### 549 Appropriation PHALGUNA 80, 1899 (SAKA) D.S.G. (General) 550 Bill, 1978 1977-78

So far as one point raised by Shri Vayalar Ravi is concerned, he referred to some case which relates to July 1977. I had no previous notice about that. He mentioned certain officers that they flew back to Kerala and Trivandrum. I think it would be better if he furnishes all the 1 articulars of this particular case to me. Then I can assure him that nobody will be spared. An enquiry will be instituted and whosoever may be involved in the scandal, hewsoever high he may be placed, this Government is not going to spare anybody

Further than this it will not be appropriate for me to say anything on the facts of that particular case

With these words, Madam Chairman, I would request humbly that the motion for consideration of the Appropriation Bill be adopted

MR. CHAIRMAN: The question is

"That the Bill to provide for the authorisation of appropriation of moneys out of the Consolidated Fund of India to meet the amounts spent on certain services during the financial year ended on the 31st day of March, 1976, in excess of the amounts granted for those services and for that year, be taken into considera tion".

.....

The motion was adopted.

MR. CHAIRMAN: We shall now take up the Clauses The question is

"That Clauses 2 and 3, the Schedule, Clause 1, the Enacting Formula and the Title stand part of the Bill.

The motion was adopted.

Clauses 2 and 3, the Schedule, Clause 1, the Enacting Formula and the Title were added to the Bill.

SHRI SATISH AGRAWAL: I move: "That the Bill be passed". MR. CHAIRMAN: The question is: .

"That the Bill be passed".

The motion was adopted.

AN. HON MEMBER There is no quorum

MR. CHAIRMAN: 1 would just like to tell the hon. Member that the convention is that during Lunch hour there is no question of quorum.

SHRI HARI VISHNU KAMATH: No convention can over-ride the provisions of the Constitution

**PROF** P. G MAVALANKAR: But the general convention is that we don t ask for quorum during Lunch hour.

13.43 hrs.

### SUPPLEMENTARY DEMANDS\* FOR GRANTS (GENERAL), 1977-78

MR CHAIRMAN Now we will take up discussion on the Supplementary Demands for Grants in respect of the Budget for 1977-78. The time allotted is one hour and I would request all Members to cooperate in trying to complete the business within that one hour.

SHRI KANWAR LAL GUPTA (Delhi Sadar). I want to ask only one question I don't want to speak on this

Is it a fact that an amount of Rs. 1 lakh

MR CHAIRMAN. The discussion has not started. (Interruptions). There is no motion. (Interruptions). You can ask the question before the Minister replies. I have noted that you wish to ask a question: you may do it before the Minister replies. I will give you an opportunity.

SHRI KANWAR LAL GUPTA: With your permission I want to ask the question as I have to go for a meeting

"Moved with the recommendation of the President.

[Shri Kanwar Lal Gupta]

at 2 O'clock. I don't want to speak on this.

MR CHAIRMAN: You don't want to hear the answer either? All right.

भी कथर लाल गुप्ताः मै एक प्रस्त ही पूछना चाहता हूं। 1977-78 की ग्रांट में एक करोड़ रूपया ईस्ट तंगाल रिफ्यू जीज के लिए जो पुराना एरियर का है दिया गया है। मै उसकी डिटेल्ज जानना चाहता हूं। मन्नाणी जी बैठी हुई हैं वह बताए या ग्राप बतारं।

वित्त मतालय में राज्य मत्री (श्री सतीश अग्रवाल): मंत्राणी तो मक्षी की पत्नी होती है।

SHRI KANWAR LAL GUPTA: Do not define it as per your convenience.

SHRI SATISH AGRAWAL: But not to yours also. SHRI KANWAR LAL GUPTA: I am not affected.

I want to know the details of Rs. one crore; how it has been spent. Either the Minister, Shri Satish Agrawal, or the lady Minister may explain this.

MR. CHAIRMAN: Motion moved:

"That the respective Supplementary sums not exceeding the amounts on Revenue Account and Capital Account shown in the third column of the Order Paper be granted to the President out of the Consolidated Fund of India to defray the charges that will come in course of payment during the year ending the 31st day of March, 1978 in respect of the following demands entered in the second column thereof—

Demands Nos. 2. 4, 6, 7, 9, 12, 14 to 16, 21 to 23, 26 30, 32, 33, 38, 40 to 43, 46, 49, 53, 54, 56 to 61, 63, 64, 66, 69, 73, 81 to 84, 86, 89, 92, 95, 97 and 104."

Supplementary Fineral for Correct) for 1677 ; E submatted to the vote of Lok Sabha

No. of Demand	Name of Demand	Grants subr	Demand for mitted to the the House	
I	2	3		
	- par-gar gan an akangan kardan kar ber gerapangkangan kardan kardan kardan	Revenue	Capital	
MINISTRY OF	GRICULTURE AND IRRIGATION	Rs	R1.	
•			115,35,24,000	
4 Animal Hust	andry and Dairy Development	. 1,000	2,000	
6 Depastment	of Food	17,96,70,000		
7 Department	of Rural Development	7,87,42,000	11,93,000	
9 Payments to	Indian Council of Agricultural Research .	1,66,84.000		
MINI STRY OF C	HEMICALS AND FERTILIZERS			
12 Chemicals ar	d Fertilizers Industries		4,000	

I	2		3	
	、 、		Revenue Rs.	Capital Rs
MIN	ISTRY OF CIVIL SUPPLIES AND COOPERATION			
14	Civil Supplies and Cooperation		1,87,6 <b>9,0</b> 00	
MIN	VISTRY OF COMMERCE			
15	Ministry of Commerce		<b>3,00,000</b>	
16	Foreign Trade and Export Production		32,00,01,000	126,36,27,000
MIN	ISTRY OF COMMUNICATIONS			
21	Capital outlay on Posts and Telegraphs			21,000
MI	NISTRY OF DEFENCE			
22	Ministry of Defence.		11,05,09,000	
23	Defence Services-Army		9,54,26,000	
26	Defence Services-Pensions		24,99,57,000	
MI	NISTRY OF EDUCATION AND SOCIAL WELFARE			
30	Department of Social Welfare		1,07,00,000	
MI	NISTRY OF ENLRGY			
32	Power Development		1,000	
33	Coal and Lignite			40,92,33,000
MI	NISTRY OF FINANCE			
38	Currency, Coinage and Mint		5,42,15,000	
40	Transfers to State and Union Terre ory Govern and s .		16,93,07,000	
41	Other Expenditure of the Ministry of Finance		\$4,97,00,000	
42	Loans to Goernment Servanis, etc.			\$7.74.97,00
47	Department of Revenue and Bankaus			(6.1.77
4h	Pases on Lucome, Estate Du. J. Wealth Fax and Gift Tax		7.4, 21 (10)	
M	NISTRY OF HEALTH AND FAMILY WELFARE			
<b>4</b> 9	Medical and Public Health	•	11,42,01,000	3,3 <b>3,</b> 92,00
М	INISTRY OF HOME AFFAIRS			
55	Department of Personnel and Administrative Reforms .		34,65,000	1,75,00
54	4 Police		1,000	
5	6 Other Expenditure of the Ministry of Home Affairs .		3,000	<b>9</b> ,63, <b>3</b> 9,00

