pradesh, West Bengal, Madras and Madhya Bharat.

(b) No State Board has been constituted. This question will be taken up as soon as the Central Government have established the scheme on a firm footing, after about a year.

(c) The total number of employees covered by the Act is about 13,77,000. Complete break-down information is being collected.

**Shri S. N. Das:** May I know the number of industrial establishments that have come under the operation of this scheme?

**Shri Abid Ali:** I require notice, Sir.

**Shri S. N. Das:** May I know whether the time-limit fixed for the receipt of applications under para 27 of the Scheme has been extended, and if so, by what time?

**Shri Abid Ali:** By three months, it has been extended.

**Shri Venkataraman:** May I know how many applications for exemptions

from the operation of this Scheme have been received by the Government?

**Shri Abid Ali:** A very large number of applications has been received.

**Shri Venkataraman:** Has any one of them been disposed of yet?

**Shri Abid Ali:** Not yet.

**Shri Venkataraman:** Is it a fact that on account of the non-disposal of these applications for exemption, employees leaving the services are unable to withdraw money from the provident fund, and are put to a great deal of hardship?

**Shri Abid Ali:** We have not been informed of this position. If it is so, we will do all that is possible to relieve the workers of the hardship.

**Shri S. C. Deb:** Will the hon. Minister kindly inform us whether any Regional Committee will be instituted in the State of Assam?

**Shri Abid Ali:** No, Sir.

**Shri K. K. Basu:** Will the hon. Minister kindly enquire whether in the Calcutta Jute Mills, because of non-disposal of such cases, a large number of employees has not been able to take loans out of the provident fund?

**Shri Abid Ali:** It is proposed that loan should not be given out of this fund.

**Shri S. N. Das:** May I know whether any new industry has been brought into the operation of the scheme, since it came into force?

**Shri K. K. Basu:** My point was that in the case of individual employers, their employees are entitled to take loans out of this provident fund, but because this Act is going to be in force, many of them have asked for exemptions, and no decision has been taken. The whole thing is at a standstill. They are not allowing any loans to be given to the employees, who are normally entitled to them, under the old arrangement.

**Shri Abid Ali:** Yes, Sir. According to the former system, the money which was collected under the Provident Fund Scheme was being, in some cases, improperly utilised. Therefore the present Scheme envisages that the whole fund should come under the control of the Central Board of Trustees, and loans will not be permitted under this system.

EXTENSION OF TRAINS FROM THAWE TO CHUPRA

**\*382. Pandit D. N. Tiwary:** Will the Minister of Railways be pleased to state:

(a) whether Government have received any representations from the Public for extension of the services of 103 Up and 110 Down trains from Thawe to Chupra and Chupra to Thawe on the North Eastern Railway; and

(b) if so, whether this question has been examined?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) A representation was received by the North Eastern Railway suggesting the stoppage of 15 Up and 16 Down Janata Express trains at all stations between Chupra and Savan or in the alternative the extension of 103 Up and 110 Down trains between Chupra and Savan on the main line.

(b) Yes. It has been decided to provide for the halt of 15 Up and 16 Down Janata Express trains at all stations between Chupra and Savan with effect from 1st April, 1953.

**Pandit D. N. Tiwary:** Do the Government know that the Janata Express does not go to Thawe?

**Shri Alagesan:** I do not know about that particular station, but the representation was for stopping the train in the section that has been mentioned, and from 1st April 1953, the Janata Express will stop at all the stations in this section.

**Shri K. K. Basu:** Is it the same place as Chapra?

**Mr. Deputy-Speaker:** The timetables are available. Hon. Members may go and see them.

**Shri Alagesan:** It is 'Chupra'.

CIVIL AVIATION DEPARTMENT EMPLOYEES UNION

**\*386. Shri Gopala Rao:** (a) Will the Minister of Communications be pleased to state why the Government of India have not so far recognised the "Civil Aviation Department Employees Union" incorporating the Unions of Aeronautical Communication Employees Union and Aerodrome Organisation of Employees Union?

(b) Have the Government of India got any objection to recognise the Civil Aviation Department Employees Union on the lines of Posts and Telegraphs Employees Union?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) and (b). The question of recognition of the Civil Aviation Department Employees Union as a service Association is under consideration.

**Mr. Deputy-Speaker:** Next question. No. 387.

**Shri Gopala Rao** rose—

**Mr. Deputy-Speaker:** Hon. Members must be quick in putting supplementaries.

**Shri Gopala Rao:** The second part of the question has not been answered? What about the answer to (b)?

**Shri Raj Bahadur:** Both (a) and (b) I have answered. I will read it out again:

"The question of recognition of the Civil Aviation Department Employees Union as a service Association is under consideration."

**Shri Gopala Rao:** How long will it take to come to conclusions?

**Shri Raj Bahadur:** It is difficult to give a particular specific date.

**Shri V. P. Nayar:** How long has it been under consideration so far?

**Shri Gopala Rao:** Are the Government aware....

**Shri Raj Bahadur:** Which question shall I answer?

**Mr. Deputy-Speaker:** Order, order. The matter has been brought to the notice of Government. It is under consideration. Let us proceed to the next question.

#### MONSOON FORECASTS

\*387. **Shri Heda:** Will the Minister of Communications be pleased to state what steps Government propose to take to convey their monsoon forecasts to the peasantry?

**The Deputy Minister of Communications (Shri Raj Bahadur):** Weather forecasts are broadcast daily in the local languages from 22 stations of the All India Radio in their rural programme for the benefit of the peasantry and also published in the press. Farmers' weather bulletins are also sent by telegram to any person on payment of a monthly subscription.

**Shri Heda:** Can Government give us any idea about the number of farmers who are getting these bulletins?

**Shri Raj Bahadur:** It is difficult to give any idea of the number of farmers who are taking advantage of these bulletins.

**Shri K. K. Basu:** How many times the forecasts have been belied by subsequent occurrence?

**Mr. Deputy-Speaker:** That is in the nature of a forecast?

**Dr. Ram Subhag Singh:** What is the monthly charge of these bulletins?

**Shri Raj Bahadur:** Rs. 12 per month for any person on demand. It is the daily weather forecast—farmers' weather bulletin, and is sent by telegram.

**Shri Badshah Gupta:** In how many languages are these bulletins printed?

**Shri Raj Bahadur:** I am sorry it is not possible for me to name all these definitely just now. There are about 17 different local languages in which these are issued.

**Shri Heda:** What is the total number of subscribers to these bulletins?

**Shri Raj Bahadur:** It is not possible to answer.

#### ANIMAL FOOD HYGIENE (EXPERT)

\*388. **Dr. Rama Rao:** (a) Will the Minister of Health be pleased to state whether an expert in Animal-food Hygiene is shortly expected to arrive in India?

(b) If so, who is he and what is the purpose of his visit?

(c) Which is the agency under the auspices of which he is coming to India?

(d) Will the Government of India incur any expenditure on his account and if so, to what extent?

**The Deputy Minister of Health (Shrimati Chandrasekhar):** (a) Yes. Dr. Horace Thornton, an expert in Animal-food Hygiene arrived in India on the 17th January, 1953.

(b) Dr. Thornton is Chief Veterinary Officer for the City and County of Newcastle-on-Tyne, England, and is the author of two text-books on the inspection of food. While on a previous assignment for the World Health Organisation and the Food and Agriculture Organisation in 1951 and 1952, he visited 22 different countries in Europe, the Middle East and the Americas. The objects of his visit are:—

(1) to advise and assist the Govern-

ment in the administration of legislation concerning the inspection of foods of animal origin and food-market practices;

(2) to assist the Government in the introduction of modern and scientific slaughter-house practices, ante-mortem procedures, post-mortem inspection technique and procedures of utilising edible and non-edible bye-products; and

(3) to demonstrate the importance of primary infection (in animals) and secondary contamination (by man) of food products causing food-borne diseases in men and the application of sanitary principles in connection with the construction and operation of slaughter-houses.

(c) He has come to India through the agency of the World Health Organisation.

(d) The Government of India will incur a small expenditure not exceeding Rs. 200 on his air journey from Patna to Calcutta and from Calcutta to Nagpur.

**Shri V. P. Nayar:** May I know, Sir, whether the incidence of food-borne diseases and deaths due to them is on the increase so as to warrant this expert being asked to come and work here?

**Shrimati Chandrasekhar:** I do not think that question arises out of this, Sir.

**Mr. Deputy-Speaker:** It is only about food.

**Shri V. P. Nayar:** My question was: whether the incidence of food-borne diseases and deaths due to food-borne diseases is on the increase so as to warrant this expert being asked to come and work here?

**The Minister of Food and Agriculture (Shri Kidwai):** Every Expert adviser is.....

مددگر آف ایجکیشن اینڈ  
نیچرل ریسرس ایلڈ سائنسیفک دسچ  
(مولانا آزاد): ایکسپرٹ کے متعلق  
سوال کیا کیا ہے اس سوال کا اس سے  
ڈنی تعلق نہیں -

[The Minister of Education and Natural Resources and Scientific Research (Maulana Azad): This question has no connection with the question about the expert.]

**Mr. Deputy-Speaker:** Is it the contention of the hon. Member that until the animals die.....

**Shri V. P. Nayar:** That is not my question. Sir. My question is—what is the precise object of getting this expert now?

**The Minister of Health (Rajkumari Amrit Kaur):** The objects have been stated quite clearly in the reply. It is good to have expert advice in every matter when we can get it.

**Shri V. P. Nayar:** Does the Government think that the incidence of diseases is on the increase in such a way that Indian experts cannot handle the situation?

**Rajkumari Amrit Kaur:** There are no statistics as to whether the incidence is on the increase. But we are very glad to have knowledge on this particular subject.

**Shri B. S. Murthy:** May I know, Sir, whether any Indian experts are associated with the work of this expert, and if so, what are their names?

**Rajkumari Amrit Kaur:** No, Sir. There are no Indian experts associated with him. He has come out to give expert advice for our advantage.

**Mr. Deputy-Speaker:** With respect to experts who come from foreign countries in regard to various matters, the Government for the time being wants to improve the manner in which things are happening. There is no good quarrelling with them for doing things unless it involves very heavy expenditure in which case some suggestions may be made and some questions may be put. But I am not prepared to allow questions like, 'Why that expert has been called here' etc. They have come here to give us advice. Hon. Members must be wary about putting questions about those persons who have come here from foreign countries. The other day also a similar thing happened. These experts are not here to make representations and we ought not to attack them. Many such questions are put which ought not to be allowed. It ought to be left to the Government for the time being to arrive at a decision. No more of such questions will be allowed.

**Shri K. K. Basu:** May we know the qualifications of the expert?

**Shri V. P. Nayar** rose—

**Mr. Deputy-Speaker:** Order, order. This is mere mud-slinging. Many people come from foreign countries and the Government must be allowed to decide whether in a matter it ought to be done or not. We are here to control expenditure and efficiency of the administration. I will allow questions on that. But if it is a question

of attacking every expert who comes here, it will not be right. The experts are not here to explain themselves.

**Shri K. K. Basu:** We only want to...

**Mr. Deputy-Speaker:** I have understood what it is. They are absolutely ill-conceived. No more questions.

**Shri V. P. Nayar:** On a point of information, Sir.

**Several Hon. Members:** No, no.

**Mr. Deputy-Speaker:** I have sufficiently heard the Member. I have also followed the nature of the questions put on this side. I have come to the conclusion that questions like this with respect to these gentlemen who are coming from foreign countries have got a very deleterious effect. It is not right.

**Shri V. P. Nayar** rose—

**Mr. Deputy-Speaker:** Order, order. I will not allow any more questions on the floor of the House on this matter.

**Shri Gopala Rao:** Sir, is it Government's policy...

**Mr. Deputy-Speaker:** Order, order. It is not Government's policy.

**Shri S. C. Samanta:** On a point of privilege, Sir. It is an august House and many a time we stand up and without asking your permission we go on speaking. I ask your protection in the matter.

**Mr. Deputy-Speaker:** Certainly I shall take care of the privileges of the House. Next question.

#### PRICE OF SUGAR

\*389. **Pandit Munishwar Datt Upadhyay:** (a) Will the Minister of Food and Agriculture be pleased to state what are the reasons of rise in price of sugar when surplus stock of sugar is lying in the factories?

(b) Is it a fact that some dealers are attempting to hoard the commodity?

(c) What was the surplus stock last year and what is the stock at present?

(d) What is the estimated production of sugar during the current year and what is the country's demand?

**The Minister of Agriculture (Dr. P. S. Deshmukh):** (a) The reasons of rise in the price of sugar are:—

(1) restricted purchases by the trade during the months of October

and November 1952 in expectation of reduction in price of controlled sugar and consequent depletion of stocks with dealers;

(2) expectation of short production of both gur and sugar during the current season;

(3) likelihood of increased demand for sugar on account of decrease in production of khandsari and high prices of gur;

(4) wagon difficulties for movement to South;

(5) enquiries for export of sugar from abroad, and

(6) international situation.

(b) Some well-known dealers are reported to have made substantial purchases of sugar but it is difficult to say how far such purchases were meant for hoarding.

(c) The surplus stock of sugar on the 1st November 1952 was about 5.04 lakh tons. The stock on 7th February, 1953 was 7.56 lakh tons.

(d) The production of sugar during the current season is anticipated to be about 12 lakh tons and the country's demand between 13 and 14 lakh tons.

**Pandit Munishwar Datt Upadhyay:** May I know, Sir, what is the total acreage under sugar-cane cultivation this year and what was the acreage last year?

**Dr. P. S. Deshmukh:** I have not got the figures here, Sir. Especially for this year the figures have not yet arrived.

**Pandit Munishwar Datt Upadhyay:** May I know, Sir, the highest point to which the price of sugar could go last year?

**Dr. P. S. Deshmukh:** Last year it was supposed not to go beyond Rs. 34-12.

#### VISIT OF FOREIGN EXPERTS IN MEDICINE

\*390. **Dr. Rama Rao:** (a) Will the Minister of Health be pleased to state whether a team of foreign experts in Medicine is visiting India?

(b) Who are they and through which agency are they coming?

(c) What are their qualifications?

(d) What is the expenditure incurred by the Government of India on their account?

(e) What is the purpose of their visit?

**The Minister of Health (Rajkumari Amrit Kaur):** (a) Yes.

(b) and (c). A statement furnishing the necessary information is laid on the Table of the House. [See Appendix III, annexure No. 27.]

(d) All expenditure except expenditure for local transport at their places of stay in India will be met by the World Health Organisation. The expenditure on local transport to be met by Government is about Rs. 900.

(e) The object of the visit is to bring leading Medical Scientists from abroad into personal contact with our medical personnel and thus enable them to exchange ideas on current problems of medical science, and to stimulate scientific endeavour both in this country and the countries of the visitors. The team's most important activities will be informal discussions, ward rounds, seminars, demonstrations and showing of scientific films.

**Mr. Deputy-Speaker:** The Question-hour is over.

#### WRITTEN ANSWERS TO QUESTIONS

##### TRAINING CENTRES

\*363. **Sardar Hukam Singh:** (a) Will the Minister of Food and Agriculture be pleased to state the number of training centres in rice breeding, soil fertility, forestry, nutrition, and catering organised by the F.A.O. in co-operation with the Government of India?

(b) What is the number of foreign experts engaged in these centres?

(c) Have any Indian students been sent abroad for getting training in these subjects?

**The Minister of Food and Agriculture (Shri Kidwai):** (a) Two; an International Training Centre on Soil Fertility was held at the Agricultural College and Research Institute, Coimbatore, from the 15th July to the 15th October, 1952 and another on Rice Breeding at the Central Rice Research Institute, Cuttack from the 15th September to the 15th December, 1952

(b) Six.

(c) Officers have been sent abroad for training in forestry and catering. A statement giving particulars is laid on the Table of the House. [See Appendix III, annexure No. 28.]

489 PSD

##### LEPROSY

\*370. **Shri R. K. Chaudhury:** Will the Minister of Health be pleased to state:

(a) whether it is a fact that expert leprologists in U.S.A. have declared Leprosy to be a non-contagious and non-infectious disease;

(b) whether the experts in India agree with the aforesaid view;

(c) whether the disease is spreading fast and the number has swelled up to nearly three millions and if so, what are the causes for this increase;

(d) whether the attention of Government has been drawn to a speech delivered recently in Calcutta by Dr. Kati, Home Minister of India to the effect that cottages should be built in every village of India where lepers should be housed and treated; and

(e) whether any action has been taken on the above suggestion?

**The Minister of Health (Rajkumari Amrit Kaur):** (a) No.

(b) Does not arise.

(c) As I have already informed the House before, no statistics of leprosy patients based on any systematic survey are available. The number has been estimated to be in the region of 12 lakhs by an expert Committee which was appointed recently by Government to advise them on the steps to be taken to establish a Central Leprosy Teaching and Research Institute. The view generally held is that the disease is spreading on account of several socio-economic factors, including the lack of restraint on the movement of those suffering from the disease and our inability to provide colonies for them.

(d) and (e). No such speech was delivered by the Home Minister. It is, however, felt that the establishment of homes to take care of the entire leprosy population in India is today beyond our means.

##### RECRUITMENT IN RAILWAYS

\*373. **Shri Nambiar:** Will the Minister of Railways be pleased to state:

(a) the total number of persons recruited in various categories in the various Railway Zones since the introduction of various Zones; and

(b) the number of retrenched Railway-men who were given priority in these recruitments?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) 29,499 persons were recruited against normal vacancies in the Class III and Class IV cadres on the regrouped Railways. This does not include the number of persons recruited to Class IV vacancies on the Eastern and Western Railways.

(b) There was no retrenchment as a result of regrouping of Railways and hence the question of giving priority to such retrenched personnel does not arise.

#### SUGAR

**\*374. Shri A. N. Vidyalankar:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether it has been brought to notice of Government that in spite of the fact that the Government of India decided to release double the quota of sugar in January 1953, good quality of sugar has disappeared from the markets in Delhi and Bombay;

(b) if so, what are the reasons; and

(c) what steps Government propose to take in the matter?

**The Minister of Food and Agriculture (Shri Kidwai):** (a) Good quality sugar had not disappeared from the markets in Delhi and Bombay but was available at slightly higher prices.

(b) and (c). Do not arise.

#### "X BRANCH"

**\*376. Shri Nambiar:** Will the Minister of Railways be pleased to state:

(a) whether it is a fact that there is a Section called "X Branch" in the Watch and Ward Department in the Southern Railway;

(b) if so, what are the functions of this Section; and

(c) whether such "X Branch" Sections are on other Railways?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) to (c). The reference is presumably to the Security organisation on Railways. It is not in the public interest to furnish any details.

#### CIVIL AVIATION DEPARTMENT EMPLOYEES AT BAGDOGRA

**\*383. Shrimati Renu Chakravarty:** (a) Will the Minister of Communications be pleased to state what are the medical facilities available to the employees of the Meteorological Department at Bagdogra Air Port?

(b) How many representations for the setting up of a medical centre there, have been received from the employees?

(c) Has any enquiry been made into the report that the majority of the staff at Bagdogra are suffering from malaria and Kala-azar?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) There is a Government Health Centre with 10 beds at a distance of one mile from the India Meteorological Department staff quarters at Bagdogra.

(b) None.

(c) No such report has been received.

#### ADVISERS FROM INTERNATIONAL CIVIL AVIATION ORGANISATION

**\*384. Shrimati Renu Chakravarty:** (a) Will the Minister of Communications be pleased to state whether two experts from the International Civil Aviation Organisation named Mr. Le Comte and Mr. Siakot were invited to India as "advisers" and what was the period of their stay?

(b) What were the installations they visited?

(c) What were the border aerodromes they visited?

(d) What were their recommendations for the improvement of air communications and aerodromes?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) to (d). I lay on the Table of the House a statement giving the required information. [See Appendix III, annexure No. 29.]

#### TOURIST AIR TRAFFIC

**\*385. Shrimati Renu Chakravarty:** (a) Will the Minister of Communications be pleased to state what were the recommendations made by the Director General, Civil Aviation to encourage tourist air traffic in India?

(b) How have they been acted upon by the Air Companies?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) A suggestion was made to the Air Transport Association of India and to Air India International for a reduction in air fares to encourage tourists traffic in India and for tourists visiting the South East Asia Region.

(b) The Air Transport Association of India did not agree to reduce air fares on the ground that the tourist fares on the North Atlantic Routes were substantially higher than the fares prevailing on domestic routes in India. The suggestion to Air India International was considered by the International Air Transport Association who agreed to introduce reduced fares on tourist services between Europe and the Far East in stages commencing from October 1953.

ROAD BRIDGE OVER RIVER KRISHNA

\*392. **Shri K. Subrahmanyam:** (a) Will the Minister of Transport be pleased to state whether any further progress has been made in the construction of a road-bridge over Krishna river at Vijayawada since the statement made by the Minister on the floor of this House during the last Session?

(b) When is the construction of the bridge expected to be completed?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) The surveys have been completed according to plan and alternative designs are under consideration.

(b) It is too early to say when the project will be completed. Everything possible will, however, be done to expedite its completion.

MONTHLY CONCESSION RAILWAY PASSES

\*394. **Giani G. S. Musafir:** Will the Minister of Railways be pleased to state:

(a) the fare per mile for monthly concession passes for travellers on Delhi suburban shuttles;

(b) the fare per mile for such travellers, travelling on the trains running in the suburbs of Calcutta and Bombay, respectively; and

(c) if there are any variations in the fares referred to above, what are the reasons for such variations?

\* **The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Fares for monthly season tickets in the Delhi area are calculated at 24 single journey fares—single journey fares per mile being 24 pies for first class, 14 pies for second class, 9 pies for inter class and 5 pies for third class.

(b) Charges for monthly suburban season tickets in the Calcutta, Bombay and Madras areas are calculated on

lower bases which vary according to the three areas in the light of local conditions.

(c) The charges are the same for all towns and cities with the exception of Bombay, Calcutta and Madras which are the largest and commercially the most important of our cities.

INTER-STATE ROAD DEVELOPMENT SCHEME

292. **Shri Bheekha Bhai:** Will the Minister of Transport be pleased to state:

(a) whether Government propose to connect the Scheduled Areas of Rajasthan and Madhya Bharat by roads under the Inter-State Road Development Scheme; and

(b) whether the Governments of Rajasthan and Madhya Bharat have submitted any proposal under Inter-State Road Development Scheme?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) There is no Inter-State Road Development Scheme as such. The responsibility for the development of roads in the Scheduled Areas of Rajasthan and Madhya Bharat rests with the State Governments.

(b) Does not arise.

LANDING GROUND FOR BIJAPUR

293. **Shri R. G. Dubey:** Will the Minister of Communications be pleased to state:

(a) whether Government are aware that Bijapur is a well-known historical place;

(b) whether Government are aware that many tourists from far off places and also from foreign countries visit this place; and

(c) whether Government propose to have a landing ground in the vicinity of Bijapur to facilitate tourist travel?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) and (b). Yes, Sir.

(c) There is an aerodrome at Sholapur which is about 65 miles from Bijapur and is connected to the latter both by road and rail. Having regard to the limited funds available for construction of aerodromes, it has not been possible to include Bijapur in the Five Year Plan for aerodrome development.

GANGANAGAR SUGAR FACTORY

294. **Shri Karni Singhji:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether Government are aware of the closure of the Ganganagar (Rajasthan) Sugar Factory; and

(b) if so, whether Government propose to give an idea of the economic loss sustained by the agriculturists who had grown sugar-cane over thousands of acres?

**The Minister of Food and Agriculture (Shri Kidwai):** (a) Yes.

(b) Gur prices being high no loss is expected to be sustained by the sugar-cane growers of Shri Ganganagar Factory area. They have made suitable arrangements for manufacturing gur.

#### NEW RAILWAY LINES IN BIKANER DIVISION

**295. Shri Karni Singhji:** Will the Minister of Railways be pleased to state the length of new railway lines proposed to be constructed with the advent of Sadul Canal (Bhakra Dam Project) in the Bikaner Division?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** No proposals for new railway lines in connection with the Sadul Canal have been referred to, or considered by the Ministry of Railways so far.

#### STATUTORY AND NON-STATUTORY RATIONED AREAS

**296. Shri Dabhi:** Will the Minister of Food and Agriculture be pleased to

(a) the off-take of each kind of cereals from the ration shops in the statutory and non-statutory rationed areas in each State during the years 1950, 1951 and 1952;

(b) out of the each kind of cereals referred to in part (a) above, what quantity was State-product, what quantity was imported from other States and what quantity was imported from foreign countries;

(c) the off-take of each kind of cereals from the fair price shops in each State during the years 1950, 1951 and 1952; and

(d) out of each kind of cereals referred to in part (c) above, what quantity was State-product, what quantity was imported from other states and what quantity was imported from foreign countries?

**The Minister of Food and Agriculture (Shri Kidwai):** (a) and (c). A statement is laid on the Table of the House. [See Appendix III, annexure No. 30.]

(b) and (d). Details of issues from Government godowns according to the classification called for are not available.

#### TRAIN SERVICE BETWEEN MADHUBANI AND RAJNAGAR STATIONS

**297. Shri Anirudha Sinha:** (a) Will the Minister of Railways be pleased to state whether it is a fact that train services between Madhubani and Rajnagar stations in the Sakri-Jaynagar section of the N.E. Railway remain suspended in rainy season whenever there is heavy flood in the River Kamala?

(b) If so, how many times and for how many days the train services remained suspended during the year 1952?

(c) Do Government contemplate to take any steps for restoration of regular train services in rainy season in the said section of the N.E. Railway?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Yes, due to the presence of a causeway between Madhubani and Rajnagar on the Sakri-Jainagar branch.

(b) Through running of trains on this section was suspended three times during the following periods in 1952:—

	No. of days
12-7-52 to 21-7-52 .	10 (Trains ran for a short period on 20-7-52).
8-9-52 to 13-9-52 .	6
16-9-52 to 4-10-52 .	19
	<hr/> 35

(c) It will be feasible to run regular train services on this section during rainy season only by raising the railway embankment. The Bihar Government who were approached in this connection are, however, not agreeable to the proposal as the present arrangement is beneficial for silting of the low lying areas into which flood water gets access.

#### BARSI LIGHT RAILWAY

**298. Shri Vittal Rao:** Will the Minister of Railways be pleased to state:

(a) whether it is a fact that the Barbi Light Railway has been purchased by the Government of India;

(b) if so, the amount of compensation paid to the company and the basis of the compilation of compensation;

(c) the total number of Railwaymen employed on this line and the present rates of wages of the different categories of these Railwaymen; and

(d) how soon the wages of the Railwaymen working on the Barsi Light Railway will be adjusted on the basis of Central Pay Commission scales?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Not yet, but notice of Government's intention to purchase the line with effect from 1st January 1954, has been served on the Barsi Light Railway Company.

(b) Compensation representing the purchase price is payable on 1st January 1954 and is to be equal to the capital expenditure incurred by the Company prior to that date as provided in the contract.

(c) The total number of staff is 2,007. A statement showing their present scales of pay is attached. [See Appendix III, annexure No. 21].

(d) Does not arise at present, but the intention is that the staff will be brought on to appropriate C. P. C. scales, based on their qualifications, experience and the duties and responsibilities expected of them, from the date their services are taken over by Government.

#### LABOUR WELFARE FUNDS

**299. Shri S. C. Samanta:** Will the Minister of Labour be pleased to state:

(a) whether all the State Governments have been asked by the Central Government to issue instructions to all employees' organisations and/or industrial undertakings in their respective jurisdictions to constitute Labour Welfare Funds on a voluntary basis;

(b) if so, when; and

(c) how the Welfare Funds will be administered?

**The Deputy Minister of Labour (Shri Abid Ali):** (a) Yes, except the Governments of Jammu and Kashmir and Andaman and Nicobar Islands.

(b) 30th October, 1952.

(c) The model scheme which has been recommended to State Governments for adoption with such local modifications as may be considered necessary provides that there should be a Welfare Fund Committee. It is to consist of representatives of employers and workers engaged in the undertaking for the administration of the Fund.

