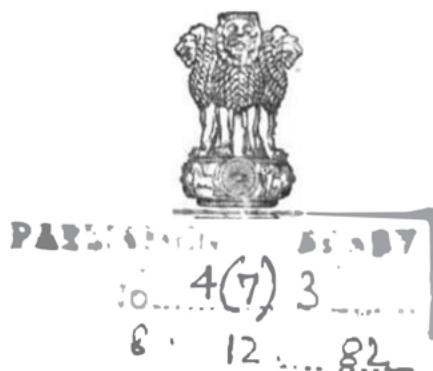


Fifth Series Vol. XX , No. 22

Monday December 13, 1971  
Agrahayana 22, 1893 (Saka)

# LOK SABHA DEBATES

(Third Session)



(Vol. XX contains Nos. 21 to 25)

LOK SABHA SECRETARIAT  
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### LOK SABHA

Monday, December 13, 1971/Agrahayana  
22, 1893 (Saka)

*The Lok Sabha met at Ten of the Clock.*

[MR. SPEAKER in the Chair]

### OBITUARY REFERENCES

DEATH OF SHRI G. M. SADIQ, CHIEF  
MINISTER OF JAMMU AND KASHMIR  
AND SHRI BHAGWANDIN MISHRA

MR. SPEAKER : I have to inform the House of the sad demise of Shri G. M. Sadiq, Chief Minister of Jammu and Kashmir and Shri Bhagwandin Mishra, an ex-Member of our Lok Sabha.

The whole country was shocked yesterday to learn of the sad demise of Shri G. M. Sadiq. Just before Pakistani aggression Shri Sadiq had been visiting the forward areas of Jammu and Kashmir and inspiring our brave defence forces. He was at that time taken ill and taken to hospital at Chandigarh for treatment. Unfortunately he passed away yesterday. So many of us happened to know him personally and had the privilege of working with him as colleagues. He was for some years the Speaker of the Jammu and Kashmir Assembly and I had the honour of attending the Presiding Officers Conference together with him in 1953 and 1954. Shri Sadiq was one of the valiant fighters of our freedom struggle. He always stood by and championed the ideals of secularism, democracy, freedom and socialism. His passing away at this critical juncture is a great loss not only to Jammu and Kashmir but to the entire nation.

I was at Chandigarh yesterday at the time of his death in the hospital. I conveyed our condolences personally to his son and other members of the family. Although Shri Sadiq had never been a Member of this House, I have made a reference about him in this House as an exceptional case.

Shri Bhagwandin Mishra was a member of the Second Lok Sabha representing Kaisarganj constituency of Uttar Pradesh during the years 1957-62. He also took a great part in the freedom struggle and courted arrests several times. He was a great social worker connected with several educational institutions. He passed away at Bahrach on the 9th December, 1971.

We deeply mourn the loss of these distinguished friends and I am sure the House will join me in conveying our condolences to the bereaved families.

THE PRIME MINISTER, MINISTER OF ATOMIC ENERGY, MINISTER OF ELECTRONICS, MINISTER OF HOME AFFAIRS AND MINISTER OF INFORMATION AND BROADCASTING (SHRIMATI INDIRA GANDHI) : Mr. Speaker, I rise with a very heavy heart to give expression to the deep grief which the entire House feels at the passing away of one of India's great sons, Shri Ghulam Mohammed Sadiq. Even though he had been ill off and on for quite sometime and in the last ten days or so we had heard that his condition was critical, the news of his death has come as a shock. It is a grievous loss to Kashmir and to the whole country.

He was, as you have mentioned, one of the foremost of those who organised the people of Kashmir and began the struggle for Independence in that state. He played an active role in the States Peoples' Conference, and after independence, continued to be very closely involved in the development of Kashmir and in keeping alive in Kashmir those values which all of us here hold so dear. He was one who embodied the adherence to secularism and

**Shrimati Indira Gandhi]**

socialism. He knew that Kashmir's future, the stability and peace of that beautiful State, could remain safe only if the people of different religions could live together in peace and work in co-operation. It was this belief which gave him the energy and inspiration for his work.

He was not an average politician. He was an intellectual with wide-ranging interests and with deep concern for justice, equality and the rights of the common man. Up to the last—even though he was ill, hon. Members may have noticed that he sent a message on the recognition of Bangla Desh—his mind was active. Throughout his illness he was asking questions and wanting to be kept fully informed of what was happening.

He took great interest in the new books which appeared, and I must say that some of my most relaxing moments with him were when we discussed new publications and the various trends of thought in different parts of the world.

He became Chief Minister of the State at a most difficult period, but again, as you have mentioned, he was an inspiration to our troops there, and was able to mobilise the people to resist all kinds of aggression. We feel his loss is all the more because today we are fighting the same values for which he stood, the values of democracy, socialism and secularism and to safeguard our territorial integrity. His counsel was always wise and balanced and we shall miss it.

I request you to convey our deepest sympathy and condolences to his widow, to his son and to his sister, all of whom had been serving him these many years.

May I express also my deep sorrow for our Member from U.P. who died on the 9th of this month. He was a very active politician, who served his State and his District, Bahraich, for many years. He suffered imprisonment several times during our independence struggle. He was also a great social worker who made substantial contributions to the cause of education in Bahraich. He was President of the District Board for several years, and although he has died at the mature age of 80, he was active. We sincerely mourn his loss and express our sincere condolences to his family.

**SHRI SAMAR MUKHERJEE (Howrah):** On behalf of my party I associate myself fully with the sorrow expressed here at the premature and sad demise of Mr. Sadiq. He was a notable person and an established leader of the Kashmiri people. His contribution to secularism is substantial. His sudden demise at this critical juncture is not only a loss to the people of Jammu and Kashmir, but it is a loss to the whole country. So, I urge upon you to convey our solemn condolences to the bereaved family.

I also associate myself with the sorrow expressed by this House at the demise of Shri Bhagwan Mishra, on behalf of my party, and urge upon you to convey our condolences to the bereaved family.

**SHRI H. N. MUKERJEE (Calcutta-North-East):** Mr. Speaker, Sir, it was a terrible shock when yesterday we learnt suddenly of the death of Ghulam Mohammed Sadiq. Many of us in this House had the privilege of personal friendship with Ghulam Mohammed Sadiq. His passing away is not only a grievous personal loss to so many of us but a loss which the country could very ill afford at this particular point of time. As the Prime Minister pointed out, Sadiq was a politician of a very different die and I think of him as perhaps the most shining symbol in Kashmir of that spirit of democracy, secularism and socialism, which today is our greatest weapon in the fight into which India has had to embark. His leadership of the State at so many critical junctures shows how a man, who was the very pink of courtesy, was at the same time indomitable in his convictions and was capable of performing those tasks which fell to his destiny.

Today there is taking place something like a fulfilment of the basic principles of India's policy, particularly in the sphere of international affairs. Today our country is engaged in a struggle which is merged with the struggle for liberation of areas in our region, which have been crying for that liberation for so long. Today is the point of time when Kashmir, which is the shining luminous symbol of India's attachment to democracy, secularism and socialism, needed the leadership of which Ghulam Mohammed Sadiq was capable in a most pre-eminent measure. He has been wrenched away from us. There is nothing you can do about it at this point of

time except to offer our condolences and our heart-felt sympathy to his family, to the people of Kashmir and to the people of India, who have lost a leader of a stature which is not very easy to find. I associate my party and myself with the sentiments of sorrow at the passing away of Shri Sadiq and also of our former colleague from U.P. and I would request you to convey our condolences to the bereaved families.

**श्री अटल बिहारी वाजपेयी (रवालियर) :** अध्यक्ष जी, जब सीमा पर हमारे जवान मौत से जूँझ रहे हैं मौन ने हमारे बीच से एक लाडला राजनीतिज्ञ उठा लिया है। मादिक गाहब एक शानदार आदमी थे। मैंने उन्हे अनेक रूपों में देखा। पद पाकर भी उनमें मद नहीं आया। सत्ता ने उनकी विनाशता का हरण नहीं किया। उनकी भलमनसाहृत मवको अपनी ओर खीचती थी। मन वचन कर्म से वे एक राष्ट्रवादी नेता थे। कश्मीर को राष्ट्रीय जीवन की मुख्य धारा के साथ लाने में उनका बड़ा हाथ था। मुख्य मत्ती के रूप में उन्होंने राज्य को एक स्थिरता प्रदान की। उनके निधन से केवल जम्मू कश्मीर की क्षति नहीं हुई है हमारा सारा जीवन अंकितन हो गया है। एक इमानदार राजनीतिज्ञ के रूप में उनका व्यक्तित्व, उनका कृतित्व सदैव हमारे लिए प्रेरणा देता रहेगा। इस संकट की घड़ी में आज जब हमें सबसे अधिक उनकी आवश्यकता थी वे हमारे बीच में से उठ गए। उनके बाद जम्मू कश्मीर का दायित्व मीर साहब के कद्दों पर आया है। हमें विश्वास है कि यह सीमावर्ती राज्य इस आक्रमण के संकट में दृढ़ता के साथ बढ़ा रहेगा और नये नेतृत्व में विकास के सबल चरण सफलता से आगे बढ़ायेगा।

**पं० भगवान दीन मिश्र उत्तर प्रदेश के एक कर्मठ राजनीतिक कार्यकर्ता थे।** मैंने उन्हें लोक सभा में कार्यरत, दैखा और लोकसभा के बाहर भी जनसेवा के ब्रत में वे निरन्तर लगे रहते थे। कुछ ही दिन पूर्व मुझे उनसे मिलने का अवसर मिला था। वे बूढ़ा जरूर हो गये थे लेकिन जीर्ण काया में भी उनकी आत्मा प्रबल थी, वे निरन्तर कार्यरत रहना चाहते थे। उनके निधन से भी

हम सब शोकमग्न हैं। आप हमारी संवेदनायें शोक-संतप्त परिवारों तक पहुँचा दें।

**THE MINISTER OF TOURISM AND CIVIL AVIATION (DR. KARAN SINGH) :** Sir, time in its inexorable march takes its inevitable toll, but Sadiq Saheb was only 59 and we would have hoped that he would be spared for many years to continue to make his big contribution in our national life. In the passing away of Sadiq Saheb we have lost not only one of the greatest stalwarts of the freedom movement but also a man of the highest personal integrity, a man who, though the embodiment of courtesy and consideration, was nevertheless firm as a rock and inflexible when it came to basic principles of secularism, socialism and democracy to which he was deeply committed.

Sadiq Saheb's public life started in 1931. When the first political development in Jammu and Kashmir in the modern age started, it started as a Muslim Conference but within a few years the secular forces, the basic secular proclivities of the people of Kashmir, asserted themselves and in 1938 it was converted into the National Conference under the Chairmanship of Sadiq Sahab. The historic meeting of the Muslim Conference which decided to convert itself into the National Conference was held under the chairmanship of Sadiq Saheb. After that, until 1947 Sadiq Saheb played a leading role in the movement of the national Conference and in 1947 when the first Pakistani aggression took place—it is important for us to remember that this aggression is really only yet another in the series that began soon after independence in 1947—the people of Jammu and Kashmir, irrespective of religion, caste, or group rose as one man to beat back the aggressor. That was the first set-back to the pernicious two-nation theory that today lies finally dead and buried in Bangladesh, and in that mighty upsurge Sadiq Saheb played a leading role.

I remember when I first went to the State as Regent and convened the Constituent Assembly, Sadiq Saheb was chosen as the first President of the Constituent Assembly. He guided the deliberations of this body for the first few years and then, when it was converted into a legislature, he became the first Speaker.

## [Dr. Karan Singh]

After that he became a minister, except for a short interregnum, and in February 1964 I had the privilege of swearing him in as Chief Minister of the State. Since then, for seven years, he laboured day and night despite failing health. It is not only now that he was ill; his health was failing for years, but he had an indomitable will and courage to carry on to serve the nation.

In 1965, when again Pakistan attacked the State, Sadiq Sahib was the Chief Minister and it was under his guidance and inspiration that the people of the State once again withstood the aggressor. This time also, despite his failing health, which was really extremely bad over the last two or three months, he went to forward areas and organised everything before he left for Chandigarh. Then, in Chandigarh his last message, this honourable House will recall, was a stirring call to the people of Jammu and Kashmir to beat back the aggressor and to fight for the ideals of secularism and socialism which he held so dear. It is a moving thing that his very last words, before he finally lost consciousness, were: Has Dacca been liberated?

So, you can see, here was a man, who till literally his dying breath, was deeply committed to national unity and to these ideals, and when we pay a tribute to him today, we pay a tribute not only to a great political leader but to, what is rarer still, a great, good and noble human being.

\*SHRI C. CHITTIBABU (Chingleput): Hon. Mr. Speaker, Sir, it is really a great misfortune that the Chief Minister of Jammu and Kashmir, Shri Sadiq, should have passed away due to heart attack at this critical juncture. On behalf of my party, the Dravida Munnetra Kazhagam, I wholeheartedly share the sentiments expressed by you and the Prime Minister on the sad and sudden demise of Shri Sadiq.

The hon. Members, who preceded me, referred to the multi-faced personality of Shri Sadiq and to his ability in tackling the issues facing Jammu and Kashmir. When I was a Member of the Public Accounts Committee under the chairmanship of Shri Vajpayee, I had the unique opportunity of going to the residence of Shri Sadiq. I was really taken

aback by the way Shri Sadiq moved so informally with the Members of the Committee and by the cordiality and courtesy extended by him to the Members of the Public Accounts Committee. Though he was the Chief Minister of a State, he was the personification of humility and courtesy.

I have no doubt that the citizens of our country from Kanyakumari to Kashmir will mourn his death, the death of Shri Sadiq, who was a source of Himalayan strength to the jawans guarding our frontier covered with snow. His loss is irreparable at this juncture when our country is threatened by external aggression. This is another illustration that none, howsoever noble he may be, is spared by the cruel hand of fate. Shri Sadiq should be a beacon-light for all of us who in this hour of destiny are ordained to carry out the unfinished task left by him.

On behalf of my party, I request you kindly to convey our heart-felt condolence to the members of the bereaved family. I also request you to convey our condolence to the bereaved members of the family of the former Member of Lok Sabha from Uttar Pradesh who has also been taken away from our midst.

श्री श्यामनन्दन मिश्र (बेगुसराय) : अध्यक्ष महोदय, आज जिस मौके पर इस बड़ी विपत्ति का समाचार हमको मिला है कि सादिक साहब हम लोगों के बीच नहीं रहे, उस में हमारे देश को और यहां के राष्ट्रीय जीवन को उस से बढ़ कर धक्का नहीं लग सकता। जिन दो महानुभावों के प्रति हम अद्वाजिल अप्रित कर रहे हैं उन को बहुत नजदीक से जानने का सौभाग्य हम में से बहुतों को प्राप्त था। श्री मिश्र के साथ तो हम लोग यहीं पर बहुत धुलते मिलते रहे, और कई साल एक साथ गुजारने का मौका भी हमें मिला। लेकिन सादिक साहब कश्मीर में रहते हुए भी हम सैक्रिय ज्यादा दूर नहीं थे। भारतीय जनता के दिमाग में, मेरी बात कौन कहे, भारतीय जनता के दिमाग में उनकी शास्त्रियत करीब करीब बराबर मीजूद रहती थी। सादिक साहब संयुक्त कंप्रेस में हमारे नेता थे और उसके अन्दर जो दंगल होते थे उन में

\*The original speech was delivered in Tamil.

भीजूद रहते थे और कभी कभी उनको और हम की दो कातारों में भी खड़ा होना पड़ता था, मगर उन के व्यक्तित्व में हमने जितनी मिठास देखी, जैसी संजीदगी देखी, वैभी बहुत कम व्यक्तियों में देखी है। उनकी शस्त्रियत हमारी अजमत थी, एक शान थी। उनका व्यक्तित्व बोलता था, उनके शब्द कम सुनने को मिलते थे। हमारे बहुत से लोग भूल जाते हैं कि व्यक्तित्व बोलता है, शब्द कम बोलते हैं, और जहां पर व्यक्तित्व बोलता है वहां वह ज्यादा असरदार हुआ करता है। बहुत से आदमी शब्द-जाल खड़ा करके एक माया रच दिया करते हैं, लेकिन सादिक माहब ऐसे चरित्र के व्यक्ति थे कि जो उनके सम्पर्क में आता था उम के ऊपर उनका व्यक्तित्व हावी हो जाता था। कई भौंके आये जब हमें उनसे बातें करने का मीका मिला, और मैं अपने दिमाग में उन की यह तस्वीर लेकर आया कि वैसे तो इस व्यक्ति की रहनुमाई सारे देश को एक माने में मिली हुई है ही लेकिन सकिय रूप में काश्मीर को ही मिली हुई है, काश, ऐसा मीका आता कि सारे राष्ट्रीय जीवन में भी मकिय रूप से हमें उन की रहनुमाई मिल पाती।

हमारे राष्ट्रीय जीवन में जो भी शानदार अद्याय रहे हैं उन सभी में वे अप्रणीत रहे, और उस का कारण यह था कि जिन आदर्शों के ऊपर देश खड़ा है और जिन पर खड़े होकर ही वह मजबूत और बुलन्द हो सकता है, उन सारे आदर्शों के वह प्रतीक थे। इसलिए वे स्वतन्त्रता संग्राम में भी हमारे अप्रणीत रहे और जब कभी स्वतन्त्रता पर कोई खतरा आया तब उस समय वह हमारे बड़े प्रहरी होते थे।

जो कश्मीर का मुख्य भंती होता है वह एक माने में प्रशासन का मुख्य तो होता ही है, लेकिन सही माने में भी 'वह हमारे सारे राष्ट्र की रक्षा पक्षित में अप्रणीत रहे। इस लिए सादिक साहब हमारी बड़ी जिम्मेदारियों को उठा रहे थे। आज सारा मुल्क इस समाचार से बड़ा ही दुखी होगा। देश का कोई कोना ऐसा नहीं है जहां इस दुख की लहर नहीं फैली होगी, और मैं समझता हूँ कि

बहुत बहत लगेगा कि हम इस दुःख के बोझ को अपने दिमाग से हटा सकें।

मैं अपने दल की तरफ से इन दोनों महानुभावों के परिवारों के प्रति श्रद्धांजलि अर्पित करता हूँ, और आप भी सदन की तरफ से जो सम्बेदना सन्देश भेजें, सदन की तरफ से तो आप भेजेंगे ही, मैं रामकृष्ण हूँ उस में आप प्रधान मंत्री के साथ मुल्क की तरफ से बोलेंगे, हर व्यक्ति की तरफ से बोलेंगे क्योंकि हम सभी शोक-संतप्त हैं।

**SHRI S. A. SHAMIM (Srinagar):** Mr. Speaker, Sir, Sadiq Sahib is very well known as a great politician, as a great leader. But very few people know that Sadiq Sahib was a great man, a great soul also. Sadiq Sahib was rather a shy politician. He was quite and unassuming. Many people do not know him personally. But those who know him personally know that Sadiq Sahib was essentially a poet who had strayed into politics. He was essentially a scholar who adopted politics as a vocation. He was one leader from Kashmir whose ideological commitment for secularism, democracy and socialism was deep-rooted and most genuine. He had tremendous physical and moral courage. I am sure none of his contemporaries, none of his colleagues, had so much of moral courage as Sadiq Sahib had.

I know Sadiq Sahib as one of my political opponents. I have had the privilege of being his severest critic. But we were the best of friends. I know whenever I used to criticise Sadiq Sahib in newspapers or in the State Assembly, whenever we would meet immediately after, he would never give me the impression that he was a bit annoyed.

In fact, privately he encouraged it, and when he was told by some of his colleagues and friends that he was being very kind and very nice to his critics, his answer was that criticism and opposition is the essence of democracy.

He is the first Chief Minister in Kashmir who liberalised and democratised the Kashmir politics and who fought upto the last, not against the forces of autocracy or forces opposed to the democratic set up as it was understood by some of his colleagues but he had

[Shri S. A. Samim]

the courage and indomitable will to fight not only his opponents but opposed friends also who stood for his principles.