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1	2		3
		Revenue Rs	Capital Rs
57	Delhi	1,67,53,000	20,96,000
58	Chandigarh	37,06,000	
59	Andaman and Nicobar Islands	42,48 000	1,76,000
60	Dadra and Nagar Havels .	24,03,000	
61	I akshadweep	6,59,000	
MIN	ISTRY OF INDUSTRY		
63	Indu tues .	3,00,00,000	4,000
64	Vill ge and Small Industries .	82,64 000	1,000
MIN	ISTRY OF INFORMATION AND BROADCASTING		
66	Inform tion and Publicity	2,000	
MIN	SISTRY ( F I ABOUR		
69	Labour and I mpleyn ent	2,000	
MIN	ISTRY OF PI TR OLFUM		
73	Petroleum and Petr Chemicals Industries.	1,33 35,000	
MIN	SISTRY OF SHIPPING IND FRANSPORT		
81	Roads .	7 00 57 000	3,28,99,000
82	Ports Lighthouse and Shipping .	3,22,45,000	1,000
83	Road and Inland Water Iran port		5,35 32,000
MIN	ISTRY OF SFEFL AND MINES		
84	Department of Steel		220,00,01,000
86	Mines and Minerals	3,07,37,000	
MI	NISTRY OF SUPPLY AND REHABILITATION		
89			30,00,000
09			30,00,000
МІ	NISTRY OF TOURISM AND CIVIL AVIATION		
92	Aviation	•	2,000
мп	NISTRY OF WORKS AND HOUSING		
95	Public Works	5,36.42,000	
97	Housing and Urban Development	90,74,000	
	PARTMENT OF ELECTRONICS	3-17-1,000	

DR. HENRY AUSTIN (Ernakulam): Mr. Chairman, I was listed to speak on the General Budget, but unfortunately I had to go to my constituency and I am, therefore, availing myself of this opportunity to raise some problems particularly concerning my constituency and my State.

Yesterday's proceedings of the Kerala Legislative Assembly show that all the parties combined to focus the attention of the State Government on a problem which deserves the attention of this House as well. The Janata Government's proclaimed policy is to encourage cottage and small scale industries, but recently a big industrialist has been given all licences to put up a coir mat industry in the adjoining Kanya Kumari district in Tamil Nadu Anyone who knows the economic problems of Kerala would know that the coastal people live on coir industry. It is purely a cottage industry, but contrary to the proclaimed principles followed in the Sixth Five-Year Plan, now under consideration, and the proclaimed policy of the Government to encourage small and cottage industries, this licence has been given; it will ruin completely the traditional coir industry in Kerala. There was a great uproar in the Kerala Legislative Assembly vesterday and they have passed a unanimous resolution on this subject. I hope that the Finance Ministry will look into it and see that this problem which is hanging like the Democles' sword on the people, particularly 7-8 lakh people engaged in this cottage industry, will be solved to their satisfaction.

Kerala is not an industrialised State; it is a very backward in industrialization. But its economy is based on traditional industries, and cashew industry is another major traditional industry here. There again because of the policy now being followed with regard to the distribution of the imported cashew among persons who have not been in the field so far is causing utter dislocation. The industry is migrating from Kerala and it is

again posing a great threat to hundreds and thousands of persons employed in this industry, particularly the women labour. It has been a great supplementary industry, because the women have been earning quite a lot of money. Now, because of want of cashew and un-necessary rules and regulations brought by the STC. this industry is also being threatened and is facing extinction and to complicate further, the African countries from where the cashew is largely imported are also tightening up their export policy. It is, therefore, very important that this particular industry which earns so much of foreign exchange is preserved and protected. I would request the hon. Finance Minister to look into these problems. Several representations have been made already in the interest of brevity. I am not going into the details of these problems.

There is another problem which relates to another major traditional in-This dustry in Kerala, i.e. fisheries. industry is also migrating. Since а decade or so a great blue revolution has been sweeping Kerala coast. Thanks to the research carried on by the Indo-Norwegian Project; about 10---15 lakhs of people have been involved in this great industry. In 1952, we had never exported any sea-food; today, we are exporting sea-food worth Rs. 300 crores and earning this much of foreign exchange. This industry now is seriously affected by the lack of adequate and proper policy, or lack of imagination, innovation and a lot of indifference shown by the authorities This industry is, therefore, migrating out of the State and also it is facing severe problems. This also needs a close looking into so that provision for spare parts and provision for necessary infrastructures like workshops are made available to the trawlers and mechanised boats. These boats are being supplied to fishermen through co-operative societies either by the State Governments or by the Central Government or other agencies. But the poor fishermen find it difficult to get them and

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### [Dr. Henry Austin]

when repairs are needed, even to get one spare part they have to wait for about 2-3 weeks. Then they are not able to pay back their instalments to the co-operative societies or banks. Then not only their boats are attached but even their other belongings are attached. This is also a problem to be looked into

We have said a lot of things about providing and generating new avenues in the rural areas. Yesterday on the TV we have heard the Deputy Chairman of the Planning Commission speak about generating 45 million new jobs in the next Plan period I do not know if that figure is correct Anyway in Budget or in the other policy statements no effort has been made to pinpoint the ways by which these jobs will be generated We know there is so much unutilised labour. The Governments of West Bengal and Kerala have launched some schemes for paying some kind of an unemployment allowance It is an endeavour no doubt in the right direction, but this is not the main avenue through which this problem can be tackled Here why not we mobilise this unutilised labour into concrete and constructive channels by making compulsory one year service as a national service? A labour force may be organized and that labour force render one year com pulsory service to the nation Ιt should be made compulsory for all whether educated or uneducated un employed By this you can generate wealth if you study the economic development of the Soviet Union or some other developed countries, you will find this feature So much labour is added to our labour force every year and I just cannot understand why this labour force cannot be formed to take up a mighty reconstruction programme This is very relevant to Kerala where we are turning out about a lakh of SSLCs and about 20 000 year. Therefore, Graduates every educated unemployment is a basic problem.