#### COAL MINES AND MICA MINES LABOUR WELFARE FUNDS

**300. Shri A. C. Guha:** Will the Minister of Labour be pleased to state:

(a) the closing balance at the end of the last two financial years of the Coal Mines Labour Welfare Fund and the Mica Mines Labour Welfare Fund;

(b) the revenues these two Funds have got during the financial year 1952-53; and

(c) the likely closing balance at the end of the financial year 1952-53?

**The Deputy Minister of Labour (Shri Abid Ali):** The closing balances were as follows:—

Year	Coal Mines	Mica Mines
	Labour Welfare Fund	Labour Welfare Fund
(a) 1950-51	Rs. 2,43,61,000	Rs. 75,57,000
1951-52	2,79,27,000	1,07,46,000

Coal Mines	Mica Mines
Labour Welfare Fund	Labour Welfare Fund
(b) Revenues during the year 1952-53 (Estimates)	Rs. 1,10,64,000
	30,00,000

Coal Mines	Mica Mines
Labour Welfare Fund	Labour Welfare Fund
(b) Revenues during the year 1952-53 (Estimates)	Rs. 1,10,64,000
	30,00,000

Coal Mines	Mica Mines
Labour Welfare Fund	Labour Welfare Fund
(c) Closing balance at the end of 1952-53 (Estimates)	Rs. 2,99,91,000
	Rs. 1,24,32,000

#### ARRANGEMENTS FOR DRINKING WATER ON RAILWAYS

**301. Shri M. L. Dwivedi:** Will the Minister of Railways be pleased to state:

(a) the number of small railway stations where arrangements for drinking water on platforms for the travelling public (i) in waiting halls, and (ii) running trains exist (1) throughout the year, (2) part of the year;

(b) whether Government have received complaints regarding lack of facilities and misuse of railway "paniwallas" by railway authorities at the stations;

(c) if so, the step taken and likely to be taken to mitigate the difficulties of the travelling public;

(d) what are the additional arrangements and facilities, if any, envisaged in the year 1953; and

(e) whether uniformity in this direction has been achieved in all the zones?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) At all stations, large and small, except passenger halts, arrangements exist for supply of drinking water to passengers. Both passengers in Waiting Halls and in trains can avail of these arrangements throughout the year. In summer months these arrangements are further supplemented as necessary. As passenger halts are not regular stations, the provision of such arrangements are not possible there.

(b) and (c). Occasional complaints are received. These are promptly attended to and remedial measures taken by the Railway Administration concerned as found necessary.

(d) Additional arrangements for supply of drinking water to passengers during the current year include, (a) installation of water coolers for supply of electrically cooled drinking water at more stations, (b) provision of additional water-huts, tube-wells, water-fountains on platforms, (c) appointment of additional water-men during hot weather months and (d) experiments with the arrangement of carriage and supply of drinking water in moving trains over certain sections.

(e) Yes, generally.

#### FOOD POSITION

**302. Shri B. K. Das:** Will the Minister of Food and Agriculture be pleased to state the opening stock position of foodgrains in the year 1953 with particular reference to the following:—

(i) stock of rice and wheat with the Central Government;

(ii) the total stock of rice and wheat with the State Governments; and

(iii) the stock of imported rice and of internally procured rice?

**The Minister of Food and Agriculture (Shri Kidwai):** (i) Rice 38,010 tons and Wheat 3.69 lakh tons.

(ii) Rice 5.73 lakh tons and Wheat 5.89 lakh tons.

(iii) So far as the 38,000 tons stocks of rice which were with the Centre were of imported variety. As regards the stock of rice held by the State Governments it is difficult to give precisely their break up but most of it consisted of rice procured internally.

#### QUARTERS FOR RAILWAYS STAFF

**303. Shri Frank Anthony:** Will the Minister of Railways be pleased to state:

(a) the number of quarters erected, in each zone, for Class IV staff during the year 1952-53;

(b) the number of quarters erected, in each zone, for Class III staff during the year 1952-53;

(c) the total cost incurred in respect of Class III and Class IV staff quarters respectively;

(d) the number of essential Class IV staff still not provided with quarters in each zone; and

(e) the number of essential Class III staff still not provided with quarters in each zone?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) to (e). A statement showing the required information is laid on the Table of the House. [See Appendix III, annexure No. 32.]

#### DERAILMENT OF TRAIN NEAR SANKALPUR

**304. Sardar A. S. Saigal:** (a) Will the Minister of Railways be pleased to state whether it is a fact that near Sankalpur station, on or about the 28th December, 1952, a passenger train coming from Gandhidham derailed?

(b) How many persons died and how many were injured and what was the loss sustained?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) At 5-45 hours on 28th December, 1952, f5 Up Mixed train partly derailed while running between Satalpur and Piprala stations.

(b) No one was killed but six passengers sustained injuries—two grievous and four slight.

#### RAILWAY EMPLOYEES (RETRENCHMENT)

**305. Shri Nambiar:** Will the Minister of Railways be pleased to state:

(a) the total number of Railwaymen retrenched, zone-wise and category-wise since the introduction of the Zonal System; and

(b) the total number of posts which had fallen vacant in different categories, zone-wise, since the introduction of the Zonal System, which have not been filled?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Nil.

(b) The information is being collected.

**GOODS PURCHASED FROM FOREIGN COMPANIES**

**306. Shri T. S. A. Chettiar:** Will the Minister of Railways be pleased to state:

(a) the amount of orders placed on foreign companies in the years 1949-50, 1950-51, 1951-52 and 1952-53;

(b) what are the kinds of goods for which these orders have been placed; and

(c) whether any attempt has been made to meet these needs in India itself?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) 1949-50 ... 19.41 crores.

1950-51 18.37 "

1951-52 ... 29.32 "

Figures for 1952-53 are not available as the year is not yet over.

(b) A list showing the kinds of articles imported is attached. [See Appendix III, annexure No. 33].

(c) Yes.

**FUEL ECONOMY COMMITTEE**

**307. Shri S. N. Das:** Will the Minister of Railways be pleased to state:

(a) whether the Fuel Economy Committee has submitted its Report;

(b) if so, what are the important recommendations made by it; and

(c) whether the Report has been considered by Government and decisions taken thereon?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) to (c). As already indicated in the budget speech the final report of the Railway Fuel Economy Enquiry Committee has just been received by Government and the recommendations made by that Committee are under scrutiny. In due course the more important of these recommendations and the action taken by Government thereon will be made available to Members of Parliament.

**TRAINING CENTRES**

**308. Shri K. G. Deshmukh:** (a) Will the Minister of Labour be pleased to state what is the nature of the course of study provided in the Training Centres under the Ministry of Labour?

(b) Are students admitted to this course awarded any scholarship during the period of training?

**The Deputy Minister of Labour (Shri Abid Ali):** (a) Training is imparted in engineering and building trades and also cottage and small-scale industries.

(b) Yes. Scholarships are awarded to about 50 per cent. of the trainees.

**EMPLOYMENT EXCHANGES**

**309. Shri K. G. Deshmukh:** (a) Will the Minister of Labour be pleased to state the number of applicants registered for services with the offices of Employment Exchanges at Nagpur and Amravati respectively in the year 1952-53?

(b) How many applicants were provided with services during the same period?

**The Deputy Minister of Labour (Shri Abid Ali):** (a) Number of applicants registered during the period April, 1952—January, 1953 was:—

Nagpur	18,269
Amravati	8,155

(b) Number placed in employment during the same period was:—

Nagpur	3,702
Amravati	1,534

**FOREST PRODUCTS**

**310. Shri Jhulan Sinha:** Will the Minister of Food and Agriculture be pleased to refer to the answer to unstarred question No. 525 given on the 10th December 1952 and state the steps taken to increase the production of the chief forest products and their export?

**The Minister of Food and Agriculture (Shri Kidwai):** Attention of State Governments has been drawn to this matter.

**SEASONED TIMBER**

**311. Shri Jhulan Sinha:** Will the Minister of Food and Agriculture be pleased to state the steps taken or being taken to increase the supply of seasoned timber to relieve shortage of steel for structural purposes and for purposes of telegraph poles etc.?

**The Minister of Food and Agriculture (Shri Kidwai):** So far as the Government of India is concerned, extensive research has been conducted at the Forest Research Institute, Dehra Dun, to find out the strength of various timbers suitable for the manufacture of railway sleepers, telegraph poles etc. and to increase their life by pre-treatment and seasoning. The result of such research has been given due publicity.

The Government of India have also requested all State Governments to increase the out-put of timber through (a) planned planting of selected species on an increasing scale, (b) fuller utilisation of mixed forests, (c) reduction of waste in felling and extraction, (d) opening of communications in inaccessible areas, (e) application of modern methods of extraction, (f) cutting losses caused by borers and fungi in timber in transit or storage through prophylactic treatment.

**POST OFFICES IN TRAVANCORE-COCHIN.**

**312. Kumari Annie Mascarene:** Will the Minister of Communications be pleased to state:

(a) the number of Departmental Post Offices in Travancore-Cochin State; and

(b) the number of Extra Departmental Post Offices in Travancore-Cochin State?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) 232 as on 1st February, 1953.

(b) 702 on the aforesaid date.

**TELEPHONE EXCHANGES**

**313. Kumari Annie Mascarene:** Will the Minister of Communications be pleased to state:

(a) the number of Telephone Exchanges in Travancore-Cochin State; and

(b) the amount of capital that was taken up by the Central Government at the time of integration of the State Communication?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) 29.

(b) The book value of assets taken over by the Central Government at the time of integration of the Travancore-Cochin State communication system was Rs. 48,31,952.

**Suk Sagar Jala (TRIPURA)**

**314. Shri Dasaratha Deb:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether there is a Suk Sagar Jala in Udaipur Tripura;

(b) whether it is a fact that if this Jala is reclaimed, 2,000 acres of land can be brought under cultivation and 2 lakh maunds of paddy raised;

(c) whether it is a fact that the local peasants have made a number of representations; and

(d) whether Government propose to help the local Kisans who desire to take up the work of constructing embankment?

**The Minister of Food and Agriculture (Shri Kidwai):** (a) Yes.

(b) Yes, it is expected to yield one lakh maunds of paddy.

(c) Yes.

(d) We have asked the Tripura Administration to examine the proposal.

**EMPLOYMENT EXCHANGES IN MADRAS**

**315. Shri Veeraswamy:** Will the Minister of Labour be pleased to state:

(a) the total number of candidates who registered their names in different Employment Exchanges in Madras State during 1952 for employment;

(b) the number separately of the S.S.L.C., Intermediate and B.A. passed candidates; and

(c) the total number of applicants given employment during the said period?

**The Deputy Minister of Labour (Shri Abid Ali):** (a) 1,89,261 persons were registered in the Madras State during 1952.

(b) The numbers are not readily available.

(c) 36,131 (Madras State only).

**POST OFFICES IN SPECIAL AGENCY OF MADRAS STATE**

**316. Shri Gam Malludora:** (a) Will the Minister of Communications be pleased to state the number of Post Offices that existed in Special Agency of Madras State in 1951-52?

(b) How many new Post Offices have been set up in Special Agency of Madras State during the years 1948-49, 1949-50, 1950-51 and 1951-52?

(c) How many of these new Post Offices are manned by extra departmental employees and how many by departmental employees?

**The Deputy Minister of Communications (Shri Raj Bahadur):** (a) 42 on 31st March, 1952.

(b) The number of new post offices opened was as follows:—

1948-49	...	2
1949-50	...	1
1950-51	...	6
1951-52	...	1

(c) Of the 10 post offices opened from 1948 to 1952, eight are manned by extra departmental staff and two by departmental staff.

#### DEATHS DUE TO MALARIA ETC.

**317. Shri N. B. Chowdhury:** Will the Minister of Health be pleased to lay on the Table of the House a statement showing the number of deaths in Indian Union during the last five years on account of (i) Malaria (ii) Tuberculosis (iii) Cholera and (iv) Small Pox?

**The Minister of Health (Rajkumari Amrit Kaur):** A statement is laid on the Table of the House. [See Appendix III, annexure No. 34]

#### AUTOMATIC TELEPHONE SYSTEM AT DEORIA

**318. Shri B. N. Roy:** Will the Minister of Communications be pleased to state whether any scheme is under consideration for the installation of automatic system of telephone at Deoria?

**The Deputy Minister of Communications (Shri Raj Bahadur):** No, Sir,

#### TOURIST TRAFFIC

**319. Shri N. M. Lingam:** Will the Minister of Transport be pleased to state:

(a) the number of tourists that visited India during the last three years; and

(b) the income derived from tourist traffic in each year?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) So far as information in respect of the year 1950 is concerned, attention is invited to the reply to Unstarred Question No. 160 given on the 19th November 1952. The number during 1951 and 1952 was about 20,000 and 25,448, respectively.

(b) The figures for 1950 are not available. As regards 1951 attention is invited to the reply to Starred Question No. 144 given on 20th February 1952. The results of the sample surveys conducted by the Reserve Bank

489 PSD.

of India referred to in the reply in respect of 1952 have not yet become available.

#### इलाहाबाद तथा बनारस के बीच रेल दुर्घटनाएं

**320. श्री रघुनाथ तिथू:** क्या रेल मंत्री यह बतलाने की कृपा करेंगे?

(क) १९५१ तथा १९५२ के वर्षों में इलाहाबाद तथा बनारस के बीच बी०टी० रेलवे पर कुल कितनी दुर्घटनाएं, दृढ़, इनके लिए कौन त्रिमेदार वा तथा इनके कारण वया थे;

(ल) उक्त दुर्घटनाओं के परिणाम-स्वरूप रेल विभाग को तथा जनता को कुल कितनी आति उठानी पड़ी; तथा अथवा नहीं?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Four each in 1951 and 1952. All the four accidents which occurred in 1951 were due to the failure of mechanical equipment and no person was held responsible for them. Of the four accidents which occurred in 1952, one was due to the failure of mechanical equipment and another due to some obstruction having come between the wheels of the bogie and the track. No person was held responsible for these two accidents. The other two accidents were due to the wrong setting of points. In one case the Assistant Station Master, and the Line Jamadar and in another the Assistant Station Master and the Pointsman were held responsible.

(b)—

	1951	1952
Railway property	Rs. 38,500	Rs. 343
Public property	100	Nil

(c) Yes, in the last two cases referred to in part (a) of the question.

#### ACREAGE UNDER SUGAR-CANE CULTIVATION

**321. Shri M. Islamuddin:** Will the Minister of Food and Agriculture be pleased to state:

(a) the area of land under Sugarcane cultivation in the States of U.P.,

Bihar, Bombay, Madras, Punjab, West Bengal and Orissa in the years 1948-49 and 1952-53; and

(b) the average yield of sugar-cane per acre in each of these States in the years 1948-49 and 1952-53?

**The Minister of Food and Agriculture (Shri Kidwai):** (a) and (b). A statement is attached.

#### STATEMENT

*The area of land under Sugarcane Cultivation and average yield of Sugarcane per acre*  
(a)—

State	Area of land under Sugarcane cultivation in ('000 acres)	
	1948-49	1952-53 (2nd Estimates)
(1) Uttar Pradesh	2,116	2,653
(2) Bihar	388	354
(3) Bombay	147	179
(4) Madras	176	182
(5) Punjab (I)	306	356
(6) West Bengal	66	49
(7) Orissa	62	60

(b)—

State	Average yield of Sugarcane per acre in Gur (in tons)	
	1948-49	1952-53
(1) Uttar Pradesh	1.16	1.04
(2) Bihar	0.66	0.58
(3) Bombay	3.10	2.69
(4) Madras	3.03	2.52
(5) Punjab (I)	1.13	1.18
(6) West Bengal	1.61	1.86
(7) Orissa	1.94	1.83

#### IMPORT OF FOODGRAINS

**322. Shri M. Islamuddin:** Will the Minister of Food and Agriculture be pleased to state:

(a) the quantity of various kinds of foodgrains imported into India during the year 1952;

(b) the quantity held in Reserve Stock; and

(c) the quantity so far disposed off?

**The Minister of Food and Agriculture (Shri Kidwai):** (a) Following quantities of foodgrains were imported during the year 1952:—

	(Figures in '000 tons)
Wheat	2459.2
Flour	52.1
Milo	630.5
Rice	722.3
<b>TOTAL</b>	<b>3864.1</b>
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(b) The foodgrains held in Central Reserves on 1-1-1953 were as follows:—

	(Figures in '000 tons)
Wheat	368.9
Rice	38.2
Milo	1.1
<b>TOTAL</b>	<b>408.2</b>
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(c) Approximately 3459.6 thousand tons of imported foodgrains were distributed during 1952 including 3.7 thousand tons which were in our depots out of 1951 arrivals.

#### RAILWAY WORKSHOPS

**323. Shri Sinhasan Singh:** (a) Will the Minister of Railways be pleased to state whether Railway Workshops are governed by the Factories Act, 1934?

(b) If so, what are the names of the workshops and railway-sheds in the N.E. Railway which have compiled with the provisions of the said Act with special reference to the maintenance of canteens and the appointment of welfare officers?

(c) What are the qualifications of a welfare officer and the number of Officers employed in N.E. Railway?

**The Deputy Minister of Railways and Transport (Shri Alagesan):** (a) Large Railway workshops, the working conditions of which conform to the definition of the term 'factory' as given in the Factories Act, 1948, are governed by that Act, which replaces the Factories Act, 1934

(b) and (c). The Mechanical and Electrical Workshops at Gorakhpur has a canteen and a full time Assistant Personnel Officer in addition to a Welfare Inspector. The canteen in the Mechanical and Electrical Workshops at Izatnagar is ready but has not yet started functioning.

There are no Welfare Officers as such in the Workshops on the North

Eastern Railway Staff and Welfare work in the Workshops on Railways are dealt with by Technical Officers assisted by one or more Personnel Officers and Labour Welfare Advisers and Welfare Inspectors.

The Factories Act, 1948, does not apply to Railway Running Sheds.

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## PARLIAMENTARY DEBATES

(Part II—Proceedings other than Questions and Answers)

### OFFICIAL REPORT

987

988

#### HOUSE OF THE PEOPLE

Thursday, 26th February, 1953

The House met at Two of the Clock

[MR. DEPUTY-SPEAKER in the Chair]

#### QUESTIONS AND ANSWERS

(See Part I)

3 P.M.

#### LEAVE OF ABSENCE

**Mr. Deputy-Speaker:** I have to inform the hon. Members that I have received a letter from Shri Murli Manohar that due to his engagement before the Election Tribunal, Allahabad, in connection with his Election Petition case and due to certain domestic worries he could not join the present session of the House of the People from the 11th February, 1953. He is further unable to join this session till the end of this month. He therefore requests that his absence from the House for the period from the 11th February to the 28th, may be condoned.

The Member has been continuously absent since the 2nd August, 1952.

Is it the pleasure of the House that permission be granted to Shri Murli Manohar for remaining absent from all the meetings of the House during this session up to the 28th February, 1953?

Leave was granted.

#### RAILWAY BUDGET — GENERAL DISCUSSION

**Mr. Deputy-Speaker:** The hon. Minister for Railways will now reply to the general debate and after he finishes his reply, Demands for Grants will be taken up.

**The Minister of Railways and Transport (Shri L. B. Shastri):** I must thank hon. Members for their very useful

contribution during the last three days' debate. The criticisms, if I may be permitted to say so, were only occasionally off the mark. But, on the whole, they were generally restrained and constructive. Except for one or two hon. Members, others said some good things and good words regarding the railways, which should and will encourage us to put in more hard work. I am sincerely thankful for those remarks and we shall try to live up to them. It is not possible for me to cover all the points raised by hon. Members during the three days' discussion for sheer want of time. But I can assure hon. Members that all of them would be considered by me and the Railway Board and we will communicate to each Member who has raised them our own views in the matter. The Deputy Minister has ably replied to certain criticisms, which I need not repeat. I may, however, take up a few other important points raised by hon. Members.

I am glad that only one or two Members have some doubts about the figures of passenger earnings budgeted for 1953-54. I have every hope that we will be able to keep up to that level. In regard to goods traffic, some hon. Members of the Opposition are of the opinion that it should go up much further than my own expectations. I shall be happy if it would be so. But, it does clearly indicate that the estimates given by me cannot be dubbed as inflated. I personally think that they are fairly reasonable and should be reached. It has been frequently said from both sides that the fall in income is due to increased fare and freight rates. One, I think, cannot be categorical in such matters. I would like to point out one fact which is rather important. I shall give the House actual distribution of passengers and passenger earnings over specified distances of travel. Here are the figures for the number of passengers carried and earnings therefrom on Class I Railways from third class passengers during the year 1951-52. In the year 1951-52, from 1-50 miles,

[Shri L. B. Shastri]

the number of passengers carried were 75,58,61,446. I shall tell the House the earnings. The income from them was 35 crores of rupees. If I do not quote the other figures, hon. Members may not be clearly able to follow what the difference is between the passenger earnings of 1—50 miles and 51—150 miles. Therefore, I shall quote the other figures too. As I said, from 1—50 miles, the total number of passengers carried is over 75 crores. From 51—150 miles, it is over nine crores. From 151—300 miles, it is 2,36,00,000, and over 300 miles it is 1,12,00,000. The passenger earnings are like this. 1—50 miles, it is Rs. 35 crores, 51—150 miles, it is over Rs. 21 crores and 151—300 miles, it is Rs. 13 crores and over 300 miles, it is Rs. 14 crores. Now, the House can see that the largest number of passengers and therefore, passenger earnings are in the first zone of 1—50 miles. Thus, the increase made in the fares in 1951 by a pie in the case of third class passengers will be a maximum of only four annas and two pies per passenger in this zone. The view expressed that the increase in fares has borne heavily on passengers cannot, therefore, be wholly accepted, seeing that on the bulk of the passengers on Indian Railways carried, the increase is of a modest amount. It will be admitted that the increased charge of four annas two pies per ticket cannot be considered a heavy burden. So, the argument of high fare does not have much force. The reasons for the fall in our income, as I have said elsewhere, would be thoroughly gone into. Besides, the concessions we propose to give would give some indication of the trend of traffic. If we find them helpful, certainly we will extend them further and introduce other concessions also.

One hon. Member from the Opposition raised the question of short distance and terminal charges. The levy of short distance charge is justified by the high cost of working the short distance traffic, involving a high incidence of wagon occupation in relation to the services actually performed. It was, however, made clear to the Railways last year that they have full powers to forego the short distance charge either partly or even fully if circumstances in a particular case so justified in the case of regular and appreciable traffic moving in wagonloads. In accordance with these instructions, Railways have already quoted special rates foregoing the short distance charge in several cases. For instance, on the Western Railway, they have done so for limestone, clay, gypsum etc.

So far as terminal charges are concerned, these have been standardised on an all India basis in view of the impossibility of relating such charges at a particular station to the cost of their provision. There can be, therefore, no question of reasonableness or otherwise of the terminal charges at a particular station. That the present rates structure has not hampered trade and industry in the country may be seen from the general index of industrial production as also the freight traffic of Railways, which have recorded a continuous increase since 1947. Minor adjustments necessary to stimulate traffic are always considered in the light of relevant factors, and this process will continue in the future as well.

I may also inform the hon. Members that there is a Rates Tribunal which considers all complaints about unreasonable and preferential freight rates and the like. This Tribunal has already heard a number of cases, and on the basis of the decisions of the Tribunal freight rates have been substantially reduced for commodities in a few cases.

An hon. Member from the Opposition suggested that under the present Convention, the Railways are paying an exorbitant amount to general revenues, and if they paid only income-tax like a private concern, the payment would be less. This argument is not correct. Moreover in addition to payment of income-tax, the general tax-payers who are the sole shareholders in the railway undertaking would also expect some dividend. Anyhow, I think that this matter is not a live issue just at present and we need not consider it further.

Much has been said about the members of the Public Accounts Committee. One of the hon. Members said that as pointed out in that Committee's Report, the financial administration of the Railways is very bad. It is true that the Report of the Public Accounts Committee mentions a few instances of defective budgeting, and the Committee have advised the Railway Board to draw the attention of the Railway Administrations to the observance of financial checks and safeguards, and the application of rigid financial control. As desired by the Committee, necessary steps to improve the financial and budgetary control will be taken.

At the same time, I would like to refer hon. Members to paragraph seven at page five of the Public Accounts Committee Report on the

Accounts of 1949-50 in which the Committee have noted that the improvement in estimating under the various heads taken as a whole which was noticed in the year 1950-51 has been maintained during the year 1951-52 and that the tendency for over-estimating has become less marked. I may, perhaps, quote the following figures for the information of the House. In 1950-51, the actual gross traffic receipts were Rs. 263.01 crores against the revised estimate of Rs. 263.40 crores, or a variation of 0.15 per cent. only. Under ordinary working expenses, the actuals were Rs. 180.23 crores against the revised estimate of Rs. 180.31 crores, or a variation of 0.04 per cent. only. The results in 1951-52 were as follows. The actual gross traffic receipts in 1951-52 were Rs. 290.82 crores against the revised estimate figure of Rs. 288.06 crores, or a variation of 0.96 per cent. only. Under ordinary working expenses, the actuals were Rs. 194.04 crores against the revised estimate of Rs. 195.72 crores, or a variation of 0.86 per cent. only. I am sure the House will agree that the overall budgetary control can be considered as satisfactory.

A number of hon. Members have referred to the Public Accounts Committee's Report on the agreement with Schelieren, a Swiss firm, for the manufacture of all-metal light weight coaching stock in India. They seemed to think that there has been embezzlement and fraud in connection with this agreement. It is painful to me that in a matter of this kind affecting a foreign firm the hon. Members should have made statements without carefully studying the papers and ascertaining the full facts. The conclusions of the Public Accounts Committee are recorded on page 19 of their Report. They have no doubt pointed out a number of technical defects—serious defects, I should say—in the drafting of the agreement, but there is no mention—not even a remote suggestion—anywhere that there has been a financial loss, not to speak of fraud or embezzlement, in this deal. I must make it quite clear that any talk of fraud or embezzlement is wrong and wholly misleading. The technical defects in the agreement, of course, should not have been there. I admit that. I have told the House before and I wish to repeat it once again that I am taking necessary steps for the rectification of these defects as early as possible.

Something was said regarding the recommendations of the Railway Stores Enquiry Committee. The House is aware that the Railway Board undertook an extensive enquiry into and

examination of all items of stock and also such items as were not required on individual Railways. No fresh purchases of such items were to be made until the surpluses on any Railway were fully utilised. A stricter scrutiny of future indenting has also been prescribed, and I shall give the House certain figures which will show that this procedure has resulted in a reduction of about Rs. 15 crores in the total value of purchases made by Railways as follows. In 1951-52, the total value of purchases made was Rs. 97.65 crores. The revised estimates for 1952-53 was Rs. 82.74 crores while the budget estimates for 1953-54 is Rs. 85.48 crores. The reduction would have been much more but for the fact that the other recommendations of this Committee for transfer of the procurement work of specialised railway, stores from the Ministry of Works, Housing and Supply to the Railways has not yet been implemented. This question is being pursued.

I will not say much about the wagon position. I concede that the wagon position is not easy. But, what we propose to do in regard to adding to our stock of wagons and to increasing line capacity especially in the South beyond Waltair and Bezwada, on the Sabarmati Section, and in the colliery areas, will, I am sure, facilitate the removal of bottlenecks in these places, and bring about considerable improvement in the present position.

Some Members from the Opposition said something about the exhibition. Well, hon. Members must have noted what I said in my speech that the exhibition has been arranged not with a view to providing entertainment, but to focus attention of the manufacturers, the trade and industry and the railwaymen on the supreme importance of curtailing imports from outside and producing them in the country to the maximum extent possible. I hope that the object in holding the exhibition will be amply fulfilled.