Sadiq's loss is a loss to the whole nation, but more so to Kashmir, because in Kashmir people did not only respect, but people loved him and yesterday when Sadiq Saheb's death was announced, I heard the messages sent by his political opponents. They had the warmth and the feeling of genuine sorrow. It is very seldom in these days that political leaders in public life can keep their record as clean as Mr. Sadiq has kept.

It will be a great tribute to Mr. Sadiq and his memory if we are able to remember the message which he gave to his people and to the nation, that human dignity and democratic values are supreme and they should be preserved.

**PROF. MADHU DANDAVATE (Rajapur) :** Sadiq Saheb has reached the end of his life's journey at a critical juncture when our struggle for secularism has already permeated our borders and has reached the hearts of the people of Bangla Desh.

Kashmir has always been to us not merely the symbol of our national integration but it has always remained a test case of our secularism, and for the defence of those values Sadiq Saheb has laid down his life. We have lost him at a time when we are trying to preserve those values against all sorts of oppression and, therefore, his loss is all the greater.

Many men after their death are cremated. Their ashes are thrown into the Ganges, and one does not know which shores those ashes reach. But there is Sadiq Saheb who will now lie buried deep into this motherland, and his bones and flesh will become a part of the motherland to which he belonged and for which he fought. I associate myself with the tribute paid to Mr. Sadiq and also to Mr. Misra who has also been one of the valiant freedom fighters of our country.

**रेल मंत्रालय में उपमंत्री (धी मुहम्मद शफी कुरेशी) :** अध्यक्ष महोदय, मौत के बेरहम हाथों ने बंदक्त हमारे दर्पण में से न सिँच एक

सियासतदारों को बल्कि मैं कहूँगा कि एक बहुत बड़े इंसान को उठा लिया है। एक ऐसे बक्त में जबकि हमारे मुल्क में ऐसे अजीमुल्मतवा इन्सान की कमी है जो उसूलों पर कायम रहे और मरते दम तक कायम रहे, सादिक साहब का हमारे दर्पण में से उठ जाना एक बहुत बड़ा तुकसान है।

सादिक माहब की मियासी जिन्दगी 1931 में शुरू हुई और उन्होंने उम बक्त मुल्कुलइनान के खिलाफ, प्यूडलिज्म के खिलाफ जंग लड़ी और आखिर तक उनकी यही रुवाहिश रही कि पिछड़ी हुई इन्मानियत और गरीबों के लिए वह जंग लड़ते रहे और वह ऐसा करते रहे। मैं एक काश्मीरी के नाते उनको बहुत अच्छी तरह से जानता हूँ और मैं समझता हूँ कि सादिक साहब के तई अपनी श्रद्धा के फूल पेश करने का सबसे बड़ा यही एक तरीका है कि उनके बताए हए रास्ते पर हम कायम रहे और चलें। यह भी हकीकत है कि सादिक गाहब ने बड़े बड़े तूफानों का मुकाबला किया। बड़ी बड़ी आंधियां आईं जिस में बहुत से लोगों के पांव हिल गए लेकिन उन आंधियों की बजह से उनमें कभी कोई तबदीली नहीं आई। सैक्युलरिज्म, नैशनलिज्म, बतनियत और हृबुलवत्ती का मादा उन में इस कद्र ज्यादा था कि मैं समझता हूँ कि उनको अकीदत के फूल पेश करने का एक ही तरीका है कि हम उनके उसूलों को अपनायें। अपने जजबात में हाउस के सामने रखना चाहता हूँ। जहां तक काश्मीर के लीगों का ताल्लुक है वे उसी रास्ते पर गामजन रहेंगे और जो हमारे मुल्क को इतने खतरों का सामना करना पड़ रहा है और जो मसाइल हमारे दरपेश हैं, मैं समझता हूँ कि उन उसूलों पर कायम रह कर हम कातह कामरानी का मुंह देख सकते हैं।

**PROF. S. L. SAKSENA (Maharajganj) :** The last enquiry that Mr. Sadiq made was 'Has Dacca fallen'. That shows how keen an interest he took in Bangla Desh and how much he loved the Bangla Desh freedom-fighters.

I had the privilege of fighting along with Mr. Sadiq in the freedom struggle. His

loss to the nation is incalculable at this time, when he was holding a key post in the country as Chief Minister of Kashmir. He was a scholar. He worked so much for the poor and down-trodden that he was dubbed as a communist, but he was a great follower of Mahatma Gandhi. His heart went out to the poor and oppressed always.

I had known him in Kashmir where I had met him several times. He worked with great zeal for the emancipation of peasants and the land reforms that he introduced in Kashmir will remain shining memorial to his memory in the history of Kashmir.

I join all my colleagues in expressing my condolences to the bereaved family, and I would like you to send our condolences to them.

**SHRI B. R. SHUKLA** (Bahrach) : Mr. Speaker, Sir, I associate myself with the sentiments of sorrow expressed on the sad demise of Pandit Bhagwandin Misra and join in the tributes paid in memory of the departed soul.

Shri Misra belonged to my district Bahrach and was popularly known as Vaidyji. He died on the 9th December, 1971 at the age of 80 years. He was a valiant freedom-fighter, having been imprisoned several times in connection with the freedom movement. For the last 50 years, the history of Bahrach is intimately connected with his activities. There is hardly any social and educational institution of the district with which he was not actively connected.

His contribution in the field of education is particularly notable. He had been a Member of the Second Lok Sabha and formerly he was also a Member of the Vidhan Sabha of Utter Pradesh. He had the offices of president, Zila Parishad and District Cooperative Bank, for a number of years with credit and distinction. He always stood against every sort of exploitation, injustice and tyranny. People always looked for help from him.

He was a great Hindi orator. In his death, the country has lost a great patriot, a champion of the underdog and an incessant fighter against tyranny and injustice.

The tragedy caused by his death is all the more tragic because his life-long companion

and coworker, Thakur Hukam Singh, an ex-Senior Cabinet Minister of UP had died only a week ago.

I happened to be in Bahrach on the day he expired, and I joined his funeral ceremony and conveyed my condolences to his son Shri Bhubaneshwar Misra.

I also join in the tribute to the memory of the great patriot of Kashmir, Shri G. M. Sadiq, who was a valiant freedom-fighter, a great secularist and a democrat.

**MR. SPEAKER** : The House may stand in silence for a short while to express its sorrow.

*The Members then stood in silence for a short while*

— — —

10.40 hrs.

#### PAPERS LAID ON THE TABLE

ANNUAL REPORT ON WORKING OF SEAMLN'S PROVIDENT FUND, 1970-71, NOTIFICATIONS RE. MYSORE MOTOR VEHICLES (AMENDMENT) RULES, ETC.

**THE DEPUTY MINISTER IN THE DEPARTMENT OF PARLIAMENTARY AFFAIRS (SHRI KEDAR NATH SINGH)** : On behalf of Shri Raj Bahadur, I beg to lay on the table —

- (1) A copy of the Annual Report (Hindi and English versions) for the year 1970-71 on the working of the Seamen's Provident Fund Scheme, 1966. [Placed in Library. See No. LT-1261/71].
- (2) A copy each of the following Mysore Government Notification (Hindi and English versions) under sub-section (3) of section 133 of the Motor Vehicles Act, 1939, read with clause (c) (iv) of the Proclamation dated the 27th March, 1971, issued by the President in relation to the State of Mysore :—
  - (i) The Mysore Motor Vehicles (Eighth Amendment) Rules,

[Shri Kedar Nath Singh]

1971, published in Notification No. G.S.R. 271 in Mysore Gazette dated the 2nd September, 1971.

(ii) The Mysore Motor Vehicles (Ninth Amendment) Rules, 1971, published in Notification No. G.S.R. 296 in Mysore Gazette dated the 16th September, 1971. [*Placed in Library. See No. LT-1262/71.*]

(3) A copy each of the following Mysore Government Notifications (Hindi and English versions) under sub-section (2) of section 16 of the Mysore Motor Vehicles Taxation Act, 1957, read with clause (c) (iv) of the Proclamation dated the 27th March, 1971, issued by the President in relation to the State of Mysore :—

(i) S.O. 1493 published in Mysore Gazette dated the 26th August, 1971.

(ii) S.O. 1496 published in Mysore Gazette dated the 25th August, 1971. [*Placed in Library. See No. LT-1263/71.*]

(4) A copy of Gujarat Government Notification No. GH/G/71/140 MTA/1769/24353/E (Hindi and English versions) published in Gujurat Government Gazette dated the 19th August, 1971, under sub-section (2) of section 31 of the Gujarat Carriage of Goods Taxation Act, 1962 read with clause (c) (iv) of the Proclamation dated the 13th May, 1971, issued by the President in relation to the State of Gujarat. [*Placed in Library. See No. LT-1264/71.*]

(SHRI I. K. GUJRAL) : I beg to move :

"That is pursuance of sub-section (1) (d) of section 4 of the Rajghat Samadhi Act, 1951, the members of this House do proceed to elect, in such manner as the Speaker may direct, two members from among themselves to serve as members of the Rajghat Samadhi Committee for the term commencing from the date of notification by the Government, subject to the other provisions of the said Act."

MR. SPEAKER : The question is :

"That in pursuance of sub-section (1) (d) of section 4 of the Rajghat Samadhi Act, 1951, the members of this House do proceed to elect, in such manner as the Speaker may direct, two members from among themselves to serve as members of the Rajghat Samadhi Committee for the term commencing from the date of notification by the Government, subject to the other provisions of the said Act."

*The motion was adopted.*

10.42 hrs.

STATEMENT RE. PROPOSED ADDITIONAL MEASURES FOR MAXIMUM MOBILISATION OF RESOURCES FOR DEFENCE EFFORT

THE MINISTER OF FINANCE (SHRI YESHWANTRAO CHAVAN) : Sir, I rise to take the Honourable House into confidence regarding the additional measures we propose to adopt for ensuring the maximum mobilisation of resources for the defence effort. But before I do so, I would like to review briefly the developments since the presentation of the Budget in May.

Honourable Members will remember that the regular Budget for the current year as it was finally passed had envisaged a substantial increase in the outlay on the Plan and no social welfare as also a modest provision of Rs. 60 crores for providing relief to refugees from Bangla Desh. The last provision had to be increased by Rs. 200 crores in August and another demand for Rs. 100 crores is before the Parliament.

10.41 hrs.

ELECTION TO COMMITTEE

RAJGHAT SAMADHI COMMITTEE

THE MINISTER OF STATE IN THE MINISTRY OF WORKS AND HOUSING

In addition to this staggering burden of refugee relief which has been mitigated only in part by assistance from the international community, we have had to reckon with natural calamities in a number of States including the devastating cyclone that hit the coast of Orissa ; and these have necessitated much larger assistance from the Centre to the States concerned. Defence expenditure is also likely to exceed the provision envisaged in the Budget. We have not stinted and will not stint in ensuring that our armed forces are well equipped to carry out their heroic responsibility to safeguard the integrity and honour of the motherland.

Against this background, it has been our endeavour for the past several months to keep the fiscal position under constant review. Our first endeavour has been to ensure the utmost economy in non-Plan expenditure. Guidelines have been used to the Central Ministers to curtail their non-contractual non-Plan expenditure to the extent of at least 5 per cent and we expect this the result in a saving of Rs. 50 to 60 crores. We have also urged the State Governments and public sector enterprises to attempt similar economies. In the matter of Plan expenditure too, the Planning Commission, in consultation with the Ministries and the States, has been currently engaged in an exercise to explore the scope of effecting economies in Plan projects without effecting the progress of continuing schemes. We have also held a series of meetings with the Chief Ministers with a view of bringing about an orderly reduction in the size of the States' overdrafts with the Reserve Bank of India.

Alongside with these steps to restrain fiscal expenditure, the Government have been endeavouring to augment resources. The Board of Direct Taxes has been asked to expedite the collection of income and corporation tax arrears ; and total collections under direct taxes this year may well exceed the Budget Estimates by Rs. 70 crores. Owing to the liberalisation of import licences, I also expect the collection from Customs to be higher by about Rs. 80 crores than what was earlier thought of. An improvement in the realisation from small savings over what was indicated in the Budget is also expected ; and the net yield from market loans has already been better than what I envisaged at the time the Budget. Apart from improved collections from existing taxes and other revenue heads, Honourable Members are aware that I have

also initiated some steps in recent weeks to raise resources through fresh imports. I am grateful for the most understanding cooperation extended by the States in this matter. These measures have had a salutary effect in curbing the overall deficit that was threatening to emerge. But even so, during the first eight months of the current year, i.e. from end March to end November, the Centre had already incurred a deficit of Rs. 340 crores as against the provision in the Budget, as finally passed by the Parliament of Rs. 233 crores for the year as a whole.

The desperate attack launched by Pakistan has now added a further dimension to our economic and fiscal tasks. As I have already said there is no question of our stinting on the defence effort ; Honourable Members may rest assured that whatever extra outlay will be necessary to back up the heroic deeds of our forces will be provided for. In addition, the suspension of economic aid on the part of some foreign countries may call for a fresh look at our overall resource position ; whatever has to be done on this score too will be done. Honourable Members are aware that in addition to the greatly increased capability of our industry and agriculture, we have improved our foreign exchange reserves considerably over recent years. As long as we remain united and determined in our purpose, there is no need for any apprehension whatsoever that we can be deflected from our just course by any threats or pressures, economic or otherwise.

All this calls for a careful husbanding of resources in the economy, and the adoption of fiscal and other measures appropriate for promoting economics, including economics in the use of foreign exchange. In this task, the entire people have to cooperate with the Government. For, what the nation abstains from utilising is what is available for the defence effort. On the other hand, it is all the more incumbent upon us at the present juncture to ensure that prices are kept stable and essential supplies are made regularly available particularly to the weaker sections.

The Defence of India Rules now permit us to deal effectively with the pricing and distribution of essential goods. I would however hope that on their own, the responsible sections of the community, including industrialists and traders, would take such measures as would make it unnecessary to have recourse

[Shri Yeshwant Rao Chawan]

to the Defence of India Rules. While I am aware that trade union leaders and others are doing their utmost towards strengthening the defence effort, I hope they would also exert their influence towards restraining such demands as could lead to an added strain either on the exchequer or on prices. Similarly, companies too, I hope, would follow a policy of restraint regarding the distribution of dividends.

I have little doubt that, irrespective of creed or class, each member of the community will contribute his or her mite to the defence effort. Honourable Members are aware of the important role of the National Defence Fund. On two occasions during the past decade, when we were similarly attacked, namely, 1962 and 1965 we had a most encouraging response from the public to this Fund. The response on the present occasion, I am sure, would be no less. In contributing to the national effort, we should not also overlook the needs of other agencies such as the Red Cross or the Prime Minister's Relief Fund on which also much greater responsibility will devolve at the present juncture.

There are in addition several other special schemes in operation for the mobilisation of savings, including the large array of national savings certificates ; and I would urge that the people contribute generously to these schemes too. In this connection, I wish to express my appreciation to representatives of Central Government employees who have shown the utmost sense of responsibility and patriotism in offering, as I will have occasion to elaborate in another statement which I propose to make shortly, that a part of their emoluments may be credited to their provident fund accounts or to the National Defence Fund. I hope and trust their example will be followed by all sections of society who will save additionally at least one day's income in a month and contribute it to the National Defence or to the various savings schemes.

We are proposing to float soon a new series of National Defence Loans to which banks and other institutions should be in a position to contribute substantially. It is my hope that the response to these National Defence Loans will not be less than Rs. 100 crores.

But Honourable Members will appreciate that we have to be prepared for all eventualities. We must take measures whereby a general restraint would be exercised on the demand for imports. We have also to take particular care to restrain the use of strategic commodities, such as steel and steel products, as well as of non-ferrous metals such as zinc, aluminium and copper. Whatever fiscal measures would bring about a reduced level of utilisation of imported goods and, in general, would lower consumption of scarce commodities have to be enforced in the present circumstances.

Powers are already available under section 4 of the Finance Act, 1971 to impose a levy by way of a regulatory duty on customs to exercise restraint on imports. I propose to avail of this power in the present context and impose a general levy of 2.5 per cent of the value of all imports with the exception of food-grains, books and a few other special categories. In addition, the same regulatory provision is also proposed to be invoked to impose on a few specified items a higher rate of duty of 10 per cent.

A corresponding provision exists in Section 7 of the Finance Act, 1971 giving the Central Government powers to impose regulatory duties of excise to achieve a similar purpose in relation to domestically produced goods. It is proposed to invoke this provision in relation to a few commodities, such as iron and steel products, copper, zinc, aluminium and unmanufactured tobacco. The additional duty on iron and other metals will apply only to domestic production without any corresponding countervailing duty on imports and will thus narrow the difference between domestic and import prices. The duties on the three non-ferrous metals are so graded as to promote general economy in their use as well as to encourage greater use of aluminium. The duty on unmanufactured tobacco, which was not touched in the last Budget, will yield a significant revenue of about Rs. 9 crores in a full year.

There is one further proposal in relation to the jute industry where profitability has increased greatly as a result of buoyancy in the market for jute products both at home and abroad. I propose to take advantage of this situation and increase the export duty on carpet backing and hessian by Rs. 400 per tonne. I also propose to increase the excise duty on sacking by Rs. 175 per metric tonne.

Notifications giving effect to all the above proposals are being issued and these will come into effect immediately. Copies of these Notifications are being laid on the table of the House. [Placed in Library. See No. LT-1265/71].

It is also proposed to levy a surcharge of 2.5 per cent on income-tax payable by all companies, including foreign companies. The new surcharge will be applicable with reference to current incomes which will fall due for assessment in the assessment year 1972-73. It will not be possible to collect the new levy through the existing scheme of advance tax payments in the Income-tax Act. It will, therefore, be necessary to sponsor a Bill to achieve the object. The Bill will, *inter alia*, provide that an amount equal to 2.5 per cent of the advance tax otherwise payable for the financial year 1971-72 should be paid before 15-3-1972. Credit in respect of the surcharge thus collected will be allowed against the income-tax liability for the assessment year 1972-73. The yield from this measure in a full year will be of the order of Rs. 10 crores out of which Rs. 7.5 crores is expected to be realised this year. I am bringing forward a separate bill to give effect to these proposals.

The combined revenue effect of all the measures proposed will be Rs. 135 crores in a full year of which Rs. 60 crores will be under Customs and Rs. 65 crores under Central Excise. In the remainder of the current fiscal year, the yield will be roughly Rs. 40 crores

Honourable Members, I am sure, would agree that the measures I have proposed will strengthen the economy in meeting the present challenge. The heroism and valour of our men in the Army, Navy and the Air Force and in other para-military forces demand a similar dedication on the part of all of us to contribute our utmost to the defence effort. Sir, it is in that endeavour that I have claimed the indulgence of this Honourable House to make this statement.\*

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10 52 hrs.

**STATEMENT RE. ADDITIONAL INTERIM RELIEF TO CENTRAL GOVERNMENT EMPLOYEES**

THE MINISTER OF FINANCE (SHRI YESHWANTRAO CHAVAN) : The ques-

tion of granting additional relief to the Central Government employees in the context of the twelve monthly average of the consumer price index having reached 228, has been considered by Government in consultation with the Third Pay Commission. The Commission have after due consideration recommended the grant of further interim relief, which should be treated *srl geneuis* as before, at the following rates to the Central Government employees with effect from 1st October, 1971 :—

Pay range	Additional interim relief per month.
Rs.	Rs.
Below 85	7
85 — 209	8
210 — 499	10
500 — 1250 (subject to suitable marginal adjustments)	15

The Commission have also observed that the above relief takes into account the increases in cost of living index upto the twelve monthly average of 228

Government have decided to accept the recommendations of the Pay Commission. Additional expenditure involved is estimated to be of the order of Rs. 37 crores for a full year while for the current year it will be about Rs. 15.45. crores.

I am laying on the Table of the House copies of the Second Interim Report in English. The Hindi version of the Report which is not yet ready, will be laid on the Table of the House separately early. [Placed in Library. See No. LT-1266/71]

I seek the indulgence of the House in this regard.