One of the means through which we used to solve this problem is for our boys to seek avenues of employment outside. I want to highlight some problems in this sphere. Recently the Government have imposed severe restractions on seeking jobs outside. Some unnecessary migration rules have been imposed putting impediments in the way of our people going overseas for employment A lot of Graduates who are offered jobs are finding it difficult to go abroad I know m my own house at least 200-300 people who seek passports are queuing up every day. But those who get passport endorsements are finding it difficult to go abroad because unnecessary restrictions are imposed So, kindly look into this matter so that some of our people may seek jobs elsewhere

MR CHAIRMAN You will now conclude

DR HENRY AUSTIN I would like to take two more minutes

The attitude of the Government towards the scientific community 15 causing much anxiety Only the other day we read about the resignation of Dr. M S Swaminathan, who has been spear-heading the green revolution in our country, trom his office as the Director-General of ICAR His contr: butions to the development of our agriculture are well-known and recognized not only here but in other countries as well He has been awarded so many titles and awards, it seems that some vested interests are ganging up against him and having a kind of confrontation will him I do not want to go into the dela a of the matter nor do I want to project this issue from a narrow and limited angle. I want to know, why is it that he was forced to resign his job? I understand, thanks to the sympathetic approach adopted by our hon and esteemed Prime Minister. Dr Swaminathan is thinking of withdraw ing his resignation. However, the matter has to be gone into Why is it that in the course of 3-4 years, concerted efforts have been made to dis-

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lodge him from the important position from which he has been rendering significant contribution to the development of our agriculture in its various aspects. In the same way Dr. Ramanna's situation is also brought forth. Suspicions arise in the minds of people especially from the South. I do not want to view the problem from a regional angle. The Times of India has written an editorial on this matter that Dr. Ramanna who is doing wonderful work in the Atomic Research field is being brought as an Adviser to the Ministry of Defence. Everyone knows his magnificient contribution to the explosion that was experimented at Pokhran and the universal approbation that our country won this major break-through. What contribution can he make in a secretarial capacity or as Defence Secretary? What is the use of alloting money or claiming more money when the proper persons who can really utilise that money are being removed from important responsible positions and dumped in this fashion in areas where they do not find scope for their work. The matters of these two leading scientists of India need to be further gone into and proper explanation is to be called for

There are two bridges in my constituency. These were constructed in early thirties. These were constructed to connect Cochin Airport. The position of the bridges is bad and their guarantee period is long over. The bridges are Tevra and Mantachri bridges Immediate arrangements may be made to renovate these bridges and construct new bridges soon to replace them

A Malyalı person was nit while ne was watching a marriage procession recently in the suburbs of New Delhi. Some people in the marriage procession were drunk. All of a sudden that person-Mr. Kurien-was killed by a bullet wound, and no action has been taken. There was a big demonstration on this issue. They went to the Home Minister, Shri Charan Singh. He said that some action will be taken. But I understand the culprits are still at large.

Sir, while making new demands the Government should look into problems like those: I have posed in my speech

डा० रामजी सिंह (भागलपुर) : सभापति महोदया, यह म्रवसर नहीं है कि सामान्य बजट के विषय में कूछ कहा जायः यह तो केवल इतना ही है कि यह जो घाटा लगा है भीर उसके लिए पूरक माग की जा रही है वह क्यों की जा रही है: ग्राखिर, पिछले बजट के बाद से ऐसी कौन सी भाकस्मिक बात हो गई जिसमें इतना घाटा लगा ? पिछली बार जब बजट उपस्थित किया गया था तो बहत कम घाटा लगता था ग्रौर लोगों ने सोचा था कि घाटे की ग्रथं व्यवस्था का सम्पूर्ण विनाश हो जायगा। लेकिन जब इस बार यह माया तो घाटा वढ कर के 800, 900 करोड हो गया। इसीलिए लोगो के मन मे संशय है कि सभी जो लगभग 1 हजार करोड का घाटा है ग्रगले वर्ष तक शायद बढ़ कर दो हजार करोड़ न हो जाय । इसलिए यह मावश्यक है कि इसके सम्बन्ध में पूरी सावधानी बरती जाय ग्रीर म वित्त मती जी को ग्रापके माध्यम से यह कह देना चाहता हूं कि जो भी बजट बनाया जाय वह सारी चीजो को फोर-सी करके बनाया जाय। ज्यादा मै कुछ नहीं कहना चाहना।

जो डिमांड्स है उसमे मैं ने जो कुछ देखा है. उसमें से दो तीन वातो की मोर भ्यान दिन्ताना नाहता हं। पहली बात तो यह है कि यह खुशी की थात है कि कृषि के कारण कुछ ज्यादा धाटा लगा है तो वह ग्रच्छी बात है ग्रीर कैंपिटल ग्राउटले में काफी घाटे की व्यवस्था का प्रावधान किया गया है। वह तो ठीक है लेकिन इसमें . हां तक कृषि के संबंध में घाटा है उसमे खास करके एक सगर इंडस्ट्री की झोर ध्यान दिलाना चाहता हुं कि झभी यह जो चीनी का व्यापार या उद्योग है यह बहत दर्दशा की स्थिति में है।

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# [डा० रामजी सिह]

कहा जाता है कि चीनी उद्योग के द्रोपदी के समान पाच पति है। एक सहकारिता विभाग है एक वित्त विभाग है एक उद्योग विभाग है एक कृषि विभाग है घोर एक पति जायद मभी ढढना है। यही कारण है कि हृषि मे खास करके गन्ना उद्याग की यह दुदशा है। इसलिए इसके मम्ब-ध मे हम ममझते है जा बजट का प्रावधान किया गया है उसका ज्यादा देखभाल कर बनाया जाना चाहिए ताकि इस प्रकार की स्थिति उत्पन्न न हा । झापका चानी उद्योग को 80 करोड रुपये देने पडे शायद फिर झापका झार ज्यादा देने पडे ।

## 14 hrs.

ग्रब मैं डिमाड न० 21 जा मिनिस्ट्री ग्राफ कम्युनिकेशन्म की यानायात के सम्बन्ध मे है उसकी ग्रार मत्री जी का ध्यान दिलाना इसमे प जीगत उद्याग के लिए चाहता इ भी थाडा सा प्रावधान है । मै अपन क्षेत्र की दरिट में ध्यान आकृषित करना चाहता ह कि जाभी प्रावधान किया जाता है उसका यटिलाईजगन नही होता है। उदाहरण म्वरूप मागलपूर म डाकतार विभाग के छाटे-छाटे कमचारिया को रहन के लिए मवाना का बहन कण्ट होता है। गत वध उनके रहने के लिए भवन निमाण हेनु 8 लाख रुपये का प्राबधान किया गया था। लेकिन एक १२ म मी नही लगाई गई। वहा डाक् 🗄 - 'वभाग के कर्मचारी कह रहे था। कि एसा ता होता ही है। केवल क्तिाबो में प्रावधान रहता है लकिन कभी भी बह हो नहीं पाता है।

इसी प्रवार से डिमाण्ड न० (46) त्रो इनक्म टैक्स वैल्घ टैक्स गिफ्ट टैक्स के सम्बन्ध मे है मुझे ऐसा लगता है स्रौर महादया ग्राप भी मुझ से सहमत होगी कि इस प्रकार के बैल्य टैक्स, गिफ्ट टैक्स की ।ाज्ञा को बढाना चाहिए, यह बात समाजवावी इष्टिकाण से मल खाती है । डिमाण्ड न० (64), विलेज ऐड स्माल इण्डस्ट्रीख के बारे मे भी मैं कुछ कहना चाहता हू । गत वर्ष 33 करोड की डिमाण्ड थी जिसमे 7 करोड इन्टेरस्ट सब्सीडी थी । बामोद्योग के विषय म सण्कार काकी बाते कहनी है लेकिन उसके साथ साथ कुछ विशेष प्रावधान करने की भी ग्रावश्यक्ता है । प्रभी भी ग्रगर छाटे-छाटे उद्यागा को प्रोत्साहन नही दिया जायगा ता बेराजगारी ग्रीर ग्रध-बेराजगारी की समस्या हल करने का प्रभन दिवास्वरन रह जायेगा ।