Dr. Syama Prasad Mookerjee said yesterday that we should not squander any money on the exhibition. I entirely agree with him and I have, in fact, asked the Railway Board to so manage the exhibition that it may pay for itself and they are trying their best to do so.

Criticism has also been made about the cost of indigenous products, as compared with the cost of corresponding imported products. I am glad to inform the House that the cost of wagons and the passenger coaches which we are constructing in India are much cheaper than the imported stock. In particular, the cost of coaches is very

[Shri L. B. Shastri]

much cheaper than those obtained from Europe. I am fully confident that ultimately the locomotives also will be produced in India cheaper than the imported locomotives. But I must say that we will have to wait till production is fully established and a few hundreds of engines have been completed.

Prof. Mukerjee said yesterday that the Chittaranjan Loco Works is dominated by foreigners. I may give the figures and the House will judge for itself whether the statement that he made was correct or grossly incorrect. In Chittaranjan today there are about five thousand workers, artisans, skilled and semi-skilled workmen and there are about 46 Class I and Class II officers. They are all Indians. There are only twelve foreign technicians now working in Chittaranjan. These technicians have come to India under the Colombo Plan or under Technical Agreement. One of these foreign technicians is a German and the rest are from the United Kingdom. Well, these technicians have come for short periods only and will be replaced I am sure by Indians within a few years.

**An Hon. Member:** What is the period?

**Another Hon. Member:** It will take twenty years!

**Shri L. B. Shastri:** Twenty years?—I do not know whether you will be here or I shall be here! You have no faith in yourself and in your country and countrymen.

I shall also say a few words regarding imports from abroad. Prof. Mukerjee stated that the value of imports has increased in 1951-52. Well, I may inform the House that this was mainly due to the larger orders for rolling stock which we had to place in order to overtake the arrears of the past years. It is not possible to give countrywise break-up, as the information is not available with us. But I may tell the House that the purchases are made by the Director-General in London who places these orders on behalf of the Railways. However, on a rough and ready basis 50 per cent. of the stock imported from abroad recently have come from the United Kingdom and the rest from other foreign countries. Prof. Mukerjee was under the impression that almost all the stock has been imported from the United Kingdom, but that is not so. From 1952, I may inform him further, that imports from the United Kingdom have considerably decreased as other

countries in Europe have come forward to meet our requirements at competitive prices.

I may say a few words about the construction of new lines. That is rather a delicate matter, but many hon. Members have asked for the construction of new lines in their States. I am sure they will appreciate that on account of the limited resources it will not be possible for the Government to accede to every request. At present we have to provide additional carrying capacity, as early as possible, to cater for the higher priority projects of the Five Year Plan. Keeping all these facts in view, the whole programme for the construction of new lines was recently discussed in a meeting of the Central Board of Transport held here in January, 1953. Representatives of State Governments and Ministers were present in that meeting. Having regard to the most urgent needs from a national angle and funds available, they permitted me to include the five new lines indicated in my speech and also the surveys for seven new projects. I regret it is not possible for me to go beyond this for the present.

Hon. Members have especially made a reference to the restoration of certain dismantled lines. The case of all dismantled lines was also discussed by the Central Board of Transport, not in the last meeting, but in the year 1950 and it was then decided that out of the 25 dismantled lines which had not been restored till then, twelve lines should be restored. As hon. Members have seen from my speech, out of these twelve lines four have already been completed and seven are in hand and work on the twelfth the last one will be commenced during the next year. The Central Board of Transport also decided that the construction of only eight more dismantled lines should be reviewed after the work on the first twelve lines has been completed. Morappur-Hosur, Tiruppattur-Krishnagiri, Akbarpur-Tanda and Madhogani-Ahmadpur lines come under the second category. Their case for restoration will be put up before the Central Board of Transport when the work on the lines already in hand has been completed.

**Shri B. S. Murthy (Eluru):** What about the Kakinada-Kotepalli line?

**Shri L. B. Shastri:** You will have to wait, it seems.

**An Hon. Member:** Till next year.

**Shri L. B. Shastri:** Not next year; it may perhaps be included in the second Five Year Plan.

I am sorry, but I should refer to a point which was raised by Dr. Krishnaswami. He asked why the doubling of certain tracks is proposed to be taken in U.P. and not in the South. (An Hon. Member: The reason is obvious.) In the works programme for 1953-54 no new items for the doubling of any line in U.P. have been provided. Well, I have tried to be as fair as possible. Perhaps the hon. Member, Dr. Krishnaswami is referring to the doubling of the line between Kanpur and Ekdil. It has already been completed—I may inform him it has not been done during my time—it has been completed and opened. Of course, a provision of rupees three lakhs has been made in the next year's budget for minor adjustments. He also stated that the South was being neglected. Well, if I may be permitted to say so, this complaint is not at all justified. Out of a total sum of Rs. 36.83 crores provided for all the Railways during 1953-54, the amount to be spent on the Southern Railway will be Rs. 5.97 crores, which is nearly one-sixth of the total amount.

**Shri Frank Anthony** (Nominated—Anglo-Indians): It is the most backward railway!

**Shri L. B. Shastri:** Backward railway? The Southern Railway? As Mr. Thomas himself mentioned yesterday or the day before, only recently the construction of the Quilon-Ernakulam line, costing about rupees six crores, has been taken in hand. The Arattangi-Karaikudi line was constructed and opened last year. The restoration of two dismantled lines, that is the Madura-Bodinayakanur line and the Shoranur-Nilambur line, totalling a cost of about rupees one crore, is in hand and is expected to be completed during 1953-54.

Well, the Central Board of Transport did not agree to the restoration of the remaining five lines, either because they were narrow gauge and the restoration to this gauge was not according to the present policy or they were lines of short length which were being well served by road. But I may tell the House that even in regard to the restoration of these lines,—I personally am,—considering over it, and I have not been able to arrive at any final decision.

Mr. Narasimhan would perhaps like me to say something about the Morappur-Hosur line, because it was not only mentioned by him but somehow perhaps he so managed that Dr. Syama Prasad Mookerjee also referred to the

restoration of that line. But the Central Board of Transport decided in their meeting held in August, 1950 that the line should not be restored as narrow gauge, but that its alignment should not be abandoned. They wanted the cost of restoring it as a metre gauge line and extending it from Hosur to Bangalore to be worked out. The cost of this restoration and extension will be about Rs. 1.7 crores. The case was put up to the Central Board of Transport for consideration at their July, 1951 meeting, when it was decided that the assets of the Morappur-Hosur narrow gauge line should be retained and consideration of the question of ordering traffic and engineering surveys for the metre gauge link between Bangalore and Salem postponed. So it has only been postponed. I think he should not feel that the whole thing is hopeless. Probably he may get this line when further engineering surveys have been carried out.

**An Hon. Member:** Any new lines in Rayalaseema?

**Shri L. B. Shastri:** I may mention one thing about Assam, especially as I had forgotten to mention it in my speech, that the work on the conversion of the Tezpur-Balipara narrow gauge line into metre-gauge will also be taken in hand next year. This conversion will give improved travelling facilities to passengers, to which they have been looking forward for a long time.

Well, I need not mention about the work of the Mokameh bridge. We are keen that the work should be completed as quickly as possible. But there are certain practical limitations, preparation of plans, estimates, calling for tenders, arrangements for materials, etc. Within these limitations we will try to do our best and the work, I am sure, will gain momentum very soon.

Mr. Azad referred to the Bhagalpur-Mandar line restoration and said that nothing is being done about it. It seems he is not fully acquainted with the position existing in his own constituency.

**Shri Bhagwat Jha** (Purnea cum Santal Parganas): I know you have given money for it. But when will the work be completed?

**Shri L. B. Shastri:** It is expected that the work will be completed by the end of 1953-54.

**Shri Bhagwat Jha:** What about Santal Parganas?

**Shri L. B. Shastri:** You cannot have both, this as well as Santal Parganas.

[Shri L. B. Shastri]

I may say a few words about the staff. Some points were raised by Dr. Lanka Sundaram. He complained of a large number of staff being temporary for many years and that they are working in the Railway Board itself. He was presumably referring to Class III staff only, and I shall give him the figures. Here they are. Against 114 permanent posts of Assistants there are 101 confirmed staff. There are only 13 vacancies, and confirmations against these would be ordered as soon as the proposals for the reorganisation of the office have been finalised. Against 136 permanent posts of routine clerks, there are 129 confirmed men. And against 24 permanent posts of Stenographers there are 24 permanent men. There are in addition, eleven posts of Assistants-in-charge created in 1951, against which no confirmations have been made since these posts will be abolished when the office is reorganised. Six permanent posts of Stenotypists created in 1951 are also vacant. The confirmation of staff against these is already in hand. Barring certain other miscellaneous posts there are, it is true, in the Railway Board's office 207 temporary posts. These have been created for sections which are themselves temporary: for instance the Exhibition Branch, the Partition Branch, the special sections dealing with the Adjudicator's Award and the C.P.C. scales, and such like, as also temporary additions which have to be made for certain periods in the year, in sections like the Budget Branch. It is not possible to confirm the staff against these posts. It is correct that some of these branches have continued for a few years, say five or six years but they are not likely to be required permanently but I may tell him that the staff who are working against the temporary posts will get their chances for promotion in the permanent posts in their turn. A certain number of these temporary posts like stenographers who are attached to particular officers will be converted into permanent posts when the officers' posts are also made permanent.

Dr. Lanka Sundaram also referred to the fact that carpenters and bookbinders are also in the grade of Rs. 55-130 and said that it was unjust that clerks should also be in the same grade. I was a bit surprised to hear this coming from him.

**Dr. Lanka Sundaram (Visakhapatnam):** Yes, yes.

**Shri L. B. Shastri:** I would only quote two sentences from the report of the Central Pay Commission.

"In the classification scheme that we have recommended, it is our intention that Class III should comprise not merely people with literary qualifications but also skilled artisans, no difference being made between training in letters and training in crafts. In the modern world there is no justification for regarding the skilled worker as belonging to an inferior category when compared with a clerk."

In fact, it was on the strength of this announcement that the All-India Railwaymen's Federation demanded that skilled staff should be given the revised Rs. 55-130 grade and this was accorded.

Dr. Lanka Sundaram complained that no provision had been made for what you call the upgrading of Class III staff into Class II staff and Class IV staff into Class III staff and in particular, he was referring to Ministerial staff. Well, I am afraid he has not understood the position quite correctly. On the Railways, Class II Service which has a total number of about 700 posts, both temporary and permanent, is filled only by promotion from Class III and, therefore, the opportunities of advancement for Class III staff into Class II are extremely good. In respect of promotions from Class IV to Class III, there ordinarily does not exist a specified channel for such promotion excepting in a few categories but it has now been provided that where the staff with the minimum educational qualifications which would entitle them for recruitment to Class III have actually joined in Class IV, their cases may be specially considered after they have put in five years' service in Class IV. The chief difficulty in providing for the regular channel of promotion from Class IV to Class III is the distinct difference in educational qualifications. For Class III posts other than skilled artisan posts, the minimum educational qualification is generally Matriculation whereas for Class IV posts, it is only recently that even literacy has been insisted upon.

As regards the question of the non-recognition of the Ministerial Staff Association, I will not say much except that the policy of the Railway Ministry on this matter has been explained on more than one occasion. It is not proposed to recognise sectional unions of non-gazetted staff. In fact, I have constantly urged the two big Federations which now exist to combine into one. Any opposite tendency, I personally feel, is not to be encouraged.

A reference was made to the deplorable conditions of the staff living in wagon bodies in Sealdah area. I can only say that I am most alive to this question and construction of 232 quarters is going to start very soon. I have also decided to give them priority over others and even to build more than that in the current year. My difficulty is as they are shifted to new quarters, wagons are occupied by others who live in rented houses. So, this process goes on but still I shall do my best to see that all those who are living in wagon quarters are shifted to new quarters as soon as possible and others are not allowed to occupy the wagon quarters.

I will not say much about re-grouping. I need not refer to what I said in the other House as hon. Members must have seen it in the papers but there is only one point on which I would like to say a few words. Dr. Meghnad Saha referred to a report in some papers to the effect that the Railways had suffered a loss of Rs. 25 crores as a result of re-grouping and that the Railway Administration has not contradicted this report. I may say this is not correct. This report was contradicted as being entirely baseless as soon as it appeared in the papers. Moreover, there is hardly any need to refer to that report now when it is clear from the budget presented to the House that there is no such loss.

Dr. S. P. Mookerjee also quoted certain figures. As he is not here, I will not present them to the House.

**An Hon. Member:** Why not? Let the House know.

**Shri L. B. Shastri:** It will take a long time and I would not like to.....

**Dr. Lanka Sundaram:** On a point of order, Sir. I want to know whether the Minister is replying to a Member only or to the House?

**Shri L. B. Shastri:** If the hon. Member so desires, I can place these figures on the Table of the House.

Something was said about catering and there is a general complaint in regard to the food that is supplied in the refreshment rooms or in the dining cars. I shall certainly try to remove such difficulties as have been pointed out. I would submit to hon. Members that this is a matter eminently fitted for being referred to the National Railway Users Committee or the Zonal Users Railways Committee which are going to be set up very shortly. I have no doubt the Council's advice would be of great use to us.

A Member from the South referred to the fact that coffee is not being served in non-vegetarian stalls on the Southern Railway. Well, I may give him the happy news that instructions have recently been issued to that effect and coffee will now be supplied in the non-vegetarian stalls.

I would like to say a few words about the passenger amenities and something about corruption but if you will permit me, I would like to say a few words in Hindi on those few points.

**Some Hon. Members:** Why?

**Shri Punnoose (Alleppey):** Is it the implication that corruption.....

**Mr. Deputy-Speaker:** The Minister is not giving way. He can speak in any language he likes.

**Shri Chattopadhyaya (Vijayavada):** On a point of submission, Sir .....

**Some Hon. Members:** No submission.

**Mr. Deputy-Speaker:** Order, order.

**श्री एल० बी० शास्त्री :** मेरे पास ज्यादा समय नहीं है। इस लिए खत्म करने से पहले मैं दस मिनट में कुछ बातें ऐरेनिटीज़ (amenities) और कारप्शन (corruption) के बारे में कहूँगा।

पहली बात यह है कि जहां तक ऐरेनिटीज़ का सवाल है.....

**Shri B. S. Murthy:** On a point of order, Sir, is a Member entitled to begin in one language and then pass on to another?

**Some Hon. Members:** Yes.

**Mr. Deputy-Speaker:** There is no point of order in this. He can speak in both the languages here as he chooses.

**Shri Veeraswamy (Mayuram—Resigned—Sch. Castes):** Will you please ask him to later translate into English what he is now saying in Hindi?

**Shri L. B. Shastri:** Had I known Tamil, I would have spoken in Tamil also along with Hindi.

मैं निकं यह कहना चाहता हूँ कि जहां तक कि बड़न सी मुविधाओं की चर्चा की गई है, पानी की प्लेटफार्म्स (Platforms) की

[ श्री एल० बी० शास्त्री ]

और वैटिंग हॉल्स (waiting halls) की, और दूसरी बहुत सी बातें भी कही गई हैं, मैं उनमें हाउस (House) का ज्यादा बहुत नहीं लूगा। मैं सिर्फ यह कहना चाहता हूँ कि रीजनल कमेटीज़ (Regional Committees), जोनल कमेटीज़ (Zonal Committees) और नेशनल युजर्स कमेटीज़ (National Users Committees) के सामने यह सारी बातें आयेंगी। अभी तक एक पैसिंजर्स एमेनिटीज़ कमेटी (Passengers Amenities Committee) भी रही है। अगर यह कमेटियां फिर बना दी गयीं तो उन्हीं के सामने यह बातें रखी जायेंगी और जैसों राय इन कमेटीज़ की होंगी उसी के मुताबिक यह तीन करोड़ रुपया जो कि एमेनिटीज़ के लिए है खर्च किया जायगा। इस लिए मैं यहां और ज्यादा कहने की जरूरत नहीं समझता। हम सब उसकी जरूरत को महसूस करते हैं। हमें यह आशा है कि यह कमेटियां अगले महीने तक बन जायेंगी। वह इन बातों पर अच्छी तरह से विचार करेंगी और मुझे आशा है कि काफी सुविधाजनक और सहलियत का इन्तजाम हो सकेगा।

कुछ बातें ट्रेन्स (trains) के कनेक्शन (connection) के बारे में कही गयी हैं कि गाड़ियां ठीक समय पर नहीं पहुँचती और दस मिनट पहले दूसरी गाड़ी निकल जाती है। यह सब बातें भी उन्हीं कमेटियों के सामने आयेंगी और वह इन पर भीर करेंगी।

पानी के मिलसिले में कुछ इन्तजाम खास तौर पर करने की कोशिश की गयी है। करीब ५१, ५२ स्टेशनों पर कूलर (cooler) लगाये गये हैं जिनसे ठंडा पानी मिल सकता है। इसके अलावा कुछ स्टेशनों पर बीस बीस आदमियों को रखा गया है जो इन गरमियों के दिनों के अन्दर पानी देंगे और यह कोशिश की

जा रही है कि एक एक ट्रेन पर कम से कम आठ दस आदमी तक रहें। यह तो इन्तजाम इस बाबा के लिए किया गया है। लेकिन फिर भी पैसिंजर्स एमेनिटीज़ कमेटी और यूजर्स कमेटी जिस तरह से उस इन्तजाम को नये सिरे से बदलना चाहेंगे वहल सकेंगी। हमें उसमें कोई इन्कार न होगा।

इसके बाद मैं थोड़ा सा करप्शन के बारे में कहना चाहता हूँ। जितना मैं इसके बारे में कहना चाहता था वह मैं पहले ही कह चुका हूँ और मेरा इरादा है कि उस कमेटी की सिफारिश से जो बनने जा रही है हम सब फायदा उठायें और रेलवे भी फायदा उठायें। एक बात में जरूर यह महसूस करता हूँ कि यह करप्शन का मसला यानी इस रिश्वतबोरी या करप्शन को कम करने या बन्द करने का मसला, बहुत आसान बात नहीं है। जितना इसको आसान समझा जाता है उतना आसान यह नहीं है। यह कहा जाता है कि अगर सख्त ऐक्शन लिया जाय तो उससे यह रुकेगा। मैं मानता हूँ कि सख्त ऐक्शन से यह कुछ कम हो सकता है। लेकिन कड़ा ऐक्शन ही इस को बन्द कर दे या खत्म कर दे ऐसा मैं नहीं समझता कड़ा ऐक्शन एक साधन है जो कि इसको रोकता है लेकिन यह उसको खत्म कर दे ऐसा मैं नहीं मानता। मुझे पिछले कुछ सालों में एडमिनिस्ट्रेशन (administration) का तजुर्बा हुआ है। और मैं अपने तजुर्बे से कह सकता हूँ कि एक जगह पर काफी सख्त कारंवाई की गयी और उसके १५ ही दिन के अन्दर एक दूसरी जगह एक अहलकार ने वैसी ही कारंवाई की। मिसाल के लिए दो पुलिस सबइंस्पेक्टर कुछ कारंवाई करने के लिए बरखास्त किये गये। लेकिन उसके बास बारह दिन के अन्दर वहां से ६, ७ मील के कासले पर दूसरे थाने में दूसरे थानेदार ने

वैसी ही कार्रवाही की यह जानते हुए कि अभी दस दिन पहले दो आदमी बरखास्त हुए हैं। उन लोगों पर तीन दिन के अन्दर कार्रवाई की गयी थी और उनको बरखास्त किया गया था। तो केवल सख्त कार्रवाई करने से ही यह मसला हल हो जायगा यह मेरी समझ में नहीं आता। इस लिए मैं समझता हूं कि इस मसले पर काफी गौर करके तब अमल करने की ज़रूरत है। मैं हाउस को एक बात बतलाना चाहता हूं कि कल यहां कुछ चर्चा हुई थी कि रेलवे के सभी आफिसर्स (officers) या ओपर तौर पर आफिसरान साफ नहीं हैं। हमारे रेलवे के आफिसर्स ने आज मुझ से बड़ी तकलीफ से और बड़े रंग से कहा कि जब ऐसी हालत है तो हमें नौकरी करने की ज़रूरत ही क्या है, जब कि हम में से हर एक आदमी पर शक किया जाता है और शब्दहा किया जाता है। मैं ने उनको समझाया कि जो भी बोलने वाले थे उनकी यह मंशा नहीं थी कि कोई भी आदमी इनमें से ईमानदार नहीं है। बल्कि ज्यादातर लोगों के कहने की मंशा यह थी कि रिश्वत चलती है, लेकिन उनमें अच्छे लोग भी हैं और खरब लोग भी हैं। फिर भी हमारे रेलवे के अफसरों पर इस बात का काफी असर दिया। मैं ऐसा समझता हूं कि जो खराबियां हैं वह कही जायंगी और रेलवे के काम करने वालों को उनको सुनने के लिए भी तैयार होना चाहिए और इससे भी रेलवे के काम करने वाले इन्कार नहीं कर सकते कि उनमें कमजोरियां हैं, खराबियां हैं और उन्हें उनको दूर करना चाहिए। मगर यह बात ज़रूर है कि हर आदमी पर शक करने से भी काम चलना करीब करीब नामुमकिन बात है। कुछ हालात मुझे खुद मालूम हैं। मैं अभी अपने जनरल मैनेजर्स में से सब को तो नहीं जान पाया हूं लेकिन मैं बहुत इत्मीनान के साथ कह सकता हूं कि जिनको मैं जान सका हूं उन पर शक करना एक ईमानदार आदमी

का अपने साथ अन्दर करना होगा। इसे लिए मैं यह निवेदन करना चाहता हूं कि इसको रोकने की हम जल्दी से जल्दी कोशिश करें। लेकिन इस बात को महसूस करके करें कि यह बोमारी काफी हद तक है एक जगह नहीं बल्कि चारों तरफ फैली हुई है और इसको दूर करने के लिए हमें सारे समाज के स्तर को उठाना होगा। मुझे एक बात धार्द है जो कि श्री जै प्रकाश नारायण जी ने कही थी और वह बात मुझे बहुत पसन्द आयी उन्होंने कहा कि हम रिकंस्ट्रक्शन आफ सोसाइटी (reconstruction of society) की चर्चा करते हैं लेकिन हम रिकंस्ट्रक्शन आफ हंडोवीजुअल (reconstruction of individual) की बात नहीं करते हैं। अगर हम व्यक्ति के सवाल को भी सोचें तो उसके साथ साथ समाज का रिकंस्ट्रक्शन ठीक बनता है। मैं जै प्रकाश नारायण जी की इस बात की बहुत कद्र करता हूं। मैं समझता हूं कि हम में से हर एक को इस रिश्वत के सवाल पर एक बड़े दायरे में गौर करना चाहिए और उसके हल करने का रास्ता निकालना चाहिए। मैं कुछ और ज्यादा कहना नहीं चाहता।

4 P. M.

मेरा इरादा नहीं था कि कुछ कहूं मगर भिस्टर एंथनी साहब बंठे हुए हैं और वह हिन्दी अच्छी तरह समझते हैं इसलिए दो चार जुमले उनके बारे में भी कहूंगा। एंथनी साहब ने बहुत ख़राबी और बहुत नाराजगी पहले दिन की स्पीच में दिखायी। काफी कड़वेपन के साथ वह बोले। मैं वह कड़ापन अपने में लाने में भजबूर हूं और मेरे पास वैसा स्वभाव भी नहीं है। लेकिन मैं उनसे यह कहना चाहता हूं कि उनकी जो शिकायतें हैं, वे शिकायतें उन को खुल कर करनी चाहियें। हम से बात करनी चाहिये या रेलवे के लोगों बात करनी चाहिये।

## [श्री एल. बॉ. शास्त्री]

मेरे पास उनके हर तरह के खत आते हैं। वह बहुत तेरह हैं, लायक आदमी हैं, जल्दी जल्दी खत लिखते हैं, और एक दो पेज के नहीं, चार चार पेज के खत लिखते हैं और एक दिन में एक दो खत नहीं कई खत लिखते हैं। कल मैंने अपनी डाक देखी तो मुझे तीन खत उनके मिले। मुझे खुशी है कि उनकी नाराजगी उन खतों में नहीं थी। मैं उन से निवेदन करूँगा कि कोई हार्ड केसेज हों, जहां पर अन्याय हुआ हो, ठीक बरतावा नहीं हुआ हो, बेइन्साफी हुई हो, वहां आप का हक है कि आप उनको हमारे ध्यान में, नोटिस में, लावें, लेकिन किसी हद तक ही यह होना चाहिये। अखिल आपने भी दुनिया देखी है। ऐडमिनिस्ट्रेशन की किसी हद तक ठीक से चलने देने के लिये यह जरूरी है कि पार्लियमेंट के मेम्बर एक हद तक ही दबल दें, रोजाना ऐडमिनिस्ट्रेशन में अगर उस से ज्यादा दबल देंगे तो फिर ऐडमिनिस्ट्रेशन का काम चलना मुश्किल हो जायगा। फिर भी बाबूजूद इसके मैंने एन्थोनी साहब को लिखा है कि आप मेहरबानी कर के तशरीफ लाइये और हमारे रेलवे बोर्ड के जो मेम्बर हैं उन से बात करिये। उन्होंने कुछ चीजें मुझको लिख कर भेजीं, वह नहीं हो सकीं और वह केसेज आज के नहीं, चार चार वर्ष के केसेज हैं जिन के बारे में सन्धानम साहब के आर्डर मौजूद हैं, गोपालस्वामी आयंगर साहब के आर्डर मौजूद हैं, उनके खिलाफ अब चार पांच वर्ष के पुराने केसेज को पलटना कहां तक सम्भव है। फिर मैंने उन को देखा और देखने के बाबूजूद कुछ नहीं कर सका। कुछ केसेज और आये। मैंने दो तीन चार केसेज में कुछ कोशिश की और चाहा कि कुछ कर्त्त्वक्योंकि एन्थोनी साहब की तरह से वह केसेज आये, महज इस स्थाल से, और कुछ उनकी तबीयत की बात हो सकी। मुझे रेलवे बोर्ड के मेम्बर ने कहा कि आप ही इस पर दस्तखत

कर दीजिये, क्योंकि यह खत आपके पास आया है और आपका आर्डर है, इसलिये आपकी तरफ से यह जबाब जाय। लेकिन मैंने कहा कि नहीं, यह नहीं कि बुराई तो सारी रेलवे बोर्ड के मत्त्ये जाय और भलाई नहीं, इन्कार का खत तो उनकी तरह से भेजा जाय और हां का खत नहीं, इसलिये इस खत को भी आप ही भेजिये यह मैंने कहा।

मैं बतलाना चाहता हूँ कि ऐसी चीजें, को हम काफ़ी गौर से देखते हैं और कोशिश करते हैं कि जहां तक आपकी बात को पूरा कर सकें, करें। लेकिन अगर आपको इत्तिहास नहीं होता तो मैंने आपको खत लिखा था कि आप तशरीफ लाइये और आप बात करिये। मगर आप यदि अफसों को बिल्कुल नीची नज़र से देखें और सोचें कि हम और आप किसी दूसरी दुनिया में हैं, तो आखिल अफसों को भी उसका एक धक्का लगता है। लिहा गा मुनासिब बात यह है कि आपको दिक्कतें हैं, कठिनाइयां हैं, तो आप का हम स्वागत करते हैं, आप बातचीत करिये। लेकिन महत आप यह समझें कि हाउस में आप एक कड़वा व्याख्यान दे कर सारे ऐडमिनिस्ट्रेशन को खराब कह दें और कुछ मुझे दबा दें, तो मैं कहना चाहता हूँ, कि मैं मजबूर हूँ, मुलायम ज़रूर हूँ, लेकिन मैं इस तरह से दबना पसन्द नहीं करता। मैं ज्यादा तो नहीं कहूँगा, लेकिन आपने एक बात हृयूमन टच (human touch) की कही।

**Mr. Deputy-Speaker:** Other non-Members wanted to have the benefit of this reply to Mr. Anthony.

**Shri L. B. Shastri:** I will not take more time of the House.

**Mr. Deputy-Speaker:** No, no. I am informing the hon. Minister that other hon. Members want to have the advantage of the reply which was given to Mr. Anthony.