In the context of the present Emergency an offer has been made on behalf of the staff by the members of the Standing

[Shri Yeshwantrao Chavan]

Committee of the Staff Side in the National Council set up under the Joint Consultative Machinery Scheme, that the amounts payable on account of additional interim relief for the months of October and November 1971 may be credited to the provident fund accounts of the employees. Such of the employees who do not have provident fund accounts at present will invest the amounts under the National Savings Scheme. Government have greatly appreciated this gesture on the part of the staff and have accepted the offer. Suitable steps are being taken to give effect to this arrangement. A number of employees' organisations have also volunteered to contribute one day's salary every month towards National Defence Fund during the present Emergency. The members of the Standing Committee of the Staff Side of the National Council have accordingly suggested that the Payment of Wages Act may be suitably amended to enable recovery of such contributions to the National Defence Fund by deduction from the salaries. Government welcome the spirit in which this suggestion has been made by the Staff Side and have accepted it. Appropriate action is being taken to put it into effect. I am sure that the other categories of employees who are not covered by the J.C.M. Scheme will also rise to the occasion and extend their full cooperation in the implementation of these arrangements for them also.

SHRI JYOTIRMOY BOSU (Diamond Harbour) : Something is worrying our mind. We would like the Government to make a statement on the mischief and the design of President Nixon. It is a very important matter.

SHRI S. M. BANERJEE (Kanpur) : I want a clarification about the statement made by the hon. Minister.

MR. SPEAKER : This item is coming in the Rajya Sabha and he has to lay the statement there. He is going there.

SHRI A.P. SHARMA (Buxar) : The employees have decided to make a contribution of a day's wages which will not be too much for them to sacrifice of the country. I hope that other friends who are not covered by the JCM, as the hon. Minister said, will follow suit.

SHRI JYOTIRMOY BOSU : Will you kindly ask the Government to make a statement ?

MR. SPEAKER : May I request you to wait for some time ? Let the formal business be over.

SHRI S. M. BANERJEE : I am raising this issue ..

MR. SPEAKER : You can send it to the Minister for further elucidation. There is nothing before me. I have got no notice. You cannot raise anything so abruptly.

SHRI S. M. BANERJEE : I have already written to you. Actually President Nixon has threatened our country, and our Prime Minister replied to it yesterday at the mammoth rally, but this House wants to discuss any threat coming from the American imperialists, and we would like you to allow us.

SHRI H. N. MUKERJEE (Calcutta North-East) : When Parliament is in session, threats to this country, even if they are made by the head of the mightiest military State in the world, should not go unchallenged. This kind of news is appearing in the papers, and Government is also, surely, having its reaction, but Government should take advantage of the presence of Parliament by having it discussed, so that its hands can be fortified in giving the kind of reply which tricky Nixon deserves for the kind of action which he has started. This kind of thing going on makes Parliament a mockery if we cannot discuss it. Therefore, we want Parliament to discuss it.

SHRI JYOTIRMOY BOSU : Let the Government be directed to make a statement. It is a very important matter.

SHRI S. M. BANERJEE : You have not allowed me to finish.

MR. SPEAKER : But I have not yet allowed you to speak.

SHRI S. M. BANERJEE : I seek your permission.

11 hrs.

MR. SPEAKER : When you get up without permission and others also do so, the result is, all of you speak simultaneously and it is very difficult for me to listen.

**SHRI JYOTIRMOY BOSU :** We are now well-acquainted with Mr Nixon's designs. He is trying to bring treaty organisations and involve them as far as the Indo-Pak conflict and the Bangla Desh liberation movement is concerned. Would you be so kind to as to ask the Government to make a statement in this House? The Prime Minister has said something about it elsewhere but that does not involve this House. She should make a statement before the House, so that we may discuss it.

**SHRI S. M. BANERJEE :** Either the Prime Minister or the External Affairs Minister or the Defence Minister should make a statement. (*Interruptions*).

**MR. SPEAKER :** I have not given you permission. Those members who did not give notice should not rise.

**SHRI S. M. BANERJEE :** It is said :

"The United States considers the thrust of Indian troops virtually occupying East Pakistan, as an attack on the very existence of a member State of the UN".

We can give a fitting reply to this. (*Interruptions*).

**श्री अटल बिहारी वाजपेयी (रवालियर) :** अध्यक्ष जी, यह बड़े महत्व का मामला है, इसमें नोटिस का सवाल नहीं है। इसमें केवल अमरीका का ही सवाल नहीं हैं बल्कि चीन भी पर्दे के पीछे है। हम चाहेंगे कि सरकार इसके बारे में इस सदन को और देश को विश्वास में ले। पहले सरकार की ओर से एक व्यौरे का बकलब्य आना चाहिए और फिर अगर आप आवश्यक समझें तो चर्चा की इजाजत दे सकते हैं लेकिन यूनाइटेड नेशंस में दूधा हो रहा है वह हम जानता चाहेंगे।

**SHRI SHYAMNANDAN MISHRA (Begusarai) :** After all, this House has been sitting for a certain purpose during this emergency. If the House is not taken into confidence about international reactions and threats, how are we going to advise the Government properly in this matter and what is the use of our continuing in session?

**SHRI BHAGWAT JHA AZAD (Bhagalpur) :** It is a question of judgment, whether we should take note of the imperialist Nixon's undemocratic utterances. We feel we should ignore them, rather than take note of them in this House. That is also an attitude to be taken into account.

**SOME HON. MEMBERS : osc—**

**MR. SPEAKER :** The Minister of Food and Agriculture will make a statement now.

**SIIRI S. A. SHAMIM (Srinagar) :** Have you decided about the request of the members for a discussion?

**MR. SPEAKER :** I am not to decide it. I will convey it.

11.06 hrs.

#### STATEMENT RE SUGAR POLICY

**THE MINISTER OF AGRICULTURE (SHRI F. A. AHMED) :** As the House is aware, the sharp rise in sugar prices in recent weeks has caused widespread concern. The Government feel that there is hardly any justification for this rise. On the 1st October, 1971 there was an opening stock of 14.0 lakh tonnes, which together with an estimated production of 33 to 34 lakh tonnes during the current season, will make a total of 47 to 48 lakh tonnes of sugar available to meet the requirement of about 40.0 lakh tonnes for internal consumption. Discussions were, therefore, held with the representatives of the industry, both in the joint stock and the co-operative sectors. It was emphasised that in the current situation there was an imperative need to hold the sugar price line, and at the same time to ensure payment of higher sugarcane price to the growers than the minimum fixed by the Government, so that the sugar production which had declined since 1969-70 might pick up again in 1972-73.

I am happy to announce that the sugar industry has been quick to appreciate the seriousness of the situation and the need to pay higher sugarcane price to the growers than the minimum fixed by Government. It has also agreed to make 60% of the monthly

[Shri F. A. Ahmed]

releases available to the Government for meeting emergent requirements and for distribution through fair price shops to domestic consumers at a fixed ex-factory price of Rs. 150/- per quintal exclusive of excise duty. The Government have agreed to this price taking into account the overall interests of the cane-grower, the industry and the consumer. Under this arrangement, it will be possible for the domestic consumers in most places to get a reasonable part of their requirements at about Rs 2 per kg. In Delhi, it will be slightly higher on account of the higher octroi duty here. This arrangement is likely to be put into operation very soon. If this measure does not bring about the desired result, the Government would not hesitate to take such stringent steps as the situation may call for.

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JOINT COMMITTEE ON AMENDMENTS TO ELECTION LAW

EXTENSION OF TIME FOR PRESENTATION OF REPORT OF JOINT COMMITTEE

SHRI JAGANNATH RAO : (Chatrapur) : I beg to move :

"That this House do further extend the time for the presentation of the Report of the Joint Committee on amendments to election law upto the last day of the first week of the Budget Session (1972)"

MR. SPEAKER : I think this is very correct. Now the elections are being postponed, you will have more time. You need not make it too rigid. The question is :

"That this House do further extend the time for the presentation of the Report of the Joint Committee on amendments to election law up to the last day of the first week of the Budget Session (1972)."'

*The motion was adopted.*

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11.09 hrs.

BUSINESS OF THE HOUSE

MR. SPEAKER : Before we take up the regular discussion I have to make one

announcement. Government want to bring up for discussion and immediate passing a Bill entitled Naval and Aircrafts Prizes Bill 1971. According to the reasons given, at present our navy is unable to enforce the stoppage of war-like materials carried by foreign ships to ports in Pakistan because there is no law on the subject. They want this law to be passed immediately. I have informed government that they can introduce and pass that Bill either today or tomorrow, as they like and there will be no difficulty from our side. Copies of the Bill will be made available to members.

SHRI ATAL BIHARI VAJPAYEE (Gwalior) : Will it be discussed today or tomorrow ?

MR. SPEAKER : Perhaps tomorrow. I will ask the Defence Minister to move it today. It will be taken up tomorrow and all the other formalities will follow.

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11.10 hrs.

COKING COAL MINES (EMERGENCY PROVISIONS) BILL CONTD.

MR. SPEAKER : Now we shall take up further consideration of the Coking Coal Mines (Emergency Provision) Bill. We have already taken 20 minutes over it. There is so much urgent business pending and we have very little time available. When the time was allotted in the meeting of the Business Advisory Committee, it was fixed on the basis of the House sitting for the whole day. But now that has been reduced almost to half. Therefore, Members should kindly take lesser time than they had originally planned to take.

SHRI S. M. BANERJEE (Kanpur) : Let us sit one hour extra.

SHRI ATAL BIHARI VAJPAYEE (Gwalior) : We are prepared to sit for the whole day.

MR. SPEAKER : They want their officers to be free and they want to be free themselves for many other things. For us it is all right ; we are doing nothing else.

SHRI DASARATHA DEB (Tripura East) : Mr. Speaker, Sir, it is good that the

ownership and management of 214 coking coal mines were taken over by the Government but, at the same time, still there are about 400 coalmines—200 in Bihar and 200 in West Bengal—which have been left in the hands of private ownership. The Minister had pleaded that in the interest of the iron and steel industry and for the efficient management of these coalmines, these 214 coalmines have been nationalised. Why then, I ask the Minister, about 400 coalmines have not yet been nationalised as yet and are left in the hands of private ownership.

While supporting this measure I want to put certain questions regarding the safeguards for workers and employees in these mines. My first question is whether the existing facilities, which the employees have been enjoying by virtue of the Factories Act, will continue after the taking over of these coalmines, like bonus facilities, wage facilities, employment security etc.

Then, workers' earned wages have not been paid by the management at various places, particularly in Bihar. Therefore, my second question is whether, after taking over these coalmines, Government is prepared to pay those arrears. Thirdly, will casual workers, who had been employed by the contractors earlier in the coalmines, be given jobs after the taking over of these mines? Fourthly, will the management of the nationalised coking coalmines be run by the appointed bureaucrats alone or will the employees be associated with the management through their elected representative? These are vital points which the House should discuss and about which I want a specific answer from the Minister concerned.

Then, the Minister said—the Bill also says that—that in the interest of the iron and steel industry these coalmines have been nationalised. Can the Minister give us a guarantee that the iron and steel industry will take coking coal only from these nationalised mines; or will they be taking more coal from the privately run mines just to make the nationalised mines incur some losses?

There was a lot of agitation in the people's mind when the taking over of ownership was announced. It had appeared in the papers also. One criticism was that

this coalmines industry was being run very badly by the owners previously and the daily production of 80 per cent of the coalmines was only 10,000 tonnes or less. The experts' opinion was that for economic production the daily production in these mines required to be 3,000 to 4,000 tonnes.

Another point is about inadequate investment. The amount that the industrialists have invested in this industry is very inadequate to develop this industry. The owners and the management have removed almost all the valuable machines, vehicles and other necessary articles before and after the taking over of these coal mines by the Government. If these people are removing these things, I want to know what steps Government have taken to stop these things and to punish them because they are violating the provisions of the Ordinance.

Immediately after the taking over of these coal mines, a report has appeared in the papers that these owners have already removed the muster-roll books, pay roll books and other necessary documents just to deceive the workers and employees of this industry. It may be that they have done it because the compensation is very heavy and the basis of calculating the compensation is also very peculiar. They have fixed a certain year in which there was the highest production. Therefore, these people have taken all these things in order to inflate the amount of production of coal so that they can claim more compensation. They have removed the most up-to-date machines in order to use them elsewhere and to put the nationalised industry to hardship.

These are the reports we are getting from the papers. Above all, these owners have already withdrawn senior experts, mining engineers, from the nationalised coal mines sector and they have posted these people in their head-offices. What is the idea? I want to know what steps Government have taken to stop this. I want to know it specifically from the Government. May be, some of these experts may be available after some time. But these people might push them in certain factories just to sabotage the production so that this nationalised sector cannot cope up with the privately-run factories.

That is why I would say that the only remedy of getting rid of the pressures of big monopolies is that the Government should

[Shri Dasaratha Deb]

nationalise the entire coal mining industry. Nothing should be left in the hands of the private people so that the other sector cannot create difficulties in the running of our nationalised sector.

Coming to the point of liabilities, the liabilities of the Government are very big. The basis of compensation is a peculiar one. According to the Minister himself, the compensation comes to about Rs. 350 lakhs per month. No date-line has been fixed as to how long this compensation will be given. Am I to understand that as long as these mines are run by the nationalised sector this compensation will continue to be paid. Then, it will involve a huge amount.

Besides that, for the development of coal mining industries, loans to the tune of Rs. 28.78 millions dollars were taken from the World Bank. The entire money has been spent in the name of modernising this industry. After the taking over, an amount of Rs. 17 crores is already due to be paid. I think, the Government will have to pay that thing. Besides that, these owners have not deposited the provident fund to the tune of Rs. 15 crores to the Bank. They are the defaulters. Now, for that, the workers will have to suffer. I would urge upon the Government to see that workers do not suffer and the payment is made by the Government to the workers.

Another point which I want to make is this.

Our point is that this Government is going to give a very huge amount of compensation to the tune of Rs. 3.50 lakhs every month and our plea is that we want that no compensation should be given. They have taken enough money. They have earned enough money. They have looted the country. They have deceived and looted the working class people. After that there should be no compensation to these owners. That is our standpoint.

Lastly, I want to say that there is a great apprehension in the minds of the employees, particularly those who are working in the head office in Calcutta. All these people are apprehensive that after this take-over they will

be retrenched. I urge the Government to absorb all these workers and see that no employees is retrenched. The Andrew Yule & Co Employees' Associations and other Employees' Associations have submitted memoranda to the Ministry concerned and also to the President regarding safeguarding their interests and I hope that the Minister will consider all those points and see that these workers are not retrenched.

With this demand I support this Bill giving warning to the Government to see that the facilities which the workers and the employees have been enjoying under the Factories Act and other Acts should not be negated and they should continue.

MR. SPEAKER : There are so many names, but the time is short. So I propose to introduce rationing the time. You will have to do with only 3 or 4 minutes. You just mention your two or three points.

SHRI JAGANNATH MISHRA (Madhubani) : Sir, I wholeheartedly support this Bill.

This Bill should have come earlier. However, better late than never.

Our coking coal reserves are limited. So a stricter control was recommended on all hands. Not aounce of coking coal should be allowed to be consumed by non-metallurgical industries.

The hon. Minister should come out with a categorical assurance to this effect.

Mines taken over should first be reconstructed and consolidated. It is a challenge and it should be faced.

With regard to non-taken over mines, the Government should declare its policy categorically to dispel the doubts and misgivings in some quarters. The Government should come out with a firm policy with regard to payment of compensation.

Workers should be protected from all exploitation.

Sons of the soil should be given opportunities to participate in this grand venture.

The Bihar Government should be allowed to participate in the ownership and management of these mines to the maximum extent possible.

Coking coal mines should have a separate entity, and the NCDC should not be saddled with more responsibilities. Organisations like the NCDC which are too big should be split into smaller units as is done in the USSR.

Coal transport is a vital problem these days, and an integrated plan has to be formulated for transport of coal by various means such as rail, road, aerial ropeways, water transport etc. Most parts of Bihar are starved of coal requirements for lack of trains and adequate means of other transport. Riverine transport may help in easing the situation.

With these humble suggestions, I wholeheartedly support this Bill once again and seek your permission to lay a copy of my speech on the Table of the House.

MR. SPEAKER : That will be a very good practice but not permissible. He can give it to the hon. Minister all right, but he cannot lay it on the Table of the House.

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श्री दामोदर पांडे (हजारीबाग) : अध्यक्ष महोदय, सभसे पहले मैं भारत सरकार को और मंत्री महोदय को आपके माध्यम से उन एक लाख आत्म-तृप्त मजदूरों की तरफ से बघाई देना चाहता हूँ जिनकी भलाई का काम बहुत दिनों के बाद उन्होंने किया।

जब यह बिल रखा जा रहा था तब मंत्री महोदय ने कुछ बातें रखी थीं जिन के बारे में यहाँ विचार करना लाजिमी है। एक तो भविष्य की कल्पना करने हए मंत्री महोदय ने यह कहा कि पूरे उद्योग का डिआर्गेनाइज करना पड़ेगा, नये तिरे से बनाना पड़ेगा। उनका भक्सदौजो मेरी समझ में आया वह यह था कि जो छोटे-छोटे यूनिट हैं उन्हें मिलाकर बड़ी यूनिट बना करके पूरे उत्पादन को पूल किया जाये। लेकिन मैं एक चीज़ की तरफ से उनको साबधान करना चाहता हूँ। पिछले बनुभव के आधार पर यह देखाया

है कि बड़ी-बड़ी कोयला खदानें कर देने से काम नहीं चलता है। इसके साथ ही दूसरे पहलुओं पर भी ध्यान देना पड़ता है। बड़ी कोयला खदान करने की कल्पना के साथ-साथ ही बड़ी मशीनों का आयात उसमें मिला रहता है। हम जानते हैं कि अमरीका और इस से बड़ी-बड़ी मशीनों की अपने देश में इम्पोर्ट किया गया, लेकिन आज उस की 10 परसेंट यूटिलिटी भी नहीं है। करोड़ों रुपयों की मशीनें यों ही बरबाद हो रही हैं, जट लूप्टक एसेसलाइज़ सेक्टर। अगर बड़ी-बड़ी योजनायें बनाने की हम कल्पना करते हैं/तो उसके साथ ही साथ हम बड़ी-बड़ी मशीनों का आयात करने की कल्पना भी करते हैं। मैं समझता हूँ कि इस दिशा में दूसरी तरफ से ध्यान देने की जरूरत है। आज वहाँ पर ऐसे मजदूर भौजुव हैं जिन्होंने आज तक उन कोयला खदानों/ को न सिँ पहचाना है बल्कि उनकी मेहनत और उनकी योग्यता के कारण ही वे आज तक चली हैं। ऐसी स्थिति में उन मशीनों के बदले मजदूर लोग अधिक और अच्छा काम कर सकते हैं। इस तरह से आप को झूठ-मूठ विदेशियों को पैसा नहीं देना पड़ेगा।

अभी मंत्री महोदय ने कहा कि हम पालैंड से कोलंबोरेशन करना चाहते हैं। हमें इस पर कोई ऐतराज नहीं है, आप किसी से और कहीं से भी कोलंबोरेशन करें, लेकिन वह वहीं किया जाये जहा जरूरत हो। मैं निवेदन करना चाहता हूँ/कि इस सम्बन्ध में कोलंबोरेशन की कोई आवश्यकता नहीं है। अपने देश के माइनिंग इंजीनियर इस मामले में सक्षम हैं और अपना काम चला सकते हैं।

अगर कोलंबोरेशन की आवश्यकता है तो इस क्षेत्र में आवश्यकता है कि पूरी ज़रिया कोयला खदानों का एक तिहाई/ हिस्सा जी जल रहा है, उस आग पर काढ़ कैसे पाया जाए। अगर आप हवाई जहाज से जाकर ऊपर से देखें तो आपको पता चलेगा कि जितनी कोयला खदानें अभी भी गई हैं उनके एक तिहाई हिस्से में आग लगी हुई है और बरसों से यह आग जलती आ रही है। क्यों नहीं हम लोग इसको सोचते हैं कि अंगर

## [श्री दामोदर पांडेय]

हमारे पास जानकारी नहीं है, हमारे पास हुनर नहीं है और वैसी ताकत नहीं है कि हम इस पर काढ़ा पा सकें तो हम क्यों नहीं किसी के माथ आग पर काढ़ा पाने के लिए कोलीबोरेशन करते हैं। इस आग को बुझाकर जल्दी से जल्दी उम कोयले को निकाला जाना चाहिये जो उसके नीचे दबा हुआ है, जो नीचे बरबाद हो रहा है और जिसको मौजूदा हालात में निकाला नहीं जा सकता है।