डिमाण्ड न० (81) रोडस के बारे म भी कुछ कहना चाहना ह । यह खणी की बात है कि जनना सरकार ने विलेज राड प्रार्गेनाइजेशन कायम किया है क्यांकि ब्रहा पर राडस की बहुन ग्रावध्यक्ता है । पिछले वय 22 कराड का प्रावधान किया गया था । ग्रामीण सडक जाकि मदिया म पेक्षित रही है पिछले नीम वर्षो मं भी उनकी ग्रार काई ध्यान नही दिया गया । उनकी ग्रार भी सरकार का ध्यान जाना चाहिए । गाव का सटक ज्यादा मं ज्यादा घाटा हान पर भी स्वीकृत की जानी चाहिए ।

रिमाण्ड न० (92) एविए शन के सम्बन्ध मं कहकर मैं समाप्त करूगा । ग्विग्जन के मली यहापर थं उन्हों का देख कर मैन एविएशन की बात साचा थो । गतिगणन न लिए भी बहुत कुछ खर्चा किया जा रहा है। नाफी खर्चा नजने बडे-बडे जहाज मा रहे है लेकिन छाटी छाटी जगहो मे वे नही पहच पाते है। मै यह कहना चाहना हू कि जो हमारा एविए शन है वायु-माग है वह हमार छाटे-छाटे शहरा को भी कनेक्ट करे। नीति निर्धारण करते समव तो यह कह दिया जाता है कि जिलो के मुख्यालयो का जाडा जायगा, लेकिन हम देखते है कि कमिश्तरी झौर युनिवर्सिटियो के हंड-क्वाटर्ज तक को नहीं जोडा जाता है । मैं कोई शिकायत तो नहीं कर रहा हु, लेकिन एक सुझाव के रूप में कहना चाहता ह मेरे

क्षेत्र में भागलपुर पहले हवाई जहाज से कनेक्टेड या, लेकिन इधर करीब दो, तोन वर्षों से उम को डिस्कनेक्ट कर दिया गया है।

मै चाहूंगा कि जो बातें मैने झाप के सामने रखी है, उग को ध्वान मे रखा जाय। झव जहां तक घाटे की बात है, घटा तो हागा ही, जब हम विकास करने जा रहे हैं, तो घाटे की झर्थ-व्यवस्था को हमे स्वीकार करना पडेगा। इन शब्दों के साथ मै वित्त मबी जो द्वारा प्रस्तृत कपूर मागो को हृदय से स्वीकार करता ह ग्रीर उन का समर्थन करना ह।

MR CHAIRMAN: Shri Mayathevar. I would request you to finish within five minutes

SHRI K MAYATHEVAR (Dindigul): Madam, Chairman, I am thankful to you for giving me this opportunity to make a short speech on this

So far as I can see this budget is no more a poorman's budget-not a budget for a poor country like India. The hon Minister of Finance has left a deficit of Rs. 1,500 crores. He has lurther levied new taxes amounting to Rs. 550 crores The concession given to the poor farmers and the smallscale industries comes to about Rs. 9 crores. I can say under these circumstances that the Finance Minister is very capable and very able to pay one rupee concession to the farmers and the village industries and to take away Rs. 100 from our countrymen. Therefore, this budget is not a poorman's budget.

Then. Sir. I want to ask him how are you going to manage the deficit financing? The deficit financing is now of the order of RS 1.050 crores. There are only two alternatives. First alternative for you is to print currency notes and the other alternative is to find ways and means by borrowing from all countries. I am aware that we have not left a single country from whom we have not borrowed. We have already arrived at a stage of bottleneck. Regarding borrowing from foreign countries, many great leaders like Rajaji, Anna, Mahatma Gandhi and Jawahar Lal Nehru and others said that we should not borrow much from the foreign countries. The economic experts are of this opinion and are of this view that we will not be in a position to repay the interest from the earnings which we are getting by way of exports every year.

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In the long run I fear—my apprehension is very reasonable and my inference is very reasonable—that in the year 2000 we will not be in a position to borrow any money from any country; we will not even be in a position to pay the interest. We will have to borrow to repay the interest accrued by way of debts that we have to pay to foreign countries. It is very dangerous to borrow more and more from the foreign countries.

Madam, we are all aware of the Indian history that the East India Company came to India for business. They paid money and they created troubles amongst the kings and ourselves and they made the people of this country slaves. It should not happen in our lifetime. in this later part of the twentieth century. Bv borrowing more and more money from western countries-from America-we should not be in a position to repay it and thereby we should not come to a very critical position. We should make up our minds to see that this country does not take money from America or any other country in order to pay back the interest on the money that we have borrowed from them. Therefore, you must be careful in borrowing.

Now. Sir. a word about deficit financing. This is also very dangerous. Prices are already very high. After lifting of the Emergency the prices of essential commodities have shot up. Heavy amount of deficit financing will shoot up the price level

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further more. You have left a gap of Rs. 1,500 crores.

Regarding imposing of two paisa sur-charge on the generation of electricity it is very dangerous. On behalf of the All India Anna D.M.K. party, we have already represented to the Prime Minister and also had half-anhour discussion with the Finance Minister. Sir, the Tamil Nadu Electricity Board is already running a loss of Rs. 40 crores. This further levy on electricity generation will add another Rs. 16 crores which neither the Tamil Nadu Government nor the Tamil Nadu Electricity Board will be able to bear. This will adversely affect the industries in Tamil Nadu Almost all the Chief Ministers are against this levy. Therefore, Government must consider withdrawing the proposed levy of two paise on generation of electricity.

Sir, the States are very keen on mplementing the policies of the Central Government but it is high time for the Government of India to call for a conference of all the Chief Ministers and State Finance Ministers to decide on the question of Centre-States relationship. You should grant more and more powers to the States as the States are there on the spot to satisfy the wants and needs of the people. You must also give more and more power to States regarding levy of more and more taxes So, I request the Government of India to convene a Chief Ministers conference immediately to discuss these two aspects. Sir. we are not pleading for the interests of a particular State We are pleading for all the States With these words Mr Chairman, I conclude my speech

PROF. P. G. MAVALANKAR (Gandhinagar): Mr. Chairman, Sir, while I rise to support the Supplementary Demands and Grants for 1977-78, I wish to invite very briefly the attention of the Government to some of the more important, and if I may say so, pressing matters facing us all in the country.