**Shri L. B. Shastri:** I realise that. I will finish in a couple of minutes. One more point.

**Dr. Lanka Sundaram:** Distribute your favours all over.

**धी एल० बी० शास्त्री:** ऐन्थानी साहब ने यह कहा कि साहब हयूमन टच की कमी है। लेकिन, मैं किसी से कोई मुकाबला करने की बात नहीं करता, और मैं गोपालस्त्री आयंगर जी के पास तो किसी भी चीज़ में कहीं नहीं पहुँच सकता, उनकी लियाकत, कल्यत, उनका काम करने का तरीका किसी भी बात में। मुझ में बहुत कमियां हैं और उन कमियों को मैं अपने से छिपाने की कोशिश नहीं करता। लेकिन एक बात के बारे में— मैं ज़रूर कहना चाहता हूँ, और वह यह है कि मुझ में “हयूमन टच” की कमी नहीं है। और आप गृस्ताखी न समझें तो मैं यह कहने के लिये तैयार हूँ कि वह “हयूमन टच” मुझ में कम से कम ऐन्थानी साहब से ज़रूर ज्यादा है। अगर आप इसका कुछ सबूत देखना चाहें तो मेरे हाथों कर के सुबह आप कभी मेरे घर पर तशरीफ लाइये। मैं खुद कुछ परेशान हो रहा हूँ, काम मेरे हाथ से बाहर होता जाता है क्योंकि हर तरह के लोग फिटर्स (fitters), प्वाइंट्समैन (pointsmen), चपरासी मेरे पास आते हैं। हर क्रिस्म के आदमी आते हैं कि कोई संसर्पेंड (suspend) हो गया, कोई निकाला गया, किसी को प्राविडेंट फड़ नहीं मिलता, किसी को छुट्टी नहीं मिलती। मैं उनकी सब बातें मुनता हूँ और जो कुछ कर सकता हूँ करने की कोशिश करता हूँ। कभी कभी मेरे अफसरान बुरा भी मानते हैं कि यह तो सीधे प्वाइंट्समैन से बातें करते हैं। लेकिन मैं समझता हूँ कि कोई ऐसा केस ले कर आता है तो मुझे देखना चाहिये। किन्तु करीब करीब यह नामुमिक्ल है कि मैं हर एक का केस देखूँ और कुछ कर सकूँ।

इसलिये आप को यह भी अन्देशा नहीं होना चाहिये कि मुझ में सहानुभूति की कमी

है। अगर आप एक कदम भी आगे बढ़े तो मैं दस कदम बढ़ने के लिये तैयार हूँ। लेकिन मेरी दरखास्त यह है कि आपका तरीका, बदलना चाहिये। एक मिल जुल कर काम करने का रास्ता होना चाहिये, वह आप अस्तियार करें।

**आखिर मैं मैं हाउस का और आपका बहुत अनुगृहीत हूँ कि आपने मुझे मौका दिया और हाउस ने बड़ी शान्ति के साथ मुझे सुना।**

**Shri Nanadas:** (Ongole—Reserved—Sch. Castes): What about the representation of Scheduled Castes and Tribes in Class I, II and III Railway Service?

**Mr. Deputy-Speaker:** Order, order. No questions. There are a number of opportunities.

**सेठ अचल सिंह:** लखों इयों का माल जो माल गाड़ियों से चोरी हो जाता है, उसका आपने क्या उपाय किया?

**Mr. Deputy-Speaker:** The general discussion is over.

#### RAILWAY BUDGET—DEMANDS FOR GRANTS

**Mr. Deputy-Speaker:** The House will now discuss the Demands for Grants in respect of Railways. As regards the time-limit for speeches the usual practice has been to fix a limit of 15 minutes for all speakers including movers of cut motions and 20 minutes for the Minister replying.

In any case, I would urge hon. Members—these are all individual cases—to state their points, and then try to confine themselves to a period of ten minutes in which case a large number of Members can have an opportunity of ventilating their grievances on any particular Cut Motion or a particular Demand.

**Shri Frank Anthony** (Nominated—Anglo-Indians): Since we have abandoned the practice of trying to catch your eye, is any formula being adhered to with regard to the division of time as between the Congress and other groups?

**Mr. Deputy-Speaker:** I invited the leaders of various groups. I talked to them. I told them that they may sit along with the Minister for Parliamentary Affairs or the Congress group or the Whips, and then try and tell me what Demands they would like to prefer for discussion on a particular day.

**[Mr. Deputy-Speaker]**

and the time they would like to spend upon that. I am sorry to note that they have been handed over to me only at three O'Clock today. Had they been given to me earlier, I would have been able to fix the entire time, but I have got a general scheme here as to what time I ought to give to the various groups and speakers. Already, I have got a list of speakers handed over to me. I will try to so regulate as to give an opportunity for expressing all the viewpoints that may be raised in this House.

**Shri Frank Anthony:** I have again a submission to make. On the General Budget, I think you observed the ratio of 60 : 40 and we did not object because we thought it was fairly fair in view of the strength of the Congress party. With regard to cut motions, since the Congress Party Members do not wish to move any cut motions, I submit it is a stultification of the whole purpose. The convention has been, Sir, to give time to those who wish to move cut motions so that attention can be directed to these cut motions. (Interruption)

**Mr. Deputy-Speaker:** The point has been made. I will reply to him. These are matters which I would certainly consider, but the time of the House need not be taken up with them. I would have welcomed hon. Members to have come and told me what are the important cut motions they would like to take up. Anyhow, I will so regulate as to give opportunities to all sections. The person who moves a cut motion need not go on talking about that. Other persons will have to reply. Others have similar arguments to make or points to place before the House. I will have all these before me, and not strictly restrict myself to this or that party.

**Shri B. Das (Jajpur-Keonjhar):** May I submit that you may kindly also ascertain the viewpoints of the Congress Members? We are not speaking. We do not want to add to the troubles.

**Mr. Deputy-Speaker:** As a matter of fact, the list was given to me yesterday. A number of hon. Members have not even made their maiden speeches. They are sitting really as shy as a maiden—not that they are shy actually, but I am sorry I have not been able to call upon them all. I know every hon. Member is an orator, and can speak with authority and courage. But unfortunately there has not been any arrangement. Whenever any arrangement is made, immediately

there is an objection, but anyhow I have made up my mind to give opportunity to every hon. Member of this House to speak before he goes out after this session. Every one shall have at least one opportunity to place his viewpoints.

The House will now take up the consideration of Demands Nos. 1 and 4—the former relating to 'Railway Board', and the latter relating to 'Ordinary Working Expenses—Administration'.

**DEMAND NO. 1—RAILWAY BOARD**

**Mr. Deputy-Speaker:** Motion is:

"That a sum not exceeding Rs. 34,61,000 be granted to the President, out of the Consolidated Fund of India, to defray the charges that will come in course of payment during the year ending the 31st day of March, 1954, in respect of 'Railway Board'."

**DEMAND NO. 4—ORDINARY WORKING EXPENSES—ADMINISTRATION.**

**Mr. Deputy-Speaker:** Motion is:

"That a sum not exceeding Rs. 26,73,31,000 be granted to the President, out of the Consolidated Fund of India, to defray the charges that will come in course of payment during the year ending the 31st day of March, 1954, in respect of 'Ordinary Working Expenses—Administration'."

**Shri Frank Anthony:** I would suggest that Demand No. 6 also might be taken up, because there are only two cut motions under that, and that Demand also relates to administration.

**Mr. Deputy-Speaker:** I shall first place before the House, those cut motions which have been handed over to me, and selected by the various groups.

**Shri Nambiar (Mayuram):** All the cut motions under these Demands may be taken as deemed to have been moved and we will concentrate on certain cut motions for the purpose of the hon. Minister's reply.

**Mr. Deputy-Speaker:** Then there is no purpose. I have received notices from the hon. Member's party, giving a list of agreed cut motions by the Communist Group, and from Dr. Lanka Sundaram cut motions Nos. 19 and 23.

**Shri Nambiar:** The understanding reached was that those cut motions were given for giving an opportunity to the hon. Minister, to concentrate his reply, and to channelise the discussion but all the cut motions under that Demand may be deemed to have been moved.

**Mr. Deputy-Speaker:** Then, what is the object? That was not what I thought. If all the cut motions that have been tabled are to be treated as moved, then with respect to every one of them, I will have to see whether it is in order or not. I have no objection, but what is the object, I am not able to follow.

**Shri Jhunjhunwala** (Bhagalpur Central): There are specific grievances of particular constituencies and particular places. They could not be brought under the general discussion. So, for a minute or so, hon. Members may be given an opportunity for that purpose.

**Mr. Deputy-Speaker:** I shall come to that later. I am only asking the hon. Members now to give the numbers of the cut motions they want to move.

**Shri Damodara Menon** (Kozhikode): The Praja-Socialist Party also has given a list.

**Mr. Deputy-Speaker:** I shall come to them also.

**Shri H. N. Mukerjee** (Calcutta North-East): When we had a discussion yesterday, the idea was that we should take all the cut motions as having been moved, because these cut motions refer to different problems in regard to Railway Administration. If they are taken to have been moved, then they become matters of record, and they will continue thereby to draw the attention of the Railway Ministry. But here owing to the limited duration of the debate we could only discuss certain matters, and for the tangibility of the discussion, we agreed that we shall concentrate on particular cut motions, so that the hon. Minister might be in a position to reply to them fairly and squarely.

**Pandit Thakur Das Bhargava** (Gurgaon): May I suggest a course, Sir? Two or three years ago, it was so arranged that many hon. Members or the House were allowed to speak for five minutes only, and they ventilated their local grievances. But at present, many of the Congress Members have not given cut motions, and so they will not move any cut motions. But I hope it will not be taken that they will not be allowed to have their say in respect

of specific grievances, which their constituencies experience. I would under the circumstances respectfully submit for your consideration the question whether it would not be possible to have a day or two to have certain timings fixed, for the ventilation of local grievances, whether they are contained in these cut motions or not.

**Mr. Deputy-Speaker:** Whoever wants to speak under these Demands can speak on the 'Railway Board', 'Ordinary Working Expenses—Administration'. Hon. Members can speak under the one Demand or the other.

Now I shall follow this course. If the desire is that all the cut motions that have been tabled are to be taken as moved, I shall look into all of them, and just vet them and find out whether they are in order. But I shall allow those cut motions which have been agreed upon now, being taken as having been moved. Meanwhile, I shall go through the others and see whether the others are in order, and if in order, I shall take them also as having been moved.

I shall first take up the cut motions, notices of which have been given to me as agreed party motions.

The cut motions given by the Communist Party and Dr. Lanka Sundaram are: Nos. 1, 68, 67, 126, 129, 131, 134, 234, and 241; and 19 and 25.

The cut motions given by the Praja-Socialist Party are: Nos. 3, 10, 11, 229, 230, 231, 235, 250 and 252.

I do not know whether they overlap. I did not have sufficient time to find out whether there is any overlapping. If there is any overlapping, then only one cut motion relating to a particular matter will be taken to have been moved.

**The Deputy Minister of Railways and Transport (Shri Alagesan):** They do not overlap.

**Mr. Deputy-Speaker:** That is all right.

These are the only cut motions that have been supplied to me so far.

**Shri Frank Anthony:** Cut motion No. 37, under Demand No. 6 also. That relates to 'Ordinary Working Expenses—Operating Staff', which also comes under administration.

**Dr. Jatav-vir** (Bharatpur-Sawai Madhopur—Reserved—Sch. Castes):

[Dr. Jatav-vir]

Cut motions Nos. 71, 72 and 73 under Demand No. 1 also, Sir.

**Mr. Deputy-Speaker:** Very well, I am coming to the hon. Member.

**Shri Nambiar:** Cut motions Nos. 5 and 122 also, standing in the names of Mr. N. Sreekanthan Nair and Shri B. C. Das.

**Mr. Deputy-Speaker:** All right. Any other hon. Members who want to move any cut motions relating to Demand No. 1.

**Dr. Jatav-vir:** Cut motions Nos. 71, 72 and 73.

**Mr. Deputy-Speaker:** Are they on Demand No. 1? Hon. Members do not follow what is going on in the House. I wanted to know whether they are on Demand No. 1.

**Dr. Jatav-vir:** Yes, they are on Demand No. 1, and in List No. 2.

**Mr. Deputy-Speaker:** All right. Nos. 71, 72 and 73.

**Shri M. R. Krishna (Karimnagar—Reserved—Sch. Castes):** Cut motions Nos. 294 and 353 in the name of Shri P. N. Rajabhoj.

**Mr. Deputy-Speaker:** I would not allow any hon. Member to move on behalf of any other hon. Member.

**Shri M. R. Krishna:** He has given me the authorisation letter.

**Mr. Deputy-Speaker:** No, no authority can be recognised.

**Shri Veeraswamy (Mayuram—Reserved—Sch. Castes):** Cut motion No. 120 in List No. 3.

**Mr. Deputy-Speaker:** All right.

**Non-confirmation of Railway Board Staff**

**Dr. Lanka Sundaram (Visakhapatnam):** I beg to move:

"That the demand under the head 'Railway Board' be reduced by Rs. 100."

(i) **Confirmation of temporary employees of more than one year's service.**

(ii) **Serious short supply of wagons**

**Shri Vittal Rao (Khammam):** I beg to move:

(i) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(ii) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(i) **Railway Scholarship Fund for Scheduled Caste and Scheduled Tribe students.**

(ii) **Training facilities to the prospective Scheduled Caste and Scheduled Tribe employees in Railway Services.**

(iii) **Inadequate representation of the Scheduled Castes and Tribes in the Railway Services.**

**Shri Nanadas (Ongole—Reserved—Sch. Castes):** I beg to move:

(i) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(ii) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(iii) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(i) **Recognition of Trade Unions.**

(ii) **Southern Railway Labour Union.**

(iii) **Proper financial control; Condition of third class travel; and living condition of railwaymen.**

**Shri Nambiar:** I beg to move:

(i) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(ii) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(iii) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

**Work of the Railway Board**

**Shri M. S. Gurupadaswamy (Mysore):** I beg to move:

"That the demand under the head 'Railway Board' be reduced by Rs. 100."

(i) **Economy.**

(ii) **Overlooking of seniority of running staff by grafting outsiders.**

**Shri K. Subrahmanyam (Vizianagaram):** I beg to move:

(i) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(i) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

*Refusal of Supplies.*

**Shri Vallatharas** (Pudukkottai): I beg to move:

"That the Demand under the head 'Railway Board' be reduced to Re. 1."

(i) *Reduction of pay of high-paid officials.*

(ii) *Abolition of category of 'Class II Officers'.*

**Shri Kelappan** (Proonan): I beg to move:

(i) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(ii) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

*Policy of administration of Railways.*

**Shri Vallatharas:** I beg to move:

"That the demand under the head 'Railway Board' be reduced by Rs. 100."

*Failure to administer proper financial control leading to wastages etc.*

**Shri Damodara Menon:** I beg to move:

"That the demand under the head 'Railway Board' be reduced by Rs. 100."

*Policy of retrenchment in the Officers cadre*

**Shri B. S. Murthy** (Eluru): I beg to move:

"That the demand under the head 'Railway Board' be reduced by Rs. 100."

(i) *Inadequate representation of the Scheduled Castes and Scheduled Tribes in Railway Services.*

(ii) *Distribution of cultivable railway waste lands.*

(iii) *Railway contracts to the Scheduled Castes.*

**Dr. Jatav-vir:** I beg to move:

(i) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(ii) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(iii) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

*Attitude of Railway Administration towards South India*

**Shri N. Sreekantan Nair** (Quilon cum Mavelikkara): I beg to move:

"That the demand under the head 'Railway Board' be reduced by Rs. 100."

*Grant of compensatory house-rent allowance to Railway employees*

**Shri B. C. Das** (Ganjam South): I beg to move:

"That the demand under the head 'Railway Board' be reduced by Rs. 100."

*Representation of Scheduled Castes in Railways*

**Shri Veeraswamy:** I beg to move:

"That the demand under the head 'Railway Board' be reduced by Rs. 100."

(i) *Wrong Calculation of fares.*

(ii) *High fares on Metre-Gauge lines.*

**Shri P. Subba Rao** (Nowrangpur): I beg to move:

(i) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

(ii) "That the demand under the head 'Railway Board' be reduced by Rs. 100."

*Economy of pay of officers*

**Shri Sivamurthi Swami** (Kushtagi): I beg to move:

"That the demand under the head 'Railway Board' be reduced by Rs. 100."

(i) *Non-recognition of All India Ministerial Staff Association.*

(ii) *Non-recognition of All India Railway Inspectors' Association.*

**Dr. Lanku Sundaram:** I beg to move:

(i) "That the demand under the head 'Ordinary Working Expenses—Administration' be reduced by Rs. 100."

(ii) "That the demand under the head 'Ordinary Working Expenses—Administration' be reduced by Rs. 100."

[Dr. Lanka Sundaram]

(i) *Reinstatement of discharged or suspended workers.*

(ii) *Indiscriminate transfer of staff.*

**Shri Nambiar:** I beg to move:

(i) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(ii) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

**Two Scheduled Caste members on Railway Service Commissions.**

**Shri Nanadas:** I beg to move:

"That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

#### *Labour Policy*

**Shri Nambiar:** I beg to move:

"That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

#### *Efficiency*

**Shri M. S. Gurupadaswamy:** I beg to move:

"That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

**Increase of basic pay for Station-masters etc.**

**Shri Damodara Menon:** I beg to move:

"That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(i) *Victimisation of workers under Carriage Foreman, Howrah.*

(ii) *Future set-up of Railway Clearing Accounts Office.*

**Shri Ramji Verma** (Deoria Distt.—East): I beg to move:

(i) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(ii) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(i) *Refusal of Supplies.*

(ii) *Economy of expenses in Administration.*

**Shri Vallatharas:** I beg to move:

(i) "That the demand under the head 'Ordinary Working Expenses

—Administration' be reduced to Re. 1".

(ii) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 2,000."

#### (i) *Efficiency*

(ii) *Corruption in Administration.*

(iii) *Bad conditions of newly built railway quarters in N. E. Railway.*

**Shri R. N. Singh** (Ghazipur Distt.—East cum Ballia Distt.—South West): I beg to move:

(i) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(ii) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(iii) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(i) *Indian Railway Conference Association.*

(ii) *Recovery of arrears of salary etc. by Railway employees.*

(iii) *Corruption in Railway Administration.*

**Shri Vallatharas:** I beg to move:

(i) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(ii) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(iii) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(i) *Pay structure of Station-masters and Assistant Station-masters.*

(ii) *Discrimination regarding rent-free quarters of S. M. and A. S. M. in Southern Railway.*

**Shri N. R. M. Swamy** (Wardiyash): I beg to move:

(i) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

(ii) "That the demand under the head 'Ordinary Working Expenses —Administration' be reduced by Rs. 100."

*Fall in income from Railways*

**Shri Sashagiri Rao (Nandyal):** I beg to move:

"That the demand under the head 'Ordinary Working Expenses—Administration' be reduced by Rs. 100."

*Inability to prevent beggars in running trains*

**Shri P. Subba Rao:** I beg to move:

"That the demand under the head 'Ordinary Working Expenses—Administration' be reduced by Rs. 100."

*Corruption in the Administration*

**Shri Sivamurthi Swami:** I beg to move:

"That the demand under the head 'Ordinary Working Expenses—Administration' be reduced by Rs. 100."

**DEMAND NO. 6—ORDINARY WORKING EXPENSES—OPERATING STAFF**

**Mr. Deputy-Speaker:** Motion is:

"That a sum not exceeding Rs. 42,33,81,000 be granted to the President, out of the Consolidated Fund of India, to defray the charges that will come in course of payment during the year ending the 31st day of March, 1954, in respect of 'Ordinary Working Expenses—Operating Staff'."

*Disabilities of Railway Staff*

**Shri Frank Anthony:** I beg to move:

"That the demand under the head 'Ordinary Working Expenses—Operating Staff' be reduced by Rs. 100."

**Mr. Deputy-Speaker:** Now, these are the only demands—Nos. 1, 4 and 6—and the cut motions which have been moved to them. Discussion on these will now take place.

**Shri Nambiar:** In the meanwhile, you will be pleased to see the ones which are not admitted and then...

**Mr. Deputy-Speaker:** Certainly, I will go through them. Now, whoever speaks can refer to all the Demands.

**Dr. Lanka Sundaram:** May I make a submission, Sir? If you take Demands Nos. 1, 4 and 6 together, and call according to the speakers' eye, that will be a better method.

**Mr. Deputy-Speaker:** Yes, yes. Shri Vittal Rao.

**Shri Vittal Rao:** I have heard with interest the reply given by the hon. Minister to the general discussion on the Railway Budget. Of course, I was not at all surprised because....

**Mr. Deputy-Speaker:** This is not a general discussion. Hon. Members will confine themselves to the three Demands.

**Shri Vittal Rao:** Why do you anticipate so soon, Sir? I am straightforward coming to the subject.

**Mr. Deputy-Speaker:** That is what is expected.

**Shri Vittal Rao:** I will take up now confirmation of the temporary staff. Last year I raised this point and the hon. the Minister replied that the temporary staff would be confirmed at the rate of 5000 per month and that at no time it would exceed 50,000. But during this one year, what do we find, Sir? Again some 93,000 are there, though a few have been confirmed. I wanted to pursue this matter and then I put a question last session to get the figure as to how many have been confirmed every month. I was told in the month of April it was about 4,000 and odd and in the month of May it was about 2,700. Then the Deputy Minister replying to the question said that what the Minister had given is an average for the whole year and it will be kept up. But today, what happens after one year? The Deputy Minister, while replying day before yesterday said that due to the Seniority Committee these confirmations have been held up. Whatever be the decisions of the Seniority Committees of the Railway Board and the various railway administrations, confirmation should not be delayed any longer. We have been developing our railways and every year we have been adding to our railways and the staff have naturally to increase. On that basis you can easily confirm them.

Another system has crept in; that is, recruiting casual labourers. These casual labourers are entertained in the loco sheds of every railway. This is only just to deny them a living wage because if they are appointed as regular railway employees, either temporary or permanent, they will have to be paid at the rate of the Central Pay Commission's recommendation. In order to avoid that, they appoint them as casual labourers and they carry out the duties that are expected of regular railwaymen. So, this practice should also be put an end to.

Another thing, regarding adjudicator's award. This question goes back to some six years. There was a persis-

[Shri Vittal Rao]

tent demand from the various labour unions that the hours of work should be reduced. What do we find? Even now, we have the assurance that the adjudicator's award will be implemented by the railways by 31st March, '53. I have got personal experience of how that work is going on in the ex-N.S. Railway sector. I am sure it will not be implemented by 31st March, '53 in that particular railway, because I have been in touch with the workers there. When I referred this matter to the Minister of Railways I got a very very unsatisfactory reply from the Railway Board that they are implementing this to the ex-State railway as an *ex-gratia* measure. I would only recall to them the agreements that had been reached between the Employees' Union and the railway administration. There was a clear understanding that whatever was implemented in the Indian Government Railways will be implemented on the N. S. railway. This was the clear agreement that we had with the General Manager in those days. But, now to say that it is *ex-gratia* is most uncharitable and most unsatisfactory and I think such words should not be used in correspondence. The workers do not get anything by way of charity; it is their right. According to certain principles the demand is made and when they make that demand it is our duty to concede them. It was an accepted principle and there has been a delay of six years.

[PANDIT THAKUR DAS BHARGAVA in the Chair]

Now, coming to the question of the recognition of the Unions. The hon. Minister said that it is better that the two Federations come together. It is very good; we also wish that and we will try for that. I would ask the Railway Ministry what happened three years ago when the INTUC was recognised. There was a regular protest from the All India Railwaymen's Federation that it was unjust to recognise this Federation and that they alone represented the railway workers. In spite of their protest you recognised the Indian National Railway Workers Federation. In those days A. I. R. F. were fighting for the workers to the last. They could stand courageously and fight irrespective of your ordinances and other rules. So that was why you recognised the I.N.R.W.F. When the South Indian Railway Union having as many as 20,000 workers as members applied for recognition you asked them to merge themselves with the other Union. You told

them that unless they merge you will not accord recognition. This is how you have been doing things. You have been revising your rules every time. First you said only the All India Railwaymen's Federation will be recognised; now you say the other will be recognised.

**The Minister of Revenue and Expenditure (Shri Tyagi):** Was it not in the British days that it was recognised?

**Shri Vittal Rao:** It was not given gratis by the Britishers but we wrench it out of unwilling hands.

**Shri Nambiar:** Yes, even from British Rulers.

**Shri Vittal Rao:** So this is what has happened. This Indian National Railway Workers' Federation has been recognised in spite of the protest of the All India Railwaymen's Federation. You have built it unnecessarily as a rival organisation to the All India Railwaymen's Federation. We also want that the two should be united.

You said that if any railway union has got ten per cent. of members of that sector they will be accorded recognition. Now, you have refused that also. This policy is not going to pay.

Then I come to the N. S. Railway pre-1936 staff. They have made several representations to the Minister, to the Railway Board and others. They have got a series of grievances. They had certain set of rules governing their service conditions when they were in the old State railway and they were allowed to go up to 60 years and not to retire at 55. Only those who were appointed after 1st October, 1936 had this 55 years age restriction. This may be considered and they may be allowed the normal chances of promotion like all other staff. There is no use changing their service conditions. The assurances that were given at the time of integration by the then Minister of Railways was that their service conditions will not be interfered with.

I am glad that a sum of Rs. 22 lakhs have been provided for in the Budget year for making an investment on the Road Transport services of Hyderabad. Last year also you made a provision of 16 lakhs but it was not invested. I do not know whether this year too the same thing will happen. I would strongly urge on the Minister that the money be invested. It is one of the best State-owned road transport services in India. It is even claimed that it is one of the best in the whole of the East. There is a depreciation fund of one crore and twelve lakhs of rupees in that service and their

capital is only Rs. 2·4 crores. So, I would strongly urge that this investment be made and it be helped in having an automobile industry. Now-a-days we are not getting spares. Spares worth Rs. 20 lakhs, have been indented for from England and America and the indent was placed through the Supply Department of the Government of India in the year 1951. Two years have passed and they were able to get only two lakhs worth of material. So, these indents may be cancelled and this money, the Depreciation fund and all these may be utilised to build up an automobile industry. If not the automobile industry, at least an industry for producing spares so that all the State-owned motor services may be benefited.

I want to say a word about how the Committees appointed by the Railway Ministry function. A Committee is appointed. It takes one or two years to submit its report. Then its report is examined. Then action is taken. All this takes a number of years. This kind of halting and lethargic way of doing things should be given up. A Fuel Enquiry Committee to consider the conservation of metallurgical coal was appointed in 1951. It gave its report in April, 1952. It was an interim report. The Railway Ministry got the final report sometime in the beginning of this year, and their experts are examining it. Meanwhile, no action is being taken. This kind of halting way of doing things should be put an end to.

**Mr. Chairman:** The hon. Member's time is over.

**Dr. Lanka Sundaram:** May I submit that the Deputy-Speaker had stated that each Member would get fifteen minutes. I noted the time when my hon. friend began, and he has taken only ten minutes.

**Mr. Chairman:** So far as cut motions are concerned, there are very many hon. Members who are desirous of taking part. Therefore, I would propose that ordinarily only ten minutes should be taken, and in special cases fifteen minutes may be taken. Otherwise, the difficulty will be that many people will not get the chance to speak. But if the House desires that each Member should have fifteen minutes, I have no objection.

**Dr. Lanka Sundaram:** With due respect to the Chair, may I point out that the Deputy-Speaker had said—and it is on record—that each Member would get fifteen minutes and the Minister will get twenty minutes to reply to each cut motion. That is the arrangement he announced.