जो खदानें ले ली गई हैं वहां पर मिनिमम बेज तो लोगों को मिल रहा है। कुछ ठेकेदारी खत्म भी हुई है। लेकिन दूसरे फार्म में, दूसरे तरीके से मजदूरों का अभी भी एक्सप्लायटेशन वहां चल रहा है। भौती महोदय जानते हैं कि सी आर औ यानी कोल फील्ड रिकूर्टिंग आगेंनाइ-जेशन जो है, मालिक लोग अपने फायदे के लिए उमका गलत इस्तेमाल करते हैं और मजदूरों का बहुत गलत ढग से वहां शोषण होता है। बहुत लम्बे असें से हम लोग चिल्ला रहे हैं कि इस प्रथा को समाप्त किया जाए। लेकिन जिस तरह से वह राष्ट्रीयकरण का मामला कई बरसों से टलता आ रहा है उसी तरह से यह मामला भी सरकार के विचाराधीन बहुत सालों से पड़ा हुआ है। बहुत बार इसके लिए रिकोर्डेशन हुई है कि इसको खत्म किया जाए लेकिन अभी तक इसको खत्म नहीं किया गया है। मैं प्रायंतरा करता हूँ कि जल्दी से जल्दी इसको खत्म किया जाए। और भी किसी तरह की अगर कही ठेकेदारी प्रथा है तो उसको भी अविलम्ब समाप्त किया जाए।

एक और छोटा सा सवाल है। मालिक लोग जुल्म बहुत करते थे, अन्यथा बहुत करते थे। लेकिन कभी-कभी वे अच्छे काम भी करते थे। कुछ मालिक स्कूल बलाते थे, अस्पताल बलाते थे और दूसरी जो सोशल एक्टिविटीज होती है उनमें उनका योगदान रहता था। ये सब चीजें मजदूरों के हित में होती थीं। मेरा आश्व है कि इन सभी कार्य कलापों को उन खदानों में जो आपने अपने हाथ में ली हैं, चाहूँ रखने की आप व्यवस्था करें।

एक बात मैं मुआवजे के सम्बन्ध में कहना चाहता हूँ। कम्पेंसेशन अगर उनको देना ही था तो एब्रेज प्रोडक्शन के आधार पर दिया जाना चाहिये था। जो पिछले सालों का मंथली प्रोडक्शन उनका था उसकी औसत प्रोडक्शन की बात इसमें कही गई है जो जंचती नहीं है। जो उचित आपको लगता है वह आप करें लेकिन मेरी मान्यता यह है कि उसको एब्रेज प्रोडक्शन पर किया जाए। जो भी पैसा आपके हाथ से निकलने वाला है उमका पहले सदुपयोग हो। सदुपयोग यह होना चाहिये कि आज करीब चार करोड़ रुपया मजदूरों का प्राविडेंट फंड का बकाया है। वह पैसा उनका काट तो लिया गया है लेकिन इसको जमा नहीं कराया गया है। मैं चाहता हूँ कि कम्पेंसेशन के पैसे देने से पहले मजदूरों के इन बकायों को पहले चुकाया जाय।

छ: करोड़ रुपया स्टेट गवर्नरेंट का रायलटी का बाकी है, बिहार गवर्नरेंट का धनबाद में केवल इतना ९ करोड़ रुपया बाकी है। इसके अलावा हजारीबाग का भी पैसा हूँ। मैं चाहता हूँ कि इन छ: करोड़ रुपयों का भुगतान इस मुआवजे में से किया जाए।

जो मजदूरों का पैसा बकाया है, उनकी कमाई हुई मजदूरी के रूप में बकाया है, बोनस के रूप में बकाया है, उन सबका भुगतान भी पहले किया जाए इस कम्पेंसेशन के बेरे में से। बाद में जो बचे, वह उनको कम्पेंसेशन के तौर पर दे दिया जाए।

जिस तरह से एक लाख मजदूरों का कल्याण किया है और करीब अस्ती हजार मजदूर दूसरे नेशनलाइजेड सेक्टर में काम होते हैं, उनका कल्याण हुआ है, उसी तरह से बाकी जो २ लाख २० हजार मजदूर हैं वे भी आखैसभरी निगाह से देख रहे हैं। जो प्रायोसिव पालिसी आपने अखत्यार की है उसको देखते हुए इन २ लाख २० हजार मजदूरों को भी आशा है कि उनको भी जल्दी राहत मिलेगी। और बाकी बची हुई जो कोयला खदानों हैं उनका राष्ट्रीयकरण भी जल्दी कर लिया जाएगा।

झी कमल विद्युत भवुकर (केसरिया) : अध्यक्ष महोदय, यह जो विद्येयक पेश किया है, यह ? स्वागत योग्य है और मैं इस विद्येयक का स्वागत करता हूँ। इस विद्येयक के माध्यम से बड़े पूँजी-पतियों पर कुछ चोट होती है। चूँकि यह बड़े पूँजीपतियों पर चोट करने वाला एक विद्येयक है इस वास्ते हम इसका समर्थन करते हैं। ए आई दी यू सी तथा दूसरे प्रगतिशील श्रमिकों तथा उनके संगठनों ने लगातार इसकी मांग की है। फिर भी समाजवाद जिस सरकार का घोषित लक्ष्य हो वह सरकार इजारेदार पूँजीवाद को केवल संयंत करने की दिशा में ही कदम उठावे, उसकी शक्ति को तोड़ने की दिशा में नहीं, तो हमारी समझ में नहीं आता कि यह किस किस्म का समाजवाद है।

फिल्हाल हमारा लक्ष्य इस विद्येयक के सम्बन्ध में ही अपनी राय जाहिर करने का है। इस विद्येयक के द्वारा जो कि एक अध्यादेश को कानूनी जामा पहनाना है, 214 घानु शोधक कोयला खाने जिन में करीब एक लाख मजदूर काम करते हैं, उनका राष्ट्रीयकरण किया गया है। लेकिन इसमें उन्हें मुआवजा देने की बात की जाती है। मैं नहीं समझ पाया हूँ कि क्यों मुआवजा देने की बात की जा रही है? किस को मुआवजा देने की बात की जा रही है? क्या करम चन्द थापर जैसे सेठों को—मुआवजा देने की बात की जा रही है? पहली बात तो यह है कि इन खदानों से खदान मालिकों ने नफा तो लूटा ही है साथ ही कोयले का उत्पादन भी बेतरतीब ढंग से करके उन्होंने राष्ट्रीय सम्पत्ति को क्षति पहुँचाई है। इसलिए इन्हें मुआवजा देने के बजाय सजा भिलनी चाहिये। इन लोगों ने खदान मुझदूरों के रक्त को जोंक की तरह चूसा है। उन्हें अनेक रोगों का शिकार बनाया है। इसके बदले मुआवजा उन्हें दिया जाना क्या उचित है। इन्होंने न केवल इस उद्योग को क्षति पहुँचाई है बल्कि पूरे राष्ट्र को क्षति पहुँचाई है। ऐसे लोगों को मुआवजा देने की बात जब की जाती है तो इसको सुनकर आश्वर्य होता है। मेरी जानकारी में वह आया है कि जिस समय आपने

आर्डिनेंस जारी किया उससे पहले ही इन खदानों के मालिकों को इसके बारे में पता चल गया और उन्होंने जिस ढंग से इन खदानों को लूटा, चोरियां कीं, इनको बंधक रखा, उस सब को देखते हुए इनको कोई मुआवजा नहीं दिया जाना चाहिये। इस वास्ते मैं समझता हूँ कि इस विद्येयक में से मुआवजा सम्बन्धी सारी धारायें हटा देनी चाहियें। इन खदान मालिकों ने कोयला खदानों का दुरुपयोग करके राष्ट्र को क्षति पहुँचाई है, खदानों की सम्पत्ति को चुराया है और राष्ट्रीयकरण को अमफल बनाने की साजिशें की हैं।

से आपको बतलाना चाहता हूँ कि अमलावाद कोलियरी के मालिक ने विश्व बैंक से छः करोड़ का कर्ज लिया है जिस में से कितना रुपया खदान के ऊपर खर्च किया है, इसका कुछ पता नहीं है। इसने एक कोयला काटने वाली कंपनी मरीन मंगाई। खबर है कि वह गायब कर दी गई है। के बोहरा जो कितनी ही खदानों के मालिक है, ने जीपे, ट्रक, मशीनें, कारोगेटिड शीट्स, पम्प, पाइपें आदि गायब कर दी हैं। कुछ खदान मालिकों ने खदान की सामग्री को बन्धक रख दिया है। एच० एस० एल० ने इन खदान मालिकों को भारी रकम ठीक राष्ट्रीयकरण के भीके पर दी है और उस सारी रकम को इन लोगों ने गायब कर दिया है। ताज्जुब तो इस बात का है कि धनबाद स्टेट बैंक के आधिकारियों ने दिनरात परिश्रम करके इस बैंक में से जमा रकम को हटाने में खदान मालिकों की सेवा की है। करमचन्द थापर, चनचनी और कें० बोहरा आदि ने बहुत से कागजात को जला डाला है। यही यह भामला खदान नहीं होता है। इन लोगों में कई लोगों ने इन खदानों को धार्मिक न्यास घोषित कर दिया है ताकि हो सके तो इस तरह से अपने स्वामित्व को बनाए रखा जा सके।

आपने बिहार एवं बंगाल की कोयला खदानों का राष्ट्रीयकरण किया है लेकिन आध्र प्रदेश तथा देश के दूसरे हिस्सों में जो खदान हैं उनका नहीं किया है। दूसरे हिस्सों में जो खदान हैं उनका भी राष्ट्रीयकरण इस विद्येयक में करने की

[ श्री कमल मिश्र मधुकर ]

व्यवस्था होनी चाहिए। इन कुचालों की भी जांच होनी चाहिए कि किस तरह बड़यत्वकारी ढंग से खदान मालिकों ने राष्ट्रीयकरण को भीतरखात करने का प्रयास किया है।

आपने मुआवजा देने की व्यवस्था की है। किस लिए मुआवजा और किन को मुआवजा? उन लोगों को जिन्होने देश के प्रति और मजदूरों के प्रति जयन्त्र अपराध किए हैं? उनको उसकी सजा मिलनी चाहिए न कि मुआवजा। अगर मुआवजा देना ही है तो जैमा पाडे जो ने कहा है मालिकों के जिम्मे जो रायलटी का बकाया निकलता है, मजदूरों के बेतन का बकाया निकलता है, भविष्य निधि का बकाया निकलता है, उस सब को काट कर और सामानों की जो चोरी हुई है, उसकी कीमत को काट कर बची हुई राशि उनको मुआवजे के तौर पर दी जानी चाहिए। ऐसा आप ने किया तो यह भी अनुचित होगा। उन्हें कुछ भी नहीं मिलना चाहिए।

जहां तक प्रबन्ध का सवाल है इसे नोकर-शाही से बचाया जाना चाहिए। राजकीय पूजी के संस्थानों का एक कटु अनुभव यह है कि जिन्हे इसके सिद्धान्त में विश्वास नहीं होता है वह व्यवस्था में ला कर रख दिया जाता है। ऐसा करना उन संस्थानों के हित में नहीं हो सकता है। हमें जानकारी मिली है कि ऐसे लोग भी मैनेजमेंट में आने के लिए प्रयत्नशील हैं बिहार सरकार की रायलटी का जिन की तरफ बकाया है। ऐसे लोग भारतीय क्रान्ति दल को छोड़कर रूलिंग कांग्रेस में आ गए हैं। वे खदानों की व्यवस्था में आना चाहते हैं तथा रायलटी की रकम बचाना चाहते हैं। इससे आपको खबरदार रहना चाहिए। सरकार को इस तरफ ध्यान देना पड़ेगा कि ऐसे संस्थानों की व्यवस्था का जनवादीकरण किया जाये और उनके जरिये उन के मैनेजमेंट में मजदूरों का अधिक से अधिक पार्टिसिपेशन हो सके।

तमाम ट्रेड यूनियन नेताओं ने सरकार को एक बेमोरेंडम दिया है, जिस में बताया गया है

कि इन खानों सम्बन्धी विभिन्न समस्याओं का अध्ययन करके उनका समूचित हल निकाला जाये। जैसा कि अभी बताया गया है, खान-मालिकों ने मस्टर रोल आदि को गायब कर दिया है, जिससे मजदूरों के लिए कठिनाइयां पैदा होंगी। इस लिए सरकार तमाम ट्रेड यूनियन नेताओं से मिलकर खान मजदूरों की विभिन्न समस्याओं को जानने का प्रयत्न करे और उनके सहयोग से इन खानों का काम आगे बढ़ाये।

कई खान मालिक धार्मिक ट्रस्ट आदि स्थापित करके इस कानून की व्यवस्थाओं से बचना चाहते हैं और इस प्रकार सरकार के उद्देश्य को खत्म करना चाहते हैं। सरकार का राष्ट्रीयकरण का उद्देश्य तभी सफल हो सकता है, अगर खान-मालिकों के इन प्रयासों को अमफल बनाने के लिए कारबंग उपाय किये जायें।

बिहार एक पिछड़ा हुआ राज्य है और ये कोयला खाने उस राज्य की एक बड़ी सम्पत्ति है। कुछ ट्रेड यूनियनों के नेता बिहार और बंगाल तथा अन्य राज्यों के मजदूरों में ज्ञागड़े पैदा करना चाहते हैं। हमारी पार्टी और हम लोग उनके इन नारों का विरोध करते हैं। लेकिन हम चाहते हैं कि बिहार के लोगों को इस सम्बन्ध में प्राथमिकता दी जानी चाहिए। हम इन ट्रेड यूनियन नेताओं के विभिन्न राज्यों के मजदूरों में फूट पैदा करने के प्रयत्न का विरोध करते हैं।

जहां तक खान मालिकों को मुआवजा देने का सम्बन्ध है, मैं चाहूँगा कि मंत्री महोदय इस पर पुनर्विचार करें और अपने कानून में उचित संशोधन करें। खान-मालिकों को जो सजा देने की व्यवस्था की गई है, वह बिल्कुल नाकामी है, क्योंकि उन्होंने लगातार राष्ट्रीय सम्पत्ति की लड़की है और इस उद्देश्य को खत्म करने में बाधक है, सरकार को उनके साथ सहस्री बरतबी चाहिए, उनको कड़ी सजा देनी चाहिए और उन के साथ कोई ढिलाई नहीं होनी चाहिए। मैं जानता हूं कि सरकार के विल में बड़े बड़े पूँजी-पतियों के लिए बड़ा दर्द और रहम है और उस

को वह कई प्रकार से प्रकट करती है। मैं आहता हूँ कि सरकार अपनी इस मनोवृत्ति को खत्म करे ताकि उसका राष्ट्रीयकरण का उद्देश्य पूरा हो, बिहार का विकास हो, खान उद्योग का विकास हो और मजदूरों का कल्याण हो।

**SHRI NAWAL KISHORE SINHA** (Muzaffarpur) : I welcome the measure—first the Ordinance and now the bill taking over the management of the coking coal mines. Every committee since 1937, we were told, recommended the taking over of these mines and the matter has been under active consideration since 1964. But no Government could accomplish this task. It required a Mohan Kumaramangalam to do this very urgent work and thus satisfy the requirement of the steel industry. We have through this taking over already taken over the management of ninety per cent of the coking coal production of this country. There is no doubt that at a suitable opportunity other kinds of coal may be nationalised. But for the present it has been a great achievement, according to me.

I was going to draw the attention of the hon. Minister to clause 6 of the Bill. He has used the word 'compensation'. By sheer efflux of time and judicial pronouncements it has come to acquire a definite meaning and connotation. It has created a lot of legal complications. The constitution was recently amended and the word 'amount' was substituted for 'compensation.' I have not been able to understand why the word 'compensation' must be used in this Bill. I have given notice of an amendment and if the hon. Minister desires, he may accept it.

There is another clause 17 which gives power to the Government to enquire into contracts and agreements entered into by the former owners.

It is a very useful provision, but I do not understand why only a period of twelve months has been fixed. It will be more useful if the period from 1964 to the appointed day is inserted in this Clause. The matter has been under active consideration since 1964, and my own fear is that during the last seven years the owners of the mines must have entered into lots of agreements and contracts

which may nullify or at least put into difficulty the Government's efforts.

My information is that these mine owners owe a royalty of Rs. 4 crores to the Government of Bihar alone. The Employees' Provident Fund is another Rs. 4 crores, and the Bihar Electricity Board dues are another Rs. 10 crores. The Bihar Electricity Board is running at a loss of Rs. 32 crores every year. When the zamindaris were acquired in the various States, a provision was specifically made in Act that all Government dues would be realised before the compensation was paid, and even interim compensation was not paid so long as Government dues were not recovered. So, the hon. Minister may explain why he is going to give compensation without realising Government dues first.

There is a Clause under which Government wants certain powers to frame rules for constituting a Board of Management for advising the Custodian-General. I am not being parochial, but I would like to know whether Government proposed to associate Members of Parliament with this Board. I am not talking about myself, but there are quite a few Members here who can be very useful, who have had long experience of the working of these mines and the actual conditions there. If the Government is prepared, it is not difficult to include some of them.

\***SHRI J. M. GOWDER** (Nilgiris) : Hon. Mr. Speaker, Sir, on behalf of the Dravida Munnetra Kazhagam, I extend my wholehearted support to the Coking Coal Mines (Emergency Provisions) Bill introduced by Shri Mohan Kumaramangalam, the Minister of Steel and Mines.

I am very happy that the policy of Government in nationalising the essential means of production in national interest has received due impetus in the hands of Shri Kumaramangalam and it has been left to him to implement this policy vigorously. I have no hesitation in saying that the policy of nationalisation is being implemented solely guided by the welfare of the people and it is not the intention of the Government to do away once and for all the private sector, and the institution of private property. I would just make a few suggestions on the Bill.

\*The original speech was delivered in Tamil.

[Shri Nawal Kishore Sinha]

The coking coal mines are being nationalised with a view to meeting the essential requirement of our iron and steel industry and this measure should receive the unanimous approval of this House.

When a grave emergency prevails in the country, I would like to request the hon. Minister to re-examine the question of paying compensation to the mine-owners. In the Bill, it is stated that an amount of Rs 35 lakhs is proposed to be given as compensation every month. I would like to know the total amount of compensation to be paid to the mine-owners and for how long such a compensation is going to be paid to them. As there is no mention about this in the Bill, I would request the hon. Minister to clarify this point. The owners have been exploiting the coal mines, which really belong to the people of the country, for ages and have amassed crores of rupees. When we nationalise them in public interest, I am not able to appreciate the necessity for paying compensation to these owners.

200 coking coal mines, 6 Raniganj coal-fields and 12 coke-oven plants are being nationalised. I would like to know from the Minister whether the Government have verified the coal potential of these mines. As they are being exploited by the owners for so many generations, they may for the namesake be called as mines and there may be no coal at all in some of them. Since the Government have decided to pay compensation to the mine-owners, it is necessary that this aspect is taken serious note of by the Government and it should be ensured that compensation is not paid to empty mines. I would request the hon. Minister to make an assessment of the coal-bearing mines and then make the payment of compensation. Similarly, before compensation is paid to the owners of coke-oven plants, the Government should ensure that the plant and equipment are in working condition. It may be that the plant and machinery may have gone out of commission and in repairs after so many years of constant working. I would request the hon. Minister to bear in mind this point also.

In the Annual Report of the Ministry, it is stated that there was a shortfall in the estimated off-take of coal by the Steel Plants, with the result that there was huge piling of

stocks. I would like to hon. Minister to clarify as to how this happened. In October, 1970 a high level Fuel Policy Committee was appointed by the Government and this Committee, I do not know, has submitted its report or not. So many such Committees are appointed by the Government and the Parliament does not come to know about their reports. I would like to know whether this Committee has submitted its report and the action taken by the Government on its recommendations. There was also a scheme of amalgamating small mines with bigger ones with a view to conserving reserves of coal. I would like to know how this scheme is being implemented now. In the Annual Report of the Ministry, it is stated that this scheme is likely to be finalised during the year 1971.