Sir, if you see Demand No. 7 about Department of Rural Development there is mention of the appointment of the Asoka Mehta Committee on Panchayati Raj. This Committee was appointed in December 1977 and as the note tells us it is expected to give its Report within six months. Here certain additional money is required. But, Sir, I would suggest that let this Committee go into the whole question not only from the point of view of making recommendations for the future but also going into the hisory of Panchayai Raj in our country so far. The point is that in many States, for several years, in some of the States more than 10 years, elections of Panchayati Raj had not been held. We have had Panchayati Raj and I hope the contribution made by the late Shri Balwantra: Mehta will be taken note of. He comes from my own State of Gujarat and he was one of the Chief Ministers of Gujarat. He died in an unfortunate air accident at the time of India-Pakislan dispute over Kutch, that is on 19th September 1965, if I remember correctly. He gave a lot of attention to this problem of Panchayati Raj. and naturally the country remembers him with gratitude I would like this Committee to go to the rationable behind the failure of Panchayatı Raj We do not want too many reasons about the importance of Panchayatı Raj. That we all know. This Government 15 committed to the principle of decentralisation. But it should not be decentralisation by having first heavy cen tralisation and then break it into several decentralised units. It must be genuine decentralisation If for 'ustance you want the village people to have water, they must know now to get water from the wells. They must be free enough to go to the well and get water. They must not depend on the State Governments and the Central Government to get water. otherwise, you will have more bureaucracy and more paper than water and consumers. That is why I would like the Panchayati Raj Committee, under the chairmanship of Shri Asoka Mehta, who is a distinguished,

a seasoned politician and a scholar and an academician, would like to go into this. He must tell us what are the factors responsible for the failures of Panchayati Raj so that they are not repeated and we will do it better.

Next item is Demand No. 9. That is about the Indian Council of Agriculture Research Institue, about which my friend Shri Austin spoke. I want to support him by saying that press reports about some of the workings at the high level of I.C.A.R. are far from satisfactory. I am not saying that Government is wrong or some senior officials are right. I would say that the Institute has been doing wonderfully good work over the last so many years. Its research work must not suffer, and have you reorganised the machinery at the highest level and taken away the responsibility of powers from some individuals and given them to somebody else, in order to promote the work? I can understand that, but merely because Dr. Swaminathan happens to hold more than one two position. I do not think that it would become a cause for or rather a factor for getting rid of either him at some point or some of his powers. Dr. Swaminathan is not only a distinguished scientist but he is also one of the world reputed agricultural scientists, and I do not think it would be right to deal at that high level, with such highly reputed people in a manner which will give an impression that Government is doing or tending to do things in an authoritarian way, rather than in a genuinely considered democratic way. I say it is all the more important because the Janata Government has come to power and it has been responsible for getting rid of the authoritarian rule from our country. I hope the Janata Government will be responsible and will be accountable for these kinds of major appointments, promotions, and for reorganisation or redistribution, etc.

Then, Sir, in regard to the Demands for Ministry of Commerce, I would like to invite the attention of Mr. Agrawal to Demand 16 of Foreign Trade and Export Promotion where I find that huge amount is provided. Of course, he will say that this is only is a a drop in the ocean. But it big amount. It is Rs. 32 crores and the whole purpose of bringing these Supplementary Demands is to let the House have an opportunity of discussing one or more points regarding the supplementary expenditure; whether the amount involved is Rs. 5 or Rs. 500 or Rs. 500 crores, the approval of the Parliament has to be sought. Therefore, we have a right to go into this question; I should like them to tell us what the Ministry of Commerce had been doing about this particular scheme. It says here on page 15, that under the product promotion assistance, scheme, cash compensatory support is provided for different export products. When you are spending so many crores, what is the actual gain? Has it really helped the promotional activity of exports and the it balance of trade position? Has really helped the export industry in our country, more particularly small scale industries? According to the industrial policy of the new government, small scale industries are going to have an increased responsibility for producing things meant for export.

Now, Sir, Demand No. 30 relates to the department of Education and Social Welfare, and there is a demand for maintenance of P. L. Homes and Women Homes. In Guiarat. in Ahmedabad which is my constituency a lot of good work is done by "Jyoti Sangh" and such good work is done by many other institutions all over the country. They are voluntary organisations who are doing social useful work with regard to abducted, deserted or harassed women. Unfortunately because of more weightage given by our society. Law in favour of men, there is all the more great need for women's homes I would be happy togive more money because I feel that the women's status, dignity and honour must be protected and we should strive to remove the social disadvantages which they suffer due to certain prejudice and foolishness on the part of the male population of the country

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to which I have the honour and misfortune to belong! I hope I can persuade my other friends not to have that kind of attitude. But until that happens, there are many more needs to be attended to for women's homes and the money allotted should be well spent. There is also the shraddhanand Mahila Ashram in Bombay. which is doing very good work.

I now come to demand No. 38, Ministry of Finance, under the heading Currency, Coinage and mint It says here, on page 25. that the currency note press being a commercial undertaking, recovers from the ministry of finance the cost of printing of one rupee note forms. I want to ask: have the government not revised their policy and instead of having one rupee notes did they not propose one rupee coins because one rupee notes change millions of hands, and they get so solled that even when they have changed hands 8 or 9 times, they are not worth handling Are they not going ahead with coins, instead of notes? Now they want to continue the Money is being paid to the notes printing press Let the printing press be told that notes should be better printed so that they can withstand this handling by people. Foreign and even Indian tourists come and spend one rupee, let us say, of course they cannot get much out of one rupee. because prices are high. But one rupee notes must be of good paper; they must be really currency notes. When you go to foreign countries you see those foreign currency notes, the quality of the paper on which they Why are they in such are printed. bad shape here?

I now turn to the Ministry of Tourism and Civil Aviation, demand No 92 I want to invite your attention to three aspects.

One is of course the ouster of Shri J.R.D Tata from the Chairmanship of Air-India. I must say that I am very unhappy at the manner in which it was done. Surely the Government of India could have acted more gracefully and with a greater sense of gratitude. I know the Prime Minister was good enough to write a letter later on and it was published in the press and we saw it He publicly complimented Mr. JRD. Tata for his wonderful work. But let us not forget that it was Shri J.R.D. Tata who founded this Air-India almost half a century ago The pioneering work was done by him, brick-by brick, steadily, patiently, intelligently, imaginatively and generously, giving all his time. energy and resourcefulness and everything, and he built up an organisation about which not only the people who worked in his organisation felt proud not only the people of India but even the whole world says that Air-India is one of the best international air com panies of the world. Air-India's record has been very great very reputed and for that Shri Tata was responsible---if any one individual was responsible-not that he alone dir it-for giving us a stamp, a direction а leader ship, a certain amount of guidance all the time in a precious way, it was Shri J. R D Tata.