**Mr. Chairman:** As I said, if the House thinks that each Member should have fifteen minutes, then it has to consider that many people will not be able to get a chance.

**Dr. Ram Subhag Singh (Shahabad South):** What about those who have not moved cut motions?

**Mr. Chairman:** I asked the Deputy-Speaker and he told me that ordinarily ten minutes and in special cases fifteen minutes may be allowed. If the House now desires that the time should be fifteen minutes in all cases, I have no objection.

**Several Hon. Members:** No, Sir. Ten minutes will do.

**Shri Tyagi:** If hon. Members proceed at the mail speed of my hon. friend who is just now on his legs, they would not need more than ten minutes.

**Mr. Chairman:** We shall have it as ten minutes ordinarily and fifteen minutes in special cases.

**Dr. Lanka Sundaram:** We leave it to your discretion.

**Shri Vittal Rao:** Can I have another five minutes, Sir?

**Mr. Chairman:** No. He has already taken about fourteen minutes and I would give him one more minute.

**Shri Vallatharas:** On a point of order, Sir. There was a ruling given by the Deputy-Speaker, which the House agreed to, that every Member would be given fifteen minutes and the Minister twenty minutes. Now, if the Deputy-Speaker told you that ten minutes would be enough, it is a grossly inconsistent statement. He should have told us. Anyhow, I leave this to your decision.

**Mr. Chairman:** I am to be guided by the House. It is a matter for the House to consider. If it desires that fifteen minutes should be allowed, I have no objection. At the same time, the House will realise that if we increase the time-limit, many people will not be able to speak. So, in the interests of those Members who wish to speak I said that I would allow ten minutes ordinarily and fifteen minutes in exceptional cases. This would give more opportunities to new Members.

**An Hon. Member:** Already five minutes have been spent in this discussion.

**Shri Vittal Rao:** Now, I wish to say a word about the Development Fund. According to the Convention resolution it is to be used only for amenities for

[Shri Vittal Rao]

passengers and for labour welfare. It can also be used for railway projects which are necessary but are unremunerative. Will the hon. Minister kindly explain how an amount of Rs. 1.89 crores has been spent for the purchase of the Barsi Light Railway? Is it an unremunerative line? No. This amount should have been met from the capital account and spent for development purposes.

Another thing is about the technical staff in the Railways. We have so many of them who have done good work and who are technically qualified. They can be utilised for manufacturing wagons and several other expansion schemes. Indents for 7000 wagons have been placed with Messrs. Bird & Co. and Jessop & Co. These wagons are given the name of indigenous manufacture, but let me tell you that although these firms may be in India we do not know how many parts they actually fabricate here and how many they get from outside. I suggest that these parts can be manufactured in our workshops by expanding them in every way. Our technical staff can easily do it. During war-time they have done good work, and manufactured many items which we used to get from outside.

Now, a word about the stores purchase policy. Even the Minister in his reply has not said that any formula has been evolved regarding the stocks that can be held at a given time. In peace time, the convention was that the stock balances should not exceed 40 per cent. of the issues during a year. We have had the Shroff Committee and so many other Committees, but no formula has been evolved yet. Now the hon. Minister says that a catalogue of standard items is being prepared. Well and good, but some formula should be evolved, so that there is prudent stocking and nothing unnecessary is held over.

Finally, it has been repeatedly said in this House that the Railways should be looked upon as a commercial enterprise. If our Railways are efficient, it will help the growth and development of industry. So, this idea of commercialisation should be given up.

**Mr. Chairman:** The hon. Member is going into points of general discussion.

**Shri Vittal Rao:** I am concluding, Sir. If Railways are developed, it will enable greater contacts between the people in the country to be established and thus help in developing our culture and civilisation. Therefore, Railways should not be looked upon as a commercial enterprise but as an institution for developing our culture and civilisation.

**प्रा० राम सुभग सिंहः (शाहबाद दक्षिण):**  
सभापति महोदय, मुझे छोटी लाइनों के बारे में कुछ कहना है, क्योंकि छोटी लाइनें मेरे निर्वाचिन क्षेत्र से हो कर जाती हैं।

छोटी लाइनों के बारे में यहां पर बहुत कम कहा गया है। ये लाइनें काफी महत्व की हैं और जहां पर बस से इनका कम्पीटीशन (competition) नहीं है वहां पर जनता की इनके द्वारा ज्यादा सेवा होती है और बस के मुकाबले में इनका किराया कम पड़ता है और ये आरामदेह भी हैं। लेकिन जो बड़ी लाइनें हैं उनकी अपेक्षा इनका किराया बहुत ज्यादा है और जितनी सुविधाएं उन में मिलती हैं उतनी सुविधाएं इन लाइनों में नहीं मिलती यह जनता के लिये बड़ी दुःखद चीज़ है।

हमारे निर्वाचिन क्षेत्र में एक छोटी लाइन आरा से सहसराम जाती है। वह एक ऐसे इलाके में जाती है जहां उद्योग धन्वे बहुत ज्यादा हैं और खास कर के लेती के बारे में भी वह क्षेत्र बहुत महत्व का है। वहां पर आबादी भी बड़ी धनी है और इस कारण उस रेलवे लाइन पर बराबर ज्यादा से ज्यादा भीड़ रहती है। वहां इतनी ज्यादा भीड़ रहती है कि कभी कभी भीड़ के कारण मुसाफिरों को पायदान पर लड़े हो कर चलना पड़ता है और इस से कई दुर्घटनाएं होती हैं और बहुत से आदमियों की मृत्यु हो जाती है।

इस के साथ साथ उस लाइन पर आराम का बड़ा अभाव है। पीने का पानी वेटिंगरूम (waiting room) तथा और सुविधाएं जो बड़ी बड़ी रेलों में मिलती हैं उनका तो वहां बिल्कुल अभाव है। यदि उस इलाके को भी थोड़ा आगे बढ़ाने की सरकार की इच्छा हो तो उसको चाहिये कि वहां भी एक बड़ी लाइन खोल दे, क्योंकि वहां डेहरी में काफी उद्योग धन्वे सीमेंट बगैरह के हैं और इस छोटी लाइन से सीमेंट बगैरह का बाहर भेजना कठिन हो

जाता है, क्योंकि छोटी लाइन होने के कारण दो दो जगह पर उस को अनलोड (unload) करना पड़ता है, सहसराम और आरा में। इस से व्यापारी लोगों को भी दिक्कत होती है और किसानों को भी फर्टिलाइवर (Fertilizer) बर्गरह के मंगाने में दिक्कत होती है। चीजों को तीन तीन जगहों पर उतारना पड़ता है, इस से लोगों को ज्यादा खर्च भी करना पड़ता है और उन को मंगवानें में समय भी ज्यादा खर्च होता है। इस लिहाज से सरकार से मैं निवेदन करूँगा कि वह इस पर ध्यान दे।

सरकार इस बात की ओर भी ध्यान दे कि पहले उस छोटी लाइन पर २५ मील प्रति घंटे की स्पीड से गाड़ियां चलती थीं, लेकिन अब उसकी स्पीड प्रति दिन इतनी कम होती जा रही है कि आज उसकी स्पीड केवल १५ मील प्रति घंटा है। और आरा से सहसराम जिसका फासला मुश्किल से साठ मील होगा, जाने में छः घंटे लग जाते हैं, जूँकि उस गाड़ी की स्पीड पन्द्रह मील प्रति घंटा हो गयी है इस कारण स्कूल, कालिज के लड़कों के जाने के लिए बहुत दिक्कत पेश आती है और उनको असुविधा का सामना करना पड़ता है। व्यापारी स्पीड होने के कारण कोई उस पर चलने की इच्छा नहीं रखता, लेकिन लाचारी है क्योंकि वहां इसके सिवा कोई और दूसरी व्यवस्था नहीं है, इसलिए उनको इस पर चलना ही पड़ता है। इसलिए मैं सरकार से विनाश निवेदन करूँगा कि वह सहसराम से आरा तक ईस्टर्न रेलवे की बड़ी लाइन लोले।

इसके विरुद्ध सरकार की तरफ से तक दिया जा सकता है कि छोटी लाइन के कर्मचारियों में बेकारी आ जायगी और जो रोलिंग स्टाक आदि हैं उसका क्या होगा तो मैं उनको बतलाऊं कि डेहरी रोहतास एक ऐसा

स्थान है जहां खनिज पदार्थों की बहुतता है और वहां प्रतिदिन कोई न कोई चीज निकलती जाती है इसलिए मेरा सुझाव तो सरकार को यह है कि डेहरी रोहतास लाइन को परछा जदुनाथ-पुर तक बढ़ा दिया जाय, और डेहरी से नासिरी-गंज के बीच जो छोटी लाइन बनायी जा रही है उसको खेती के इलाके तक यानि विक्रमगंज, दिनारा, मोहनिया, भभुआ और चांद तक बढ़ाया जाना चाहिए। इसमें केवल उद्योग घंटों की ही ज्यादा तरक्की नहीं होगी, बल्कि उस सारे एरिया (area) क्षेत्र, की ज्यादा तरक्की हो सकती है।

सरकार का यह तरीका है कि साल में उसका इन्सेप्टर एक बार जाता है और छोटी लाइनों की जांच करता है, लेकिन उस जांच के फलस्वरूप कोई खास, विशेष सुधार नहीं होता। इससे गवर्नर्मेंट का उस लाइन पर नियन्त्रण नहीं हो पाता ताकि उन लाइनों में कोई सुधार हो सके।

छोटी लाइन के रेलवे कर्मचारियों को जो तनस्वाह मिलती है वह आप जानते हैं कि कितनी कम और अपर्याप्त होती है, मसलन् वहां टिकट कलेक्टर (ticket collector) को पन्द्रह रुपये मासिक मिलते हैं, उचित यह होगा कि वहां गवर्नर्मेंट का जो इंसेप्टर जांच करने के लिए आय, वह साथ २ वहां के स्टाफ की और कर्मचारियों की तनस्वाहों में भी सुधार कराने की कोशिश करें। छोटी लाइन पर जो ट्रेनें चलती हैं, उनके बारे में यह प्रबन्ध किया जाय कि वे ठीक बक्त पर बड़े स्टेशनों पर पहुँचे जिसमें लोगों को दिक्कत और असुविधा न हो, गाड़ियों में भीड़ को कम करने का प्रयत्न करें और जब तक बड़ी लाइन का निर्माण नहीं होता तब तक और ज्यादा ट्रेन्स खुलवाने की कोशिश करें।

इसके अलावा पटना से बक्सर और मुगलसराय जाने के लिए बड़ी लाइन पर

[डा० राम सुभग सिंह]

द्रेन का टाइमिंग (timing) ऐसा रखा गया है कि शाम को कोई गाड़ी ही नहीं मिलती, एक शटल ट्रेन (shuttle train) बक्सर से पटना के लिये खुलती है, लेकिन वह करीब साढ़े तीन बजे खुलती है और उसको पकड़ने के लिए लोग रात में आकर वहां टिकें, तब उस ट्रेन को पकड़ सकते हैं और उसका लाभ उठा सकते हैं, इस तरफ भी मैं ज़रूरी समझता हूँ कि सरकार को ध्यान देना चाहिए और ट्रेन का टाइमिंग इस प्रकार से रखना चाहिए जिससे शाम को भी गाड़ी मिल सके। इसके अलावा सुबह को जो पेसेन्जर ट्रेन चलती है और छोटे छोटे स्टेशनों पर रुकती है, उनके टाइम में ज्यादा से ज्यादा सुधार हो ताकि उनके द्वारा गृहीत जनता की ज्यादा से ज्यादा सेवा हो सके। बस मुझे यही कहना है।

**Dr. Lanka Sundaram:** I would limit my observations this afternoon to cut motions Nos. 19 and 25, and I would be very brief.

Speaking in the General Debate on the Railway Budget on Tuesday, I made a brief reference to the fact that the railways are perhaps the most important employers in India, and that a sound and rational labour policy is essential if the community, the country and the Government are to obtain the results expected of the railways. Sir, these two cut motions which I have given notice of deal with the question of recognition of trade unions on railways.

I have come across three basic statements of railway policy regarding recognition of unions. I am quoting a letter, dated the 6th October, 1950 from the then Minister of State, Mr. Santhanam to the All-India Railway Ministerial staff Association. It runs as follows—I am quoting:

**"After careful consideration we have come to the conclusion that it is not in the interest of the railway workers to recognise sectional unions. Ministerial staff being one of the most intelligent sections of railway workers it is not desirable to segregate them from the other section."**

A very unexceptionable principle—I will come to that presently.

The second declaration of policy was made by my hon. friend the Deputy Minister of Railways two days ago. I am quoting from the record. Speaking on the 24th he said:

"Purely from a narrow, selfish point of view, Government may like more than one Union. A Government which has not got the interest of the workers at heart will welcome a multiplicity of Unions."

I would like to examine that also.

I have a few minutes back heard with regret the words falling from the lips of my hon. friend the Railway Minister in reply to the debate, and I will try to read what he has said:

"It is not possible to recognise sectional unions of non-gazetted staff."

Sir, I would like to examine these three points.

You are aware, Sir, that trade unions can be either vertical or horizontal. I will take the vertical type and illustrate what I mean. Every category of employees under a particular employer coming together without any difference at all,—that I consider is a vertical union. Now let us see the policy of the Railways.

Have they fulfilled any of these things? The Railway Board has given recognition to the All-India Railwaymen's Federation. It has also given recognition to the Indian National Railway Workers Federation. And, my hon. friend Mr. Anthony has got his own Union called the National Union of Railwaymen. Actually there are three unions, two of them recognised nationally. The National Union of Railwaymen is not recognised nationally, but is recognised sectionally. That is to say, the channel of approach is open at a lower basis.

I would in this connection like to give two parallel instances drawn from the other Ministries of the Government of India. What is happening in the Communications Ministry? There is the Union of Posts and Telegraph workers. I have been the President of it for a number of years in my part of the country. There is also another Union by name the All India Postal & R.M.S. Union. I will go a step further and say that because of the fact that the Railway Board and the Railway Ministry are not able to make up their mind as to the necessity for one Union they have allowed

these different types of vertical unions. Result—workers have failed to declare their affiliations and they are ground down between the millstones of various unions. This is one major point I would like to make as regards vertical unions.

I will take now the horizontal unions—as they are called, union of cadres, classes and regions. For example, in the Postal Department U.P.T. W., Andhra Branch, has been recognised by the Centre without any reference to the Post-Master General Madras. That is one example. Let us examine what is happening. In the case of the Production Ministry, for example, the shipyard staff and labour unions are separately recognised. You may say that it is a matter of recent occurrence for the Government of India to have taken in hand. But I will give you something more. Let us take the Indian Navy Civil Employees' Union. The labour union is recognised; the staff wants to join it, but they are not permitted to join it. I am the President of that Union I am making a very important proposition, and I hope my hon. friend the Railway Minister would give his serious attention to it. Saying that white collared staff should not be separated or segregated from labour is a very unexceptionable principle—I agree. This is the chaos which has been created as regards the policy of recognition of employees' unions.

I will give one or two other examples as to the way in which sectional unions are being recognised by every department of the Government of India, including the railways. I will give five examples. The Stenographers' Association of the Government of India is recognised. The Postmen and lower grade union is also recognised; the Grade Three Clerks' Union of the Government of India is recognised. Even the Staff Association of the Delhi Clearing Accounts Office has been recognised, though it is affiliated to the All India Railwaymen's Federation. Finally the Class Two Officers' Association of the railways is also recognised. Disastrous policies. I am here to say with all sense of responsibility—and I hope my hon. friend the Railway Minister will appreciate the spirit in which I am saying it that the policy adopted towards recognition of employees' unions is not only confused and confusing but it is also contradictory and chaotic.

I will explain, Sir, a little more with your permission within the time allotted to me. The other day, when

I intervened in the debate on the General Discussion of the Railway Budget I quoted a statement made by the Labour Minister of the Government of India while inaugurating the All-India Railway Ministerial Staff Association on the 14th of this month. I do not want to go over the same ground. I will give a few facts about this All-India Railway Ministerial Staff Association. But before doing so, I would like to affirm one important principle. Under the trade union laws of the country every properly constituted union is entitled to recognition.

**Shri Venkataraman (Tanjore):** No, no.

**Dr. Lanka Sundaram:** I am here to say that the policy of the Government of India, especially of the Railway Board, is not only to side-track, side-step, the trade union laws, but also to back-stab the trade unions.

My hon. friend Mr. Venkataraman knows that I had no politics in my association with trade unions. I have been in this line for the past twenty-five years.

5 P.M.

The point I am making is that there is not only side-stepping but there are invidious distinctions as regards policy. I would not go into politics; a number of friends are there to look after it, on both sides. Let us take the All-India Railway Ministerial Staff Association. You, Sir, will remember that in 1951 a grave national emergency arose, and the Prime Minister of India issued an appeal with reference to the then impending, what you call, general strike on the Railways. Here is a telegram from the Private Secretary to the Prime Minister, to the All-India Railway Ministerial Staff Association, dated 10th July, 1951, when in response to the appeal made by the Prime Minister this Association got into touch with him:

"Reference...etc. The Prime Minister is prepared to give an interview on the 17th July forenoon, subject to his return to Delhi by that time".

Actually, the interview took place on the appointed day. The Union gave a statement, completely satisfied with the assurances given by him, as regards their grievances, including recognition. But the tragedy of this correspondence is that so far as the Prime Minister's Secretariat was concerned it disposed of the file by a

[Dr. Lanka Sundaram]

communication on May 17, 1952 to the following effect: "I am desired to inform you that you should see the Minister of Railways, Shri Lal Bahadur Shastri, with reference to your demands." There the Prime Minister's file is over.

I have got here several files. Repeated representations were made to the Railway Minister. I am sorry to say that there has not been even an acknowledgement over a period of two and a half years. The same thing goes to the Railway Board. I have got a file here devoted to the Labour Minister of the Government of India, and there have been a number of acknowledgments. I shall give one sample. Here is a letter dated the 30th March, 1951 from the Labour Ministry to the All-India Railway Ministerial Staff Association: "I am directed to acknowledge the receipt of your letter dated 19th March, 1951 and to say that the matter is receiving attention". The Labour Ministry is bestowing attention to this question during the past two years. I am here to say without any fear of contradiction that the Prime Minister has got the time and the intention to see the workers who wish to make their representations to him. I do not envy him. He is one of the heaviest worked men in any part of the world. But similar treatment is not available to them from the Railway Minister, the hon. Shri Lal Bahadur Shastri, or for the matter of that from the Railway Board.

In 1944 one section of the workers were pushed to the wall. I am referring to the Staff Association of the Railway Clearing Accounts Delhi. And there was a complete and total strike. They obtained the substance of their demand, emoluments equal to double the wages they were then drawing.

Since I am connected with these Unions for a sufficient length of time I must say with great regret that, in the first place, because of the fact that there is a multiplicity of national unions allowed by the Railway Ministry, the workers are ground down between the millstones. Because, there are no clear-cut, enunciated and properly followed principles of recognition, distinct categories like Ministerial staff, Station Masters, Inspectors, and so on and so forth are unable to make their representations to the Railway Board. Once these specialised categories are unable to get redress of their grievances. I am here to say that the Railway Board would only sit on the crest of a volcano. Two years ago a strike

ballot was taken by the Clerks employed by the Railway Administration. Because of the intervention of the Prime Minister and the assurances given it was stopped. I do sincerely hope that where there is not more than one registered trade union for a distinct category of workers and there are about forty thousands of the Ministerial staff all over the country in the Railways—somewhere about that figure—it will be recognised. The channel of communication must be left open. Otherwise these people will become a prey to politics, and politics will lead to the disaster of the Railway Administration.

I am here to finally appeal to my hon. friend the Railway Minister that he should not keep his mind completely shut to this question, but should keep the avenue open, so that his own employees can come to him and represent their grievances, provided, as I have said, the union is genuine, is registered, and is conducted on proper lines. Lay down any conditions, but let there be no complete shutting out of recognition.

**Shri Nambiar:** It is human touch. Let him do that.

**Shri Venkataraman:** Sir, I am grateful to you for giving me an opportunity to intervene in this debate. There seems to be a lot of confusion as to the law relating to trade unions.

**Dr. Lanka Sundaram:** You lay it down for us now!

**Shri Venkataraman:** I am going to do it for your benefit.

**Shri Nambiar:** Please.

**Shri Venkataraman:** Under the provisions of the Indian Trade Unions Act, 1926 any seven persons can join together and form a trade union. And if my hon. friend Dr. Lanka Sundaram's proposition that every trade union registered under the law should be recognized, the Railway Administration will have to recognise as much as 1,20,000 unions.

**Dr. Lanka Sundaram:** On a point of personal explanation, Sir. I said: lay down any reasonable conditions, and make sure that it is representative of a certain class.

**Shri Venkataraman:** I am coming to it.

**Mr. Chairman:** The conditions are already laid down in the law.

**Shri Venkataraman:** The next point is, there is no law in India which says that a trade union should

be recognized. And it is because there was such a lacuna that the Indian Trade Unions Amendment Bill of 1948 was brought. It was passed, but it was not brought into operation. There were several other difficulties in relation to bringing an amendment to the Indian Trade Unions Act, and therefore it was stopped. Even there, in the law which has not been brought into force, certain rules have been laid down as to the conditions on which each union should be recognized. If there is a dispute between two unions as to which of them should be recognized, that union which has a larger membership should be recognized. That is number one.

Number two is, where there is a federation of several unions and there is an appeal or an application from a unit union, the federation should be recognised.

These principles were embodied in the Labour Relations Bill and the Trade Unions Bill, which were before this House and with which you, Sir, are quite familiar. But they lapsed because the last Parliament ended without passing them.

Now, the question is: should we recognize, as a matter of policy, unit unions or sectional unions in the units? My emphatic opinion is that sectional unions ought not to be recognized in the interests of labour itself. Sectional unions have the tendency of fighting with one another to bring pressure in respect of their own members, with the result that the overall picture is lost, and then anomalies are created. For instance Station-Masters want their case to be considered; ticket-checking staff want their case to be considered; Loco staff the same thing; clerical staff the same thing. All these people are interested in decrying the Class IV staff. The Class IV staff, on the other hand, are struggling very hard to keep pace with the improvements taking place in respect of the other educated members.

Therefore a union which comprises all the members should alone be recognized. I would even go to the extent of saying that if the Class II officers themselves want representation before the Railway Board, they must join one of the Federations and make their representations through them.

**Dr. Lanka Sundaram:** Why was it recognized as a union?

**Shri Nambiar:** Save us from the Class II officers!

**Shri Venkataraman:** Sir, my point has been amply demonstrated by the remark of Mr. Nambiar. Each one of the categories wants to press its own claims to the exclusion of the other. The consequence is that the others suffer, and those sections which have a certain influence or certain power, by reason of the office which they hold in the Railway Administration, will be able to dominate to the detriment of the others. Therefore it is a very sound principle that no unit union should be recognised and only federations of unions should be recognised. Secondly, it is also a very sound principle that the sectional unions should not be recognised and a Union consisting of all the employees should be recognised so that a proper consideration of the relative claims of the employees may be made by the Unions themselves. Why allow the Railway Administration to dictate what should be given? It is up to a strong Union to say that the category of clerks should get something, the category of Class IV employees should get something else and so on. Therefore, in order to give a balanced picture of the demands of Unions, it is absolutely necessary that only Federations and next the vertical Unions should be recognised.

Then, there has always been a repeated complaint in this House that a discrimination has been made against the Union represented by my friend Mr. Nambiar. I want to place a few facts only. What Mr. Nambiar has said a complaint is not so much against the Railway Administration but against the all-India Railwaymen's Federation.

**Shri Nambiar:** No, no.

**Shri Venkataraman:** You will hear me. Mr. Nambiar's Union was one of the affiliated Unions to the all-India Railwaymen's Federation. In breach of discipline, in violation of a resolution passed by the all-India Railwaymen's Federation, the South Indian Railway Labour Union went on strike and the all-India Railwaymen's Federation expelled them from the Federation. Therefore, the all-India Railwaymen's Federation to which this Union was affiliated do not want a Union which would not abide by its discipline. After having been expelled, what is the use of complaining to the Railway Administration that they have not been recognised. If they went back in the all-India Railwaymen's Federation, automatically the Union would have been recognised by the Railway Administration. If the all-India Railwaymen's Federation refuse to take

[**Shri Venkataraman**]

them in for various reasons best known to Mr. Nambiar and the executives of the Trade Union, then it is certainly not the fault of the Railway Administration. At that time there were other Unions also. Take the case of the Indian National Railway Worker's Federation. The Railway Board prescribed that unless they have a membership of ten per cent. of the total employees, their Federation would not be recognised. For three years the Railway Worker's Federation went on gathering membership and then it persuaded several others which were already registered and functioning as Trade Unions to join that Federation. Today it has got more than ten per cent. membership and it is recognised. Therefore, what is the use of complaining to the Railway Administration.....

**Shri Nambiar:** Apply the same principle to all

**Shri Venkataraman:** If Mr. Nambiar's Union will join together with others and form a Federation and get ten per cent., I think, according to the principles laid down already by the Railway Board, his Union would be entitled to recognition and because he is not able to get that ten per cent., he is insisting .....

**Shri Nambiar:** I am prepared for 15 per cent. even 20 per cent.

**Mr. Chairman:** Let the hon. Member not interrupt. He is not giving way. He is laying down certain principles only.

**Shri Nambiar:** I am prepared even for 20 per cent.

**Shri Venkataraman:** I am only pointing out the circumstances. It is not as if the South Indian Railway Union has been treated in a separate category and discriminated against other Unions. If any other Federation has got this ten per cent. membership, then that Federation would be entitled to consideration by the Railway Board. Therefore, the whole picture is this. By reason of a certain conduct on the part of the South Indian Railway Labour Union, they were expelled from a Federation which is recognised even today. You may have all sorts of complaints against the Indian National Railway Workers' Federation. I have none. You can go on abusing it to your heart's content but you cannot accuse the other Federation which has been in existence and which continues to exist.

My friend, Mr. Vittal Rao asked "Why do you recognise the Railway Workers' Federation? Why did you not say that the all-India Railwaymen's Federation will alone suffice?" Because, at that time, a large number of members went away from the All-India Railwaymen's Federation. They did not approve of the policy pursued by the then Executive of the All-India Railwaymen's Federation and certainly people are entitled to have an expression of their views where they differ from the organisation. They differed and formed an organisation. They were not immediately recognised. It is only by showing a membership of more than ten per cent. that they have been recognised. This is what I have got to say in respect of the recognition of Unions. I should not be misunderstood as being against recognition of Dr. Lanka Sundaram's or Mr. Nambiar's Union. I would appeal to them to see that the Federations are strengthened, that sectional unions are discouraged howsoever much they may have sectional councils to formulate their difficulties and to project their grievances. They ought not to function as Unions but they must only function as small sections in a Union consisting of all the employees.