Sir, there is the Ministry of Steel and Mines at the Centre and then there is the Coal Board as also the Coal Controller's organisation. I need not say that all these organisations are staffed with highly qualified officials. With all this paraphernalia, I am not able to understand how the coke-oven plants were omitted to be taken over especially when an Ordinance had been issued by the President taking over the mines and other plants. It is said that only the plants covered by the definition "mine" had been taken over. I would like the hon. Minister to explain why such a serious lapse should have occurred especially when the Government had taken recourse to the issuance of Presidential proclamation. I would be happy if the Minister could clarify how the coke-oven plants were omitted to be taken over at the time of presidential promulgation of the Ordinance.

With these words, I conclude.

MR. SPEAKER : How much time would the Minister like to have for his reply ?

THE MINISTER OF STEEL AND MINES (SHRI S. MOHAN KUMARAMAN-GALAM) : About 15 minutes.

MR. SPEAKER : Then, I can give another 25 minutes to the members. So many of them want to speak. Apart from the lists sent by the whips, independently members are sending slips. I will have to ignore the lists sent by whips and do away with that system if members send slips independently also.

SHRI K. D. MALAVIYA (Domariaganj) : Now that you have cancelled the list, I seek your permission to speak.

SHRIMATI SAVITRI SHYAM (Aonla) : I would also like to speak.

बी शंकर दयाल सिंह (चतरा) : अध्यक्ष महोदय, जिन 214 कोर्किंग कोल खानों का राष्ट्रीयकरण किया गया है, जिन के लिए अध्यादेश जारी किया गया है, मैं समझता हूँ यह समस्या केवल उन 214 खानों की ही नहीं है और न तो यह समस्या उन खान मालिकों की है जो 100 वर्ष से भी अधिक से उन खानों से कोयला निकालते रहे हैं और यह नहीं जानते कि कपड़े पर कोयले की गन्दगी क्या होती है। चनचनी, बोहरा, थापर, बहौस, मूँगड़ा आदि जो इन खानों के मालिक थे वे यह भी नहीं जानते कि कोयले की गन्दगी क्या होती है, जिनके वस्त्रों पर केवल धबलता ही फैली रहती थी, उनकी यह समस्या नहीं है। बल्कि मैं समझता हूँ कि यह समस्या उन बेचारे गरीब मजदूरों की समस्या है जो लाखों की तादाद में जमीन के अन्दर धंसकर, घुसकर, दिन रात काम करते हैं और उसके परिवार के सदस्य यह नहीं जानते हैं कि नीचे से वह जिन्दा आएगा या उसकी लाश आएगी या उसके मरने की खबर आएगी क्यों कि इस तरह की बातें उन खदानों में हो चुकी हैं।

11.57 hrs.

[MR. DEPUTY-SPEAKER *in the Chair*]

मुझे सन् यों संबत् ठीक से बाद नहीं, 1965 यूँ 66 में धौरी कोलियरी में 250 मजदूर नीचे मर गए थे, मरने के बाद उनके परिवार को उनकी मौत का कम्पेन्सेशन भी नहीं दिया गया था। इसलिए सरकार ने जो कदम उठाया है उसका मैं हार्दिक स्वागत करता हूँ। मैं यह कहता चाहूँगा कि बैंकों के राष्ट्रीयकरण के सम्बन्ध में जो क्रान्तिकारी कदम उठाया गया था उससे कम महत्वपूर्ण या क्रान्तिकारी कदम यह नहीं है।

इसके साथ-साथ मैं तीन बार बातें मंत्री महोदय से निवेदन करना चाहता हूँ। मंत्री महोदय श्री मोहन कुमार मंगलम ने ।। नवम्बर को धनबाद की एक विशाल कोल रेली में भाषण देते हुए कहा कि बहुत से लोग कोर्किंग कोल माइन्स का राष्ट्रीयकरण न हो, इसके लिए लोग हुए थे। मैं मंत्री महोदय से यह कहना चाहता हूँ कि इसकी भी जांच होनी चाहिए कि कौन ऐसे लोग थे जो इसकी राह में बाधा बने हुए थे? क्योंकि उन्होंने खुद भाषण देते हुए कहा है, तो इसकी जांच होनी चाहिए।

दूसरी बात मैं यह कहना चाहता हूँ कि कोर्किंग कोल का राष्ट्रीयकरण 17 अक्टूबर को अध्यादेश द्वारा हुआ। लेकिन इसके पहले से ही इसकी खबर उस क्षेत्र में चली गई थी। मैं जानता चाहता हूँ कि यह लोकेज क्षेत्रों हुआ, किसने किया, उसकी जांच हो और जो उसके लिए दोषी पाया जाय उसे दण्ड दिया जाय।

तीसरी बात 214 कोर्किंग कोल खानों का राष्ट्रीयकरण हुआ है। इसमें से आधे ऐसे हैं जिनके मुख्य कार्यालय कलकत्ते में हैं। मैं यह कहना चाहता हूँ कि धनबाद और झरिया में तो कोल फील्ड रहे और उनके हेड ऑफिस कलकत्ते में रहे, इस बात का कोई औचित्य नहीं है। इस लिए उनके भी हेड ऑफिसेज वहीं चले आएं जहाँ यह खाने हैं।

चौथी बात कुछ दूसी शिक्षण संस्थाएं और अस्पताल हैं जो उनकी आमदनी से चल रहे थे। तो वह शिक्षण संस्थाएं और अस्पताल बन्द नहीं होने चाहिए। सरकार को देखना चाहिए कि ऐक्चुअल प्रोटेक्शन उनको सरकार द्वारा मिले और वह संस्थाएं चलती रहें।

पांचवीं बात जो कम्पेन्सेशन दिया जाय उसमें यह देखा जाय कि जिन्हे कम्पेन्सेशन दिया जाता है, राज्य सरकार या मजदूरों का पेसा काट कर तो आप कम्पेन्सेशन देंगे, लेकिन इसके बाद वह उस रूपये का दुरुपयोग न करें, बल्कि वहीं किसी उद्योग में उस रूपये को इन्वेस्ट करें तो एक अच्छी बात होगी।

[श्री शंकर दयाल सिंह]

एक बात मैं यह कहना चाहता हूँ कि जिस तरह मेरे आपने कोकिंग-कोल का नेशनलाइजेशन किया है, उनी तरह से अभ्यर्थी की खानों को भी नेशनलाइजेशन कर दे बयोकि यह भी बहुत बड़ी समस्या है। आप वहा जाकर उनकी मिथ्यिति को देखे तो आप वो मालूम होगा कि उनकी हालत इनसे भी ज्यादा बदतर है।

12.00 hrs.

आखरी बात मैं यह कहना चाहता हूँ कि ममाजवाद की गाड़ी को आप आगे जरूर ले जा रहे हैं, लेकिन मजदूरों और अफसरों के जीवन-स्तर में इनका अधिक भेद नहीं होना चाहिये, जिस से कि यह आग बराबर जलती ही रह जाय। आपने अपने खोकारों कारबाहने में देखा होगा कि किनने अधिक एन्ट्र-कंडीशनर्ज वहाँ लगे हुए हैं, किनना अधिक लेविशनर्स वहाँ के आफिसेज में है। इस लिये जो आप के कम्पोनेंट्स हों, जो आफिसर्ज हों, उनका लिविंग इस प्रकार का होना चाहिये जिससे मजदूरों को यह महसूस न हो कि हमारे और इनके जीवन-स्तर में जमीन आमान का अन्दर है।

इन शब्दों के माय में इस विल का स्वागत करता हूँ।

श्री ईश्वर चौधरी (गया) : उपाध्यक्ष महोदय, जिस परिस्थिति में कोकिंग-कोल का नेशनलाइजेशन किया गया है, वह परिस्थिति यह थी सारे देश में कोकिंग कोल की बहुत कमी थी और इस कमी का एक-मात्र वारण रेल के डिव्हें थे। अभी कुछ दिन हुए हैं मदन में यह बात दोहराई गई थी कि रेल के डिव्हों की कमी होने के कारण आज सर्वत्र कोल की शाटेंज हो रही हैं। आज भी करोड़ों रुपये का कोयला खानों में जमा है, लेकिन उसको ले जाने के लिए रेल-डिव्हों की व्यवस्था अभी तक नहीं की गई है। इस लिए मैं सरकार से अनुरोध करना चाहता हूँ कि सम्पूर्ण कोयला खानों को अपने हाथ में लें। कुछ खानों को लेना और कुछ को छोड़ देना बहुत शोभा नहीं देता है,

इस के साथ ही माय कोयला बैगों की शीघ्र व्यवस्था करे।

अब ऐसा सुनने में आया है कि पोलैंड से इस के विशेषज्ञ मंगाये जा रहे हैं। मैं जानना चाहता हूँ कि क्या भारतवर्ष में इस के विशेषज्ञों की कमी है? हमारे भारतवर्ष में विशेषज्ञों की कमी नहीं है, आप उनका उपयोग करे तो बाहर से मंगाने की जरूरत ही न रहे।

उपाध्यक्ष महोदय, कोयले की ज्यादातर खाने बिहार में हैं। मैं चाहता हूँ कि बिहार में प्राइवेट सैकर्ट के लोगों ने जो सुविधाये अब तक मजदूरों को दी हुई थी, आप को उन से दो कदम आगे बढ़कर ही काम करके दिव्वलाना चाहिए, उनकी पदार्थ-लिखार्इ की व्यवस्था, चिकित्सा और आवास की व्यवस्था पर आप को विशेष ध्यान देना चाहिए।

सरकार ने जिन खानों को लेने का निश्चय किया है, उनके मालिकों को कुछ रायटरी देने के लिए व्यवस्था की है। सरकार इस के बारे में जो भी नीति निर्धारित करेगी, मैं उस के सम्बन्ध में कुछ नहीं कहना चाहता, लेकिन श्रमिकों का बोनस जो अभी भी इन खान मालिकों की तरफ बाकी है, उस को देना सरकार न भूले।

एक शंका आज भी हमारे में मन बनी हुई है। मरकार जिस चीज का भी राष्ट्रीयकरण करती है, राष्ट्रीयकरण हो जाने के बाद धीरे धीरे वह चीज खोखली होती जाती है और सफल नहीं हो पाती है। आज सरकार ने खानों का राष्ट्रीयकरण किया है, सरकार ने इसके लिए अध्यादेश निकाला है, मैं चाहता हूँ कि आने वाले भविष्य में हमारे अब तक के अनुभव को सामने रखकर व्यवस्था की जाय। श्रमिकों का अधिक से अधिक लाभ देने का प्रयत्न किया जाय। अभी हमारे एक मिल में छोड़ी खान का जिक्र किया जो धूंस गई थी और जिसमें हजारों लोग मर गये थे, उन को कोई कम्पेन्सेशन नहीं मिला, मैं चाहता हूँ कि ऐसा भविष्य में न हो। हमारे श्रमिक जब खान के अन्दर जाते हैं तो उस समय शंका बनी

रहती है कि बाहर/आ पायेगे या नहीं। मैं चाहता हूँ कि खानों के अन्दर जाने तथा आने की व्यवस्था में मत्री महोदय सतोषजनक सुधार करायेगे।

खानों के मुआवजे के बारे में मैं कुछ नहीं कहना चाहता, सरकार इस बारे में जो भी नीति निर्धारित करेंगी, मैं उस का स्वागत करूँगा। लेकिन कम्पनेसेशन, बोनस की जो बात है, उसमें फर्क नहीं आना चाहिए। विहार सरकार का भी इनवी तरफ बिजली तथा दूसरी चीजों का करोड़ों रुपया बचाया है। अगर सरकार उस रुपये की वसूली लिहार सरकार को करा दे तो उसमें हमारे विहार वा बहुत काम चल जायगा।

श्रीमती सावित्री श्याम (आवला) : उपाध्यक्ष महोदय, मैं श्री मोहन कुमारमगलम जी को हार्दिक बधाई देना चाहती हूँ, उन के इस साहस्रिक वदम के लिए जो उन्होंने उठाया है, जिसके द्वारा इस देश के एक बहुत बड़े शोषण करने वाले नबके से उन्होंने छुटकारा दिलाया है। इन खानों से नजदीक से भेरा कोई सम्बन्ध नहीं है, लेकिन उनके काले कारनामों की कहानिया सुनते-मुनते और पढ़ते-पढ़ते दिल के अन्दर बड़ा क्षीण होता था। जब जब देश को जरूरत पड़ी मबने देश को सहयोग दिया, लेकिन उम समय भी इन कोयलों खानों के मालिकों ने हम लोगों का शोषण किया। हमलिये जब आज हम इन खानों का राष्ट्रीयकरण करने जा रहे हैं तो हम को देखना होगा कि इनका राष्ट्रीयकरण किम ठंग से करे। एक तरफ तो हम इन शोषण करने वालों की जमायत का खात्मा करने जा रहे हैं, लेकिन दूसरी तरफ हमें इनकी व्यवस्था के बारे में भी सचेत रहना होगा कि किस ठंग से हम इन के एडमिनिस्ट्रेशन को व्यवस्थित करें।

एक बात मुझे विहार के इलैक्ट्रिमिटी बोर्ड के बारे में कहनी है...

MR. DEPUTY-SPEAKER : This is about coking coal, not about Electricity Board.

SHRIMATI SAVITRI SHYAM : That is also relevant here; that is linked with it. The administration must be improved. Otherwise what will be the use of the nationalisation of these things. मेरे कहने का अभिप्राय यही है कि हमें सब से पहले इस में एडमिनिस्ट्रेशन को दुरुस्त करना होगा। जब तक आप इनका एडमिनिस्ट्रेशन नहीं सुधारेंगे और जो सरमायेदार और इजारेदार एडमिनिस्ट्रेटर के रूप में घुस हुए हैं, उनको नहीं निकालेंगे, तब तक इस नेशनलाइजेशन से कोई लाभ होने वाला नहीं है।

इसी सम्बन्ध में मैं यह भी कहना चाहती हूँ कि फ्यूल के बारे में एक लोग-रेज-पालिसी होनी चाहिए। उन सभी साधनों को लेकर चाहे स्टीम हो, कोयला हो, डीजलाइजेशन हो, इलैक्ट्रिफिकेशन हो, जो भी चीजे देश में उपलब्ध हैं, उन को इकट्ठा करके आप को कोई काम्प्रीहैंसिव बिल लाना चाहिए, जिस में इस बात की व्यवस्था हो कि कितने फ्यूल की जरूरत है और वह कहा कहा मिल सकता है।

यहा पर अभी कम्पनेसेशन की बात कही गई है, मैं तो कम्पनेसेशन देने की कोई आवश्यकता ही नहीं समझती। आज जितनी भी कोयला खाने इन लोगों के पास हैं, वे उन को बहुत कम लीज पर मिली हुई है, कई गुना आमदनी वे इन से कर चुके हैं, लेकिन उन के बावजूद भी काफी रुपया उन की तरफ मजदूरों के बोनस का बकाया है, प्रोविडेन्ट फण्ड का बकाया है, रिलीफ फण्ड का बकाया है। अगर आप इन सब को इकट्ठा करके कम्पनेसेशन में से घटा कर देखे तो शायद उनको कुछ भी देना नहीं निकलेगा।

आप ने इस बिल में यह भी समावेश किया है कि अगर कम्पनेसेशन के बारे से उनके साथ कोई डिस्प्यूट होगा तो लोकल-कोर्ट्स हस्तक्षेप कर सकेंगी। मैं सरकार को बतलाना चाहती हूँ कि इस प्रकार के प्रावीजन की कोई आवश्यकता नहीं थी। हमारे देश को इस प्रकार के प्रावीजन से हमेशा बहुत नुकसान पहुँचा है। जब आप लोकलकोर्ट्स को इंटरफियरेंस का अधिकार देंगे

[श्रीमती सावित्री श्याम]

तो फिर आप उनको अपील करने से भी नहीं रोक सकेंगे—मैं नहीं समझ सकी हूँ कि इसकी क्या आवश्यकता थी। मैं भवंती महोदय से अनुरोध करना चाहती हूँ कि वे इस को पुनः देखें और इस कलाज को अपने विल में से निकाल दें। कोटर्स के इन्टरफियरेंस की इम में कोई आवश्यकता नहीं है। जिम बिना पर आप इन कोयला खानों को लेना चाहते हैं, उन रिकमेन्डेशन्ज को भी लागू करें। मिमाल के तौर पर वेजबोर्ड की रिकमेन्डेशन्ज लागू होनी चाहिए। हमारे पब्लिक सैक्टर में अगर वेज-बोर्ड की रिकमेन्डेशन्ज लागू नहीं होती हैं तो फिर प्राइवेट सैक्टर पर आप उन को कैसे लागू कर सकते हैं। बोनस, प्रावीडेन्ट फण्ड, मेचुइटी, रिलीफ फण्ड, ये सब स्कीमें मजदूरों को मिलनी चाहिये, इन सब का भुगतान करने के बाद आप कम्पेन्सेशन की बात करें।

आप इस बात को भी देखें कि प्लानिंग कमीशन के अन्दर जो वैक्टरमन कमेटी बनी थी, उसने कोक के सम्बन्ध में भी अपनी सिफारिशें दी थीं, उन सिफारिशों पर भी आप विचार करें और वे सुविधायें भी मजदूरों को दी जानी चाहिएं।

अभी शाहनवाज खां साहब ने एक स्टेटमेंट पढ़ा, जिसमें उन्होंने कहा कि हार्ड-कोक माइन्ज का नैशनलाइजेशन हम नहीं करेंगे। मैं इस बात को नहीं समझ सकी कि इसके एनाउन्समेंट की क्या जरूरत थी कि हम नैशनलाइजेशन नहीं करें। ऐसी उनके साथ क्या समझौते की बात है? जरूरत पड़ेंगी तो हम करेंगे और नैशनलाइजेशन धीरे धीरे बढ़ना चाहिए तथा साथ ही साथ एडमिनिस्ट्रेशन भी अच्छा होना चाहिए। देश को इस समय इसी चीज की आवश्यकता है।

SHRI SATYENDRA NARAIN SINHA (Aurangabad) : Against the background of the dithering by the Government for well over a decade, the Minister has acted with speed in redeeming his assurance to the House, and

therefore, I compliment him for having ended the air of uncertainty and suspense which hung over the coal fields all these years. Since the time at my disposal is very brief, I won't go into greater details but come to the point straightaway.

Even at the risk of being called a little parochial I would like to make a submission to the hon. Minister that the Government company when formed should have its headquarters at Dhanbad. The State Government has also made a representation to the Minister and I also add my voice to that.

Secondly, I was glad to know that the Minister is making all efforts to find out all available talents in the country to man the management. Here again, I may tell the Minister that, other things being equal, our Bihar talents should get preference in the top executive jobs. The State Government in 1963-64 appointed a Committee to go into this question and the Committee expressed its dissatisfaction over the employment of Biharis both in the private and public sectors and they made a recommendation that the top executive jobs should go to our qualified Bihari talents.

MR. DEPUTY-SPEAKER : You want this to be borne in mind so far as the coking coal mines are concerned. You are trying to go over the entire field of employment.

SHRI SATYENDRA NARAIN SINHA : I am coming to the point.

MR. DEPUTY-SPEAKER : You come to the point. Time is short.

SHRI SATYENDRA NARAIN SINHA : The present Deputy Labour Minister has also made a statement on the floor of the Assembly that Biharis' claims have not been given due weight. Sir, if the Custodians brought from outside, they will not be looking to the claims of the Biharis sympathetically and this is our point and this is very relevant and the Minister is perhaps aware of the strong feelings widely held by the Biharis on this point. Therefore, I may tell you and I make this earnest request to the Minister that he should bear in mind that, other things being equal, our Bihari talents must get preference in the matter of appointment to the top executive jobs.

I come to my third and last point. The Minister knows that the coal fields present a different picture altogether. The disparities exist in a gaping manner. The collieries' proprietors have not been able to implement the recommendations of the Wage Board but we have not noticed any curtailment in the various privileges enjoyed by them. They have been able to do so by undercutting the wages of the labour. I am speaking from my personal experience and I know that.

MR. DEPUTY-SPEAKER : That is why they have brought forward this Bill.

SHRI SATYENDRA NARAIN SINHA : Kindly bear with me. I am also making a point. I have experience of that area. I come from Bihar.