I remember Shri Tata once said and I quote him:—he said this many years ago—"The international airline business is still the love of my life Because I was present at the birth of Air-India. I feel a little like a mother who cannot realise her baby has grown up"

Here, when the baby has not only grown up, but has become an adult, the mother was almost summarily rejected and dismissed and I do not think that that was the right way of treating such a great and reputed Indian like Shri J. R. D. Tata. Even then, what does he say, not after this recent thing, but gometime back, he said—I quote him—

"The task ahead of us is an endless one; there is still much red tape to cut, road blocks to be smashed, and a thousand obstructions—placed in the way of constructive action to be broken through. The stakes are high, but the rewards will also be high not only in the shape of great material benefits to our country but also in playing our part in bringing the peoples of many countries, including our own, together in friendship and in peace."

Shri J. R. D. Tata said some years back and I again quote him; he said: "I beseech you that when I am no more,"—he was thinking of being no more in this world—fortunately he is still alive, but unfortunately not in the Air-India—"and those of you who will still be there, always remember this, the airline must never, never be allowed to be anything but the best. In doing so, we will not only ensure our own development, growth and progress but prosperity of our own people"

That was Mr. Tata and I do not know why the Government did not take a more honourable and more graceful way in dealing with the problem Anyway, having said that, I hope that the new arrangement will make Air-India and Indian Airlines work with greater cooperation and greater understanding and produce results better for both

Lastly, I want to say about aero-dromes and air services. I find that International Airport Authority is given some more money under this; it is good because we have got four international airports viz., Delhi, Bombay, Calcutta and Madras and as a Member of the Consultative Committee of the Ministry of Tourism and Civil Aviation, I find that not enough has yet been done and at the pace at which it is expected to be done. I say so because this is a matter where we have to compete with international standards, international agencies and international measures. I hope I am right in saying so. If that is so, this International Airport Authority must be strengthened financially and in terms of equipment as early as possible, as well as possible and as effectively as possible. For example, certain special types of instruments are re-

quired for special case lending, generally the planes will not land in some place, but if certain equipment are there, the planes can land and the These ---pilo's will get certain help are important things. Delhi, Bombay, Calcutta and Madras are our international cities in a way, and the whole international traffic is linked up with these cities. So, I want the International Airport Authority to be properl ystrengthened in terms of greater allotment, with better equipment and more handsome and effective instruments.

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Lastly, about air services. I find that the Indian Airlines are using so many methods and I complement them for that. But the trouble is that, compared to the demand, they have got lesser aircrafts and the result is that the Airlines schedule is so tight that they use the aircrafts to its maximum and optimum capacity. I do not know whether it is safe, apart from the fact that it involves a lot of cancellations. and punctuality is almost disturbed As my esteemed friend, everyday. Shri Kamath says, punctuality then is also a casuality? If you go on having punctuality being a casuality, that is not right. Apart from that, there is dislocation. Only the other day, 21st January, on Netaji's brithday, there was a function in the Central Hall and I wanted to attend it as some other Members of Parliament too. We were leaving Ahmedabad at the right time. But the plane somehow could not proceed because of some mechanical trouble and we landed here at 4 O'Clock because no other planes were available. I am not saying that it was a loss to me. It is a minor point. My point is that everyday hundreds of passengers are stranded because of this tight schedule. Then, either don't have it so tight or have as early as possible additional aircrafts. Have more aircrafts. If you have more aircraftas, then only improve your services in such a way that not only the present traffic is strengthened, but the areas where the air-

#### [PROF. P. G. Mavalankar]

lines do not go at all are linked up. You have, for example the whole of Saurashtra in Gujarat which is completely unlinked with Ahmedabad. Bombay is linked with the cities of Saurashtra, but Ahmedabad is not linked with the cities of Saurashtra. There is no link between Bhuj, that is, Gandhidham, Kandla and Ahme-But Kandla and Bombay dabad are linked. So, if you want to go to Kandla, either go to Bombay and then take a plane to Kandla or go by road. I am not saying that Gujarat is the only State which is neglected. Many States are more neglected than Gujarat.

SHRI VASANT SATHE (Akola): Indore is also neglected.

PROF. P G. MAVALANKAR: Yes, Indore too is neglected. Many other places are also neglected. Sir, you come from Madhya Pradesh. You know more than I do. All I am saying is that all these finings can be looked after well if you have more aircrafts Then the schedule can be reorganised better. This is my demand and request.

SHRI A SUNNA SAHIB (Palghat): Mr Chairman, at the very outset ...

भी एव० एल० पटवारी (मगलदाई) : मभाषति महोदय, हाऊम में कोरम नहीं है।

MR. CHAIRMAN: Let the bell be rung-Now there is quorom. The hon. Member may please continue his speech.

SHRI A. SUNNA SAHIB: Mr. Chairman, The Supplementary Demands for Grants for 1978-79, nvolve net additional expenditure of Rs. 504.76 crores spread over 51 Grants. This is, in fact, a mini-Budget of expenditure. Before repeating what has already been said by my predecessors, I would like to draw the attention of the hon. Minister to Demand No. 89 under the Ministry of Supply and Rehabilitation. There ft is stated that a scheme for raising rubber plantations was sanctioned by the Government of . India so that repatriates from Sri Lanka could be employed there, for which in 1971 an amount of Rs. 3.12 crores was alloffed. An area of 2000 hectares is to be brought under rubber plantation. On account of delay, this scheme has cost now Rs 477 crores. In fact, that will not be sufficient and strictly speaking, they ought to have raised it. I fear that the tax revenue of Rs. 550 crores in 1978-79 will go fowards these Supplementary Demands and the Budget deficit of Rs 1050 crores would swell to Rs. 1600 crores. I come from Kerala. There was a demand-as far as electricity was concerned-for the Silent Valley expansion. They have sanctioned only roundabout Rs. 7 lakhs. The demand was for Rs. 400-odd lakhs. Not only is the work not progressing, but there is also a Cinderella attitude. We in Kerala are producing so much of electricity. There is the Idukki pro-We are supplying power to ject neighbouring States. The levy on electricity would substantially affect Kerala. So far. Centre used to give something to Kerala. Now the Centre is deplating the resources of Kerala It is a small State. But we are not in a position to give employment to the educated and uneducated. This problem is very tense there. About 3 lakhs-odd people have now gone overseas. There are other people who are seeking employment in States other than Kerala. In the light of this, it is better that an adequate amount is allotted to the States. There should not be any aditional burden placed on Kerala.

In the budget, it is proposed to raise Rs. 550 crores by way of taxation; and there will be a gap of about Rs. 1050 crores. By way of taxation alone the latter amount is also to be collected. When we put it in general, it would come to Rs. 1600 crores, Really speaking, this is not a common man's budget. In case we are to tax

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fuel, somebody will really be hit. It will not be proper on the part of Government to ask the tax-payer to shoulder the entire burden—indirectly.