**लाला अचित राम (हिसार) :** मुहतरिम प्रधान जी रेलवे मिनिस्टर की तकरीर के बाद और डिप्टी मिनिस्टर साहब की तकरीर के बाद चल्द ही ऐसी बातें रह जाती हैं जिनके मुतालिक कुछ जिक करना जरूरी हो। खास तौर से एक मामले के बारे में कई सदस्यों ने जिक किया है और वह करप्शन (corruption) का मामला है। कुछ ने यह 'सुझाव भी दिया है कि जो करप्ट आफिसर मालूम हों उनको मुआत्तिल कर दिया जाय और इससे एक धाक बंध जायगी और करप्शन रफा हो जायगा। कल श्रद्धेय टंडन जी ने कुछ सुझाव दिये थे। शायद वह कुछ योड़े से अनप्लेजेंट (unpleasant) मालूम हुए हों ऐसा मालूम पड़ता है। मैं भी आज एक आध सुझाव देना चाहता हूँ। मैं जानता हूँ कि हमारे रेलवे मिनिस्टर साहब ने इस काम के लिए एक कमेटी बनायी है लेकिन शायद यह भीज उसके टम्ब अ.कू रेकरेंस

(Terms of reference) में न आती हैं। मैं कहता हूं कि अच्छा है कि आप इसके लिए एक कमेटी बना लें लेकिन यह चीज़ सारे मुल्क में फैली हुई है। आपका महकमा एक मुल्क जैसा ही है। यह सारे मुल्क में फैला हुआ है। अगर आपके महकमे से करण्यान दूर हो जाय तो मैं समझता हूं कि सारे हिन्दुस्तान में करण्यान पर इसका असरप डेगा। इस लिए हमको एक एटमासफियर (atmosphere) बदलने की ज़रूरत है कि जिससे किसी आदमी को रिश्वत लेने में लज्जा मालूम हो और उसको यह महसूस हो कि वह गलती कर रहा है इसके मूलालिक में दो एक बातें अंज़ करुंगा। एक बात तो यह है कि आज जो रास्ता बिनोबा जी दिखा रहे हैं वह रास्ता मेरे स्थाल से इन हालात के अन्दर मुफीद हो सकता है। वह आज यह कह रहे हैं कि लोग भूदान दें और सम्पत्ति दान दें। सम्पत्ति दान का मतलब यह है कि वह अपनी आमदनी का छटा हिस्सा पब्लिक के कामों के लिए दें। तो एक बात तो यह है। दूसरी बात यह है वैकि जो छोटे अफसर हैं उनकी तनखाहें बढ़ा दी जायें। मसलन एक असिस्टेंट स्टेशन मास्टर को ७० मा ८० रुपया मिलता है। वह बहुत दुखी रहता है। तो आप उन पर हाथ उठाने से पहले उनके स्थाने का रास्ता साफ कर दें। तो आप कमेटियां बनायें लेकिन अगर आप इस तरफ तबज्जह करेंगे तो ज्यादा फायदा होगा। यानि एक तो आप छोटे अफसरों की तनखाहें बढ़ावें और जो रेलवे के बड़े अफसर हैं वह सम्पत्ति दान दें। जिस तरह से श्री गोपाल स्वामी जी ने इस महकमे को बहुत उपर उठाया उसी तरह मैं कहूंगा कि हमारे लाल बहादुर शास्त्री जी इस काम को शुरू करें। मैं समझता हूं कि वह इस काम को बहुत अच्छी तरह से कर सकते हैं। बड़े मंत्री जी खुद फस्त क्लास में जा सकते हैं लेकिन फिर भी संकिंच क्लास में जाते हैं, सेलून

(Saloon) में जा सकते हैं मगर सैलून में नहीं जाते और अपने बेतन का छटा हिस्सा पब्लिक काम के लिये दान देते हैं काम करने से ज्यादा असर होता है। इसलिए अगर आपके महकमे में यह काम होने लगे तो इसका तमाम हिन्दुस्तान के बाक महकमों में बहुत असर होगा। मैं समझता हूं कि लोगों को निकालने के बनिस्त यह अच्छा है कि वह स्थाग करें। जो बड़े बड़े अफसर हैं वह अपनी आमदनी का छटा हिस्सा दें। इसका इतना अच्छा असर पड़ेगा कि छोटे अफसर रिश्वत लेने का हीसला नहीं करेंगे। इसलिए मैं यह सुझाव आपकी स्विदमत में पेश करता हूं कि छोटे अफसरों की तनखाहें बढ़ाई जायें और जो बड़े बड़े अफसर हैं जिनकी तनखाहें पांच सौ से ज्यादा हैं वह सम्पत्ति दान दें तो बहुत मौजूद होगा।

इसके अलावा मैं एक और बहुत छोटी सी बात अंज़ करना चाहता हूं। वह यह है कि जब गाड़ी किसी स्टेशन पर आती है तो यद्य क्लास में से उतरने वाले उतर नहीं पाते कि चढ़ने वाले चढ़ने लगते हैं और उस बक्त बड़ी कश-मकश होती है। अगर उस बक्त कोई बाहर का आदमी हमको आकर देखे तो वह यही कहेगा कि यह कैसे बहशी आदमी हैं कि उतरने वाला उतर नहीं पाता और चढ़ने वाला चढ़ने की कोशिश करता है।

तो बड़ी शर्म आती है। मैं समझता हूं कि इससे यह भी मालूम होता है कि जो कल्चरल स्टेंडर्ड (cultural standards) वह भी गिर जाता है। इस के लिये मेरा सुझाव है कि आपने इन्तजामात तो बहुत किये हैं, सोशियल गाइड (social guides) बनाये हैं। उनको आप यह काम दीजिये कि वह धूमें और लोगों को समझायें। आप चाहे प्लैकार्ड्स (play cards) से करें चाहे और तरीकों से करें। अगर आप सारे हिन्दुस्तान में इस

## [ लाला अर्चित राम ]

का रिफार्म (reform) करें तो इस से मैं समझता हूं कि कल्वरल स्टेंडर्ड बढ़ेगा । जो आपके सोशियल गाइड हैं वह थड़ क्लास के दिव्यों में एक मूवमेंट (movement) चलायें कि पहले उत्तरों फिर चढ़ो । इस तरह से यह काम हो तो मेरा स्वाल है कि एक दो साल के अन्दर तमाम हिन्दुस्तान में आप रिफार्म ले आवेंगे । इसके लिये मेरा यह सुझाव है ।

तीसरी बात गाड़ियों के बक्त पर पहुंचने की है । मुझे बड़ी खुशी है कि आज यह तादाद ७७ परसेंट से ७८ परसेंट बढ़ गयी है । लेकिन मैं जो फिरंग देख रहा था तो इस के अन्दर ८४ परसेंट तक की भी यह तादाद गयी हुई है । तो इस बात पर तसल्ली न कीजिये कि ७८ परसेंट हो गयी तो बड़ी बात है । हमें कोशिश करनी चाहिये कि ८४ परसेंट थी तो ८५ परसेंट लावें, ९० परसेंट लावें । तो आप इस पर तसल्ली न कर लें यद्यपि मैं इस के लिये रेलवे मिनिस्टर साहब को बधाई देता हूं ।

इस के बाद थड़ क्लास के बारे में बहुत कहा गया । अक्सर वह आदमी जो लम्बा सफर करते हैं जानते हैं कि कितनी मुसीबतें थड़ क्लास के मुसाफिरों को होती हैं । मैं अर्ज करूँगा कि अगर थोड़ा पे (pay) कर के, आठ आने या रुपया दे कर थड़ क्लास के मुसाफिरों के लिये सोने का इन्तजाम हो सके तो इस से बड़ी सुविधा होगी । मैं भी थड़ क्लास में सफर करता हूं और वहां की दिक्कतें जानता हूं । एक बड़ी दिक्कत में यह महसूस करता हूं कि ज्यों ही स्टेशन पर आप जायें और दूध चाहें तो कोई आदमी तैयार नहीं होता कि आपको दूध दे । मांगे तो कहेगा कि दूध नहीं मिलता, चाय मिलती है और दूध चाहिये भी तो चाय के लिये ही मिल सकता

है । अगर दही मांगो तो भोजन के लिये नहीं मिलेगा, चार आने का अलग से मांगो तो एक आने का मिलेगा । कोई आदमी दही का बजन कर के देने को तैयार नहीं होता । तो हैथ के बारे में यहां गन्दी खुराक मिलती है । यह बात मैं ज्ञास कर के अपनी लाइन के स्टेशनों के बारे में कहता हूं । मैं अपनी रेलवे, नर्दन रेलवे (Northern Railway) के बारे में जानता हूं कि भटिडा स्टेशन पर आपके लिये नामुमकिन हैं कि अच्छी चीजें आप को मिल सकें और ठीक मिल सकें ।

अब मैं चन्द एक बातें और अर्ज करना चाहता । एक बात है एक्सप्रेस के मुताल्लिक अभी कहा गया कि जनता एक्सप्रेस बढ़ा दी जाय । लेकिन जहां तक जनता एक्सप्रेस का ताल्लुक है मैं नर्दन रेलवे के बारे में यह कहना चाहता हूं कि दिल्ली से जनता एक्सप्रेस अमृतसर तक चलती है । इस बक्त जो फ्लाइंग मेल (flying mail) है वह तो ८ घंटे लेती है और फंटियर मेल १० घंटे लेती है । लेकिन जनता एक्सप्रेस १३ घंटे लेती है । जनता एक्सप्रेस इस बास्ते चलाई गई थी कि इस से गरीब आदमी फ़ायदा उठा सके, तेज़ चलने वाली गाड़ियों का । अगर रात को बैठ कर दिल्ली से आप दूसरे दिन पौने बारह बजे पहुंचते हैं जब कि मेल सुबह आठ बजे पहुंचता है तो इतना होना तो जनता एक्सप्रेस के लिये शान के लायक नहीं है । इस बास्ते मुआसिब होगा कि जनता एक्सप्रेस की गिनती बढ़ायें, लेकिन उनकी स्पीड को भी तेज़ करिये ।

इसके अलावा मैं हिसार के इलाके के मुताल्लिक भी अर्ज करना चाहता हूं भिवानी रोहतक लाइन की डिमांड के मुताल्लिक मैं ने मिनिस्टर साहब के पहले अर्ज किया । लेकिन आज

मालूम होता है कि वह न इस साल होने वाली है न अगले साल, न जाने कब भिवानी का नम्बर आवेगा। भिवानी में बहुत तिजारते होती हैं और लोग वहां तमाम कलकत्ते से दिल्ली हो कर जाते हैं। वहां आठ घंटे उस सफर में लगते हैं। जो दिल्ली में आते हैं वह भिवानी में आठ घंटे में पहुंचते हैं। मैं समझता हूं कि यह डिमांड लड़ाई से पहले भी चली आ रही है। उस डिमांड को मैं फिर आपकी खिदमत में रखता हूं। वह एक छोटा सा लिक है और इस छोटे से लिक को जो ३६ मील का है अंगर आप एक कर दें तो वहां की तिजारत की बहुत तरक्की हो सकेगी।

इस के अलावा थर्ड क्लास की अमैनिटीज (amenities) के मुतालिक में कुछ कहना चाहता हूं। मैं चाहता हूं कि यहां से कुछ भाई हमारी लाइन में भी ट्रैकल करें। और और अमैनिटीज को तो छोड़िये, हमारे इधर जो डिब्बे होते हैं उनमें सरदियों में बैठना पड़े तो मालूम हो। उनमें खिड़कियां भी नहीं होतीं। हवा सरदी में बड़ी तेजी से डिब्बे में आती है। फिर डिब्बों में असबाब रखने को जगह भी नहीं है इस हालत को देखें तो आपको मालूम होगा कि थर्ड क्लास की क्या हालत है। इसलिये मैं कहूंगा कि दिल्ली से सिरसे तक जो गाड़ियां जाती हैं उनकी मरम्मत हो और वे अच्छी हालत में हों। फर्स्ट क्लास जैसी हालत न हो, लेकिन कम से कम ऐसी हालत तो हो कि वह वहां अपना असबाब रख सकें, सर्दियों में हवा से तो बच सकें।

फिर एक बात और है। शायद रेलवे एडमिनिस्ट्रेशन को पता होगा कि दिल्ली से पहले एक हरियाना मेल जाती थी। वह अब नहीं जाती है। उसकी वजह से अब उस सफर में आठ दस घंटे लगते हैं। मैं सुझाव दूंगा कि हरियाना मेल जो चलती थी उस हरियाना मेल को फिर चला दें।

मैं आखिर में हिन्दी के मुतालिक भी अर्ज करना चाहता हूं। हिन्दी से आप को प्रेम है और अभी आपने जो हिन्दी के अन्दर तकरीर की तो मैं समझता हूं कि बहुत से साहबों ने उस को पसंद किया। मैं समझता हूं कि जहां इतना लिटरेचर हमें सप्लाई किया जाता है, हर साल, तो क्या ही अच्छी बात हो कि अंग्रेजी में जो चीज़ दी जाती है वह साथ साथ हिन्दी में भी आप दे दें, ताकि जो हिन्दी में पढ़ना चाहें वह भी पढ़ सकें।

अन्त में मैं एक बात और कहना चाहता हूं और वह यह कि मैं श्री गोपालस्वामी आयंगर को ट्रिब्यूट (tribute) पेश किये बगैर नहीं रह सकता। जिस तरह से उन्होंने नई बात चलाई कि हर एक बात का जबकि उन्होंने उरते थे, जो जो बात मैम्बर्स यहां कहते थे उसका जवाब बाद में भेजा करते थे। उन को अपनी सेवाओं का स्थाल था और वह जानते थे कि मेरी सेवाएं इतनी हैं कि उन्होंने किराया बढ़ा दिया तो भी वह डरते नहीं थे। उन का और सन्धानमूल साहब का एक तरीका था कि जितने मैम्बर साहबान यहां पर तकरीर करते थे उन तमाम तकरीरों के ऊपर गवर्नरेंट क्या एक्शन लेती थी। उसकी इतिला वह हर मैम्बर को देते थे। मैं कहूंगा कि आज भी मंत्री साहब इस चीज़ को जारी कर लें।

**Mr. Chairman:** The hon. Minister has already said so in his closing speech.

**लाला अचित राम:** तो मैं चाहता हूं कि हर मैम्बर साहब को जवाब दे दें तो ज्यादा अच्छा हो इतनी ही बात मुझे कहनी थी।

**Shri Frank Anthony:** My cut motion refers to the disabilities of the staff. May I say that the sweet reasonableness of the 'Railway Minister has completely disarmed me? Unfortunately, he was not in the House when I spoke on the budget. I think it is rather an unfortunate misrepresentation to say that my speech was bitter. It may have been emotional because I am dealing with these problems more especially

[**Shri Frank Anthony]**

because recently I have been doing extensive touring and have been deeply touched by the terrible conditions under which I found the Railwaymen living. I have no doubt that the hon. Minister has a human approach. What I felt was that he should impose that human approach on the Railway Administration. I was the bitterest critic of the British regime and I was bitter against their bureaucratic rigidity. That is our danger today. Unless we qualify it there are forces which will over run us and this Government. And I see no alternative to this Government except chaos. If I point to anything, I point to it in the interests of the Government.

I mentioned that the Class II and Class III staff had been crushed between the upper and nether millstones of Class I and IV. I say, yes, satisfy all the needs of Class IV, but do not ignore Class II and III. I regret that the Minister has not availed ~~of~~ <sup>of</sup> this opportunity. He had a golden opportunity of implementing his desire to have a classless society. Class II was a creation of the British Administration. It was brought into existence to draw a pale around the Class I officers. I think it is a flagrant violation of our Constitution which prescribes equality of opportunity. So long as we have Class II, in existence, it will remain a permanent blot on our Constitution because we will continue to have people doing the same job, but getting different scales of pay and working under different conditions of service.

There are many disabilities, which with a little sympathy—I say the Minister has it and he has only to bring that sympathy to bear on official policy—can be remedied. I am glad that the Minister has referred to the need for trying to improve the methods of selection. There is very considerable dissatisfaction, still, with the way in which these Selection Boards are operating. I have one or two suggestions to make, and I hope he will consider them sympathetically. I feel that the departmental head should not be on the Selection Board. He is a human being and inevitably he has his likes and dislikes. His colleagues are dominated by him. And the result is, with the best of intentions in the world, where you have the head of the department on the Selection Board, the people he likes are usually selected.

Another request I would make is this: that this allocation of marks for general knowledge should be scrutinised.

Let me give the Minister the example of a case that was brought to my notice. A Station-Master, I think, went before a Selection Board. Under the general knowledge section, he was asked why the sky was blue. He said: "I can tell you, if you ask me, why the signal is green, but I do not know why the sky is blue." He was failed. Another Station Master was asked to give the names of all the Chief Ministers. A Chief Ministership is a very fluid thing in India today. Why fail these subordinates on these counts? How does a man's knowledge of the names of the Chief Ministers or as to why the sky is blue, affect his capacity to be a Station-Master?

Then, another matter that I would ask is that the result of the Selection Boards be announced immediately, or at least, at the most, a week after the Board sits. At present the results are not announced with the consequence that the men cannot make their appeals.

And with regard to the operation of the Selection Boards, there are two particular cases I wish to draw the attention of the Minister to. One is that of the Senior Section Controllers in the South. There, a large body of senior men have been superseded. There has been mass supersession. They have already undergone a searching examination. Selection was introduced not only for promotion to the cadre but for grade to grade promotion, and these senior men working there, doing their work as senior Controllers with credit, have been superseded by junior men on a mass scale.

Then there is the case of the Divisional Senior Accountants on the Southern Railway. They have been adversely affected—only a section of them. Men who have reached the age of 45 are exempted from the examination which has been recently introduced. Employees of the former Mysore Railway have also been exempted. Only certain men who have not reached the age of 45 are now required to pass a very stiff paper examination. They only have been singled out for this.

I now come to the question of suspension. I feel that it would be a healthy convention for the administration to lay down a rule that no Railway employees should be suspended for more than four months. I say that the administration should be able to do with any case within a period of four months. But individual cases have come to my notice where men have been suspended.

for four, eight and eighteen months. Only the other day, not very long ago, a employee in Lucknow was suspended for eight months before even a charge-sheet was given to him, and after the charge-sheet was served, he submitted his explanation within a week, he was put back on duty. I would also ask that the case of people who are prosecuted by the police be considered. Let us not assume that they are guilty. As soon as a man is prosecuted, he is put off duty, and put on half pay. How is he going to live? Invariably the practice is that as soon as the police put up a case, a man is suspended and put on half pay. Not all of them are guilty. Many of them are innocent, but by suspension, you deprive them of the capacity to prove their innocence.

There is still this question of un-coordinated transfers. With this acute Housing shortage, I say it is the duty of the Railway Administration to reduce transfers to a minimum. But people are being transferred from one place to another without any reason, and without quarters, being provided. In Bilaspur, recently, there were mass transfers, and most of the staff were told: "We cannot give you quarters". Many of them asked to be excused either on the ground of family considerations, or just because they could not go to places where no quarters were available. They were excused, but they were penalised by being taken off permanently from the panel of promotion. In certain places, transfers are resorted to as a penalty. That is unfair. If a man is guilty of a dereliction of duty, he is tried by the Department and is punished, but a double punishment, in the nature of a transfer also, should not be resorted to.

I would like the Minister to look into the question of inordinate officiating periods. I have complaints from various parts of the country that men are officiating year in and out against permanent vacancies. What is the result? If they take leave, their emoluments suffer; they come down, and they are placed in the next lower cadre. Their increments suffer because that leave does not count for annual increments.

I would particularly ask the Minister to expedite the work of the Seniority Committees. All these Committees are dawdling with the result that these men are having their confirmations and their promotions held up.

There is also the question of officiating allowances. The practice varies from division to division. In certain categories, if a man works for one day in a particular post, he gets the officiating allowance. In another category,

if a man works for 21 days, he gets 50 per cent. In another division, if a man works for 21 days he gets the full allowance. And in another place, if he works for 21 days, he does not get it unless his boss recommends it. I would ask that this question of officiating allowance be gone into.

Then there is the question of overtime payment. I represented the matter constantly, and Mr. Gopalaswami Ayyangar looked into it: the exactions were reduced in respect of the 54-hour week for the running staff, particularly for the senior drivers. But this has only been applied to the Jhansi Division. Because a man is in the Jhansi Division, he gets the benefit; his emoluments have been restored. His counterpart in the adjoining division does not get it. Passenger drivers on the Central Railway are getting the benefit of reduced exactions except in Bombay. These are anomalies which can easily be redressed. I would ask the Minister to look into them.

And there is also this: I submit that my request is a very reasonable one—for the running staff. Why should the time for overtime not be calculated from a man's signing on to signing off. From signing on to signing off they are on duty, and if anything happens, they are punished as being on duty. Yet, overtime is not calculated from signing on to signing off.

Then, I would ask—I do not know whether the Minister would consider it favourably—that the running staff be paid double for Sundays and Gazetted holidays. This was in vogue before the Central Pay Commission's recommendations. And so far as the stationary staff the supervisory staff, are concerned, I want to enter a very special plea. I do not know whether the Minister realises it, but they are on duty for 24 hours in a day, every day in the year. They do not get a single day off in six months, in one year, for instance loco foreman the running shed staff. You can get a senior driver to give the Loco foreman relief. You can compensate them in this way: when they are required to work on Sundays and Gazetted holidays, allow them to add a certain number of days to their privilege leave, equivalent to the number of Sundays and Gazetted holidays that they have had to work.

I want particularly to draw the attention of the Minister to another point—the unnecessary and drastic punishments meted out to the staff. I have been reared in a very strict school, under the strictest discipline, and I am the last person to encourage indis-

[Shri Frank Anthony]

pline, but indiscipline is one thing, and drastic unnecessary punishment is another. Some younger officers, particularly are meting out all kinds of unnecessary drastic punishments. If there is any engine trouble, the drivers are immediately punished. A driver books repairs: they are not executed: yet if there is an engine failure the driver is punished. I want the Minister to take notice of this.

Some of the Railways have unofficially introduced a fault point system. The Railway Code provides for a Good Conduct Point system, but here you have put it in reverse gear. The Good Conduct Point System has worked well, but the fault point system is negatived, and is having a demoralizing effect on the men.

Then there is another point that I wish to bring to the notice of the Minister. It is the question of the channels of promotion. Certain staff—the M. & S. M. running staff, the loco people—were recruited many years back with a certain educational qualification. Now, many years after, retrospectively, new qualifications have been applied, and their channel of promotion changed. This is not done in any other Department. The Railway Board have taken it up, but they have confused the position of the former M. & S. M. employees with the former South Indian Railway staff.

I would ask the Minister to look into another point. It is this question of the naked eye vision test. I yield to none in the desire that the safety of passengers should be a paramount consideration; but drivers are allowed to wear glasses. Yet, even when their vision is completely rectified by wearing of glasses, they are failed by holding a strict naked eye vision test. It does not sound logical to my mind. Either you wear glasses or you do not. If they wear glasses, you should allow them to carry on the work. Or, if you fail them in your naked eye vision test, give them suitable alternative employment. It is not given. If you cannot give them suitable alternative employment, just allow them to retire with full benefits. At least do that.

I want to refer to two or three other points, and will finish in a minute. There is the question of the Section Controllers. It is an anomaly arising out of the recommendations of the Central Pay Commission. There has been a misconception with regard to the significance of the designation "Assistant Section Controller". These men have lost by the Report of the Central Pay

Commission. They lost Rs. 30/- initially, and their channels of promotion have also been constricted. I would ask the Minister to look into the case of these people, particularly the Section Controllers of the Northern Railway. Then there is a case that has come to me. I have looked into it, and I think there is some case for consideration, the consideration of the Assistant Station-Masters. They are on a comparatively low scale. But the anomaly that struck me is this, that they are fairly important supervisory staff, but they are getting a low scale of pay. many of the people under them get a much higher scale of pay. This is an anomaly which I think ought to be looked into.

Then there is the question of the directly recruited guards on the East Indian Railway. Many of them have suffered mass supersession. Shadow lists were maintained, and men who were recruited years ago, confirmed years ago, have been superseded by men who were recruited recently and confirmed very much later.

Finally I want to enter a plea for the clerical staff. Dr. Lanka Sundaram has done it already, but I would say that the matter should be looked into in this way—that there should be a division of the clerical staff into routine and non-routine staff. As for routine clerks, I say, you need not upgrade their salaries, but the non-routine clerks are very important people. Some of them claim that they run the railways. that an order from a senior officer is actually written by the non-routine clerk, and only the signature of the senior officer has been added to it.

I want the hon. Minister to look into these grievances. Allow me to assure him that if I make these criticisms, it is not in a bitter mood that I am making them—they may be emotional—but solely with a desire to helping him in his administration.

**Shri Thimmaiah (Kolar—Reserved—Sch. Castes):** I am glad the Railway Minister has made up his mind to open a new railway line between Hassan-Mangalore line in Mysore State. That serves to open the Malnad Area, which is very backward and has been neglected since so many years. I would appeal to the hon. Minister to see that another line between Kadur and Chikmagalur is opened in addition to the other line, as early as possible. This line ought to have been opened in 1926, before integration took place, but is still pending. The hon. Minister is sufficiently informed about this line, and

is aware of the deputation we waited on him on the other day. This line which opens the Malnad parts of our Mysore State, was approved by the Mysore Government in 1926 and even the cess was collected by the people in anticipation of its opening. Even now it is not too late, if the hon. Railway Minister is kind enough to open that line.

Another point I would like to submit to this House is this. There is one Jog Falls in Mysore State, which is called one of the wonders of the world. If our Railway Minister and other Members of Parliament visit that place and see that wonder of the world, I am sure they will be certainly attracted by it, and will feel that a railway connection should be provided between Jog and Taleguppa, which is hardly twelve miles from that place. If this line is also opened, then it will open out the enormous resources of the Malnad area. This part is wealthy in its natural resources, has a beautiful scenery, and can also produce commercial commodities. At present, these commercial goods, we have to transport by means of buses and other conveyances. We are greatly handicapped by the lack of adequate railways facilities. I hope that the Railway Minister will make up his mind to open these two lines also, in addition to the line which it is proposed to open, and we in the Mysore State, will be very much grateful to him. I wish particularly this Chikmagajur-Kadur line should be opened, for that is a line which was due long ago, and it would have been completed, but for the integration of the railways with the Central Railways.

There is another point, which I would like to bring to the notice of the hon. Minister, and it is important from my own point of view. The representation of the Scheduled Castes people in the Department is an essential thing, to which the hon. Minister must pay adequate attention. I am glad he has given adequate representation in the Class IV services, in the Railway Department.

**Shri Nambiar:** Only sweepers, he has given.

**Shri Thimmaiah:** All right. Do not worry please. But so far as representation in the first, second and third class vacancies are concerned, it is very meagre. The hon. Minister may reply that there is dearth of hands from among the Scheduled Castes, and so he has not been able to give adequate representation for the Scheduled Castes. But whatever may be the reason, I want to bring to his notice the fact that as on 31st March, 1952, the number of Class I and II Officers was 2372.

Among them the number of Scheduled Castes Officers was only three, while according to the reservation, there should be 296 officers in the Department.

**Shri B. S. Murthy:** The hon. Ministers are not listening to you.

**Shri Thimmaiah:** On 1st January 1951 there were 2,47,528 Class III officers, and the number of Scheduled Castes officers was 11,399, while according to the reservation, there should have been 30,944 officers. During the years 1949-1950-1951, the Railways appointed about 187 officers to Class I and Class II posts through direct recruitment, but none of them belonged to the Scheduled Castes, for nobody was taken from among them. During the same period, 32,399 Class III officers were taken, but the number of Scheduled Castes taken was only 1,072, while according to the reservation, there should have been 4,050 officers. I am submitting all this for the information of the hon. Minister because I feel it is necessary that our people must be properly represented in the Railway Department. Therefore, I request the Government that the Government should give us some adequate representation in the department. We do not require more at all. We want only just as much as the Government are determined to give us. At least that much must be given to us fully and justly. That is my humble request to the Railway Minister.

The next point would like to bring to the notice of the hon. Minister is this. In certain offices, I have seen personally that the Scheduled Castes officials are discriminated against. As for labourers, I have seen with my own eyes that there is this sort of discrimination. When there are common wells provided for the labourers, the Scheduled Castes labourers are not allowed to take water from them. In allotting quarters, in certain offices, there is discrimination between Scheduled Caste officials and other officials. I know this personally. I would submit to the hon. Minister, that if he bestows even a little attention to this problem, he can see that these things can be removed.

In some cases, first grade clerks have been reverted to second grade clerks, and when it happens, there is nobody to represent his case; even if he happens to make a representation, the officer above does not hear his representation. I would appeal to the hon. Minister to see that these things do not take place.

I want to make another suggestion regarding third class passengers. In certain railway junctions there are so

[Shri Thimmaiah]

many platforms and different trains stop at those stations. Villagers and uneducated passengers do not know which train on which platform they should get into to reach their destination. Therefore, I would request the Minister to see that mike arrangements are made in all such junctions. This will be very useful to the villagers and the public will feel satisfied about it.