MR. DEPUTY-SPEAKER : I am not saying that the hon. Member does not have experience. I am only pointing out that it is not the entire gamut of industries which is being discussed. It is only a very limited thing relating to the taking over of certain coking coal mines, and that is all.

AN HON. MEMBER : You do not know, Sir, what the condition of labour there is.

SHRI RAMSHEKHAR PRASAD SINGH : The management must also be efficient. We are only pointing out that the management so far has not been efficient.

SHRI SATYENDRA NARAIN SINHA : I must be allowed to make my point. It is our problem. You know, Sir, that in Assam State, people from other States are not being allowed.....

MR. DEPUTY-SPEAKER : There is no question of Assam or Bihar here .....

SHRI RAMSHEKHAR PRASAD SINGH : This is our main point. You cannot gag us.....

MR. DEPUTY-SPEAKER : This would have been more relevant if we had been discussing labour and employment.....

SHRI RAMSHEKHAR PRASAD SINGH : This is most important. This has caused.....

MR. DEPUTY-SPEAKER : Order, please. Let not the hon. Member intervene. What he says will not go on record.

SHRI RAMSHEKHAR PRASAD SINGH : \*\*

MR. DEPUTY-SPEAKER : Let the hon. Member kindly confine himself to the Bill and not go very far afield. That is my only advice to him because the time at our disposal is limited.

SHRI SATYENDRA NARAIN SINHA : I am confining myself absolutely to the scope of the Bill, and whatever I am saying is absolutely relevant. Perhaps, Sir, you are not aware that quite recently, even the Deputy Labour Minister of Bihar has made a statement on this question and said that the claim of the Biharis has been ignored.....

MR. DEPUTY-SPEAKER : The hon. Member has made that point already. He does not have to repeat that point. He has made that at least fifteen times by now.

SHRI SATYENDRA NARAIN SINHA : No, I have not repeated it. Kindly refer to the record. I do not repeat my points.

Now, I come to another point. I have already said that I am speaking from personal experience when I say this, because I have been connected with some labour unions on the coalfields, and I know that a large number of workers were kept as casual labourers or were employed as contractors' labourers and they were never given full wages as per the wage board award. By undercutting their wages, the colliery proprietors were making profits, and I am sorry to have to say that some of the labour leaders also colluded with the coallery proprietors.....

MR. DEPUTY-SPEAKER : This should be taken up when we have a debate on labour and employment and not now.

**SHRI SATYENDRA NARAIN SINHA :**  
.....and their expenses run to high figures.

**SHRI CHAPALENDU BHATTA-CHARYYIA** (Giridih) : Not only some of the labour leaders but also some of the top political leaders.

**MR. DEPUTY-SPEAKER :** May I suggest to the hon. Member that all these points that he is making would be very relevant to a debate on the Ministry of Labour and Employment? They do not relate to this particular Bill which has a very limited scope. I really wonder how these points arise out of this.

**SHRI SATYENDRA NARAIN SINHA :** Kindly bear with me. Sir; then you will understand why I am making these points. I am saying that the Minister has said that there are a lakh of workers employed in the collieries. I am raising the question of casual labour and contractors' labour, and I would like to know whether the figure of one lakh includes those labourers also or not. This has got to be gone into very critically. If they are kept out, then these unfortunate victims who have been victims of exploitation already will again suffer.....

**AN HON. MEMBER :** Shri Satyendra Narain Sinha has taken 10 minutes already.

**SHRI SATYENDRA NARAIN SINHA :** I have not taken 10 minutes, because there were so many interruptions.

**MR. DEPUTY-SPEAKER :** The hon. Member would not have been interrupted if he had been relevant. He was interrupted because he was irrelevant.

**SHRI SATYENDRA NARAIN SINHA :** I shall finish my speech in a minute or two.....

**MR. DEPUTY-SPEAKER :** Now, Shri Ramshekhar Prasad Singh. He should finish in not more than two or three minutes.

**SHRI RAMSHEKHAR PRASAD SINGH :** How can I finish in two or three minutes?

**MR. DEPUTY-SPEAKER :** I think hon. Members have already agreed to take less time for speeches.

**श्री रामशेखर प्रसाद सिंह (छपरा) :** उपाध्यक्ष जी, जिस भावना और लक्ष्य को लेकर इस बिल को लाया गया है मैं उसका स्वागत करता हूँ। जो रेन आफ टेरर धनबाद एरिया में मचा हुआ था उसको केन्द्रीय सरकार ने मैनेजमेंट को अपने हाथ में लेकर समाप्त किया है। वहां पर वे लोग तमाम लोगों को एगेज कर और तमाम गुड़ों को इस्तेमाल कर सरकार का टैक्स तो रोक ही लेते थे साथ ही साथ वहां पर काम करने वाले जो मजदूर हैं उनकी मजदूरी भी नहीं देना चाहते थे। इस प्रकार से सरकार ने जो अपने हाथ में इन्हें लिया है उससे मजदूरों में राहत आई है और उनको सन्तोष हुआ है। उनकी सिक्योरिटी आफ आफिय कायरम हुई है। यह काम आप ने बहुत अच्छा किया है, लेकिन साथ ही साथ भय इस बात का है कि जो काम वह करते थे, मिल-मालिक और कोलिअरी मालिक किया करते थे, सरकार उस को कर पायेगी या नहीं। उपाध्यक्ष महोदय, आप ने बतलाया कि यह बात इस बिल के स्कोप के अन्दर नहीं आती। लेकिन मैं समझता हूँ कि आती है। मैं मानता हूँ कि जो भी काम आप करना चाहते हैं अगर उस की मशीनरी एफिशिएट न हो, उनके अन्दर काम करने वाले यन्त्र अच्छे न हों, उन को सुचारू रूप से चलाने वाले यन्त्र अच्छे न हों, जोकि कमिटें हों तो जो भी सिद्धान्त और प्रिसिपल आप यहां बनाते हैं वह कभी भी सफल नहीं हो सकते।

मैं आप को यह भी बतलाना चाहता हूँ कि बिहार के लोग कभी भी रीजनल फीलिंग से प्रभावित नहीं हुए। हमारे प्रदेश में सात-आठ कमिशनर बाहर के हैं। हम लोग बाहर के लोगों के साथ व्यवहार रखते हैं, लेकिन हम यह नहीं चाहते हैं कि हमारे हिंता की आप रक्षा करें और हमारी चीज को एकसम्भायट करके, उसका इस्तेमाल करके बिहार की कौलिअरीज को दूसरों का उपनिवेश बनाया जाये। हमारे यहां सुयोग्य

व्यक्ति मौजूद हैं। उन को वहां पर रखना चाहिए। आपने श्री चारी को कस्टोडियन जनरल बहाल किया है। इसमें मुझे कोई ऐतराज नहीं है। वह अच्छे आदमी है। उन्हें काम का अनुभव है। लेकिन आप ने जिन 24 छोटे छोटे कस्टोडियनों को बहाल किया है, मैं विश्वास के साथ कहना चाहता हूँ कि बिहार के लोगों को उन में आस्था नहीं है, और आज तक जो काम वह कर चुके हैं उनके कारण बिहार में बहुत ही निराशा फैली है।

आज जिम उद्देश्य की पूर्ति के लिए आप नेशनलाइजेशन करना चाहते हैं उस के बारे में सारा देश एक है। नेशनल आउटलुक से काम लेना चाहिए। नेशनलाइजेशन की प्रगति में हम भाग लेना चाहते हैं और इस गम्भन्ध में किमी प्रदेश से पीछे नहीं रहना चाहते, लेकिन मैं नहीं चाहता कि हमारे हाथों को आप दबालें, हमारे अधिकारों को छीन लें, हम को जो मिलना चाहिए। वह न दे और हमारे प्रदेश को उपनिवेश बनायें। इसे हम लोग वर्दान नहीं कर सकते। अगर आप कहें कि यह बिल के स्कोप के अन्दर नहीं आता, तो मैं कहना चाहता हूँ कि आता है। जब तक आप सुयोग्य यन्त्र नहीं बनायेगे तब तक काम ठीक से नहीं हो सकता। जमींदारी अबालिशन हुआ था तब जमींदारों ने ट्रस्ट बना कर जनहित के लिए कुछ काम किये थे। इस तरह के स्कूल, कालेजों और धर्मशालाओं की देखरेख जमींदारी ले लेने के बाद कौन करता था? अभी कम्युनिस्ट पार्टी के एक मेरे मित्र ने कहा कि जो ऐसे ट्रस्ट बने हैं जो किसी व्यक्ति के हित में इस्तेमाल होते हों उन को आप हटा दें। आप चाहें तो ऐसा कर सकते हैं, लेकिन जो स्कूल हैं, अस्पताल हैं, चैरिटी इन्स्टीट्यूशन्स हैं, बनायालय हैं, ऐसे ट्रस्टों को, सरकार को सहायता देनी चाहिए ताकि वह जनहित में अच्छा काम कर सके।

मेरे मित्र श्री शंकर दयाल सिंह ने कहा कि बहुत सी बड़ी बड़ी कोलियरीज के प्रोप्रायटर हैं। यह बात सही है, लेकिन बड़े बड़े प्रोप्रायटरों के अलावा छोटे छोटे कोलियरी प्रोप्रायटर भी हैं।

जब आप उन कोलियरीज का इन्तजाम अपने हाथ में लेते हैं तो उनके अनेम्प्लायमेंट का प्रश्न पैदा हो जाता है। ऐसे लोगों के रिहैबिलिटेशन का भी इन्तजाम आप को करना चाहिए और जो छोटे छोटे प्रोप्रायटर बिहार के हैं, किसी और प्रदेश के नहीं, उनकी रक्षा आप को करनी चाहिए।

यहा लोकेशन आफ आफिसेज के बारे में भी कहा गया है। यह बात सही है कि जो भी आफिसेज आप इम काम के लिए बनायें वह चाहे आप धनबाद में बनायें, रांची में बनायें, हजारीबाग में बनायें या पटना में धनायें लेकिन कलकत्ते में रहकर उम्मको काम नहीं करना चाहिए।

अन्त में मैं मिनिस्टर माहब को धन्यवाद देता हूँ कि उन्होंने इस काम को किया। इसके लिए यहां के लोग बहुत चिन्तित थे। लेकिन साथ ही यह निवेदन करुंगा कि जो एक्स्प्लायटेशन हो रहा है, जो सरकार के टैक्स बकाया है, जो प्राविडेंट फंड का रूपया बकाया है, वह बसूल करके दिला दें तभी किसी आदमी को कम्पेन्सेशन दें अन्यथा नहीं।

श्री स्वर्ण सिंह सोखी (जमशेदपुर) : उपाध्यक्ष महोदय, यह जो बिल आया है इसके बारे में मैं कुछ सलाह देना चाहता हूँ सिनिस्टर साहब को। वह शायद कई बातें भूल गये हैं। पहली बात तो यह है कि इसमें जो कम्पेन्सेशन था लपज आया है उस को बिल्कुल निकाल देना चाहिए। कम्पेन्सेशन बिल्कुल नहीं रहना चाहिए। न कोक ओवन प्लैन्ट्स में और न माइन्स में। अगर हम लोगों ने माइन्स के लीजेज को बिदू कर लिया होता इस बिल के द्वारा तो कम्पेन्सेशन न देना पड़ता। पब्लिक इंटरेस्ट में लीजेज को बिदू कर लेना चाहिये था। इस बिल में लिखा हुआ है कि 75 पैसे पर टन कम्पेन्सेशन दिया जायेगा और 25 पैसे पर टन भी। यह तो रायलटी हो जाती है। इह भोन्स रायलटी, इह अमारंडस दुरायलटी। कम्पेन्सेशन आप रायलटी की तरह से देना चाहते हैं। यह नहीं होना चाहिए। कम्पेन्सेशन बिल्कुल नहीं देना चाहिए।

[श्री स्वर्ण मिंह सोखी]

हमारे बहुत से दोमंतों ने कई बातें कही हैं उनको मैं दोहराना नहीं चाहता हूँ। माइन्स में से ठेकेदारी को निकाल देना चाहिए क्योंकि यह लोग बीच में काम खराब करते हैं।

दूसरी बात यह है कि धनबाद में इस्ट एंशिया का सब में बड़ा माइनिंग कालेज है। वहां पर बाहर मुल्कों के लोग भी आकर शिक्षा पाते हैं। पोलैंड से कानेब्रोरेशन की क्या जरूरत है। हमारे विद्यार्थ में बड़े इंजीनियर हैं, जोकि वहीं से पांग हो गर निकलते हैं। इसलिए वहां पर जो पढ़े लिंग मार्टिनिंग इन्जीनियर हैं उनको बड़ी बड़ी पोस्टें देनी चाहिये।

SHRI C M SII PHLN (Muvattupuzha) : Mr. Deputy-Speaker, Member after Member is pleading for his case, namely, Biharis must be appointed to high places. I want to point out that there is another voice which has also to be added. If they want to press such a thing, then, persons from my State may have to present their point of view, and I plead that I must be given an opportunity to plead that point of view. These are matters which affect the Kerala people. This should not be left unchallenged.

MR. DEPUTY-SPEAKER : Order, please. I think this point has been made, perhaps, by Members from Bihar because most of these mines are in Bihar. That is the main reason. Anyway, please try to conclude.

श्री स्वर्ण सिंह सोखी : जो कोक ओवन प्लास्टम नहीं लिये गये हैं, क्या पता है उनमें से कितनी मशीनरी चली गई है। कोक ओवन प्लास्टम कोल माइन्स की इंटीग्रल पार्ट है। साथ साथ उनको भी लेना चाहिए था। यह सिफ़ इस लिए हो रहा है कि शायद मिनिस्टर साहब इस बात की नहीं जानते हैं कि वहां क्या हो रहा है। वहां काम करने वाले आफिसर्स से जो कुछ उनको मिलता है उसी को वह जानते हैं।

आप को यह भी सोचना चाहिए कि आखिर हम लोग कोल माइन्स के बारे में लिटिगेशन पर

कितना पैसा खर्च करेंगे। अभी तो लिटिगेशन शुरू ही हुआ है। इसलिए कोर्ट को हस्तक्षेप इसमें नहीं होने देना चाहिए। इससे कोर्ट का कोई बास्ता नहीं होना चाहिए।

इन अल्फाज के साथ मैं इस बिल को सपोर्ट करता हूँ।

MR. DEPUTY-SPEAKER : The Minister.

SEVERAL HON. MEMBERS rose—

SHRI N K. P. SALVE (Betul) : No one from this side has been given an opportunity. I support the basic principles of the Bill. But one or two speakers from here may also be called.

MR. DEPUTY-SPEAKER : Order, please. Kindly listen to me. Within the limits of the time fixed, we tried to abide by the list of speakers submitted by the Whips. Here is the list submitted by the Whips. I have called everybody from the list. I cannot call anybody else. The Minister.

THE MINISTER OF STEEL AND MINES (SHRI S. MOHAN KUMARA-MANGALAM) : Mr. Deputy-Speaker, Sir, may I first of all thank all the hon. Members of the House who participated in this discussion for the support that they have given to this Bill? I entirely agree with them that the decision of Government to take over the coking coal mines is a long overdue one, and I am sure that this will redound to the benefit of the economy of our country.

Let me take, however, the points that have been made in the debate one by one. My friend Shri Deb has raised a large number of points, but one point which I was not able to follow at all was this : why he should ask for a guarantee or an assurance that the facilities granted to the workers will continue to be given. To the workers who were not getting the facilities at all, we are now giving many, many facilities which were not given to them earlier : wages that were not being paid properly ; provident funds that were not being properly deposited in the provident fund ; and so on and so forth. I think Shri Deb will appreciate that the nationalised organisation undoubtedly will see to it not merely that whatever facilities have been given up to now

will continue to be given, but to the many workers who for years have been deprived of the facilities due to them under the law will be given those facilities. Already they are being given. Wage board wages were not being paid in a large number of collieries ; we are doing our very best to pay them. You will also appreciate that it takes time. Putting things right in every one of the 200 collieries cannot be done in a day, in a month, maybe even in a year. We are trying to do our best and I think we are entitled to ask your indulgence if in certain areas we are not able to reach the targets which we, you and I, put before ourselves in relation to the worker.

So far as the previous wages, arrears of wages are concerned, arrears which have not been paid, we are quite frank and it is difficult to know how much it is. We are not able to trust the books of the mine owners regarding even the number of workers who are employed because that number suddenly swelled just before nationalisation. So we have to check all this carefully before we commit ourselves to certain positions. But I can assure him that we shall try to see that whatever should have been paid to the workers by way of arrears on the 17th October is paid to them before a pie of compensation is paid to the owner. No compensation will be paid until the dues of the workers, provident fund, royalty, etc. which may be called national dues are paid and only then any compensation payable will be paid... *(Interruptions)*

One matter on which hon. Members coming from Bihar appear to be agitated is about the employment of Biharis in the coal-mines. I should like them to remember, particularly those hon. Members who have had quite a lot to do with administration at various times of their political career and who have now become very enthusiastic about the employment of Biharis, that in the days gone by in the mines, out of something like 120 senior officers in the private collieries in Bihar not more than 20 per cent, if not less, were Biharis. The position was, let us say, not something about which one can be very happy. But today out of the custodians that have been appointed in the recent selections something like fifty per cent are Biharis.....*(An Hon. Member : Only 6).* Unfortunately your figures are incorrect. I have been begging Members to come and take the correct figures from me, and not to listen to the former owners of coking coal mines who are today the most

enthusiastic sponsors of these agitations because they want to discredit the present managements.

I can assure the hon. Members with all the sincerity at my command that the management is doing its best to see that the interests of Biharis in Bihar are protected. The difficulty is that many persons who successfully prevented the nationalisation over the last 34 years have today suddenly become protectors of the Biharis, protectors of the workers, protectors of the State Electricity Board, protectors of the royalty for the Government, protectors of everything, though before they were nationalised they forgot all those questions and there was no agitation at that time, no shouting on this question at that time. That is why I should like to assure the hon. Members that so far as coking coal mines are concerned, justice is being done and will be done to the Bihar. We have taken over the management of the coking coal mines not to do injustice to the people of that place but in order to see that all the robbery and loot that was going on by the mine-owners who have purchased everybody at every level at every time for the last quarter of a century is ended once and for all... *(Interruptions).* I should like to say that if I were to distribute compliments about persons who had enjoyed the fruits of the coal mines, here will be very few political parties or persons who have not had the benefit by one way or another over all these years...*(Interruptions).* The pot should not go round calling the kettle black.

So far as the headquarters of the coking coal organisation is concerned, it will be at Dhanbad, and only at Dhanbad. You may rest assured that we do not want to take it away from there because the majority of the mines are there. But I would also like to say that the primary and essential condition regarding the appointment of persons to run these mines must be their technological capacity. We are all Indians, and we want to make the best use of Indian talent, and I would like particularly my friends from Bihar to appreciate that the task of re-structuring these coking coal mines is probably one of the most difficult technological tasks facing our country and our Government today.

SHRI N. K. P. SALVE : Why did you allow them to become bankrupt ?

SHRI S. MOHAN KUMARAMANGALAM : I came only six months ago. There was somebody else before, but I can assure you that we are now going to do our best to see that all the mistakes of the past are remedied as soon as possible.

Let me deal with the question of compensation. Almost all the Members who spoke, except one, were very anxious that no compensation whatsoever should be paid. Whether we like it or not, at the present moment under our Constitution some compensation, even if one does not use the word "amount" because that is the latest position after the amendment, has to be paid. We are ensuring, and we are interested in seeing, that whatever amount is paid will only be paid to the owners after all the dues of those who are legitimately entitled to them, workers' provident fund, royalty and so on, are met. I think that is the best that we can do. So far as the actual amount that is being paid is concerned, we have arrived at it in the basis of a rational calculation of management compensation because we have been advised that even when we take over the management, compensation is due.

SHRI K. D. MALAVIYA (Domanaganj) : Is it or is it not a fact that there was a deliberate attempt made to massacre the mines in the last few decades, knowing fully well that one day the mines were going to be taken over as, since the end of the Second World War, this apprehension was there in the minds of those people ? Also, in spite of the fact that voluntary amalgamation measures were taken and they were persuaded to amalgamate the mines, they did not do so. Therefore, will these things be borne in mind while paying compensation ?