As a person coming from Palghat district, I would say that the Planning Commission must treat it as a backward area, as recommended by the Kerala State Government, but the Minister of Industries has come forward saying that it will not be treated as a backward area, and that it cannot be given incentives, for development. But Palghat is adjacent to Coimbatore where we have a lot of industries gowing up. Unless the backward areas of Palghat are recognized, it may not be possible to give employment to people. There are very few industries in the Palghat district. There is a proposal for a cement factory to be started by the end of May. But it is not mentioned here as to how much of money has been allocated for it. Government is giving so much of scope for small industries. The backwardness of Palghat area should be recognized and fillip should be given by the Central Government.

THE MINISTER OF STATE IN THE MINISTRY OF EDUCATION, SOCIAL WELFARE AND CULTURE (SHRI-MATI RENUKA DEVI BARAKA-TAKI): I would like to deal with Demand No. 30 mentioned by my friends Mr. Kanwar Lal Gupta and Mr. Mavalankar.

· The Department of Social Welfare has asked for this supplementary grant of Rs. 107 lakhs, to meet the claim of the Government of West Bengal in respect of two re-imbursable items of expenditure incurred on refugees from what was East Pakistan. One item refers to the expenditure incurred on the maintenance of permanent liability homes/infirmaries, women's homes etc. for the refugees in West Bengal from 1964-65 to 1973-74. The other item relates to the expenditure incurred on the Training-cum-Production Centres for

refugees for the period 1955-56 to 1963-64.

Sir, I shall make a few brief observations on both these items. The Permanent Liability Home/Infirmaries and Women's Homes were set up to receive and look after displaced persons from Pakistan, who were in dire need of such care. These Homes and Infirmaries were set up by the Central Government, the but State Governments were entrusted with the responsibility of maintaining these Homes and Infirmaries on behalf of the Central Government. The State Governments were asked to take the responsibility for maintaining these Homes on the understanding that the expenditure incurred by them on the maintenance would be reimbursed by the Central Government. In accordance with this understanding, the Central Government provided for expenditure on this account in budgets upto the year 1973-74, or upto the end of the Fourth Plan period. From that year, however, as a consequence of the recommendations of the Sixth Finance Commission, the liability for the maintenance of these Homes was transferred to the State Governments with effect from 1st April, 1974, and the State Governments agreed to make the necessary provision in their own budgets from 1974-75. The State Governments were, however, assured that any claims that they may have, on account of arrear<sub>s</sub> due to them for expenditure incurred by them on the maintenance of these Homes during the period ending 1973-74, would be reimbursed by the Central Government.

The demands that are now being made relate to the expenditure that the Government of West Bengal have had to incur during the period ending 1973-74. The per capita grant for the inmates of these Homes was at one time Rs. 25 per month; but it was raised to Rs. 28 in 1967, Rs. 35 in 1969 and Rs. 50 in 1973. These per capita grants were expected to cover such items of expenditure as cloth-

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### 579 D.S.G. (General)

#### [Shrimati Renuka Devi Barakataki]

ing, establishment charges, sanitation, wa'er and electricity, medicine, education, minor repairs, marriage grants etc. I need not tell the House that the per capita grant of Rs. 25 had to be revised and raised because of the increasing cost of living, and it would have been impossible for these institutions to be run at the original rate of Rs. 25 per capita per month, unless the grants had been enhanced. In spite of the agreement to enhance these rates, due to one reason or other, the additional expenditure that had to be incurred because of the increase in the per capita grants was not paid to the Government of West Bengal by the The present previous Government. demand is to reimburse this additional amount to which the Government of India is committed, in the light of its agreement to reimburse the expenditure, as well as its concurrence with the revision of rates.

Sir, now I shall turn to the other namely, the expenditure on item. Training-cum-Production Centres in Women's Homes. The scheme of establishing Training-cum-Production Centres in some of these Homes for women was introduced to provide training to women workers to enable them to earn their live'ihood. The trainees were also paid some wages, subject to the maximum of the cash doles payable to them. However, the Centres could not attain self-sufficiency, and the Government therefore had to incur some expenditure in running these Training-cum-Production Centres The reimbursable expenditure incurred on this account for the period 1955-56 to 1963-64 is Rs. 38,88,085.

Thus, it can be seen that the total amount of expenditure that has to be reimbursed comes to appAoximately Rs. 194 lakhs. Of this, it has been possible for my Ministry to locate savings to the extent of Rs. 87 lakhs from other schemes and to readjust this amount against the amounts payable to the Government of West Bengal. Thus, a sum of Rs. 107 lakhs remains as expenditure which should be regarded as a charge on the Central Government, which has to be reimbur ' to the State Government. The demand that is now before the House is for a grant of Rs. 107 lakhs for this purpose. I hope, Sir, that the House will be pleased to grant this Demand.

THE MINISTER OF STATE IN THE MINISTRY OF FINANCE (SHRI SATISH AGARWAL): The House is presently discussing the Supplementary Demands for Grants for 1977-78. Five hon. Members have participated in the debate.

The hon. Member from Palghat and Shri Thevar criticised this on the basis that the deficit is something of the order of Rs. 1050 crores and that it will go up to Rs 1600 crores, probably under the impression that we are discussing the Budget for 1978-79. As a matter of fact, we are discussing here the Supplementary Demands for the year 1977-78 and hence the criticism on this score is not relevant. I need not reply to it.

A point was made that a conference of Chief Minister should be called. This 1<sub>S</sub> not for the Finance Ministry to reply to. It has already been replied to by the Prime Minister, and the Chief Ministers have recently met in a meeting of the National Development Council.

In regard to borrowings, it has been said that they are dangerous, and a reference was made to the East India Co. also. Those days are gone. Nobody can take power by entering the Indian market. It is just a misnomer and a misunderstanding.

SHRI VASANT SATHE (Akola): Will you account for the additional expenditure in the previous year retrospectively? What will you do?

SHRI SATISH AGARWAL: I am only replying to the points made by Members who sought the permission of the Chair and spoke.

Dr. Ramji Singh referred to certain points and suggested an increase in wealth tax, gift tax etc., but that is not relevant here so far as the Supplementary Demands are concerned. He also referred to village and smallscale industries, roads and aviation. All these points have been noted and whatever possibly can be done will be done.

I am very happy to note that the approach of Dr. Henry Austin to the Supplementary Demands was really very reasonable and rational. Instead of opposing or criticising them en bloc, lock, stock and barrel, he had a very balanced approach. He made mention about the grant of industrial licences to some big industrialists in Kerala. I am not aware of the facts at the moment. So, cannot say anything, but I will assure him that if there be anything of that type, I will bring it to the notice of the Minister of Industrics. The general policy of the Janata Party Government is to encourage small-scale industries in small spheres.

So far as the coir industry is concerned, I personally do not feel that there is need to give licences to any big industrialists unless the situation in Kerala is of that proportion. Anyway we have made some additional provision for fisheries also. So far as the problems of the cashew nut industry are concerned, it is really prospering in Kerala. I had been to Trivandrum only last January, and I am happy to note it, but whatever problems are there will be sorted out to see that they do not suffer from them at all.