Another suggestion I would like to submit to the Minister is this. The railway fares are, in my opinion, high. If they are reduced, I do not think our Railway Department will incur a loss. The law of supply and demand will operate and if the price of a thing is lowered, the demand for it will be higher. If we reduce the fares, naturally more passengers will travel and the receipts will be higher.

Then I suggest that advance bookings may kindly be extended to all long-distance stations. This will save the passengers a lot of trouble.

Lastly, on behalf of Mysore I request him to include in the long-range programme the construction of a railway line between Hassan and Bangalore, i.e., broad gauge, that will connect these stations with Mangalore. Sufficient representation has already been made to the Minister and he is quite aware of it. If this is done, Mysore will be sufficiently connected with all important places outside the State and it will increase the economic and industrial activities of our State. As you know, Sir, Mysore is a centre of industry and if certain transport facilities are provided on a large scale, we can have more industries. Already they are going to open a Tools factory and some more factories under the Five Year Plan. If the Minister accedes to this request and new lines are opened, Mysore will prosper better than what it is doing today and the whole country will be proud to see Mysore as one of the model States. The credit will certainly go to the Railway Minister if he is a little more kind towards Mysore.

**श्री हेमराज (कांगड़ा) :** सभापति महोदय, मैं आपका आभारी हूँ कि आपने मुझे बोलने का भीका दिया। सबसे पहले मैं रेलवे मंत्री जी को इसलिए धन्यवाद देता हूँ कि उन्होंने पिछड़े हुए इलाकों की तरफ ध्यान दिया है। उन्होंने मेरी कांस्टीट्यूएंसी (constituency) कांगड़ा के लिए एक लाइन को फिर से बनाने की पालिसी मंजूर कर ली है। यह लाइन पहले उत्ताड़ ली गई थी। जिस समय यह

लाइन बनी थी उस समय यह ऐसे क्षेत्र में होकर निकाली गयी थी जो शहरों और कस्बों से दूर था। यह लाइन ऐसी जगहों में से होकर गयी है जो कि जंगलात हैं। पब्लिक की तरफ से कई मर्तबा यह रिप्रेजेंटेशन (representation) किये गये कि जो स्टेशन बनाये गये हैं वह उस रेलवे में बनाये गये हैं जो जंगलात में हैं और शहरों से दूर हैं। कस्बों और शहरों को बहुत दूर छोड़ दिया गया है। जो स्टेशन बने हैं वह शहरों और कस्बों से चार चार और पांच पांच मील के फासले पर बने हुये हैं। मेरी कांस्टीट्यूएंसी पहाड़ी है और यह ल्याल करना कि स्टेशनों के पास शहर बन जायेंगे ठीक नहीं होगा। इसलिये मैं ने पिछली मर्तबा और इस मर्तबा भी रेलवे मिनिस्टर साहब से रिप्रेजेंटेशन किया था कि इन स्टेशनों को नजदीक बनाया जाय। खास कर हमारे जिले का हैडक्वारटर जो धर्मशाला है वह रेलवे स्टेशन से १२ मील के फासले पर रह जाता है। जब तक डिस्ट्रिक्ट के हैड-क्वार्टर को रेलवे से नहीं मिलाया जायगा तब तक जिले की किसी किस्म की तरक्की नहीं हो सकती। इसी प्रकार से पालमपुर के इलाके में चाय के बागात हैं और चाय का ज्यादातर व्यापार पालमपुर और जोगेन्द्र नगर के इलाके में होता है और उस इलाके से सारी की सारी चाय अमृतसर जाती है। इसी तरह से कुल्लू बैली (Kullu valley) में फल ज्यादा तादाद में होते हैं और पिछली दफा ऐसा हुआ कि कुल्लू बैली ट्रांसपोर्ट कम्पनी (Kullu Valley Transport Company) जिसमें ७३ परसेंट शेयर रेलवे के थे फेल हो गयी इस बास्ते कुल्लू के सारे के सारे फल सड़ गये और वह बाहर नहीं लाये जा सके और लोगों को बहुत नुकसान हुआ। इसी तरह से कुल्लू बैली में और कांगड़ा के इलाके में आलू भी बहुत होता है, वह भी पिछली मर्तबा सारा का सारा सड़

गया और बाहर नहीं आ सका। इस इलाके में ट्रांसपोर्ट की बहुत ज्यादा जरूरत थी। लेकिन मुझे अफसोस के साथ कहना पड़ता है कि मैंने ६ महीने हुए इस के मुतालिक रिप्रेजेंटेशन किया था मगर उसका अभी तक मुझे जवाब नहीं मिला कि कुल्लू बैली ट्रांसपोर्ट कम्पनी को अब बेहतर तरीके से चलाया जा सकेगा या नहीं।

मैं एक बात और अर्ज कर देना चाहता हूँ। जहां मेरा यह सजेशन (suggestion) है कि कांगड़ा बैली रेलवे के जो स्टेशन हैं वह ठीक जगहों पर रखे जायं, वहां मेरा एक दूसरा सजेशन यह है कि पालमपुर का जो शहर है वह मेहरंडा स्टेशन से दो तीन मील के फासले पर है। अगर वह दो मील की लाइन बढ़ा दी जाय तो चाय के व्योपारियों को बहुत सहूलियत हो जायगी और सारा इलाका बहुत खुशहाल हो सकता है।

इसी प्रकार से मैं ने जब पालियमेंट में यह सबाल पूछा था कि कुल्लू बैली के लिए रेलवे कब बनायी जायगी तो जवाब मिला था कि उसका एस्टीमेट (estimate) ६ करोड़ रुपये का है इसलिए गवर्नरमेंट उसको नहीं लेना चाहती है। कुल्लू बैली बेहतरीन जगह है। वहां नेचुरल रिसोर्सेज (Natural Resources) बहुत हैं। उनकी तादाद बहुत ज्यादा है। वहां काने (mines) बहुत ज्यादा तादाद में हैं। लेकिन वहां कोई ट्रांसपोर्ट का इन्तजाम न होने की बजाए न तो वहां का लोहा यहां आ सकता है, न सिक्का बाहर आ सकता है और न दूसरी चीजें बाहर आ सकती हैं जिस बक्त तक वहां रेलवे लाइन नहीं बनायी जायगी उस बक्त तक बैली की बेहतरी नहीं हो सकती और न यह चीजें निकाली जा सकती हैं। इस लिए मैं रेलवे मंत्री जी से यह प्रार्थना करूँगा कि वह इस तरफ ध्यान दें और कुल्लू बैली

को ज्यादा से ज्यादा डेवेलप (develop) करने की कोशिश करें।

इसके साथ ही मैं यह भी कहना चाहता हूँ कि इसी इलाके के पास इस्पित्र का इलाका है जो कि तिब्बत से मिला हुआ है। आप यह जानते ही हैं कि तिब्बत में आज कल कौन से इनफ्ल्यूएंस (influence) काम कर रहे हैं। इन इलाकों को आप डेवेलप करने पर पूरा ध्यान दें। अगर इनमें आप बेहतरीन जरिये पैदा नहीं करेंगे तो यह आगे नहीं बढ़ सकते। इसलिए मेरी आप से प्रार्थना है कि धर्मशाला को और कुल्लू और पालमपुर को कांगड़ा बैली रेलवे से जरूर मिलाना चाहिए। दूसरी प्रार्थना यह है कि कांगड़ा बैली रेलवे को कुल्लू बैली तक एक्सटेंड (extend) किया जाय ताकि कुल्लू बैली की तरकी हो सके।

इसके अलावा मैं यह कहना चाहता हूँ कि जो कांगड़ा बैली रेलवे के स्टेशन हैं उन में शैड नहीं हैं। यहां ज्वाला मुखी का और कांगड़ा का दो बहुत बड़े मेले होते हैं। वहां नवरात्रि में लाखों की तादाद में यात्री जाते हैं। लेकिन जब वह ज्वाला मुखी या कांगड़ा स्टेशन पर पहुँचते हैं तो वहां पर उनके आराम करने के लिए कोई जगह नहीं है। इसलिए मेरी एक और प्रार्थना है कि ज्वाला मुखी और कांगड़ा स्टेशनों पर खुले शैड बनाये जायं ताकि जो लाखों की तादाद में वहां पर यात्री जाते हैं उनको रिलीफ (relief) हो सके। जिस तरह से आपने कुहक्षेत्र में शैड बनाया है उसी तरह ज्वाला मुखी और कांगड़ा में भी बनाना चाहिए। इससे यात्रियों को बहुत सहूलियत होगी।

एक और बात है जिसकी तरफ मैं आपका ध्यान दिलाना चाहता हूँ। अंग्रेजी साम्राज्य के जमाने में हमारा इलाका फौज की भरती के लिए मशहूर था। यह डोगरों का इलाका

## [श्री हेमराज]

है। यहां से फौजों में भरती होती थी। उस बक्त गवर्नमेंट की यह पालिसी थी कि इन डोगरों को कोई और दूसरा काम न मिले जिससे कि यह फौज में भरती हुआ करें।

6 P.M.

बरना इनके लिये और कोई काम नहीं होगा। आज तक इसी तरीके से इन को इस्टेमाल किया जाता रहा है। लेकिन हम चाहते हैं कि जब यह नैशनल हुकूमत बन गयी है तो हर एक स्थान पर, हर एक तहसील में, खास कर के वहां जहां भरती होती है, उस इलाके में भी एक लाइन का निकालना जरूरी है। जो भाग्वरा नंगल से ज्वालामुखी रोड तक आ सकती है, इस को निकाला जाय। सब से ज्यादा फौजी भरती पंजाब में होती है वह इस इलाके में होती है। तो उन फौजों के के लिये भी सहूलियत पहुंचाने का काम होना चाहिये। मैं समझता हूं कि आप इस बात को भी ध्यान में रखेंगे कि यह जो लाइन है वह ज्वालामुखी रोड स्टेशन तक आ सकती है और इस से बहुत बड़ा इलाका जो पिछड़ा हुआ है और जो पहांडी है, वह सारा का सारा इलाका सर्व (serve) हो जाता है और उस में बहुत सारी तरक्की हो सकती है। इस लिहाज से मैं आपसे प्रार्थना करूँगा कि इस बात की तरफ भी आप ध्यान रखें।

एक और बात जो कि मैं आपके नोटिस में लाना चाहता हूं वह यह है कि हिमाचल प्रदेश, पंजाब, पंजाब और राजस्थान, यह जितने भी पिछड़े हुए राज्य हैं, उनके मुतालिक जो भी आपका भरती के लिये सिलेक्शन बोर्ड है वह गालिबन कलकत्ते में ही बैठ कर सारी की सारी एप्लिकेशन्स (applications) इनवाइट (invite) करता है और वहां पर ही कैंडिडेट्स (candidates) को बुलाया जाता है। यह जो राज्य हैं, उनके जो ग्रेजुएट्स

हैं, जो नौजवान हैं, उनके लिये इतने पैसे खर्च करके कलकत्ते जाना और वहां इन्टरव्यू करना बहुत मुश्किल है। इसलिए उन के लिये लाजिम होना चाहिये कि जिस बक्त सिलेक्शन (selection) करें तो स्टेट्स में सिलेक्शन वाले जा कर नौजवानों को बुलावें ताकि इन नौजवानों को इतना खर्चा न करना पड़े और कलकत्ते तक न जाना पड़े।

मैं इतना ही कह कर आपसे प्रार्थना करूँगा कि मेरी इन बातों की तरफ और इन पिछड़े हुए इलाकों की तरफ आप ध्यान रखिये। अंग्रेजी साम्राज्यशाही का तो यह स्थाल हमेशा रहता था कि यह पिछड़े हुए रहें और आगे न बढ़ सके लेकिन अब यह नहीं होना चाहिये। इतना ही कह कर मैं आप को धन्यवाद देता हूं कि आप ने मुझे बोलने का मौका दिया।

श्री आर० एन० सिंह (जिला गार्जीपुर— पूर्व व जिला बलिया - दक्षिण-पश्चिम) : सभापति जी, माननीय मंत्री जी का ध्यान में बनारस से छपरा जाने वाली एन० ई० आर० (N. E. R.) रेलवे की तरफ दिलाना चाहता हूं। एन० ई० आर० रेलवे एक महत्व-पूर्ण रेल है जिसकी एक शाखा जो बनारस से छपरा तक जाती है। उस पर मुझे खास कर के बार स्टेशनों के सम्बन्ध में कहना है, स्टेशन सैद्धपुर भीतरी, चिटबड़ागांव, यूसुफपुर और सुरेमनपुर। मैं स्टेशन देखने में तो छोटे हैं, और इनका स्थान भी बहुत महत्वपूर्ण है। ये स्टेशन ऐसी जगह पर हैं कि जहां पर ४०० वा ५०० यात्री रोज़ आते हैं और अपने कामों के लिये जिलों में और और जगह जाते हैं। इन स्टेशनों के सम्बन्ध में मुझे इतना मालूम है कि ऐवरेज टिक्टों की बिक्री ३०० के करीब प्रति दिन पड़ती है। अतः इस के सम्बन्ध में मुझे आप से यह निवेदन करना है कि आप उन स्टेशनों पर

शैड बनाने के लिये प्रबन्ध कर दें, क्योंकि वहां पर वर्षा और धूप के दिनों में, उन यात्रियों को थोड़ी देर के लिये भी आराम करने के लिये कोई स्थान नहीं है। चिटबड़ागांव के सम्बन्ध में मैंने एक प्रश्न पूछा था जिसके उत्तर में मुझे यह प्राप्त हुआ है कि १९५४ और १९५५ में वहां पर शैड बनाने के लिये विचार किया जायगा। मैं इस सम्बन्ध में इतना ही आपसे अर्ज करूँगा कि आप वहां की हालत को देख कर के इस को अगर हो सके तो अपने सल्लीमेंटरी बजट (supplementary budget) में जरूर स्थान दें।

इस के बाद मुझे आप से रेलवे कर्मचारियों के क्वार्टरों के सम्बन्ध में कहना है जो कि अभी क्रीड़ करीब साल भर हुआ बने हैं। मैं अभी ८ तारीख को जयप्रकाशजी के साथ घूम रहा था। वहां पर रेलवे के कर्मचारियों ने अपने क्वार्टरों को दिखालाने के लिये हमें कहा। मैं भी उनके साथ गया और जा कर देखा तो वहां के पुराने क्वार्टरों की हालत तो बदतर है ही, परन्तु उससे भी बदतर उन नये क्वार्टरों की हालत है जो कि अभी साल भर हुआ बने हैं। उन क्वार्टरों में मैं ने एक क्वार्टर ऐसा भी देखा कि जैसे भूकम्प में इमारत हिलती हो वैसे उसकी दीवारें हिल रही थीं। इस सम्बन्ध में मैं मंत्रीजी से यह कहूँगा कि जो क्वार्टर आप बनाते हैं, उस पर यह भी ध्यान रखें कि वह बास्तव में, क्वार्टर या जो भी चीज बनाई जाती है, वह कैसी होती है।

अब थोड़ा सा मुझे चिटबड़ागांव के स्टेशन के सम्बन्ध में भी कह देना है। आज आपने कहा कि अधिकारी अप्रसन्न हैं कि हम लोगों के ऊपर यह भ्रष्टाचार का आक्षेप लगाया जाता है। लेकिन मैं तो यह कहूँगा कि चिटबड़ागांव एक स्टेशन है जहां पर कि स्टेशन मास्टर अपने उच्च अधिकारियों

को दो दो या तीन हजार रुपये घूम देकर के आते हैं, क्योंकि चिटबड़ागांव स्थान एक बाजार का स्थान है। वहां से लास कर के आसाम और बंगाल के लिये मसूर जाता है। उस मसूर के लिये वहां पर गाड़ियों की जरूरत पड़ती है। गाड़ियां होते हुए भी उच्च कर्मचारी, जिनके हाथ में गाड़ियों को देने का अधिकार है नहीं देते क्योंकि वे तो पैसे के भूखे हैं, उस में विलम्ब करते हैं और वह स्टेशन मास्टर बाजारों में आ कर उन बनियों से कह कह कर के कि इतना रुपया तुम दो तो तुम्हारे लिये बैगन का इन्तजाम हो सकेगा, इस तरह की बातें होती हैं। वहां पर एक लीक (परिपाटी) सी बन गयी है कि १०० रुपया या ५० रुपया की बैगन वहां के व्योपारियों को देने पड़ते हैं। इस सम्बन्ध में मैं इसलिये जानता हूँ क्योंकि वहां के व्योपारियों से कुछ मेरा सम्बन्ध है।

इस के बाद मैं थोड़ा सा छोटे कर्मचारियों के सम्बन्ध में भी कह देता हूँ कि वह छोटे कर्मचारी क्यों ऐसा करते हैं। उन के लिये तो मेरे पास एक पत्र है जिस पत्र में यह बतलाया गया है कि अभी तक उन छोटे कर्मचारियों को १९४५ की भी तनख्वाह नहीं मिली है। वह स्टेशन फेकना है। वहां के स्टेशन मास्टर के अलाउन्स के २५० रुपये हैं जो अभी तक नहीं मिले हैं। इस तरह से कई एक लिस्ट मेरे पास हैं। अतः इस के ऊपर भी आपको ध्यान देना अति आवश्यक है जिससे कि यह भ्रष्टाचार उठ सके।

इसके बाद मैं अभी अभी दो या तीन दिन की घटना कहना हूँ कि गाड़ियां जिन को जरूरत होती हैं उन को तो मिलती नहीं, परन्तु व्यक्तिगत रूप से वह गाड़ियां दी जाती हैं। वह व्यक्ति अपने को एक पोलिटिकल सफरर (Political sufferer) आकर बताता है और आपके यहां अप्रोच

## [श्री आर० एन० सिंह]

करता है और उस पर सील मुहर भी लग जाती है कि हां यह पोलीटिकल सफरर है और इस को गण्डियां मिलनी चाहियें।

मैं जानता हूं कि अभी एक सज्जन को गाड़ी देने का वायदा किया गया है और यह भी मैं जानता हूं कि उन्हें स्वयं गाड़ी लादना नहीं है, वह गाड़ी ले जायेंगे और ले जाकर जिसको गाड़ी की ज़रूरत होगी उसको पैसा लेकर बेच देंगे और इस तरह से पैसा कमायेंगे, अतः मैं आपके सामने यह सब चीजें रखता हूं और आप इन पर ध्यान देने की कृपा करें।

दूसरी बात यह है कि सबेरे चिट्ठागांव से होते हुये बनारस तक जो गाड़ी चलाई गयी है वह और्डिहार पहुंच कर बहुत देर तक रुक जाती है और बनारस कीरीब डेढ़ बजे पहुंचती है, उसके बाद फिर दूसरी गाड़ी जो सीधे छपरा से आती है, बनारस उसके थोड़े ही पीछे पहुंचती है। इसके सम्बन्ध में मैं आपसे यह निवेदन करूँगा कि पहली गाड़ी जो बनारस डेढ़ बजे पहुंचती है उसकी स्पीड को बढ़ाने की कृपा करें जिससे वह गाड़ी दस बजे या ग्यारह बजे दिन तक बनारस पहुंच जाय ताकि जनता को और वहां के लोगों को सुविधा हो सके बस, बूब मुझे और अधिक नहीं कहना है।

श्री भूनमूनवाला (भागलपुर मध्य) : सभापति जी मुझको कुछ विशेष कहना नहीं है, परन्तु जिस चुनाव क्षेत्र से मैं आता हूं, वहां की कुछ विशेष बातों की ओर मंत्री महोदय का ध्यान आकृष्ट कराना चाहता हूं।

मंदार-भागलपुर रेलवे के बारे में मंत्री महोदय का बड़ा आभारी हूं कि उन्होंने इस बार उसके लिये रुपया रख दिया है और यह आश्वासन दिया है कि यह बन जायगी, मैंने उसके बारे में कटमोशन (cut motion) भी दिया था, परन्तु चूंकि उन्होंने इसका

आश्वासन दे दिया है, इसलिये उसकी आवश्यकता नहीं रहती। हमारी बहन श्रीमती मुझमा सेन जो उम्र क्षेत्र से आती है उनके पास इस आशय का पत्र आया है कि आलमोस्ट इट विल बी कम्प्लीटेड (almost it will be completed), मैं इस प्रश्न को करीब चार साल से यहां पर उठाता आ रहा हूं और बराबर सरकार की तरफ से यह कह दिया जाता है कि यह जल्दी हो जायगा, तो मेरी मिनिस्टर साहब से इस सम्बन्ध में प्रार्थना है कि वे कृपा करके इस चीज को सन् १९५३-५४ में अवश्य कर देंगे। आलमोस्ट कम्प्लीटेड न रखा जाय। दूसरी चीज जिसकी ओर मैं आपका ध्यान दिलाना चाहता हूं वह यह है कि नार्थ ईस्टर्न रेलवे (North Eastern Railway) पर याना भीलपुर (Thana Bhilpur) बड़ा भारी स्टेशन है जिससे हो कर भागलपुर से उत्तर में सब जगह जाना पड़ता है, उस स्टेशन पर अक्सर ट्रेन स्टॉप थमय पर नहीं आतीं, यह टाइमिंग आदि की छोटी २ बातें कहते मुझे संकोच मालूम होता है, लेकिन चीज यह है कि इस सम्बन्ध में वहां के अधिकारियों को कहते २ हम लोग थक गये और कोई फल नहीं निकला, तब लाचार होकर आपके सामने इन बातों के लिए आना पड़ता है। भागलपुर से चलकर उत्तर जाने के लिए हम लोगों को यह तैयारी कर लेनी पड़ती है कि शायद कनेक्टिंग (connecting) ट्रेन न मिले, तो १२ घंटे वहां पर उनको पड़े रहना पड़ता है और वह इसके लिये तैयार होकर आते हैं और हमेशा इस अनिवार्यता के साथ वहां पर जाना पड़ता है ट्रेन टाइमिंग ठीक न होने के कारण वहां पर सैकड़ों मुसाफिर प्लेटफार्म पर १२ घंटे तक पड़े रह जाते हैं मैं चाहता हूं कि उस स्टेशन पर जान्च लाइन्स (Branch Lines) से जो गण्डियां आती हैं अगर वह किसी दिन चार पाँच मिनट निश्चित

समय से लेट पहुंचती है, तो वह उस मेन गाड़ी को छोड़ न दें अगर उसमें विशेष असुविधा न हो उसका मेल ले लें, दस, पांच मिनट की तो बात रहती है।

तीसरी बात जो बिहार वस्तिवारपुर रेलवे है वह प्राइवेट ओन्ड (private owned) है, गवर्नमेंट को उसको एकवायर (acquie) कर लेना चाहिए, अभीतक उस रेलवे को गवर्नमेंट ने क्यों नहीं लिया है, यह मेरी समझ में नहीं आता है। इसी तरह संहसराम आरा बाली लाइन को बड़ी लाइन बना देना चाहिए। चौथी बात यह है कि आलमनगर और किशनगंज के जो दो थाने हैं, उनको रेलवे से मिला दिया जाय, यह बहुत ही आवश्यक है। उस तरफ जूट आदि का बहुत भारी व्यापार होता है, इस बार जूट के दाम गिर जाने के कारण वह बेचारे बहुत मार ला चुके हैं, दूसरे वहां से ट्रान्सपोर्ट की सहलियत बिलकुल उपलब्ध नहीं है, मैं इस ओर मिनिस्टर साहब का विशेष ध्यान दिलाना चाहता हूँ और आलमनगर और किशनगंज के जो थाने हैं और जिनका इतना व्यापारिक महत्व है, उनको रेल से अवश्य मिला दिया जाय, मुझे पूर्ण आशा और विश्वास है कि वे इस ओर अवश्य ध्यान देंगे।

अन्त में मैं यह क्लास के बारे में 'जिसके ऊपर और बहुत से लोग कह चुके हैं, मैं भी चन्द दो एक शब्द कहना चाहूंगा, आज भी यह क्लास में काफी भीड़ होती है और यह भी मानी हुई बात है कि यह क्लास की आमदनी से हमारी रेलवे चल रहीं हैं। एक बार जब मैंने यह प्रश्न उठाया था, तब सन्धानम साहब जो रेलवे मिनिस्टर थे, उन्होंने कहा था कि यह क्लास में जो यह ओवर-कार्डिंग (overcrowding) होती है, उसी की वजह से और उसी के नफे से हम लोग रेलवे रन कर सकते हैं, और अगर जितने आदमी वहां बैठने चाहिएं, उतने ही आदमी

अगर वहां बैठें तो हम पैसा पर्याप्त न मिलने के कारण अपनी रेलवे को नहीं चला सकते हैं। मिनिस्टर साहब से यह बात मुनकर मुझे बहुत दुख हुआ और मैं चाहता हूँ कि हमारे बत्तेमान मिनिस्टर साहब कृपा करके उन बेचारे गरीब मुसाफिरों की दशा को सुधारने का प्रयत्न करें, क्योंकि वह लोग हमारी रेलवे की आमदनी का मुख्य साधन हैं, इत्तिले यह ठीक नहीं है कि उनको ट्रैवलिंग में मुविधा न पहुंचायी जाय और उनकी ट्रैवल कंडीशन्स (travel conditions) बेटर (better) न की जाय कम से कम यह तो प्रबन्ध होना ही चाहिए कि जो दूर जाने वाले मुसाफिर हैं उनको बैठने की जगह मिल सके। आशा है मिनिस्टर साहब इस प्रश्न को पहला महत्व देंगे।

**Shri P. C. Bose (Manbhum North):** The Railway Board as an authoritative body plays an important role in our Railways, and I was feeling all the time that the criticism rightly or wrongly made against the Minister were not really applicable to him but to the Railway Board. Of course, from the overall picture that we get from the Budget papers relating to the Railways and the speech of the Minister, I am convinced that considerable improvement has taken place in the affairs of the Railways. If you compare the present conditions with the conditions prevailing two years ago, nobody can deny the fact that Railways have vastly improved. The timings have been improved. The efficiency of the staff has improved. New lines have been opened and many facilities have been provided.

I only wish to bring to the notice of the Railway Board two points for rectification. The Railways have been purchasing coal for a long time directly from the collieries, but recently—only this year, perhaps—they have introduced a system called the group system. They make one man as the leader and make him responsible for the supply of coal from several collieries. I suggest that this is a very dangerous system. The Sindri Fertilizer Factory also has made this arrangement. Only a few days ago, just before I came to attend this session, I was told that the leader of one group was going into

[Shri P. C. Bose]

liquidation and his bill, which was really due to all the six collieries which were under his leadership, was attached by the creditor. I do not know what will be the decision of the court, but I am afraid the Sindri Factory will have to pay again to all the six collieries, in case that man has gone into liquidation and the bill has been attached for his own debt. If the railways also have introduced this system the same difficulty may arise. It may be an advantage to the Railway Board to deal with a few men instead of a number of colliery proprietors. But that danger is always there. If you make one man responsible, that man may die, and the railways will have to pay for the amount again. You cannot avoid the court's decision. This matter requires careful legal examination.

Then there is another point which I want to bring to the notice of the Railway Board. It is this. The collieries get supply of wagons every day. I know that the over-all picture has much improved. They get supply of wagons probably as much as they require, but they do not get it regularly. That affects the earnings of the men who are piece-workers. For example, a small colliery raising one hundred tons of coal a day requires five wagons every day. If he gets at the end of the month all the wagons necessary, say 150 wagons, that will not help him at all, because the labourers get their payment according to the work they do. If they cannot get wagons to load, they will not get wages for that day. It must be ensured that the collieries get a regular and adequate supply of wagons. I do not mind if he gets a few wagons less. But they must get an adequate number of wagons regularly every day, so that they can keep the people engaged. Otherwise the labourers will suffer. Probably the colliery owners may make up; but not the workers. This raises a very important matter and should be considered by the railway authorities.