SHRI S. MOHAN KUMARAMANGALAM : Coming as it does from my senior friend, Mr. Malaviya, who was also formerly a Minister of Mines, it will be taken into consideration, let him have no doubt.

So far as the coke ovens are concerned, the only reason for not including them in the Ordinance is, let me assure you, pure ignorance. We were not aware of the fact that legal separation had been made between the coke ovens on the one hand and the coal mines on the other. In certain cases the coke ovens were not separated, and therefore they

were taken over by us. Where legal separation had been made and separate companies had been set up, we have taken power under this Bill to take them over.

I was asked a question, I think it was by Shri Shankar Dayal Singh who sabotaged nationalisation ? Obviously the coking mine owners who have been effective and strong enough to sabotage it for over 34 years. That is also the answer to the question as to how the news leaked out. If they were efficient and strong enough to prevent nationalisation for 34 years, it will be beyond the bounds of expectations that they will not be able to know when it is going to happen, because how were they able to prevent it for 34 years ? That is the main enquiry to be made, if one is going to make any enquiry at all. I am not prepared to say that any news leaked out, but obviously after the commitment made to this House during my reply to the Demands for Grants on 1st July this year, the coking coal mine owners, to put it very mildly, were somewhat disturbed and extremely anxious to find out what was going on, and the fact that Government was serious about its promise made to Parliament was enough for them to have more than a shrewd guess that the mines were going to be nationalised. I would like to assure the House that the actual loss to the mines as a result of what has happened is negligible. Perhaps some motor cars have been sold and things of that character. I do not say this just to satisfy the House. As I said in my opening remarks, the very fact that the production of coking coal has not gone down, but on the contrary has gone up since we took them over on October 17, is sufficient proof of the fact that no serious harm or damage has been done to the equipment or resources of the coking coal mines. Those gentlemen among the mine-owners who have taken away, or stolen, if I may use the expression, any of the properties, would not get compensation for it. So, they are not going to gain very much.

Regarding the question of Calcutta staff, the difficulty is this. Knowing what may be called the uncertainty of remaining inside the private sector, many of the staff who were not involved in dealing with coking coal mines are being transferred to the coking coal sector of private sector organisations, so as to be able to transfer them to the public sector. We do not want to take more than those who

actually were doing work on the coking coal areas. We do not want to take the other employees in Andrew Yule or Jardine Henderson who were working not in coking coal areas but in other areas. Those about whom we were definite that they were working in coking coal areas, we have taken over. About those regarding whom there is some uncertainty, we have set up a screening committee to examine every one of them. We will take over those who were actually working in the coking coal areas and see that their terms and conditions of service are safeguarded.

**SHRI JYOTIRMOY BOSU** (Diamond Harbour) : Coking coal area is a vague term. What about the coal department employees in the agency houses ?

**SHRI S. MOHAN KUMARAMANGALAM** : I must make it clear that we will not take over all the staff of the coal departments of all those companies. We cannot, because there are quite a number of coal mines left in the hands of the private organisations. If we take over everybody, we will have an enormous surplus and then you will say, "The nationalised sector is inefficient ; the management is bad" and so on and they will say "The workers are not working". So, let us not get into that debate. We want to take over those who legitimately have a right to be included among workers of coking coal areas. I think that is a fair and proper way of looking at it.

Coming to contract labour, there has been a lot of misuse, as members from Bihar know, of this system in coking coal mines. Naturally, it will take us some time to set this right. But it is our object to see that as early as possible contract labour in these areas is abolished.

**SHRI DAMODAR PANDEY**  
Completely?

**SHRI S. MOHAN KUMARAMANGALAM** : The law permits it so far as construction workers are concerned. But so far as the actual working of the mines is concerned, our object must be to abolish contract labour completely. So far as construction workers are concerned, it is a different matter. I do not think you are expecting me to abolish it there also.

Lastly, the question was asked, why is it that we have not taken over the non-coking coal mines ? Firstly, taking over 214 coking coal mines at one stroke was no small task. Taking over of 14 banks, well-organised, with good accounts, etc. could be done. So also the taking over of life insurance or general insurance. But to take over 214 mines of this character and to be able to run them effectively and efficiently was itself a Herculean task. I can quite frankly admit before hon. Members that even now we are not satisfied that we have complete control over the situation, and that is why so many complaints are coming, hon. Members write to me and our officers are having a very very difficult time. But, more than that, the main reason is, so far as coking coal is concerned, our reserves are limited. At best we may go up to 50 or 75 years. But, so far as ordinary coal is concerned, our reserves will take us somewhere up to 500 years or so, perhaps more.

**SHRI N. K. P. SALVE** : In Madhya Pradesh there is malpractice and misexploitation and still he is not redeeming them, whereas he has redeemed them in Bihar. Unscrupulous private sector people are running them and there is dereliction on the part of his Ministry. So far as non-coking coal is concerned, he should assure us that he will at least look into those types of malpractices and misexploitation of coal.

**SHRI S. MOHAN KUMARAMANGALAM** : I was explaining to hon. Members the difference between coking coal on the one hand and non-coking coal on the other. So far as coking coal is concerned, it is an extremely urgent necessity from the point of view of the present and the future that we preserve and control the use of coking coal, particularly from the point of view of iron and steel industry. But that does not mean that we are not looking at the ordinary coal mines. We are examining that also. If the coal miners conduct themselves properly, invest money properly, implement the wage board awards properly and in general act with foresight as sensible industrialists do, then it is a different matter. But if they do not and if they do not care for the interests of the workers and the nation, well, government certainly know what to do in the matter.

[Shri S. Mohan Kumaramangalam]

I would conclude by mentioning one single point. I think it was Shri N. K. Sinha who mentioned the need for elimination of the word "compensation". I am accepting the amendment he has moved and certain consequential amendments. The word "compensation" will be deleted from the Bill and the word "amount" will be put in. I think the point he has made is perfectly right. So far as the other amendments are concerned, I will move them here.

I thank hon. Members again for the support they have given to this Bill. But I would only beg of them to be a little indulgent to the government in this area for a little time because it is extremely difficult for us to be able to do everything that we should do, even justice to the workers, because it is a very difficult job. To remedy all the sins that have been committed over a quarter of a century and more cannot be done in a short time. I would ask of hon. Members to give credit for the genuineness of the administration that has been set up and the *bona fides* of that administration. Whatever you find wrong, kindly bring it to my notice or to that of the administration and we shall do our best to set things right.

MR. DEPUTY-SPEAKER : The question is :

"That the Bill to provide for the taking over, in the public interest, of the management of coking coal mines and coke oven plants, pending nationalisation of such mines and plants, be taken into consideration."

*The motion was adopted.*

MR. DEPUTY-SPEAKER : We will now take up clause by clause consideration. The question is :

"That clauses 2 to 5 stand part of the Bill".

*The motion was adopted.*

*Clauses 2 to 5 were added to the Bill.*

#### Clause 6. (*Payment of compensation*)

SHRI NAWAL KISHORE SINHA : I beg to move :

Page 6, line 51 and wherever it occurs in the Bill,—

*for "compensation" substitute—  
"amount" (9)*

SHRI S. MOHAN KUMARAMANGALAM : The amendment of Shri Nawal Kishore Sinha has put it in a very general way. It will have to be amended slightly. I am accepting the amendment, but there are certain consequential amendments which I may have to move. I do not know what the procedure is.

MR. DEPUTY-SPEAKER : If you accept his amendment, I will put it to the House. As far as the amendments to the other clauses are concerned, they can be moved when the relevant clauses are taken up.

SHRI S. MOHAN KUMARAMANGALAM : The amendment says that everywhere the word "compensation" is to be substituted by the word "amount". That would not be entirely correct : though we agree with the object of his amendment, the terms in which he has put it would not be entirely proper.

MR. DEPUTY-SPEAKER : The procedure is that every amendment should be given notice of a day in advance.

SHRI B. S. MURTHY (Amalapuram) : It is not necessary.

MR. DEPUTY-SPEAKER : If it is not necessary, then do away with the rules. But the Chair has got certain discretion and under certain circumstances that discretion has to be exercised. But that discretion is not to be exercised all the time. I am mentioning this so that Government and Members kindly bear this in mind. If they think that a particular amendment is acceptable to Government but is not properly put in words, they should take action in advance and tell the Chair that that has got to be done and not be caught unawares in this way. The rules of the House have got to be taken seriously... (*Interruption*). We should try to do things regularly. The Minister says that he is prepared to accept this amendment but it is not put in proper words.

SHRI S. MOHAN KUMARAMANGALAM : The object of Shri Sinha himself is not being attained by the amendment that he has moved. I have reframed the amendment in such a way that it will cover all the different things.

MR. DEPUTY-SPEAKER : I will accept that amendment now.

SHRI NAWAL KISHORE SINHA : Sir, you have the power to permit me to move that amendment.

SHRI S. MOHAN KUMARAMANGALAM : It is not one amendment. It will come to something like ten amendments.

MR. DEPUTY-SPEAKER : To this clause ?

SHRI S. MOHAN KUMARAMANGALAM : To clause 6, in sub-clause (1), for the word "compensation", substitute "an amount". Then, in sub-clause (2) and in the provisos on page 7 of the Bill there are consequential amendments. I have got the whole thing here.

MR. DEPUTY-SPEAKER : Then, I will put first the amendment of Shri Sinha to the vote of the House.

SHRI ATAL BIHARI VAJPAYEE (Gwalior) : Let him withdraw it. The hon. Minister has accepted his amendment in spirit. He need not press it.

MR. DEPUTY-SPEAKER : The Minister has given amendments to this clause. Although the time is very short, I accept them under these circumstances.

SHRI NAWAL KISHORE SINHA : You will find that in my amendment I have mentioned that whatever the word "compensation" occurs in the Bill, it should be substituted by "amount". In a general way both the amendments are one and the same. But if you say, I will withdraw it.

MR. DEPUTY-SPEAKER : That is up to you.

SHRI NAWAL KISHORE SINHA : In that case, I withdraw it.

MR. DEPUTY-SPEAKER : Has he the leave of the House to withdraw his amendment ?

SOME HON. MEMBERS : Yes.

*Amendment No. 9 was, by leave, withdrawn.*

MR. DEPUTY-SPEAKER : Now I am putting the Government amendments to clause 6.

SHRI K. MANOHARAN (Madras North) : These are amendments moved by the Minister on the spot without getting your prior permission and you are exercising your discretion ?

MR. DEPUTY-SPEAKER : Yes.

*Amendments made :*

Page 6, line 51,—

for "compensation" substitute "an amount" (10)

Page 7, line 3,—

for "shall be" substitute—

"shall be computed at the rate of"  
(11)

Page 7,—

(i) lines 2 and 3, omit "of compensation" ;

(ii) line 7, omit "of compensation" ;

(iii) line 14, omit "of compensation". (12)

*(Shri S. Mohan Kumaramangalam)*

MR. DEPUTY-SPEAKER : Now, the question is :

"That clause 6, as amended, stand part of the Bill."

*The motion was adopted.*  
*Clause\* 6, as amended, was added to the Bill.*

\*In view of the amendments to clause 6 adopted by the House, the words "Payment of compensation" in the marginal heading to clause 6 were substituted by the words "Payment of amount", as patent error under the Direction of the Speaker.

[Mr. Deputy-Speaker]

*Clause 7 was added to the Bill.***Clause 8—(Payment of compensation).**

MR. DEPUTY SPEAKER The Minister has given notice of certain amendments.

*Amendments made :*

Page 7,—

- (i) line 31, for "compensation", substitute—"an amount";
- (ii) lines 34 and 35, omit "of compensation";
- (iii) line 35, for "shall be" substitute—"shall be computed at the rate of"
- (iv) lines 43 and 44, for "compensation" substitute "amount". (13)

*(Shri S. Mohan Kumaramangalam)*

MR. DEPUTY-SPEAKER : The question is :

*"That clause 8, as amended, stand part of the Bill."**The motion was adopted.***Clause\* 8, as amended, was added to the Bill.***Clause 9 was added to the Bill.*

MR. DEPUTY-SPFAKLR : We are nearing 1 O' Clock Is it the pleasure of the House that we finish this Bill and then adjourn?

SOME HON. MEMBLRS : Yes.

SHRI JYOTIRMOY BOSU : Tomorrow.

**Clause 10. — (Penalties).**

SHRI RAMAVATAR SHASTRI (Patna) : Sir, I move :—

Page 8, line 11,—

after "mine" insert—

"or removes or destroys it" (1)

Page 8, line 17,—

for "six months" substitute—

"two years" (2)

Page 8, line 17,—

for "ten thousand rupees" substitute—  
"fifty thousand rupees" (3)

SHRI S. MOHAN KUMARAMANGALAM : Sir, so far as the amendments of Shri Ramavtar Shastri are concerned, I will accept Nos. 1 and 2. In return, let him drop the rest.

SHRI RAMAVATAR SHASTRI : All right. I am ready for this compromise. I am withdrawing amendment No. 3.

MR. DEPUTY-SPLAKER : Has the hon. Member the leave of the House to withdraw his amendment No. 3?

SOME HON. MEMBERS : Yes

*Amendment No. 3 was, by leave, withdrawn.*

MR. DEPUTY-SPEAKER : I am now putting amendment No. 1 to the vote of the House.

SHRI JYOTIRMOY BOSU : Sir, on a point of order. We are supposed to adjourn at 1 O'Clock On Friday, when a very important Resolution was sought to be taken up about GDR'S recognition, the Congress Members insisted that they would not sit after 1 O'Clock Today we do not want to sit beyond 1 O'Clock. Therefore, we should adjourn right now. That is the motion I move.

\*In view of the amendments to clause 8 adopted by the House, the words "Payment of compensation" in the marginal heading to clause 8 were substituted by the words "Payment of amount", as patent error under the Direction of the Speaker.

MR DEPUTY-SPEAKER : I have said at the beginning that it is at the pleasure of the House. Is it the pleasure of the House to continue until we finish this Bill or we adjourn now ?

SOME HON. MEMBERS : Let us finish it.

SHRI JYOTIRMOY BOSU : We will not be here.

SHRI K. MANOHARAN : You had put the question to the House already and the House had agreed to sit till the Bill was finished. He was a party to that.

SHRI JYOTIRMOY BOSU : No. He is always good at catching the wrong end of the stick. I again repeat it and I move it in the shape of a motion :—

"That the House do adjourn in time and not continue with the List of Business."

13. hrs.

SHRI K. MANOHARAN : It was rejected by the House.

MR. DEPUTY-SPEAKER : Order, please. I have heard you. You have stated a point. I have said that I have taken the sense of the House. (*Interruptions*) and it is my opinion that the sense of the House is to continue. But, if you challenge it, I will have to put it to the House... (*Interruptions*) Order, please. I will put it in the form of question to the House.

SHRI JYOTIRMOY BOSU : Would you kindly sit down for a minute ? I submit again that on Friday when hon. Member, Mr. Hiren Mukerjee, was wanting to have a few minutes and one minute to introduce that resolution of his on such an important issue as recognition of the GDR, the Congress Members there protested and the Chair had to listen to that. To-day if you make an exception, we will not allow you.

MR. DEPUTY-SPEAKER : I am not making an exception. Last time also I put it to the House. I took the sense of the House. To day also I will take the sense of the House. To-day my opinion is that the sense of the House is to continue.

Now, the question is :

"Page 8, line 11.—

*after 'mine' insert—*

'or removes or destroys it.' (1)

*The motion was adopted.*

MR. DEPUTY-SPEAKER : Now, I will put amendment No. 2 of Mr. Ramavtar Shastri to vote.

The question is :

"Page 8, line 17,—

*for 'six months' substitute,—*

'two years'. " (2)

*The motion was adopted.*

MR. DEPUTY-SPEAKER : Now, the question is :

"That Clause 10, as amended, stand part of the Bill."

*The motion was adopted.*

*Clause 10, as amended, was added to the Bill.*

**Clause 11—(Offences by Companies.)**

MR. DEPUTY-SPEAKER : Mr. Ramavtar Shastri.

MR. JYOTIRMOY BOSU : You are exceeding your jurisdiction. You have not given a clear ruling on what I have said.

MR. DEPUTY-SPEAKER : I have given my ruling.

SHRI JYOTIRMOY BOSU : You have not. On Friday last, in your wisdom, you could have continued the House after 1 O'clock. But at quarter to one because the Government wanted to scuttle the move of Prof. Hiren Mukerjee in introducing his private members' resolution on GDR recognition, which they wanted to obstruct, the House was adjourned ; and to-day if you have double standards.....

MR. DEPUTY-SPEAKER : Order please. No double standards.

THE DEPUTY MINISTER IN THE DEPARTMENT OF PARLIAMENTARY AFFAIRS (SHRI B. S. SHANKARA-NAND) : He should withdraw that word.

MR. DEPUTY-SPEAKER : Mr. Ramavtar Shastri.

SHRI RAMAVATAR SHASTRI : I beg to move :

Page 8,—

*omit lines 25 to 28. (4)*

उपाध्यय महोदय, इस में जो प्रावीजो है, उसको मैं हटा देना चाहता हूँ। इस प्रावीजो के अनुसार अगर कोई कामपती कोई जुर्म करे, कोई गलत काम करे तो इस व्यवस्था के अनुसार यदि वे गुनाहगार सावित होंगे तो उन्हें सजा मिलेगी, लेकिन इस प्रावीजो के जरिये आप एक रास्ता छोड़ देना चाहते हैं जिससे बड़े बड़े अधिकारी अगर जुर्म में पकड़े जाते हैं तो वे उससे निकल सकते हैं। मेरा संशोधन बहुत स्पष्ट है, उन के लिए कोई दरवाजा, कोई खिड़की, कोई सुराख नहीं रहने देना चाहिये ताकि उसका इस्तेमाल कर वे जुर्म करने वाले लोग निकल जाय। इस प्रकार की व्यवस्था इस बिल की जो मंशा है, उसको डिफरीट करती है। इसलिए मैं चाहूँगा कि सरकार इस संशोधन को स्वीकार कर ले क्योंकि इस से गलती करने वालों को समुचित सजा मिलेगी और उन्हें बचने का रास्ता नहीं रहेगा।

SHRI S. MOHAN KUMARAMANGALAM : I am afraid I am not able to accept this amendment mainly because I don't think my friend, Shri Ramavtar Shastri, has understood what exactly this proviso means.

This proviso only lays down that no person shall be liable to punishment if he is able to prove that the offence was committed without his knowledge. So the onus entirely lies on him and I can assure him and he will accept my assurance that it will be extremely difficult for anybody to prove unless he genuinely did not have any responsibility for

that particular act. It is not we, the Government or the State ; the prosecution will have to prove that he did know. It will be presumed he did know and the onus will lie entirely on him to show that he did not know. I think that at least must be allowed to him because if he really did not know and if really the officer had nothing to do with the matter at all except being formally responsible, he should be entitled to prove positively that he did not know. That is why I cannot accept this amendment.

MR. DEPUTY-SPEAKER : Now, I will put amendment No. 4 of Mr. Ramavtar Shastri to vote.

*Amendment No. 4 was put and negatived.*

MR. DEPUTY-SPEAKER : The question is :

"That clause 11 stand part of the Bill".

*The motion was adopted.*

*Clause 11 was added to the Bill.*

*Clauses 12 to 19 were added to the Bill.*

*Clause 20—(Coking coal mines to which the Act shall not apply)*

SHRI RAMAVATAR SHASTRI : I beg to move :

Page 10, *omit lines 24 and 25. (5)*

MR. DEPUTY-SPEAKER : The amendment is now before the House.