So far as the creation of new jobs by a solution of the unemployment problem is concerned, we have made some additional provision. And you will note, the Supplementary Grants amount to Rs. 593.87 crores. Their break-up is like this: States and Union Territories: Rs. 74.67 crores: Public Sector enterprises: Rs. 88.14 crores; Technical credits and part repayment to USSR of wheat loan: Rs. 159.10 crores; other expenditure: Rs. 271.96 crores.

1977-78

A further break-up would indicate that under States and Union Territories Rs. 16.93 crores have been provided for meeting the expenditure on cyclone/drought relief to Andhra Pradesh, Tamil and Kerala. The additional requirement is Rs. 40 crores, but the balance amount will be provided out of savings. This is in addition to Rs. 125 crorcs obtained in December, 1977. These are some of the provisions that we have made. Similarly, we have provided grants for generating employment in rural areas for utilisation of grain for work. This brings the total to Rs. 29 crores in the year. Then we have specifically provided Rs. 18.73 crores as subsidy to new industrial units in selected backward areas. So, these are the total items which are sought for in the Supplementary Grants. I think, normally no objection should have been taken.

Similarly, we have provided Rs. 2.33 crores as loan to Governments of Assam and Kerala for flood control in Brahmputra Valley and anti-sea erosion measures in Kerala. Budget provision of Rs. 11 crores is being increased to this extent. We have also provided Rs. 2 crore as loan for enlarging non-farm employment opportunities in rural areas through intensive development of small scale industries. When we look at the details of the supplementary grants, I woonld respectfully say that they are very reasonable.

Shri Mavalankar raised the point as to why we are not taking out rupee coins instead of notes. Some three years ago, we have taken out nearabout 300 to 400 million rupee coins and they were put into circulation. But the offtake by the public was not as much as was expected. The policy in this regard is under review. The problem is that the life of the one rupee notes is six months only. So, I can assure the hon. Member that we shall take all precautions and measures to see that the printing of the notes and the quality of the paper is much better so that the life of the one rupee note is not shorter as it is used to be.

He also referred to the constitution of the Ashoka Mehta Committee to go into the panchayati raj institution and he wanted that this Committee should also go into the question of past failures of panchayati raj institution in the country. In order to refresh his memory, I want to read out the terms of reference of that Committee:

"To review the existing situation regarding democratic decentralisation in the States and the Union Territories, and the working of the Panchayali Raj institutions from the district to the village levels, so as to identify shortcomings and defects. In particular, to examine the working of these institutions, to examine the working of these institutions in respect of ...."

So, this Committee will definitely go into the question as to why this institution did not come up to the expected level and what are the reasons for that....

**PROF.** P. B. MAVALANKAR: I want that the Committee should go proportionately more into this question. That is more important.

THE MINISTER OF STEEL AND MINES (SHRI BIJU PATNAIK): Being a Member of the Committee, I assure you that we will go into that.

SHRI VASANT SATHE: Mr. Minister, if you follow the Maharashtra zila parishad pattern, everything will be all right throughout the country. The system is working there very perfectly. SHRI SATISH AGARWAL: 1 did not say anything against Maharashtra. So far as the question of export promotion scheme is concerned, the amount has already been provided, rather much more amount is there. The question, of course is under examination as to how much cash subsidy should be there, what sort of export promotion incentive should be given.

भी वसन्त साठे: देश का सारा सोना मोर<sup>्</sup>वलरी देच डाली।

#### श्री सतीश ग्रयवाल : कौन सी वेची ?

#### (Interruptions)

SHRI VASANT SATHE: This is the correct parliamentary practice. I am intervening and asking a question: Why did he allow the valuable jewellery of Nizam to be sold out? He should reply to that.

SHRI SATISH AGRAWAL: The hon. Member wants the Janata Government to purchase jewellery. I may remind him that in 1972 the Nizam of Hyderabad made an application to Mrs. Indira Gandhi Government for the purchase of jewellery. Why did the Congress Government not purchase the jewellery then?

How does he ask us to purchase the jewellery? (Interruptions)

DR. HENRY AUSTIN: It is only the foreigners who arc coming and buying it.... (Interruptions)

PROF. P. G. MAVALANKAR: It is all irrelevant for the discussion.

SHRI SATISH AGARWAL: This point was not raised by any hon. Member. It was only an intervention by the hon. Member, Mr. Sathe.

With these words, I move that the Supplementary Demands may be passed.

MR. CHAIRMAN: I shall now put the Supplementary Demands for  $Grant_s$  (General) to vote.

The question is:

"That the respective Supplementary sums not exceeding the amounts on Revenue Account and Capital Account shown in the third column of the Order Paper be granted to the President out of the Consolidated Fund of India to defray the charges that will come in course of payment during the year ending the 31st day of March, 1978 in respect of the following demands entered in the second column thereof—

Demands Nos. 2, 4, 6, 7, 9, 12, 14 to 16, 21 to 23, 26, 30, 32, 33, 38 40 to 43, 46; 49; 53, 54, 56 to 61, 63, 64, 66, 69, 73, 81 to 84, 86. 89, 92, 95, 97 and 104."

The motion was adopted

#### APPROPRIATION (NO. 2) BILL\* 78

MR. CHAIRMAN: We take up the next item; the Appropriation Bill.

The Minister to introduce the Bill.

THE MINISTER OF STATE IN THE •MINISTRY OF FINANCE (SHRI SA-TISH AGARWAL): Sir, I beg to move for leave to introduce a Bill....

SHRI HARI VISHNU KAMATH (Hoshangabad): I rise on a point of order. I invite your attention to rule 76. I dare say that you will agree with me and so will the House that the rules of procedure and the provisions of the Constitution should not be violated or even bypassed either by the Treasury Benches or by the Opposition, neither by the left, nor by the right, nor by the centre of the House.

Rule 76 has been expressly made so that an air of desultory casualness should not creep into the proceedings of the House. It says:

"No motion that a Bill be taken into consideration or be passed shall be made by any member other than the member in charge of the Bill...."

I am taking the two stages together so that it applies to the second stage also. It further says:

"....and no motion that a Bill is referred to a Select Committee or the House, or a Joint Committee of the Houses....shall be made by any member other than the member in charge...."

The member m charge is Mr. H. M. Patel; the Minister in charge is Mr. Patel...."

MR. CHAIRMAN: I have followed it. Instead of taking the time of the House, I would just let you know that there is the next proviso under which a permission can be sought. It has been done. For your information, I may tell you that it was addressed to the Speaker. It has been done already.

SHRI IIARI VISHNU KAMATII: The House would like to know what has been done.

MR. CHAIRMAN: Permission has been given by the Speaker.

SHRI HARI VISHNU KAMATH: What is the reason?

MR. CHAIRMAN: It is the discretion of the Speaker. I need not tell you; it is not necessary.

#### 15 hrs.

PROF. P. G. MAVALANKAB (Gandhinagar): I am on a different point of order. The Hon. Minister, according to Item No. 11, is about to

\*Published in Gazette of India Extraordinary, Part II, section 2, dated 21-3-78.