The other point I want to raise is about labour problems. I do not want to go into details of it. The matter has been sufficiently discussed here. I felt that some hon. Members said that there was no human touch in the budget of the Railway Minister as regards problems of labour. I was myself touched by the human touch of the Railway Minister and I shall read out a small portion of his speech. I hope the Members of the Railway Board and the officers would be in-

spired by the human approach of the Railway Minister. The Minister said:

"My earnest appeal to all of them (labourers) is to live and work in peace and have no suspicion or doubts in their minds regarding any possible lack of will on my part to find out a reasonable solution of their problems."

I have never heard such words from any employer or any political leaders in my thirty years of association with the labour movement. I was specially moved by these words of the Minister himself and I again repeat my request to the authorities, the administrative authorities, the Members of the Railway Board and General Managers to be inspired by the statement of the Minister.

**Shri P. Subba Rao:** In regard to the freight structure, I consider that fares should be charged upon some principle. I do not find any basis or principles in the present day charges. Higher fares are charged for mail trains and lower fares for passenger trains. On what basis? I suppose, because mails run faster and the passengers train run slower and secondly because passengers are given some additional comforts in the former. If the same principle is applied, metre gauge trains as they run very slowly, and narrow gauge trains as they creep along, fares by these trains should be lower. Further, construction of the metre gauge costs less than that of broad gauge. Equipment required also is much less. Engines are less costly. So the administration is not justified in charging the same fare for the metre gauge. It is high time that the narrow gauge should be scrapped altogether. There is the Parlakemedi Light Railway which is about 5½ miles long. At eight miles per hour trains take seven hours to reach their destination. There is the Raipur-Dhamtari line, about 45 miles long. Running at nine hours per mile it takes five hours for a train on that line to reach its destination. Who will take to that train when buses, which charge the same fare and yet run faster ply on that route. I have travelled several times from Raipur to Dhamtari. They charge one rupee and take you to your destination in two hours, whereas the snail-pace train takes five hours. The administration complain that they are not getting sufficient traffic.

To add to that, there is another subterfuge. There is a system called inflat-

ed mileage. Not being satisfied by charging the same fare they want a higher fare. So a 25 per cent. additional charge is made. Last year the hon. the Railway Minister gave us an assurance that the system of inflated mileage would be done away with.

So if we apply the same principles as between mail and passenger trains, fares by the metre gauge should be less and that by narrow gauge lesser still. Even with regard to higher fares charged by mail trains why should the passengers be penalised? They travel hundreds of miles—a very tedious journey. But still they are charged higher charges. Hitherto there were telescopic fares: the longer a man travels the lesser he pays. Even that is cancelled now. Formerly mail and express trains were meant for long distance travellers.

Of all the railways the N.S. Railway was charging lesser fare for the metre gauge and higher fare for the broad gauge. That principle should be introduced in all the railways. That is a most sensible principle to adopt.

The other difficulty under which long distance passengers suffer is wrong calculation of fares, and particularly when the journey involves change of trains; even on sections where there are no mail or express trains, mail fare is recovered from the passengers. That is because while preparing the scheduled of railway fares, the officers do not care to find out whether on the particular sections by which tickets are issued, mail trains run. If it had been left to the booking clerk concerned he would have found out whether mails were running on that line and would have charged accordingly.

Then about the beggar nuisance. It is impossible to travel by the third class or the intermediate class. When we give practical suggestions the administration is not prepared to accept them. They raise some objection or the other. If they want to allow the beggars, like porters they can be given licenses. In addition, there are hawkers and vendors. They sell not only eatables but clothes, medicines, everything. And they go on lecturing about the benefits of their quack medicines. I do not know whether they travel by season tickets or otherwise. But passengers are entitled to a certain peace of mind. There is already overcrowding in the carriages. These beggars create any amount of nuisance. And most of them are lepers or persons suffering from various other contagious diseases. That is the

lot of the passengers. It is already a disgrace that these beggars should stand outside, on the platform, everywhere. I can even tolerate their coming into the platform. But they get into the running train and create nuisance. I think in no other country in the world we can find such beggary as in the running trains of India.

With regard to goods, there are so many crores of rupees paid as compensation for losses. What is the reason for it? It is only the railway staff that are engaged in the booking or the delivery of the goods that are pilfered. I do not think it is possible for any robber to come inside the railway premises and pilfer anything. There are no such instances. Goods are booked from one station to another. They pass through the hands of railway servants all the time. But by the time they arrive at the destination the goods are either lost, pilfered or damaged. All this of course means that the Railway is unable to put down this sort of corruption. Still they put up one excuse or another and go on paying crores of rupees as damages. For dealing with corruption in Railways they have created what is called the Special Police Establishment. But when these special Police have been instrumental in detecting cases concerning the bigger officials, suddenly comes an order that Gazetted officers should not be prosecuted without securing the previous permission of General Manager. This will only lead to the conclusion that Government is shielding its corrupt officials, and nothing more. I had come across an instance where I saw the work of two persons Sri D. N. Pal and P. P. Sinha Roy who worked as Railway sectional officers. They had done yeoman service, they had been instrumental in detecting several cases, had been given rewards and certificates of merit by the Government. There had not been a single complaint against them. I found out that one of them Sri P. P. Sinha Roy was incorporated in the service and the second Sri D. N. Pal is kept out. Afterwards the Special Police Establishment created several posts and put incompetent persons. It clearly shows that Government wants to shield the corrupt officials and is not at all sincere in exposing them. It is probably because these bigger bosses are exposed, they put pressure and see that such persons as Sri D. N. Pal are dismissed or sent away to some other posts, because they are doing good work.

With regard to the construction of railway lines I have to submit a few

[Shri P. Subba Rao]

points. I know the difficulties. Everybody wants that a railway line should be constructed this side or that side and takes only his individual province or place into consideration. But we have to follow a principle. Of course if a new line is constructed in the Gangetic Valley, which is already congested, it will pay. If a line is constructed through a forest it will not pay, at least during the first decade. But it will develop the country as it will open up waste lands that are lying uncultivated, because no man would go into a forest. I can speak of my own Province, namely Orissa, that after the construction of the Raipur-Vizagapatam line several lands were thrown open for cultivation, and the picture is suddenly changed. It used to be full of forests, whereas now you find everywhere cultivated lands. Canada developed like that. The railways were put first and then the people settled. If people are asked to go into the forests without any communications, nobody would take the trouble. But if you put in the railway, people will go. And so, in the construction of new lines, the Administration should take into consideration whether by construction, the country will develop. Of course, in a populated place, there would be other means of communication. It is not the means of communication that should be looked into. When old surveys have been undertaken and neglected, why new surveys are to be undertaken and waste large sums of money? In 1946-47, some 700 miles in Orissa were surveyed and then no action was taken. In 1947-48, a survey of 491 miles was undertaken from Vizag to Nagpur. If these lines are undertaken, I think the country will develop to a great extent. These developmental schemes have been thrown out. No doubt I do appreciate the difficulties of the Railways. New problems crop up. For example, after the partition, Assam had to be connected by different railways. So, the Assam Railway was given preference. To connect the metre gauge system of North and South India, the Khandwa-Hingoli line is to be constructed. We have lost Karachi port. So, another line, 200 miles long is to connect Deesa with Kandla. Such things crop up. There are constructions of new capitals. Chandigarh in Punjab has to be connected with railway. There is a suggestion that Etah should be connected by the railway. It is only 18 miles away from the railway. There are a number of buses and roads and where is the necessity to connect Etah with the railway?

Another thing, Kakinada is to be connected with the main line running from Calcutta to Madras. A train goes from Madras to Samalkot and thence to Pithapuram, a distance of only eight miles. Now, it has to run through two sides of a triangle, ten and eleven miles, i.e., 21 miles. All through passengers will be compelled to pay this extra distance fare simply to give benefit to passengers from Kakinada. Probably, the former Deputy Food Minister who belongs to Kakinada might have introduced this scheme, Mr. Thirumala Rao. How many passengers are going to Madras from Kakinada? There are a number of trains from Kakinada to Madras. The Madras Mail is having a through carriage to Calcutta as well as to Madras. Kakinada is already connected with the main line but there is no necessity to take the Mail train to Kakinada and waste money by construction of another loopline from Pithapuram to Kakinada.

With regard to the connection of Etah; there are five district headquarters in Orissa which are not connected by railways. One of them is 68 miles away from the railway. Nobody cares. Etah is only 18 miles from the railway and that need not be connected. My submission is some principles must be laid down for new constructions. I do not want to create funds where they are wanting but the few funds that are available must be utilised for developmental schemes.

**श्री उदयशंकर दुबे (बस्ती डिस्ट्रिक्ट उत्तर) :** सभापति जी, इसके पहले कि मैं रेलवे के प्रबन्ध के बारे में कुछ कहूँ मैं यह आवश्यक समझता हूँ कि मैं अपने क्षेत्र के सम्बन्ध में कहूँ और कहाँ के लोगों की कुछ आवश्यकताओं को इस भवन के सामने रख दूँ।

मैं उत्तर प्रदेश के उस क्षेत्र से आता हूँ जिसका उत्तरी भाग नैपाल राज्य की सरहद से मिला हुआ है। इस हिस्से में कुल ६ रेलवे स्टेशन हैं। मुझे दुःख के साथ कहना पड़ता है कि इन छहों रेलवे स्टेशनों पर किसी जगह भी तीसरे दरजे के मुसाफिरों के ठहरने का कोई स्थान नहीं है। एक जगह भी मुसाफिर खाना या कोई शैड नहीं है। इस क्षेत्र का

एक बड़ा स्टेशन जो कि कई कारणों से महत्व का स्टेशन है, व्यापारिक दृष्टि से भी और राजनीतिक दृष्टि से भी, उसका नाम नड़नी है। यह नैपाल राज्य के कृष्ण नगर कस्बे से दस गज के फासले से अलग होता है और यहां से नैपाल राज्य और यू० पी० के आदमियों का आना जाना और व्यापार अधिक तादाद में होता है। यहां मैंने ऊचे दरजे के लोगों तक के लिए एक वेटिंग रूम (waiting room) नहीं देखा।

दूसरी दिक्कत यहां के लोगों की यह है कि बढ़नी और उसका के बीच सिर्फ़ एक ट्रेन दिन में और एक ट्रेन रात में चलती है। लोगों को जिन्हें अधिकतर बस्ती आना पड़ता है वहां उन्हें बारह बारह और चौदह चौदह घंटे लग जाते हैं, इस जगह पहुंचने में। मैं रेलवे मंत्री और रेलवे बोर्ड का ध्यान इस ओर आकर्षित करना चाहता हूं कि वहां के लोगों के इस महान कष्ट को जितनी जल्द हो सके दूर करें।

दूसरी चीज़ इस सिलसिले में मुझे रेलवे के शासन के सम्बन्ध में कहनी है। रेलवे मंत्री की स्पीच के बाद, जहां तक रेलवे बोर्ड और रेलवे के शासन के चलाने वाले जिम्मेदार लोगों का सम्बन्ध है, कुछ ज्यादा कहने की गुंजाइश नहीं रह जाती। मैं उसे दो दृष्टिकोणों से देखता हूं। एक दृष्टिकोण तो उसका यह है कि उस को जिस प्रकार जनता देखे, जिस भावना से जनता देखे, उस तरह देखें। जहां तक इस दृष्टिकोण का सम्बन्ध है रेलवे विभाग ने पिछले चार पांच वर्षों के भीतर जिन दिक्कतों का सामना किया है, जिस तरह उन्होंने सुधार किये हैं, जिस तरह वह आगे बढ़ रहा है, यह काफ़ी प्रशंसनीय है। उस दृष्टि से हमें यह कहना पड़ेगा कि रेलवे के ये अधिकारी लोग काफ़ी मेहनत में और

काफ़ी होशियारी से अपने काम कर रहे हैं। जनता का सहयोग भी इन्हें काफ़ी प्राप्त हुआ। इस चीज़ को अगर हम देखें तो क्या जनता ने बास्तविकता के भाव, बास्तविक रूप को देख कर, इन की दिक्कतों को, इन की परेशानियों को अपने सामने नहीं रखा। हिन्दुस्तान की जनता इस मामले में तो बहुत ही प्रशंसनीय है। वह आपकी दिक्कतों का आपके कर्मचारियों की परेशानियों का, उनके लिमिटेशन्स (limitations) का अच्छी तरह से विचार करती है। उस का जहां तक सम्बन्ध है, आप देखेंगे कि क्या रेल की छतों पर चढ़ कर, आपकी दिक्कतों के बक्त में, जनता ने अपना काम नहीं निकाला? क्या लोगों ने फुटबोर्डों पर चढ़ कर अपना काम नहीं निकाला? जनता के सहयोग अब जहां तक सम्बन्ध है उसने आपकी दिक्कतों और परेशानियों के बीच आपका हाथ बटाया। तो जहां तक जनता का सहयोग का ताल्लुक है, वह यह है।

दूसरा दृष्टिकोण इस शासन के सम्बन्ध में यह है कि वह आपकी तरफ से होना चाहिये। रेलवे अधिकारी स्वयं जनता के साथ अपनी जिम्मेदारी कों सोचें। यह रेलवे का एक ऐसा नैशनलाइज़ एंटरप्राइज़ (nationalised enterprise) है कि जो १०० पर सेंट (100 per cent) नैशनलाइज़ है। इस से जो कमाई होती है, उसके ऊपर अपनी तरफ से विचार करने के लिये मैं यह सुझाव देता हूं कि आप इसे इस दृष्टिकोण से देखें कि क्या हिन्दुस्तान की इकानामी (economy) जितनी इजाजत देती है उस से ज्यादा तनखावाहें वह जनता आपको नहीं दे रहीं हैं? क्या इस देश के भीतर आप ही के बराबर, आप ही की एफिशियेंसी (efficiency) के साथ यदि ज्यादा नहीं तो आप ही की तरह आप ही के बराबर ड्यूटियां दूसरे और विभाग नहीं कर रहे हैं, चाहे आपके मुकाबले में उनकी

## [ श्री उदय शंकर दुबे ]

तनस्वाहें कम मिल रही हैं ? जहां तक आपकी दिक्कतों का ताल्लुक है, आपकी परेशानियों का ताल्लुक है, वहां तक तो चीजें बदाशत की जांय, यह ठीक है । पर जरा आप सोचें कि कुछ ऐसी भी बातें हैं जिन्हें आप बाकई दूर कर सकते हैं और शायद किन्हीं कारणों से आप का ध्यान उनकी ओर नहीं गया । क्या जिनके पैसे से आपका इनना बड़ा विभाग चल रहा है, जिनके पैसे से आप को हिन्दुस्तान की ओर नौकरियों के बनिस्वत ज्यादा तनस्वाहें मिल रही हैं, क्या आप ने बाकई उन को अपने ध्यान में रखा ? क्या उस दृष्टिकोण से जिन बातों को आप दूर कर सकते हैं उन को किया ? क्या वह बाकई आपके अधिकार से, आपकी काबलियत से बाहर हैं । क्या स्टेशनों पर जो खाना मिलता है, स्टेशनों पर जो पेय पदार्थ मिलते हैं, उन की बुराइयों को दूर नहीं कर सकते ? क्या आप वहां लोगों को अच्छा खाना नहीं दे सकते क्या उन चीजों की आप वहां अच्छी तरह से देखभाल नहीं कर सकते ? क्या जो भ्रष्टाचार हैं, जिससे आप इनकार नहीं कर सकते कि वह हैं, उसे दूर नहीं कर सकते ? मुझे यह सुन कर दुःख दुआ जब मे हमारे मंत्री महोदय ने यह कहा कि इस को दूर करना बड़ा मुश्किल है । माननीय मंत्री जी । अगर यह चीज मुश्किल है तो आसान बातें तो सभी कर सकते हैं, मुश्किल बातें भी किसी को करनी हैं और वे आपको करनी हैं । माननीय मंत्री जी ने कहा कि रेलवे बोर्ड के लोग मेरे पास आए, रेलवे के बड़े बड़े उच्च कर्मचारी मेरे पास आये और उन्होंने कहा कि साहब ऐसा ही है तो हमें नौकरी करने की क्या ज़रूरत है । मैं उन के विचारों की, उनकी भावनाओं की क़दर करता हूँ । पर मैं उन से यह पूछना चाहता हूँ कि क्या आप इन चीजों का हल नहीं निकाल सकते । यदि गौर से देखा जाय

तो सब कुछ कर सकते हैं मैं तो यह चीज़ समझता हूँ कि जो ऐडमिनिस्ट्रेशन इस फोर-साइट (foresight) को नहीं रख सकता, जो ऐडमिनिस्ट्रेशन इस को फोरसाइट से नहीं देख सकता वह नहीं चल सकता । यह जानते हुए भी कि यह चीज़ है, जिसके ठीक से चलने की जिम्मेदारी उन्हीं की है, क्या उस के लिये कायदे नहीं बना सकते ? क्या जनता की दिक्कतों को आप देख नहीं सकते, वे कैसे ठीक की जा सकती है, क्या इस को आप नहीं देख सकते ? तो क्या आप इस चीज़ की इजाजत देंगे कि आपके जो सक्षेसर्स (successors) आवें वे भी इन चीजों को वैसे ही देखा करें और उन को इसी तरह से चलने दें ?

सभापति जी, मैं इस सिलसिले में बहुत कुछ कहना चाहता था, पर मेरा समय खत्म हो गया है और मैं आपके अनुशासन के बाहर नहीं जाना चाहता । परन्तु इतना तो मैं अवश्य ही कहूँगा कि यह इस साल का बजट जिसे आप पेश कर रहे हैं, इस साल के खत्म होते होते मैं चाहूँगा कि आप कोई न कोई ऐसा रास्ता ज़रूर निकालें जिससे यह चीजें खत्म हों । इन चीजों को आप देखें और देखे कि कम से कम जो आप को पैसा देते हैं उन की सुविधा पहले ध्यान में रखें । यह जो स्पैक्टेक्युलर (spectacular) चीजें हैं इन से साधारण जनता और साधारण व्योपारी वर्ग को कोई राहत नहीं मिल सकती । आप कहते हैं कि हमने फस्ट क्लास दूर कर दिया, आप कह दें कि हम सैकिड क्लास दूर कर रहे हैं तो जब तक आप जनता की मांगों को दूर नहीं करते तब तक यह फस्ट क्लास और सैकिड क्लास को दूर करने से किसी तरह जनता को कोई राहत नहीं हो सकती । याद रखिये कि आप को पैसा देने वाले और आपकी कमाई को पूरा करने वाले यह क्लास के पैसेंजर्स और व्योपारी वर्ग हैं । अगर

व्यौपारी वर्ग और वर्ड ब्लास के पैसेंजर्स जो आप को पैसा देते हैं उन्हीं की दिक्कतों को आप दूर नहीं कर सकते तो आप बाकी चाहे जितनी भी स्पैक्ट्रेक्युलर चीज़ों करें, यह तो पोलीटीशियन्स (politicians) के मनोरंजन की बातें हैं कि हम यह कर रहे हैं और वह कर रहे हैं, उस से लाभ नहीं होने वाला है। मैं चाहता हूँ कि इन चीज़ों की ओर ध्यान दे कर आप वास्तविकता को पकड़िये और वास्तविकता के रास्ते पर चलिये जिससे देश का कल्याण हो, भूठी प्रतिष्ठा में मत पड़िये।

**Shri Nanadas:** Article 46 of the Constitution reads;

"The State shall promote with special care the educational and economic interests of the weaker sections of the people, and in particular, of the Scheduled Castes and the Scheduled Tribes, and shall protect them from social injustice and all forms of exploitation."

The Congress Governments are not at all taking sufficient care to implement the provisions of the Constitution, and naturally the Railways have completely neglected the problem of the Scheduled Castes and the Scheduled Tribes in the matter of recruitment to the services. There is very poor representation for Scheduled Castes and Scheduled Tribes in the Railway Services. The Government have utterly failed to appoint sufficient number of people especially in Class I, II, and III services from amongst these classes. It is a matter for shame that there are only three scheduled caste officers in the whole of the railway service in the country. During the last three years, 1949-1950-1951, they have not even selected a single Scheduled Castes member for the Class I and II services. On paper, however, there is reservation for the Scheduled Castes. 12½ per cent. of the vacancies are filled by open competition, and 16½ per cent. of the vacancies to be filled by a method other than direct competition, have been reserved for the Scheduled Castes. For the Scheduled Tribes, five per cent. of the vacancies have been reserved. But what is the real position? From the statement supplied by the Railway Board, regarding the representation of the Scheduled Castes and Scheduled Tribes, in services, we find that in Class I and II Services, the number of Scheduled Castes officers is only

three out of 2372. That is to say, it is 0.15 per cent. only. In Class III, there are only 11,319 out of 2,48,000—i.e. 0.4 per cent only. The Government recruited 187 gazetted officers during the last three years, but there was none from among the Scheduled Castes. During the same period, 32,399 class III staff was appointed, out of which Scheduled Castes were only 1,072, while according to the reservation, there should have been 4,050 persons. I therefore urge upon the Congress Governments not to cheat my people like this for their political ends. I want to know from the hon. Railway Minister, what steps he has taken to give representations to the Scheduled Castes and Scheduled Tribes, and what steps he is going to take in the future to fill up the gap, within as short a time as possible.

**Shri Nambiar:** Only lip-sympathy.

**Shri Nanadas:** The Government say that they are taking every possible step to employ the Scheduled Castes people, but at the same time they also say that the Scheduled Castes people are not forthcoming in good numbers. This itself is an admission that the Congress Governments have completely failed to educate and train up the Scheduled Castes and Scheduled Tribes. The financial assistance given by the Central Government in the form of scholarships was very meagre. It did not even touch the fringe of the problem. I therefore demand of the Finance Minister that he should set apart at least rupees two crores for scholarships to Scheduled Castes people this year.

**Shri Raghunath Singh (Banaras Distt.—Central):** Is it a part of the Railway Budget?

**Shri Nambiar:** Be patient.

**Shri Nanadas:** I am also coming to the Railways.

**Mr. Chairman:** The hon. Member has given away his own case when he says that he is now coming to the Railway Budget. I request him to confine his remarks to railway matters only.

**Shri Nanadas:** I just said one word about general finance, Sir. The Railways also should spend at least five crores of rupees annually for educating and training the Scheduled Castes and Scheduled Tribes. This is not a big sum, Sir, when you compare it with the crores and crores of rupees that are being squandered by the Railways in importing foreign experts and foreign goods and also in wasting money in

## [Shri Nanadas]

scandals like 'Schlieren' and 'Chittaranjan'. The Government is paying thousands of rupees to the members of the Railway Board. (Interruptions).

**Mr. Chairman:** Let the hon. Member have his say.

**Shri Bhagwat Jha (Purnea cum Santal Parganas):** We want to know what is the Chittaranjan scandal.

**Mr. Chairman:** Order, order. Let the hon. Member proceed in his own way.

**Shri Nanadas:** The Railways are paying thousands of rupees to the members of the Railway Board and to many officers without any sense of proportion. Rupees forty eight thousand with travelling and other allowances is certainly an intolerable expenditure for an individual officer.

**Shri Feroze Gandhi (Pratapgarh Distt.—West cum Rae Bareli Distt.—East):** You are getting 40 rupees a day.

**Shri Nanadas:** If the Government is really sincere about the welfare of the Scheduled Castes and Scheduled Tribes, I urge upon it to create a Railway Scholarship Fund for the education of the Scheduled Castes and Scheduled Tribes.

This is not enough. To fill up this gap, educational and other qualifications must be liberalised for these people. In the matter of promotions and selections also, these people must be treated differently from others. The Railway Service Commissions Sir, are expected to safeguard the interests of the Scheduled Castes and Scheduled Tribes, but you will be surprised to know that there is not even a single Scheduled Caste member on the Railway Service Commissions. Not only that, Sir, but there is not even a single officer or even a clerk in the Service Commissions. Under these circumstances, we cannot expect the Scheduled Castes and Scheduled Tribes cannot expect, any justice from these Service Commissions.

In this connection I am reminded of my own experience. In the year 1951, I passed the competitive examination for Deputy Collectors securing the third place. But I was not selected for the service. The man who got 18th rank in order of merit was selected simply because a Congress boss was interested in him. So, these Service Commissions are not angels from the Heaven. They are not Daniels to do justice. They belong to the so-called upper castes who are considered as the oppressors of the Sche-

duled Castes and Scheduled Tribes. Lambs cannot expect justice and fair-play from the wolves. This is what is happening in the case of the Scheduled Castes and Scheduled Tribes. I therefore demand that there must be two Scheduled Caste members on the Railway Service Commissions and many officers and clerks belonging to the Scheduled Castes and Scheduled Tribes must be appointed in those offices. To assist the availability of candidates, statistics must be collected by the Government and these must be published every year.

Railways, have thousands and lakhs of acres of land—cultivable waste land—but the Government has failed to supply us with statistics regarding these lands. It should do so now and distribute all such lands to the landless agricultural labourers. There is no meaning in saying that the Government is taking every possible step to grow more food in the country. There is no reason why the Government should not supply us with facts and figures. The railways are spending crores of rupees through contractors. There is large scope for corruption in this system. Therefore, I suggest that the railway contracts must be given to the Labour Cooperative Organisations. If it is done, we can put an end to the evil of the big fish swallowing the small ones.

7 P.M.

There are more than two lakhs of persons on the temporary list in the railway services. They are more than 20 per cent. of the total staff. I do not understand the attitude of the Government in keeping all these people as temporary. There is something basically wrong with the system. Employees should not be treated as temporary after one year; they must be made permanent within two years.

As you all know, Sir, Class IV servants are the most badly treated of the railway servants today. Most of them are unskilled workers, gangmen, porters, scavengers and sweepers. Here alone the Scheduled Caste people have got greater representation. These people are the worst treated in the Railways. Invariably these people are not provided with quarters and the treatment meted out to them is very inhuman. I can give the Minister a number of instances where the people are made to live in slums under inhuman conditions. I do not mean thereby that other Class II and Class III staff belonging to the so-called upper classes are treated well. Their condition is also very miserable.

Therefore, I suggest that while providing quarters to these Class IV people they should be given priority over others, and the tinge of untouchability should not be allowed to continue even in railway colonies. Since many of the Class IV staff are illiterate, ignorant and ill-paid, they are not able to send their children to the schools to get better education. If the Government is really sincere, then the children of these people and their relatives must be provided with free education.

The condition of sweepers in railways is horrifying and intolerable and they are made to live in slums in inhuman conditions. I ask the hon. Minister to go and see their fate at Rajamundry, Vijayawada and Golconda, for himself. Even the sweepers in the Panchayat Boards and municipalities are provided with dresses but the railways are not providing dresses to these people. Only very few sweepers working in the trains and on the platforms—just for show—are provided with dresses. Therefore, it is very high time that Government realise the necessity of providing clothes to these sweepers.

Another difficulty facing the sweepers is the question of promotion. When hard and dirty work is to be done, the scheduled caste sweepers must do it but the less hard and supervisory work of mistries is given to the so-

called caste Hindus. The sweeper should remain a sweeper for ever throughout his service. If the Government wants to do justice, the sweepers must be provided with training facilities for better jobs and the mistries should be promoted from the sweepers and there should be no direct recruitment at all.

Women sweepers in the railways are faced with another problem. Where women sweepers are required, men sweepers are posted so much so the women sweepers are facing unemployment. The posts intended for the women sweepers must be filled by the women only.

Very often transfers are made as a punishment to Class III and Class IV servants. This should be put an end to. Promotions by departmental Boards are giving much scope for corruption and favouritism. Corruption in recruiting, promoting and also in transferring should be put an end to.

**Mr. Chairman:** It is five minutes past seven; if hon. Members are willing we may sit for some time more.

**Several Hon. Members.** No, no.

**Mr. Chairman:** The House now stands adjourned till two P.M. tomorrow.

*The House then adjourned till Two of the Clock on Friday, the 27th February, 1953.*