श्री रामावतार शास्त्री : मेरा संशोधन यही है कि क्लाज 20 की जो सब-क्लाजी (वै.) है उसको हटा देना चाहता हूँ। इस क्लाज का मतलब स्पष्ट है कि आप इस के द्वारा बिरला या दूसरे जो इजारेदार पूँजीपति हैं, जो स्टील के कारखाने चलाते हैं, जो कोर्किंग कोल (धातु-शोधक कोयले) की खानें रखते हैं, उनको छोड़ रहे हैं, उनका राष्ट्रीयकरण नहीं करना चाहते हैं। इसका मतलब यह होगा कि आप की जो नीति है, वह पूरी तरह

से सफल नहीं हो सकेगी। मैं जानना चाहता हूँ कि इस में आप की क्या कठिनाइयाँ हैं, जिन के कारण आप इन कोयला खानों को उन के पास छोड़ रहे हैं। हमारा यह उद्देश्य नहीं है कि उनको कोयला न मिले या जमशेदपुर या बर्नपुर का कारखाना बन्द हो जाय, अगर उनको कोयला नहीं मिलेगा तो उस समय भी सरकार की ही जबाबदेही होगी। इसलिए इस तरह से इन इजारेदारों को छूट देने का कोई औचित्य मुझे नजर नहीं आता है। इसका मतलब तो यह है कि कहने का तो आप इजारेदारी को खत्म करना चाहते हैं, लेकिन इस तरह से छूट देकर उन्हें बचाना चाहते हैं या आप जान-जूझ कर उन के ऊपर इसको लागू नहीं करना चाहते हैं।

मेरा आप से यह अनुरोध है कि तमाम कोर्किंग-क्लॉल खानों को बिना किसी एक्सेप्शन के, सब अपने हाथ में लीजिए। किसी कारखानेदार या इजारेदार के हाथ में नहीं रहने चाहिए, किसी को छूट नहीं मिलनी चाहिए, बिरला या दूसरे इजारेदारों को छूट नहीं मिलनी चाहिए। इसी लिए मैं इस संशोधन को पेश कर रहा हूँ।

**SHRI S. MOHAN KUMARAMANGALAM :** I am afraid I am not able to accept the amendment of the hon. Member.

The object of this Bill itself is to protect, conserve and promote the scientific development of the resources of coking coal needed to meet the growing requirements of the iron and steel industry. The proviso to clause 20 says :

~~“Provided that this section shall not extend to such mine or part thereof which, in the opinion of the Central Government, is in excess of the requirement for the production of iron and steel by that company.”~~

The clause lays down specifically that this Act shall not apply to any coking coal mine owned or managed by a company engaged in the production of iron or steel. Actually, this proviso can be taken advantage of by the coking coal mines that are owned by the two private sector iron and steel corporations, namely the Indian Iron and Steels on the one

hand and the Tata Iron and Steel Co. on the other. These are coking coal mines which are specifically being run for the purpose of supplying coking coal to these industries or companies, and by and large they are being efficiently run. We do not think that it is appropriate at this time to include them within the provisions of the Bill.

**MR. DEPUTY-SPEAKER :** I shall now put amendment No. 5 to the vote of the House.

*Amendment No. 5 was put and negatived.*

**MR. DEPUTY-SPEAKER :** The question is :

“That clause 20 stand part of the Bill.”

*The motion was adopted.*

*Clause 20 was added to the Bill.*

*Clauses 21 and 22 were added to the Bill.*

### First Schedule

**MR. DEPUTY-SPEAKER :** There are two government amendments.

**SHRI S. MOHAN KUMARAMANGALAM :** These are consequential amendments in relation to certain mistakes that had been made in the Bill.

*Amendments made :*

Page 15, Sl. No. 87, column 2,—

*before “East Loyabad” Insert—  
“Surendra” (7)*

Page 15, Sl. No. 87, column 4,—

*for “Central Alkusa Colliery Company”*

*substitute “Surendra East Loyabad Colliery Company” (8)*

*(Shri S. Mohan Kumaramangalam)*

MR. DEPUTY-SPEAKER : The question is :

"That the First Schedule, as amended, stand part of the Bill."

*The motion was adopted.*

*The First Schedule, as amended, was added to the Bill.*

*The Second Schedule, clause 1, the Enacting Formula, the Preamble and the title were added to the Bill.*

SHRI S. MOHAN KUMARAMANGALAM : I beg to move :

"That the Bill, as amended, be passed."

MR. DEPUTY-SPEAKER : Motion moved :

"That the Bill, as amended, be passed."

SHRI JYOTIRMOY BOSU : The Minister has done a lot of drum-beating on his own Government. May I ask him how, when default had taken place of provident fund contributions to the tune of Rs. 15 crores during the 25 years of his Government's golden rule, the government machinery was functioning ? What was done to detect and prosecute those w. o misappropriated the poor workers' contribution held in trust in the provident fund ?

As regards implementation of the Wage Board award for coal mine workers, who does not know that most of the employers in the coal fields, the patron-saints of this Government in power today, had been committing frauds.

SHRI DAMODAR PANDEY : What did his party do when it was in power in West Bengal ?

SHRI JYOTIRMOY BOSU : The employers had been inflating the wage bills of workers and they not only deprived the workers of their dues under the very nose of this Government but also created black money through evasion and used it for their nefarious purposes. The Minister had gone to the extent of saying in reference to me 'the kettle calling the pot black'. May I tell him what

was the position of arrears of royalties due to the West Bengal Government when my party came into power in West Bengal ? The first thing we did was to get hold of those racketeers and collect the arrears that they owed to the state exchequer. What energetic action did his Government take here or they in Bihar to collect the arrears that were lying, crores of rupees, with owners of the coal mines ?

The coal coking mine owners knew long ago that nationalisation was coming. They decided to make hay while the sun shone. They mismanaged the coal mines, took the best out of them by way of profit. Nationalisation will mean a lot of trouble for Government when it takes these over. Everybody knew it was coming and there was a lobby working here in Delhi for the last two years.

This is not an isolated case. In regard to sugar decontrol also, Government did the same thing. They had let others know about it. The sugar mill owners made fantastic profits when sugar was partially decontrolled. I will cite one instance. Nine sugar mills in 9 months of a particular year made an excess profit of Rs. 12 crores partial decontrol. When nationalisation of insurance came about, the private owners did not leak out. So it was easier for Government to tackle it. But in this case, since they knew in advance, they got time to prepare themselves and did the worst thing they could do. They removed moveable assets as far as possible and took maximum advance from the banks. The Custodian in a press conference at Dhanbad on 20 October had said that most of the moveable items had been removed by the erstwhile owners.

SHRI S. MOHAN KUMARAMANGALAM : It was later contradicted as wrong.

SHRI JYOTIRMOY BOSU : I am not yielding. Now, they also took to mean manipulations in the matter of employees who totalled over a lakh of people. They adopted the scorched-earth policy. What is the provision for punishment ? That shows the class character of this Government. In the case of these misdeeds, they could only give a punishment of imprisonment for six months, or a fine of Rs. 10,000. I want to ask the Government categorically.....

SHRI S. MOHAN KUMARAMANGALAM : My hon. friend is not following the procedure of this House. I am sorry he did not listen when I had answered the points. (Interruption)

SHRI JYOTIRMOY BOSU : I want to ask the hon. Minister in how many cases such misdeeds have been detected and in how many cases prosecutions have been launched so far. Then, when are you going to nationalise the other 400 collieries which are in a way interlocked with the coal venture. Coal, although a basic raw material for industries including steel, in the working of the collieries, the workers are the most neglected. They have sacrificed the most, but they are living daily under worst-living condition in disease and in misery. Everybody knows about it. What about their compensation? In what the Government are proposing to give, they might use the word "amount" or "capital" or whatever it is. It is also royalty, as very rightly described by my friend on the other side. Why is it that the Government must think of paying compensation while they have made the best out of it under their ownership for the last 25, 30, 40 or 100 years?

This nationalisation has given summary powers to the Custodian. He can do away with any employee or worker. This is a very wrong thing. The workers who worked under the private ownership in the coal mines should be fully absorbed in the nationalised sector. Contract labour which has a share has been rejected by the custodian; there also, we want you to look into the matter.

Big businessmen, during decontrol in 1967, under a very corrupt Minister, were allowed to give lower grade coal as a substitute for higher grade one at higher prices. It meant adulteration also. It was given to the Government-controlled industries, and in this manner, 1,000 million tonnes of low grade coal were allowed to be substituted for higher grade coal. \*

Sand stowing is another scandal. The big businessmen have been given not less than Re. 1,78,59,983 on account of sand stowing charges. This is nothing but a daylight robbery. I say that according to the industrial policy resolution, if you interpret it in its true spirit, all the coalmines should be nationalised.

You must see that the conditions of the workers who have contributed most to the development and growth of the coal mines are improved.

श्री रामावतार शास्त्री : उपाध्यक्ष महोदय, यह जो 214 धातु शोधक कोयला खानों को सरकारी व्यवस्था में लेने का विल है उसका मैं समर्थन करता हूँ। अब तक हिन्दुस्तान का मजदूर आन्दोलन इसी बात की मांग करता रहा है और यह उसी की विजय है क्योंकि सरकार ही स्वयं बराबर आगा-पीछा करती रही इस तरह की कोयला खानों को अपने हाथ में लेने में जबकि मजदूर इसके लिए जोरदार आन्दोलन करते रहे। इसलिए उनके लिए यह खुशी की बात है और उन्होंने भी इसका स्वागत किया है। लेकिन आवश्यकता इस बात की है कि तमाम कोयला खानों का राष्ट्रीयकरण अविलम्ब किया जाये ताकि वहाँ जो धींगा-मुस्ती चल रही है, वहाँ पर जो गोलमाल चल रहा है उसे भी बन्द किया जाये और वहाँ के मजदूर भी यह महसूस कर सक कि उनकी आवाज सुनी गई।

दूसरी बात मैं यह कहना चाहता हूँ कि अभी मंत्री जी ने बतलाया कि कहीं कहीं जीप्स बगैरह भी ले जाई गई यानी धातु शोधक कोयला खानों को सरकार द्वारा अपने हाथ में लेने का जो आँडिनेस जारी हुआ उसके बाद, उनका कहना है कि कुछ मालिक लोग जीप उठाकर ले गए। मैं उनसे पूछना चाहता हूँ क्या यह बात सच है कि अमलाबाद कोलियरी जिसके मालिक हिन्दुस्तान के एक बड़े इजारेदार पूँजीपति करमचन्द थापर हैं उन्हें बर्ड बैंक से खान की तरकी के लिए 6 करोड़ रुपये का कर्जा दिया गया था? यदि हाँ, तो उन रुपयों को उन्होंने किस तरह से इस्तेमाल किया? क्या यह बात भी सच है कि थापर साहब की खान से फांस से खरीद कर मंगवाई गई बेशकीमती चार कोयला काटने की मशीनें भी उठाकर ले जाई गई? क्या यह बात भी सच है कि कें बोरा कम्पनी जो 20 माइन्स की मालिक थी, उस कम्पनी के लोगों ने भी मशीन, पंप्स, पाइप्स, कार्गेटेड शीट्स, जीप्स

[श्री रामावतार शास्त्री]

ट्रक्स, कार्स वर्गीरह नहीं से उठा लिया ? मैं चाहूँगा कि इन बातों की एनवायरी करवाकर मन्त्री महोदय सच्ची बात को सदन के सामने रखें क्योंकि अवसर देखा गया है कि मिल-मालिकों ने इस तरह से किया है।

क्या यह भी सच है कि जिन खान मालिकों के खाते धनबाद के स्टेट बैंक में ये उनमें से बहुत बड़े पैमाने पर लोगों ने पैसा निकाला है। एस० एस० एल० ने कोयला खानों को सरकार के अपने हाथ में लेने के ठीक पहले बहुत बड़ी राशि खान मालिकों की दी थी जिसे वे ले भागे। इन तमाम बातों की जांच होनी चाहिए ताकि अगर किसी प्रकार की गड़बड़ी की गई है तो सरकार उसका बदला उनसे ले सके।

इसके लिए मैं मन्त्री महोदय को धन्यवाद देता हूँ कि जो उन्होंने कहा है कि जो भी बकाया खान मालिकों पर होंगे उन को काटकर वह पैसा देंगे। कई माननीय सदस्यों ने ठीक ही कहा बिहार विपुल बोर्ड के लाखों रुपये बाकी हैं, उन्हें भी काट लेना चाहिये। मैं कहना चाहता हूँ कि अगर यह साबित हो जाये कि फलां कोयला खान मालिक फलानी फलानी चीज उठा कर ले गया, चोरी करके ले गया, तो उस की कीमत भी उस के पैसों में से काटी जानी चाहिये।

इस के अलावा बिहारी और गैर-बिहारी का सवाल भी बहुत बड़े पैमाने पर लोग उठा रहे हैं। ये कौन लोग हैं ? ये वही लोग हैं जो अब तक खानों पर कब्जा किए हुए थे तथा ट्रेड यूनियनों के बदनाम लीडर रहे हैं, जो अभी भी इस तरह की आवाज उठा कर, खान संचालन के लिए जो बोर्ड बनने वाले हैं उनमें घुसना चाहते हैं। ऐसे लोगों की बातों की तरफ सरकार का ध्यान नहीं जाना चाहिए। लेकिन यह बात जरूरी है, जैसा कई माननीय सदस्यों ने कहा, अगर वहां पर सुयोग्य व्यक्ति मिलें तो उनको नजरअन्दाज नहीं किया जाना चाहिये। मन्त्री महोदय ने कहा भी है कि वह वहां के लोगों को

मीका देंगे। मीका दिया जाना चाहिये, लेकिन जो लोक प्रान्तीयता का या देश में फूट डालने का, मजदूरों में फूट डालने का बराबर प्रयास करते रहे हैं, जो गुंडों का इस्तेमाल कर के ट्रेड यूनियनों को तोड़ने के लिये मालिकों की दलाली करते रहे हैं, ऐसे लोगों की आवाज हमारे सब में भी उठ रही है, उन लोगों से सावधान रहने की जरूरत है।

एक बात और बतला दूँ। खुद श्री शाहनवाज खां ने कहा था कि झरिया क्षेत्र तो एक हमाम है और सब लोग उसमें स्नान करते हैं। उन्होंने ठीक बात कही परन्तु ऐसे लोगों का जनाजा निकल गया जो इस तरह से आवाज उठाकर उसके भीतर घुसना चाहते हैं। अभी मैंने अखबार में देखा कि एक डिस्कोडिट राजनीतिक नेता जो बिहार में मन्त्री रह चुके हैं और अब रूलिंग पार्टी में शामिल हो गये हैं, वह बोर्ड के अन्दर घुसना चाहते हैं। उनके भाई के यहां लाखों रुपयों की रायल्टी बाकी है, जो उन्होंने राज्य सरकार को नहीं दी है। वह घुसकर उसमें गोल-माल करना चाहते हैं। जहां तक मेरी जानकारी है वह रूलिंग कांग्रेस पार्टी के मैम्बर बन गये हैं। ऐसे डिस्कोडिट और बदनाम लोगों को कांग्रेस में नहीं आने देना चाहिये। यह जो साजिश चल रही है उसकी ओर मैं आपका ध्यान दिलाना चाहता हूँ। वही लोग बिहारी और गैर-बिहारी का सवाल उठा रहे हैं। जो भी इस प्रकार के लोग हैं उनकी बातों पर ध्यान नहीं दिया जाना चाहिये, लेकिन साथ ही वहां पर जो योग्य व्यक्ति हैं उनके साथ न्याय होना चाहिये।

कस्टोडियन का जो अवाइटमेंट हुआ है उसमें ऐसे बदनाम मैनेजर भी हैं जो मजदूरों के खिलाफ कास कर रहे हैं, बदनाम ट्रेड यूनियनों का साथ देते रहे हैं। मैं चाहूँगा कि ऐसे लोगों के-ज्या तरजीह न द क्योंकि वह मजदूरों के साथ तरह-तरह की गड़बड़ियां करेंगे। ऐसे लोगों को वहां से हटाया जाना चाहिए। अगर यह सारे काम आप करेंगे तो मजदूर लोग जो हैं वह आपका समर्थन करेंगे।

आपने कई संशोधनों को स्वीकार कर लिया है। कम्पेन्सेशन का अब कोई सवाल नहीं रहा, लेकिन जो अमाउंट उनके नाम पर रखा गया है, इस तरह की चीजों को इनमें से निकाल दिया जाये। बहाने के मजबूर लोग इसका स्वागत कर रहे हैं, वह समझते हैं कि वह उनकी जीत है। अब तक आप नहीं चेते थे। चौबीस सालों तक भालिकों ने खानों को बरबाद किया। जब वह लोग उनको चलाने की स्थिति में नहीं रहे तब उन्होंने आप को दे दिया। जो कोयला वह निकाल मकते थे वह तो निकाल लिया आगे निकालने के लिए उन को और गहरे जाना पड़ता। उसके लिये उनके पास मशीनें नहीं थी। इसलिए उनको मजबूर होना पड़ा कि अब यह काम वह नहीं करना चाहते हैं। उन्होंने तमाम कोयला खानों को तहस नहस और बर्बाद करके आप को दे दिया। इसका बदला उनमें जरूर लेना चाहिए ताकि हिन्दुस्तान की और राष्ट्र की जो क्षति हर्दी है वह पूरी हो सके, लाखों रुपयों का प्राविडेंट फंड मजदूरों का और दूसरी चीजों का बकाया पड़ा हुआ है। वह वसूल करके उन्हें दिया जाये।

इन शब्दों के साथ में इस बिल का समर्थन करता हूँ।

**SHRI D. N. TIWARY** (Gopalganj) : I was amused to hear the criticism of Shri Jyotirmoy Bosu. When they were in power in Bengal, they did little to realise the royalties from these mine-owners. What they did was to get subscriptions for their party fund and left them off.

We welcome this Bill, but it has come very late, and many of the mines have been spoiled by the owners. But it is better later than ever.

I support the contention of Shri Ramavtar Shastri. A strict check should be made to find out the things that have been taken away by the colliery owners, and suitable deductions should be made in their compensation. Otherwise, we shall suffer a loss, and our whole scheme will be frustrated.

We, Biharis, have had a very bad experience in the past of public sector undertakings in

Bihar. We have found that Committees of Appointment are formed in such a way that others get preference over the children of all soil. So the Minister should be careful in forming Committees so that the real interests of the children of the soil may not suffer. I do not say you should put only Biharis there. When they are not competent, you may not appoint them, but when everything is equal, you must give preference to the children of the soil. In lower grades, nobody should be brought from outside, as you will find suitable hands in abundance in Bihar itself. Why not absorb them and mitigate the unemployment in Bihar, where it is very serious. Statistics will show that unemployment has increased by leaps and bounds in Bihar and is worse than the rest of India. So, I request him to take care of these things.

In a few days this Bill will be put on the statute-book, but it should be applied in such a way that the mines prosper and the mine-owners do not cheat us again.

**SHRI S. MOHAN KUMARAMANGALAM** : I was under the impression that Shri Jyotirmoy Bosu had raised certain questions in all seriousness and wanted a reply, but since he has not remained here to hear my reply, I presume he merely raised these for rhetorical effect, and I shall leave it at that.

I entirely sympathise with the indignation of Shri Ramavtar Shastri at what has been happening in the coking coal mines over these years. I know that he reflects to a very large extent the feelings of the workers, as my friends on this side like Shri Damodar Pandey, who spoke earlier. I assure him that they will be kept in mind when I deal with the problems as they come up from day to day.

As for the question raised by my hon. friend Shri Tiwary just now regarding the sons of the soil being employed, I want to assure him one thing.

No injustice will be done to Biharis at all. But he must also appreciate, as I think he does, that the technological requirements of the organisation must be kept in front, not as an excuse to deprive the people of Bihar, of employment, but really, genuinely, for that purpose.

So far as lower grades are concerned, I think we should be clear. Not very much

[Shri S. Mohan Kumaramangalam]

additional employment is going to be there now because we have taken over running mines. It is only when we expand the mines, after a year or two, that additional employment will be available. But today, we have taken over a whole vast organisation with a lakh of workers who are already working there. I am sure you do not want them to be turned out. So far as additional employment in the lower grades is concerned, in all the public sector undertakings the broad policy that is being followed is that local people should get preference. Even in Bokaro that is being followed and it is not a Bihari who is in charge of Bokaro, but a non-Bihari and I think he has done justice to the Biharis.

I do not think any other new matters have been raised in this debate which need a reply. I commend the Bill, as amended, to the House.

MR. DEPUTY-SPEAKER : The question is :

"That the Bill, as amended, be passed."

*The motion was adopted.*

13.33 hrs.

*The Lok Sabha then adjourned till Ten of the Clock on Tuesday, December, 14, 1971/Agrahayana 23, 1893 (Saka).*